# UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

**RAS 4705** 

DOCKETED 08/01/02 SERVED 08/01/02

COMMISSIONERS

Richard A. Meserve, Chairman Greta Joy Dicus Nils J. Diaz Edward McGaffigan, Jr.

In the Matter of	)
PACIFIC GAS AND ELECTRIC CO.	) Docket Nos. 50-275-LT, 50-323-L
(Diablo Canyon Power Plant, Units 1 and 2)	)
	_)

#### CLI-02-18

### **MEMORANDUM AND ORDER**

This proceeding arises from an application seeking the Commission's authorization for Pacific Gas and Electric Co. ("PG&E") to transfer its licenses for the Diablo Canyon Power Plant, Units 1 and 2, to a newly established generating company. The license transfer application resulted from a comprehensive Plan of Reorganization which PG&E filed under Chapter 11 of the United States Bankruptcy Code. In a recent order, we described the reorganized corporate structure PG&E proposed and the nature of the five intervention petitions we received. We denied the petitions of the California Public Utilities Commission, the County of San Luis Obispo, and the Official Committee of Unsecured Creditors of PG&E, and we reserved ruling on the petitions of the Northern California Power Agency ("NCPA") and the following group: the Transmission Agency of Northern California, M-S-R Public Power Agency,

<sup>&</sup>lt;sup>1</sup>See Pacific Gas and Electric Co. (Diablo Canyon Power Plant, Units 1 and 2), CLI-02-16, 55 NRC \_\_, slip op. at 1-3 (June 25, 2002).

Modesto Irrigation District, the California Cities of Santa Clara, Redding, and Palo Alto, and the Trinity Public Utility District (collectively, "TANC").<sup>2</sup>

The NCPA and TANC petitions raise antitrust concerns. The petitions are unusual because they do not challenge PG&E's license transfer application as such. Rather, they dispute the NRC Staff's notice that it may reject PG&E's suggested treatment of the antitrust conditions in its current licenses.<sup>3</sup> The PG&E application proposes to continue these conditions in effect for PG&E itself and for a newly created transmission company, even though after the transfer these companies no longer would own or operate the Diablo Canyon plants or otherwise engage in activities requiring an NRC license. Consequently, we recently invited the petitioners and the applicant to submit briefs on the following question:

What is the Commission's authority under the Atomic Energy Act to approve the proposed license transfers and related license amendments where the current licensee (PG&E) as well as a company engaged solely in transmission activities would not, after the transfer, be engaged in activities at Diablo Canyon requiring a license, yet would remain or become named licensees on the Diablo Canyon licensees?<sup>4</sup>

During our review of the briefs the parties submitted, a fundamental issue of NRC authority has come to the Commission's attention. Specifically, the Diablo Canyon units were licensed under Section 104.b of the Atomic Energy Act ("AEA"),<sup>5</sup> a licensing statute used in the early days of commercial power reactor development but containing no antitrust provisions. Section 105 of the AEA,<sup>6</sup> enacted in 1970, granted the Commission certain antitrust powers and

<sup>&</sup>lt;sup>2</sup>See id, 55 NRC at \_\_\_, slip op. at 3.

<sup>&</sup>lt;sup>3</sup>See 67 Fed. Reg. 2455, 2456 (Jan. 17, 2002).

<sup>&</sup>lt;sup>4</sup>CLI-02-12, 55 NRC 267, 268 (2002).

<sup>&</sup>lt;sup>5</sup>42 U.S.C. § 2134.

<sup>642</sup> U.S.C. § 2135.

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responsibilities for facilities licensed under Section 103 of the Act.<sup>7</sup> But PG&E holds no Section 103 license for Diablo Canyon.

The petitioners and the applicant did not, in their earlier submissions, address the question whether the Commission has statutory authority to retain or impose antitrust conditions for commercial nuclear power plants licensed under Section 104.b. Accordingly, we now seek briefs from the petitioners and the applicant on this question.<sup>8</sup> The briefs should not exceed 25 pages and should be filed by August 22, 2002.

IT IS SO ORDERED.

For the Commission

/RA/

Annette L. Vietti-Cook Secretary of the Commission

Dated at Rockville, Maryland, this 1st day of August, 2002

<sup>&</sup>lt;sup>7</sup>42 U.S.C. § 2133.

<sup>&</sup>lt;sup>8</sup>The California Public Utilities Commission and the County of San Luis Obispo may also file briefs. Earlier, we gave these entities participant status if we subsequently grant a hearing to another petitioner. See CLI-02-16, 55 NRC at \_\_\_, slip op. at 22, 27. In addition, we invite the Department of Justice to submit its views if it so chooses.

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### **CERTIFICATE OF SERVICE**

I hereby certify that copies of the foregoing COMMISSION MEMORANDUM AND ORDER (CLI-02-18) have been served upon the following persons by U.S. mail, first class, or through NRC internal distribution with copies by electronic mail as indicated.

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[Original signed by Evangeline S. Ngbea]

Office of the Secretary of the Commission

Dated at Rockville, Maryland, this 1<sup>st</sup> day of August 2002