

1 On the right-hand side you see what I suppose you'd
2 call a kind of moon buggy arrangement to recover a
3 cask and pull it into a safe area. That's actually a
4 dummy cask.

5 I've personally participated in many
6 emergency response exercises in Europe, and I can say
7 these are treated very, very seriously. They involve
8 professionals from the emergency response
9 organizations, fire, police, etcetera, who are very
10 used to dealing with emergency exercises.

11 And the responses that are tested out are
12 not just the technical response in terms of the teams
13 who come out and do simulated recovery exercises, but
14 also the testing of the management of the exercise
15 itself. We can do table-top exercises on paper and
16 test how we can respond with telephone calls.

17 But there's no real substitute for going
18 out there in the field and sending people out to
19 remote areas and practicing it in real time. And
20 these are very realistic.

21 One of the speakers earlier mentioned
22 about the possibility of terrorist attacks and the
23 likely consequences. This has also been studied by
24 COGEMA. One of my colleagues in Transnuclear was
25 responsible for organizing tests with the French

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1 military where they attempted to puncture a spent fuel
2 cask, and they've got data to show what the actual
3 possibilities are.

4 Obviously, the information is classified.
5 But in general, we can say that these are extremely
6 hard and difficult targets to penetrate.

7 However, in the extreme unlikely event
8 that one was penetrated, techniques do exist to seal
9 the cask and put it in a safe condition. And I have
10 witnessed technicians practicing those techniques on
11 dummy situations.

12 Next slide, please.

13 Okay. Let's move on to the lessons
14 learned. The previous speaker mentioned maintenance
15 as a very important area. If you operate a fleet of
16 spent fuel casks, which you are shuffling between
17 reactor sites and reprocessing facilities covering
18 many thousands of miles during their lifetime, it's
19 inevitable that they're going to suffer some kind of
20 minor damage -- paint chips, knocks, scrapes,
21 etcetera.

22 Very robust objects, but a 100-ton object
23 takes some stuffing when you move it with a crane. So
24 I've seen instances where casks have been bruised and
25 scraped. And in order to keep the fleet in a pristine

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1 condition, it's very important to have not just only
2 good maintenance policies but proper facilities to
3 undertake the maintenance.

4 COGEMA has at the La Hague site its own
5 dedicated cask maintenance workshop. We can take
6 casks and strip them down completely to their
7 individual component parts, repair and upright any
8 superficial damage, and put them in a new condition,
9 something not to be forgotten if you're embarking on
10 a big fleet campaign.

11 On the logistics side, in the early days
12 of my involvement in spent fuel transports, we used to
13 track the position of the cask by regular contact with
14 the rail companies. I should point out that in Europe
15 the way in which shipments are organized is perhaps
16 different to what you envisage in this country.

17 From a physical protection point of view,
18 these are not Category 1 shipments. If there is any
19 plutonium involved, such as mixed-oxide fuel or
20 plutonium itself, those are performed with high
21 security vehicles, escorts, etcetera. Spent fuel and
22 high-level waste travels as normal freight. There are
23 no escorts in Europe.

24 So in order to track closely the positions
25 of the individual casks, trucks, trailers, with the

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1 advent of technology we now have satellite tracking.
2 And, in fact, routinely from our headquarters in Paris
3 every single shipment is tracked worldwide, and it's
4 very easy to identify the position at any moment in
5 time of any particular package.

6 The operations center also serves as a
7 command and control center in the event of any
8 emergency incident.

9 Okay. One other challenge -- public
10 acceptance. I'm glad we've got members of the public
11 here today. I'd encourage them to ask questions.

12 Transport is in the public domain. Many
13 of us have worked in nuclear facilities, and we kind
14 of hide behind the fence and the regulations or white
15 coats, whatever. Transport is out there in the
16 public. We owe a duty to them to explain what the
17 safety is about, and that is an ongoing process.

18 And I'm going to give you an example of
19 what we described as a minor technical problem and how
20 that kind of may be a disruption in our transport
21 operations. This occurred in 1998. The previous
22 speaker referred to weeping, I think, is that -- I
23 would call it sweat out.

24 It refers to the instance whereby -- I'm
25 not going to go through the numbers. They're straight

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1 out of the regulations. But basically, when a cask
2 comes out of a spent fuel pool, it's decontaminated
3 and cleaned down to very clean levels.

4 The phenomenon of sweat out or leaching is
5 well known, well documented. However, in 1998, the
6 frequency of these incidents led to a temporary
7 cessation of the transports. This was called upon by,
8 actually, the railway company, SNCF, who were not
9 happy about the frequency, which is in the range of
10 about 30 percent.

11 We can try and put it into layman's terms,
12 what we're talking about. I think it's very
13 interesting to draw an analogy.

14 Think of non-fixed contamination as wet
15 paint. If a cask has been painted and that paint
16 hasn't dried, if you touch it with your hands or if
17 any equipment touches it, you can remove some of that
18 wet paint and transfer it to the vehicle or to other
19 places. Once it's dry and it's fixed, it is fixed.
20 It will not come off.

21 We're not talking about leakage of the
22 contents. Unfortunately, this incident was blown out
23 of all proportion, and it was implied at the time that
24 the casks were actually leaking.

25 The shipments were restarted within France

1 within a small number of weeks. However, in Germany,
2 where the political climate was such that the
3 government were actually considering abandoning
4 nuclear power completely, it took us two years to
5 restart the transportation. So a small incident led
6 to some quite big consequences.

7 How do we deal with the problem
8 technically? Well, there was a meeting between the
9 French and German governments, high level. They set
10 up a commission comprising of members of the
11 regulatory authorities in those two countries.

12 They were soon joined by representatives
13 from Switzerland and from the UK, and they undertook
14 a comprehensive review of the problem itself, what was
15 the root cause of these contamination incidents, why
16 we were seeing instances of contamination on rail
17 cars, hot spots on casks, and they looked at it from
18 all angles.

19 One area they looked at was the actual
20 methods of measuring the contamination. You saw
21 earlier the smear test. What they found was that
22 there are differences in the techniques and the
23 procedures between the individual countries, in some
24 cases differences in the equipment, in the
25 calibration, which led to false indications.

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1 We're talking very, very low levels of
2 contamination. So it's not inconceivable that a
3 consignor will clean the cask, certify it clean, and
4 ship it off. Somebody with a different instrument
5 will measure it and declare that there are hot spots.
6 So that was one area.

7 The other area they looked at was how to
8 prevent from -- the contamination from taking place
9 completely. Very interesting areas they looked at.
10 Of course, the root cause of the contamination itself
11 is the contaminated pool water.

12 And they did an examination with ALARA
13 principles. That is to say, looking at what the dose
14 implication would be to the workforce for choosing
15 technical solutions. One solution would be to
16 actually clean up all of the spent fuel pools,
17 eliminate all of the dissolved fission products or the
18 activation products -- cobalt, etcetera.

19 Technically feasible. Of course, we're
20 not talking cost here. We're just talking
21 technically. Technically feasible.

22 But from a dose point of view, the
23 collected contaminant particles would be in filters.
24 These filters would have to be handled, removed,
25 disposed of, and it would actually create more of a

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1 dose uptake than other solutions to prevent
2 contamination.

3 They came up with some very innovative
4 methods to reduce contamination actually, such as in
5 the surface of the cask. I'm going to show you a
6 photograph now. But the message I would like to say
7 is that in order to solve a problem like this, which
8 involved different countries, different operators,
9 different languages, different authorities, you really
10 need to have very close collaboration between all the
11 parties concerned. And that's what we achieved.

12 Next slide, please.

13 Okay. This is just a photograph showing
14 the conventional cask loading facilities in a pool.
15 On the left-hand side you see a spent fuel cask under
16 water, the lid being manipulated, and on the right-
17 hand side is some of the preparation operations.

18 Next slide.

19 This shows a new technique which is used
20 today in many reactors in Germany and in France. What
21 you see under the vinyl cover is a spent fuel cask
22 ready to go into a pool. Underneath that vinyl cover
23 is a stainless steel jacket which covers the finned
24 area of the cask.

25 So with this dual barrier system and the

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1 introduction of clean water between the cask and both
2 the stainless steel skirt and the vinyl cover, you can
3 effectively prevent any contact between contaminated
4 pool water and the cask surface.

5 Next slide, please.

6 This just shows after a fuel loading with
7 the lid positioned, washing taking place. So it is
8 possible technically to overcome this sweat out
9 problem by handling procedures.

10 Okay. Next slide, please.

11 All right. Just to sum up the experience
12 in terms of quantity, a few more figures for you to
13 look at -- 30,000 metric tons of spent fuel shipped by
14 the COGEMA group worldwide, many, many thousands of
15 cask miles, millions of cask miles in effect.

16 More recently, we're building up a history
17 of high-level waste shipments almost -- as in terms of
18 high-level waste being shipped to date.

19 Next slide, please.

20 And in conclusion, we can tell you that
21 safe transports are possible by careful management.
22 The safety record can be maintained. But I can also
23 say, quite honestly, that the safety culture in the
24 COGEMA companies is very, very strong, right from the
25 top down. The corporate culture of safety and quality

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1 and excellence adds to that success record.

2 But, again, public acceptance is a major
3 issue. We're out there every day shipping fuel.
4 Sometimes we have to talk to people who are concerned
5 about rail shipments, sometimes about truck shipments,
6 sometimes about sea shipments. It could be the other
7 side of the world. We have to listen to them, and we
8 have to respond.

9 And, finally, I would just like to say
10 that COGEMA is very willing to share this experience
11 with others. Those members of the committee who would
12 like to visit any of the facilities, you're very
13 welcome to do so, if you'd like to contact me through
14 Tim.

15 I would also like to extend that
16 invitation to all members of the public, but I'm not
17 sure if the facilities are open to the public. They
18 were closed down after September 11th. I see one of
19 my colleagues here. Are they open again? No, not for
20 the moment. So I'm sorry about that.

21 Thank you for your attention, and I'm now
22 ready for any questions.

23 MEMBER LEVENSON: Thank you.

24 Mike, do you have a question?

25 MEMBER RYAN: I'll ask my neutron question

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1 again. If you lose your neutron shield, can you give
2 me some estimate of external neutron dose rates on the
3 surface of a cask?

4 MR. HUNTER: Again, I'll give a very
5 hesitant answer. It depends on the fuel and the
6 particular cask. The TN 12s -- they have a solid
7 external neutron shield of polyester resin, so it
8 would be very difficult to lose that.

9 MEMBER RYAN: So you probably even haven't
10 touched on that accident analysis?

11 MR. HUNTER: In the accident analysis, we
12 do assume that the neutron shielding capability is
13 lost. We do assume that.

14 MEMBER RYAN: But no, you have no
15 numerical estimate?

16 MR. HUNTER: No. But in -- if you look in
17 the regulations under Fire Accident Conditions, you
18 are allowed much higher dose rates anyway.

19 MEMBER RYAN: Sure.

20 MR. HUNTER: As opposed to --

21 MEMBER RYAN: The other question --

22 MR. HUNTER: I couldn't give you a general
23 figure, it varies so much.

24 MEMBER RYAN: Okay. The other question I
25 have is on the dry transfer situation. If I

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1 understood you right, this is actually a dry transfer
2 in the sense of the cask isn't dry.

3 MR. HUNTER: Yes. It is --

4 MEMBER RYAN: It's actually hooked up to
5 a pool.

6 MR. HUNTER: Yes. The photograph that was
7 shown early on was of a system which is operated at
8 La Hague T0 facility.

9 MEMBER RYAN: Right.

10 MR. HUNTER: Where the dry cask is hooked
11 up to a dry cell.

12 MEMBER RYAN: So you're doing air lifts of
13 fuel.

14 MR. HUNTER: We're doing air lifts, yes.
15 That operates 24 hours a day remotely, very low dose
16 operation. The operation is a very safe system.

17 It's a similar system in the French 1300
18 megawatts reactors. In that case, it's actually wet
19 loaded. Dry from the sense that the outside part of
20 the cask is in a dry area, but it's ducked to the
21 underside of a spent fuel pool. So the inside of the
22 cavity is wet.

23 MEMBER RYAN: Could you talk a little bit
24 more about the experience you have with air lifts of
25 spent fuel? Because I guess that's going to be more

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1 in play at Yucca Mountain.

2 MR. HUNTER: Air lifts, in what sense?

3 MEMBER RYAN: Contamination control,
4 operational issues, anything of that sort.

5 MR. HUNTER: Do you mean of airborne
6 contamination?

7 MEMBER RYAN: Yes. Just, you know, I
8 mean, when you -- I mean, you have to decouple the
9 cask after you load it. You know, I mean, do you have
10 any other special issues with air lifts?

11 MR. HUNTER: In terms of the draining and
12 the drying of the cavity.

13 MEMBER RYAN: Yes.

14 MR. HUNTER: Yes. Well, procedures have
15 been developed over the years -- vacuum drying
16 equipment with filters, etcetera. We don't generally
17 have any particular radiological problems from
18 airborne contaminants from the drying and draining
19 processes.

20 MEMBER RYAN: Thanks.

21 MEMBER LEVENSON: John?

22 MEMBER GARRICK: My colleagues will be
23 glad to know I only have a couple of questions. My
24 second question has four parts to it.

25 (Laughter.)

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1 CHAIRMAN HORNBERGER: And 16 subparts.

2 MEMBER GARRICK: That's right.

3 (Laughter.)

4 How do you get the heavy cask recovery
5 equipment on site? And what kind of times are
6 required for that for some typical scenarios?

7 MR. HUNTER: The heavy recovery equipment
8 would be delivered by special trailers. Obviously, it
9 isn't something that you would deliver to a remote
10 area in a number of hours. It might take a number of
11 days.

12 In terms of emergency response, the first
13 crews who would arrive would do radiological surveys
14 to verify what the condition was. If there's any
15 direct remedial action required, they would be taken
16 by technicians. Engineers would work with simple
17 tools.

18 The recovery operation can actually take
19 place in a leisurely timeframe, perhaps some days
20 after the event.

21 MEMBER GARRICK: So there would be an
22 advanced team of some sort in the emergency response
23 sense.

24 MR. HUNTER: Typically, yes.

25 MEMBER GARRICK: Yes. Maybe this is a

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1 question that would be addressed to everybody, even
2 maybe the NRC. But one of the things that's been kind
3 of impressive about the last two days' proceedings has
4 been the amount of experience that actually exists in
5 the transport of spent nuclear fuel.

6 My history of doing risk assessments of
7 nuclear powerplants, we have not been blessed with
8 such a rich database for our analysis.

9 Now, here is a case where the nuclear
10 industry seems to me is in kind of a unique shape in
11 terms of experience. The problem with it is that it
12 hasn't been very well organized, and there seems to be
13 a tremendous opportunity here to integrate and
14 correlate a handsome database that would greatly
15 facilitate questions from the public on matters of
16 transportation safety.

17 And I'm thinking here of a capable data-
18 oriented team looking at all of the data and doing
19 some data partitioning of the type that really is
20 useful in analyses. And such partitioning that comes
21 to my mind would be fuel type, cask type, fuel
22 handling, distinguishing fuel handling from
23 transportation, distinguishing storage or interim
24 storage from transportation, empty cask shipments.

25 I think the opportunity is really a great

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1 one to put forth in hands of the industry a database
2 that would go a long ways towards substituting, if you
3 wish, for a great deal of analysis. Is there any
4 institution, organization, in any of your countries or
5 affiliations, and maybe the NRC, that have considered
6 doing just that?

7 MR. HUNTER: Well, I know there are
8 database type of information that is available at the
9 IAEA in Vienna in certain categories. Certainly,
10 COGEMA itself has archived all of its shipment data,
11 and we'd certainly be very pleased to put that
12 together in the form of a database, form a suitable
13 commercial arrangement.

14 MEMBER GARRICK: Yes.

15 (Laughter.)

16 And maybe the DOE people -- have you had
17 any activities that would be of the type to try to
18 integrate the transportation database into some more
19 meaningful package?

20 MS. CLAPPER: It's an interesting thought.
21 There is nothing out there that I can refer to that
22 has that type of database.

23 MEMBER GARRICK: See, the reactor
24 operating experience has gone through some of this
25 same kind of evolution of being integrated and brought

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1 together. And the impact of that database has been
2 enormous in terms of making the issues much clearer to
3 the public on the basis of experience.

4 There is this tendency to say that we're
5 dealing with something that is extremely mysterious,
6 extremely dangerous, and about which we know very
7 little. And here is a case where we know just a great
8 deal. And I would much rather have data answer my
9 risk questions than have to rely on analysis, as much
10 as I love analysis.

11 And I think the opportunity to do that --
12 to do just that is here, and that would be one of the
13 bottom lines that I get out of this whole workshop.

14 MR. HUNTER: If I could just answer that.
15 I think the UK and French competent authorities do
16 keep statistics in terms of incidents for all
17 radioactive packages. They would have to be analyzed
18 to isolate out spent fuel and high-level waste.

19 MEMBER GARRICK: Yes. Yes. And I think
20 the partitioning here of the data into the right kind
21 of categories would be very important, and also
22 extremely valuable.

23 MEMBER LEVENSON: Ray?

24 MEMBER WYMER: Because of the nature of
25 COGEMA's work, you must deal with quite a broad

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1 spectrum of fuel types that you have to ship. Can you
2 talk just a little bit about the -- any special
3 shipping problems that arise because of this spectrum
4 of fuel types?

5 MR. HUNTER: Problems that arise? I think
6 most problems are resolved by long-range planning. I
7 can tell you I've been involved in projects where
8 we've contacted utilities five years before they plan
9 to ship fuel.

10 And during that five years, we've
11 identified what equipment and procedures they need to
12 have in place in order to make smooth shipment
13 possible. And also, if necessary, develop new baskets
14 to suit the fuel type, obtain licenses, etcetera. So
15 most of the problems have been anticipated.

16 At a practical level, what tends to happen
17 if you look right across the board of PWR and BWR fuel
18 types, although they are notionally very similar, the
19 details are extremely wide ranging in terms of
20 geometry, the physical nature of the fuel bins, the
21 materials, etcetera. There is a wide range of
22 material out there, and you really have to get down to
23 the very fine detail in order to ensure that you --

24 MEMBER WYMER: Well, do you not deal with
25 things other than PWR and BWR fuel shipments?

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1 MR. HUNTER: Yes. There are AGR --

2 MEMBER WYMER: That's right.

3 MR. HUNTER: -- fuel. I've dealt with
4 Magnox fuel.

5 MEMBER WYMER: Yes.

6 MR. HUNTER: In the UK. I've dealt with
7 wet fuel shipments. That is to say, casks partly
8 filled with water. They pose particular problems.

9 MEMBER WYMER: Yes. Well, some of these
10 fuel types are a good deal more fragile than others,
11 and I wondered if in an accident situation that causes
12 any special considerations.

13 MR. HUNTER: Well, from my experience of
14 shipping irradiated PWR and BWR fuel, I've never known
15 an instance where fuel has failed during shipment.
16 Routinely when casks arrive at La Hague, the fuel
17 would be sifted, checked, and --

18 MEMBER WYMER: Well, Magnox are not as
19 rugged as --

20 MR. HUNTER: Magnox is a different thing
21 because that's corroding all the time.

22 MEMBER WYMER: Yes.

23 MR. HUNTER: That's why it has to be
24 reprocessed.

25 But an interesting instance -- I mentioned

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1 minor instances on traffic. I was involved in a
2 shipment in Europe of spent fuel to La Hague, and
3 there was a 50-ton truck -- cask which slid off the
4 road and actually went onto its side and landed in a
5 field. Very little damage, just some paint scraping.

6 But we took the cask back to the reactor
7 station, which was only a few miles away, and we
8 examined the fuel by taking water samples, because
9 these were water-filled casks, and we found there was
10 no -- it was very robust.

11 MEMBER WYMER: Okay. Thanks.

12 MEMBER LEVENSON: George?

13 CHAIRMAN HORNBERGER: I don't actually
14 have a question. I'd just make a comment, then
15 compliment you. You stated that you wanted to keep us
16 all awake until 5:00, and you did so admirably.

17 MR. HUNTER: Thank you very much.

18 (Laughter.)

19 PARTICIPANT: Now you can go back to
20 sleep.

21 (Laughter.)

22 MEMBER LEVENSON: Any questions from the
23 ACNW staff? Question?

24 MS. GUE: Lisa Gue with Public Citizen,
25 and I do appreciate your indulgence in hearing the

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1 public comments that I've made at this meeting.

2 And the two hopefully brief, since it's
3 the end of the day, comments that I wanted to make are
4 just general, not specific to your presentation, but
5 general to this meeting overall and to ACNW's
6 continued consideration of nuclear waste
7 transportation issues.

8 First of all, just locating this within
9 the current context, while NRC holds specific
10 responsibility for licensing high-level waste
11 transportation casks for general use, these
12 conversations obviously are happening right now at a
13 time when NRC also holds responsibility in the
14 licensing phase of the two projects -- private fuel
15 storage and the Yucca Mountain Project -- that would
16 initiate unprecedented nuclear waste transportation in
17 this country.

18 And I think it would be very helpful for
19 ACNW, or the NRC as a whole, to be able to consider
20 these transportation questions in -- within the
21 specific context posed by those projects. And yet the
22 Department of Energy has not put forward the specifics
23 of the transportation plan for the Yucca Mountain
24 Project.

25 There has been an assumption during this

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1 meeting of preferred rail transportation routes. But
2 the Department of Energy has not specified -- has not
3 gone on record with a decision about a mode of
4 transport for Yucca Mountain.

5 There has been some assumptive statements
6 made about how many tunnels Yucca Mountain shipments
7 would pass through, what other materials might be on
8 trains going to Yucca Mountain. And, again, there has
9 been no specific decisions made about shipping
10 parameters for Yucca Mountain or much less -- much
11 less the modes of transportation.

12 And in the case of private fuel storage,
13 the information on transportation has been similarly
14 minimized in the environmental impact statement. And
15 this not only does not inspire public confidence --
16 this tendency of the Department of Energy to
17 apparently conceal this information is how it appears.

18 It does not only not inspire public
19 confidence, but it also makes specific analysis as to
20 the environmental impacts and public health impacts of
21 transportation impossible. So, again, as I mentioned
22 yesterday, we would be very happy if the committee
23 would recommend that the Department of Energy come
24 forward with some of these specifics and present them
25 for public scrutiny and expert technical scrutiny as

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1 well.

2 And, secondly, I mentioned yesterday that
3 the focus seems to have been, in terms of accident
4 risks, on fire and impact consequences. Of course,
5 there are other regulatory accident parameters that
6 have not been discussed.

7 In addition to that, I would hope that the
8 committee might consider also the non-accident impacts
9 of nuclear waste transportation, particularly in the
10 context, again, of these large-scale shipments that
11 are planned. And this, again, would require some
12 information about the routes that are to be used.

13 But given that the casks licensed by NRC
14 do not completely contain radiation, there is a public
15 health impact from repeated close contact with these
16 shipments as they pass by. And there are demographic
17 considerations as to who lives close to the shipment
18 routes.

19 And as one of the presenters mentioned
20 yesterday, when -- where these shipments might stop if
21 they have to stop, and how often they might be stuck
22 in rush hour or gridlock traffic. So that seems to me
23 -- of course, consideration of the accident
24 consequences is very important. But, additionally, it
25 seems to me the non-accident considerations equally

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1 merit your attention.

2 So thank you again for having me here.

3 MEMBER LEVENSON: Questions or comments?

4 MR. SHAFFNER: My name is Jim Shaffner
5 with Parallax. I actually have a question for the
6 speaker.

7 Given the large reliance on nuclear power
8 in Europe, is the public at large better able to
9 understand the issue than perhaps the public in this
10 country? And thus be less susceptible to some of the
11 arguments of people who are opponents of the endeavor?

12 MR. HUNTER: It's very difficult to
13 generalize with Europe, because it's a mixture of
14 countries, a mixture of cultures. But certainly, in
15 France --

16 MR. SHAFFNER: France was what I was
17 specifically thinking about.

18 MR. HUNTER: -- nuclear power is well
19 accepted. In fact, most French towns, the local mayor
20 would be very happy to have a nuclear power station
21 built in his area, because it brings jobs, it brings
22 economy, etcetera.

23 I think also the fact that both in France
24 and the UK there has been a concerted effort of public
25 outreach, public acceptance information, that must

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1 have helped to allay some of the public fears. We saw
2 yesterday the smash hit CGB train crash, which was
3 done some years ago.

4 I personally think that was a wonderful
5 demonstration for public acceptance -- a scientific
6 study. I'm not talking about gaps, etcetera. But for
7 the guys in the street to see a train crash into a
8 spent fuel cask, and the cask doesn't leak, is a real
9 demonstration of safety.

10 MR. SHAFFNER: Are radiation issues -- are
11 radiation education part of the general education
12 curriculum over there, like they are kind of not in
13 this country?

14 MR. HUNTER: I don't believe so.

15 MR. SHAFFNER: Hmm?

16 MR. HUNTER: I don't believe so.

17 MR. SHAFFNER: Okay.

18 MR. HUNTER: You know, radiation is
19 something which people are very afraid of until they
20 go to the hospital. Very quick to take an X-ray.

21 MR. SHAFFNER: Thank you.

22 MEMBER LEVENSON: Any other questions? If
23 not, I will declare the workshop at an end and turn
24 the meeting over to our Chairman.

25 I want to thank all of the speakers and

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1 the audience for their patience and indulgence also.

2 CHAIRMAN HORNBERGER: Yes. And I will
3 echo that thank you to all the speakers. Excellent
4 day and a half meeting.

5 I am now going to declare a 10-minute
6 break, and then we will reassemble. The committee
7 will have some discussion about the workshop, because
8 Milt wants us to while everything is fresh in our
9 mind. Ten-minute break.

10 (Whereupon, the proceedings in the
11 foregoing matter went off the record at
12 5:07 p.m. and went back on the record at
13 5:18 p.m.)

14 CHAIRMAN HORNBERGER: Okay. We're going
15 to reconvene. I anticipate that this will be a
16 relatively brief part of the meeting.

17 What we want to do is Milt is going to be
18 tasked with preparing a letter report to the
19 Commission on this workshop, and he wanted to make
20 sure that we got down our initial thoughts on what
21 might be in such a letter. And so let's go down the
22 list here, the line here, and just give our
23 preliminary thoughts.

24 Mike, do you want to start from that end?

25 MEMBER RYAN: Sure. Really endorsing what

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1 John said about gathering this data in a database I
2 think is probably the principal or one of the
3 principal things we could offer as being helpful.

4 I was, as John mentioned, very impressed
5 with the international numbers, all are different
6 experience from DOE, DOT, and other points of view.
7 And I think it will be instructive to systematically
8 gather that, so it is available for good analysis to
9 really get a broader integration of the experience to
10 see what maybe true rates are and those kinds of
11 things. So that's one.

12 I'll defer for the moment.

13 MEMBER GARRICK: Yes. I think that would
14 be my number one recommendation. The other thing that
15 I think is very important for the letter would be a
16 few highlights of some of the things that came out of
17 the workshop that were of great general interest.

18 You know, we talked about the emergency
19 response problems associated with the cask, that while
20 it may be leak-tight, it may have lost some of its
21 shielding. And I think that kind of question needs to
22 at least be addressed.

23 I think the different approaches that are
24 used in the different entities are extremely valuable
25 and need to be highlighted and summarized. I'm

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1 thinking of things like the positions of the different
2 groups with respect to things like special trains or
3 dedicated trains.

4 I thought it was very interesting that the
5 Europeans tend to not only not think in terms of
6 special trains. They don't think in terms of escorts.
7 And there's reasons for these kinds of things, and I
8 think we need to -- it would be important for us to
9 acknowledge that.

10 So I think that in addition to some sort
11 of a recommendation about taking advantage of this
12 database, because this is one case where probably risk
13 assessments in the sense that I usually would
14 recommend would probably be unnecessary because of the
15 supporting evidence.

16 And even where it is necessary, the
17 supporting evidence is such that the uncertainties
18 could be pretty minimum. But beyond that, I think
19 highlights of the important lessons learned -- I
20 thought the information that the utilities presented
21 on the problems with the casks was extremely valuable
22 and hasn't been discussed a great deal.

23 And the practical issues associated with
24 cask handling and cask movement and the distinctions
25 between transporting and handling and the other phases

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1 of the whole operation that came out of the two days
2 I thought were -- was valuable.

3 So I think there's a real opportunity here
4 for us to highlight some information that the
5 Commission would be interested in, in addition to
6 making some recommendations.

7 CHAIRMAN HORNBERGER: So we have on record
8 that John Garrick recommends an actuarial approach to
9 risk analysis.

10 MEMBER GARRICK: That will be the first
11 time in my life.

12 (Laughter.)

13 The first time I would ever recommend
14 that.

15 MEMBER LEVENSON: But not often do you
16 encounter something that really has --

17 MEMBER GARRICK: That's right. Why do a
18 risk assessment when you know the answer?

19 MEMBER WYMER: Well, I want to -- since
20 it's already been seconded, I'll third the support of
21 John's statement about coordinating, correlating,
22 gathering, and analyzing the transportation data. And
23 you can make a very good case on the basis of just
24 providing a risk-informed background or regulation in
25 this area.

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1 I also thought that there was quite a bit
2 of discussion about public participation, and that
3 people seemed to be -- have made a best effort to
4 communicate with the public. As we all know, that's
5 an extraordinarily difficult thing to do sometimes,
6 but I was sort of impressed by the fact that people
7 seem to be trying, people in the industry.

8 I thought that also I was encouraged, and
9 think we should make a note of the coordination among
10 the various organizations involved in transportation
11 as ratified by that. The DOT, the American
12 Association of Railroads, and DOE, that this is a good
13 thing and people ought to know that it's being done.

14 I think we need to pay attention -- I
15 think we ought to make a note and make mention of the
16 fact that there was public concern expressed about
17 areas other than the technical areas at which this
18 specific meeting was directed. We do not apologize
19 for what we did and didn't do.

20 We stated clearly what our goals were, but
21 that doesn't mean we covered all of the important
22 bases that are out there to be covered. And so we
23 ought to make note of the fact that these people are
24 concerned about routing, which we don't have any input
25 from DOE yet, at least not specific, and some of the

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1 other public concerns.

2 And that's my first crack at observations.

3 CHAIRMAN HORNBERGER: Let's see. I think
4 these are all good. And I guess I think that it is
5 probably important for us to point out that what we
6 heard on the first day in terms of the shipping casks
7 and the analyses, which, of course, is the real NRC
8 responsibility, indicated to me that our methods of
9 analysis have really improved.

10 It appears to me that people can do an
11 excellent job on these analyses, and that all of the
12 experience, everything points to the fact that the
13 existing NRC regulations are entirely adequate to do
14 -- to specify a cask that is very robust with respect
15 to realistic accidents, both rail and truck accidents.

16 And I think that's -- that would be
17 important for us to point out, if, in fact, we go back
18 over the information that we got at the meeting,
19 that's what we include. That's certainly what I took
20 away from yesterday morning's meeting.

21 MEMBER LEVENSON: Are there any -- any of
22 the other -- any of the rest of you have comments on
23 yesterday's meeting?

24 MEMBER WYMER: I certainly agree with the
25 statement that George made about the -- there seems to

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1 have been a quantum leap in the sophistication of
2 analyses of cask responses to accidents -- accident
3 conditions.

4 MEMBER LEVENSON: I think there's a small
5 problem. I think improved methods of analysis are
6 available. It wasn't clear to me they're being used.

7 (Laughter.)

8 MEMBER GARRICK: I think, Milt, regarding
9 your yesterday -- your comment about yesterday, I
10 think one of the things yesterday that impressed me a
11 great deal was the discussion between Sandia and
12 Livermore, particularly in regard to modeling, and the
13 tradeoffs that you can make between tests and
14 analytical models.

15 I think there was a very important message
16 there that could be put in sort of the context of how
17 the labs could reinforce each other in terms of one
18 going down one direction and another one going down
19 another direction. And the opportunity that that
20 provides for some sort of effective compromises.

21 CHAIRMAN HORNBERGER: You're recommending
22 collaboration amongst DOE labs?

23 MEMBER GARRICK: I'm recommending -- yes,
24 right. Absolutely.

25 (Laughter.)

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1 CHAIRMAN HORNBERGER: Mike Lee?

2 MR. LEE: We should only recommend things
3 that are possible.

4 (Laughter.)

5 MEMBER GARRICK: Well, I have a habit of
6 bringing up the -- those kind of things.

7 MR. LEE: No. The only point I was going
8 to make is just acknowledging there's a lot of
9 horsepower in the Livermore analytical capability.
10 And this marriage would seem -- I mean --

11 MEMBER LEVENSON: Incidentally, Mike, for
12 one of the questions we had raised earlier during the
13 break because of the very efficient staff person on
14 this project located and got delivered here someone
15 from the regulatory side who was involved in licensing
16 the casks. And I'll give you the number -- what
17 happened when the neutron shield is gone.

18 If both boral and plastic is completely
19 gone, the requirements for licensing is that they have
20 to demonstrate a maximum field of one r per hour at
21 one meter. No neutron shield at all. They're used
22 whether boral or plastic. Any neutron material has
23 gone.

24 There's no way that it might --

25 MEMBER GARRICK: And it's limited to an

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1 emergency response issue.

2 MEMBER LEVENSON: Emergency response and
3 one hour -- one r per hour at one meter.

4 MEMBER RYAN: Well, I think that's an
5 important element. It was a question that was raised
6 that I just did not have any number in my head, and I
7 appreciate that -- one r per hour in an emergency
8 circumstance is certainly not life threatening, and,
9 you know, that combined with the information that we
10 did have about the lack of breach of casks, I think
11 that's an interesting bounding situation.

12 Thank you.

13 I also learned one of the other audience
14 members mentioned to me that that analysis is, of
15 course, as you pointed out with the regulatory
16 requirement, typically in all of the safety analysis
17 reports. And I'm sure for every cask design that's
18 calculated it's just a matter of pulling that
19 together, but that's helpful.

20 MEMBER LEVENSON: Okay. Tim, think we've
21 got enough to do a letter?

22 MR. KOBETZ: I just want to make sure that
23 you've got enough on yesterday's from what -- I know
24 that you've got a lot of views on it, too, Milt, so
25 maybe I'll let you --

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1 MEMBER LEVENSON: I've got some notes.

2 CHAIRMAN HORNBERGER: Let me raise a
3 question. We heard in the fire analysis summary for
4 the Baltimore Tunnel -- and one of the things that at
5 least had gone through my mind was sometimes a
6 presentation of an analysis that is, shall we say,
7 less than realistic, i.e. an infinite supply of fuel
8 burning at the hottest temperature, and then also
9 presenting this threshold temperature of -- is it
10 1058? 1058? As some magical number when it really
11 doesn't have anything much to do with anything?

12 And I think that there is -- all I'm
13 questioning is whether we want to make a comment on a
14 presentation issue. We've done this with respect to
15 TSPA and doing unrealistic analyses and perhaps
16 raising the concern --

17 MR. KOBETZ: The technical basis for the
18 1058?

19 CHAIRMAN HORNBERGER: Yes.

20 MEMBER LEVENSON: Go ahead, Mike.

21 MEMBER RYAN: George, I was thinking about
22 something similar, and maybe we could broaden it to
23 this question that -- we heard a lot of information.
24 Some of it was very familiar to me and some wasn't,
25 and I took note of the fact that I think it's very

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1 important for us to either comment on or consider --
2 and maybe not comment on -- the notion that it's very
3 important to match the testing with the goal.

4 You know, if it's a specific technical
5 test to meet a criteria that's very analytic, that's
6 one kind of situation. If it's a system engineering
7 performance demonstration, like a drop, again, against
8 some kind of criteria, that's maybe a second.

9 And then third is more of a global
10 demonstration of performance like a crash test where
11 perhaps it's more visual than anything else, that
12 something does survive a catastrophic accident --
13 controlled, but nonetheless a little different slant
14 on it that we might want to talk about those three
15 different kinds of tests, because it seemed to me that
16 sometimes people would very quickly talk about data
17 for one kind of a test in another context and switch
18 back and forth.

19 And that sometimes is helpful, but
20 sometimes, frankly, is confusing. Maybe we want to
21 touch on that point. I think that's along the lines
22 that Milt has talked around about, you know, what is
23 the appropriate highway crash speed and those kinds of
24 issues.

25 MEMBER LEVENSON: You know, the 1058

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1 raised an interesting point in the sense that it's an
2 old, old number from previous times for previous
3 purposes prior to attempting to be -- to risk-inform
4 anything. And I think maybe we might consider
5 commenting that as things come into current use that
6 are that old, they really need to be reviewed to make
7 sure that old numbers are neither too high nor too
8 low.

9 We don't know sometimes which way old
10 numbers are, but we should -- just because it's
11 embedded in a regulation that's N plus one years old,
12 it shouldn't be considered cast in concrete when it's
13 coming into use for new applications that really need
14 to be updated, best estimate today's world.

15 MEMBER GARRICK: I think you've
16 characterized it well. I think it -- what this
17 committee has tried to be constructive in is advising
18 the Commission on how to interpret the risk-informed
19 regulatory practice business. And I think connecting
20 these kinds of numbers that grew up out of a more
21 prescriptive time --

22 MEMBER LEVENSON: But it didn't make any
23 difference.

24 MEMBER GARRICK: -- when it didn't make
25 much difference, and at a time when the approach to

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1 licensing was pretty much design basis and the
2 prescribing of critical parameters to making sure that
3 these kind of parameters aren't really causing some
4 obscurity with respect to the implementation of risk
5 thinking.

6 So I think you've got it -- this to the
7 context that it should be discussed.

8 MEMBER WYMER: I'd like to make a point
9 again that we made it -- the point strongly in a
10 previous letter, but I think what came out of this
11 workshop discussion yesterday makes it important to
12 say it again, because the question arose again of
13 sorting out the practical safety-related aspects of
14 cask safety and risk on the one hand, and those data
15 that we gather with respect to research areas, the
16 things that we're interested in just to validate the
17 models that we have that go well beyond anything we
18 expect the cask to experience.

19 That's a very important point. It keeps
20 coming up, and it's a gadfly, and we need to make the
21 point again and try to lay the issue to rest if we can
22 somehow.

23 MR. KOBETZ: I've got a question with
24 regard to the 1058. Would it be helpful if I got the
25 committee the staff's position on why they use that

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1 for the peak cladding temperature?

2 I mean, they've got the database on that,
3 but I know they are also looking at, is that a number,
4 or should they use something else? So I'll try to
5 find out what information I can on that tomorrow.

6 CHAIRMAN HORNBERGER: Yes. Okay. That
7 would be good.

8 MEMBER LEVENSON: You might also ask them
9 why they use 1058 in a shipping cask of old dead fuel,
10 and the use a similar number of over 2,000 degrees in
11 reactor core accidents, where you've got an energy
12 dispersive mechanism. This is just incredible
13 inconsistency.

14 CHAIRMAN HORNBERGER: I'm actually
15 interested in the number of significant figure. Okay?
16 Why isn't it 1059?

17 (Laughter.)

18 MR. KOBETZ: All I can tell you is it's
19 based on some test data. And I can't remember where
20 the testing was from, but I'll find that out for you.

21 CHAIRMAN HORNBERGER: Okay. Any parting
22 comments here? I'm getting ready to --

23 MEMBER LEVENSON: Yes, let's part.

24 (Laughter.)

25 CHAIRMAN HORNBERGER: Okay. We're

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1 adjourned for today.

2 (Whereupon, at 5:37 p.m., the proceedings
3 in the foregoing matter were adjourned.)
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C E R T I F I C A T E

This is to certify that the attached proceedings before the United States Nuclear Regulatory Commission in the matter of:

Name of Proceeding: 138th Meeting of the Advisory Committee on Nuclear Waste

Docket Number: (not applicable)

Place of Proceeding: Rockville, Maryland

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission taken by me and, thereafter reduced to typewriting by me or under the direction of the court reporting company, and that the transcript is a true and accurate record of the foregoing proceedings.



Rebecca Davis
Official Reporter
Neal R. Gross and Co., Inc.



SYNOPSIS OF DOE SPONSORED IGNEOUS CONSEQUENCE PEER REVIEW PANEL INTERIM REPORT

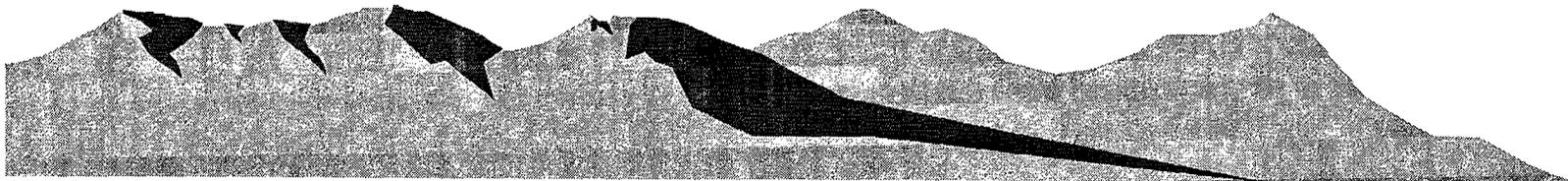
PRESENTATION TO ACNW

20 November 2002

John S. Trapp

NMSS/DWM

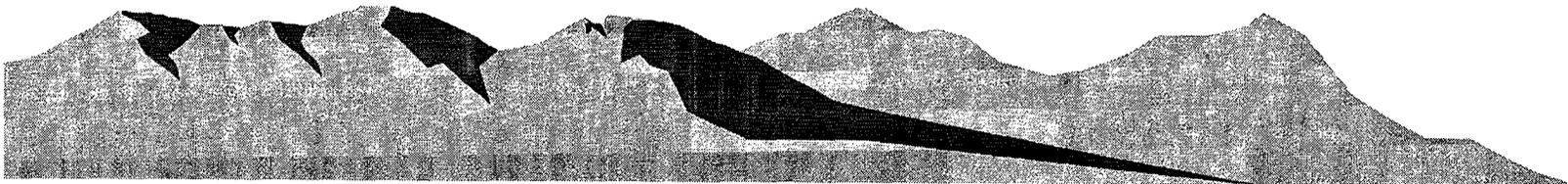
JST@nrc.gov/301-415-8063



Background

- Panel formed Spring 2002.
- Tasks.
 - Review the technical basis used to analyze the consequences of igneous events.
 - Recommend any addition tasks that would significantly strengthen program.
- Kick-off meeting 5/21-22/ 2002.
- Interim report 8/23/2002*.
- Public meeting on Interim report 9/5/2002.

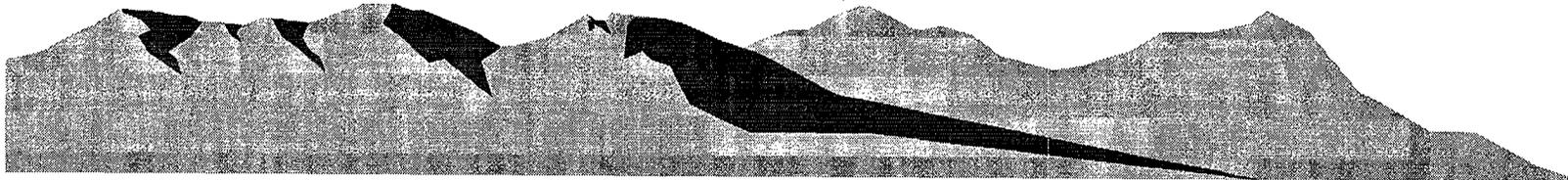
*Report can be found at www.ymp.gov/doclist.htm



Primary Activity/Recommendation

- Main emphasis on magma-repository interactions*, i.e., Woods, et al., 2002.
 - Page 49: “This is the so-called dog-leg scenario, which needs further careful study.”
 - Additional DOE modeling is needed to evaluate magma ascent and flow processes.
 - A more comprehensive calculation of magma flow after intersecting a drift is “required.”
 - Appendices provide details on mathematics of dike processes.

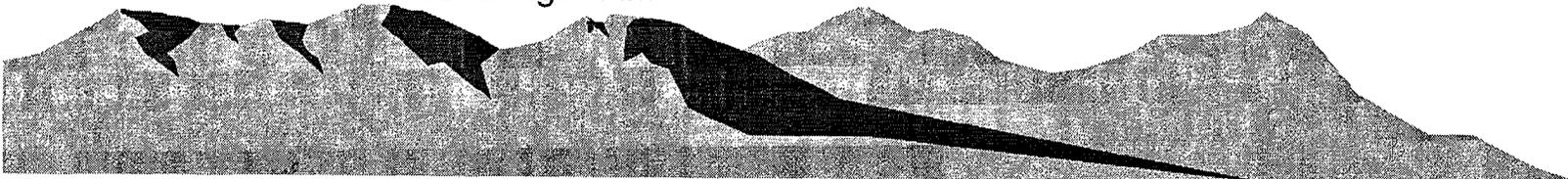
*Magma-repository interactions subject of IA Agreement Item 2.18



Comments Related to Magma-Repository Interactions

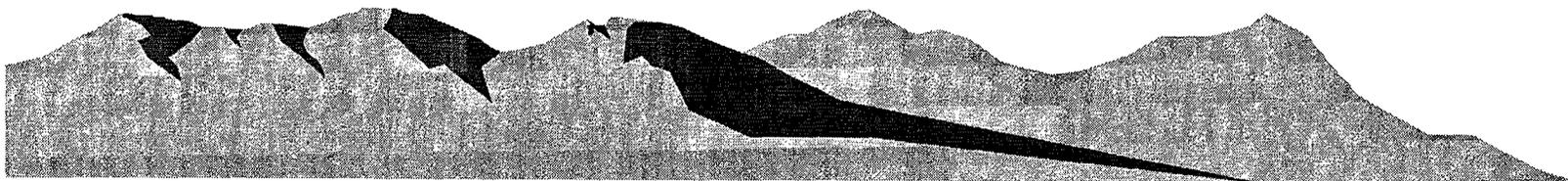
- Panel recognized importance of volatiles
 - Basalts may contain 2.5-4% H₂O*
 - CO₂ should also be taken into account
 - Timing and amount of vapor phase affects magma flow processes
 - Complex mixture of magma, bubbles and solids difficult to model
 - Rapidly evolving material.
 - Suggestions on DOE testing and modeling
 - Sulfur-bearing species should also be considered.
 - Some effort directed to studying composition and phase relationships of amphibole-bearing basalts.

*Based on MELTS algorithm



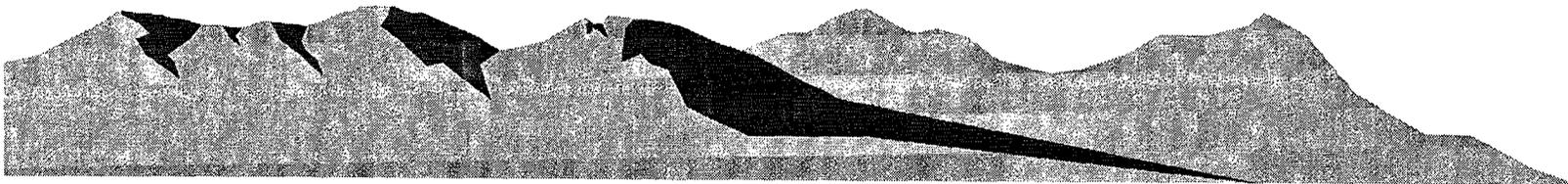
Comments Related to Magma-Repository Interactions

- Much discussion on dike propagation.
 - Concerns with properties of dike tip.
 - Recognition that theory does not account for many observations.
 - Property of magma in dike tip important.
 - State-of-science models are “1 1/2”D.
 - Recommendations on DOE modeling and field work.
 - Appendices provide extensive details on mathematics of dike propagation.
 - Explore variations in boundary conditions for 2-D models, rather than develop new, highly complex 3-D models.



Comments Related to Magma-Repository Interactions

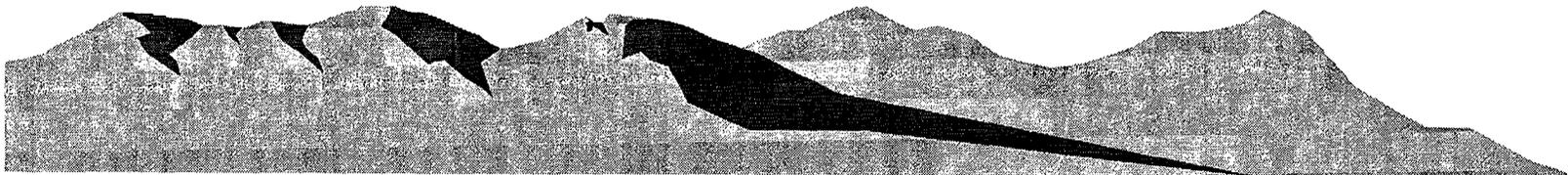
- Panel believes conditions at dike-tip less active than NRC model.
 - More models and data needed by DOE.
 - DOE (Gaffney) work may be good first pass at computing mass flux
- Complex state of rock strain, faults, and topography likely affects magma ascent process.
 - More models and data needed by DOE.
 - Consider influence of surface topography, strain response during the thermal period, possible sill formation.



Other Activities/Recommendations

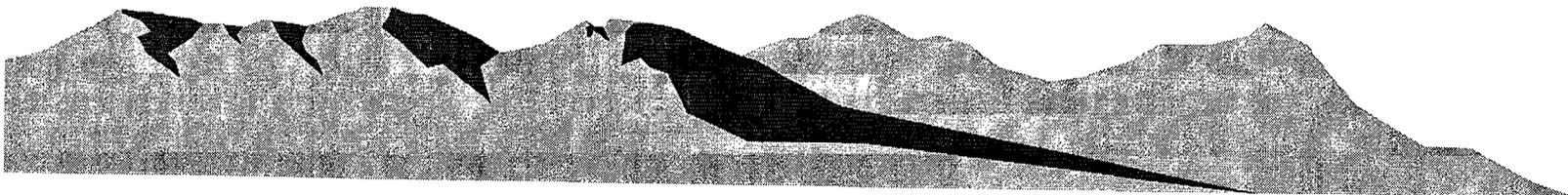
- Possible concerns with redistribution, magma-waste package interactions, and magma-waste form interactions.*
 - More modeling and data needed by DOE.
 - Report notes that these areas are outside the fields of expertise of panel members. Recommendations much less specific, i.e.,”further review by a qualified expert would be worth considering.” and “The degree of fragmentation (*of the waste*) might reasonably be the subject of review by other specialists.”

*Redistribution, magma-waste package interactions and magma-waste form interactions subjects of IA Agreement Items 2.17, 2.19 and 2.20



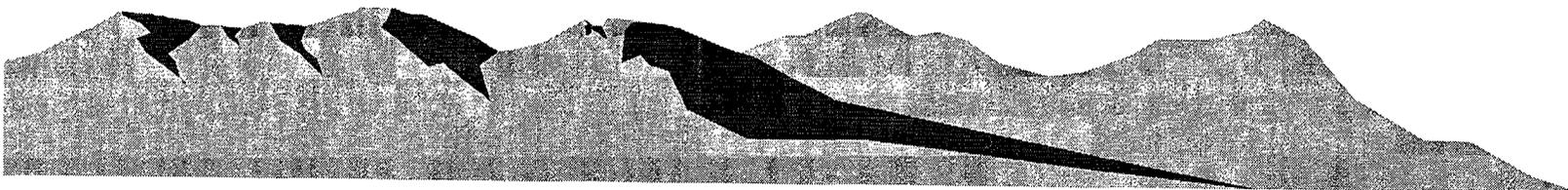
Schedule of Activities

- NWTRB consultants assessment of Interim Peer Review Report available on www.nwtrb.gov.
- Final Peer Review Report due in 2/2003.
- DOE report responding to Final Peer Review, with actions to be taken, due 4/2003.
- Staff will brief ACNW following review of DOE report.



Effects on NRC Program

- Review supports concerns that formed basis of IA Agreement Items 2.17, 2.18, 2.19 and 2.20.
- NRC-sponsored investigations have formed basis for identifying many uncertainties.
- This review, coupled with risk insights, shows the NRC program remains focused on appropriate technical issues.



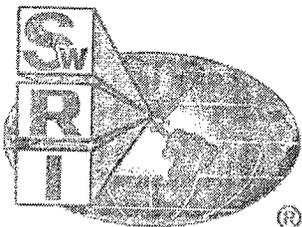
UPDATE ON THE PROBABILITY OF IGNEOUS DISRUPTION

**November 20, 2002
Advisory Committee on Nuclear Waste**

Presented by
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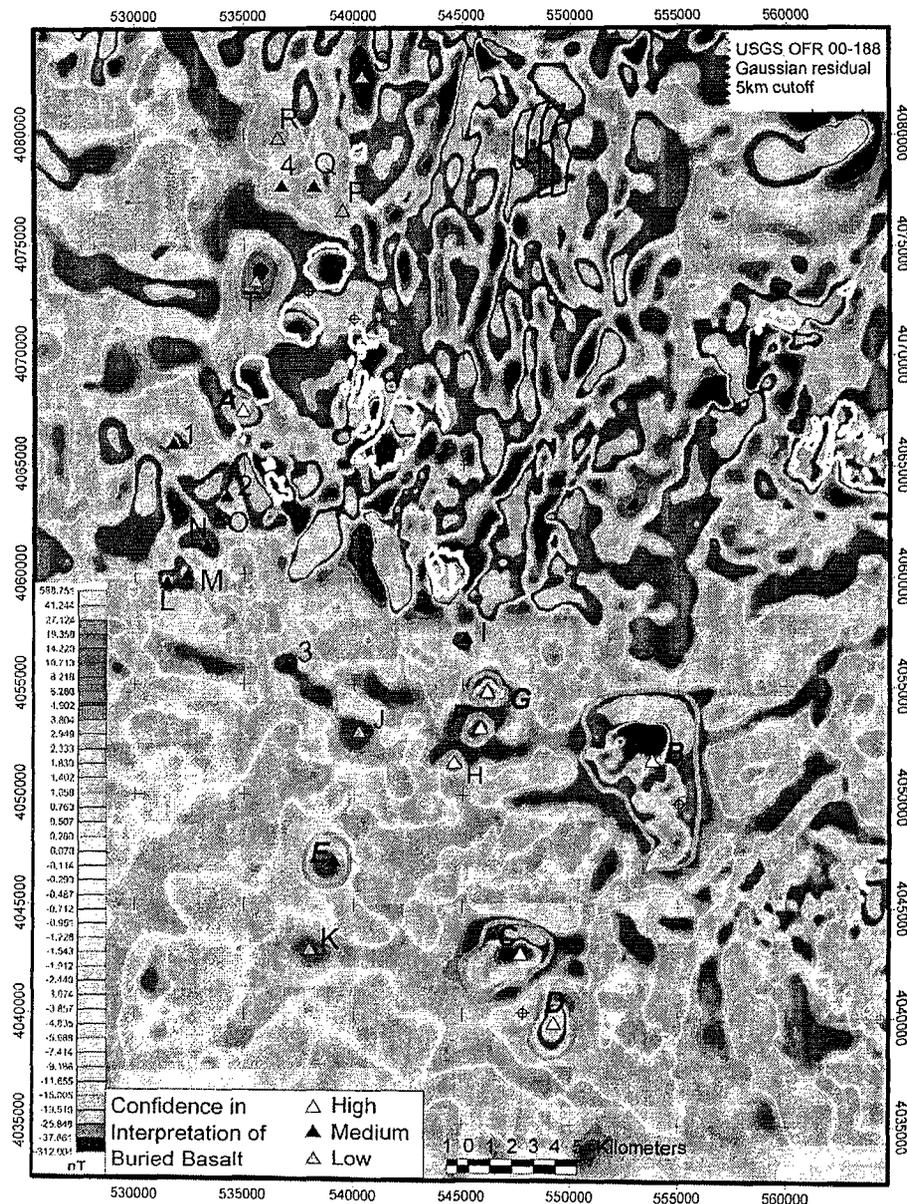


Background

- ◆ **Magnetic surveys prior to the 1995 DOE Probabilistic Volcanic Hazards Assessment (PVHA) identified 7 anomalies that likely represented buried basaltic volcanoes.**
- ◆ **PVHA experts assigned average likelihoods of 0.2-0.9 that each of the 7 anomalies were caused by buried basaltic volcanoes.**
- ◆ **Recent high-resolution magnetic surveys show at least 17 more anomalies that may represent additional buried basaltic volcanoes.**
- ◆ **Uncertainties remain:**
 - **Anomalies are present where there is no basalt.**
 - **Basalt is present where there are no anomalies.**

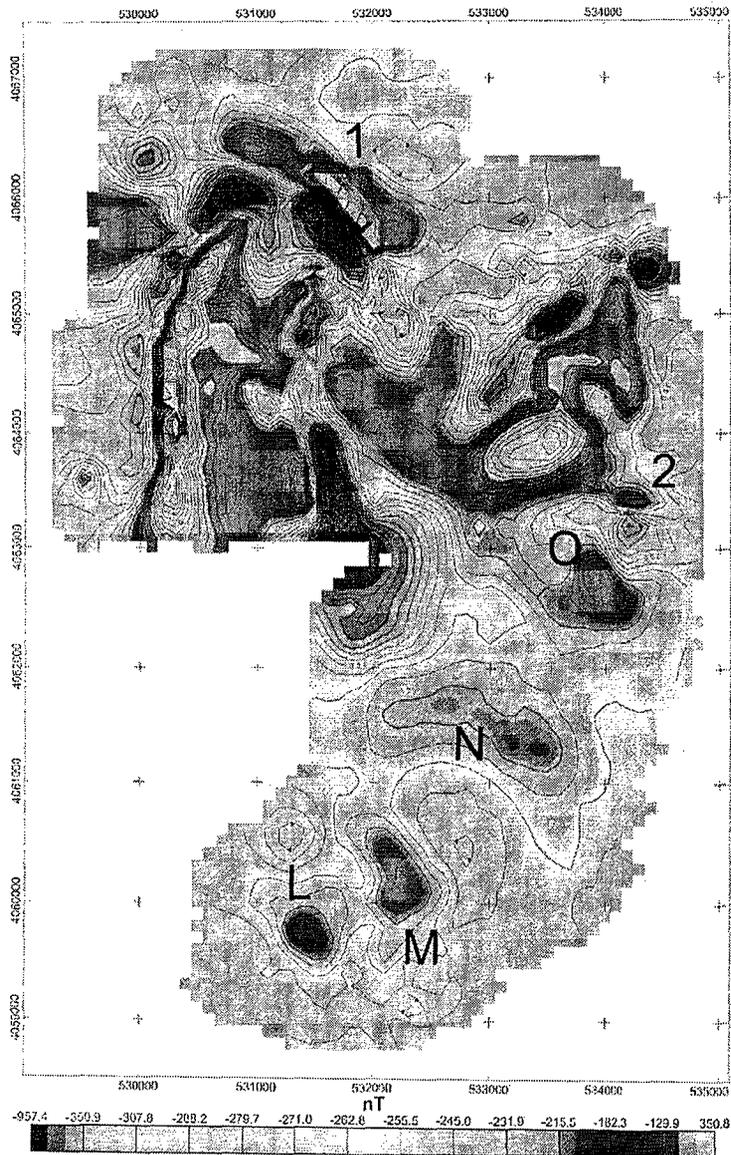
How can Probability Models be Affected by Uncertainties in the Location and Age of Buried Volcanoes, Including Present-but-Undetected Events?

USGS Aeromagnetic Data



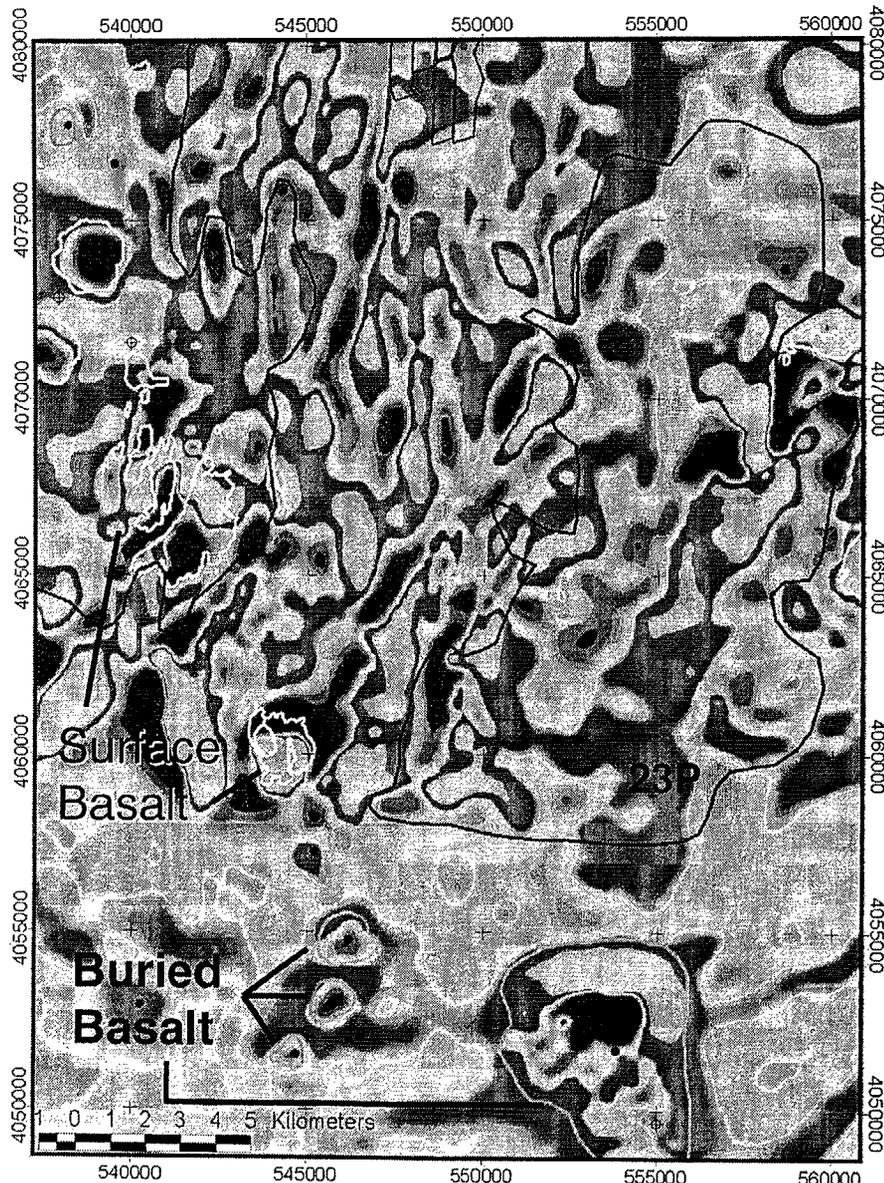
- ◆ Residual anomaly map, data from Blakely et al. (2000).
- ◆ PVHA = 7 Anomalies (A-G).
- ◆ 7 additional high-to-medium confidence aeromagnetic anomalies interpreted as basalt (O’Leary et al., 2002; Hill and Stamatakos, 2002).
- ◆ 6 other anomalies have low confidence interpretation as basalt.
- ◆ Anomalies #1-4 identified with ground magnetic surveys.

CNWRA Ground Magnetic Surveys



- ◆ Example from Steve's Pass area, south of Bare Mountain.
- ◆ Faulted tuffs and buried basalt beneath 0-to-300-m-thick alluvium.
- ◆ Anomalies 1-2 identified by ground magnetic surveys.
- ◆ Anomalies L-O can be modeled as buried basalt (O'Leary et al., 2002).
- ◆ Ground magnetic surveys around Yucca Mountain identify a total of 4 anomalies that likely represent buried basalt.

Present but Undetected Volcanoes?



Residual anomaly map, data from Blakely et al. (2000).

- ◆ Alluvial basins west and east of Yucca Mountain (black outlines) underlain by magnetically noisy bedrock.
- ◆ Noisy bedrock may mask magnetic anomaly of overlying basalt, including known basalt locations.
- ◆ Nye County drillhole 23P intersects basalt at 400 m depth, no distinct magnetic anomaly.
- ◆ Technical basis needed for number of additional volcanoes that may be present but undetected in alluvial basins.

Summary of Magnetic Data

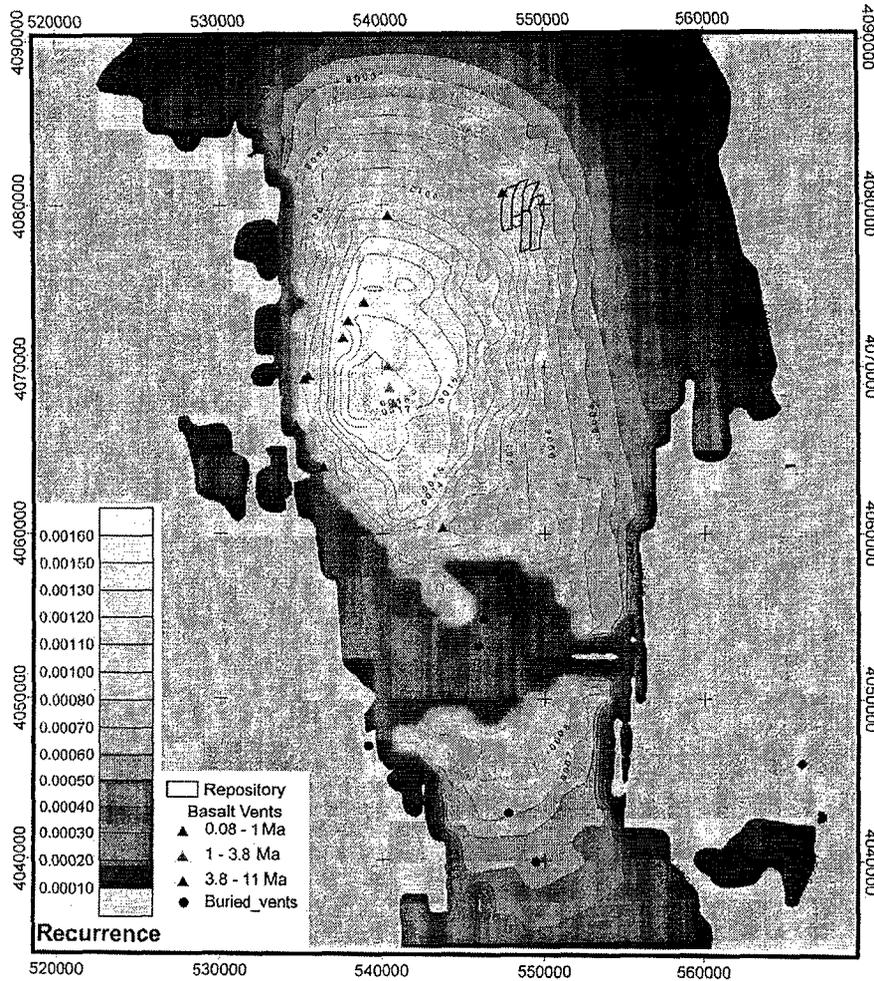
- ◆ **Approximately 12 volcanoes 0.08-11 Ma in this area.**
- ◆ **1995 PVHA = +7 Anomalies, 0.2-0.9 confidence for buried basalt.**
- ◆ **USGS Aeromagnetic Surveys = +7 high-to-medium confidence anomalies representing buried basalt.**
- ◆ **CNWRA Ground Magnetic Surveys = +4 basalt anomalies.**
- ◆ **At least 11 magnetic anomalies reasonably interpreted as basalt identified after the DOE PVHA.**
- ◆ **Approximately half of the known basaltic volcanoes do not produce distinct anomalies in the aeromagnetic survey data.**
- ◆ **Buried basalt also exists in areas without distinct aeromagnetic anomalies.**

Age of Buried Basalt?

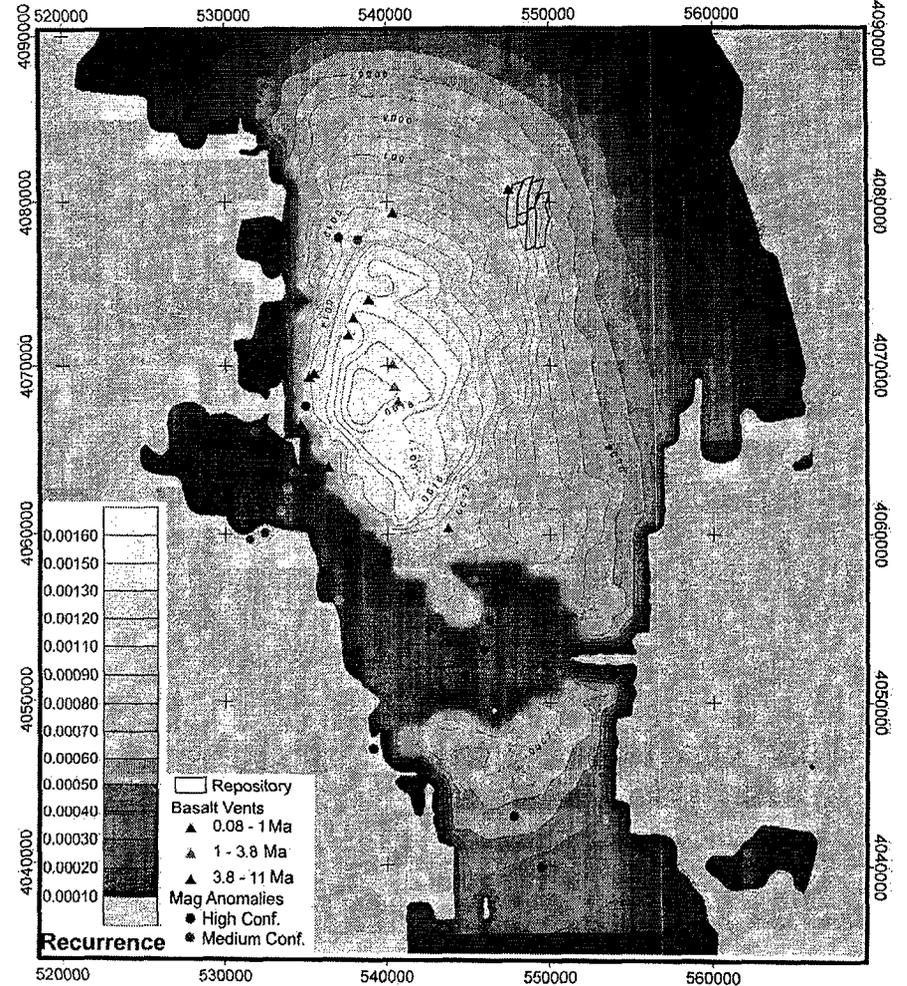
- ♦ Modeling of approximately half the anomalies (O'Leary et al. 2002) supports buried basalt 50-300 m below surface.
- ♦ Burial (sedimentation + subsidence) rates <0.01-0.1 mm/yr.
- ♦ Average burial rates (0.03 mm/yr) and stratigraphy indicate highly uncertain basalt ages of approximately 2-11 Ma.
- ♦ Based on characteristics of other Western Great Basin volcanic fields, evaluate alternative hypotheses for uncertainty in recurrence rates due to uncertainty in basalt ages:
 - Uniform recurrence between 2-11 Ma
 - Uniform recurrence between 2-5 Ma
 - 1 Myr episode of intense activity at ~4 Ma

Is 0.08 Ma Lathrop Wells Volcano the end of 0.08-1 Ma episode, or the start of an approximately 1-Myr-long episode?

Small Effect on Spatial Recurrence Rates

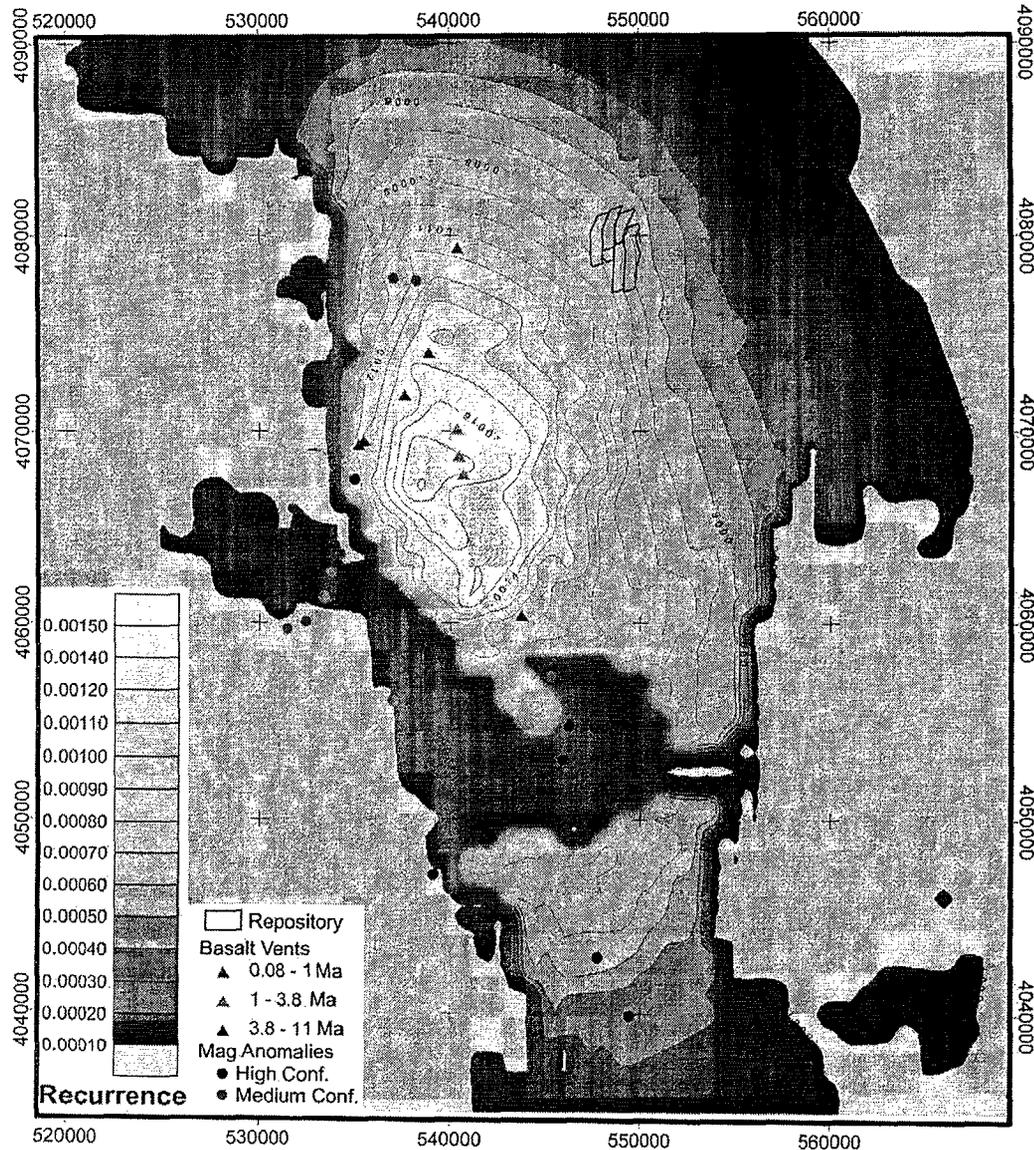


Example: Point Events
 4 Miocene, 9 Pliocene, 5 Quaternary;
 Recurrence = 2 volcanoes/Myr
 $P[\text{disrupt}] = 1.1 \times 10^{-8}/\text{yr}$



Anomalies = Basalt 2-11 Ma:
 18 volcanoes + 11 anomalies;
 Recurrence = 3 volcanoes/Myr
 $P[\text{disrupt}] = 1.4 \times 10^{-8}/\text{yr}$

Large Effect on Temporal Recurrence Rates



Anomalies = Basalt 2-5 Ma:

**14 volcanoes + 11 anomalies;
Recurrence = 5 volcs/Myr;
 $P[\text{disrupt}] = 2.2 \times 10^{-8}/\text{yr}$**

***1 Myr Episode of Activity,
Anomalies = 4 Ma basalt:***

**9 volcanoes (4 Ma)
+ 11 anomalies (4 Ma);
Recurrence = 20 volcs/Myr;
 $P[\text{disrupt}] = 8.6 \times 10^{-8}/\text{yr}$**

***Need to Evaluate
Full Range of Models
for Current 10^{-8} - $10^{-7}/\text{yr}$***

NRC Path Forward

- ◆ **IA 1.02: DOE will examine the new aeromagnetic data for potential buried igneous features and evaluate the effect on the probability estimate.**

- ◆ **Review of September 26, 2002 Letter Report will consider:**
 - **Uncertainty in the number and age of potential volcanoes.**
 - **Changes in alignment lengths, event definitions, conceptual models.**
 - **Effects of present-but-undetected volcanoes.**
 - **Need to update the PVHA elicitation or for numerical model validation.**

- ◆ **Continue modeling and interpretation of aeromagnetic and ground magnetic data.**

- ◆ **Evaluate the effects of new information on the full range of NRC probability models, which currently give annual probabilities of 10^{-8} - 10^{-7} for volcanic disruption.**

Other Considerations

- ◆ **E.I. Smith and C.-H. Ho (Univ. Nevada) continue to develop and publish process models for spatio-temporal recurrence rates.**
 - Recurrence rates 11-15 volcanoes/Myr.
 - Working on new temporally nonhomogeneous probability models.

- ◆ **Uncertainties in buried basalt interpretation can be reduced with:**
 - Direct drilling of anomalies.
 - Low-altitude aeromagnetic survey optimized for volcano detection.
 - Ground magnetic surveys.
 - Detailed modeling of existing magnetic data.

Conclusions

- ◆ **11 basaltic volcanoes can be reasonably interpreted from existing magnetic survey data.**
- ◆ **13 known volcanoes dated, 17 likely buried volcanoes not dated.**
- ◆ **Alternative interpretations of potential ages for the 11 new events result in ~1x to ~8x increases in NRC spatio-temporal probability models for point-source events.**
- ◆ **Additional basaltic volcanoes likely remain present but undetected in alluvial basins west and east of Yucca Mountain.**

***Transport Safety In The U.S.
and Internationally***

Rick Boyle

U.S. Department of Transportation

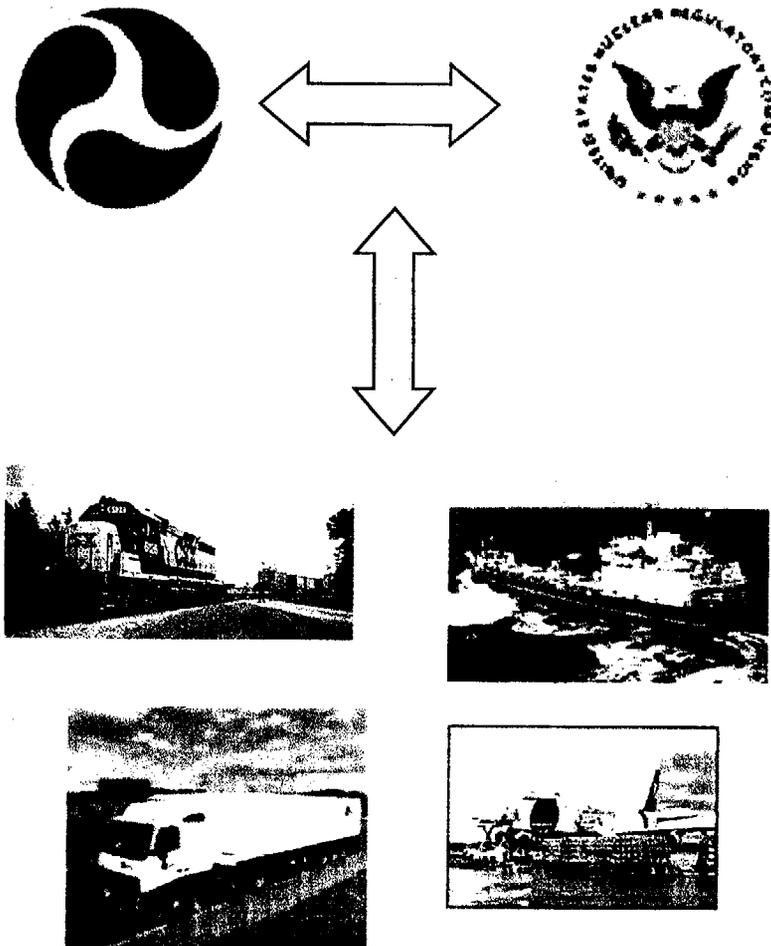
Hazardous Materials Safety

Overview

- **Regulatory Overview**
- **Regulatory Issues**
- **Transportation History**
- **Transportation Incidents**
- **Programs of Interest**

Regulatory Overview

- **RSPA and NRC develop RAM Packaging and Transport Standards**
- **Modal Authorities develop operational standards and conduct CA programs**
- **Operators/Shippers comply with all of the above.**



Regulatory Issues

- **Security and safeguard requirements**
- **Mode and Route selection criteria**
- **Public Participation**
- **Training (operator, shipper, emergency response and governments)**
- **Technical issues: radiation protection; contamination limits; air and sea transport**

Transportation History

- 1979 to 1990: 89% of the shipments (27% of the tonnage) of SNF were by highway. ¹⁴⁶⁰ ¹⁶⁰⁰ ^{427,000 Kg}
- Legal weight trucks (300 kg of SNF)
- Security and safeguard requirements as defined by NRC
- Route selection as defined by FMCSA

Transportation Incidents

**1.6 Million Miles Traveled - 8 Accidents –
No releases**

- **12/8/71: Truck accident in TN**
- **3/29/74: Train yard derailment in NC**
- **2/9/78: Truck collapse in IL**
- **8/13/78: Trailer deck failure in NJ**
- **12/9/83: Truck separated from trailer on IN/IL/TN border**
- **3/24/87: Train collided with car at crossing in MO**
- **1/9/88: Train derailment in Nebraska**
- **12/14/95: Train derailment in North Carolina**

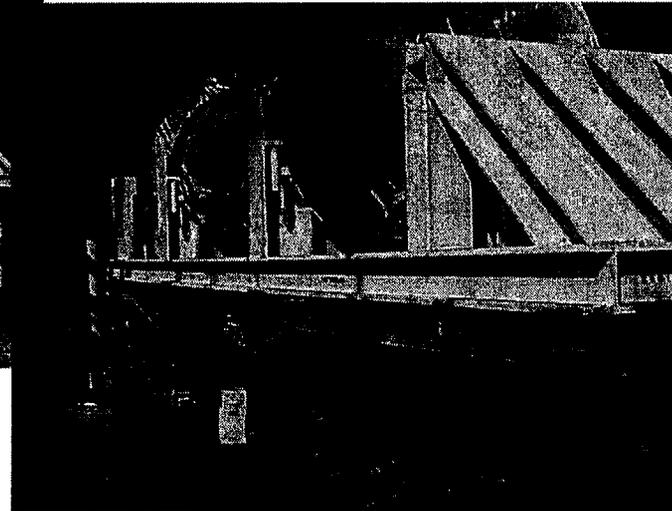
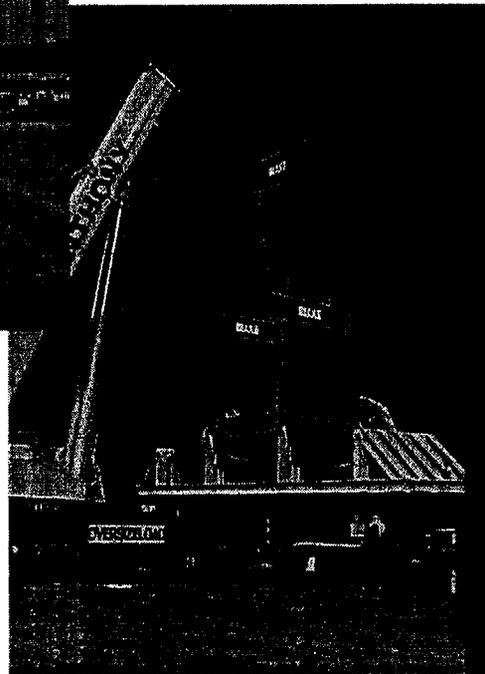
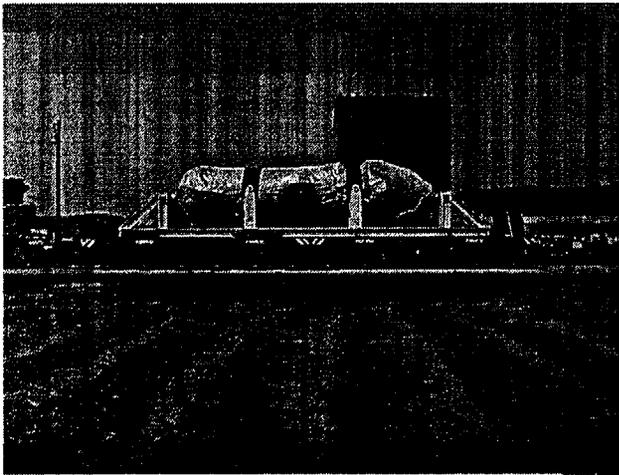
Programs of Interest: Research Reactor Fuel



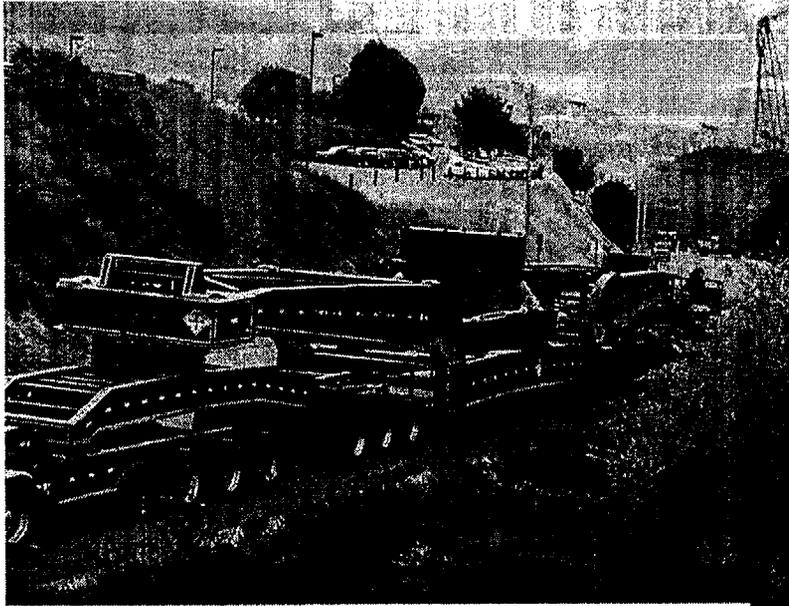
Programs of Interest: Transport of Large Components



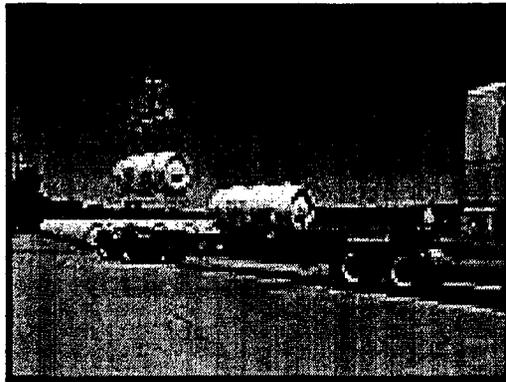
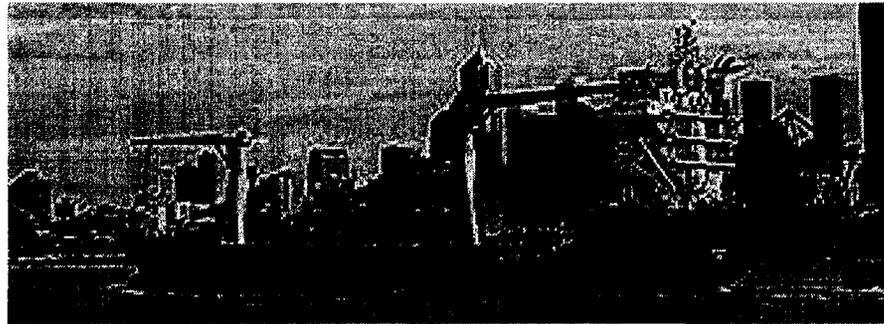
Programs of Interest: Transport of Large Components



Programs of Interest: Long Distance Heavy Haul



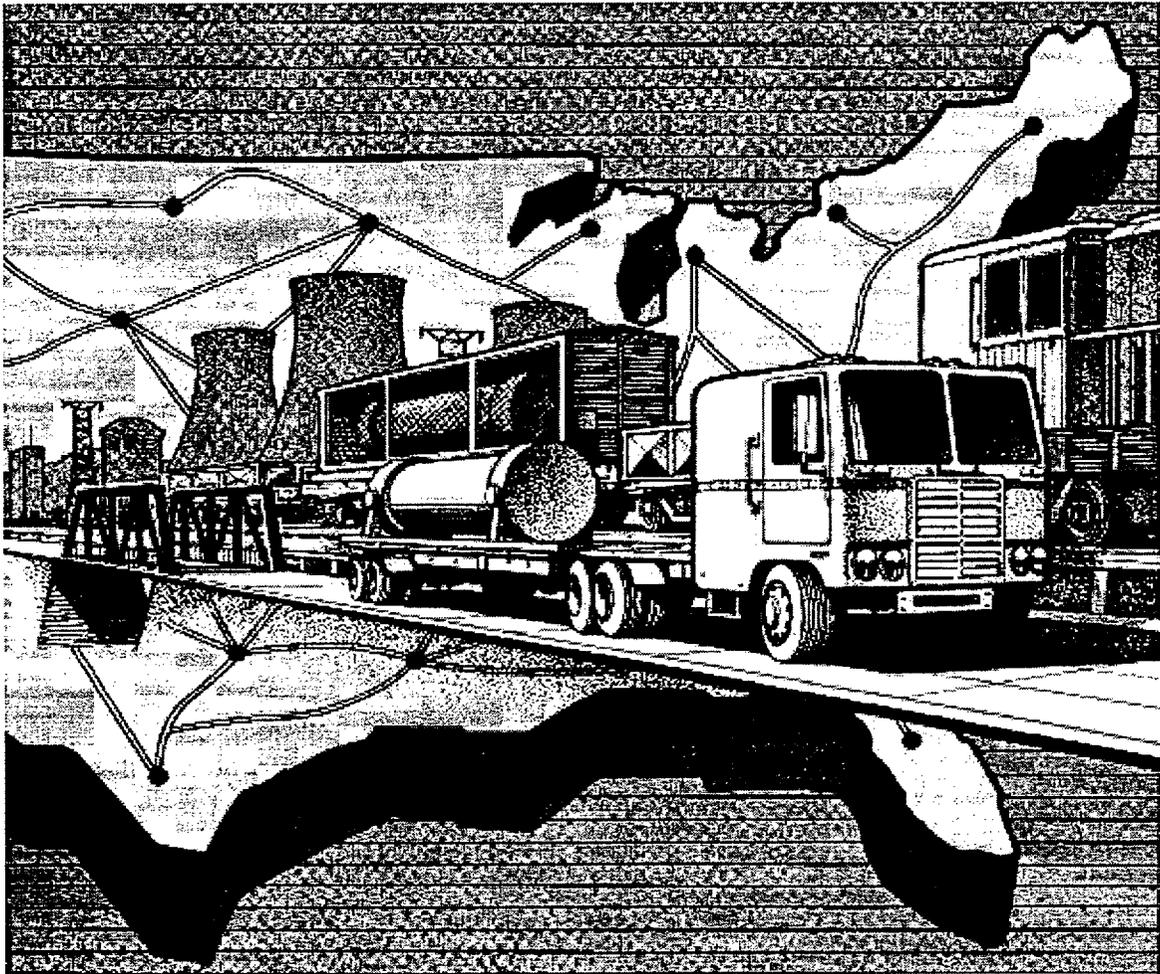
Programs of Interest: Transport of Front End Mat'l



Contact Information

- **Mr. Richard Boyle, U.S. Department of Transportation, RSPA (DHM-23, Room 8430), 400 Seventh St. S.W., Washington, DC, 20590**
- **Phone: 202-366-2993**
- **Fax: 202-366-3753**
- **Email: rick.boyle@rspa.dot.gov**

Spent Fuel Transportation Experience Domestic and Worldwide



Transportation Working Group
Workshop
Session II

November 20, 2002

TABLE OF CONTENTS

Agenda	<u>1</u>
Summary of Dept. of Transportation Experience with Spent Nuclear Fuel Shipments (Separate Handout)	
Federal Railroad Administration Experience with Spent Nuclear Fuel Shipments by Rail	<u>2</u>
Waste Isolation Pilot Plant Shipping Experience (Dept. of Energy)	<u>9</u>
Foreign Research Reactor Spent Nuclear Fuel Acceptance Program (Dept. of Energy)	<u>16</u>
United States Naval Nuclear Fuel Shipments (Dept. of Energy)	<u>30</u>
Summary of Utility Experience (Progress Energy)	<u>38</u>
International Experience (Cogema/Transnuclear)	<u>52</u>

ADVISORY COMMITTEE ON NUCLEAR WASTE
 TRANSPORTATION WORKING GROUP WORKSHOP
 NOVEMBER 19 & 20, 2002,
 TWO WHITE FLINT NORTH, AUDITORIUM, ROCKVILLE, MARYLAND

Contact: Tim Kobetz (301-415-8716, tj1@nrc.gov)

**-PROPOSED SCHEDULE-
 NOVEMBER 20, 2002**

	Topics	Presenters	Time
I.	<u>Opening Remarks</u>	M. Levenson, ACNW	12:30-12:35 p.m. (5 min)
II.	<u>Transportation Safety in the U.S. and Worldwide</u>		
a.	Summary of DOT Experience with Spent Nuclear Fuel Shipments	Rick Boyle, DOT Kevin Blackwell, DOT	12:35-12:55 p.m. (20 min) Presentation Time 12:55-1:15 p.m. (20 min) Presentation Time 1:15-1:45 p.m. (30 min) Discussion Time
b.	Summary of DOE Shipping Experience		
	i. Waste Isolation Pilot Plant	Alton Harris, DOE	1:45-2:05 p.m. (20 min) Presentation Time
	ii. Foreign Fuel	Maureen Clapper, DOE	2:05-2:25 p.m. (20 min) Presentation Time
	iii. Navy Fuel	Don Doherty, DOE	2:25-2:45 p.m. (20 min) Presentation Time 2:45-3:30 p.m. (45 min) Discussion Time
	BREAK		3:30-3:45 p.m.
c.	Summary of Utility Experience	Robert Kunita and Steven Edwards, Progress Energy	3:45-4:15 p.m. (30 min) Presentation Time 4:15-4:45 p.m. (30 min) Discussion Time
d.	Summary of International Experience	Ian Hunter, Transnuclear/ Cogema	4:45-5:05 p.m. (20 min) Presentation Time 5:05-5:25 p.m. (20 min) Discussion Time
e.	Public Comments		5:25-5:45 p.m. (20 min) Discussion Time
f.	Committee Discussions	Milt Levenson, ACNW	5:45-6:30 p.m. (45 min) Discussion Time

T

FRA Experience with Spent Nuclear Fuel Shipments by Rail

Presentation to the Advisory Committee on
Nuclear Waste Transportation Working Group
Workshop

November 20, 2002

Kevin R. Blackwell

Federal Railroad Administration



1

SNF Rail Transportation

- Approx. 1300 SNF shipments have been transported by rail over the past 40+ years
- 5 accidents/incidents have occurred involving SNF packages by rail
- All were of minor severity in nature

2

SNF Rail Transportation



- None resulted in loss of package integrity or contents
- History to date of the rail transportation of SNF strongly indicates that the packages can be transported safely over the nations rail system.

3

Some Past SNF Rail Movements



Campaign

			<u>Moves</u>
PG&E	CA to NY	1969-71	15
Monticello	MN to IL	1984-87	29
Cooper Station	NE to IL	1984-89	30
TMI	PA to ID	1986-90	23
Shoreham Plant	NY to PA	1993-94	33

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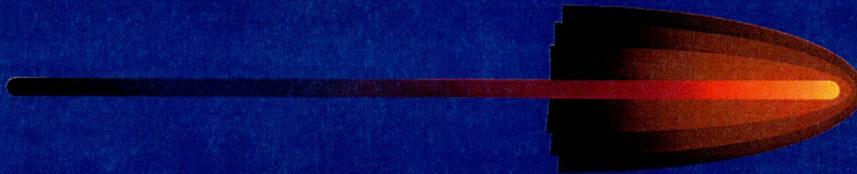
Current SNF Rail Movements



<u>Campaign</u>			<u>Moves</u>
CP&L	NC & SC	1989-Present +	130
DOE FRRF	SC & CA	1994-Present +	19
DOD Naval Nuclear	Various to ID	1959-Present +	Approx 400

5

Future SNF Rail Movements



<u>Campaign</u>			<u>Moves</u>
West Valley	NY to ID	Potentially 2003	1
Interim Private Fuel Storage Initiative	Various to UT	Potentially 2004-2005	50/yr EST.
Yucca Mountain	Various to NV	Potentially 2010	130/yr EST.

6

4 3
CO2

SNF Rail Transportation

- Universal Concerns
 - Safe Transport
 - Package integrity, radiation levels and rail carrier operational control
 - Secure Transport
 - Measures to thwart sabotage/potential terrorist threat

7

Safe SNF Rail Transportation

- While FRA's confidence factor in the integrity of SNF packaging is "high", risk management principles dictate that the continued safe rail transportation of SNF is also a function of the integrity of the rail transportation system as a whole.

8

FRA's SCOP (Safety Oversight Compliance Plan)

- Therefore, in addition to rail carrier inspection programs/procedures and routine FRA safety oversight inspections, FRA developed its SCOP Policy for SNF & HLRW shipments.
- Focuses safety oversight inspections

9

SCOP Summary of Contents

- SCOP contains focused safety oversight enhancements in areas of:
 - Planning
 - Inspection
 - Training
 - Miscellaneous oversight
- Addresses 21 separate tasks in 6 categories
 - Operational Integrity
 - Emergency Response
 - Route Infrastructure Integrity
 - Highway-Rail Grade Crossing Safety
 - Security
 - Miscellaneous

10

FRA's SCOP (cont.)

- SCOP is a living document
- Will undergo periodic review, evaluation and updating, as necessary – is currently in process of being updated.
- Provides for flexibility in keeping pace with new rail safety developments and technologies
- Current version available at www.fra.dot.gov/safety/hazmat.htm

11

Secure SNF Rail Transportation

- DOT addressing security concerns as they relate to the transportation of all hazardous materials
- FRA working closely with the AAR and rail industry on security related issues particular to the rail industry
- DOT Rulemaking: RSPA Docket HM-232 “Hazardous Materials: Security Requirements for Offerors and Transporters of Hazardous Materials”, Notice of Proposed Rulemaking, FR of May 2, 2002 .

12

SNF Package Transportation Companion Issue

- **Dedicated Train Study**
 - Congressionally mandated study comparing the safety of transporting SNF & HLRW in dedicated rail freight consists vs. regular rail freight consists
 - Study expected to be completed and provided to Congress in early 2003.

13

Informational Websites

- These FRA sites may provide additional helpful information:
 - www.fra.dot.gov/safety
 - Safetydata.fra.dot.gov/OfficeofSafety

14



Waste Isolation Pilot Plant Shipping Experience

*Advisory Committee on Nuclear Waste
Transportation Working Group Workshop*

November 20, 2002

*Alton D. Harris, III
U.S. Department of Energy*



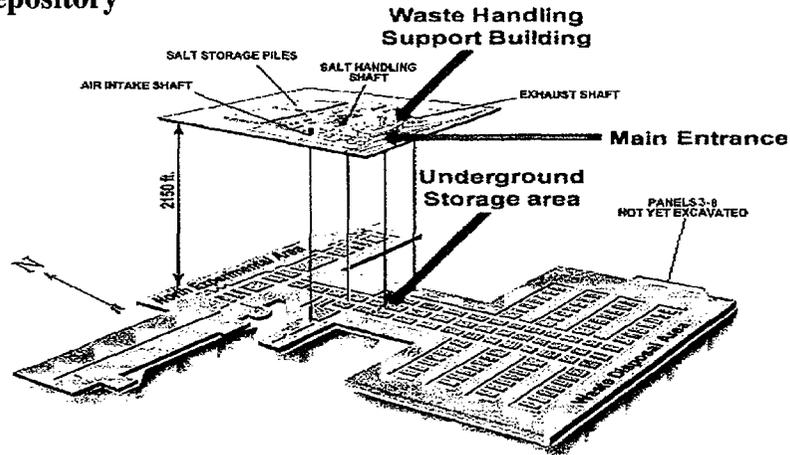
Discussion Topics

- WIPP Mission
- Packagings
- Shipping Experience



WIPP Mission

Permanent isolation of up to 6.2 million cubic feet (~176,000 cubic meters) of defense generated transuranic waste in a geologic repository



Transuranic Waste



4



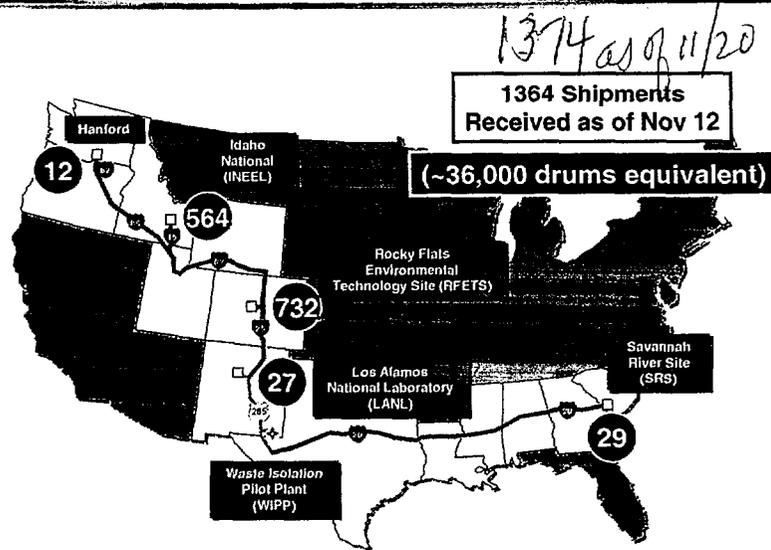
Mission in Terms of Shipments

- 17,000 to 20,000 shipments over estimated project life to the year 2034
- DOE plan to accelerate cleanup of sites calls for achieving 34 shipments per week (2003-2013) to complete the bulk of these shipments

5



Waste Shipment Status



6

11



Shipping Routes



7



WIPP Packagings

Contact-Handled Transuranic Waste Packaging

- TRUPACT-II 67 -> 81 Fleet Size
- HalfPACT 0 -> 15 Fleet Size
- TRUPACT-III TBD Fleet Size

Remote-Handled Transuranic Waste Packaging

- RH-72B Cask 4 -> 12 Fleet Size
- CNS 10-160B Cask 1+

8

12

4

CO3



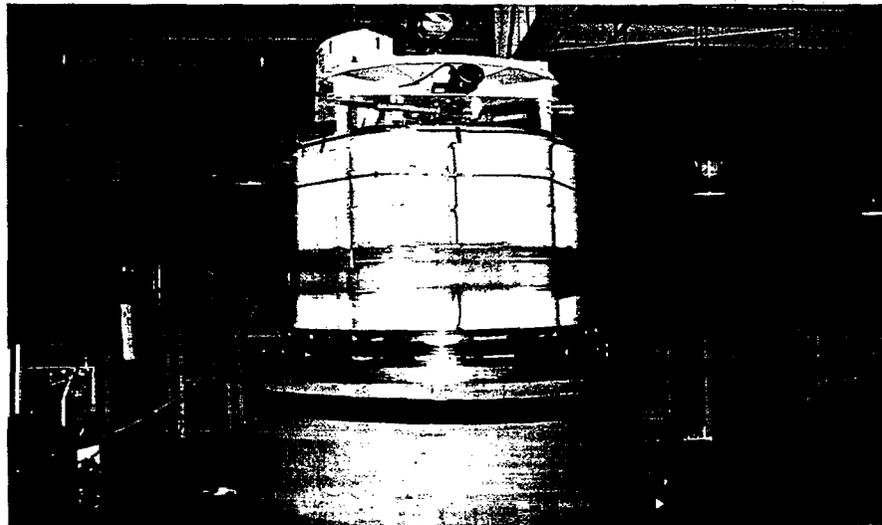
TRUPACT-II



9



Drums Lowered into TRUPACT-IIs



10



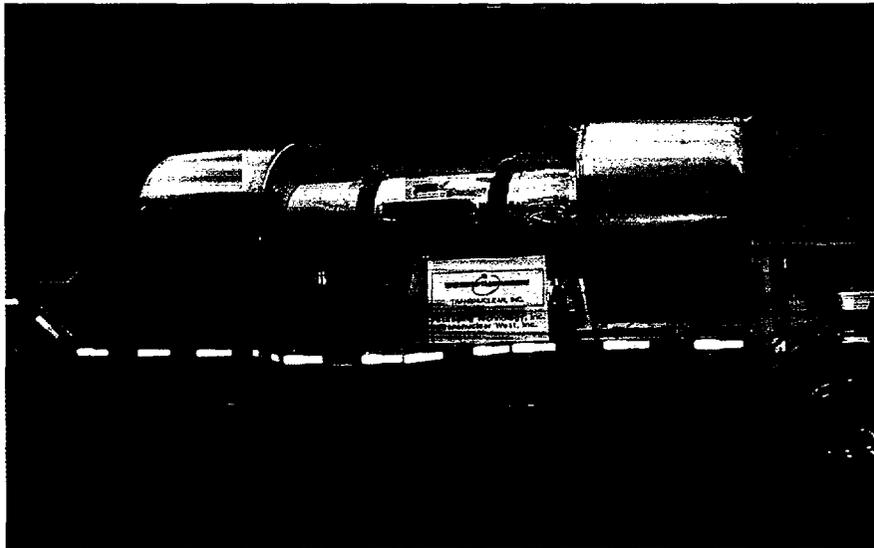
HalfPACT and TRUPACT-IIs



11



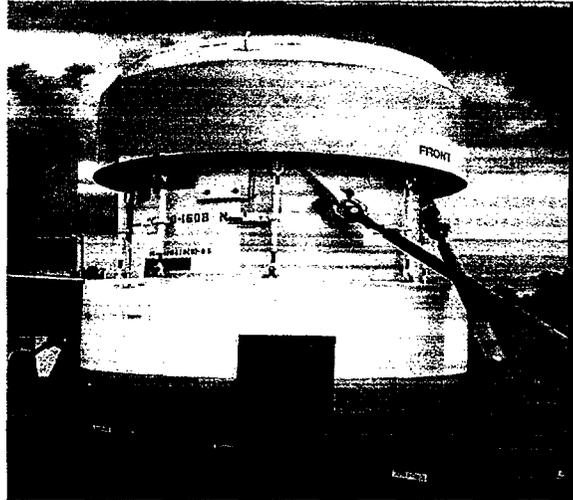
RH-72B Cask



12



CNS 10-160B Cask



13



Packaging Performance

- Packaging has performed as expected.
 - Two minor traffic accidents with no loss of containment
- NRC has approved several DOE requests to increase the packaging contents and operational constraints

14



Foreign Research Reactor Spent Nuclear Fuel Acceptance Program

*An Update for the
Nuclear Regulatory Commissions'
Advisory Committee on Nuclear Waste*

*Presented by
Maureen Clapper, Program Manager
November 20, 2002*

Items for Discussion

- Background of the Foreign Research Reactor (FRR) Spent Nuclear Fuel (SNF) Acceptance Program
- Status of the fuel Acceptance Program
- FRR SNF Shipment planning and execution
- Lessons Learned, Issues & Challenges

Background of the FRR SNF Acceptance Program

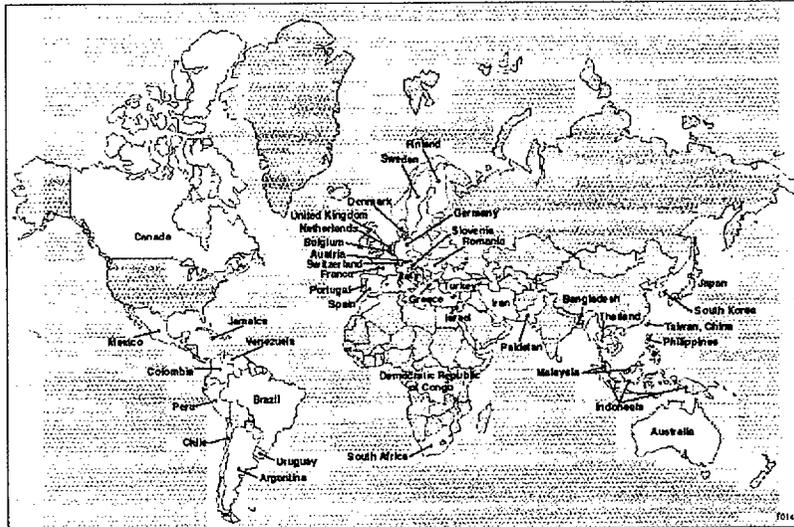
The FRR SNF Acceptance Program evolved from “Atoms For Peace”

- Partner countries agreed not to develop nuclear weapons in exchange for U.S. enriched uranium for research purposes.



President Dwight D. Eisenhower

U.S. Provided Enriched Uranium to 41 Countries



FRR SNF Acceptance Program

- Goal: to recover nuclear materials which could otherwise be used in weapons
- Strategy: play a key role in the civilian nuclear fuel cycle--high enriched uranium is potentially weapons-usable; get this material out of the cycle
- Implementation: U.S. accepts eligible spent fuel. Many reactors can convert directly to low enriched uranium fuel (not weapons-usable). Research reactors are used for medical, agricultural, and industrial applications.

Reason for the Policy

- Reduce the threat of nuclear weapons proliferation while enjoying the benefits of nuclear technology.
- Reduce, and eventually eliminate, high enriched uranium (HEU) from worldwide commerce.
- Allow time for the countries with spent fuel (both high and low enriched) to resolve their own disposition.
- Allows reactor operators to eliminate long term liability associated with spent fuel management and disposition.

U.S. Research Reactor Spent Nuclear Fuel Acceptance Policy

- Research reactor spent nuclear fuel containing uranium enriched in the U.S. will be accepted from 41 countries and managed in the United States.
 - Originally estimated 20 metric tons (5 tons of HEU)
 - Includes aluminum-based and TRIGA research reactor spent fuel and target material
 - Based on correspondence with the eligible countries/reactor facilities, anticipate about half of this material will be made eligible for return (not participating, slower burn-up, alternatives)
- 10-year acceptance policy (May 13, 1996 to May 13, 2006)
 - Provides time for reactor operators to develop own solutions
 - Fuel irradiated during the 10-year window will be accepted over a 13-year period

Status of the Fuel Acceptance Program



DOE Continues to Receive FRR SNF Shipments

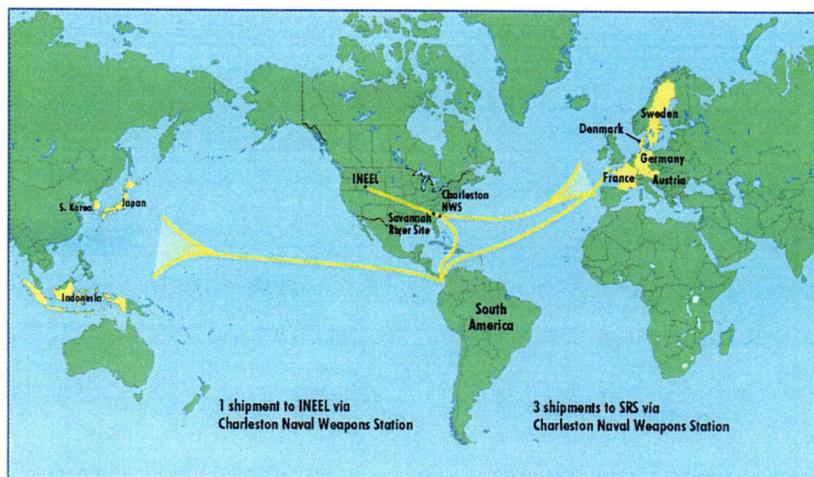
- 25 shipments completed to date
(Most recent: 8 casks on 09/27/02)
- 5,537 spent fuel assemblies, from 27 countries, have been accepted to date
- 3 cross-country shipments completed to date, one west coast shipment completed to date
- After 9-11, planning was under continuous, tight scrutiny of upper level DOE management. DOE remains in close contact with Federal & State Law Enforcement Agencies, naval installations, Coast Guard, and the NRC while shipments are underway.



FRR SNF Shipments to Date



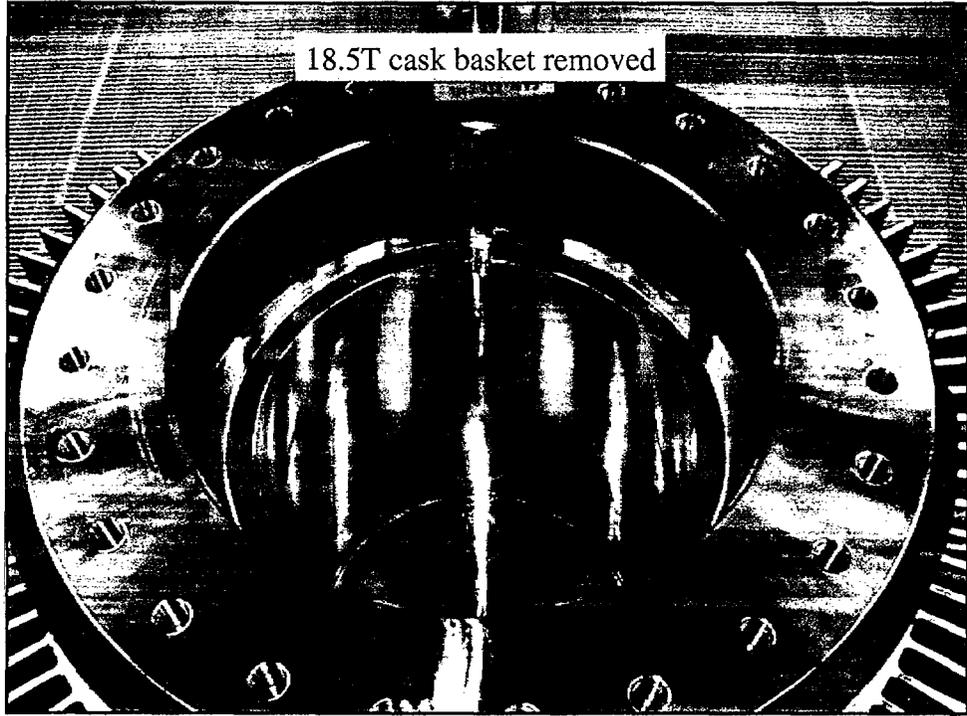
Shipments Planned August 2002 - August 2003 (tentative)



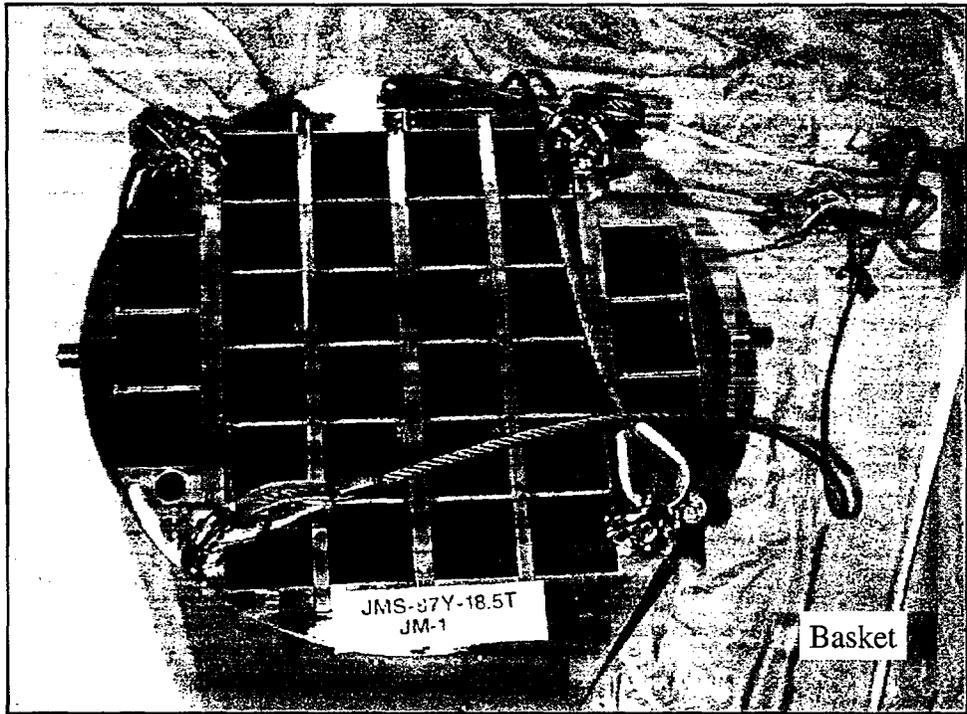
FRR SNF Shipment Planning and Execution

DOE/DOT/NRC

- FRR SNF Program enjoys strong and positive working relationships with DOT and NRC
 - Licensing of transportation casks
 - Identification of suitable transportation routes
 - Route approval
 - Oversight of transportation activities
 - Support during shipment execution
 - Transportation planning and stakeholder outreach
- DOT and NRC play a critical role in the successful implementation of mission critical DOE shipping campaigns



18.5T cask basket removed

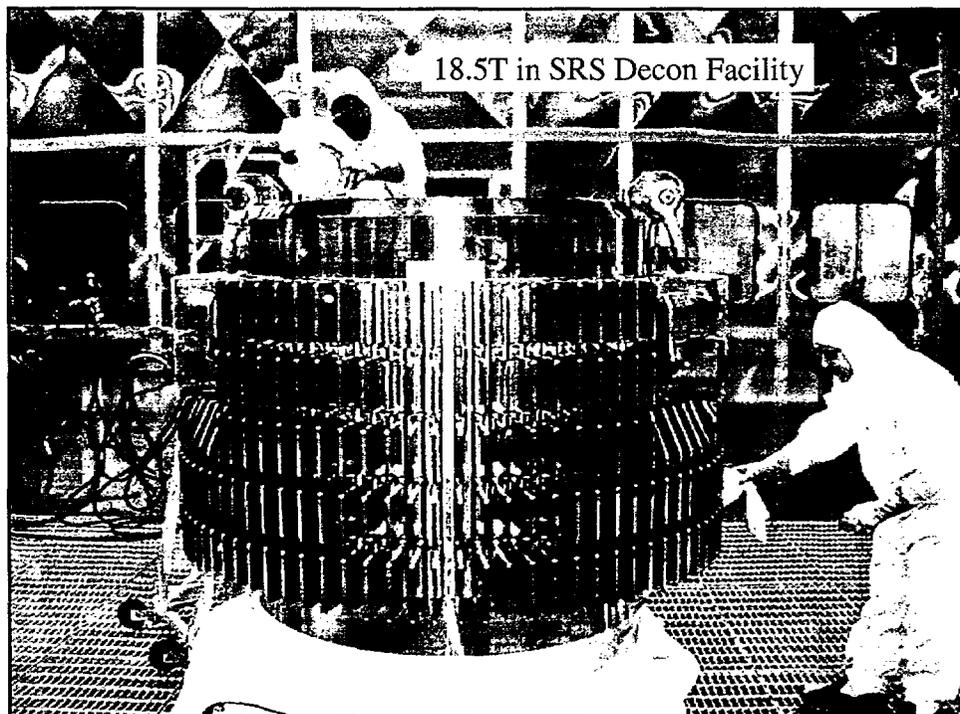


JMS-87Y-18.5T
JM-1

Basket

FRR SNF Shipment Planning

- Fuel casks arrive at naval installations and are transported to SRS or INEEL based on fuel type
- Receipt of TRIGA fuel on East Coast occurs about once a year and results in a cross-country transport to INEEL
- Route selection governed by NRC and DOT regulations require shipper to minimize radiological risk
- Minimizing time in transit minimizes radiological risk



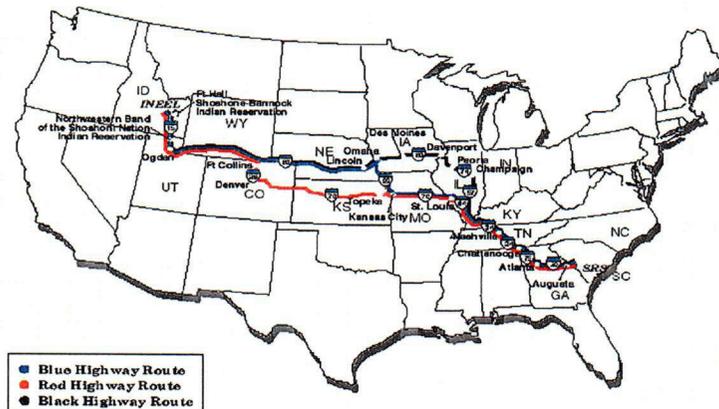
Cross-Country Shipment Key Facts (contd.)

- Highly interactive campaign involving extensive communications among all levels of government
- High level of public/media awareness
- Campaign planning and execution similar from shipment to shipment, although some approaches and participants are different

Cross-Country Shipment Planning

- Year-long advance planning process to: work with foreign countries on timing, licensing issues; collect data on the fuel; select and schedule casks; select transportation services contractor
- Cross-Country Transportation Working Group (CCTWG) formed and tasked with developing and maintaining a transportation plan for completing cross-country shipments of FRR SNF in a safe, efficient manner.
- Route evaluation and selection process occurs for each cross-country shipment
- Transportation and security plans developed for each shipment

Highway Routes Selected for Cross-Country Shipments of FRR SNF



- Three potential routes, identified in 1999, are re-evaluated for each successive shipment campaign.

Chronology of Cross-Country Shipments

- First completed in August 1999
 - 5 vehicles; 1 cask per vehicle enclosed in ISO
 - 446 TRIGA rods from Romania, Slovenia, Italy, and Germany
- Second completed in July 2000
 - 1 vehicle; 1 cask
 - 90 TRIGA rods from the U.K.
- Third completed in July 2001
 - 3 vehicles; 1 cask per vehicle
 - 126 TRIGA rods from Germany
- No TRIGA scheduled for 2002
- 2003? Considering Rikkyo, Japan

Cross-Country Planning Considerations

- DOE requests data on road conditions and planned construction and takes this into account in evaluating routes through every potential corridor state.
- DOE will work with States and Tribes to identify and resolve, where possible, construction, congestion, timing, escort and training issues to ensure safety.
- DOE will work with state/tribal officials to address planning, safety, response and stakeholder concerns.

FRR SNF Lessons Learned, Issues & Challenges

Cross-Country Shipment Lessons Learned

- Inspections, escort link-ups, avoiding rush hours are time-sensitive events if details do not go as planned (cascading effects)
- Several planning areas need to be more clear, consistent, and timely (route approvals, change in plans, information dissemination, e.g. change in designated rush hours not disseminated to DOE)
- Dates/times/ship names are considered *Safeguards Information* per NRC regulations; equivalent measures do not necessarily apply in foreign countries

Current Issues and Challenges

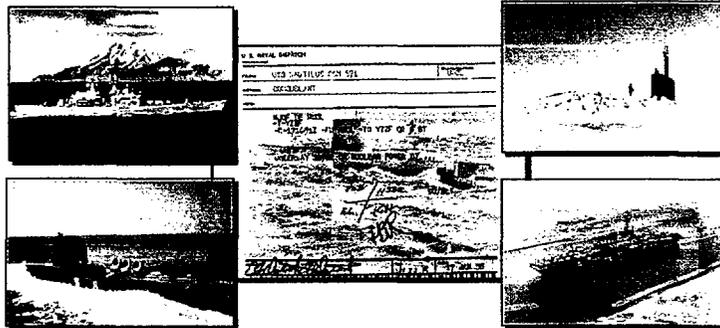
- **Identifying certification needs and getting technical information from research reactor operators to support reviews early in shipment planning process**
- **Cooperative planning with States and Tribes has been good, but is changing in the new security climate**
- **Security issues abroad may affect shipment schedules and configurations (e.g. when/where ship can pick up)**
- **Yucca Mountain debates/decision in Congress have raised awareness for all SNF transportation**
- **Numerous requests have been received from Reactor Operators to extend the expiration date of the Acceptance Policy; the United States has no plans to extend the policy at this time**
- **Geographic challenges: scheduling is becoming more complex as fuel is deinventoried**

Cross-Country: 2002 and Beyond

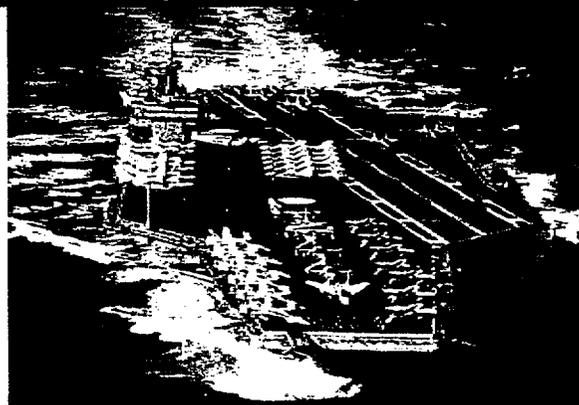
- **SNF has been shipped safely in the U.S. by DOE and by private entities for over 40 years**
- **DOE elements at Headquarters and the Field recognize CCTWG has been and will continue to be successful**
- **Every shipment is unique and reveals new opportunities for improvement**
- **Federal agencies continue to undergo bottom-up Safeguards & Security reviews-we expect new ways to work, new interactions**
- **Cooperative planning will enable DOE, States, and Tribes to adapt to changing circumstances**



United States Naval Nuclear Propulsion Program



90,000 TONS OF DIPLOMACY
Anytime, Anywhere



"When word of a crisis breaks out in Washington, it's no accident that the first question that comes to everyone's lips is: 'Where is the nearest carrier?'"

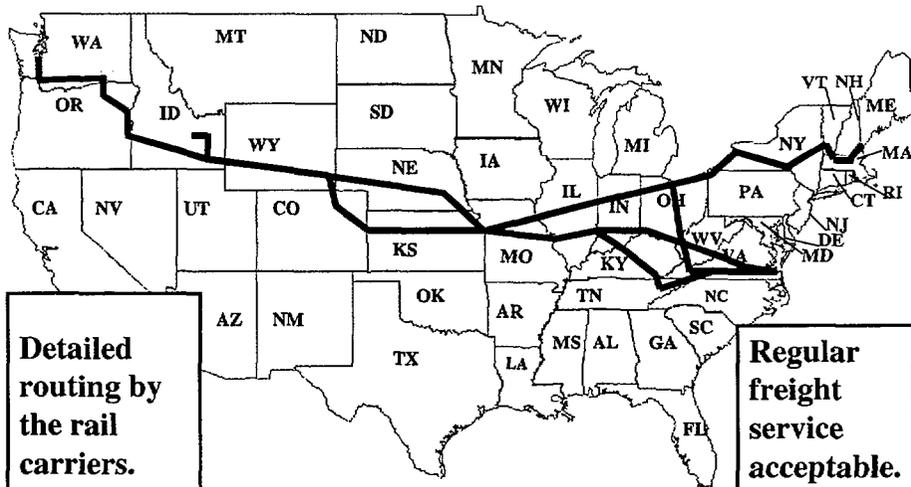
President Bill Clinton

NAVAL SPENT FUEL CYCLE

Upon refueling/defueling, all naval spent fuel is transported by rail to NRF, INEEL for examination to confirm that the fuel operated satisfactorily and to gain information for:

- optimizing the performance of current fuel and reactors
- the design of new fuel designs with improved performance, such as longer lifetimes

TYPICAL NAVAL SPENT FUEL SHIPPING ROUTES



742 CONTAINERS SAFELY SHIPPED
(3/8/57 - 11/20/02)

NAVAL SPENT FUEL SHIPMENTS ARE SAFE

- Nature of the fuel
 - ↳ Rugged
- Shipping containers
 - ↳ Robust
- Shipping practices
 - ↳ Escorts



Very Small Risk - Much Less Than Other Accepted Risks

NAVAL SPENT FUEL CHARACTERISTICS

- Solid metallic form - not flammable, not explosive
- Built for combat - battle shock
 - well over 50 g's
- Contains fully all long-lived radioactivity (fission products)
- Safe to operate in close proximity to sailors on warships during combat
- Not RCRA hazardous

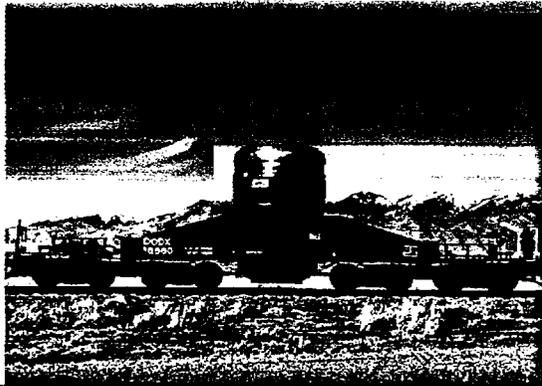
Bottom line: Well-suited for safe transport and storage for long periods.

NAVAL SPENT FUEL SHIPPING CONTAINERS

• RADIATION LEVELS

Dept. of Trans 200 mr/hr
Limits: on contact
10 mr/hr at
6 feet

Typical M-140 3 mr/hr
Levels: on contact
. 1 mr/hr at
6 feet



M-140 Transportation Cask

- 14 INCHES SOLID STAINLESS STEEL
- 350,000 POUNDS
- TYPE B NRC CERTIFIED

TYPE B SPENT FUEL SHIPPING CONTAINERS

- Designed, manufactured, and certified to severe accident survival standards
- Equivalent of at least 60 foot drop onto reinforced concrete surface
- Other sequential accidents including fire, immersion in water and puncture
- Engineering performance standards result in very formidable, robust containers
- Will survive real world severe accident conditions
- Scale model testing and full scale crash demonstrations have confirmed that the design standards are stringent, and the techniques used to analyze the containers are effective

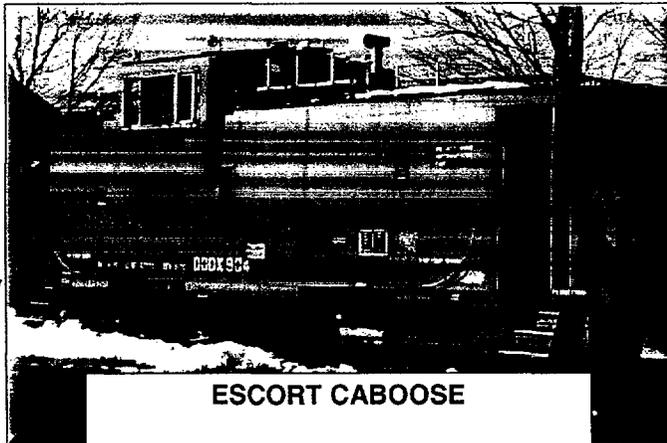
NAVAL SPENT FUEL SHIPPING PRACTICES

BASED ON:

- Rugged contents, formidable containers - low risk
- Efficient operations at reasonable cost
- Classified national security shipments
- Years of success tempered with flexibility and constant improvement

NAVAL SPENT FUEL SHIPPING PRACTICES

- Government-owned railcars, inspected and maintained
- Advance arrangements with rail carriers
- Location and status constantly monitored - satellite tracking
- State liaison, briefings, and emergency response outreach



ESCORT CABOOSE

- ➔ Escorted by specially-trained Navy couriers
 - ♦ On-board traffic managers
 - ♦ On-board first responders

EMERGENCY RESPONSE - ACCIDENT/DERAILMENT

- **Robust shipping containers provide a formidable barrier to release of radioactive material or significant radiation level increase, therefore**
EMERGENCY RESPONSE PRIORITIES ARE:
 - * **Emergency first-aid**
 - * **Summon assistance**
 - * **Prevent further injury/damage**
 - * **Verify radiological condition**

- **Navy couriers assist Incident Commander in:**
 - **Crowd control**
 - **Communications and public information**
 - **Initial response actions, e.g., safety boundaries.**

SECURITY EMERGENCY RESPONSE (Attempted theft, sabotage, etc.)

- **Do what is necessary to resolve the situation with the following objectives:**
 - Notify security contacts and request assistance
 - Ensure safety of material being shipped
 - Ensure DODX railcars not moved without proper authority
 - Attempt to minimize malicious activity
 - Ensure any attempted theft is identified and thwarted or controlled
 - Ensure the well-being of the Navy couriers is maintained
 - Promote shipment resumption as quickly as possible

- **Railroad police officials have participated in NNPP shipment security emergency exercises; ongoing liaison**

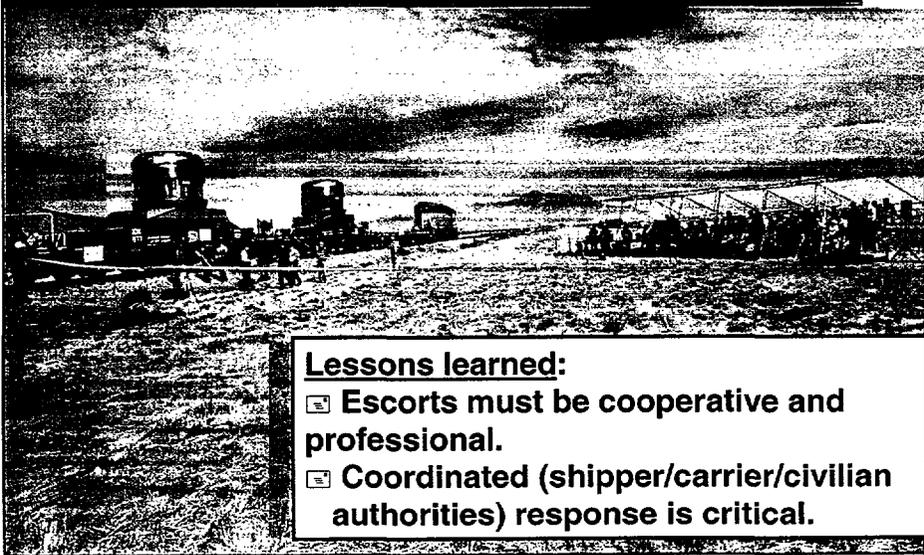
TERRORIST ATTACK

- **M-140 container has walls 14 inches thick, stainless steel**
- **Even a shaped-charge explosive will not cause container to explode since the contents are solid metallic material**
 - **penetration created would be small**
 - **amount of radioactivity released would be small**
 - **absence of fire means no dispersal mechanism**
- **Thus, consequences of terrorist attack likely to be small**

EXERCISE BACKGROUND

- **SINCE 1996 EXERCISES ON THE EAST AND WEST COASTS AT SHIPYARDS AND INEEL**
- **OUTREACH AND EMERGENCY PLANNING FOR NAVY SPENT FUEL SHIPMENTS**
- **STATE, LOCAL, TRIBAL AND FEDERAL REPRESENTATIVES INTERACT WITH ESCORTS AND EACH OTHER**
- **OPPORTUNITY TO EXERCISE EMERGENCY RESPONSE, INCLUDING REMOTE COMMUNICATIONS**

ACCIDENT EXERCISES



Lessons learned:

- Escorts must be cooperative and professional.
- Coordinated (shipper/carrier/civilian authorities) response is critical.

SUMMARY OF UTILITY EXPERIENCE

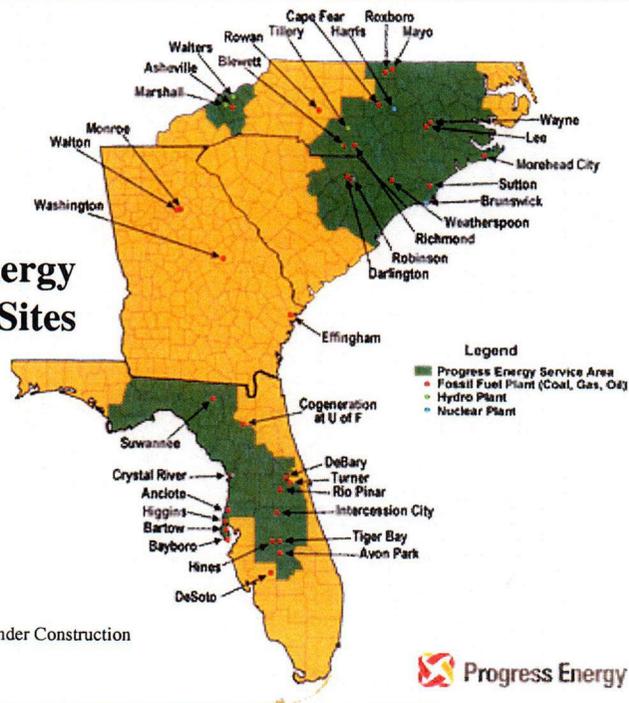
ACNW Transportation Working Group
Rockville, Md.

Bob Kunita

November 20, 2002



Progress Energy Generation Sites



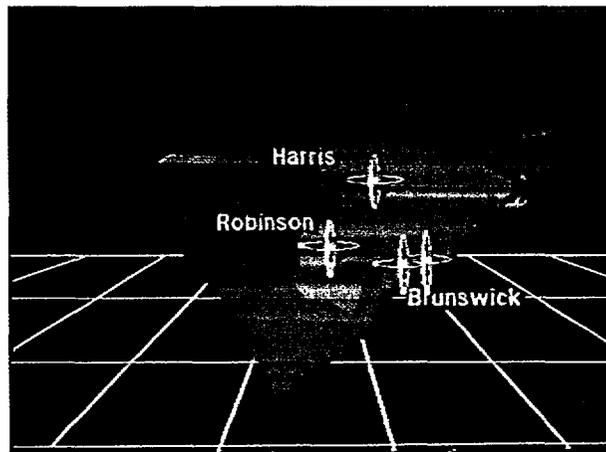
PROGRESS ENERGY REACTORS

	Commercial Operation
Robinson Unit 2 (PWR)	1971
Brunswick Unit 2 (BWR)	1974
Brunswick Unit 1 (BWR)	1977
Crystal River Unit 3 (PWR)	1977
Harris (PWR)	1987

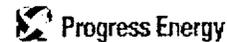
3



NC / SC NUCLEAR PLANTS



4



POOL CAPACITY EXPANSIONS

- Robinson Unit 2
 - 1976 rack addition
 - 1983 rerack
- Brunswick Units 1 and 2
 - 1977-78 rerack, 1984-87 phased rerack
- Harris
 - 1992, 1997 phased addition of BWR racks
 - 2001 pool C added BWR and PWR racks

5



SHIPMENT HISTORY

	Years	# Trains	# Miles	# Assemblies
RNP-2 to BNP-1	1977 – 80	23	4,163	160
RNP-2 to BNP-2	1979 – 81	21	3,801	144
RNP-2 to HNP	1990 - present	32	4,224	444
BNP-1 to HNP	1989 - present	46	9,522	1,460
BNP-2 to HNP	1990 - present	37	7,659	1,265
		159	29,369	3,473

6



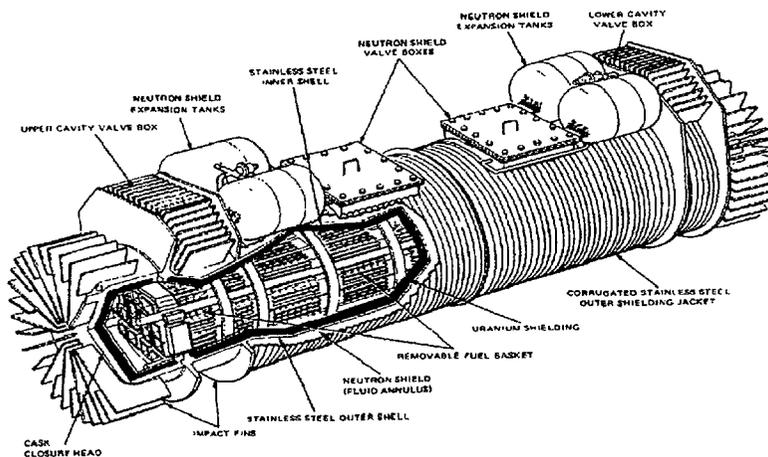
DETAILED PROCEDURES

- Program
- Interfaces Agreements
- Cask Annual Inspection
- Cask Handling / Loading / Unloading
- Fuel Selection
- Advance Notice
- Routine / Emergency (En route)

7



SPENT FUEL SHIPPING CASK



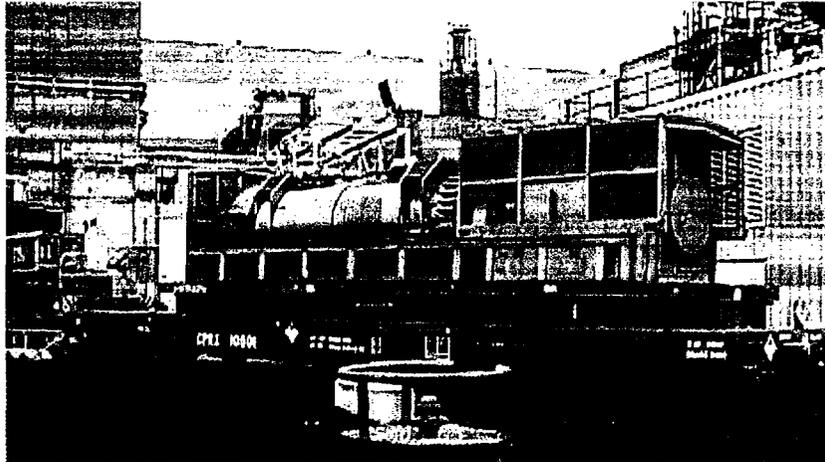
IF-300 Irradiated Fuel Shipping Cask

8



41

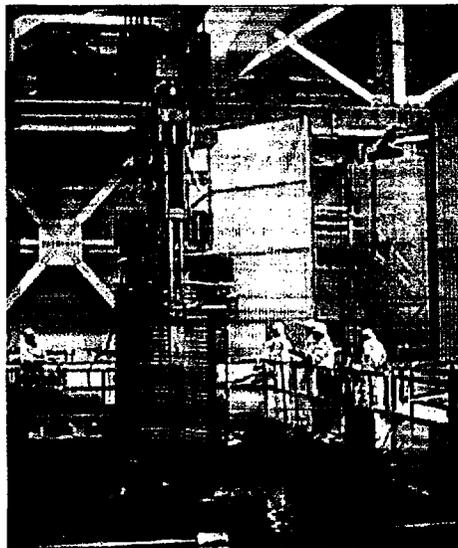
CASK ON RAILCAR



9

 Progress Energy

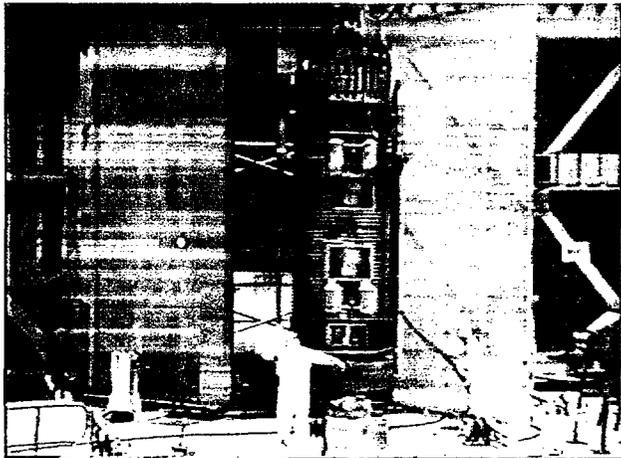
CASK INTO / OUT OF POOL



10

 Progress Energy

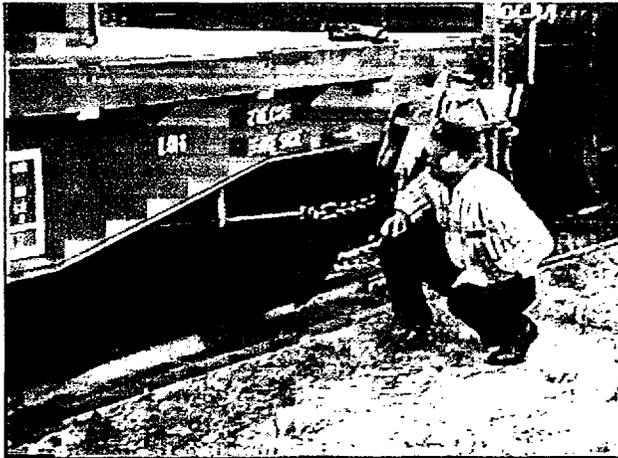
CASK DECON



11

 Progress Energy

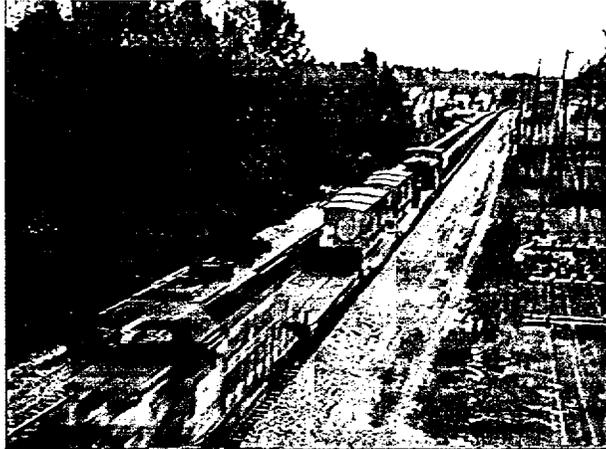
FRA (US DOT) INSPECTOR



12

 Progress Energy

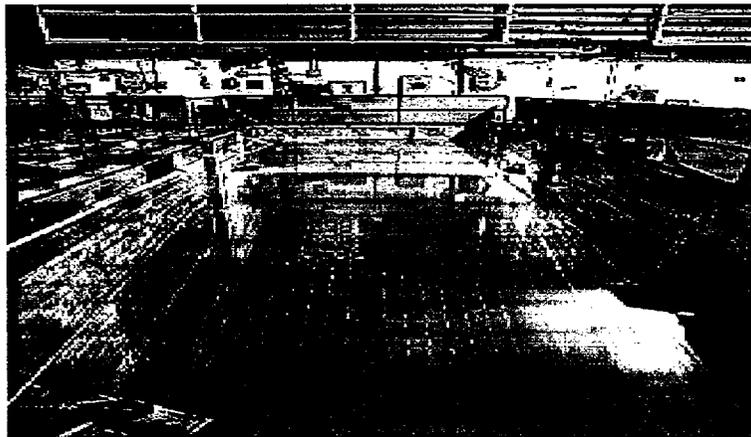
RAIL SHIPMENT



13

 Progress Energy

TEMPORARY POOL STORAGE



14

 Progress Energy

SHIPMENT ORGANIZATION

- Shipment Manager
- Shipment Communicator
- Shipment Escorts
 - Senior Escort: radiological expertise
 - Mechanic Escort: working experience on shipping cask
- Plant Response Coordinator & Team
- Response Manager

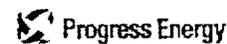
15



EMERGENCY RESPONSE INFORMATION

- Shipping Papers
 - Exclusive Use Shipment
 - Label: Radioactive Yellow III
 - Placard: Radioactive
 - Orange Panel: 2918 (loaded) or 2982 (empty)
- Pre-departure Rad Survey Results
 - Escorts have a copy

16



45

CASK EXPERIENCE

- Cask Weeping
 - Cesium leaching from surface pores
 - Function of temperature, dew point, etc
 - Caustic decon solutions TSP, Blaze-off, etc
 - Mild critic acid solution solved problem

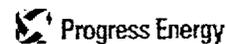
17



CASK EXPERIENCE (Cont.)

- USQ
 - Part 71 vs Part 50 configuration
 - Head not fully secured to body; valve box covers removed
 - Potential doses far below Part 100 site boundary limits
 - NRC IN 99-15
- Seal Surface Machining / Welding
 - Machine body seal surface & head mating (1995)
 - Weld repair gouge / buff scratches (1999)

18



46

CASK EXPERIENCE (Cont.)

- Cocked head recovery
 - Broken head cables (designed to break)
 - Bent guide pins
 - Few studs replaced
- Pool cleanliness
 - Borated pool (PWR plants)
 - BWR fuel crud
 - IN 97-51

19



TRANSPORT EXPERIENCE

- Crossing accident (1990)
 - Auto struck locomotive on empty shipment
 - Cosmetic damage to railcar ladder
- Empty cask car derailment (1995)
 - Old unused plant spur; buried ties degraded
 - Car upright but off track

20



47

TRANSPORT EXPERIENCE (cont.)

- Attempted boarding (March 2002)
 - Law enforcement in pursuit of two young individuals from boot camp
 - One boarded shipment flatcar; one failed
 - Departed after escort challenged
 - Four law enforcement vehicles at train in few minutes

21



TRANSPORT EXPERIENCE (cont.)

- Caboose battery
 - Charged by old friction driven generator / rectifier
 - Generator replaced by diesel generator
 - Backup battery set installed
- Train wheels (Oct-Nov, 1996)
 - Straight plate wheels replaced by curve plate wheels

22



48

TRANSPORT EXPERIENCE (cont.)

- Rail cars inspected
 - 30 days
 - Shop inspection
- Site track inspected
 - Annual
 - UT

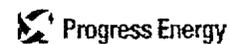
23



TRANSPORT EXPERIENCE (cont.)

- FRA inspections
 - Shipments inspected by FRA (US DOT)
 - Hazmat Inspector
 - Motive Power Inspector
 - Locomotive inspection
 - Rail car air brake test
 - Leaks at compression fittings
 - Hard piped car airlines

24



TRANSPORT EXPERIENCE (cont.)

- When does shipment begin?
 - Decision impacts interface of site emergency plan, HP, security, etc with shipment plan, escort duties, state warning points, etc.
 - NRC / DOT interface
 - Locomotive connects & shipping papers provided to carrier [ANSWER]

25



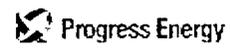
CURRENT PROBLEMS

- High burnup fuel (>45 GwD/Mtu)
 - Need closure (Rx burnup vs store/ship)
 - ISG 11 Rev. 2
 - Robinson rods at ANL
- 10CFR71.13 Previously Approved Packages
 - Allow bootstrap to current regs.
- New Part 71

26



QUESTIONS ??



**ADVISORY COMMITTEE ON NUCLEAR WASTE
TRANSPORTATION WORKING GROUP
WORKSHOP
NOVEMBER 19 & 20, 2002**

International Experience

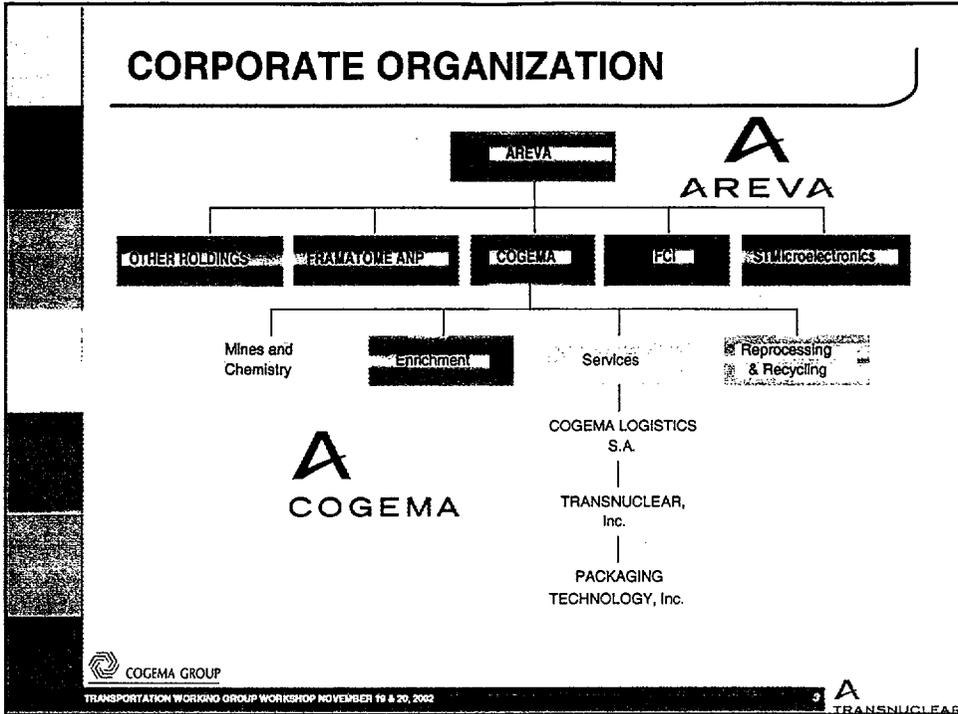
**Ian Hunter
Vice President Transnuclear, Inc**



SCOPE OF PRESENTATION

- > **COGEMA TRANSPORT ORGANIZATION**
- > **SCALE OF OPERATIONS**
- > **COGEMA CASK FLEET**
- > **TRANSPORT SAFETY RECORD**
- > **CHALLENGES AND LESSONS LEARNED**
- > **CONCLUSIONS**





IN 2000, THERE WERE 437 COMMERCIAL NUCLEAR UNITS OPERATING IN 38 COUNTRIES

> Units per country	Nuclear electricity generation
■ USA 104	20%
■ France 59*	75%
■ Japan 53*	36%
■ UK 33*	29%
■ Russia 29*	14%
■ Germany 19*	31%

* Reprocessing generates transports of spent fuel and HLW

> Cumulative worldwide total around 250,000t of spent fuel

- 70% is in some form of interim storage
- 30% has been reprocessed to date (around 75,000t)

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TRANSNUCLEAR

53

COGEMA La Hague Reprocessing Plant



 COGEMA GROUP

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 TRANSNUCLEAR

A COGEMA SPENT FUEL POOL



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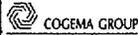
TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

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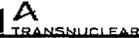
COGEMA TRANSPORT EXPERIENCE

- Over 1000 'back-end' shipments per year
- 268 shipments of spent fuel and HLW in 2002

Nb of annual transports	1999	2000	2001	2002
French spent fuel	157	191	145	185
European spent fuel	9	12	44	61
Vitrified waste (incl. Japan)	6	11	20	22
PuO2 and MOX (incl. Japan)	150	149	187	175
Low Level Waste	643	684	757	700
Total	965	1047	1153	1143

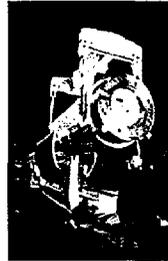


TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

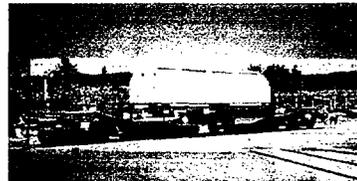


COGEMA LOGISTICS LAND TRANSPORT FLEET

> 50 Heavy Transport Casks



> 10 Special Heavy Haul Trailers



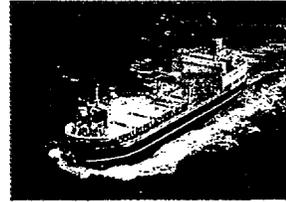
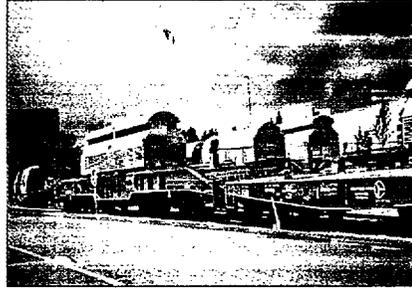
30 Dedicated Railcars



TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002



MULTI MODAL TRANSPORTS



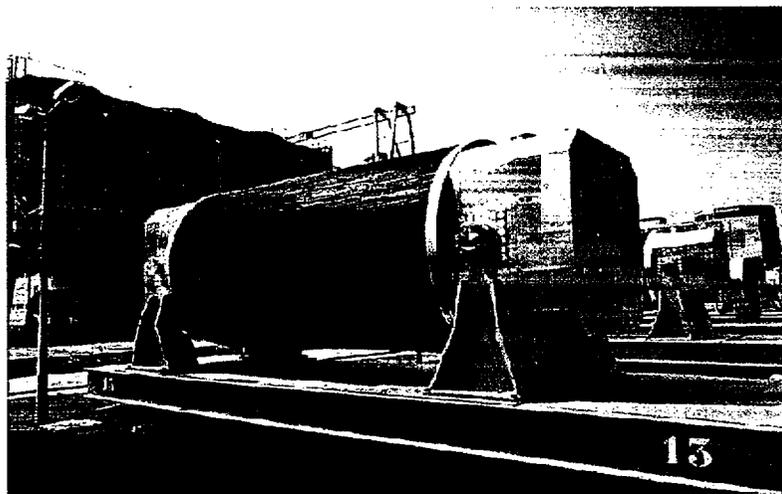
COGEMA GROUP

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A

TRANSNUCLEAR

TN 12 SPENT FUEL CASK



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10

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TN 12 CASK FAMILY MAIN FEATURES

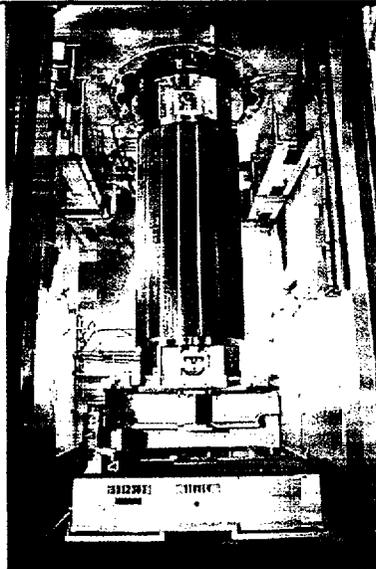
- > A 100t cask with a capacity of;
 - 12 PWR SFA < 1 year cooling
 - 32 BWR SFA < 1 year cooling
- > Forged steel construction
- > Removable basket for operational flexibility
- > Finned external surface with high heat load capacity
- > Stainless steel cladding on all exposed surfaces
- > Special features to interface with dry loading facilities



TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002



DRY TRANSFERS OF SPENT FUEL



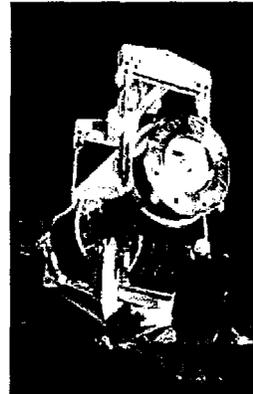
TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002



HIGH LEVEL WASTE CASKS

- Vitrified residues (HLW) are transported in heavy casks
- Up to 28 HLW canisters per cask

HLW Cask
Loading
Operations



TN 28 V HLW
CASK

 COGEMA GROUP

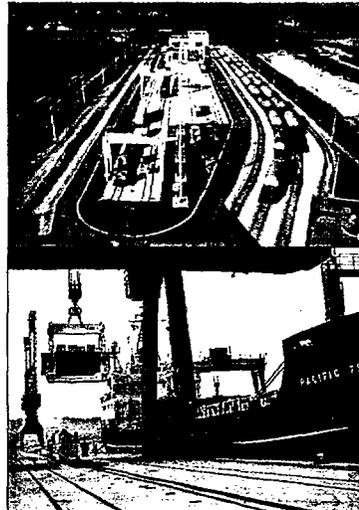
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 TRANSNUCLEAR

TRANSPORT INFRASTRUCTURE IN FRANCE

- Two terminals operating at Valognes and Orsan.
 - ✓ Valognes, the world biggest terminal dedicated to the transport of casks.
- Sea port facility for maritime transports at Cherbourg.
 - ✓ Dedicated crane for heavy casks



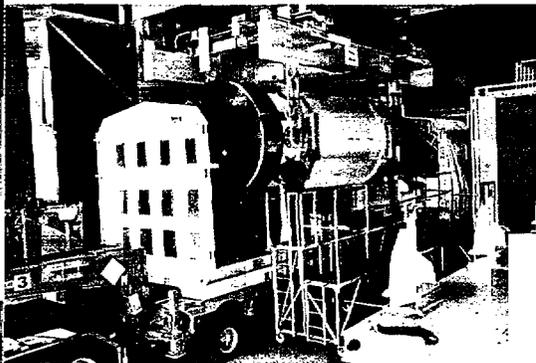
 COGEMA GROUP

TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

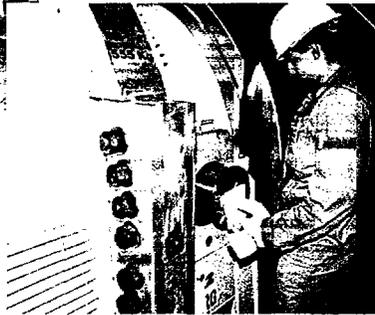
14

 TRANSNUCLEAR

VALOGNES OPERATIONS



**TN 52 DUAL PURPOSE
CASK USED FOR
ROUTINE TRANSPORTS**



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TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

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TRANSPORT SAFETY RECORD

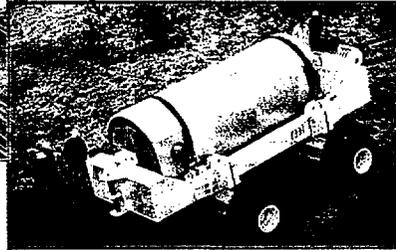
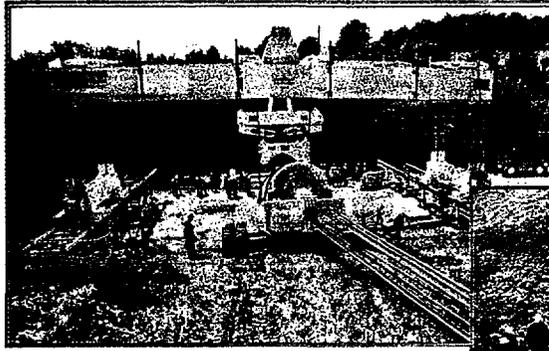
- > In over 30 years of international spent fuel and HLW transports, casks have covered millions of miles by truck, rail and sea but there has never been an accident resulting in the release of radioactive contents.
- > Traffic accidents have occurred but in most cases the damage was of a minor nature and confined to the vehicle.
- > Safety from normal operations has been evaluated and public dose uptake has been shown to be insignificant.(NRPB)
- > This safety record demonstrates the adequacy of the international transport regulations.
- > The lack of serious accidents does not justify complacency and COGEMA takes a responsible attitude by preparing accident recovery plans.

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TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

 TRANSNUCLEAR

HEAVY CASK ACCIDENT RECOVERY



Emergency response preparations

Equipment designed and tested for recovering 120t casks



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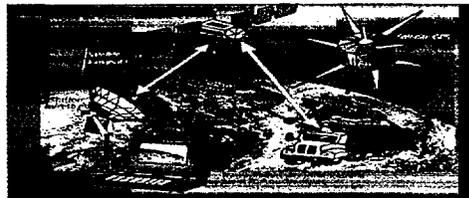
TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

17

TRANSNUCLEAR

CHALLENGES AND LESSONS LEARNED

- > Special maintenance facilities have been developed to keep the cask fleet in pristine condition.
- > Logistics demands led to the development of satellite tracking systems.



- > Public acceptance is an important issue.
- > Even minor technical problems can disrupt transports.
 - > Contamination problems in 1998



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TRANSPORTATION WORKING GROUP WORKSHOP NOVEMBER 19 & 20, 2002

18

TRANSNUCLEAR

CONTAMINATION EVENTS

- > Regulatory limits for non-fixed contamination on transport casks;
 - > 4 Bq/cm² beta/gamma and low toxicity alpha
 - > 0.4 Bq/cm² for all other alpha emitters
 - > Average measurement over 300cm²
- > Occasional incidents are well documented.
- > In 1998, frequency of incidents in France led to a temporary cessation of transports.
- > Risks to the public were insignificant but 4 EU states collaborated to establish causes and seek remedies.



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LESSONS LEARNED FROM CONTAMINATION INCIDENTS IN 1998

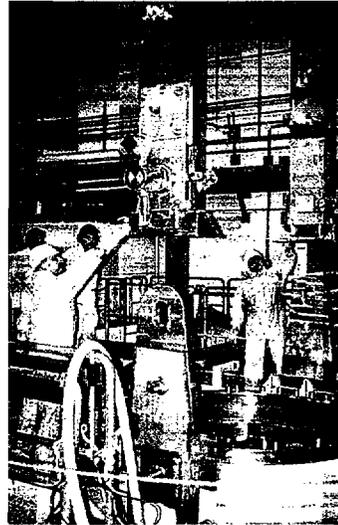
- > Monitoring techniques needed to be harmonized for all cask users to achieve consistent contamination checks.
- > New techniques were developed to reduce in-pool contamination of cask surfaces.
- > Decontamination methods were optimized for both efficiency and reducing operator dose uptake
- > Close collaboration was needed with a wide range of agencies
 - > Safety Authorities in different countries
 - > Health and Safety experts from different utilities
 - > Trucking and railway companies, unions



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MONITORING CASK OPERATIONS

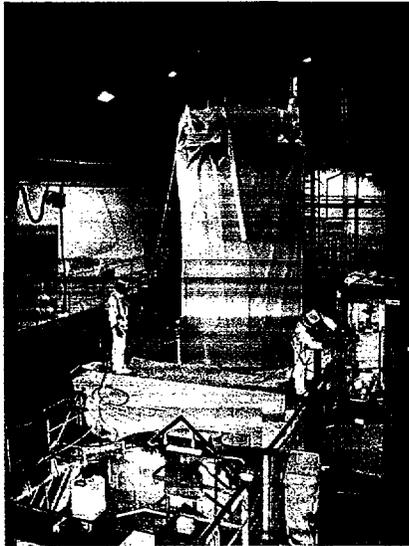


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WRAPPING A CASK PRIOR TO POOL IMMERSION

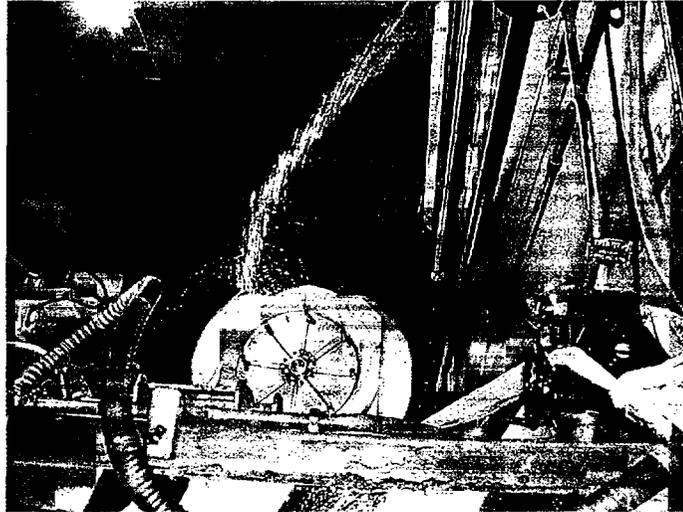


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CASK WASHING AFTER LOADING



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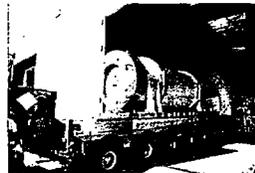
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THE COGEMA EXPERIENCE

The COGEMA group has safely transported Spent Fuel from world-wide customers:

30 000 MTHM over 30 years



Transportation of Vitrified Residues Canisters (HLW):

900 tons of HLW (1800 canisters)



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63

CONCLUSIONS

COGEMA GROUP EXPERIENCE

- > Safe transports can be achieved by careful management of a transportation system.
- > Millions of cask miles accumulated without any accident involving the release of the radioactive contents.
- > This safety record is impressive but not an excuse for complacency.
- > Continued vigilance ensures that high standards are applied to all parts of the transport system.
- > Public acceptance is a major issue.
- > COGEMA is ready to share this experience with others.



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