

NUCLEAR REGULATORY COMMISSION

ORIGINAL

Title: Advisory Committee on Reactor Safeguards
Reliability and Probability Risk
Assessment Subcommittee

PROCESS USING ADAMS
TEMPLATE: ACRS/ACNW-005

Docket Number: (not applicable)

Location: Rockville, Maryland

Date: Wednesday, January 22, 2003

Work Order No.: NRC-743

Pages 1-75

NEAL R. GROSS AND CO., INC.
Court Reporters and Transcribers
1323 Rhode Island Avenue, N.W.
Washington, D.C. 20005
(202) 234-4433

ACRS Office Copy - Retain
of the Life of the Committee

TR04

1 UNITED STATES OF AMERICA
2 NUCLEAR REGULATORY COMMISSION

3 + + + + +

4 ADVISORY COMMITTEE ON REACTOR SAFEGUARDS
5 SUBCOMMITTEE ON
6 RELIABILITY AND PROBABILITY RISK ASSESSMENT

7 + + + + +

8 WEDNESDAY,

9 JANUARY 22, 2003

10 + + + + +

11 The Subcommittee met at 8:30 a.m. in Room T2B3,
12 Two White Flint Road, Rockville, Maryland, George
13 Apostolakis, Chairman, presiding.

14 ACRS MEMBERS PRESENT:

15	GEORGE APOSTOLAKIS	Chairman
16	MARIO V. BONACA	Member
17	F. PETER FORD	Member
18	THOMAS S. KRESS	Member
19	GRAHAM M. LEITCH	Member
20	VICTOR H. RANSOM	Member
21	STEPHEN L. ROSEN	Member
22	JOHN D. SIEBER	Member
23	WILLIAM J. SHACK	Member
24	GRAHAM B. WALLIS	Member

25
NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 NRC STAFF PRESENT2 SAM DURAISWAMY Designated Federal
3 Official4 MICHAEL R. SNODDERLY Cognizant ACRS
5 Staff Engineer6
7 PRESENTERS:

8 MARY DROUIN NRC

9 STEVE WEST NRC

10 MARK RUBIN NRC

11 ADRIAN HEYMER NEI

12

13

14

15

16

17

18

19

20

21

22

23

24

25

C-O-N-T-E-N-T-S

SPEAKERPAGE

Risk Informed Regulatory Implementation Plan

Mary Drouin, NRC 6

Adrian Heymer, NEI 55

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

P-R-O-C-E-E-D-I-N-G-S

(8:32 a.m.)

CHAIRMAN APOSTOLAKIS: This meeting will come to order. This is a meeting of the Advisory Committee on Reactor Safeguards Subcommittee on Reliability and Probabilistic Risk Assessment. I am George Apostolakis, Chairman of the Subcommittee. The Subcommittee members in attendance are Mario Bonaca, Peter Ford, Tom Kress, Steve Rosen, Vic Ransom, Jack Sieber and William Shack.

The purpose of this meeting -- and Graham Wallis, I'm sorry. The purpose of this meeting is to discuss the staff's plan to achieve greater coherence of its risk informed regulatory activities within the reactor safety arena. The Subcommittee will review the staff's Draft Coherence Plan which has been provided for public comment and was discussed during a public meeting on December 5, 2002.

The Subcommittee will gather information, analyze relevant issues and facts, and formulate proposed positions and actions as appropriate for deliberation by the full committee. Sam Duraiswamy is the designated Federal Official and Mike Snodderly is the Cognizant ACRS Staff Engineer for this meeting. The rules for participation in today's meeting have

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 been announced as part of the notice of this meeting
2 previously published in the Federal Register on
3 December 27th, 2002.

4 Mr. Graham Leitch just joined us for the
5 record. A transcript of the meeting is being kept and
6 will be made available as stated in the Federal
7 Register notice. It is requested that speakers first
8 identify themselves and speak with sufficient clarity
9 and volume so that they can be readily heard.

10 Representatives from the Nuclear Energy
11 Institute will provide comments on the Draft Coherence
12 Plan. We have received no other written comments or
13 requests for time to make oral statements from members
14 of the public regarding today's meeting. Now, this
15 activity is taking place because the Commission issued
16 the staff requirements memorandum dated February 8th,
17 2002 in which it stated, "In the next version of the
18 Risk Informed Regulatory Implementation Plan, the
19 staff should provide its plan for moving forward with
20 risk informed regulation to address regulatory
21 structure convergence with our risk informed
22 processes".

23 So the staff has developed this plan in
24 response to the Commission's request. Now, there is
25 a difference between the plan and the program, which

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 we have to understand. The coherence program will
2 develop and implement a plan such that the reactor
3 regulations staff programs and processes are built on
4 a unified safety concept and are properly integrated
5 so that they compliment each other. So the program
6 itself will define what is meant by a unified safety
7 concept property integrated and compliment each other.

8 The coherence plan will identify the staff
9 activities that will be implemented to accomplish the
10 objectives of this program. And the coherence plan,
11 of course, will identify schedule, resources and
12 responsibilities. So this is what we are reviewing
13 today. And we're pleased to have Ms. Mary Drouin
14 again. So, Mary, the floor is yours.

15 MS. DROUIN: Thank you. With me is -- to
16 my left is Steve West and to my right is Mark Rubin.
17 The three of us are the senior members on the
18 coherence working team. There are, of course, many
19 other members, Tim Magruder and Dick Dudley who are
20 also here and these are the main writers of the plan.
21 As you mentioned, George, we're here to share the plan
22 with ACRS, go through it. Hopefully at the end,
23 you'll have a good understanding of what the task that
24 we plan to implement in achieving the program and here
25 to solicit comments on the plan from ACRS.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 CHAIRMAN APOSTOLAKIS: You are not
2 requesting a letter, I understand. Leaving aside the
3 fact that we can write a letter any time we want, you
4 are not requesting a letter, are you?

5 MS. DROUIN: We aren't soliciting a
6 letter, no, but we are soliciting feedback. You know,
7 if there's something that doesn't you know --

8 CHAIRMAN APOSTOLAKIS: Yeah, that's fine,
9 that's fine.

10 MS. DROUIN: Yes. On the next slide,
11 which is the background, I won't spend any time here
12 because in your introduction, you very succinctly and
13 I thought very clearly and crisply went through the
14 background. We had the SRM. We did have the SECY
15 last June in the Risk Informed Implementation Plan
16 where we responded to the SRM and introduced this
17 coherence program where the purpose of the program was
18 to -- and I'll just get right next to the next slide,
19 where the objective of the program is to develop and
20 implement an approach in which the reactor
21 regulations, the staff programs and processes, are
22 built on a unified safety concept. They're probably
23 integrated so they compliment one another.

24 MEMBER KRESS: Do you have a good
25 definition of just what is meant by incoherence in the

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 regulation?

2 MS. DROUIN: To me incoherence in the
3 regulations is where you start seeing, perhaps,
4 inconsistencies, overlaps, inefficiencies. And I
5 think as we get through the plan, hopefully that
6 question will be answered.

7 CHAIRMAN APOSTOLAKIS: Maybe, one that
8 comes to mind is that in Regulatory Guide 1.174, we
9 base our decisions on portal CDF, delta CDF and delta
10 LERF.

11 MEMBER KRESS: And absolute values CDF and
12 LERF.

13 CHAIRMAN APOSTOLAKIS: Yes, yes, but in
14 the reactor oversight process, we have the
15 cornerstones. We worry about initiating events,
16 mitigating systems, and so on.

17 MEMBER KRESS: So that's an incoherence.

18 CHAIRMAN APOSTOLAKIS: It seems to me
19 that's an incoherence, is it not? In one important
20 program you worry about the cornerstones, in the other
21 you look portal CDF and delta CDF.

22 MS. DROUIN: I don't think that's
23 necessarily an incoherence. I think it's how you deal
24 with those two different aspects and do you deal with
25 them such that they are inconsistent? I don't

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 necessarily think that's just right on the surface an
2 incoherence.

3 CHAIRMAN APOSTOLAKIS: They appear to be.
4 I mean, why shouldn't I worry about the initiating
5 event frequency when I approve changing the licensing
6 basis.

7 MEMBER KRESS: Well, I think she's saying
8 if you worry about the CDF, you are worrying about an
9 initiating event.

10 CHAIRMAN APOSTOLAKIS: No, but you're
11 worrying about are they integrated.

12 MR. RUBIN: A short answer to your
13 question is I believe Dr. Kress was correct. In a lot
14 of cases we do consider initiating events, power
15 uprights for example, one of the things we look at,
16 are the changes going to induce more plant upsets,
17 more plant trips. It's not stated as a direct
18 cornerstone and perhaps that is an inconsistency that
19 might be a lack of coherence, but we'll be looking.

20 CHAIRMAN APOSTOLAKIS: That's what I'm
21 saying, it's a candidate for examination. Why in one
22 case we look at the integrated input and in another
23 case we look at the four cornerstones.

24 MS. DROUIN: Three.

25 CHAIRMAN APOSTOLAKIS: We may decide that

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 it's okay.

2 MEMBER KRESS: The reason I asked the
3 question --

4 MS. DROUIN: Correct, I just wasn't
5 prepared to say at this point that is an incoherence.

6 CHAIRMAN APOSTOLAKIS: No, I understand.

7 MS. DROUIN: It will be looked at.

8 CHAIRMAN APOSTOLAKIS: That's what came to
9 my mind when we talked about it.

10 MS. DROUIN: Yes.

11 MEMBER KRESS: But the reason I asked the
12 question is, if you're going to have a program to
13 provide coherence in the regulations, I think the
14 first thing you ought to do is decide what incoherence
15 is, so you could -- you know, you know what you're
16 after, and I've never really seen a definition of it
17 thrown up anywhere.

18 CHAIRMAN APOSTOLAKIS: Well, this is a
19 problem.

20 MS. DROUIN: Well, in terms of our
21 program, our definition of coherence is the fact that
22 we have these regulations, programs, processes built
23 on this unified safety concept and they compliment and
24 integrate each other.

25 MEMBER KRESS: Okay, that's a definition

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 of coherence, okay.

2 MS. DROUIN: That's our definition of
3 coherence for this program.

4 MEMBER KRESS: And if it isn't -- doesn't
5 fit that definition, then it's incoherent.

6 MS. DROUIN: That's correct, and as you go
7 through the plan, you will see that we always come
8 back and say, you know, is this built on a unified
9 safety concept, do they compliment one another?

10 MEMBER KRESS: Okay, I agree with that.

11 MEMBER ROSEN: That's a little bit better
12 than I'll know it when I see it, but not a whole lot.

13 MEMBER KRESS: Yeah.

14 CHAIRMAN APOSTOLAKIS: But, remember,
15 gentlemen, we are reviewing the plan today.

16 MS. DROUIN: Right.

17 CHAIRMAN APOSTOLAKIS: It's a perfectly
18 legitimate answer to say the program will identify
19 incoherence.

20 MEMBER KRESS: Yes.

21 CHAIRMAN APOSTOLAKIS: Today they're just
22 saying, "This is what we plan to do" --

23 MEMBER FORD: Could I ask a question?

24 CHAIRMAN APOSTOLAKIS: -- which we
25 shouldn't refrain from asking technical questions, but

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 let's bear that in mind.

2 MS. DROUIN: Well, I appreciate these
3 technical questions because as you see, when we get
4 into the first task and that's going to be defining
5 all of this and what we mean by it and any insight
6 that we can get from the committee at this point are
7 more than welcome.

8 MEMBER FORD: The program objective is
9 confined to light water reactors?

10 MS. DROUIN: Yes.

11 MEMBER FORD: So if we ever build a non-
12 light water reactor, you'll have to change your plan;
13 is that correct?

14 MS. DROUIN: You will see when we get to -
15 - let's go ahead and get to the next slide because
16 that deals with one of the scope and limitations of
17 the program.

18 To start at the very top of the scope and
19 limitations, this plan is put together strictly to
20 answer the SRM, so I'm going to jump to the very last
21 bullet first, which is also the first bullet. The SRM
22 dealt with current licensed reactors and then with the
23 reactor reactivities. So the scope of the program and
24 then the tasks associated with the plan are strictly
25 within that region.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 The next thing is that when you go through
2 and you look at the task and the activities that we
3 say we want to implement to achieve coherence, they're
4 based on a lot of current activities. There are
5 things that are ongoing within the agency right now
6 that will help us and we want to take advantage of
7 that. We're not here to reinvent anything.

8 Also when I look at the scope, when I say
9 focus on the regulatory structure, is that we are
10 looking to see whether the programs are coherent. We
11 are not here to act as a police force, in essence. We
12 aren't here to go through every single activity and
13 see if it's being implemented correctly. We're
14 looking to see is it coherent. If it's being
15 implemented incorrectly, that's perhaps something down
16 the future or some other place, but that's not within
17 our scope. We're at a higher level.

18 CHAIRMAN APOSTOLAKIS: Bullet 2 and 3 are
19 not conflicting? I don't want to say incoherent.
20 Isn't it true that if you focus on regulatory
21 structure, you may have to propose some changes in
22 that structure?

23 MS. DROUIN: In the structure.

24 CHAIRMAN APOSTOLAKIS: Yes, so I mean, you
25 may have to reinvent somewhat the regulatory

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 structure. I'm just trying to understand there.

2 MS. DROUIN: You may have to come in and
3 if you look at the second to last bullet, you know,
4 even though we're taking advantage of current stuff,
5 and we don't want to impede anything, based on the
6 findings of the program, there might be activities
7 that may, you know, need to be re-evaluated and
8 adjusted.

9 CHAIRMAN APOSTOLAKIS: Okay.

10 MS. DROUIN: The last thing, kind of
11 skipping around, is that the lead activities -- and
12 hopefully as we get through the plan when we talk
13 about these lead activities, for example, that are
14 going to stay in each respective organization, because
15 we're just a small little group here, the working
16 group, and ours is more, you know, to put together the
17 plan, try and see the program through but there is a
18 lot of efforts going on here and as I said, we don't
19 want to impede on current stuff. Were we needed this
20 part of cog, that particular activity will stay in its
21 respective organization.

22 MEMBER WALLIS: Do you have any examples
23 of present day incoherence that needs to be fixed or
24 is this a plan without yet having anything it needs to
25 address?

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 MS. DROUIN: I'm going to answer that and
2 I'm going to wait till I get to the slide where we go
3 and evaluate -- where we evaluate the activity --

4 MEMBER WALLIS: Because it may be a plan
5 to evaluate a myth, which there may be nothing which
6 is incoherent.

7 MEMBER KRESS: Well, we know that -- ACRS
8 has said for years that there's a lot of incoherence.

9 MEMBER WALLIS: That doesn't mean to say
10 that there is some.

11 MEMBER KRESS: Yeah, and we've come up
12 with a lot of examples in the past.

13 MEMBER WALLIS: Okay, so there is a real
14 problem.

15 MEMBER KRESS: Yeah.

16 CHAIRMAN APOSTOLAKIS: Hasn't Mario
17 identified some when we're talking about again 1.174?

18 MEMBER WALLIS: So the ACRS knows what it
19 means by incoherence.

20 MEMBER KRESS: Yeah, you know, they know
21 it when they see it.

22 MEMBER BONACA: I mean, there is a
23 coherence right there between the goals they should
24 have, the objectives they have in the FSAR is about
25 layering of the --

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 MEMBER WALLIS: Well, maybe we'll get to
2 that. You have this great generality. It would help
3 me if you could say, "Ah-ha, here's a particular
4 problem which will be addressed", so I can understand
5 how this framework you're going to present --

6 MS. DROUIN: I don't want to come out and
7 say, "This is a problem at this point".

8 MEMBER WALLIS: Okay, okay.

9 MS. DROUIN: You know, there might be
10 examples where we think there might be some
11 incoherence, but, you know, in some cases there might
12 be legitimate reasons for something to be incoherent.
13 So that's why I don't want to just say this is it.

14 MEMBER WALLIS: Okay.

15 MS. DROUIN: The next time, I'm going to
16 try and now walk through the approach, the task in the
17 plan to, you know, go back and again to achieve the
18 objective of the program. We had divided this
19 approach into what we call these four phases. You
20 know, the first phase is defining the objective and
21 what we mean by that, what do we mean by incoherence.
22 What do we mean by this unified safety concept, so
23 that you properly integrate and compliment one
24 another? And that's the development of this coherence
25 process. I'm going to go through each one of these in

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 more detail in further slides.

2 The next --

3 CHAIRMAN APOSTOLAKIS: And these are
4 different from the figure we have in the write-up,
5 huh?

6 MS. DROUIN: No, it should be the same
7 figure.

8 CHAIRMAN APOSTOLAKIS: Page 5?

9 MS. DROUIN: Oh, wait, wait, you had an
10 earlier version.

11 CHAIRMAN APOSTOLAKIS: Rev 1.

12 MS. DROUIN: That's right, you had an
13 earlier version.

14 CHAIRMAN APOSTOLAKIS: This is Rev 2?

15 MS. DROUIN: This is Rev 2. The
16 difference between the version you have and this
17 version is that Phase 1 -- your Phase 1 had been
18 divided up into two phases, Phase 1 and Phase 2 here.
19 We brought the coherence process -- what's called
20 PRICE in there, as the first thing to do in terms of
21 a phase. So taking the process and the next thing is
22 to identify where there may be incoherence, then
23 prioritize those things and then ultimately implement
24 them.

25 Now, we did bring in a security box in

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 here because before we go and make a change, we want
2 to make sure there's not any adverse impact to
3 security, so you see a security loop in there.

4 CHAIRMAN APOSTOLAKIS: Well, you don't
5 want to have an adverse effect on reactor safety
6 either. So essentially you should have the four --
7 three strategic areas of the ROP there, not just
8 security. I mean, you don't want to do anything to
9 reactor safety or what's the other one, worker safety,
10 right, radiation safety?

11 MS. DROUIN: Correct.

12 CHAIRMAN APOSTOLAKIS: So all three of
13 them should be there.

14 MS. DROUIN: That's a good thought. Okay,
15 Phase 1, Development of the Coherence Process. One of
16 the things we want to point out up front is that this
17 whole program is iterative. It's shown here under
18 Phase 1 but that's misleading because it's iterative
19 throughout the entire program. This program is not
20 necessarily you do the first thing, the second thing
21 and then you don't go back and revisit. It's a
22 constant feedback loop. So that's the thing that we
23 really wanted to point out. Even though we're going
24 to talk about this sequentially, there is a lot of
25 iterative nature to the whole program.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 Okay, development of the coherence
2 process, we see that as two tasks. The first one is
3 development of the process itself. You see that in
4 there we call it the PRICE development of a process
5 for a risk informed coherence effort and the second
6 major task is development of a glossary. And I'm
7 going to go through each of those individually.

8 We had said up front -- and here's a good
9 example of one of the scope and limitation items where
10 the lead remains in the respective organizations. We
11 want to take advantage of work that's already ongoing,
12 that's out there. So in the development of the PRICE,
13 what we are talking about is starting with the
14 framework that was developed under Option 3, taking it
15 and refining it. We say refining because that
16 objective of that particular framework was for risk
17 informing the technical requirements so it had a very
18 focused scope.

19 Now, we're broadening it but there was a
20 lot of work there that is applicable here and so we
21 don't want to re-invent and so we want to start with
22 that particular framework.

23 MEMBER KRESS: Now, ACRS has made comments
24 on Option 3. I don't know if -- have we put them down
25 in a letter?

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 MS. DROUIN: You did put them down in a
2 letter.

3 CHAIRMAN APOSTOLAKIS: Yeah, we did.

4 MEMBER KRESS: Can that be part of the
5 requirement looking at --

6 MS. DROUIN: I will tell you that all of
7 the comments that ACRS gave us on the framework have
8 been addressed in the new version.

9 MEMBER KRESS: Okay, it will be
10 interesting to see that.

11 MS. DROUIN: Okay.

12 MEMBER KRESS: Thank you.

13 MS. DROUIN: So the PRICE, what it's going
14 to do, as we said, it's going to defined what we mean
15 by the unified safety concept. So it's not this we'll
16 get into the position that we'll see it when we know
17 it. It's going to provide a process, which means
18 guidelines and criteria for determining if the
19 regulatory activities that we're going to be looking
20 at are coherent with this concept. And then if it's
21 not coherent, it's going to provide the guidelines and
22 criteria for refining the activity so that you can
23 achieve coherence.

24 The other main task is the glossary. We
25 feel that's a very important thing just for

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 communication purposes. As we sit and talk, I know
2 many times in my own case, I'll be using theses words
3 and I have a very specific meaning in my head and I
4 guarantee you the meaning in another person's head is
5 exactly different.

6 MEMBER KRESS: I hope the glossary has a
7 good definition of defensive in depth.

8 MS. DROUIN: Let me answer that real
9 quick, because let me tell you what the glossary is
10 not. The glossary is more like a dictionary so
11 something like defense in depth, yes, defense in depth
12 will be one of the terms but this is not going to be
13 pages of definition. It's going to be more like a
14 dictionary, more at a high level. There will be --

15 MEMBER KRESS: Like what's the White
16 Paper, the Commission White Paper definition will be
17 in there?

18 MS. DROUIN: Probably but you know, I
19 wouldn't say yes or no.

20 MEMBER KRESS: This is not very useful.

21 MS. DROUIN: But don't -- keep that
22 thought because we're going to get into defensive
23 depth here.

24 MEMBER LEITCH: Mary, I'm really quite
25 confused here. Could you contrast between the

1 framework you're discussing here and the framework
2 that you refer to in the advanced reactor research
3 paper? This is a framework presumably for existing
4 reactors. That was one of the bullets you set up.

5 MS. DROUIN: Correct.

6 MEMBER LEITCH: I guess I just don't
7 understand. I thought we were talking about
8 developing a technology neutral, all-encompassing
9 framework. Here we seem to be developing a framework
10 for just existing reactors. Could you help me with my
11 confusion?

12 MS. DROUIN: Okay. This here is
13 developing a process that when we look at the current
14 reactor arena activities that we are coherent with
15 this thing we call a unified safety concept. So that
16 it's a very specific focus there. Now, there are
17 going to be things and let me go to the next slide
18 just to show you where the commonalities when you look
19 about the framework that we're going to be dealing
20 with advanced reactors. And it's not that these are
21 being done independent of each other. They are being
22 done separate but the same people, a lot of the same
23 people sit on both of these so that I had the lead for
24 PRICE, I had the lead for advanced reactor framework
25 and that was done on purpose, so that these things,

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 when we get them done, are not incoherent to each
2 other for whatever that's going to mean.

3 MEMBER KRESS: Yeah.

4 MS. DROUIN: And we do, hopefully,
5 envision maybe some time down the road if -- I won't
6 go back to that slide but I think we had on our scope
7 and limitations slide on the last bullet where we
8 said, "Address current license reactors", we said we
9 envision that ultimately there will be a single risk
10 informed process for all current and future reactors.

11 So these things are being done separate
12 but they're also being done together, if that makes
13 any sense.

14 MEMBER LEITCH: Is there a priority in
15 your mind between these two activities? In other
16 words, is this what we're now talking about going on
17 ahead of the advanced reactor technology neutral
18 framework?

19 MS. DROUIN: They're both going on at the
20 same time.

21 MEMBER LEITCH: Okay, so this framework
22 though, is not necessarily technology neutral. It's
23 addressing light water reactors.

24 MS. DROUIN: That's correct.

25 MEMBER LEITCH: And you say current

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 reactors. I assume you're not talking about AP1000 or
2 BSBWR. They would be in the advanced reactor piece?

3 MS. DROUIN: Not at this point because the
4 advanced reactors are for non-LWRs.

5 MEMBER LEITCH: Okay, so this is for
6 present and future light-water reactors.

7 MS. DROUIN: Right now, this is for
8 addressing our current -- remember that a lot of these
9 things have overlap but you have to go back to we are
10 addressing the SRM.

11 MEMBER BONACA: If -- as an example,
12 that's used, I see for example, an incoherence in the
13 current -- what we're doing right now in Option 2 and
14 the FSAR. Option 2 essentially focuses yourself on
15 the risk importance components based on CDF and LERF
16 and the whole structure of the requirements in the
17 FSAR focuses on intermediate objective of fuel damage
18 or limited fuel damage or, you know, intermediate or
19 10 CFR 100 limits and therefore, there is a
20 fundamentally consistency there. They're all moving
21 to Option 2, but we're still saying -- well, the FSAR
22 says something else. Am I correct, that's what you're
23 looking at?

24 MR. RUBIN: Well, but the intent is not to
25 turn the FSAR into a risk regulatory review document.

1 I think the Option 3 work that's gone on might give a
2 better example of an incoherence, like the 5044
3 activities to hone into the significant hydrogen
4 control to severe accident design features and
5 essentially drop the --

6 MEMBER BONACA: That can provide that as
7 an example and you may demonstrate to me there is no
8 incoherence. I believe there is some and that's why
9 the difficulty there has been even in at the staff
10 level to approve that particular move because you have
11 -- you are still trying to support both things. Okay,
12 the way you presented in the FSAR, okay, with
13 intermediate goals like meeting 10 CFR 100 limits and
14 the one of, you know, applying Option 2, that's just
15 an example.

16 MR. RUBIN: But that's not necessarily
17 incoherent. If you prevent small amounts of fuel
18 damage, clearly you're prevent core melt. If you
19 have retro requirements, though, that don't serve a
20 safety function --

21 MEMBER BONACA: I have not performed an
22 analysis. I am only telling you one that would be a
23 candidate for me and at the end of the process of
24 evaluating I might decide it's not incoherent. In
25 fact, in the decision-making process of, you know, Reg

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 Guide 1.174 may allow me to say it's not incoherent.

2 CHAIRMAN APOSTOLAKIS: Or the two by two
3 matrix.

4 MEMBER BONACA: That's right, but again,
5 there are issues that we need to go over and I just
6 wanted to --

7 CHAIRMAN APOSTOLAKIS: The objectives seem
8 to be different in different regulations, that's what
9 is --

10 MEMBER BONACA: That's right. So I'm only
11 saying that just in the discussion here, I view it as
12 really dealing with some hard spot we're having right
13 now in digesting the changes we're making to go to
14 risk information and really I don't see it for future
15 reactors and I provided that as an example because
16 that's one that comes to my mind and which I think is
17 helpful rather than talking about generalities.
18 Anyway --

19 MS. DROUIN: Again, what I want to repeat
20 is that this plan is to address the SRM which was
21 current license reactors. Now, that's not to say that
22 in the future we may not -- we may take the PRICE and
23 expand it, you know, to cover for example AP1000 but
24 right now we're trying to answer the Commission's
25 request which was to look at current reactor

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 reactivities to see how to make sure that we're
2 coherent. So it's that scope that is all we're
3 dealing with right now.

4 MEMBER SHACK: You use the term
5 "activities" rather than regulations. Is that the
6 focus of this is you're really not going back looking
7 at the regulations for coherence. You're looking at
8 the ongoing activities for coherence?

9 MS. DROUIN: We're looking at reactor
10 regulations, step programs and processes, so yes, we
11 would be looking at the regulations.

12 In developing the PRICE, as I said, we're
13 going to start with the Option 3 framework. We call
14 it -- I use the word "framework" because that's the
15 word that we have used in the past. I will say that
16 in the revised version, we don't call it a framework.
17 We call it a process.

18 CHAIRMAN APOSTOLAKIS: Maybe you can drop
19 Option 3 as well. Give it a name. Option 3 doesn't
20 really mean anything to outside --

21 MS. DROUIN: We're trying to come up with
22 a name.

23 CHAIRMAN APOSTOLAKIS: Find a nice --
24 yeah.

25 MS. DROUIN: But for now --

1 CHAIRMAN APOSTOLAKIS: Option 3, Option 2,
2 you know.

3 MEMBER ROSEN: Option 1 was do nothing,
4 remember? Option 2 was a -- I think George has got a
5 good point, those names have lost their usefulness.

6 MEMBER SHACK: That's why I'm having some
7 trouble distinguishing the two.

8 CHAIRMAN APOSTOLAKIS: What are you
9 distinguishing?

10 MEMBER SHACK: Between Option 3 and PRICE.
11 If they're different, I'm not sure I exactly
12 understand the difference.

13 CHAIRMAN APOSTOLAKIS: Let's see, PRICE,
14 what does it stand for again?

15 MS. DROUIN: What the PRICE is doing --
16 and I didn't bring that figure now, you know. I
17 should have brought it.

18 CHAIRMAN APOSTOLAKIS: What does PRICE
19 stand for? I forgot.

20 MS. DROUIN: Process for a Risk Informed
21 Coherence Effort. I don't know in your version of the
22 Plan -- is that figure in their version of the Plan?

23 CHAIRMAN APOSTOLAKIS: We have a figure
24 here which you're not showing today.

25 MS. DROUIN: Okay, if you go to --

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 CHAIRMAN APOSTOLAKIS: Well, it seems to
2 me though, Bill, that you could say that PRICE will
3 start with Option 3 framework and actually go and look
4 into the regulations and see whether --

5 MEMBER SHACK: Well, I mean, that's what
6 Option 3 was doing was looking at the regulations and
7 risk informing them and there was something different
8 here and I don't quite get the --

9 MS. DROUIN: Again, what we go back to, if
10 you remember, is that the Option 3 process is focused
11 on how to risk inform the technical requirements of 10
12 CFR Part 50. What we're trying to do with the
13 coherence program is not just look at the regulations.
14 We're looking at the regulations and all the other
15 staff risk informed activities. So it's got to be
16 expanded, so it's not going to replace it but there is
17 a lot of good stuff in there that we're going to do
18 and if you look at that figure that's in your plan,
19 but anyway, what this is saying is that, if you start
20 off here at the top of our mission to protect the
21 public health and safety, what we're going to put here
22 even though it exists implicitly but it's not
23 explicitly written down anywhere, these are the
24 overall -- this is what we're going to call the
25 Unified Safety Concept in essence and the principles

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 and the guidelines, you know, for coherence and then
2 that's going to feed down into all the different
3 activities, feeding into the Option 3 work, for
4 example.

5 So each of these activities have their own
6 specific guidelines and criteria for their activity,
7 the Option 3 framework being the specific guidelines
8 and criteria for risk informing Part 50. You have the
9 guidelines and criteria in Reg Guide 1.174 for some
10 particular licensing actions. You have the
11 significant determination process in ROP, you know,
12 for plant oversight. So what we're doing is putting
13 this over-arching thing to show how they all come
14 together and they're coherent.

15 CHAIRMAN APOSTOLAKIS: And the way I
16 understand it, Option 3 was not really looking at two
17 different regulations and say these are inconsistent.
18 Was it?

19 MS. DROUIN: Yes, it was.

20 CHAIRMAN APOSTOLAKIS: It just said, "This
21 is what we want to do", but you didn't start comparing
22 regulations. You identified candidates for risk
23 informing, but you --

24 MS. DROUIN: The process --

25 CHAIRMAN APOSTOLAKIS: Ultimately they

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 would be coherent if they were all risk-informed in a
2 consistent way but you are not really comparing. This
3 is really what it is doing here.

4 MS. DROUIN: Yes, that is true.

5 MEMBER SHACK: Yeah, I find Mary's last
6 example more helpful to me, though, in thinking in
7 terms of the Option 3 activities and making sure
8 that's coherent with the 1.174 and the ROP and the SDP
9 and making sure those all integrate in a coherent
10 fashion and that -- I can begin to grab that as a
11 coherence package.

12 MS. DROUIN: Okay, and so what we're doing
13 is what you see on this particular slide are those
14 different elements, for lack of a better word, in the
15 Option 3 framework that we think we need to look at
16 and refine to expand or adjust or whatever, to cover
17 the coherence program, looking at the definition of
18 Unified Safety Concept, what we mean by risk-informed
19 regulation, the acceptance criteria. How do we know
20 when we're there? Defense in-depth for Dr. Kress,
21 uncertainties. What are our quantitative risk
22 guidelines prioritization?

23 So these are all things that are in the
24 current framework right now but they are there in
25 their definition and the discussion of it is focused

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 strictly for risk-informing the technical requirements
2 but now, as we want to broaden this across the whole
3 program, then we're going to have to broaden some of
4 this stuff, perhaps, also.

5 Then going to the next part of Phase 1,
6 that is the glossary, we're in the midst right now of
7 just putting together the list of terms. And then
8 again, as I said, the definitions are going to be at
9 a high level, look at this more as a dictionary. I
10 mean, that's why we call it a glossary, so you aren't
11 going to see pages and pages.

12 MEMBER SHACK: Are we going to have
13 adequate protection?

14 CHAIRMAN APOSTOLAKIS: Well, you can
15 certainly identify them.

16 MEMBER ROSEN: Are we going to have risk
17 significant?

18 MS. DROUIN: Yes. I mean, I would like to
19 think so.

20 MEMBER ROSEN: Safety significant.
21 They've been used interchangeably and I'm not sure
22 they are.

23 CHAIRMAN APOSTOLAKIS: Well, these are
24 e.g., right?

25 MS. DROUIN: Right, these are examples.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 MEMBER ROSEN: I could suggest some others
2 if I think about it.

3 MS. DROUIN: I see the list quite
4 extensive, not just three or four definitions.

5 MEMBER KRESS: I think that would be a
6 useful contribution in itself.

7 MS. DROUIN: I'm sorry?

8 MEMBER KRESS: That would be a useful
9 contribution to have a glossary of terms that we can
10 all agree on the definition.

11 MEMBER SIEBER: That, in itself, would be
12 an achievement.

13 MS. DROUIN: We feel that way also.

14 CHAIRMAN APOSTOLAKIS: Now, again, we have
15 an older version of the Plan, Rev 1, and obviously,
16 you have moved on but I find there was something the
17 bothered me in that version that I see has disappeared
18 now. You were asking there, are the inconsistencies
19 appropriate. I don't see you asking that any more.

20 MS. DROUIN: We still intend to ask that
21 question.

22 CHAIRMAN APOSTOLAKIS: Now, why would you
23 decide that the inconsistencies are appropriate? How
24 can inconsistencies be appropriate?

25 MS. DROUIN: I cannot think of an example

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 off the top of my head but there might be some real
2 legitimate reason. I'll be honest, I can't think of
3 one right now.

4 CHAIRMAN APOSTOLAKIS: Maybe instead of
5 inconsistency, use another word. Maybe in a
6 particular situation your objectives are different but
7 don't -- I mean, you can't really say that
8 inconsistencies are appropriate.

9 PARTICIPANT: Apparent inconsistencies.

10 CHAIRMAN APOSTOLAKIS: That would be
11 better, yeah.

12 PARTICIPANT: Actually, what they're
13 talking about is being consistent with some overriding
14 safety concept. For example, a truly deterministic
15 regulation would not be coherent with a body of risk-
16 informed regulations and I think that's the exception
17 that they're talking about.

18 CHAIRMAN APOSTOLAKIS: I'm not sure that's
19 what we're talking about.

20 PARTICIPANT: That's the way I took it.

21 CHAIRMAN APOSTOLAKIS: Well, again, the
22 objectives would be different if it was a
23 deterministic regulation but in principle, no
24 inconsistencies can be appropriate. I mean, maybe you
25 need some other term. I recognize that you cannot

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 make everything, you know, risk-informed and have the
2 same objectives and everything but some other word,
3 maybe apparent inconsistencies or -- I don't know. We
4 need a better term there.

5 MEMBER ROSEN: Let's see how it plays out.

6 CHAIRMAN APOSTOLAKIS: Okay.

7 MS. DROUIN: Okay.

8 MEMBER KRESS: Well, while we're talking
9 about the old document, you had what I thought was a
10 real strange definition of safety margins in there.

11 CHAIRMAN APOSTOLAKIS: Which page is this?

12 MEMBER KRESS: Page 2 of the old document.

13 MS. DROUIN: We had a definition of safety
14 margin in there?

15 MEMBER KRESS: Yeah, it says, "Safety
16 margin is the probability or level of confidence that
17 a design process will perform an intended function".
18 Page 2, I'm reading --

19 CHAIRMAN APOSTOLAKIS: Which -- oh, you're
20 reading the summary?

21 MEMBER KRESS: The summary.

22 CHAIRMAN APOSTOLAKIS: That's what the
23 staff wrote.

24 MEMBER KRESS: Sorry, page 2 of the
25 summary.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 MS. DROVIN: I have to be honest, I'm
2 confused at what you're reading.

3 MEMBER KRESS: I'm sorry, this is Mike
4 Snodderly's summary.

5 CHAIRMAN APOSTOLAKIS: Yeah, this is not
6 what you wrote.

7 MEMBER KRESS: This is not what you wrote.
8 Now, I'm presuming that's in there. I'm assuming he
9 got that --

10 MR. SNODDERLY: Yeah, where are you --

11 MEMBER KRESS: There.

12 MR. SNODDERLY: Oh, I'm sorry, that's the
13 definition of safety margin that I took from the
14 Option 3 framework.

15 MEMBER KRESS: Oh, that come out of the
16 Option 3 framework.

17 MR. SNODDERLY: That's Option 3. I was
18 trying to give you a reference for, starting from the
19 Option 3 framework, this is where we start.

20 MEMBER KRESS: Okay, sorry.

21 MR. SNODDERLY: It's to let you know,
22 here's where I thought the staff was at this point.
23 This is Mike Snodderly. I was trying to say that if
24 they're building from the Option 3 framework, here are
25 the current definitions that were used in the

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 framework to help you, to let you know where they will
2 be beginning from.

3 MS. DROUIN: Okay, thank you. Okay.
4 Phase 2, so now we have this process, this PRICE
5 that's providing us our guidelines and our criteria
6 for determining where things are incoherent. Now,
7 we're going to implement it, essentially and so the
8 first phase is to identify those -- and when I use the
9 term regulatory activity, I use it in a very high
10 level sense which means, you know, looking at the
11 regulations, the staff programs, and processes. So
12 those are the things I mean when I use the term
13 regulatory activity.

14 MEMBER BONACA: Now, this would be a good
15 time for a stakeholder meeting, maybe, to get feedback
16 from the industry about what they view as incoherent.

17 MS. DROUIN: Absolutely. We have had two
18 public meetings so far. We're going to continue on a
19 regular basis to hold public meetings and workshops
20 throughout the entire program.

21 MEMBER BONACA: Because that would also
22 clarify for everybody what incoherent means.

23 MS. DROUIN: Yes.

24 CHAIRMAN APOSTOLAKIS: Yeah, I had a few
25 questions I forgot on Phase 1 based on Reg 1.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 MS. DROUIN: Okay.

2 CHAIRMAN APOSTOLAKIS: Under acceptance
3 criteria, that's on page 8 of the plan, if you
4 gentlemen want to go there, it says near the top of
5 the page that, "The safety significance would be
6 assessed using principles of risk informed regulation
7 including the following, consistency with defense in-
8 depth, maintenance of sufficient safety margins,
9 consistency with the intent of the safety goal policy
10 statement". I've seen this phrase before. I don't
11 understand it. What is the intent of the safety goal
12 policy statement? Is there more to it than just the
13 quantitative health objectives of the Commission has
14 promulgated? What is the intent? What do we mean by
15 intent?

16 MS. DROUIN: We're talking being
17 consistent with the QHOs.

18 CHAIRMAN APOSTOLAKIS: So consistency with
19 the safety goal policy statement would be a good way
20 of putting it, forgetting about the intent of? You
21 could rephrase saying, "Consistency with the safety
22 goal policy statement", and it would mean the same
23 thing; is that what you're saying?

24 MS. DROUIN: Yes. I'm trying to find out
25 where you are.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 CHAIRMAN APOSTOLAKIS: I am on page 8 of
2 Rev 1 is the same page --

3 PARTICIPANT: Third sub-bullet of the
4 second left bullet.

5 CHAIRMAN APOSTOLAKIS: Go to the section
6 that says "Acceptance Criteria".

7 MR. RUBIN: I think the exact words you're
8 using were derives from 1.174. Intent was inserted I
9 think probably during the deliberations we had on
10 those documents with the committee. I think the
11 recognition was in some cases we won't have full scope
12 PRAs. Perhaps in some cases a particular plant or
13 site might conceivably exceed the QHOs. QHOs, of
14 course, aren't a regulatory requirement or even a
15 safety requirement. And so it was loosened up a
16 little bit with the term "intent", namely that in all
17 cases -- excuse me, in not all cases of a licensing
18 review would we necessarily have a full quantitative
19 evaluation that would show it was met.

20 CHAIRMAN APOSTOLAKIS: But there is
21 nothing else there because every time I see it, it
22 mystifies me, is there any intent there that I have
23 missed.

24 MR. RUBIN: No, but that's why intent was
25 stuck in, in the Reg guide.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 CHAIRMAN APOSTOLAKIS: Okay, that the PRAs
2 may be incomplete, basically. No?

3 MR. RUBIN: That was one of the reasons,
4 the other being that we wouldn't -- it's not a
5 regulatory requirement, but the intent, the hope to
6 meet those goals, so it was loosened a little bit.

7 CHAIRMAN APOSTOLAKIS: Then on the same
8 page there is a paragraph on uncertainties. It says,
9 "Provide a description of uncertainties and guidance
10 regarding the treatment of uncertainties in the
11 decision-making process". That's a huge task. Would
12 you consider there things like, you know, if we look
13 at the mean value but would we also look at the
14 percentile? I mean, these are thoughts now. It's not
15 a recommendation. Or are we looking at what
16 percentile is the 10³ CFD? Are these the questions
17 you're going to address? This goes beyond, I think
18 any coherence program, doesn't it? You are making now
19 statements regarding the integrated decision-making
20 process, so I was wondering what that meant, because
21 right now a lot -- many people in the industry say,
22 "You're asking me to quantify the uncertainties but
23 what do I do with them"? Nobody's using them. The
24 only benefit you have is that perhaps your mean value
25 is more accurate because you have done it rigorously,

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 but other than that, 1.174 or other regulations don't
2 tell you anything, well, except for the fact, of
3 course, as you approach the lines, there will be
4 increased management attention but there is no more
5 guidance.

6 MS. DROUIN: Okay, again, this is starting
7 with the discussion on how you deal with uncertainties
8 on risk and formula technical requirements. So when
9 it talks about, you know, in the decision-making
10 process, that's in regards to Option 3, but if you go
11 into read the rest of the paragraph it does say, "The
12 framework will be examined", again, the Option 3
13 framework, "discussion on uncertainties to determine
14 if the guidance needs to be refined such as there is
15 a common understanding regarding the implementation of
16 treatment of uncertainties and defensive depth".

17 So we're going to take what's there in
18 terms of what do you do with the uncertainties and how
19 do you take those into account when you're going to
20 risk inform a technical requirement? Now, we're going
21 to see, is that sufficient in and of itself when we
22 now expand this, you know, to cover the scope of the
23 coherent program?

24 CHAIRMAN APOSTOLAKIS: I guess my first
25 reaction to that is that this by itself, could take

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 you a year. You're supposed to finish this in about
2 a year, right, according to the timetable here.

3 MEMBER KRESS: But that's not to say it
4 shouldn't be done.

5 CHAIRMAN APOSTOLAKIS: No, that's a
6 separate issue. What I'm saying is that this -- in my
7 mind this is an effort that will require a lot of
8 thinking and to just say it's a small part of a bigger
9 program probably under-estimates what it takes to do
10 it.

11 MS. DROUIN: Yeah, I don't see any of
12 these, when it comes to refining them, when you look
13 at the defense in depth or you look at the
14 quantitative risk guidelines is any of these trivial.
15 I'm going to get back to your question at the end in
16 terms of the schedule we didn't necessarily see the
17 program being complete in terms of over and done with
18 in a year necessarily.

19 CHAIRMAN APOSTOLAKIS: Okay, and then --

20 MS. DROUIN: And --

21 CHAIRMAN APOSTOLAKIS: Okay, go ahead.

22 MS. DROUIN: -- the other point I want to
23 make, this comes back to because these things aren't
24 trivial, why this is iterative in nature, constantly
25 coming back and refining this.

1 CHAIRMAN APOSTOLAKIS: But you could also
2 say that this particular issue of what to do with the
3 uncertainties is also part of the Option 3 framework
4 because it's of such importance that it really should
5 be elevated to that, but whatever.

6 Now, on page 9 in D Bill they say they
7 will define adequate protection.

8 MS. DROUIN: We do?

9 CHAIRMAN APOSTOLAKIS: Yes, "Examples of
10 terms include adequate protection", and then you have
11 everything else that you showed us. Was it
12 intentional, was it the intent of your goal policy
13 statement to delete the adequate protection from the
14 slide? That's okay, let's go on.

15 MS. DROUIN: Thank you. Okay, I'm trying
16 to figure out where I was.

17 CHAIRMAN APOSTOLAKIS: Excuse me, now. We
18 have the NEI representative in the audience. Adrian,
19 how much time will you need so I can plan because we
20 have to finish at 10:00 o'clock?

21 MR. HEYMER: Fifteen minutes.

22 CHAIRMAN APOSTOLAKIS: Fifteen minutes,
23 okay, let's plan on finishing then by maybe -- but
24 that's a good point, let's plan to finish by 9:35,
25 9:40 with the NRC staff and then we'll give Mr. Heymer

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 an opportunity to present his views.

2 MS. DROUIN: Okay. Phase 2, there's two
3 tasks here. The first one is to identify, you know,
4 what's in our scope, you know, what are the particular
5 programs and processes that are ongoing that we need
6 to look at for coherence and then to look at those in
7 the second task and evaluate them, you know, against
8 the process to determine whether or not they are
9 coherent.

10 Now, if I go to the next one, which is the
11 evaluation --

12 CHAIRMAN APOSTOLAKIS: Again, I am reading
13 here what the document says and your responses to
14 questions are not necessarily coherent. When I
15 mentioned earlier that perhaps there is an incoherence
16 between 1.174 and the ROP, because 1.174 doesn't use
17 the corner zones, you were very reluctant to say
18 that's a good example, but then I read here, "In the
19 second step of this sub-task, each regulatory activity
20 identified above in Step 1 is evaluated to determine
21 if an explicit safety concept (e.g. cornerstones of
22 ROP) has been defined and documented for the
23 activity". So this is a candidate.

24 If an activity doesn't have the
25 cornerstones as an example, might be inconsistent with

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 something else.

2 MS. DROUIN: Might be, might be, that's
3 the key word.

4 CHAIRMAN APOSTOLAKIS: Okay.

5 MS. DROUIN: But because they haven't
6 necessarily identified -- because they might not have
7 identified cornerstones in their guidelines does not
8 necessarily mean they're incoherent, that's all I was
9 trying to say.

10 CHAIRMAN APOSTOLAKIS: Okay.

11 MEMBER LEITCH: The implication on the
12 previous slide with regard to the first task indicates
13 that there may be some rulemaking licensing and plant
14 oversight activities that are outside of the scope.
15 I guess I'm having trouble understanding what those
16 activities may be.

17 MS. DROUIN: At this point, I don't know
18 because we haven't began. This is the plan and the
19 first part is before we decide -- you have to decide
20 what's in the scope of the program you're going to
21 look at. In order to do that, part of the PRICE is
22 identifying the criteria for determining what's in
23 scope and what's out of scope. So that's part of the
24 stuff that will be done in the Phase 1 is coming up
25 with the criteria for deciding what's in the scope.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 If we take that criteria and we look at all the
2 activities against it and then that will tell us
3 whether or not it's in or out of scope.

4 MEMBER LEITCH: I guess I'm just having
5 trouble with the concept that any activities, rule-
6 making, licensing or plant oversight, that any of
7 those activities would be at least in the scope of the
8 program but you say there may be some.

9 MS. DROUIN: There may not be. I don't
10 know.

11 MEMBER LEITCH: But not just by
12 definition.

13 MS. DROUIN: I think before you come in
14 and say, you know, everything is within scope, you
15 have to have a basis for saying that. You know, what
16 is the basis for determining what's in the scope of
17 your program? So, I mean, that's all that we're doing
18 there.

19 MEMBER LEITCH: Okay.

20 MS. DROUIN: So that when someone comes in
21 and says, "Well, why did you look at that", it's not,
22 "Well, because I thought it should be in there".
23 There is, you know, a real reason than, "Because I
24 thought so".

25 MEMBER LEITCH: Okay, okay, meaning not

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 that I fully understand but, proceed.

2 CHAIRMAN APOSTOLAKIS: By the way, before
3 we go on, we talked about defense in-depth a lot. Are
4 you aware of this recent paper by Fleming and Silidy
5 (phonetic)?

6 MS. DROUIN: Yes.

7 CHAIRMAN APOSTOLAKIS: You are aware of
8 the paper.

9 MS. DROUIN: Yes.

10 CHAIRMAN APOSTOLAKIS: Okay, good.

11 MEMBER KRESS: What do you think of it?
12 Forget that.

13 (Laughter)

14 CHAIRMAN APOSTOLAKIS: No, don't.

15 MS. DROUIN: I reserve that to another
16 day.

17 Okay, so we have in the first part of
18 Phase 2 --

19 CHAIRMAN APOSTOLAKIS: So what is the
20 record going to show now? I am curious, a question,
21 what do you think of it? Next line, laughter? Is
22 that what it's going to show? I hope not.

23 MS. DROUIN: No, no, I said, that was a
24 discussion for another day.

25 MEMBER LEITCH: I say it's a very nice

1 well-thought out paper. That puts something on the
2 record.

3 CHAIRMAN APOSTOLAKIS: Good. Let's go on.

4 MS. DROUIN: Okay, we've identified what
5 programs, what regulatory activities are in the scope
6 and now we evaluate them. So we evaluate them in two
7 ways. We look at them, the processes associated with
8 each regulatory activity and how does it match up to
9 the overall guidelines and criteria in the PRICE and
10 then we look at the programs against each other. So
11 it's both, you know, looking at it, both slices up and
12 sideways.

13 Coming out of Phase 2 then, it has
14 identified where we are coherent, where we are not
15 coherent. There might be places where we are not
16 coherent that it's acceptable. So before we go and
17 make any refinements to activities, we want to go
18 through and look at the -- prioritize it.

19 CHAIRMAN APOSTOLAKIS: Again, you're
20 singling out security and maybe all --

21 MS. DROUIN: That's a valid point. Then
22 Phase 4, we have prioritized them and now going
23 through and making the appropriate modifications,
24 refinement, whatever to the different activities.

25 CHAIRMAN APOSTOLAKIS: Now, you will not

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 do that. Your group will not do that.

2 MS. DROUIN: We will assist, that was the
3 whole point of that second bullet. The work remains
4 in each lead organization. In this phase of the plan,
5 because we don't know where we are not coherent at
6 this point, so that part of the plan would be
7 developed later.

8 Also we have developed a communication
9 plan and the key message that we want to put out
10 there, the reason for the communication plan and
11 everything is that we plan to have, we've already
12 started, the continual interaction throughout the
13 entire program with all the stakeholders, both
14 internal and external.

15 CHAIRMAN APOSTOLAKIS: Now, you mentioned
16 that --

17 MS. DROUIN: So it's not just having
18 public meetings, but it's also meeting with all
19 various internal stakeholders, to me, which is a very
20 important point.

21 CHAIRMAN APOSTOLAKIS: In the document,
22 you mentioned, you know, the internal stakeholders,
23 external and so on, oversight committees. Joint
24 EP/LT, what committee is that?

25 MS. DROUIN: Oh, the Executive team and

1 the leadership.

2 CHAIRMAN APOSTOLAKIS: What is that, the
3 leadership of the NRC?

4 MR. WEST: Well, the executive team is
5 within our NRC office director and is deputy and
6 associates and the leadership team is the division
7 directors.

8 CHAIRMAN APOSTOLAKIS: And these are
9 oversight committees?

10 MR. WEST: Well, they join together to
11 review different things at different levels and one
12 thing we typically do in a project like this is keep
13 our division directors and our senior managers
14 involved and informed in what we're doing.

15 CHAIRMAN APOSTOLAKIS: So you're calling
16 it executive team/leadership team.

17 MR. WEST: Right, it's a shorthand.

18 MS. DROUIN: Those are two different sets,
19 two different teams.

20 CHAIRMAN APOSTOLAKIS: All right.

21 MS. DROUIN: Okay. Then the last slide is
22 our proposed schedule. We plan to have our next
23 public meeting in March, another one in June, go with
24 a status report to the Commission in July, another
25 status report to the Commission in January of 2004.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 Because it just shows a date of 2004 doesn't mean --
2 that wasn't meant to interpret that the program is
3 over. We've just given the milestones for the next
4 year.

5 CHAIRMAN APOSTOLAKIS: Is the ACRS going
6 to get involved again or this is it?

7 MS. DROUIN: I would like to think that
8 they would get involved again.

9 CHAIRMAN APOSTOLAKIS: There is nothing
10 there. It would appear like some time in the fall we
11 should be interacting with you, you will have some
12 products. Is that the intent?

13 MS. DROUIN: Our intent is to come back on
14 several occasions throughout this and so that really
15 is an oversight on our part not to show that on the
16 schedule and we will rectify that.

17 CHAIRMAN APOSTOLAKIS: So at some point,
18 we will also write a letter, at some point.

19 MS. DROUIN: At some point, yes.

20 MEMBER ROSEN: Will we have some
21 substance, other than just a plan?

22 CHAIRMAN APOSTOLAKIS: Well, if you look
23 at the October time frame, they will have an initial
24 prioritization. They will have a status report or a
25 draft for the Commission, so at that point there

1 should be some substance. Yeah, okay.

2 MEMBER LEITCH: Is this the proposed
3 schedule for the plan or the program?

4 MS. DROUIN: The program. The plan is
5 done.

6 MEMBER LEITCH: This is the plan.

7 MS. DROUIN: This is the plan.

8 MEMBER LEITCH: So the deliverable in
9 January '04 would be what? You'd be complete through
10 Phase 4?

11 MS. DROUIN: Whatever is -- I know this
12 sounds like I'm hedging it. It's going to be whatever
13 status we have. It will not be complete. That's not
14 to say that we would not have some recommendations,
15 but would it be all the places we were incoherent?
16 No, but I would like to think that we would have some
17 insights at that time of some examples of where it is
18 incoherent and we could start implementing some things
19 under Phase 4.

20 MEMBER LEITCH: But Phase 1, 2 and 3 would
21 be complete and you would still be working on Phase 4.
22 Is that a fair way to say it?

23 MS. DROUIN: No, I think you would still
24 be working on Phase 2 and 3 primarily, but again, you
25 know, I see -- the PRICE is something that's a living

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 process because as you look at each activity, you're
2 going to learn something. Even as you implement Phase
3 4 you're going to learn something and you may want to
4 go back and readjust the PRICE. So to me, it's never
5 complete. It's a living thing.

6 MEMBER BONACA: By September 2003 you show
7 initial prioritization. So you expect to have some
8 kind of feedback loop almost that says you go to the
9 public meeting and maybe that will bring about some
10 changes in that but --

11 MS. DROUIN: It could, yes.

12 MEMBER BONACA: -- would it be by January
13 you would have final prioritization or something like
14 that?

15 MS. DROUIN: I really hesitate to use the
16 word "final".

17 MEMBER BONACA: But you are at the stage
18 of Phase 3 prioritizing.

19 MS. DROUIN: You are prioritizing things.

20 MEMBER BONACA: Okay.

21 MS. DROUIN: But that doesn't mean that
22 you have looked and evaluated everything.

23 MEMBER BONACA: I understand.

24 CHAIRMAN APOSTOLAKIS: How important is
25 this program to the Commission or the staff? Are you

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 spending a lot of time on this or is it just one of
2 the things you're doing?

3 MS. DROUIN: I think this is a very
4 important program to the staff. We're spending
5 substantial amount of time on it. I can't answer for
6 the Commission. I think it's important. They gave us
7 an SRM.

8 CHAIRMAN APOSTOLAKIS: Okay, anything
9 else?

10 MS. DROUIN: Do you want to add to that?

11 CHAIRMAN APOSTOLAKIS: Any members have
12 any more questions? I think there will be another
13 opportunity after we hear NEI's views. You're not
14 leaving yet, right? You would stay for NEI's
15 presentation?

16 MS. DROUIN: Absolutely.

17 CHAIRMAN APOSTOLAKIS: Thank you very
18 much, ladies --

19 MS. DROUIN: Thank you very much.

20 CHAIRMAN APOSTOLAKIS: -- and gentlemen.
21 Mr. Heymer? First of all, tell us what's the
22 difference between coherency and coherence? It is
23 just an attempt to differ with the staff from the
24 first slide or what?

25 MR. HEYMER: There was no intention to

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 draw lines with the staff.

2 CHAIRMAN APOSTOLAKIS: Draw the lines on
3 the sidewalk.

4 MR. HEYMER: Good morning. I'm here to
5 talk about the coherence plan, coherency plan that the
6 staff began to share with us back in the September
7 time frame and we met with them in December and they
8 gave us a draft outline and so what I'm talking about
9 now in my comments -- our comments are really focused
10 on what was in that and where we thought we needed to
11 go based on that document, not on anything that's been
12 put to you since.

13 As I said, there has been some public
14 discussion on this activity and I think we commend the
15 staff for actually coming and saying let's get some
16 public input on this. I think this process has
17 started off and it's been developing. And I think if
18 you just look at this, of what the staff has put
19 together in its isolation, I think you're selling
20 yourself short. I think if you look at the work that
21 they've done on the policy issues for the non-light
22 water reactors, if you look at some of the issues that
23 have popped up between the ROP and the regulations
24 between the oversight and the inspection activities,
25 there is substantial amount of input already being

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 made. And I think when we talk about having public
2 meetings and really trying to drive this forward to
3 not only from a coherence perspective but also where
4 we want to take the regulations, I think we've got to
5 have an effort that's akin to what we did for the
6 reactor oversight process as regards interactions and
7 effort to really drive this forward because it will,
8 we believe, result in a -- or should result in a new
9 framework for -- the ultimate would be a new
10 technology neutral framework for reactors, full power
11 reactors and to get there is not exactly a small
12 effort. It's a Herculean task and so we would
13 encourage more interaction rather than less and we
14 will try and support that.

15 But having said that, we recognize that
16 there are other priorities on the agency's agenda at
17 the moment. But we think to drive this forward is
18 going to be a really very determined effort, because
19 if you don't, I think it's going to drag on and on and
20 on.

21 When we saw the plan in December, our
22 initial thought was it's somewhat of a plan of a plan.
23 And one of our thoughts or comments was we need to
24 have some either pilot efforts or a specific schedule
25 of activities and I say that the staff has begun to do

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 that with the last slide that they put up. But I
2 notice on there is a lot of preliminary work. I'm not
3 quite sure when the final PRICE is actually in play
4 and you start using that for developing your list of
5 regulatory activities that you're going to go and look
6 at. So that's just another comment.

7 But we do think that if we want to improve
8 the process that what they're saying here is really an
9 essential element to move us forward. We think, as I
10 said, it should result in a new regulatory framework
11 and that should be based on the regulatory oversight
12 process. The reason why we believe that is because we
13 invested a substantial amount of effort in developing
14 that framework and it's been accepted. We now see
15 some, perhaps, inconsistencies between what the
16 oversight process identifies and what the regulations
17 are identifying. And so I think this plan needs to
18 cover more than just the regulations and I was pleased
19 to hear that it is going into the other activities and
20 I assume it's going to cover a standard review plan,
21 reg guides, et cetera. But I think it's just more
22 than -- it needs to look at just more than light water
23 reactors.

24 I think it needs to set a scope to broaden
25 those activities and I think, as I get towards the end

1 of the presentation. I'll give an example of some of
2 the activities they can do in the light water reactor
3 community. It could transition across relatively
4 easily into a technology neutral framework especially
5 when you look at some of the operational elements.
6 And again, it shouldn't just be the reactor safety
7 cornerstone, and I think the staff have broadened
8 their aspects and I was pleased to hear that it's
9 going to build on what we've learned from Option 2 and
10 Option 3.

11 As regards to PRA, I think there's an
12 opportunity here to look at what we're doing in the
13 PRA standards and really not only use them but try and
14 improve this activity, develop more of a coherent
15 approach between defense in-depth and safety margin
16 and if you like coherency in the use of the PRA,
17 dealing with such things as uncertainties. I think
18 that will be helpful. Perhaps that's just part of the
19 evolution process of using the PRA and risk in forming
20 the regulation but I do think we would benefit from
21 that and I think a good start has been made with the
22 ASMI internal events PRA standard.

23 We do think, though, that it shouldn't
24 just be a plan. We do think that having developed the
25 price and coherency, we try and pilot some of that

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 activity early on and I've got here three examples of
2 what we think might be -- might be reasonable pilot
3 activities. And as you see from that, there's
4 probably not -- it depends what comes out of the Green
5 Findings but from the risk informed perspective,
6 perhaps they don't exactly fit in. Perhaps at ATWIS
7 (phonetic) might, the 50.62 requirement.

8 The reason why we say Appendix A to Part
9 50, 50.36(a) which is on public radiation safety is
10 that we think that's an example of where we're a
11 little inconsistent or incoherent. I think at the
12 moment, we maintain and I think the staff agrees that
13 the regulations for public radiation safety based on
14 some concepts and methodologies, that -- of being by-
15 passed, a lot of organizations have moved on from
16 that.

17 We think having consistent with the other
18 dose related criteria that are applicable to licensing
19 and operating nuclear plants on. So there's to us an
20 example where it's out there, we know the staff has
21 got some money to set aside to start looking at that
22 regulation and we think that would be perhaps a
23 candidate for a pilot test.

24 MEMBER ROSEN: You know, Adrian, yesterday
25 we had people from the staff here talking about the

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 ROP and one of the points made about public radiation
2 safety was and why it seemed a little different than
3 the way it was treated in ROP from the other, for
4 instance, was that there was an additional objective
5 in the public radiation safety area which had to do
6 with public confidence, which is not embodied directly
7 in the regulations. So you don't get that kind of
8 thing -- that kind of emphasis when you talk about
9 other areas.

10 In public radiation safety you get it very
11 directly because the staff things that you would --
12 what we're trying to do is assure the public's health
13 and safety, yes, but also assure them -- give them the
14 confidence that it is assured so there's kind of a
15 second objective there.

16 MR. HEYMER: Right.

17 MEMBER ROSEN: That kind of thing leads to
18 the kinds of incoherency --

19 MR. HEYMER: It does, but I think there's
20 methodologies and why you do dose related
21 calculations. I think there should be a consistency
22 across the agency and we see that there's an
23 inconsistency between Appendix I and 50.36(a) and what
24 we do in other areas with regard to dose related
25 activities. So it's in areas like that, that we think

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 if we became more consistent, if we came down to a --
2 what do you call it, a total effective dose equivalent
3 type of activity matched up to some of the other
4 regulatory requirements, that -- in fact, that would
5 be a more consistent approach, a clearer, more
6 transparent approach and we wouldn't be in danger of
7 making a decision based on one analysis only to find
8 that when we do the next set of analysis, it's
9 different.

10 MEMBER ROSEN: But I thought that
11 discussion was instructive, especially listening to it
12 and thinking about it in the light of what I've heard
13 today.

14 MR. HEYMER: Yeah.

15 MEMBER ROSEN: That the source of that
16 inconsistency is, in fact, an agency objective that is
17 trying to be brought out in the ROP and that tells me
18 that there are sometimes some very high level of
19 threads that create these inconsistencies. So it's
20 not enough to say, "Well, we've got to deal with --
21 get away with all these inconsistencies", because
22 really that's a good objective.

23 MR. HEYMER: I must say, that may be even
24 more why it should be a pilot in this case, because
25 here we have something that to us is inconsistent but

1 there may be some rationale for that and does it pick
2 it up and how do we handle it.

3 MEMBER ROSEN: That's what Mary was saying
4 earlier, there may be some inconsistencies that are
5 okay that we want, that we want to at least recognize.

6 MR. HEYMER: You know, it was just a pilot
7 to test the process.

8 In the area of training and staffing
9 requirements, I noted that there's the draft SRP out
10 on training and there has been quite a lot of
11 discussion with some draft SECYS last year on staffing
12 requirements, especially for the new motorized
13 reactors and at least the impression I got from
14 reading some of those draft SECYS is, perhaps, we
15 hadn't really thought that through, so that was
16 another reason why I put that down as a potential for
17 a pilot activity.

18 The staff back in December caught our
19 attention when they said -- in fact, back in
20 September, said they were going to use the Option 3
21 framework as the basis for this and we actually had
22 some discussion way back in August of 2000, I think it
23 was, at a workshop on the Option 3 framework and some
24 of the areas that we have some concern about is the
25 partitioning of CDF and the LERF criteria. And when

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 we read the Option 3 framework document and we read
2 the figure in there, we sometimes come up with a
3 different answer than the staff's and it's not always
4 consistently the same answer amongst ourselves or from
5 the staff.

6 MEMBER KRESS: I was going to ask, are you
7 against partitioning between CDF and LERF at all --

8 MR. HEYMER: I think the way --

9 MEMBER KRESS: -- or just how it was done?

10 MR. HEYMER: The way I read it, I think
11 it's when you look at the way it's addressed in the
12 Option 3 framework. It's -- to us it came out that
13 well, you could have a CDF between something like 10^{-7}
14 and to the 10^{-4} when we look to the figure there. And
15 then when you start breaking it up and breaking it
16 down. It didn't always appear to us that you're
17 always looking at well, what's the natural
18 consequences of the initiating event frequency? So
19 that's an area that we think might be worth some
20 discussion.

21 We had some concerns about the defense in-
22 depth and in fact, they've been brought out in some
23 respects with some of the Option 3 activities. So I
24 think if we -- what I heard today from the staff was
25 that we're going to use Option 3 framework and refine

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 it and work from it and take into account some of the
2 comments that this committee has made which, I think,
3 reflects some of the industry's comments and see what
4 comes up. That's fine, but if it was just going to be
5 it's the Option 3 framework, then I think we would
6 have some concern about that.

7 CHAIRMAN APOSTOLAKIS: Well, I read in the
8 NEI 202 which is the corresponding framework in Option
9 3. Option 3 in the version that I read gives two or
10 three different ways of applying defense in-depth at
11 a very high level, one of which is just CDF and LERF,
12 but then I think one of the ways they propose is very
13 consistent with what NEI proposes in the sense that
14 you categorize the initiators, very infrequent,
15 infrequent and so on, and then they place certain
16 requirements on the mitigation and so on, so you're
17 not really that far apart, I don't think.

18 MR. HEYMER: I don't think we're that far
19 apart and it may be the people are too hung up on
20 specific figures and statements in the document.

21 CHAIRMAN APOSTOLAKIS: Yeah, maybe so but
22 philosophically, I don't think you are that far apart.

23 MR. HEYMER: Yeah, and I guess the message
24 we got is it was going to be the Option 3 framework
25 and that's what we were reacting to.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 CHAIRMAN APOSTOLAKIS: But, again, Option
2 3 has two or three options within Option 3
3 implementing different in depth.

4 MEMBER KRESS: I guess we'll have to
5 reserve judgment on that till we see the refinements.

6 MR. HEYMER: Yes.

7 CHAIRMAN APOSTOLAKIS: By the way, NEI 02-
8 02 really implements the rationalist approach.

9 MEMBER KRESS: Yeah, I noticed that. I
10 read it also.

11 MEMBER LEITCH: Adrian, could you say a
12 word about the second example there, top items from
13 the ROP group finding survey?

14 MR. HEYMER: Yeah, we were --

15 MEMBER LEITCH: What did you have in mind
16 there?

17 MR. HEYMER: We were pleased to hear in
18 December that the staff have an activity underway to,
19 I guess it's a survey or a task that compares the
20 findings that are coming out from the oversight
21 process and then when you run them through the SDP how
22 many of those are Green, and then taking those Green
23 Findings and saying what regulations do they related
24 to and if there's a common thread or a number of areas
25 that keep coming up, perhaps there's an area that we

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 should look at because that seems to suggest that
2 there's perhaps an inconsistency between the
3 regulations and the oversight.

4 One would hope that you wouldn't
5 necessarily get -- continue to get a Green Finding
6 against a regulation on a repetitive basis and perhaps
7 there's something wrong with the regulation. Now,
8 that's not a small effort. We started down that path
9 and we needed some more resources to do it and before
10 we could sort out our resource plan we heard the staff
11 were doing it and so we fed some information into the
12 staff to help in that regard, but I think that's a
13 very worthwhile effort and should, I think, help us
14 understand where we, perhaps need to focus our
15 activities.

16 MEMBER LEITCH: Okay, thank you.

17 MR. HEYMER: As regards some of our
18 proposals, while we think we absolutely -- we want to
19 advance towards a technology neutral framework, there
20 is obviously, very limited benefit in applying some of
21 the regulations that might flow out of some activity
22 to existing plant. Because the plants are already
23 built, there's not much benefit in it for them. So we
24 see it more of a -- perhaps it's not a phased approach
25 but more of twin track approach between an existing

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS

1323 RHODE ISLAND AVE., N.W.

WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 stroke, new reactors which in that bucket I put like
2 the ABWR, the AP1000.

3 CHAIRMAN APOSTOLAKIS: Which bucket?

4 MR. HEYMER: The existing, and then we
5 have the technology neutral.

6 CHAIRMAN APOSTOLAKIS: But Adrian, you
7 said earlier that, or I think at least you implied you
8 like -- you said, we invested a lot of effort on the
9 ROP, right? And in fact, your NEI 02-02 builds in
10 that.

11 MR. HEYMER: Right.

12 CHAIRMAN APOSTOLAKIS: For existing
13 reactors, why do you say you want to follow the 1.174
14 type approach and not the ROP type approach? That's
15 not the same. That's a possibility.

16 MR. HEYMER: Well, I think you start
17 looking at the regulations. You look at the ROP, as
18 I said, with the Green Findings and you determine
19 well, perhaps there are some inconsistencies here and
20 you say, can we adjust those regulations. And I think
21 if -- and that's fine, and that may be -- that could
22 be of some benefit, but if it requires the licensee to
23 implement a number of modifications or changes to its
24 -- that's hardware changes to its plant, there's no
25 benefit to that. But on the other hand, if you take

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 that activity and say, well, from a 1.174 approach,
2 that we identify those activities -- it's like a Delta
3 Risk approach for the existing plants, because they're
4 built, they've got some -- the processes are in place.
5 To change a program is expensive, so it's like a
6 second check but going forward we base it on the ROP.

7 CHAIRMAN APOSTOLAKIS: But for existing
8 plants, nobody has a choice when it comes to the ROP,
9 right?

10 MR. HEYMER: Right.

11 CHAIRMAN APOSTOLAKIS: But they do have a
12 choice regarding 1.174.

13 MR. HEYMER: But to change existing plant
14 programs costs money and what I'm saying is that,
15 perhaps, there may not be a benefit in going down that
16 path for everything that we identify for existing
17 plants as regards to changing the regulations, but for
18 something that's not built yet, that's either a paper
19 design or a future one, there would be benefit in
20 that.

21 CHAIRMAN APOSTOLAKIS: Right, but I think
22 the staff also said that one of the considerations in
23 their decision of prioritization would be cost --

24 MR. HEYMER: Right.

25 CHAIRMAN APOSTOLAKIS: -- whether it's

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 worthwhile.

2 MR. HEYMER: And I think it's also from
3 their perspective, not -- changing SRPs, reg guides is
4 not a small activity, so we need to look at that and
5 I guess that's -- if you look at, I guess, the
6 refinement that they're coming up with, with the
7 Option 3 approach, the refined Option 3 framework, or
8 the coherency framework, and we think that included in
9 there should be some form of Delta Risk type approach,
10 perhaps that would be a better way of saying it.

11 CHAIRMAN APOSTOLAKIS: In Option 3?

12 MR. HEYMER: No, in -- in the first --
13 what I call the first act of the coherency program.

14 CHAIRMAN APOSTOLAKIS: Oh, okay.

15 MR. HEYMER: Okay.

16 CHAIRMAN APOSTOLAKIS: But you are not
17 against the program in principle, trying to make the
18 regulations --

19 MR. HEYMER: No, it should be. It's just
20 that there mat be some differences there. And so I
21 guess we've already got Option 3 underway and I see
22 that as one could say near term, but if you -- that's
23 probably the wrong term to use once we look at some of
24 the schedules we're looking at. And then if you look
25 at sort of a halfway house type thing, you have what's

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 going to flow out of this coherency activity, which I
2 think may lead a lot towards some of the operational
3 requirements for light water reactors and those would
4 be adopted by existing plants or by future plants.

5 And then we have the complete approach
6 which would be the technology neutral reactor
7 framework and I've put as a last slide because I note
8 we're running out of time here, is our vision of what
9 it means. And on the left-hand column here we have
10 Option 3 and what we're working on which is really
11 dealing with existing and perhaps some of the new
12 light water reactors that. GOTT S are out there.

13 CHAIRMAN APOSTOLAKIS: Is Appendix R on
14 the table again?

15 MR. HEYMER: Well, I mean, I believe
16 there's a Notice of Proposed Rulemaking on 50.48 to
17 adopt -- to adopt an NFPA 805 and so now that's done
18 and it's taking us quite a few years to get to there.
19 If we want to think about going the next step, I think
20 we might want to pose the thought and see what people
21 get out of actually working with NFPA 805.

22 The italics on the bottom under the Option
23 3 is the tech spec initiatives. There are seven tech
24 spec initiatives there. I think once those are
25 complete, we need to start and then take a look at

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 50.36 and say is there any inconsistency or
2 incoherency between the two. When we come over here
3 is these over here, we discussed Appendix I to Part
4 50. This is not the complete list. These are just
5 some examples of what I mean by the two-track
6 approach.

7 50.55(a) on codes and standards, I mean,
8 we've risk informed the scope of 50.55(a) to some
9 extent under Option 2 but then when you start reading
10 50.55(a) and there's a small cottage industry out
11 there that is making quite a good living off trying to
12 interpret what's really meant by 50.55(a) and that's
13 not to say we have anything against codes and
14 standards but I think when you read the regulation
15 there must be a better way of simplifying 15 pages
16 because it's -- I find it very difficult to read and
17 when I've spoken to people in code committees who have
18 actually sat down and read it, they say, "Well, yeah,
19 it's not entirely clear of where you go in some
20 aspects".

21 And then we've got some other areas. Most
22 of these one could say aren't necessarily hard risk
23 informed. I think some of those activities may come
24 out at the Green Findings Survey. That's what I see
25 is, if you like, what would come out of this program

1 that would be focused on, as I say, plants like the AP
2 1000, the existing plants that are in commission today
3 and then, the other parallel track would be for all
4 new plants, for all technologies to develop this
5 technology neutral set of requirements.

6 CHAIRMAN APOSTOLAKIS: The way I -- maybe
7 I misinterpret what you're saying but I think, judging
8 from this slide especially, you would like to see more
9 emphasis on risk informing pieces of Part 50 and look
10 -- I'm sorry.

11 MR. HEYMER: Not necessarily risk
12 informed.

13 CHAIRMAN APOSTOLAKIS: Well, if you put
14 them under Option 3, aren't you risk informing them?

15 MR. HEYMER: The Option 3 is really --
16 this is the hard risk informed areas.

17 CHAIRMAN APOSTOLAKIS: Yeah, that's right.

18 MR. HEYMER: Over here, I see it's a
19 mixture of risk informed and non-risk informed
20 improvements and dealing with the incoherent aspect.

21 CHAIRMAN APOSTOLAKIS: Yeah, and then you
22 bring the issue of new plants --

23 MR. HEYMER: Right.

24 CHAIRMAN APOSTOLAKIS: -- which the staff
25 says is outside their scope, but what the staff is

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 saying is that if you want to implement your middle
2 column there, you have to have a common understanding
3 of what the terms mean, you have to have certain
4 objectives, what coherence means, how you're going to
5 achieve it, and you seem to put that aside as not --
6 how will you have coherency activities if you don't do
7 what Ms. Drouin and her colleagues presented earlier
8 in Phase 1?

9 MR. HEYMER: Well, you know, when I look
10 at the schedule, Phase 1 the way I read it is going to
11 be completed in March.

12 CHAIRMAN APOSTOLAKIS: I'm sorry.

13 MR. HEYMER: Phase 1, isn't it complete in
14 March, preliminary draft of the PRICE and the
15 glossary? And as regards to the glossary, I mean,
16 we've got a -- there's a PRA standard out there that's
17 got quite a few definitions in there. We've got the
18 Code of Federal Regulations which has got a bunch of
19 definitions and we have numerous other documents
20 floating around and I think one of the most difficult
21 tasks that's facing people putting the glossary
22 together is to look at those, what is being used and
23 perhaps come up with a definition term, but I mean, I
24 think a lot of the work has already been done there.

25 What we would like to see --

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 MS. DROUIN: We agree on that.

2 CHAIRMAN APOSTOLAKIS: I'm sorry?

3 MS. DROUIN: I just wanted to emphasize
4 that we really agree. We didn't get into a lot of
5 detail on that in the presentation but the intent was
6 to go to all of these documents and learn from them
7 and again, through this whole coherence is not to re-
8 invent.

9 CHAIRMAN APOSTOLAKIS: But surely the
10 disagreement is not whether the staff spends some time
11 until March to do certain things. I mean, that sounds
12 like such a trivial issue.

13 MR. HEYMER: No, I mean, we think the path
14 they're on is the right path. We just think that
15 before we get too far down this, we would want to
16 pilot some activities and I think you need to have a
17 vision. The industry needs to have a vision of where
18 this is going to lead and actually look at something
19 like this so they can say, "Okay, if I do this plan,
20 the next phase is to look at some regulations, here's
21 some examples of regulations. If you don't do that,
22 people fear it's going to be a plan of a plan, it's
23 not going to go anywhere.

24 CHAIRMAN APOSTOLAKIS: It's the vision
25 thing again. Okay. Any questions to Mr. Heymer?

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

www.nealrgross.com

1 Well, thank you very much. The staff, do
2 you have any questions? I'm sure you interacted in
3 other forums. Okay, thank you very much, Adrian, for
4 coming down and talking to us and Mary and Mark and
5 Steve, thank you.

6 We'll recess until 10:20. I'm losing the
7 gavel after this, right? 10:20.

8 (Whereupon, at 10:00 a.m. the above
9 entitled matter concluded.)
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

CERTIFICATE

This is to certify that the attached proceedings
before the United States Nuclear Regulatory Commission
in the matter of:

Name of Proceeding: Advisory Committee on
Reactor Safeguards
Reliability and Probability
Risk Assessment Subcommittee

Docket Number: n/a

Location: Rockville, MD

were held as herein appears, and that this is the
original transcript thereof for the file of the United
States Nuclear Regulatory Commission taken by me and,
thereafter reduced to typewriting by me or under the
direction of the court reporting company, and that the
transcript is a true and accurate record of the
foregoing proceedings.



Matt Needham
Official Reporter
Neal R. Gross & Co., Inc.

**ADVISORY COMMITTEE ON REACTOR SAFEGUARDS
MEETING OF THE SUBCOMMITTEE ON
RELIABILITY AND PROBABILITY RISK ASSESSMENT
JANUARY 22, 2003
ROOM T-2B3, 11545 ROCKVILLE PIKE, ROCKVILLE, MARYLAND**

PRESENTATION SCHEDULE

Contact: M. Snodderly (301/415-6927) (mrs1@nrc.gov)

<u>TOPIC</u>	<u>PRESENTER</u>	<u>TIME</u>
I. <u>Opening Remarks</u>	G. Apostololakis, Chairman	8:30 a.m.
II. <u>Discussion of Coherence Plan</u>		
A. NRC Presentation	Mary Drouin, RES	8:35 a.m.
B. NEI Presentation	Adrian Heymer, NEI	9:35 a.m.
III. <u>Committee Discussion</u>		9:50 a.m.
IV. <u>Recess</u>		10:00 a.m.

Note:

- Presentation time should not exceed 50% of the total time allocated for a specific item.
- Number of copies of presentation materials to be provided to the ACRS - 35.

Comments on Draft NRC Coherency Plan

ACRS

January 22, 2003

Adrian Heymer, NEI



Coherency Plan

- Public discussion at Sept. 20 and Dec. 5
- Seek public input and comment on framework and potential policy issues
 - Workshops & meetings should be modeled on ROP
 - Substantial input already provided in the public workshop on potential on policy issues for non-LWRs
- Needs to define a plan with a schedule for implementation
- Essential element in the transition to a more efficient and effective regulatory process



Coherency Plan

- **Should lead to a new regulatory framework based on ROP framework**
 - Substantial resources and investment in new ROP
 - Accepted and being further improved
 - Needs to cover more than just regulations
 - Broader than risk-informed regulation
 - Cover all cornerstones not just reactor safety
 - Build on and incorporate lessons learned from Option 2 & Option 3
 - Use PRA standards, where applicable



Pilot Test

- **Test framework with pilot activities**
 - App. I to Part 50/§50.36a (Public Radiation Safety)
 - Top items from the ROP "Green Findings" survey
 - Training & staffing requirements
- **Do not support the use of Option 3 Framework as a basis**
 - Partitioning CDF and LERF criteria
 - Treatment and criteria for defense-in-depth
 - Complexity in implementation



Industry Proposals

- Limited benefit in applying a new regulatory framework (e.g. NEI 02-02) to existing plants
- Industry proposal
 - Existing reactors (Reg. Guide 1.174 type approach)
 - Future reactors (technology neutral, NEI 02-02)
- Propose a three-stage implementation
 - Targeted -- (Option 3)
 - Interim – operational rules for LWR plants
 - Could be adopted by existing plants that meet adoption criteria
 - Full -- new designs and licensing activities



Regulatory Improvement Activities

OPTION 3	COHERENCY ACTIVITIES	
Existing/New LWR Plants (Risk-Informed)	New/Existing LWR Plants (Risk-Informed & Non-Risk-Informed)	All New Plants
§50.44 §50.46 App. K to Pt 50 §50.48 App. R to Pt 50 Specific GDCs <i>Tech. Specs</i>	PRA Standards App. I to Pt 50 §50.36a §50.36 §50.55a §50.62 <i>Regs. Identified by Green Findings Survey</i> Part 20 §50.47 & App. E to Pt 50 Part 54	Technology Neutral Requirements (Technical & Regulatory Process)



Plan for Achieving Coherence Among Reactor Safety Arena Activities

Presented to:
Advisory Committee on Reactor Safeguards

Presented by:
Mary Drouin, Steve West, Mark Rubin
U.S. Nuclear Regulatory Commission

January 22, 2003

PURPOSE

- ♦ Share plan with the ACRS
- ♦ Solicit feedback from ACRS

BACKGROUND

- ♦ Staff believes that some reactor arena activities may be inconsistent (or incoherent)
- ♦ Regulations and processes have evolved in a less-than-integrated manner
 - For example, regulations for which non-compliance is not risk significant
- ♦ SRM dated February 8, 2002
 - "in the next version of the RIRIP, the staff should provide its plan for moving forward with risk-informed regulation to address regulatory structure convergence with our risk-informed processes"
- ♦ SECY-02-0131, July 12, 2002 (RIRIP)
 - Staff provided overview of its plans for coherence
- ♦ Two public meetings/workshops
 - Received positive feedback

3

OBJECTIVES

- ♦ **Coherence Program Objective:** Develop and implement an approach in which the reactor regulations, staff programs, and processes are:
 - built on a unified safety concept
 - properly integrated so that they complement one another
- ♦ **Coherence Plan Objective:** Identify the tasks necessary to accomplish the program objectives

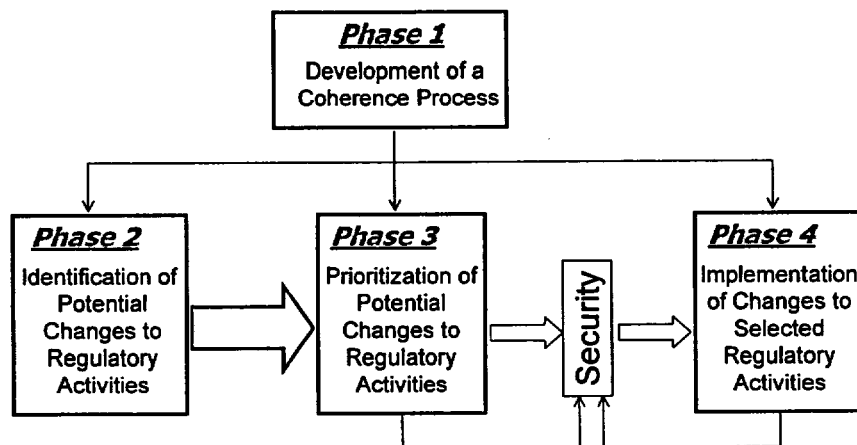
4

SCOPE AND LIMITATIONS

- ♦ Address reactor arena activities
- ♦ Based on current activities; not an attempt to re-invent regulatory structure
- ♦ Focus on regulatory structure; not an evaluation of each regulatory activity
- ♦ New activities will be implemented in accordance with process developed
- ♦ Lead activities remain in each respective organization
- ♦ Current efforts continue unimpeded
 - may be re-evaluated and adjusted
- ♦ Addresses current licensed reactors
 - Envisioned that ultimately will be a single risk-informed process for all current and future reactors

5

APPROACH



6

Phase 1: Development of a Coherence Process

- ♦ Effort is performed in an iterative manner with other Phases and associated tasks
- ♦ Two major tasks:
 - Task 1-1: Development of a Process for a Risk-Informed Coherence Effort (PRICE)
 - Task 1-2: Development of a glossary

7

Phase 1: Development of a Risk-Informed Coherence Process

- ♦ PRICE: Adoption and refinement of the framework developed for risk-informing 10 CFR Part 50 ("Option 3 Framework")
 - Defines what is meant by "unified safety concept"
 - Provides a process (guidelines and criteria) for determining if the regulatory activities are coherent with this concept
 - If not coherent, provides a process (guidelines and criteria) for refining activity to achieve coherence
- ♦ Glossary: Collection and refinement of definitions of various risk-informed terms in one place
 - Standard set of definitions to have a common understanding to help facilitate communication

8

Phase 1: Development of a Risk-Informed Coherence Process (cont'd)

- ♦ Option 3 Framework integrates the concepts and principles from various efforts
- ♦ Option 3 Framework limited to a process for risk-informing 10 CFR Part 50
- ♦ Development of PRICE may include refinement of certain elements in the Option 3 Framework
 - Definition of unified safety concept
 - Definition of risk-informed regulation
 - Acceptance criteria
 - Defense-in-depth
 - Uncertainties
 - Quantitative risk guidelines
 - Prioritization

9

Phase 1: Development of a Risk-Informed Coherence Process (cont'd)

- ♦ Glossary
 - Identify terms; e.g., defense-in-depth, dominant, level of protection, risk-based, risk-informed safety margin, safety significant
 - Definitions will be high level
 - Discussion on implementation of the term will be elsewhere (e.g., application specific guidance)

10

Phase 2: Identification of Potential Changes to Regulatory Activities

- ♦ **First Task: Selection of Activities**
 - Rulemaking, licensing and plant oversight activities reviewed against criteria to determine whether in scope of program
- ♦ **Second Task: Evaluation of Regulatory Activities**
 - Determine which of the regulatory activities are not built on the unified safety concept or not integrated such that they do not complement one another
 - Two subtasks

11

Phase 2: Subtasks — Evaluation of Regulatory Activities

- ♦ **First subtask: Evaluate against “safety concept”**
 - Has a safety concept been defined for the specific activity?
 - Is the defined safety concept for the specific activity consistent with PRICE?
 - What are the bases/causes for inconsistencies?
- ♦ **Second subtask: Evaluate for “integration”**
 - Evaluate regulatory activities against each other
 - Identify inconsistencies, commonalities, safety concerns, inefficiencies, unnecessary burden
 - E.g., assess regulations against the cornerstones

12

Phase 3: Prioritization of Potential Changes to Regulatory Activities

- ♦ **Three Major Tasks:**
 - Develop prioritization criteria
 - Evaluate activities against criteria
 - Security impact assessment
- ♦ **Prioritization Criteria**
 - Addresses the four performance goals
 - Considers resources, time and feasibility
- ♦ **Security Impact**
 - Objective in achieving coherence and not adversely impacting security
 - Prior to a final prioritization (e.g., activity being screened out), impact on security will be assessed

13

Phase 4: Implementation of Changes to Selected Regulatory Activities

- ♦ Make appropriate modifications to regulatory activities
- ♦ Coherence working group assists responsible organizations
- ♦ Details of this phase of the plan to be developed later (after completion of Phase 3)

14

COMMUNICATION PLAN

- ♦ Key Point: continual interaction with all stakeholders throughout the process
- ♦ Identify who the stakeholders are (internal and external)
- ♦ Identify the messages
- ♦ Provide the structure for communicating the messages

15

PROPOSED SCHEDULE

Milestone	Date
Brief ACRS Subcommittee	January 2003
Preliminary Draft of PRICE and Glossary	February 2003
Scope of Regulatory activities to be evaluated	March 2003
Public Meeting	March 2003
Preliminary assessment/evaluation of regulatory activities	April 2003
Public Meeting	June 2003
Status report to Commission	July 2003
Initial prioritization	September 2003
Public Meeting	October 2003
Status report to Commission	January 2004

16