

October 5, 1988

Docket No. 50-482

Mr. Bart D. Withers
President and Chief Executive Officer
Wolf Creek Nuclear Operating Corporation
Post Office Box 411
Burlington, Kansas 66839

Dear Mr. Withers:

SUBJECT: WOLF CREEK GENERATING STATION - AMENDMENT NO. 18 TO FACILITY
OPERATING LICENSE NO. NPF-42 (TAC NO. 68671)

The Commission has issued the enclosed Amendment No. 18 to Facility Operating License No. NPF-42 for the Wolf Creek Generating Station. The amendment consists of changes to the Technical Specifications in response to your application dated July 6, 1988.

The amendment revises Technical Specification 3.4.8 and its associated Bases to modify the requirements for reporting iodine spiking from a short-term report to an item which is to be included in the Annual Report, and eliminates the requirement to shut down the plant after 800 hours of operation with a dose equivalent I-131 value of 1 microcurie per gram or greater. This amendment request complies with the guidance provided by the NRC in Generic Letter 85-19, dated September 27, 1985.

A copy of our related Safety Evaluation is enclosed. The notice of issuance will be included in the Commission's next bi-weekly Federal Register notice.

Sincerely,

/s/

Paul W. O'Connor, Project Manager
Project Directorate - IV
Division of Reactor Projects - III,
IV, V and Special Projects
Office of Nuclear Reactor Regulation

Enclosures:

1. Amendment No. 18 to License No. NPF-42
2. Safety Evaluation

cc w/enclosures:
See next page

DOCUMENT NAME: WOLF CREEK AMEND TAC 68671

*See previous concurrences:

| | | | |
|----------|--------------|--------------|-----------------|
| PD4/LA* | PD4/PM* | PRPB* | OGC-Rockville* |
| PNoonan | PO'Connor:sr | LJCunningham | PD4/D <i>mc</i> |
| 09/06/88 | 09/07/88 | 09/12/88 | JCalvo |
| | | | 09/15/88 |

OGC-Rockville*

09/13/88

PD4/D *mc*
JCalvo
09/15/88

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Docket No. 50-482

DISTRIBUTION:

Mr. Bart D. Withers
President and Chief Executive Officer
Wolf Creek Nuclear Operating Corporation
Post Office Box 411
Burlington, Kansas 66839

| | |
|---------------|---------------|
| Docket File | JPartlow |
| NRC PDR | TBarnhart (4) |
| Local PDR | Wanda Jones |
| PD4 Reading | EButcher |
| PNoonan (3) | ACRS (10) |
| PO'Connor | GPA/PA |
| JCalvo | ARM/LFMB |
| OGC-Rockville | DHagan |
| EJordan | Plant File |
| TAllexion | LJCunningham |

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Sincerely,

Paul W. O'Connor, Project Manager
Project Directorate - IV
Division of Reactor Projects - III,
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cc w/enclosures:
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|------------------------------|-----------------------------------|----------------------------------|----------------------------------|----------------------------|
| PD4/LA PNoonan 09/6/88 | PD4/PM PO'Connor:sr 09/7/88 | PRFB LJCunningham 09/12/88 | OGC-Rockville OPW 09/13/88 | PD4/D JCalvo 09/ /88 |
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UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

October 5, 1988

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President and Chief Executive Officer
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Post Office Box 411
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A copy of our related Safety Evaluation is enclosed. The notice of issuance will be included in the Commission's next bi-weekly Federal Register notice.

Sincerely,

A handwritten signature in cursive script that reads "Paul W. O'Connor".

Paul W. O'Connor, Project Manager
Project Directorate - IV
Division of Reactor Projects - III,
IV, V and Special Projects
Office of Nuclear Reactor Regulation

Enclosures:

1. Amendment No. 18 to
License No. NPF-42
2. Safety Evaluation

cc w/enclosures:
See next page

Mr. Bart D. Withers
Wolf Creek Nuclear Operating Corporation

Wolf Creek Generating Station
Unit No. 1

cc:

Jay Silberg, Esq.
Shaw, Pittman, Potts & Trowbridge
1800 M Street, NW
Washington, D.C. 20036

Chris R. Rogers, P.E.
Manager, Electric Department
Public Service Commission
P. O. Box 360
Jefferson City, Missouri 65102

Regional Administrator, Region III
U.S. Nuclear Regulatory Commission
799 Roosevelt Road
Glen Ellyn, Illinois 60137

Senior Resident Inspector/Wolf Creek
c/o U. S. Nuclear Regulatory Commission
P. O. Box 311
Burlington, Kansas 66839

Mr. Robert Elliot, Chief Engineer
Utilities Division
Kansas Corporation Commission
4th Floor - State Office Building
Topeka, Kansas 66612-1571

Mr. Gerald Allen
Public Health Physicist
Bureau of Air Quality & Radiation
Control
Division of Environment
Kansas Department of Health
and Environment
Forbes Field Building 321
Topeka, Kansas 66620

Mr. Gary Boyer, Plant Manager
Wolf Creek Nuclear Operating Corp.
P. O. Box 411
Burlington, Kansas 66839

Regional Administrator, Region IV
U.S. Nuclear Regulatory Commission
Office of Executive Director
for Operations
611 Ryan Plaza Drive, Suite 1000
Arlington, Texas 76011

Mr. Otto Maynard, Manager Licensing
Wolf Creek Nuclear Operating Corp.
P. O. Box 411
Burlington, Kansas 66839



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

KANSAS GAS & ELECTRIC COMPANY
KANSAS CITY POWER AND LIGHT COMPANY
KANSAS ELECTRIC POWER COOPERATIVE, INC.
WOLF CREEK GENERATING STATION
DOCKET NO. 50-482
AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 18
License No. NPF-42

1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment to the Wolf Creek Generating Station (the facility) Facility Operating License No. NPF-42 filed by the Wolf Creek Nuclear Operating Corporation, dated July 6, 1988, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, as amended, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance: (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this license amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

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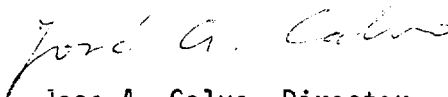
2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and Paragraph 2.C.(2) of Facility Operating License No. NPF-42 is hereby amended to read as follows:

2. Technical Specifications

The Technical Specifications contained in Appendix A, as revised through Amendment No. 18, and the Environmental Protection Plan contained in Appendix B, both of which are attached hereto, are hereby incorporated in the license. KG&E shall operate the facility in accordance with the Technical Specifications and the Environmental Protection Plan.

3. The license amendment is effective as of its date of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION



Jose A. Calvo, Director
Project Directorate - IV
Division of Reactor Projects - III,
IV, V and Special Projects
Office of Nuclear Reactor Regulation

Attachment:
Changes to the Technical
Specifications

Date of Issuance: October 5, 1988

ATTACHMENT TO LICENSE AMENDMENT NO. 18

FACILITY OPERATING LICENSE NO. NPF-42

DOCKET NO. 50-482

Revise Appendix A Technical Specifications by removing the pages identified below and inserting the enclosed pages. The revised pages are identified by amendment number and contain marginal lines indicating the area of change. The corresponding overleaf pages are also provided to maintain document completeness.

REMOVE PAGES

3/4 4-25
3/4 4-26
B3/4 4-6
6-18
-

INSERT PAGES

3/4 4-25
3/4 4-26
B3/4 4-6
6-18
6-18a

REACTOR COOLANT SYSTEM

3/4.4.8 SPECIFIC ACTIVITY

LIMITING CONDITION FOR OPERATION

3.4.8 The specific activity of the reactor coolant shall be limited to:

- a. Less than or equal to 1 microCurie per gram DOSE EQUIVALENT I-131, and
- b. Less than or equal to $100/\bar{E}$ microCuries per gram of gross radioactivity.

APPLICABILITY: MODES 1, 2, 3, 4, and 5.

ACTION:

MODES 1, 2, and 3*:

- a. With the specific activity of the reactor coolant greater than 1 microCurie per gram DOSE EQUIVALENT I-131 for more than 48 hours during one continuous time interval or exceeding the limit line shown on Figure 3.4-1, be in at least HOT STANDBY with T_{avg} less than 500°F within 6 hours; and
- b. With the specific activity of the reactor coolant greater than $100/\bar{E}$ microCuries per gram of gross radioactivity, be in at least HOT STANDBY with T_{avg} less than 500°F within 6 hours.

*With T_{avg} greater than or equal to 500°F.

REACTOR COOLANT SYSTEM

LIMITING CONDITION FOR OPERATION

ACTION (Continued)

MODES 1, 2, 3, 4, and 5:

With the specific activity of the reactor coolant greater than 1 microCurie per gram DOSE EQUIVALENT I-131 or greater than 100/E microCuries per gram, perform the sampling and analysis requirements of Item 4.a) of Table 4.4-4 until the specific activity of the reactor coolant is restored to within its limits.

SURVEILLANCE REQUIREMENTS

4.4.8 The specific activity of the primary coolant shall be determined to be within the limits by performance of the sampling and analysis program of Table 4.4-4.

REACTOR COOLANT

BASES

OPERATIONAL LEAKAGE (Continued)

those valves are important in preventing overpressurization and rupture of the ECCS low pressure piping which could result in a LOCA that bypasses containment, these valves should be tested periodically to ensure low probability of gross failure.

The Surveillance Requirements for RCS pressure isolation valves provide added assurance of valve integrity thereby reducing the probability of gross valve failure and consequent intersystem LOCA. Leakage from the RCS pressure isolation valves is IDENTIFIED LEAKAGE and will be considered as a portion of the allowed limit.

3/4.4.7 CHEMISTRY

The limitations on Reactor Coolant System chemistry ensure that corrosion of the Reactor Coolant System is minimized and reduces the potential for Reactor Coolant System leakage or failure due to stress corrosion. Maintaining the chemistry within the Steady-State Limits provides adequate corrosion protection to ensure the structural integrity of the Reactor Coolant System over the life of the plant. The associated effects of exceeding the oxygen, chloride, and fluoride limits are time and temperature dependent. Corrosion studies show that operation may be continued with contaminant concentration levels in excess of the Steady-State Limits, up to the Transient Limits, for the specified limited time intervals without having a significant effect on the structural integrity of the Reactor Coolant System. The time interval permitting continued operation within the restrictions of the Transient Limits provides time for taking corrective actions to restore the contaminant concentrations to within the Steady-State Limits.

The Surveillance Requirements provide adequate assurance that concentrations in excess of the limits will be detected in sufficient time to take corrective action.

3/4.4.8 SPECIFIC ACTIVITY

The limitations on the specific activity of the reactor coolant ensure that the resulting 2-hour doses at the SITE BOUNDARY will not exceed an appropriately small fraction of 10 CFR Part 100 dose guideline values following a steam generator tube rupture accident in conjunction with an assumed steady-state reactor-to-secondary steam generator leakage rate of 1 gpm. The values for the limits on specific activity represent limits based upon a parametric evaluation by the NRC of typical site locations. These values are conservative in that specific site parameters of the Wolf Creek Generating Station, such as SITE BOUNDARY location and meteorological conditions, were not considered in this evaluation.

REACTOR COOLANT

BASES

SPECIFIC ACTIVITY (Continued)

The ACTION statement permitting POWER OPERATION to continue for limited time periods with the reactor coolant's specific activity greater than 1 microCurie/gram DOSE EQUIVALENT I-131, but within the allowable limit shown on Figure 3.4-1, accommodates possible iodine spiking phenomenon which may occur following changes in THERMAL POWER.

Reducing T_{avg} to less than 500°F prevents the release of activity should a steam generator tube rupture since the saturation pressure of the reactor coolant is below the lift pressure of the atmospheric steam relief valves. The Surveillance Requirements provide adequate assurance that excessive specific activity levels in the reactor coolant will be detected in sufficient time to take corrective ACTION. Information obtained on iodine spiking will be used to assess the parameters associated with spiking phenomena. A reduction in frequency of isotopic analyses following power changes may be permissible if justified by the data obtained.

3/4.4.9 PRESSURE/TEMPERATURE LIMITS

The temperature and pressure changes during heatup and cooldown are limited to be consistent with the requirements given in the ASME Boiler and Pressure Vessel Code, Section III, Appendix G:

1. The reactor coolant temperature and pressure and system heatup and cooldown rates (with the exception of the pressurizer) shall be limited in accordance with Figures 3.4-2 and 3.4-3 for the service period specified thereon:
 - a. Allowable combinations of pressure and temperature for specific temperature change rates are below and to the right of the limit lines shown. Limit lines for cooldown rates between those presented may be obtained by interpolation; and

ADMINISTRATIVE CONTROLS

6.9 REPORTING REQUIREMENTS

ROUTINE REPORTS

6.9.1 In addition to the applicable reporting requirements of Title 10, Code of Federal Regulations, the following reports shall be submitted to the Regional Administrator of the NRC Regional Office unless otherwise noted.

STARTUP REPORT

6.9.1.1 A summary report of plant startup and power escalation testing shall be submitted following: (1) receipt of an Operating License, (2) amendment to the license involving a planned increase in power level, (3) installation of fuel that has a different design or has been manufactured by a different fuel supplier, and (4) modifications that may have significantly altered the nuclear, thermal, or hydraulic performance of the plant.

6.9.1.2 The Startup Report shall address each of the tests identified in the Final Safety Analysis Report FSAR and shall include a description of the measured values of the operating conditions or characteristics obtained during the test program and a comparison of these values with design predictions and specifications. Any corrective ACTIONS that were required to obtain satisfactory operation shall also be described. Any additional specific details required in license conditions based on other commitments shall be included in this report.

6.9.1.3 Startup Reports shall be submitted within: (1) 90 days following completion of the Startup Test Program, (2) 90 days following resumption of commencement of commercial power operation, or (3) 9 months following initial criticality, whichever is earliest. If the Startup Report does not cover all three events (i.e., initial criticality, completion of Startup Test Program, and resumption or commencement of commercial operation) supplementary reports shall be submitted at least every 3 months until all three events have been completed.

ANNUAL REPORTS

6.9.1.4 Annual Reports covering the activities of the Unit as described below for the previous calendar year shall be submitted prior to March 1 of each year. The initial report shall be submitted prior to March 1 of the year following initial criticality.

6.9.1.5 Reports required on an annual basis shall include:

- a. Tabulation on an annual basis of the number of station, utility, and other personnel (including contractors) receiving exposures greater than 100 mrems/yr and their associated man-rem exposure according to work and job functions,* e.g., reactor operations and surveillance, inservice inspection, routine maintenance, special maintenance (describe maintenance), waste processing, and refueling. The dose

*This tabulation supplements the requirements of §20.407 of 10 CFR Part 20.

ADMINISTRATIVE CONTROLS

ANNUAL REPORTS (Continued)

assignments to various duty functions may be estimated based on pocket dosimeter, TLD, or film badge measurements. Small exposures totalling less than 20% of the individual total dose need not be accounted for. In the aggregate, at least 80% of the total whole body dose received from external sources should be assigned to specific major work functions; and

- b. Documentation of all challenges to the PORVs or safety valves.
- c. The results of specific activity analysis in which the primary coolant exceeded the limits of Specification 3.4.8. The following information shall be included: (1) Reactor power history starting 48 hours prior to the first sample in which the limit was exceeded; (2) Results of the last isotopic analysis for radioiodine performed prior to exceeding the limit, results of analysis while limit was exceeded and results of one analysis after the radioiodine activity was reduced to less than limit. Each result should include date and time of sampling and the radioiodine concentrations; (3) Clean-up system flow history starting 48 hours prior to the first sample in which the limit was exceeded; (4) Graph of the I-131 concentration and one other radioiodine isotope concentration in microcuries per gram as a function of time for the duration of the specific activity above the steady-state level; and (5) The time duration when the specific activity of the primary coolant exceeded the radioiodine limit.

ANNUAL RADIOLOGICAL ENVIRONMENTAL OPERATING REPORT

6.9.1.6 Routine Annual Radiological Environmental Operating Reports covering the operation of the Unit during the previous calendar year shall be submitted by May 1 of each year. The initial report shall be submitted by May 1 of the year following initial criticality.

The Annual Radiological Environmental Operating Reports shall include summaries, interpretations, and an analysis of trends of the results of the radiological environmental surveillance activities for the report period, including a comparison with preoperational studies, with operational controls and with previous environmental surveillance reports, and an assessment of the observed impacts of the plant operation on the environment. The reports shall also include the results of the Land Use Census required by Specification 3.12.2.

The Annual Radiological Environmental Operating Reports include the results of analysis of all radiological environmental samples and of all environmental radiation measurements taken during the period pursuant to the locations specified in the table and figures in the ODCM, as well as summarized and tabulated results of these analyses and measurements in the format of the table in the Radiological Assessment Branch Technical Position, Revision 1, November 1979. In the event that some individual results are not available for inclusion with the report, the report shall be submitted noting and explaining the reasons for the missing results. The missing data shall be submitted as soon as possible in a supplementary report.

ADMINISTRATIVE CONTROLS

ANNUAL REPORTS (Continued)

The reports shall also include the following: a summary description of the Radiological Environmental Monitoring Program; at least two legible maps* covering all sampling locations keyed to a table giving distances and directions from the centerline of the reactor; the results of licensee participation in the Interlaboratory Comparison Program and the corrective actions being taken if the specified program is not being performed as required by Specification 3.12.3; reasons for not conducting the Radiological Environmental Monitoring Program as required by Specification 3.12.1 and discussion of all deviations from the sampling schedule of Table 3.12-1; discussion of environmental sample measurements that exceed the reporting levels of Table 3.12-2 but are not the result of plant effluents, pursuant to Specification 3.12.1; and discussion of all analyses in which the LLD required by Table 4.12-1 was not achievable.

*One map shall cover stations near the SITE BOUNDARY; a second shall include the more distant stations.



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION
RELATED TO AMENDMENT NO. 18 TO FACILITY OPERATING LICENSE NO. NPF-42

KANSAS GAS & ELECTRIC COMPANY

KANSAS CITY POWER AND LIGHT COMPANY

KANSAS ELECTRIC POWER COOPERATIVE, INC.

WOLF CREEK GENERATING STATION

DOCKET NO. 50-482

1.0 INTRODUCTION

By letter dated July 6, 1988, Wolf Creek Nuclear Operating Corporation submitted a request for changes to the Technical Specifications. The amendment would delete the short-term reporting requirements related to primary coolant specific activity levels; and (2) no longer require plant shutdown if the primary coolant specific activity exceeds the limit of 1.0 microcurie/gram dose equivalent I-131 for an accumulated period of over 800 hours in a 12-month period.

2.0 EVALUATION

Technical Specification 3.4.8 for Wolf Creek currently requires that: (1) the plant must be made subcritical with T_{avg} less than 500°F within 6 hours if the specific activity of the primary coolant is greater than 1.0 microcurie/gram dose equivalent I-131 for more than 48 hours during one continuous time interval or greater than 60 microcuries/gram dose equivalent I-131; (2) the plant must be made subcritical if the primary coolant specific activity exceeds the limit of 1.0 microcurie/gram dose equivalent I-131 for an accumulated period of over 800 hours in a 12-month period; and (3) the licensee must submit a Special Report to the NRC if the primary coolant specific activity is greater than 1.0 microcurie/gram dose equivalent I-131.

On September 27, 1985, the NRC staff issued Generic Letter 85-19, "Reporting Requirements on Primary Coolant Iodine Spikes," to all licensees and applicants for operating power reactors and holders of construction permits for power reactors. In Generic Letter 85-19, the staff determined that: (1) reporting requirements related to primary coolant specific activity levels, specifically iodine spikes, could be reduced from a short-term report (i.e., Special Report or Licensee Event Report) to an item to be included in the Annual Report; and (2) existing shutdown requirements based on exceeding the primary coolant specific activity limit of 1.0 microcurie/gram dose equivalent I-131 for an accumulated

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period of over 800 hours were no longer necessary. The change in these requirements is based on an improvement in the quality of nuclear fuel over the past 10 years, and the fact that appropriate actions would be initiated long before approaching the limit as currently specified. Generic Letter 85-19 also presented model Technical Specifications which reflect these findings.

3.0 EVALUATION

Wolf Creek Nuclear Operating Corporation has proposed amending the Technical Specifications for Wolf Creek to match the model Technical Specifications. In accordance with Generic Letter 85-19, the portion of the Technical Specifications regarding shutdown if the primary coolant specific activity exceeds 1.0 microcuries/gram dose equivalent I-131 for more than 48 hours during one continuous time interval, or is greater than 60 microcurie/gram dose equivalent I-131 would not be affected by the proposed changes. Reporting requirements related to primary coolant specific activity levels would be included in Technical Specification 6.9.1.5. Page B 3/4 4-6 of the Bases would be changed accordingly. Since the proposed changes are consistent with the model Technical Specifications which were enclosed in Generic Letter 85-19, the NRC staff finds the proposed amendment acceptable.

4.0 ENVIRONMENTAL CONSIDERATION

This amendment involves a change in the installation or use of a facility component located within the restricted area as defined in 10 CFR Part 20 or in a surveillance requirement. The staff has determined that the amendment involves no significant increase in the amounts, and no significant change in the types, of any effluents that may be released offsite, and that there is no significant increase in individual or cumulative occupational radiation exposures. The Commission has previously issued a proposed finding that the amendment involves no significant hazards consideration and there has been no public comment on such finding. Accordingly, the amendment meets the eligibility criteria for categorical exclusion set forth in 10 CFR Section 51.22(c)(9). Pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment need be prepared in connection with the issuance of the amendment.

5.0 CONCLUSION

The staff has concluded, based on the considerations discussed above, that: (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, and (2) such activities will be conducted in compliance with the Commission's regulations, and the issuance of the amendment will not be inimical to the common defense and security or to the health and safety of the public.

Date: October 5, 1988

Principal Contributor: Paul W. O'Connor, PD-IV