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UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
OFFICE OF INSPECTION AND ENFORCEMENT  
WASHINGTON, D.C. 20555

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IE Bulletin No. 79-19

## PACKAGING OF LOW-LEVEL RADIOACTIVE WASTE FOR TRANSPORT AND BURIAL

### Description of Circumstances:

Low-level radioactive waste is that waste which can be transferred and shipped to one of three waste burial facilities which are located in and licensed by the Agreement States of Nevada, South Carolina, and Washington. On July 10, 1979, the Governors of the three states notified NRC Chairman Hendrie of the serious and repeated disregard for rules governing the shipments of low-level radioactive wastes to these burial facilities.

Examples of violations of Agreement State, DOT and NRC rules follow:

Improperly packaged uranium fines igniting packaged liquid scintillation vials in combustible waste is believed to have caused a fire and destruction of a truck at the Beatty, Nevada burial facility on May 14, 1979.

On July 2, 1979, three of twelve steel containers shipped to the Beatty burial facility were found to be leaking radioactive material. The material was described on the bill of lading as being a solid inorganic salt (evaporator concentrates solidified with urea formaldehyde) from a reactor facility. The Governor of the State of Nevada ordered the drums to be shipped out of the state and the burial facility was temporarily closed.

On July 30, the first shipment into the reopened Beatty facility contained free liquid in "solid" material. The radioactive contents were sand filters used at an insitu leaching process at a uranium mill.

Forty-three shipments with sixty-three deficiencies were observed during the package inspection program between April 10 and July 5, 1979, by the Agreement State of South Carolina, at the Barnwell, S.C. burial facility. The shipments were from reactor, medical, industrial and military facilities.

On June 28, 1979, the Federal Highway Administration issued a Notice of Violation to a reactor facility proposing a \$10,000 fine for truck contamination resulting from improper closures on 55-gallon drums of LSA material and for improper loading of the drums on the vehicle.

These are a few examples of shipments of radioactive material to burial facilities which did not fully meet NRC, DOT and Agreement State requirements which were developed to protect the health and safety of the public. The Governors of the three States with licensed burial facilities have indicated that if the situation is not rectified, they may have to initiate actions which would deny use of the three burial sites by violators.

**Sources of Information:**

The DOT regulatory requirements can be found in 49 CFR Parts 170-179. The NRC regulatory requirements can be found in 10 CFR Parts 19 to 71. The NRC regulatory requirements for Agreement State licensees in non-agreement states are in 10 CFR Part 150. Copies of the regulations may be purchased from the Superintendent of Documents, U. S. Government Printing Office, Washington, D.C. 20402.

Information about licensing requirements for NRC packages can be obtained from the NRC Transportation Branch (301-427-4122). Information about DOT packaging and transport requirements can be obtained by calling the DOT Office of Hazardous Materials (202-426-2311).

**Action To Be Taken By Licensees:**

To assure the safe transfer, packaging, and transport of low-level radioactive waste, each licensee is expected to:

1. Maintain a current set of DOT and NRC regulations concerning the transfer, packaging and transport of low-level radioactive waste material.
2. Maintain a current set of requirements (license) placed on the waste burial firm by the Agreement State of Nevada, South Carolina, or Washington before packaging low-level radioactive waste material for transfer and shipment to the Agreement State licensee. If a waste collection contractor is used, obtain the appropriate requirements from the contractor.
3. Designate, in writing, people in your organization who are responsible for the safe transfer, packaging and transport of low-level radioactive material.
4. Provide management-approved, detailed instructions and operating procedures to all personnel involved in the transfer, packaging and transport of low-level radioactive material. Special attention should be given to controls on the chemical and physical form of the low-level radioactive material and on the containment integrity of the packaging.
5. Provide training and periodic retraining in the DOT and NRC regulatory requirements, the waste burial license requirements, and in your instructions and operating procedures for all personnel involved in the transfer, packaging and transport of radioactive material. Maintain a record of training dates, attendees, and subject material for future inspections by NRC personnel.
6. Provide training and periodic retraining to those employees who operate the processes which generate waste to assure that the volume of low-level radioactive waste is minimized and that such waste is processed into acceptable chemical and physical form for transfer and shipment to a low-level radioactive waste burial facility.

7. Establish and implement a management-controlled audit function of all transfer, packaging and transport activities to provide assurance that personnel, instructions and procedures, and process and transport equipment are functioning to ensure safety and compliance with regulatory requirements.
8. Perform, within 60 days of the date of this bulletin, a management-controlled audit of your activities associated with the transfer, packaging and transport of low-level radioactive waste. Maintain a record of all audits for future inspections by NRC or DOT inspectors. (Note: If you have an established audit function and have performed such an audit of all activities in Items 1-6 within the past six months, this audit requirement is satisfied.)
9. Report, in writing within 45 days, your plan of action and schedule with regard to the above items. In addition, provide responses to the three questions below. Reports should be submitted to the Director of the appropriate NRC Regional Office and a copy should be forwarded to the NRC Office of Inspection and Enforcement, Division of Fuel Facility and Materials Safety Inspection, Washington, D.C. 20555.

Provide answers for 1978 and for the first six months of 1979 to the following questions:

1. How many low-level radioactive waste shipments did you make? What was the volume of low-level radioactive waste shipped?  
  
(Power reactor licensees who report this information in accordance with Technical Specifications do not need to respond to this question.)
2. What was the quantity (curies) of low-level radioactive waste shipped? What were the major isotopes in the low-level radioactive waste?  
  
(Power reactor licensees who report this information in accordance with Technical Specifications do not need to respond to this question.)
3. Did you generate liquid low-level radioactive waste? If the answer is 'yes,' what process was used to solidify the liquid waste?

Licensees who do not generate low-level radioactive waste should so indicate in their responses and do not need to take other actions specified in the above items.

Approved by GAO, B180225 (R0072); clearance expires 7-31-80. Approval was given under a blanket clearance specifically for identified generic problems.

LISTING OF IE BULLETINS  
ISSUED IN LAST SIX MONTHS

Bulletin No.	Subject	Date Issued	Issued To
79-18	Audibility Problems Encountered on Evaluation of Personnel From High Noise Areas	8/7/79	All Power Reactor facilities with an OL
79-17	Pipe Cracks in Stagnant Borated Water Systems at PWR Plants	7/26/79	All PWR's with operating license
79-16	Vital Area Access Controls	7/26/79	All Holders of and applicants for Power Reactor Operating Licenses who anticipate loading fuel prior to 1981
79-15	Deep Draft Pump Deficiencies	7/11/79	All Power Reactor Licensees with a CP and/or OL
79-14	Seismic Analyses for As-Built Safety-Related Piping System	6/2/79	All Power Reactor facilities with an OL or a CP
79-13	Cracking In Feedwater System Piping	6/25/79	All PWRs with an OL for action. All BWRs with a CP for information.
79-02 (Rev. 1)	Pipe Support Base Plate Designs Using Concrete Expansion Anchor Bolts	6/21/79	All Power Reactor Facilities with an OL or a CP
79-12	Short Period Scrams at BWR Facilities	5/31/79	All GE BWR Facilities with an OL
79-11	Faulty Overcurrent Trip Device in Circuit Breakers for Engineered Safety Systems	5/22/79	All Power Reactor Facilities with an OL or a CP
79-10	Requalification Training Program Statistics	5/11/79	All Power Reactor Facilities with an OL

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Bulletin No.	Subject	Date Issued	Issued To
79-09.	Failures of GE Type AK-2 Circuit Breaker in Safety Related Systems	4/17/79	All Power Reactor Facilities with an OL or CP
79-08	Events Relevant to BWR Reactors Identified During Three Mile Island Incident	4/14/79	All BWR Power Reactor Facilities with an OL
79-07	Seismic Stress Analysis of Safety-Related Piping	4/14/79	All Power Reactor Facilities with an OL or CP
79-05C&06C	Nuclear Incident at Three Mile Island - Supplement	7/26/79	To all PWR Power Reactor Facilities with an OL
79-06B	Review of Operational Errors and System Misalignments Identified During the Three Mile Island Incident	4/14/79	All Combustion Engineering Designed Pressurized Water Power Reactor Facilities with an Operating License
79-06A (Rev 1)	Review of Operational Errors and System Misalignments Identified During the Three Mile Island Incident	4/18/79	All Pressurized Water Power Reactor Facilities of Westinghouse Design with an OL
79-06A	Review of Operational Errors and System Misalignments Identified During the Three Mile Island Incident	4/14/79	All Pressurized Water Power Reactor Facilities of Westinghouse Design with an OL
79-06	Review of Operational Errors and System Misalignments Identified During the Three Mile Island Incident	4/11/79	All Pressurized Water Power Reactors with an OL except B&W facilities

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Bulletin No.	Subject	Date Issued	Issued To
79-05B	Nuclear Incident at Three Mile Island	5/21/79	All B&W Power Reactor Facilities with an OL
79-05A	Nuclear Incident at Three Mile Island	4/5/79	All B&W Power Reactor Facilities with an OL
79-05	Nuclear Incident at Three Mile Island	4/2/79	All Power Reactor Facilities with an OL and CP
79-04	Incorrect Weights for Swing Check Valves Manufactured by Velan Engineering Corporation	3/30/79	All Power Reactor Facilities with an OL or CP
78-12B	Atypical Weld Material in Reactor Pressure Vessel Welds	3/19/79	All Power Reactor Facilities with an OL or CP
79-03	Longitudinal Welds Defects In ASME SA-312 Type 304 Stainless Steel Pipe Spools Manufactured by Youngstown Welding and Engineering Co.	3/12/79	All Power Reactor Facilities with an OL or CP
79-01A	Environmental Qualification of Class 1E Equipment (Deficiencies in the Environmental Qualification of ASCO Solenoid Valves)	6/6/79	All Power Reactor Facilities with an OL or CP