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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

Before the Atomic Safety and Licensing Board

In the Matter of)	Docket No. 72-22
)	ASLPB No. 97-732-02-ISFSI
PRIVATE FUEL STORAGE)	
L.L.C.)	DEPOSITION OF:
)	
(Private Fuel Storage)	<u>STEVEN FLOYD BARTLETT, PH.D.</u>
Facility))	
<hr/>)	(Utah Contention L)

November 2, 2001 - 8:47 a.m.

Location: Parsons Behle & Latimer
201 South Main Street, Suite 1800
Salt Lake City, Utah

Reporter: Susette M. Snider, RPR, CRR
Notary Public in and for the State of Utah



50 South Main, Suite 920
Salt Lake City, Utah 84144

801.532.3441

TOLL FREE 877.532.3441

FAX 801.532.3414

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NUCLEAR REGULATORY COMMISSION

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In the matter of PFS

Staff IDENTIFIED

Admission RECEIVED

Interview REJECTED

Grant of Staff

Operation DATE 6-27-02

Other Witness Bartlett

Reporter N. Davis

1 plan to do that, yes.

2 MR. GAUKLER: I would request copies of
3 these documents that Dr. Bartlett is referring to.

4 MS. NAKAHARA: Okay.

5 THE WITNESS: They're a slide set.

6 MR. TURK: I'll renew my request from the
7 other day, that if you do produce documents to Paul
8 Gaukler and PFS, please provide a copy to us.

9 Q. (By Mr. Gaukler) Let's go back. You
10 identified four topics that you had discussed, 1020,
11 tipping, sliding, case history. We've already talked
12 about case history. Let's go back and talk about
13 DOE-1020. What generally were the nature of the
14 conversations with respect to DOE-1020?

15 A. Dr. Arabasz was leading the discussion, but
16 in his review of 1020 and knowing that Dr. Ostadan and
17 I had both had some experience in our past with
18 DOE-1020, his line of reasoning was that it's not
19 entirely proper to set a design basis ground motion
20 without first establishing a performance goal.

21 And we reviewed kind of the philosophy of
22 1020, and I think at least my review of it was that --
23 yes, that the first steps in 1020 was first, in the
24 graded approach, which 1020 is, is to categorize the
25 particular facility to a performance category. Once

1 that has been established, then DOE has a particular
2 performance goal that has been established for that
3 performance category. And then it's the intent of 1020
4 to show that the facility meets that performance goal,
5 which is usually -- which is in probabilistic terms.
6 That goal is in probabilistic terms.

7 So I guess we concurred with Dr. Arabasz's
8 review of 1020, that the basis of setting the design
9 basis ground motion begins with establishing a proper
10 performance goal which is a risk-based goal.

11 Q. And did you talk about what you view to be
12 the proper risk-based goal for the Private Fuel Storage
13 Facility?

14 A. No, I don't think that the discussion was
15 headed as much in that direction as was asking
16 Dr. Ostadan and my opinion had that performance goal
17 been met by even accepting the -- the proposed design,
18 the 2,000-year return period proposed design motion.

19 Q. And how did you respond?

20 A. My opinion was that we couldn't really
21 determine whether the performance goal had been met
22 because of the issue with these reduction factors that
23 are used in reducing the hazard. Those reduction
24 factors that we discussed yesterday for the structure
25 system and components, we're really not sure whether

1 they would apply to a case of casks sliding on pads
2 because of the interface issues that we discussed.
3 And, also, we had not seen any, what I would term,
4 fragility curves which show level of damage as a
5 function of ground motion that had really been
6 developed for the -- for the foundation systems. So I
7 guess we could not conclude whether we -- we felt
8 whether the performance goal had been met by the
9 calculations that have been done.

10 Q. Now, you say that you have had some
11 experience with DOE-1020.

12 A. Correct.

13 Q. Could you please describe for me --

14 A. I was an employee of the Savannah River
15 site for Westinghouse Savannah River Company from 1991
16 to 19 -- early 1996. Part of my responsibilities was
17 to work in a group that did seismic qualification of
18 DOE facilities at the Savannah River site. We applied
19 1020 and other DOE standards to design.

20 Q. And how did you apply 1020? What
21 facilities did you apply it to, for example?

22 A. The first facility that I was heavily
23 involved with was the in-tank precipitation plant. And
24 it was an existing facility, and DOE was having us
25 evaluate the seismic design of that facility to see

1 that it met the intent of standard -- DOE-STD-1020.
2 That later was extended to -- this plant that I
3 referred to is essentially four tanks. Later we had to
4 then do the same type of process for all of what we
5 called the H tank farm, which was the high-level waste
6 tank farm at Savannah River.

7 Those were the two major projects that were
8 going on while I was there. There's some ancillary
9 smaller things I guess I could get into, but those were
10 the main ones.

11 Q. These would be the most relevant of --

12 A. Most relevant, correct.

13 Q. Okay. How did you go about applying 1020
14 to, say, the first one, the in-tank precipitation
15 plant?

16 A. The issues at the in-tank precipitation
17 tank were truly geotechnical issues. There was a
18 postulated possibility of liquefaction underneath these
19 tanks, and, of course, then wanted to -- DOE wanted to
20 explore then what would be the consequences of
21 liquefaction.

22 The performance goal I think for that
23 facility was a Performance Category 3, which meant the
24 goal would be 1×10^{-4} probability of failure. In this
25 case failure was deemed liquefaction because once

1 liquefaction occurred, that was deemed a fairly
2 uncontrollable event and its consequences would be
3 relatively severe. So this was to come up with what
4 was the probability of liquefaction at that facility,
5 and a probabilistic liquefaction hazard assessment was
6 made. And through coupling the probabilistic
7 liquefaction hazard assessment with the probabilistic
8 ground motion hazard assessment, we showed that the --
9 the potential of liquefaction at that site was below
10 the -- the performance goal threshold.

11 Q. Of 10^{-4} ?

12 A. Of 10^{-4} , correct.

13 Q. What were the consequences of liquefaction
14 if liquefaction did occur?

15 A. In this case it would be excessive
16 settlement, which could then potentially rupture the
17 bottoms of the tanks, and then the leakage of the
18 high-level waste into the groundwater, uncontrolled
19 radiological release.

20 Q. This was liquid high-level waste?

21 A. Yes, I -- it was liquid high-level waste,
22 but when they explained it to me, they said it had more
23 the viscosity of Vaseline. So that was my reference.

24 Q. Okay. Hadn't been solidified, at least?

25 A. No, it was not. In fact, the in-tank

1 precipitation process was to take the radioactive
2 component out of the liquid waste, separate it, and
3 then that higher concentrated waste was being sent to
4 the vitrification building which Savannah River
5 currently operates.

6 Q. And in doing this calculation, did you
7 prepare any fragility curves or anything like that?

8 A. Not in the sense of a structural fragility
9 curve, no. Again, we had to come up with the
10 probability of liquefaction, which considered a full
11 suite of earthquakes and their relative probabilities,
12 and then coupled with a conditional probability of
13 liquefaction given the motion. So we came up with just
14 a probability of liquefaction.

15 I think that our approach was, at that
16 point, that if liquefaction could be shown that it had
17 a low enough probability of occurrence, there wasn't
18 any really need to go ahead and do the more difficult
19 analysis that really now tries to assess, if it did
20 occur, what would be the size of the cracks and the
21 potential for leakage. That's relatively complex. So
22 I think our intent was to show the probability of
23 liquefaction was low enough, hence, any consequences of
24 it would not be --

25 Q. And because of that you probably didn't get

1 into any risk reduction factors either?

2 A. I'm not sure quite how to apply risk
3 reduction factor to -- to the ground. I think the
4 issue that I have with risk reduction factors in
5 geotechnical engineering is -- I'll put it this way:
6 It's easy for a structural engineer to add extra
7 detailing, sizing of beams and members and things, to
8 add extra conservatism in their design. Unfortunately,
9 in geotechnical engineering, we have to sometimes take
10 the ground as an as-is condition, unengineered, so I'm
11 not sure exactly what risk reduction factors mean to a
12 geotechnical engineer.

13 We're sometimes asked more to present a
14 real assessment of the hazard. I guess if we had to
15 decide to remediate, then we could look at maybe risk
16 reduction factors in the sense that -- if we modified
17 the ground or something, but it's -- it's not quite as
18 clear-cut how we apply that risk reduction factor, I
19 think, to a geotechnical condition.

20 Q. Could there be procedures by which you'd go
21 about to identify the various geotechnical parameters
22 that would imbue conservatism in the process?

23 A. Well, what we tried to do is make a
24 realistic assessment of not only the conditions but the
25 potential variability. And so coupled in in the

1 were doing, say, first in the environmental restoration
2 department, when you were there?

3 A. Site assessment.

4 Q. Site assessment?

5 A. Correct.

6 Q. And the site assessments would focus on
7 geotechnical issues --

8 A. Geological, ground water issues,
9 contamination issues.

10 Q. And what was the nature of your work when
11 you were a supervisor of the engineers in the site
12 geotechnical services department?

13 A. It was seismic qualification.

14 Q. And by seismic qualification, you mean
15 what?

16 A. DOE wanted its existing facilities to be
17 evaluated according to DOE-STD-1020 and make an
18 assessment of that, also, if there were new facilities
19 to be designed and built, also to make sure that they
20 met the intent of Standard 1020.

21 Q. And did you do any seismic qualification,
22 other than what we've discussed in the context of 1020?

23 A. As I recall, the major facilities were ITP,
24 H tank farm. I did do a little bit of review for the
25 replacement treating facility, called RTF, and a little

1 bit of review of the foundation assessments for the
2 defense waste processing facility, which is the
3 vitrification building.

4 Q. And generally, in doing this type of work,
5 what type of activities would you be involved in?

6 A. Supervising the gathering of subsurface
7 information as borings, as cold penetrometer subsurface
8 data, assimilating that into a design profile,
9 evaluating the foundations to seismic hazards.

10 Q. Let's turn to your experience with respect
11 to Woodward-Clyde, and would you please tell me
12 generally your responsibilities when you worked for
13 Woodward-Clyde?

14 A. There I was a project engineer.

15 Q. And what were you responsible for as a
16 project engineer?

17 A. Initially when I came back to Salt Lake
18 City, we were involved in projects that were part of
19 the State of Utah's program to retrofit dams or upgrade
20 dams seismically. We had projects that we were doing
21 regarding that. I was somewhat involved with the Magna
22 tailings impoundment project here in Salt Lake Valley.
23 Then we won the I-15 reconstruction project, and I
24 spent about a year in geotechnical design for that
25 project.

1 to what's being proposed here.

2 Q. When you say, "slightly more conservative,"
3 you mean it's a higher --

4 A. Higher levels of motion, yes.

5 Q. Do you know anything about the risk
6 reduction factors in bridges, say, compared to the risk
7 reduction factors in nuclear grade design and
8 construction?

9 A. I'm not sure I can compare. I'm not a
10 structural engineer, so I'm not sure I can talk about
11 the risk reduction factors or redundancy of bridges
12 compared to nuclear facilities under NRC jurisdiction.

13 However, there was an interesting thing
14 during the design that the design basis ground motion
15 was put forward, but I'm not sure UDOT clearly
16 identified what was the performance goal for the
17 bridges. So we who were applying the design basis
18 ground motion asked, What is your expectation of how
19 the bridge should perform given this design basis
20 ground motion? And they wanted it to be in service
21 with little to no damage, was their words.

22 Q. Under what circumstances?

23 A. The design basis ground motion, the
24 2500-year return period.

25 Q. So they wanted the bridge to be in service

1 with little or no damage for a return period earthquake
2 of 2500 years?

3 A. That was the performance goal.

4 Q. Okay.

5 A. It's not probabilistic. It's simply that
6 it's in service and functional.

7 Q. Now, the other area that we discussed where
8 you have some experience and background potential is
9 DOE-1020. Do you expect to give any testimony with
10 respect to DOE-1020?

11 A. I think Dr. Ostadan has used that document
12 more extensively than I have, so I plan not to. I'll
13 be deferring to his testimony.

14 MR. GAUKLER: Let's take a break.

15 (A recess was taken.)

16 MR. GAUKLER: Let's go back on the record.

17 Q. Going back to the design of interstate
18 highway bridges in the state of Utah --

19 A. Yes.

20 Q. -- first of all, you said that Utah uses a
21 2500-year return period --

22 A. Yes.

23 Q. -- for the design of bridges. Is that for
24 all interstate highway bridges?

25 A. For all interstate highway bridges, I

1 differences in stiffnesses of the two -- the pads are
2 very stiff relative to the soil cement -- that there's
3 going to be additional cracking and soil structure
4 interaction issues.

5 But, again, these are Dr. Ostadan's areas
6 of expertise. I think I generally understand what's
7 going on, but the relative consequences and the
8 magnitudes I'm not prepared to testify to.

9 Q. Okay. Let me just ask you what you think
10 the consequences of sliding would be with respect to
11 the canister transfer building.

12 A. Because of the size of the footprint of the
13 building, my intuition -- and this is, again, intuition
14 because we still haven't had what we think a proper
15 evaluation of the dynamic loadings, so it's hard to say
16 exactly. But because of the size of the footprint, the
17 displacements resulting from sliding would be somewhat
18 less.

19 Q. So there would be less sliding --

20 A. Yes. It's a larger structure, larger
21 footprint, so I think the consequences of sliding of
22 the canister transfer building would be not as severe
23 as the potential sliding of the pads. But that's just
24 a qualitative assessment based on just intuition.

25 Q. And same thing's true with respect to the

1 overturning of the pads as well, correct?

2 A. It's hard to envision an overturning
3 mechanism for something that large.

4 Q. Right. So you don't see that as a
5 potential failure mechanism, then?

6 A. Dr. Ostadan actually did more of the review
7 of the overturning calculation, so my testimony would
8 probably have to defer to what he said. I'm not sure
9 if we've had new issues with overturning, but he may
10 have some.

11 Q. Do you recall rasing that with respect to
12 Utah QQ?

13 A. That's what I don't remember. If I
14 remembered exactly, then I would say what I think we
15 had said in QQ, but I'm not sure about overturning the
16 canister transfer building.

17 Q. Consequences of lack of bearing capacity
18 with respect to the canister transfer building, any
19 opinion on that?

20 A. Possibly localized failure along the edges
21 of the mat. But, again, it's a larger footprint so
22 bearing capacity failure is a harder mechanism over
23 that large of a footprint, but, again, I'll refer to
24 Dr. Ostadan's evaluations.

25 MR. GAUKLER: I think I've run out of