

February 14, 1989

Docket No. 50-482

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Mr. Bart D. Withers
President and Chief Executive Officer
Wolf Creek Nuclear Operating Corporation
Post Office Box 411
Burlington, Kansas 66839

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Dear Mr. Withers:

SUBJECT: WOLF CREEK GENERATING STATION - AMENDMENT NO. 24 TO FACILITY
OPERATING LICENSE NO. NPF-42 (TAC NO. 69857)

The Commission has issued the enclosed Amendment No. 24 to Facility Operating License No. NPF-42 for the Wolf Creek Generating Station (WCGS). The amendment consists of changes to the Technical Specifications in response to your application dated October 19, 1988.

The amendment removes the operating corporation and onsite organization charts (Figure 6.2-1 and 6.2-2) from Section 6 of the WCGS Technical Specifications and incorporates essential organization requirements such as lines of authority, responsibility, and communication. The amendment also makes additional editorial changes to delete references to the removed organization charts. The changes are in accordance with the NRC Generic Letter 88-06, "Removal of Organization Charts from Technical Specification Administrative Control Requirements", dated March 22, 1988.

A copy of our related Safety Evaluation is enclosed. The notice of issuance will be included in the Commission's next biweekly Federal Register notice.

Sincerely,

/s/

Douglas V. Pickett, Project Manager
Project Directorate - IV
Division of Reactor Projects - III,
IV, V and Special Projects
Office of Nuclear Reactor Regulation

Enclosures:

- Amendment No. 24 to License No. NPF-42
- Safety Evaluation

cc w/enclosures:

See next page

DOCUMENT NAME: wolf creek amendment tac 69857

PD4/LA *PH*
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2/6/89

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See note 2/11/89



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

February 14, 1989

Docket No. 50-482

Mr. Bart D. Withers
President and Chief Executive Officer
Wolf Creek Nuclear Operating Corporation
Post Office Box 411
Burlington, Kansas 66839

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Sincerely,

A handwritten signature in cursive script that reads "Douglas V. Pickett".

Douglas V. Pickett, Project Manager
Project Directorate - IV
Division of Reactor Projects - III,
IV, V and Special Projects
Office of Nuclear Reactor Regulation

Enclosures:

1. Amendment No.24 to
License No. NPF-42
2. Safety Evaluation

cc w/enclosures:
See next page

Mr. Bart D. Withers
Wolf Creek Nuclear Operating Corporation

Wolf Creek Generating Station
Unit No. 1

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UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

WOLF CREEK NUCLEAR OPERATING CORPORATION
WOLF CREEK GENERATING STATION
DOCKET NO. 50-482
AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 24
License No. NPF-42

1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment to the Wolf Creek Generating Station (the facility) Facility Operating License No. NPF-42 filed by the Wolf Creek Nuclear Operating Corporation (the Corporation), dated October 19, 1988, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, as amended, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance: (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this license amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

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2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and Paragraph 2.C.(2) of Facility Operating License No. NPF-42 is hereby amended to read as follows:

2. Technical Specifications

The Technical Specifications contained in Appendix A, as revised through Amendment No. 24, and the Environmental Protection Plan contained in Appendix B, both of which are attached hereto, are hereby incorporated in the license. The Corporation shall operate the facility in accordance with the Technical Specifications and the Environmental Protection Plan.

3. The license amendment is effective as of its date of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

Paul W. Connor

for Jose A. Calvo, Director
Project Directorate - IV
Division of Reactor Projects - III,
IV, V and Special Projects
Office of Nuclear Reactor Regulation

Attachment:
Changes to the Technical
Specifications

Date of Issuance: February 14, 1989

ATTACHMENT TO LICENSE AMENDMENT NO. 24

FACILITY OPERATING LICENSE NO. NPF-42

DOCKET NO. 50-482

Revise Appendix A Technical Specifications by removing the pages identified below and inserting the enclosed pages. The revised pages are identified by amendment number and contain marginal lines indicating the area of change. The corresponding overleaf pages are also provided to maintain document completeness.

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ADMINISTRATIVE CONTROLS

6.1 RESPONSIBILITY

6.1.1 The Plant Manager shall be responsible for overall Unit operation and shall delegate in writing the succession to this responsibility during his absence.

6.1.2 The Supervising Operator, under the Shift Supervisor, shall be responsible for the control room command function. A management directive to this effect, signed by the President and Chief Executive Officer shall be reissued to all station personnel on an annual basis.

6.2 ORGANIZATION

6.2.1 Onsite and Operating Corporation Organization

Onsite and operating corporation organizations shall be established for unit operation and corporate management, respectively. The onsite and operating corporation organizations shall include the positions for the activities affecting the safety of the nuclear power plant.

- a. Lines of authority, responsibility, and communication shall be established and defined for the highest management levels through intermediate levels to and including all operating organization positions. These relationships shall be documented and updated, as appropriate, in the form of organization charts, functional descriptions of departmental responsibilities and relationships, and job descriptions for key personnel positions, or equivalent forms of documentation. These requirements shall be documented in the Updated Safety Analysis Report.
- b. The Plant Manager shall be responsible for overall unit safe operation and shall have control of those onsite activities necessary for safe operation and maintenance of the plant.
- c. The President and Chief Executive Officer shall have corporate responsibility for overall plant nuclear safety and shall take any measures needed to ensure acceptable performance of the staff in operating, maintaining, and providing technical support to the plant to ensure nuclear safety.
- d. The individuals who train the operating staff and those who carry out the health physics and quality assurance functions may report to the appropriate onsite manager; however, they shall have sufficient organizational freedom to ensure their independence from operating pressures.

6.2.2 Unit Staff

- a. Each on duty shift shall be composed of at least the minimum shift crew composition shown in Table 6.2-1;

ADMINISTRATIVE CONTROLS

Unit Staff (Continued)

- b. At least one licensed Operator shall be in the control room when fuel is in the reactor. In addition, while the Unit is in MODE 1, 2, 3 or 4, at least one licensed Senior Operator shall be in the control room;
- c. An individual from the Health Physics Group*, qualified in radiation protection procedures, shall be on site when fuel is in the reactor;
- d. ALL CORE ALTERATIONS shall be observed and directly supervised by either a licensed Senior Operator or licensed Senior Operator Limited to Fuel Handling who has no other concurrent responsibilities during this operation;
- e. A site Fire Brigade of at least 5 members* shall be maintained onsite at all times. The Fire Brigade shall not include the Shift Supervisor, and the two other members of the minimum shift crew necessary for safe shutdown of the Unit and any personnel required for other essential functions during a fire emergency; and
- f. Administrative procedures shall be developed and implemented to limit the working hours of Unit Staff who perform safety-related functions; e.g., Senior Operators, Operators, Health Physicists, Auxiliary operators, and key maintenance personnel.

The amount of overtime worked by Unit Staff members performing safety-related functions shall be limited in accordance with the NRC Policy Statement on working hours (Generic Letter No. 82-12).
- g. The Operations Supervisor shall hold a senior reactor operator license.

*May be less than the minimum requirements for a period of time not to exceed 2 hours in order to accommodate unexpected absence provided immediate action is taken to fill the required positions.

Figure 6.2-1
This figure has been deleted

Figure 6.2-2
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UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION
RELATED TO AMENDMENT NO. 24 TO FACILITY OPERATING LICENSE NO. NPF-42
WOLF CREEK NUCLEAR OPERATING CORPORATION
WOLF CREEK GENERATING STATION
DOCKET NO. 50-482

INTRODUCTION

By letter dated October 19, 1988, the Wolf Creek Nuclear Operating Corporation (the licensee) proposed an amendment that would remove the operating corporation and onsite organization charts (Figure 6.2-1 and 6.2-2) from Section 6 of the Wolf Creek Generating Station Technical Specifications and would incorporate essential organization requirements such as lines of authority, responsibility, and communication. The amendment would also make additional editorial changes to delete references to the removed organization charts. The proposed changes are in accordance with NRC Generic Letter 88-06, "Removal of Organization Charts from Technical Administrative Control Requirements", dated March 22, 1988.

BACKGROUND

Consistent with the guidance provided in the Standard Technical Specifications, Specifications 6.2.1 and 6.2.2 of the administrative control requirements have referenced offsite and unit (onsite) organization charts that are provided as figures to these sections. On a plant specific basis, these organization charts have been provided by applicants and included in the Technical Specifications (TS) issued with the operating license. Subsequent restructuring of either the offsite or unit organizations, following the issuance of an operating license, has required licensees to submit a license amendment for NRC approval to reflect the desired changes in these organizations. As a consequence, organizational changes have necessitated the need to request an amendment of the operating license.

Because of these limitations on organizational structure, the nuclear industry has highlighted this as an area of improvement in the TS. The Shearon Harris license proposed changes to remove organization charts from its TS under the lead-plant concept that included the endorsement of the proposed changes by the Westinghouse Owners Group. In its review of the Shearon Harris proposal, the staff concluded that most of the essential elements of offsite and onsite organization charts are captured by other regulatory requirements, notably, Appendix B to 10 CFR Part 50. However, there were aspects of the organizational structure that are important to ensure that the administrative control requirements of 10 CFR 50.36 would be met and that would not be retained with the removal of the organization charts. The applicable regulatory

requirements are those administrative controls that are necessary to ensure safe operation of the facility. Therefore, those aspects of organization charts for Shearon Harris that were essential for conformance with regulatory requirements were added (1) to Specification 6.2.1 to define functional requirements for the offsite and onsite organizations and (2) to Specification 6.2.2 to define qualification requirements of the unit staff.

By letter dated January 27, 1988, the staff issued Amendment No. 3 to Facility Operating License NFP-63 for the Shearon Harris Nuclear Power Plant that incorporated these changes to their TS. Subsequently the staff developed guidance on an acceptable format for license amendment requests to remove the organization charts from TS. Generic Letter 88-06 provided this guidance to all power reactors.

EVALUATION

The licensee's proposed changes to its TS are in accordance with the guidance provided by Generic Letter 88-06 and addressed the items listed below.

- (1) Specifications 6.2.1 and 6.2.2 were revised to delete the references to Figures 6.2-1 and 6.2-2 that were removed from the TS.
- (2) Functional requirements of the offsite and onsite organizations were defined and added to Specification 6.2.1, and they are consistent with the guidance provided in Generic Letter 88-06. The specification notes that implementation of these requirements is documented in the Updated Safety Analysis Report.
- (3) The operations supervisor, identified on the organization chart for the unit staff, is required by Specification 6.2.2 to hold a senior reactor operator license. Therefore, this requirement will be retained as a requirement following the removal of the organization chart for the unit staff.
- (4) Consistent with requirements to document the offsite and onsite organization relationships in the form of organization charts, the licensee has confirmed that this documentation shall be included in the Updated Safety Analysis Report.
- (5) The licensee has confirmed that no specifications, other than those noted in item (1) above, include references to the figures of the organization charts that are being removed from TS for their plant. Hence, this is not an applicable consideration, with regard to the need to redefine referenced requirements as a result of the removal of these figures.

On the basis of its review of the above items, the staff concludes that the licensee has provided an acceptable response to these items as addressed in the NRC guidance on removing organization charts from the administrative control requirements of the TS. Furthermore, the staff finds that these changes are consistent with the staff's generic finding on the acceptability of such changes as noted in Generic Letter 88-06. Accordingly, the staff finds the proposed changes to be acceptable.

ENVIRONMENTAL CONSIDERATION

The amendment involves a change in Administrative requirements. The Commission has previously issued a proposed finding that the amendment involves no significant hazards consideration and there has been no public comment on such finding. Accordingly, the amendment meets the eligibility criteria for categorical exclusion set forth in 10 CFR Section 51.22(c)(10). Pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment need be prepared in connection with the issuance of the amendment.

CONCLUSION

The staff has concluded, based on the considerations discussed above, that: (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, and (2) such activities will be conducted in compliance with the Commission's regulations, and the issuance of the amendment will not be inimical to the common defense and security or to the health and safety of the public.

Date: February 14, 1989

Principal Contributor: Douglas V. Pickett