

Department of Energy

Washington, DC 20585

QA: QA

APR 1 0 2003

N. H. Williams Bechtel SAIC Company, LLC 1180 Town Center Drive, M/S 423 Las Vegas, NV 89144

VERIFICATION OF CORRECTIVE ACTION AND CLOSURE OF CORRECTIVE ACTION REPORT (CAR) BSC-02-C-090 REGARDING TRACERS, FLUIDS AND MATERIALS THAT HAD NOT BEEN REPORTED AS REQUIRED

The Office of Civilian Radioactive Waste Management, has verified completion of the corrective actions of CAR BSC-02-C-090 and determined the results to be satisfactory. As a result, the Deficiency Report is considered closed.

If you have any questions, please contact either Kerry M. Grooms at (702) 794-1367 or John R. Doyle at (702) 794-5021.

R. Denn's Brown, Director Office of Quality Assurance

OQA:KMG-1013

Enclosure:

CAR BSC-02-C-090

cc w/encl:

N. K. Stablein, NRC, Rockville, MD

Robert Latta, NRC, Las Vegas, NV (2 cys)

S. W. Lynch, State of Nevada, Carson City, NV

L. W. Bradshaw, Nye County, Pahrump, NV

Leon Fossum, BSC, Mercury, NV, M/S 763

M. J. Mason, BSC, Las Vegas, NV

R. L. Noel, BSC, Las Vegas, NV

J. R. Doyle, NQS, Las Vegas, NV

W. J. Glasser, NQS, Las Vegas, NV

D. G. Opielowski, NOS, Las Vegas, NV

W. J. Arthur, III, DOE/ORD (RW-2W), Las Vegas, NV

S. P. Mellington, DOE/ORD (RW-50W), Las Vegas, NV

B. M. Terrell, DOE/ORD (RW-40W), Las Vegas, NV





Rev. 12/20/1999

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OFFICE OF CIVILIAN
RADIOACTIVE WASTE MANAGEMENT
U.S. DEPARTMENT OF ENERGY
WASHINGTON, D.C.

	8. X DEFICIENCY REPORT
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WASHINGTON, D.C.			PAGE 1 OF	QA: Ľ <i>Ú/</i> -
DEFICIENCY/CORRECTIVE ACTION REPORT			3127-	
Controlling Document	,	2 Related Rep	port No.	
LP-OM-040Q-BSC, Rev. 0, ICN 1	•	Issue #1037&	: 1038	
3. Responsible Organization.	4. Discussed With			
M&O	Rudy Johnson, Ed Fitch			
Requirement LP-OM-040Q-BSC, paragraph 5 4.2a)2) states, "Responsible Individual: Document quantities of non-quality affecting installed removed materials used underground that will remain after repository closure on Attachment 3, Non-Quality Affecting Materials installation Log." LP-OM-040Q-BSC, paragraph 5.4.1c & d states in part, "TFM Designee. Perform data collection for TFM reporting purposes sing the data collection processes identified in the following steps to account for TFM use underground and surface. Obtain information to account for TFM usage, emplacement, or loss for the following four major groups. 1) Permanent materials (See aragraph 5.4.2a))" LP-OM-040Q-BSC, page 2 Change History for Revision Number 0, Interim Change No. 0 states in part, "incorporates expedited Change Notice 001"				
Description of Condition 1. Contrary to item 1 above, quantities of non-quality affecting installed materials have been documented in Work Orders #13309 and 12646 on a Materials Use Tracking Record in lieu of Non-Quality Affecting Materials Installation Log 2. Contrary to item 2 above, the documented non-quality affecting installed materials recorded on the Materials Use Tracking Records in Work Orders #13309 and 12646 have not been collected for TFM reporting purposes by the TFM Designee 3. Contrary to item 3 above, Expedited Change Notice 001 to NWI-ESF-016Q, which added document quantities of non-quality affecting installed materials in the work orders and/or the minor task sheet (AP-OM-006Q) to the process for accounting of TFMs				
was not incorporated in the initial issue of LP-OM-040Q-0BSC, effective 07/09/01				
7. Initiator: Richard: Noel Date 03/13/02	9. Does a stop work co ☐ Yes ☒ No If Yes Check One	For CAR	Not required for リタンフィックリクロ B □ C □	<u>_</u>
10 Recommended Actions Initiate Document Action Regensit to LP-OM-040Q to Forcious TFM Reports to the TFM Designer when WORK BROWN ACTIVIPOS ARE COMPLETE.				
11. QA Review	12 Response Due Dat	e.		
QA Date 03/27/0	z. 10 working day	s from iss	suance	
	Ne CAR - 10 100	$\sqrt{-10}$	0/04/02	, ,
tun tut tu	Signature		Date -1	/_/ <u>:</u>
22 Corrective Actions Verified	23 Closure Approved	•	4/.	1:00
QARTHUR Date SI APRIL	- 03 DOQA 1. € :	Em	Date 4/	100

Exhibit AP-16 1Q 1

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Submittal Page L of 1		AA 711 1 A 6 1	1. DR/CAP NO. BSC 02-34-690
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Extended Processing request)			
DEFICIENCY	REPORT/CORRECTIVE A	CTION REPORT INIT	TIAL RESPONSE
-	y to Bring the Process Under Control		/
No immediate actions are nec the procedural processes in plat	essary to bring this process under co	arrol because this deficiency	is a result of non-compliance with
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Date when process will meet ra	equirements: n/a	χ ϕ	do
5. Immediate Remedia: Actions		- W	<u>y</u>
(letermined that zone and qua	nuty of materials installed have been
identified and the final reporting	ig records (AP-2.170) are in place.	X	
		XV	
		A W	,
		P	
6. Plan for Defermining the Ext	AIV.		
The LF-OM-040Q-BSC/A	F-2.23Q and AP-5.1QEC y process; out of condition, the caused impacts	es and resulting records for	Conditions 1, 2, & 3 will be
lactions to preclude requirence:	to be determined.	quality, and the necessary is	, Line of the Control
_			
	Seed regulations 5/3/52		
	1 00 V		
	-All V.		
9	XX x met		
	Dr. Mark		
/	an' is		
/ 5	7		
7. Due Date for Submittal of C	empleted Response:	5. Pasonæ by: (Pason	sble Manager)
		C.M. SPARUS C	month Apples
5/1/2002		emen beanne	Signature Date
9/QAR Evaluation: X Accept	: Partially Accept Reject	10. QAM Concurrence:	
JOHN R. DOYCE OR	NDonk 4/25/02	RAM MURAM Jan	res Blandalla =/10/02
	gnature Date	Printed Name	Signature Date
AP-16 1Q.7			Ray, 03/25/200

Rev. 03/25/2002

Date

Printed Name

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3 Extended Processing		ENT OF ENERGY		· · · · · · · · · · · · · · · · · · ·	QA: QA
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Extended Processing request)					
4. Immediate Actions Necessary	REPORT/CORRECTIVE				ISE
			usuncauon	statement)	
No change from Initial Resp	onse accepted by QAR 4/25/2003	2			
Date when process will meet requ					
5. Immediate Remedial Actions C	Jompleted;				
No change from Initial Respons	se accepted by QAR 4/25/2002				
6 Dies for Dataman the Est	N-10-11				
6. Plan for Determining the Exten	t of Condition:				
The results of the investigation 4/29/2002 requires amending the Material Installation Log (NQAM #12980, WO # 12454, WO #1224 WO #9407, and WO # 9390. The found for these packages and whe scope of work in the Work Order. a path forward to be formulated w	IIL) status for the following Worl 48, WO #11919, WO # 11792, W investigation will require a reconstitution of the record is completed. Completion of the investigation	tigation will be required to Orders (WO): WO #1 100 WO #1100 WO WO #1100 WO	ed to detern 13760, WC 02, WO #1 eb to detern rison again	mine the Non-Qu D #13680, WO # I 1001, WO #930 mine whether No ist Daily Shift red	ality Affecting 13381, WO 8, WO #10057, QAMIL can be
7. Due Date for Submittal of Comp	oleted Response	8 Response by: (Re	sponable	Manager) 850	QA C 1/2/02
8/19/2002		CHARLET R. L.	accett	1/2/1.26	mela offerdon
		Printed Name		iature	Date
9. QAR Evaluation: 🛛 Accept 🗌	Partially Accept Reject	10. QAM Concurrence	е.		
sent me.	7/23/12	RAM MURTHY	James	Bland.	8/1/02
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OFFICE OF CIVILIAN RADIOACTIVE WASTE MANAGEMENT U.S. DEPARTMENT OF ENERGY WASHINGTON, D.C.

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REQUEST FOR EXTENDED PROCESSING

	y those corrective actions planned for completion beyond 100 days from issuance of		

 Completion of the of the Extent of Condition investigation at 2. Completion and submission of the Completed Response. Anticipated remedial actions requiring correction or supplet 4 Anticipated Actions to Prevent Recurrence. a Revision of the LP-OM-040Q to link the non-Quality A b Incorporation of work related records accountability in 	menting records. Affecting Material Installation Log to the Work Orders
Expected Completion Date: 12/30/2002	
4. Justification: (Provide an explanation as to why the required action	ons cannot be completed within 100 days)
The scope of this problem is greater than that identified in the time has been spent searching the RISWeb for NQAMIL records to work is required to identify whether the WOs identified above are NQAMIL are not linked to the WOs and a comparison must be may what WO. Although this process is tedious, the long Expected Corwill provide control of records generated during the execution of the search of the sear	deficient or not. This process is time consuming because the de to construction station to determine what NQAMIL goes with inpletion Date for closure is related to revision of AP-2.23Q which
5. Impact: (Provide an impact statement to indicate what affect not	completing within 100 days will have relative to waste isolation
and safety, and impact to other work, if any)	
There is no impact relative to waste isolation and safety or other TFM and they can be physically identified and accounted for. Initia the requirements from 8/15/00 (the effective date of AP-OM-006), resulting from the 2001 ISMS Annual Review Report) The process 1/30/02.	to 1/30/02 (the completion date of the corrective action plan
Approvals BSC QA CH 1/2/22	7 Control Manager
6. Responsible Manager:	7. Senior Manager
James Hayes Son CHARLES REMRETT 27/02/02	Kin Hal MM 1/9/02
Printed Name Signature Date	Printed Name Signature Date
8. DOE Project Management: J. P. Dy CR 8/4/02	9. DOQA: Printed Name Signature Date
Printed Name Signature Date 10. Director, OCRWM (required for scheduled completion dates of	, , , ,
10. Director, OCRAMIN (required for scheduled completion dates of	
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Signature

Printed Name

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Extended Processing request)		·			
	REPORT/CORRECTIVE				SE
4. Immediate Actions Necessary	to Bring the Process Under Cont	al: (If none, provide just	tification sta	tement)	
No change from Initial Respon	se accepted by QAR 4/25/2002.				
Date when process will meet req	uirements: N/A				
5. Immediate Remedial Actions (Completed:				
No change from Initial Respons	ie accepted by OAR 4/25/2002.				
2.0 0112290 2022 2002 2002					
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6. Plan for Determining the Exter	it of Condition:				
No change from Initial Respon	nse accepted by QAR 7/23/2002.				,
140 Change Hour Inda Keepo.					
7. Due Date for Submittal of Com	pleted Response:	3.Response by: Req	oonsble M	anageri QA	POC H 9/5/02
12/30/2002		Le deglor	JAMES	HAES	phaloz
		Printed Name	Signatu		Date
9. QAR Evaluation: Accept	Partially Accept Reject	10. QAM Concurrence:			
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Printed Name Signat		Printed Name	Signatu	ıra	Date
D.16 10 7					Boy 03/25/2002

OFFICE OF CIVILIAN RADIOACTIVE WASTE MANAGEMENT U.S. DEPARTMENT OF ENERGY WASHINGTON, D.C.

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QA: QA

	DEFICIENCY IDENTIFICATION AND REFERRAL
Date	Open DR/CAR
09/26/02	BSC-02-D-090
Description of Deficiency	

LP-OM-040Q-BSC, Rev. 0, ICN1, Subsection 5 4.2a)2) requires the Responsible Individual to document quantities of non-quality affecting installed or removed materials used underground that will remain after repository closure on Attachment 3, Non-Quality Affecting Materials Installation Log.

Contrary to the above requirements, there is evidence that TFM's are being installed without being documented on a Non-Quality Affecting Materials Installation Log. Work Orders 14634, 11370-01, 14573, 13441, 14517, and 14518 are examples of work orders that reference materials that have been installed underground Examples of materials referenced are: hilti bolts, lifting fixtures, rockbolts, Willex grout (or similar), expansion type anchor, bolts and fasteners.

Also, contrary to the above, the Quality and Non-Quality Affecting Materials Installation Log and the respective Instructions describe the documenting of materials installed, not removed

See Attached

How	Iden	tified
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AE Specifications 01501 and 01502 require QC to perform periodic monitoring of QA records identified in the above requirement. (Reference Checklists 01501-03 and 01502-04) No records have been made available for QC to review since January 2002 except for one record dated 04/09/02 for installation of 4 lifting fixtures in the ECRB installed 08/07/01 per Work Order 12646.

During observation of the installation of Hilti-bolts this week, materials were being documented on a Materials Use Tracking Record (attached to WO 14634), however, abandoned bolts were either driven into the rock or bent over with no evidence of record The Materials Use Tracking Record is not a procedurally required record and not intended to be a TFM tracking record

Open DR/CAR QAR's Concurre	nce		
John R. Doyle	William & Glosser Fore	10/4/02	
Printed Name	Signature	Date	
Prepared by:	81091	9 09/26/02	
Richard L Noel Printed Name	McAard (. lock Signature	Date	

ATTACHMENT TO DEFICIENCY IDENTIFICATION AND REFERRAL

Based upon the significance of this issue it is recommended that referenced DR LVMO-02-D-090 be elevated to a significant condition adverse to quality and re-issued as a Corrective Action Report (CAR).

RPH 10/4/02

This recommendation is based upon continued failure to adequately control and document the introduction of Tracers, Fluids and Materials (TFMs) into the Exploratory Studies Facility (ESF) and Enhanced Characterization of the Repository Block (ECRB) as well as eight previous deficiencies identified in the area of TFM control and reporting.

The eight previous deficiencies are:

DR K/PB-98-D-105 issued 06/08/98

DR LVMO-98-D-139 issued 08/12/98

DR LVMO-99-D-017 issued 12/29/98

DR LVMO-99-D-058 issued 05/13/99

DR LVMO-00-D-111 issued 07/19/00

DR LVMO-00-D-108 issued 07/31/00

DR LVMO-01-D-031 issued 01/08/01

DR LVMO-02-D-067 issued 01/25/02

In recognition of the severity of this condition the Site Operations Manager has initiated an administrative stop work to preclude further introduction of unrecorded TFMs into the ESF/ECRB. These controls include notification to the Portal Access Controller to stop any TFM from entering the ESF/ECRB and notification to the Construction Manager to cease all operations, which would introduce TFMs into the system. This stop work will remain in effect until positive controls are instituted assuring control.

Should you have any questions and or concerns regarding this matter please do not hesitate to contact the Site Operations Manager, Leon Fossum and or the Site Quality Manager John Martin.

Dated 09/26/02

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Submittal Page of			1 DR/CAR NO BSC-02-C-090
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No ✓ Yes (If yes, submit Extended Processing request)	WASHING	TON, D.C.	-
DEFICIENCY RE	PORT/CORRECTIVE	ACTION REPORT INIT	IAL RESPONSE
4. Immediate Actions Necessary to B	ring the Process Under Contr	ol (If none, provide justification	n statement)
I. Upon identification of CR condition	on, a site stand-down was initi	ated, 9/27/2002. (Re. DIR 02-0	018)
Date when process will meet requirer	ments: 10/03/2002	`	
5. Immediate Remedial Actions Com			
Upon remedial actions being complet to return to work, 10/03/2002. This w	ted, Site Operations reviewed,		
Prior to the lifting of stand-down Site forward. Evaluating the condition, Fi LP-OM-040Q-BSC, were not assigned ground support materials, rock ancho	ield Engineering concluded the ed. Based on this conclusion, I	at the responsibilities set forth rield Engineering lifted the Sta	in Paragraph 5.4.2, nd-Down on all materials excepting
assigned and briefed on the responsit 10/03/2002. Safety Assurance briefed	bilities set forth in Paragraph:	5.4.2. Operations lifted the Sta	nd-Down on the remaining items
6. Plan for Determining the Extent of	Condition		
I. Perform a Root Cause, (Note, a previous DR-090), root cause estimat		ave been difficult to quantify t	o date, when attempting disposition
II. Review resulting Corrective Ac	tions the Root Cause identifie	3	
III. Schedule work required to prep severity of the causal factors, estimate		ement corrective actions in an	appropriate time frame based on the
		1	
7. Due Date for Submittel of Complete	ad Bannana	8 Response by: (Responsib	in K 1822 1/11/02
7. Due Date for Submittal of Complete January 30, 2003.	eu Response	LAWRENCE R MORE	1500 Fair / HAYES
			gnature Date
9. QAR Evaluation: Accept P	artially Accept Reject	10. QAM Concurrence.	
BHN R. DOJLE SIgnature Printed Name Signature	ml 11 19 02 Date	DENNIS BROWN - Printed Name S	ame Diagrosk p 11/21/92 gnature Date
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OFFICE OF CIVILIAN RADIOACTIVE WASTE MANAGEMENT U.S. DEPARTMENT OF ENERGY WASHINGTON, D.C.

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CONDITION ADVERSE TO QUALITY CONTINUATION PAGE

Evaluation of Initial Response to CAR BSC-02-C-090

- 1. AP-16.1Q/Rev. 5/ICN 0 "Management of Conditions Adverse to Quality" states in part:
- 3.14 Responsible Manager: For a CAQ, the individual having management responsibility for the process or activity that is subject of the CAQ. For significant CAQs, the Responsible Manager is a Senior Manager within the organization.

A review of the DR/CAR database and conversations with the Deputy Manager of Projects reveals that the Senior Manager responsible for this CAR is Nancy Williams, Manager of Projects, who has not approved/signed this response.

2. The Request for Extended Processing with the submittal of a complete response by 01/30/03 has not been submitted as per the requirements AP-16.1Q Section 5.6 and described in the transmittal letter to this CAR.

Based on items 1 and 2, recommend rejection of Initial Response to this CAR.

John R. Doyle

__ Date: 4/19/02.

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	ENT OF ENERGY	
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DEFICIENCY REPORT/CORRECTIVE	ACTION REPORT INIT	IAL RESPONSE
4. Immediate Actions Necessary to Bring the Process Under Conti	ol: (If none, provide justification	n statement)
I. Upon identification of CAR condition, a BSC site stand-down v	vas initiated, 9/27/2002. (Re. D)	IR 02-018)
	,	
Date when process will meet requirements: 10/03/2002		
5. Immediate Remedial Actions Completed.	T00 111 1 1	1. 10/02/2002 This was
Site Operations reviewed, and based on review, determined that the based on no deficiencies being identified on work TCO was performed.		im to work. 10/03/2002. This was
	• •	
Prior to the lifting of stand-down Site, Field Engineering met with forward Evaluating the condition, Field Engineering concluded the	Safety Assurance to discuss the	condition and determine a path in Paragraph 5.4.2.
LP-OM-040O-BSC, were not assigned. Based on this conclusion,	Field Engineering lifted the Star	nd-Down on all materials excepting
ground support materials, rock anchors, and survey monuments an	d spads. Subsequently, Undergr	ound Supervisory Personnel were
assigned and briefed on the responsibilities set forth in Paragraph 10/03/2002. Safety Assurance briefed manual and non-manual per	5.4.2. Operations litted the States	Safety Meeting 10/07/2002.
10/05/2002. Safety Assurance officied filandar and non-filandar per	somer on 11 wis at the weekly	
6. Plan for Determining the Extent of Condition		
I. Perform a Root Cause, (Note, actions to prevent recurrence previous DR-090), root cause estimated completion 12/12/02	nave been difficult to quantify to	o date, when attempting disposition
II. Review resulting Corrective Actions the Root Cause identifie	es	
III. Schedule work required to prepare, review, approve and imp	lement corrective actions in an	appropriate time frame based on the
severity of the causal factors.		
7. Due Date for Submittal of Completed Response.	8. Response by: (Responsb	le Manager) 850 QA 2 17/01
December 30, 2002	12 TONY /	11/02 12/11/02
	Printed Name Si	gnature Date
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1. DR/CAR NO.	BSC-02-C-090
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REQUEST FOR EXTENDED PROCESSING

3. Extended Actions: (Identify those corrective actions planned for completion beyond 100 days from issuance of the DR/CAR)

Extended processing is requested for those activities required to prepare the Complete Response. Adequate time is required to analyze and provide comprehensive corrective actions for all the causal factors/root causes identified in TapRoot Analysis BSC02C090.

Expected Completion Date: 01/18/2003

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4. Justification: (Provide an explanation as to why the required actions cannot be completed within 100 days)

Sufficient time is not available to prepare the Complete Response because of the shortened holiday work schedule and the final root cause report (TapRoot BSC02C090) was not issued until 11/22/02. The combination of these factors do not allow adequate time to analyze the causal factors/root causes, develop corrective actions, and prepare the Complete Response.

5. Impact: (Provide an impact statement to indicate what affect not completing within 100 days will have relative to waste isolation and safety, and impact to other work, if any)

There is no impact relative to waste isolation and safety or other work because all items that have been installed are approved TFM and can be physically identified and accounted for. Additionally, the Immediate Remedial Actions identified in Blocks 4 and 5 of the Amended Response are sufficient for the process to meet requirements until all corrective actions are complete.

Deficiency closed prior to obtaining signatures and, therefore, are no longer applicable.

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Approvals 4	شر د کد ، ۱۹ - ۱۹ -				
. Responsible Manage	r:		7. Senior Manager:		
Lea & Fossum	Gonk Erre	12/18/0-	2 2000 =044	Minn	12/19/02
Printed Name	Signature	Date	Printed Name	Signature	Date
. DOE Project Manage	ment:		9. DOQA:		
Printed Name	Signature	Date	Printed Name	Signature	Date

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Extended Processing request) DEFICIENCY REPORT/CORRECTIVE ACCEPTAGE	TION DEPORT COMP	LETE RESPONSE		
4. Extent of Condition: (Amended response will be required if all E				
herein) Investigation into the Extent of Condition for this Deficiency for Condition to Work Orders (WO) 13309 and 12646 all WOs for simuladditional WOs identified and researched are: Work Order #s 1370 9308,10751, 10057, 9207, and 9390. Investigation of the TFM reports in general correlation between WOs and TFM reports is difficult. Investigation into Condition 3 found to be confined to this instant	Conditions 1 & 2 in the Description lar work completed from 8/15/260, 13680, 13381, 12459, 1224 porting for the above found the renfidence could not be placed in WOs 12980 and 11919 were force.	on of Condition found that in 000 to present were affected. The 8, 11792, 11706, 11002, 11001, ecords for the installed materials to the accuracy of the TFM reporting. bund to have been cancelled.		
5 Impact: (Provide an impact statement relative to waste isolation	and safety, and impact to other	work, if any)		
There is no impact to waste isolation and safety. Actions take impacted by this deficiency due to incomplete TFM records.	n under this CAR will account f	or all TFMs. However, quality is		
6. Remedial Actions. (Document all actions necessary to address Remedial actions for Conditions 1 & 2 will require "walkdow WOs in Block 4. The walkdown will use the plan for a previous v accounted for, properly recorded and reported. This information v the TFM record. Remedial action for Condition 3 will require correcting and s	ons" of the areas where the work valkdown (K/PB-98-D-105) as a vill be used to supplement/replace.	"template" to ensure all TFMs are		
7. Root Cause (For a significant CAQ, attach results of formation Apparent Cause	root cause determination prepa	ared in accordance with AP-16 4Q)		
See attachment 1: TapRoot Incident Report for incident BS	C02C090			
Action to Preclude Recurrence: (Address those actions necessary to prevent the identified cause from recurring)				
Also see attachment 2: TapRoot Incident Report BSC02C090 Analyses/Conclusion Summary 1. Revise LP-OM-040Q-BSC to clarify roles and responsibilities for TFM reporting (CA 01, 02, 03, 08, 09) 2. Revise LP-OM-040Q-BSC to institute periodic self-check of TFM reporting by TFM Designee.(CA 04,10, 11, 12, 13, 14) 3. Provide briefings to Site Personnel on TFM monitoring, recording, and reporting (CA 05) 4. Revise LP-OM-040Q-BSC to add Work Order number to enhance TFM management (CA 06)				
9. Due Date for Completion of Corrective Action	10 Responsible Manager	850 QA POC A /2963		
Mar. 15, 2003	Printed Name S	gnature Date		
11. QAR Evaluation: Accept Partially Accept Reject	12. QAM Concurrence:	7 (
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0.5. DEFARTMENT OF ENERGY
WASHINGTON, D.C.
REQUEST FOR EXTENDED PROCESSING
3. Extended Actions: (Identify those corrective actions planned for completion beyond 100 days from issuance of the DR/CAR)
Remedial Actions identified in Block 6 of BSC-02-D-090. 1. Walkdown to ensure TFMs are identified and accounted for. 2. Corrections and supplementing records package for ECN of LP-OM-040Q-BSC. Actions to Preclude Recurrence: 1. Revise LP-OM-040Q-BSC to clarify roles and responsibilities for TFM reporting(CA 01, 02, 03, 08, 09). 2. Revise LP-OM-040Q-BSC to institute periodic self-check of TFM reporting by TFM Designee (CA 04, 10, 11, 12, 13, 14) 3. Provide briefings to Site Personnel on TFM monitoring, recording, and reporting (CA 05). 4. Revise LP-OM-040Q-BSC to add Work Order number to enhance TFM management (CA 06).
Expected Completion Date: 03/15/2003
4. Justification: (Provide an explanation as to why the required actions cannot be completed within 100 days)
Elevation of DR: BSC-02-D-090 to CAR: BSC-02-C-090 required completion of a root cause analysis, evaluation of causal factor and related root causes, and determination of corrective actions. The Extended Actions identified above require completion for close out of the CAR These additional activities have extended the schedule and require the request for additional time.
5. Impact: (Provide an impact statement to indicate what affect not completing within 100 days will have relative to waste isolation and safety, and impact to other work, if any) Allowing additional time to complete these activities will not have an adverse affect on waste isolation and safety, nor impact other
work. The Immediate Remedial Actions identified in Blocks 4 and 5 of the Amended Initial Response are sufficient for the process to meet requirement until all corrective actions are complete.
Approvals
6. Responsible Manager: 7. Senior Manager:
Leon & Tossum Lank For 1/20/cs 1K-25; Fray MM 1/21/03
Printed Name Signature Date Printed Name Signature Date 8. DOE Project Management: 9. DOQA:
8. DOE Project Management: 9. DOQA: 1/3/03 1/31/03
Printed Name Signature Date Printed Name Signature Date
10. Director, OCRWM: (required for scheduled completion dates one year or more from initial issue)
$\alpha i \Delta$

Signature

Date

Printed Name

<u>INTRODUCTION</u>

This analysis was completed to evaluate the root causes determined by the root cause investigation, TapRoot Incident Report BSC02C090, by Tommy Wall, et al. To meet its objective of evaluating the causal factors to develop the corrective actions for BSC02-C-090 the following methodology was employed. The TapRoot Report was broken down by causal factor and related root causes were evaluated and corrective actions addressing the root cause(s) developed. The causal factors correspond to those in the TapRoot Report whereas the corrective actions developed are numbered consecutively for clarity.

This evaluation is presented in three parts:

Part I: Corrective Action Summary; presents a summary of the identified corrective actions

Part II: Root Cause-Corrective Action Evaluation; present the root cause(s) evaluation for each causal factor identified in the TAProot Report and corrective actions developed.

Part III: TapRoot Incident Report BSC02C090 (attachment 1)

PART I: CORRECTIVE ACTION SUMMARY

Corrective Action(s) for Causal Factor 01

Corrective Action: 01

The immediate corrective action is revision of LP-OM-040Q-BSC to clarify roles and responsibilities to prevent recurrence.

Additional reinforcement of clear roles and responsibilities is being provided by implementation of the Site Transition Plan and Management Improvement Initiative.

Corrective Action(s) for Causal Factor 02

Corrective Action: 02

The corrective action to meet the root causes above requires revision of LP-OM-040Q-BSC clarify roles and responsibilities will ensure tasks are performed appropriately. This will be done by responsibilities being assigned to a Field Engineer.

This action will be reinforced by parallel actions implemented under the Site Transition Plan.

Corrective Action: 03

See Corrective Action 02, no additional corrective actions required.

Corrective Action: 04

Revision of LP-OM-040Q-BSC providing for periodic checks to ensure the procedural process is being executed properly. Revision of LP-OM-040Q to incorporate this action will be completed as an action to prevent recurrence.

Corrective Action(s) for Causal Factor 03

Corrective Action: 05

Clarification of the process can be achieved through revision of LP-CON-040Q and ensure the requirements are met. In addition briefings provided as a supplement to the Daily Safety/POD meetings at the site as an action improve understanding of the subject. These actions address the root cause to prevent recurrence.

Corrective Action(s) for Causal Factor 04

Corrective Action: 06

To enhance TFM and materials management revision of LP-OM-040Q-BSC will include addition of the Work Order number to the NQAMIL and associated reports.

Corrective Action(s) for Causal Factor 05

Corrective Action: 07

No additional corrective actions are required.

Corrective Action: 08

No additional corrective actions are required.

Corrective Action: 09

Corrective Actions required here are met by Corrective Actions 01 & 02 with no additional actions required.

Corrective Action: 10

Corrective Actions required here are met by Corrective Actions 04 with no additional actions required.

Corrective Action: 11

Corrective Actions required here are met by Corrective Actions 04 with no additional actions required.

Corrective Action: 12

Corrective Actions required here are met by Corrective Action 04 with no additional actions required.

Corrective Action: 13

Corrective Actions required here are met by Corrective Action 04 with no additional actions required..

Corrective Action: 14

Corrective Actions required here are met by Corrective Action 04 with no additional actions required.

PART II: ROOT CAUSE - CORRECTIVE ACTION EVALUATION

Causal Factor: 01

Lack of Procedural Adherence

Root Cause:

Human Performance Difficulty (1H)
Procedures (3P)
Not followed/Not used

Evaluation:

Lack of procedural compliance or procedures not being followed in this instance, results from unclear roles and responsibilities within the procedure, i.e., the assignment of tasks to the "responsible individual." It was determined that no one was identified or assigned responsibility for completing the "Non-Quality Affecting Materials Installation Log" (NQAMIL).

Corrective Action 01:

The immediate corrective action is revision of LP-OM-040Q-BSC to clarify roles and responsibilities to prevent recurrence.

Additional reinforcement of clear roles and responsibilities is being provided by implementation of the Site Transition Plan and Management Improvement Initiative.

Causal Factor: 02

Field Engineering Staffing deficiencies

Root Cause:

Human Performance Difficulty (1H)
Work Direction (3I)
Preparation (4PR)

Evaluation:

Field Engineering staffing deficiencies coupled with organization changes impacted the ability to clearly assign responsibility, tasks were not re-assigned, within the procedure for the completion of the NQAMIL. The TFM Designee responsibilities were clearly assigned and met, however the use of "responsible individual" to assign the

responsibility for completion of the NQAMIL is ambiguous and no assignment to meet this responsibility was made.

Corrective Action 02:

The corrective action to meet the root causes above requires revision of LP-OM-040Q-BSC clarify roles and responsibilities will ensure tasks are performed appropriately. This will be done by responsibilities being assigned to a Field Engineer.

This action will be reinforced by parallel actions implemented under the Site Transition Plan.

Root Cause:

Human Performance Difficulty (1H)
Work Direction (3I)
Selection of Worker (4SW)

Evaluation

Field Engineering staffing deficiencies coupled with organization changes impacted the ability to clearly assign responsibility within the procedure for the completion of NQAMIL. The TFM Designee responsibilities were clearly assigned and met, however the use of "responsible individual" to assign the responsibility for completion of the NQAMIL is ambiguous and no assignment to meet this responsibility was made.

Corrective Action 03:

See Corrective Action 02, no additional corrective actions required.

Root Cause:

Human Performance Difficulty (1H)
Work Direction (3I)
Supervision During Work (4SD)

Evaluation:

The absence of NQAMIL equivalent to the work effort submitted into the records system or to the TFM Designee and the duration of this condition suggests that an assessment of the process is appropriate to ensure reporting requirements are being met.

Corrective Action 04:

Revision of LP-OM-040Q-BSC providing for periodic checks to ensure the procedural process is being executed properly. Revision of LP-OM-040Q to incorporate this action will be completed as an action to prevent recurrence.

Causal Factor: 03

Historical Processes have been continued without appropriate review and integration.

Root Cause:

Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls NI (need improvement)

Confusing or incomplete (5CI)

Evaluation:

The subject of TFMs is a complex subject and there is not a common understanding of the requirements among site personnel. These are set forth in LP-OM-040Q-BSC but may require "tribal" knowledge of the specific Determination of Importance requirements before the procedure/process is understandable.

Corrective Action 05:

Clarification of the process can be achieved through revision of LP-CON-040Q and ensure the requirements are met. In addition briefings provided as a supplement to the Daily Safety/POD meetings at the site as an action improve understanding of the subject. These actions address the root cause above to prevent recurrence.

Causal Factor: 04

Lack of a Materials Management Program.

Root Cause:

Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls NI (4SL)

Evaluation:

In fact LP-OM-040Q is the materials management plan for the present. Future activities under the Site Transition Plan will provide more in terms of warehousing and property control, but in regard to TFMs the current process will suffice.

Corrective Action 06:

To enhance TFM and materials management revision of LP-OM-040Q-BSC will include addition of the Work Order number to the NQAMIL and associated reports.

Causal Factor: 05

Procedural Inconsistencies.

Root Cause:

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Human Difficulty (1H)
Procedures (3P)
Wrong (4WI)
Facts Wrong (5FW)
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Evaluation:

AP-2.17Q, AP-2.23Qand LP-OM-040Q-BSC were reviewed and requirements cross-walked to ensure there are no inconsistencies between the procedures. This review (Attachment 3) did not find evidence of inconsistencies between the procedures. Additionally, this procedure is subject to reviews under AP-5.1Q and an acceptance review by Engineering.

Correction Action 07:

No additional corrective actions are required.

Root Cause:

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Human Performance Difficulty (1H)
Procedures (3P)
Followed Incorrectly (4FI)
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Evaluation:

Lack of procedural compliance or procedures being followed incorrectly in this instance, results from unclear roles and responsibilities within the procedure, i.e., the use of responsible individual. It was determined that no one was identified or assigned responsibility for completing the "Non-Quality Affecting Materials Installation Log" (NQAMIL).

Corrective Action 08

Corrective Action 02 will prevent recurrence for the root cause above, no additional corrective actions required.

Root Cause:

Human Performance Difficulty (1H)
Procedures (3P)
Followed Incorrectly (4FI)
Ambiguous Instructions (5AI)

Evaluation:

The root causes above identify the procedural weaknesses similar to those identified by the root causes for Corrective Actions 01 & 02. Revision of LP-OM-040Q-BSC focused on clear roles and responsibilities will prevent recurrence.

Corrective Action 09:

Corrective Actions required here are met by Corrective Actions 01 & 02 with no additional actions required.

Root Cause:

Human Performance Difficulty (1H)
Quality Control (3Q)
QC NI (4QL)
Inspection Techniques NI (5QZ)

Evaluation:

This root cause is considered to parallel that of Corrective Action 04 to the extent that no means exist to measure the success or the "quality" of the process. The preferred method is to build the quality into the process and provide self-inspection. The corrective actions identified for Corrective Action 04 will prevent recurrence.

Corrective Action 10:

Corrective Actions required here are met by Corrective Actions 04 with no additional actions being required.

Root Cause:

Human Performance Difficulty (1H)
Management System (3M)

Standards, Policies, or Admin. Controls NI Not Strict Enough (5NS)

Evaluation:

The corrective action for the root cause will be provided in the revision of LP-OM-040Q-BSC to self assess process performance. Should deficiencies be identified where lack of procedural compliance is an issue or other instances of this nature are identified where disciplinary actions are warranted, BSC HR Policies would apply. Reinforcement is provided here through the MII Program and Site Transition Plan.

Corrective Action 11:

Corrective Actions required here are met by Corrective Actions 04 with no additional actions required.

Root Cause:

Human Performance Difficulty (1H)

Management System (3M)

Standard, Policies, or Admin. Controls Not Used (4SN)

Enforcement NI (5EL)

Evaluation:

The corrective action will be provided in the revision of LP-OM-040Q-BSC to self assess process performance. Should deficiencies be identified where lack of procedural compliance is an issue or other instances of this nature are identified where disciplinary actions are warranted, BSC HR Policies would apply. Reinforcement is provided here through the MII Program and Site Transition Plan.

Corrective Action 12:

Corrective Actions required here are met by Corrective Action 04 with no additional actions required.

Root Cause:

Human Performance Difficulty (1H)

Management System (3M)

Standard, Policies, or Admin. Controls Not Used (4SN)

Accountibility NI (5AL)

Evaluation:

The corrective action will be provided in the revision of LP-OM-040Q-BSC to self assess process performance. Should deficiencies be identified where lack of procedural compliance is an issue or other instances of this nature are identified where disciplinary actions are warranted, BSC HR Policies would apply. Reinforcement is provided here through the MII Program and Site Transition Plan.

Corrective Actions 13

Corrective Actions required here are met by Corrective Actions 04 with no additional actions required.

Root Cause:

Human Performance Difficulty (1H)

Management System (3M)

Oversight/Employee Relations (4OE)

A&E lack Depth (5LD)

Evaluation:

The root cause is considered to parallel that of Corrective Action 04 to the extent that no means exist to measure the success or the "quality" of the process. The preferred method to ensure this is to build the quality into the process and provide self-inspection. The corrective actions identified for Corrective Action 04 will prevent recurrence.

See Corrective Action 14:

Corrective Actions required here are met by Corrective Action 04 with no additional actions required.

Incident:

BSC02C090

TFM Reporting Deficiency

Date of Incident:

10/04/2002

Date Investigation Started:

11/11/2002

Date Draft Report Sent for Approval: 11/21/2002

Date Final Report Issued:

11/22/2002

Incident Classification:

Audit

Facility Affected:

Exploratory Studies Facility

Incident Summary:

An initial Deficiency Report was initiated on 3/13/2002. This report, BSC-02-D-090 reported a failure to comply with procedure LP-OM-040Q-BSC, Rev 0, ICN 1. There was a failure to document installed materials as required That documentation is then reported to Safety Assurrance.

After an investigation of extent of condition and in consideration of repeated instances of non-compliance, the Deficiency was changed to BSC-02-C-090.

Initial Conditions:

Work Order #13309 and #12646 documented use of materials that were not recorded in the proper logs and were not reported by the TFM designee as required by LP-OM-040Q-BSC

Causal Factor: 01

Lack of Procedure Adherence

Procedures, while containing numerous inconsistencies (see CF 5), were still not utilized appropriately as required.

Root Cause: Human Performance Difficulty (1H)

Procedures (3P)

Not Used / Not Followed (4NU)

Corrective Action: 1

Date Due:

Responsible Dept.:

Date Complete: Responsible Person:

Procedure non-compliance occurred during the period preceding the 480V near miss incident. Management is implementing corrective actions under the Root Cause for that event in the areas of roles, responsibilities and accountability. Those activities should include a review of this incident to ensure the procedures involved in

this incident are given the same attention

Causal Factor:

Field Engineering Staffing deficiencies

Staffing changes from Plan B site reductions resulting from Plan B refocus resulted in a reduction of Field Engineering resources.

Root Cause: Human Performance Difficulty (1H)

Work Direction (31) Preparation (4PR)

Corrective Action: 06

Responsible Dept.: Date Due: Responsible Person: Date Complete:

Management has a responsibility to assign a TFM Designee for each work package, work instruction, etc. and include a sign-off for TFM approval. Management shall review the staffing levels and ensure they are appropriate to perform these tasks.

Attachment 1: Completed Response BSC-02-C-090, Printed on 12/09/2002 by TapRooT® software for YMP - M&O Page 1 of 5

Root Cause: Human Performance Difficulty (1H)

Work Direction (3I)

Selection of Worker (4SW)

Corrective Action: 07

Date Due: Date Complete:

Responsible Dept.: Responsible Person:

See CA 06

Root Cause: Human Performance Difficulty (1H)

Work Direction (31)

Supervision During Work (4SD)

Corrective Action: 08

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

Periodic reviews of TFM records by site internal oversight shall be conducted to ensure work is being properly executed. It is not sufficient to rely on the QA/QC system as the first line of defense in discovering error.

Causal Factor: 03

Historical Processes have been continued without appropriate review and Integration

Going back to Kiewit, there have been various performance parameters generated for TFM (Performance Assesment/Waste Isolation) by Technical

groups, DOE, etc. who directed implementation of these regulatory and technical parameters, which became the basis for requirements regarding the planned/actual use and reporting of TFM. This has resulted in confusing procedures, unclear requirements, and the documentation of TFM requirements during a period of site characterization/site recomendation activities.

Root Cause: Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls NI (4SL)

Confusing or incomplete (5CI)

Corrective Action: 10

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

Develop a graded approach to TFM monitoring, collection, and reporting in response to the Technical Direction Letter submitted by the DOE to BSC received 11/1/02 titled: Determinations of Importance Evaluations, Revision 2, TDL NO 03-004.

Definitions, procedures, and requirements must be clearly defined and communicated to site personnel specific to monitoring, recording and reporting.

Procedures created for this purpose must be human engineered to ensure usability, so the Site is not set up for failure.

Corrective Action: 11

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

To cover the current situation and period of time until a response to the TDL is complete, eliminate LP-OM-

040Q and operate the

site TFM program in accordance with AP-2.17Q. Organizational assignments in accordance with AP-2.17Q will need to be be made by management to ensure successful implementation. All procedures that reference

Attachment 1: Completed Response BSC-02-C-090, Printed on 12/09/2002 by TapRooT® software for YMP - M&O Page 2 of 5

LP-OM-040Q shall be updated. Procedures similar to LP-OM-040Q should be reviewed to determine their

applicability in light of these changes.

Causal Factor:

Lack of a Materials Management Program

There is currently no viable method in place to control the use, distribution and accountability of

(Q and non-Q) material(TFM) used at the Yucca Mountain Site. This lack of a material management program

allows

uncontrolled use of materials. This could effect the ability of the site to store nuclear waste safely, and could

interfere with performance confirmation testing activities.

Root Cause: Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls NI (4SL)

No SPAC (5NO)

Corrective Action: 12

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

Establish a rigorous Site Materials Management Program integrated with DIE and hazardous materials controls/requirements. This program shall be implemented by all personnel utizing materials at the site.

Programs in use at commercial nuclear power stations should be benchmarked

Causal Factor:

05

Procedural Inconsistencies

There are numerous inconsistancies among the various procedures associated with TFM. These include but

are not limited to LP-OM-040Q, AP-2.17Q, AP-2.23Q

Root Cause: Human Performance Difficulty (1H)

Procedures (3P)

Wrong (4WI)

Facts wrong (5FW)

Corrective Action: 13

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

Procedures are not consistently reviewed to determine if there is an interference or inconsistency with another procedure. Management shall implement a rigorous impact review program to ensure procedural inconsistencies

do

not create continuing errors and conditions adverse to quality at the site.

Root Cause: Human Performance Difficulty (1H)

Procedures (3P)

Followed Incorrectly (4FI) Details NI (5DE)

Corrective Action: 14

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

See CA 13

Root Cause: Human Performance Difficulty (1H)

Procedures (3P)

Followed Incorrectly (4FI) Ambiguous instructions (5AI)

Attachment 1: Completed Response BSC-02-C-090, Printed on 12/09/2002 by TapRooT® software for YMP - M&C Page 3 of 5

Corrective Action: 15

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

This root cause appears to be a continuation of practices detailed in the 480V near miss. A review of corrective actions being implemented as a result of that root cause shall be reviewed for effectiveness. Perform periodic self-assessments to ensure corrective actions continue to be effective.

Root Cause: Human Performance Difficulty (1H)

Quality Control (3Q) QC NI (4QL)

Inspection techniques NI (5QZ)

Corrective Action: 16

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

Develop a method to implement a QC practice and review of procedures to ensure they are consistent &

Root Cause: Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls NI (4SL)

Not strict enough (5NS)

Corrective Action: 17

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

Management is responsible and accountable for enforcing strict procedural compliance. Measures are currently under way to deal with issues as a result of MII intiatives for R2A2. This event shall be reviewed with those

strategies in mind.

Root Cause: Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls Not Used (4SN)

Enforcement NI (5EL)

Corrective Action: 18

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

See CA 17

Root Cause: Human Performance Difficulty (1H)

Management System (3M)

Standards, Policies, or Admin. Controls Not Used (4SN)

Accountability NI (5AL)

Corrective Action: 19

Date Due:

Responsible Dept.:

Date Complete:

Responsible Person:

See CA 17

Root Cause: Human Performance Difficulty (1H)

Management System (3M)

Oversight / Employee Relations (40E)

A & E lack depth (5LD)

Corrective Action: 20

Attachment 1: Completed Response BSC-02-C-090, Printed on 12/09/2002 by TapRooT® software for YMP - M&O Page 4 of 5

{ 1, ;

Date Due: Date Complete: See CA 16 Responsible Dept.: Responsible Person:

Investigator / Investigation Team:

Tommy Wall- Taproot Process Lead Alan Mitchell-Test Coordination Office Bill Distel- Safety Assurance Department Rudy Johnson-Project Field Engineering



Gerald Boldt

01/07/2003 12.19 PM

To: cc: Edward Fitch/YM/RWDOE@CRWMS, Leonard Savastio/YM/RWDOE@CRWMS

Leon Fossum/YM/RWDOE@CRWMS, Ann Koplow/YM/RWDOE@CRWMS, Charles

Buckey/YM/RWDOE@CRWMS, Robert Freeman/YM/RWDOE@CRWMS

Subject: CAR 90 - TFM Reporting Deficency Root Cause

User Filed as: Excl/AdminMgmt-14-4/QA N/A

Attached is the first part of our closure activity for Causal Factor 5 - Procedural Inconsistency which reads:

"There are numerous inconsistencies among the various procedures associated with TFM. These include but are not limited to LP-OM-040Q, AP-2.17Q, AP-2.23Q."

The attached is a detailed review of the three named procedures for inconsistencies. None were found. Please contact Ann koplow or myself for any further information.

This closes schedule item FCCAR90L20. Our remaining activity to verify that the impact review was completed and documented is on schedule.

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TFM Causal Factor 5.do

TFM Reporting Deficency Root Cause

Causal Factor 5 - Analysis of Potential Inconsistencies among LP-OM-040Q, AP-2.17Q, and AP-2.23Q

LP-OM-040Q References:

LP-OM-040Q References to AP-2.17Q

1.0 PURPOSE

This procedure establishes the responsibilities and process for ensuring that applicable tracers, fluids, and materials (TFM) requirements of the Yucca Mountain Site Characterization Project (YMP) are implemented during Exploratory Studies Facility (ESF) construction, operations, and site characterization construction activities, such as drilling and testing support. The use of TFM within the test and waste isolation evaluation zone (TWIEZ) and in proximity to site characterization testing activities must be controlled in accordance with prescribed requirements contained in AP-2.17Q, Tracers, Fluids, and Materials Data Reporting and Management.

- 3.2 Exempted TFMs—TFMs not required to be reported in accordance with this procedure. The following TFMs are exempted from reporting, per AP-2.17Q, if they are recovered from the site prior to repository closure:
- 3.3 Fluids—In the context of the YMP TFM definition (per AP-2.17Q), fluids include gases and liquids, certain plastic solids, and mixtures of solids and liquids (excluding concrete) other than tracers, which are capable of flow.
- 3.6 Reportable TFM-All TFM used/removed/committed within the TWIEZ and in other areas where site characterization field activities are conducted for the YMP, unless exempted by either DIEs or in accordance with AP-2.17Q.

Retroactive to 02/07/1997, quality assurance (QA) records shall be made and provided for all TFM that are permanently emplaced/committed (i.e., to remain after closure of the potential repository) to the Topopah Spring Loop and associated operation and test support areas, including water, wood, hydraulic fluids, fuels, oils, etc., and unrecovered spills, except incidental losses of chlorinated, potable water/ice used for drinking and hand-washing purposes, and the tracer gas sulfur hexaflouride.

It may be necessary to track TFM use/removal for those items that are not committed and thus not reportable to the TFM database per AP-2.17Q.

3.7 TFM-TFMs to be controlled, limited, and documented in accordance with AP-2.17Q to ensure that data gathered during site characterization are not compromised and that testing activities do not adversely impact the ability of Yucca Mountain to isolate high-level radioactive waste. AP-2.17Q sets forth upper-tier procedure requirements for the YMP TFM program.

Quality assurance controls associated with TFM reporting are included in *Temporary Surface Construction Facilities*, BAB000000-01717-6300-01500; *Subsurface General Construction*, BAB000000-01717-6300-01501; *Materials and Equipment*, BAB000000-01717-6300-01600; *Constructor Quality Control/Quality Assurance*, BA000000-01717-6300-01400; *Cross Drift Subsurface General Construction*, BABEAF000-01717-6300-01502; and *Maintenance and Operation of Surface Facilities*, BAB000000-01717-6300-01800.

3.9 TWIEZ-An area that encompasses the Conceptual Controlled Area Boundary and extends to the northern side of Yucca Wash and to the western side of Windy Wash. This zone, which includes the conceptual controlled area and an area upgradient of the conceptual controlled area, is expected to bound the area from where the surface-water infiltration could affect a potential repository. Use of TFMs within the TWIEZ is strictly controlled. The Potential Repository Outline is the area with the highest degree of control from a TFM standpoint. See Attachment 1, Test and Waste Isolation Evaluation Zone, in AP-2.17Q for a diagram of these boundaries.

5.1.2 TFM Designee:

a) Compile a TFM estimate for each assigned design package, work package, work instruction, or other discrete element using the report form (AP-2.17Q.1, Tracers, Fluids, and Materials Report) included as Attachment 5 in AP-2.17Q, or a comparable report that includes all of the same information. Contact the Safety Assurance (SA) Department to determine if TFM estimates must be submitted for on-going or continuing work for which TFM estimates have previously been submitted. Also provide additional information required per Subsection 5.1 of AP-2.17Q. Request input from the following, as needed:

b) Submit TFM estimate to the BSC SA Department in accordance with AP-2.17Q.

5.2.1 TFM Designee:

- a) Ensure that TFM use is authorized based on the results of DIEs in accordance with the process described in AP-2.17Q that documents specific tracer approval. Do not allow use of TFM until approval is received from the BSC SA Department.
- b) Prepare and maintain lists of TFM approved for reference use by Field Engineering and construction that is compiled from Attachment II of the surface and subsurface DIEs, and from the TFM qualifying as exempt by Subsection 3.4 of AP-2.17Q.

5.5 REPORTING OF ACTUAL USE AND AS-CONSTRUCTED INFORMATION TFM Designee:

a) Collect actual use information as follows:

1) ... obtain TFM usage and installation information from records generated as a result of implementing Subsection 5.4.

(Note this includes Forms LP-OM-040Q-BSC.1 & .2, LP-OM-041Q-BSC.1 & .2 and LP-OM-027Q-BSC.2)

2) Determine the actual quantities used and removed; compile the results on Form AP-2.17Q.1, Tracers, Fluids, and Materials Report,....; and process the form in accordance with AP-2.17Q by signing and transmitting the report to the BSC SA Department for completion no later than three months after the completion of an activity.

For activities lasting longer than three months, reasonable efforts should be made to transmit the TFM Actual Use Reports within six months of TFM use, emplacement, or recovery.

Cross Drift Subsurface General Construction requires that water use be reported no later than 9 days after application, in accordance with AP-2.17Q.

3) Use the following as available sources of TFM use and removal documentation:

- b) Report actual use and as-constructed information by transmitting the TFM Actual Use Report to the BSC SA Department in accordance with AP-2.17Q.
- LP-OM-040Q References to AP-2.23Q
- 5.4.1 TFM Designee:
- b) Ensure ESF construction, maintenance, and operations are initiated and performed under the direction of a work order (AP-2.23Q, Work Request/Work Order Process) or for support of scientific testing, a field work package (AP-5.2Q, Testing Work Packages) ...
- 5.4.2 Responsible Individual: a) Account for permanent materials use as follows:
- 1) Record quantities of installed or removed quality affecting materials recorded in accordance with applicable procedures either in the Work Order Package (AP-2.23Q) or on Attachment 2, Ouality Affecting Materials Installation Log.

5.5 REPORTING OF ACTUAL USE AND AS-CONSTRUCTED INFORMATION TFM Designee:

- a) Collect actual use information as follows:
- 1) Upon completion of a work order (AP-2.23Q) or field work package (AP-5.2Q), or at an interim interval for long duration work packages as defined in the work order or work package, obtain TFM usage and installation information from the records generated as a result of implementing Subsection 5.4.
- 3) Use the following as available sources of TFM use and removal documentation:
- For permanent materials accounting, use:
- Work package installation reports prepared in accordance with AP-2.23Q

AP-2 230 References

A1 -2.25Q References.	
AP-2.23Q References to AP-2.17Q	· .
none	
AP-2.23Q References to LP-OM-040Q	
none	

AD 2 170 Deferences

AP-2.1 /Q References:	
AP-2.17Q References to AP-2.23Q	
none	
AP-2.17Q References to LP-OM-040Q	
none	

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		412/03

OFFICE OF CIVILIAN RADIOACTIVE WASTE MANAGEMENT U.S. DEPARTMENT OF ENERGY WASHINGTON, D.C.

 DR/CAR/QC
SWO

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QA: QA

CONDITION ADVERSE TO QUALITY CONTINUATION PAGE

Verification of Corrective Actions to Corrective Action Report BSC-02-C-090

Initial Response dtd. 12/23/03 Committed Actions:

Block 4. Immediate Actions Necessary to Bring the Process Under Control:

Verified initiation of site stand-down. See Field Operations Log (Attachment 3) and statement in DIR 02-18 signed off by Site QA Manager.

Block 5. Immediate Remedial Actions Completed:

Verified e-mail release for the Technical Coordination Office for work E. Fitch cc. to James Hollins dtd. 10/03/02. (See Attachment 4) Conversation with Site Engineering reveals a typo in the date the TCO was released, the actual date was 9/30/02, as evidenced in the Field Operations log dated same. (See Attachment 5)

Verified lifting of stand down on 10/03/02 (See Attachment 4) and committed briefings to underground supervisory personnel on the responsibilities of para. 5.4.2 by review of Training Attendance Record dtd. 10/03/02. This attendance record will be submitted as objective evidence reviewed during this verification in the final records package for this deficiency document. Also verified the Safety Assurance briefing from the Safety Assurance Manager to site personnel during the weekly safety meeting on 10/07/2002. (See Attachment 6).

Block 6. Plan for Determining the Extent of Condition:

See Complete Response dtd. 1/21/03 with Root Cause Determination and Committed Corrective Actions:

Verification of Committed Corrective Actions of Complete Response dtd 1/21/03

Block 4. Extent of Condition:

See Complete Response

Block 5. Impact:

See Complete Response

Block 6. Remedial Actions:

Conditions 1 and 2:

Verified that walk downs of areas of the ESF have been performed and documented for Work Orders (WOs) #'s 13309 and 12464. In addition, all WO's identified in the extent of condition were also evaluated with their results. Also verified that resulting walk down supplemental information resulting has been reflected on the appropriate TFM reports (See Attachment 7 for all). Note: Attachment 7 is an Activity Summary Matrix with the corrected TFM Records cross linked to the appropriate Records Center Assess ion Numbers, copies of this documentation are also contained in a three ring binder of objective evidence related to this CAR and will be submitted with the final records package.

Condition 3.

Verified ECN corrections and record supplements to LP-OM-040Q-BSC ECN (accession number SIT 20030317.0002) and correction to same dtd 03/31/03

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Submittal Page 2	4/2/03

OFFICE OF CIVILIAN RADIOACTIVE WASTE MANAGEMENT U.S. DEPARTMENT OF ENERGY WASHINGTON, D.C.

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SWO

NO BSC-02-C-090 PAGE OF

QA: QA

CONDITION ADVERSE TO QUALITY CONTINUATION PAGE

Verification of Corrective Actions to Corrective Action Report BSC-02-C-090 (Continued)

Block 7 Root Cause:

See Attachment 1 to the Complete Response.

Block 8. Action to Preclude Recurrence:

Verified by review of LP-OM-040Q-BSC Revision 0, ICN 2 for the following:

- 1. Verified paras. 3.3, 3.7, and 4.2 of LP-OM-040Q that clarifies and adds the responsibilities for the Assigned Field Engineer, Responsible Field Engineer and Operations Data Collector.
- 2. Verified para. 5.6 d) of the above procedure to require a semi-annual self assessments by the Project Engineer to ensure procedural requirements of this procedure are met.
- 3. Verified Site Personnel briefings on TFM monitoring, recording and reporting via review of Training Attendance Records for Briefings 1 through 4 dated 2/25/03, 2/27/03, 3/04/03 and 3/12/03 by R. Johnson
- 4. Verified para. 5.5 a) 3) of LP-OM-040Q-BSC that Work Order Numbers are included/referenced during the final TFM reporting

NOTE: Objective evidence related to the above corrective actions not as linked as attachments this CAR is in binder form and will be included in the final records package to this CAR.

The Above Committed Corrective Actions are considered complete.

This CAR is considered closed.

John R. Doyle

Rev. 03/25/2002

FREUNK FIED OPERADOUS (ATTACHUEUT 3 orestore-090 26 Sept. '02 (Thursday)
plass 0700 Assume position duties R.Olson (Allson
6732 No. Portal attendent on-duty, water valve open, granting tunnel access (Bertolillo)
0741. No. Ramp airtlow (340k cfm) and air quality acceptable for tunnel entry (Taylor).
0742 Mercury dispatch called + will be taking down
RMAD power this weekend - no the impact orys so. Portal attendent on-luty, granting so side access, mine phone comm chock ok (Reid) . 6752 Potable water uso for 9/25/07 = 740 gallons 0801 So. Ramp sadon levels low (1150 Bg/m3) J- No respirative required (Jesse) 0822 NFW-A5-MV-001 open (Jacobson)
0820 De-Sailers set go on North Sail near
mech-shops for sail maintence (Jarin)
0833 Trom on 2 strings glights past CD 17463 from MAC16 (Hinter) 0850 ECRB airflow (63.4k cfm) and quality acceptable for work activities. Air behind both 22+01 OK-Padon (663 Bg/m³) low -no respiratora regel
Dry bulb temps, 0+30 = 85.4; 5+00 = 90.8 / 21+75= 94.2 (Taylon) - 0855 Stop work issued on TFM documentation: (1) stop all TEM work UG (2) Stop any TEM from going UG (LP-OM-040) (Lee). Unable to contact uG Sypt. or Field Sypt. - in Sefety training class 0905 No. and So. Portal attendents contacted & will hold/stop TEM shipments to UG. No. Poital will gentagt shiftens to stop TEM work (Bartolillo + ton): 0912 Survey crew at 74+50 to curve on s. Ramp 0930 IH reports UBGT = 68.9 no Notification readed. olarm panel - suspect paper jum (Marien) 36 of 41

SACHMENT 4 10 CAR BSC-02-C-090

Nelson O'Connor 10/03/2002 10:06 AM

To:

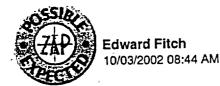
Edward Fitch/YM/RWDOE@CRWMS

cc:

Subject: Re: TFM Stand-Down 🖺

User Filed as: Excl/AdminMgmt-14-4/QA:N/A

We need to make sure that the Electrical Supervisors get briefed on this also. They need to set anchors for Fan 1 and other electrical components. **Edward Fitch**



To:

Site Operations@CRWMS

cc:

Nelson O'Connor/YM/RWDOE@CRWMS, Leon Fossum/YM/RWDOE@CRWMS, James

Hayes/YM/RWDOE@CRWMS, James Hollins/YM/RWDOE@CRWMS, John

Martin/YM/RWDOE@CRWMS

Subject: TFM Stand-Down

User Filed as: Excl/AdminMgmt-14-4/QA:N/A

The TFM Stand-Down regarding the materials identified previously has been lifted following briefing of Underground Supervisory Personnel on the requirements of LP-OM-040Q-BSC. These materials are ground support materials and support or anchor bolts. Ground support materials consist of Swellex, Split-Set, and Williams rockbolts and related materials such as welded wire fabric, rock bolt plates and grout for the Williams bolts. Also, any Hilti or similar anchor bolts used to anchor support fixtures etc. to the rock surface in the tunnel. Survey spads and monuments are also recorded as permanent committed materials.

ATTACHMENTATO FICTIO OPENHAUS LOC.

ARBIC-02-C-090 A of 1

MON. 9-30-02 0645 ASSUME Die Duties - 13. Dul 6930 Brek. up Compr. on limit. CAT TANK READING - 557950 N.P. Acress Open, water or FOTS OF. - Henry. 0750 Taylor Reports Air Flow, quanty OK. Reading 10 840 x 400.

S.P Access Open, mine phone check of wally 080 B Obyo Sanke Reports ECRB Running Normal- will Be Vacuming AT Al. 8 Aren, FATRY. LOW RADON 540 726.

- 0045 henevou Reports main water value To Al-5. Open. Brenker on MPC 16. This will 1301K Henry Behind
1301K Henry Behind
1800 TAYLOR Reports ECRB elepred Rendings Arc 0+32 418- 79.6
5 +00 369 88.5 2/ 775
93.8. AIR & AT AND
Behind BUIK Henry
1940 Land For March 1655 The Land Behind Bulk Hend.

1940 Lez F. has lifted The Hold

OP55 Rail Maint. Inspec. AT S.P.

Peo Risen - Wally Known
OP54 Peter has stopped work.

AT Slot Cut 3, will Contact

US when Things are of.

1005 Souvey has De-Railers AT

53+00 Going Out To South.

Per Danny Wally Heavy Been

Contacts CONTACTED! 38 9 41



James Hollins 03/31/2003 02 05 PM

To:

John Doyle/YD/RWDOE@CRWMS

cc:

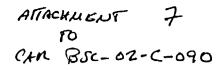
Edward Fitch/YM/RWDOE@CRWMS, Bill Distel/YM/RWDOE@CRWMS

Subject: Presentation on TFMs

User Filed as: Excl/AdminMgmt-14-4/QA N/A

The Safety Assurance group (James Hollins and Bill Distel) briefed manual and non-manual personnel on TFMs at the Weekly Safety Meeting on 10/07/02. This briefing on were presented to Site personnel after meeting with Field Engineering to discuss the condition and a path forward on BSC-02-C-090.

Veristed Weekly Safety Minutes . F Jame.



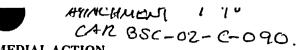


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SUMMARY

As stated in Block 6, remedial Actions, for Conditions 1 & 2 identified in this CAR would require "walk-downs" as a means to supplement/replace affected Tracers, Fluids and Materials (TFM) reports to correct the TFM record. However, subsequent records search (RISWeb) based on information associated with the work order found documentation associated with the work substantiating the type and amount of TFM (ground support items) that were installed. This documentation consists primarily of Quality Control (QC) Reports; QC Inspection Reports (BSC IR) and Test Checklist for Specifications (Issue #). In some cases the original Quality/Non-Quality Affecting Materials Installation Log (QMIL/NQMIL) was found. Based on these findings, and to ensure correct TFM reporting approximately 50 % of the work orders were walked down out of those needed and it was determined that a high level of confidence could be placed on the NQMILs or QMILs generated based on this documentation.

WORK ORDER #	QMIL/NQMIL	ASSOCIATED RECORD MOL #	
	CREATED		REMARKS
13309	YES	SIT.20030313.0008 (QMIL) M0L.20020530 0081 (WO)	Walked-down and verified TFM installation. Associated QC Reports: Issue #'s 0948,0947, 0942, 0945, 0964.
12646	VEC	GIT GOODS 12 OOOS (VO)	
12646	YES	SIT.20030313.0008 (NQMIL) MOL 20020731.0123 (WO)	Walked-down and verified TFM installation: Associated QC Report: IR# BSC-0074
13760	YES	SIT 20020212 0008 (OMIL)	W. L. C. W. (CGO OO COO)
	123	SIT.20030313.0008 (QMIL)	Work required for YMSCO-02-0002, Associated QC Report: IR# BSC-0191
13680	NO	MOI 20020812 0245 (WO)	D.H.L. II. III. III.
13000	INO	MOL.20020812.0345 (WO)	Bulkhead door removal/re-install no reportable TFMs
13381	YES	SIT.20030313.0006 (NQMIL) MOL.20021025.0529 (WO)	AP-2.23Q Materials Tracking Record
12459	N/A	N/A	Monthly Edge DM (MAYMO WO to day)
12437	1072	IVA	Monthly Filter PM (MAXMO WO tracking)
12248	YES	SIT.20030313.0004 (QMIL)	NCRs: YMSCO-01-0018, YMSCO-01-0025. Associated QC Inspection Reports: Issue#'s 0621, 0735, 0806, 0892, 0893, 0924, 0929, 0898, 0899, 0923, 0932, 0809, 0897, 0904, 0929, 0927, IR#
·			BSC-0152, 0165, & 0167.
11792	NO	MOL.20010913.0381 (NQMIL)	Previously reported, walked-down/verified. Associated QC Inspection



BSC-02-C-090 REMEDIAL ACTION ACTIVITY SUMMARY MATRIX

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		MOL.20020627.0242 (WO)	Report: IR # BSC-0020	
11706	NO	MOL.20010920.0172 (NQMIL) MOL.20020627.0260 (WO)	Previously reported, walked-down/verified. Associated QC Inspection Report: IR# BSC-0034	
11002	NO	MOL.20020603.0294 (WO)	Welding on steel set, TFM report not required. Associated QC Reports: Issue # 0831	
11001	NO	MOL.20020603.0293 (WO) MOL.20010920.0170 (MQMIL)	Previously reported, Associated QC Reports: Issue # 0577	,
10751	YES	SIT.20030313.0008 (QMIL)	0799, 0495, 0810, 0499, 0563, 0729, 0732, 0804, 0732, 0721, 0720, 0717, 0714, 0712, 0707, 0692, 0693, 0690, 0718, 0748, 0719, 0731,	the state of the s
10057	NO	MOL.20010718.0148 (WO)	Temporary installation, TFM reporting not required.	
9207	NO	MOL.20010627.0200 (WO) MOL.20010605.0616 (NQMIL)	Multiple daughter WO's, only required TFM previously reported for 9207-002-01	
9390	YES	SIT.20030318.0027 (NQMIL) MOL.20011010.0309 (WO)	Multiple daughter WO's, TFM record supplemented after walk-down/verification to correct rock bolt type quantities.	
9308	NO	N/A	Tracking WI to collect equipment hours/and or fluids use.	