

UNITED STATES
NUCLEAR REGULATORY COMMISSION
OFFICE OF NUCLEAR REACTOR REGULATION
WASHINGTON, DC 20555-0001

October 15, 2002

NRC INFORMATION NOTICE 2002-29: RECENT DESIGN PROBLEMS IN SAFETY
FUNCTIONS OF PNEUMATIC SYSTEMS

Addressees

All holders of operating licenses or construction permits for nuclear power reactors.

Purpose

The U.S. Nuclear Regulatory Commission (NRC) is issuing this information notice to inform addressees of recent occasions when the controls or designs of safety-related systems incorporating non-safety-related air-operated controls was less than adequate. It is expected that recipients will review the information for applicability to their facilities and consider actions, as appropriate, to avoid similar problems. However, suggestions in this information notice are not NRC requirements; therefore, no specific action or written response is required.

Description of Circumstances

Point Beach

On November 29, 2001, the licensee identified a potential common mode failure of the auxiliary feedwater (AFW) system upon a loss of instrument air (Event Notification 38525). Specifically, a loss of instrument air would cause the AFW minimum flow recirculation valves to fail closed. At the time, there were no backup air or nitrogen accumulators associated with these specific valves. If the discharge or flow control valves for the AFW pumps had been throttled or closed while the minimum flow recirculation valves were also closed, the AFW pumps would have been placed in a condition of insufficient flow. This could have resulted in pump damage in a short interval of time (Licensee Event Report 50-266/2001-05). The licensee also identified that early in the post-reactor trip emergency operating procedures, the operators were directed to control the AFW system flow without specific written guidance to maintain minimum AFW flow. The plant operators were directed to control flow to the steam generators to maintain desired level and to prevent overcooling of the reactor coolant system. The AFW minimum flow recirculation valves are air-operated. Without the short-term recovery of instrument air (within less than 10 minutes), the AFW minimum flow recirculation valves would fail closed, potentially damaging the AFW pumps and causing the loss of secondary heat removal capability.

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There was no indication of recirculation flow available to operators in the control room. Heat removal capability through primary system feed and bleed would also be adversely affected since instrument air is required to operate the pressurizer power-operated relief valves and nitrogen backup was not available. A loss of instrument air would cause a loss of normal feedwater flow and would initiate a dual-unit reactor trip.

In addition, other initiating events, e.g., fire or loss of off-site power, may produce similar vulnerabilities. The licensee's corrective actions included prompt operator training, changes to the emergency operating procedures, and the addition of back-up pneumatic supplies for the AFW pump minimum flow recirculation valves.

On April 3, 2002, the NRC issued Special Inspection Report 50-266/01-17. The agency determined that the issue has high safety significance because a common-mode failure of the auxiliary feedwater pumps would result in substantially reduced mitigation capability for safely shutting down the plant in response to certain transients. The significance was determined to be high largely due to the relatively high initiating event frequencies associated with the involved transients and the high likelihood of improper operator actions due to the procedural inadequacies.

Previous related generic communications that could have provided for earlier identification of the condition included: Generic Letter 81-14, "Seismic Qualifications for Auxiliary Feedwater Systems," and Generic Letter 88-14, "Instrument Air Supply System Problems Affecting Safety-Related Equipment." Other opportunities for prior identification of the condition included the licensee's response to the Station Blackout Rule, 10 CFR 50.63, and its evaluation in response to Generic Letter 88-02, "Individual Plant Examination for Severe Accident Vulnerabilities."

San Onofre

On May 3, 2000, the San Onofre licensee reported that air trip valves for pneumatic actuators of saltwater cooling pump discharge valves were leaking a small amount of air. The accident analyses for both units implicitly assume that essential valves such as these discharge valves remain in the post-accident open position until intentionally realigned by plant personnel (Event Notification 36980). The pneumatic actuators receive their air supply from the non-safety-related instrument air system, which would not be available following a loss of offsite power. The actuator vendor indicated that under such conditions, the actuator accumulators

would gradually lose pressure and would not hold these valves in the safety-related open positions. The licensee recognized that hydrodynamic forces inside the pipes could cause these valves to close. Because these valves do not have manual hand wheels and it may take some time for operators to diagnose this condition, restore instrument air, and reopen the valves, the licensee declared the valves inoperable until they were blocked open.

A similar condition exists for the pneumatic actuator for the component cooling water outlet valves for the shutdown cooling heat exchangers. The licensee restored operability to these valves by engaging manual hand wheels to lock the valves.

Indian Point

On February 4, 2000, the Indian Point licensee questioned the sufficiency of its designed 30-minute nitrogen backup supply for control of auxiliary feedwater flow control valves, the turbine-driven auxiliary feedwater pump, and the atmospheric steam dump valves (Event Notification 36660). The licensee later concluded that the nitrogen backup system does meet the 30-minute requirement and retracted its report.

Duane Arnold

On February 14, 2000, the Duane Arnold licensee reported that the air-operated valves for containment nitrogen makeup for the torus and drywell are not capable of closing during a design basis accident (Event Notification 36689). The spring closing force may not be large enough to close any of these valves when containment pressure is maximum. After testing the valves and reviewing the analytical margins, the licensee concluded that the valves could perform their containment isolation function and retracted its report.

Discussion

The NRC has had a long-standing concern with the problems discussed here. Failure of a nonsafety-related pneumatic system can affect one or more safety-related systems, sometimes in subtle ways. In the cases discussed here, loss of instrument air or nitrogen could lead to loss of control of valves important to accident recovery, which could in turn result in pump damage, loss of cooling capability, or loss of environmental control.

This information notice requires no specific action or written response. If you have any questions about the information in this notice, please contact the technical contact listed below or the appropriate project manager from the NRC's Office of Nuclear Reactor Regulation (NRR).

/RA/

William D. Beckner, Program Director
Operating Reactor Improvements Program
Division of Regulatory Improvement Programs
Office of Nuclear Reactor Regulation

Technical contacts: V. Hodge, NRR
301-415-1861
E-mail: cvh@nrc.gov

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NAME	CVHodge*	PEKleene*	TReis	WDBeckner		
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LIST OF RECENTLY ISSUED
NRC INFORMATION NOTICES

Information Notice No.	Subject	Date of Issuance	Issued to
2002-28	Appointment of Radiation Safety Officers and Authorized Users Under 10 CFR Part 35	09/27/2002	All medical licensees.
2002-27	Recent Fires at Commercial Nuclear Power Plants in the United States	09/20/2002	All holders of operating licenses for nuclear power reactors, except those who have permanently ceased operations and have certified that fuel has been permanently removed from the reactor.
2002-26	Failure of Steam Dryer Cover Plate After a Recent Power Uprate	09/11/2002	All holders of operating license or construction permits for nuclear power reactors, except those that have permanently ceased operations and have certified that fuel has been permanently removed from the reactor.
2002-25	Challenges to Licensees' Ability to Provide Prompt Public Notification and Information During an Emergency Preparedness Event	08/26/2002	All holders of operating licenses for nuclear power reactors, except those who have permanently ceased operations and have certified that fuel has been permanently removed from the reactor vessel.
2002-24	Potential Problems With Heat Collectors on Fire Protection Sprinklers	07/19/2002	All holders of licenses for nuclear power, research, and tests reactors and fuel cycle facilities.

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