July 6-1995

Mr. William T. Cott' Group Vice-President, Nuclear Houston Lighting & Power Company South Texas Project Electric Generating Station P. O. Box 289 Wadsworth, TX 77483

SUBJECT: SOUTH TEXAS PROJECT, UNITS 1 AND 2 - AMENDMENT NOS. 76 AND 65 TO FACILITY OPERATING LICENSE NOS. NPF-76 AND NPF-80 (TAC NOS. M91611 AND M91612)

Dear Mr. Cottle:

The Commission has issued the enclosed Amendment Nos. 76 and 65 to Facility Operating License Nos. NPF-76 and NPF-80 for the South Texas Project, Units 1 and 2 (STP). The amendments consist of changes to the Technical Specifications (TSs) in response to your application dated February 15, 1995.

The amendments modify (by relocation to the Technical Requirements Manual) TS 3/4.3.3.7, Chemical Detection Systems, and TS 3/4.8.4.1, Electrical Equipment Protective Devices - Containment Penetration Conductor Overcurrent Protective Devices, and the associated Bases.

A copy of our related Safety Evaluation is enclosed. The Notice of Issuance will be included in the Commission's next biweekly Federal Register notice.

Sincerely,

ORIGINAL SIGNED BY:

Thomas W. Alexion, Project Manager Project Directorate IV-1 Division of Reactor Projects III/IV Office of Nuclear Reactor Regulation

NRC FRE CONTER COPY

Docket Nos. 50-498 and 50-499

Enclosures:	1.	Amendment	No.76	to	NPF-76	
	2.	Amendment	No.65	to	NPF-80	
	3.	Safety Evaluation				

cc w/encls: See next page

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WASHINGTON, D.C. 20555-0001

July 6, 1995

Mr. William T. Cottle
Group Vice-President, Nuclear
Houston Lighting & Power Company
South Texas Project Electric
Generating Station
P. O. Box 289
Wadsworth, TX 77483

SUBJECT: SOUTH TEXAS PROJECT, UNITS 1 AND 2 - AMENDMENT NOS. 76 AND 65 TO FACILITY OPERATING LICENSE NOS. NPF-76 AND NPF-80 (TAC NOS. M91611 AND M91612)

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Thomas W. Alexion, Project Manager Project Directorate IV-1 Division of Reactor Projects III/IV Office of Nuclear Reactor Regulation

Docket Nos. 50-498 and 50-499

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	2.	Amendment	No.	65	to	NPF-80
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5. Safety Evaluation

cc w/encls: See next page

Mr. William T. Cottle Houston Lighting & Power Company

cc w/encl: Mr. David P. Loveless Senior Resident Inspector U.S. Nuclear Regulatory Commission P. O. Box 910 Bay City, TX 77414

Mr. J. C. Lanier/M. B. Lee City of Austin Electric Utility Department 721 Barton Springs Road Austin, TX 78704

Mr. K. J. Fiedler Mr. M. T. Hardt Central Public Service Board P. O. Box 1771 San Antonio, TX 78296

Mr. C. A. Johnson Central Power and Light Company P. O. Box 289 Mail Code: N5012 Wadsworth, TX 74483

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Regional Administrator, Region IV U.S. Nuclear Regulatory Commission 611 Ryan Plaza Drive, Suite 1000 Arlington, TX 76011

Mr. Joseph M. Hendrie 50 Bellport Lane Bellport, NY 11713

Judge, Matagorda County Matagorda County Courthouse 1700 Seventh Street Bay City, TX 77414

Mr. Lawrence E. Martin General Manager, Nuclear Assurance Licensing Houston Lighting and Power Company P. O. Box 289 Wadsworth, TX 77483

South Texas, Units 1 & 2 Jack R. Newman, Esq. Morgan, Lewis & Bockius 1800 M Street, N.W. Washington, DC 20036-5869 Licensing Representative Houston Lighting and Power Company Suite 610 Three Metro Center Bethesda, MD 20814 Bureau of Radiation Control State of Texas 1101 West 49th Street Austin, TX 78756 Rufus S. Scott Associate General Counsel Houston Lighting and Power Company P. O. Box 61867 Houston, TX 77208 Joseph R. Egan, Esq. Egan & Associates, P.C. 2300 N Street, N.W. Washington, DC 20037 Office of the Governor ATTN: Andy Barrett, Director **Environmental Policy** P. O. Box 12428 Austin, TX 78711



WASHINGTON, D.C. 20555-0001

HOUSTON LIGHTING & POWER COMPANY

CITY PUBLIC SERVICE BOARD OF SAN ANTONIO

CENTRAL POWER AND LIGHT COMPANY

CITY OF AUSTIN, TEXAS

DOCKET NO. 50-498

SOUTH TEXAS PROJECT, UNIT 1

AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 76 License No. NPF-76

- 1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment by Houston Lighting & Power Company* (HL&P) acting on behalf of itself and for the City Public Service Board of San Antonio (CPS), Central Power and Light Company (CPL), and City of Austin, Texas (COA) (the licensees), dated February 15, 1995, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, as amended, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance: (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this license amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

^{*}Houston Lighting & Power Company is authorized to act for the City Public Service Board of San Antonio, Central Power and Light Company and City of Austin, Texas and has exclusive responsibility and control over the physical construction, operation and maintenance of the facility.

- 2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and Paragraph 2.C.(2) of Facility Operating License No. NPF-76 is hereby amended to read as follows:
 - 2. <u>Technical Specifications</u>

The Technical Specifications contained in Appendix A, as revised through Amendment No. 76, and the Environmental Protection Plan contained in Appendix B, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications and the Environmental Protection Plan.

3. The license amendment is effective as of its date of issuance to be implemented within 30 days of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

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Thomas W. Alexion, Project Manager Project Directorate IV-1 Division of Reactor Projects III/IV Office of Nuclear Reactor Regulation

Attachment: Changes to the Technical Specifications

Date of Issuance: July 6, 1995



WASHINGTON, D.C. 20555-0001

HOUSTON LIGHTING & POWER COMPANY

CITY PUBLIC SERVICE BOARD OF SAN ANTONIO

CENTRAL POWER AND LIGHT COMPANY

CITY OF AUSTIN, TEXAS

DOCKET NO. 50-499

SOUTH TEXAS PROJECT, UNIT 2

AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 65 License No. NPF-80

- 1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment by Houston Lighting & Power Company* (HL&P) acting on behalf of itself and for the City Public Service Board of San Antonio (CPS), Central Power and Light Company (CPL), and City of Austin, Texas (COA) (the licensees), dated February 15, 1995, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, as amended, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance: (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this license amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

^{*}Houston Lighting & Power Company is authorized to act for the City Public Service Board of San Antonio, Central Power and Light Company and City of Austin, Texas and has exclusive responsibility and control over the physical construction, operation and maintenance of the facility.

- 2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and Paragraph 2.C.(2) of Facility Operating License No. NPF-80 is hereby amended to read as follows:
 - 2. <u>Technical Specifications</u>

.

The Technical Specifications contained in Appendix A, as revised through Amendment No. 65, and the Environmental Protection Plan contained in Appendix B, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications and the Environmental Protection Plan.

3. The license amendment is effective as of its date of issuance to be implemented within 30 days of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

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Thomas W. Alexion, Project Manager Project Directorate IV-1 Division of Reactor Projects III/IV Office of Nuclear Reactor Regulation

Attachment: Changes to the Technical Specifications

Date of Issuance: July 6, 1995

ATTACHMENT TO LICENSE AMENDMENT NOS. 76 AND 65

FACILITY OPERATING LICENSE NOS. NPF-76 AND NPF-80

DOCKET NOS. 50-498 AND 50-499

Replace the following pages of the Appendix A Technical Specifications with the attached pages. The revised pages are identified by Amendment number and contain marginal lines indicating the areas of change. The corresponding overleaf pages are also provided to maintain document completeness.

REMOVE	INSERT			
3/4 3-75 3/4 8-17 3/4 8-18	3/4 3-75 3/4 8-17			
B 3/4 3-5 B 3/4 8-15 B 3/4 8-16	B 3/4 3-5 B 3/4 8-15 -			

3.3.3.7 (This specification number is not used.)

SOUTH TEXAS - UNITS 1 & 2

3/4 3-75

Unit 1 - Amendment No. 15,45,49,76 Unit 2 - Amendment No. 5,34,38,65

3.3.3.8 (This specification number is not used.)

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commentation and an opposite statement

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3.8.4 (This specification number is not used.)

SOUTH TEXAS - UNITS 1 & 2 3/4 8-17

BASES

<u>REMOTE SHUTDOWN SYSTEM</u> (Continued)

The OPERABILITY of the Remote Shutdown System ensures that a fire will not preclude achieving safe shutdown. The Remote Shutdown System instrumentation, control, and power circuits and transfer switches necessary to eliminate effects of the fire and allow operation of instrumentation, control and power circuits required to achieve and maintain a safe shutdown condition are independent of areas where a fire could damage systems normally used to shutdown the reactor. This capability is consistent with General Design Criterion 3 and Appendix R to 10 CFR Part 50.

3/4.3.3.6 ACCIDENT MONITORING INSTRUMENTATION

The OPERABILITY of the accident monitoring instrumentation ensures that sufficient information is available on selected plant parameters to monitor and assess these variables following an accident. This capability is consistent with the recommendations of Regulatory Guide 1.97, Revision 2, "Instrumentation for Light-Water-Cooled Nuclear Power Plants to Assess Plant Conditions During and Following an Accident," December 1980 and NUREG-0737, "Clarification of TMI Action Plan Requirements," November 1980. The instrumentation listed in Table 3.3-10 corresponds to the Category 1 instrumentation for which selection, design, qualification and display criteria are described in Regulatory Guide 1.97, Revision 2.

3/4.3.3.7 (Not Used)

3/4.3.3.8 (Not Used)

SOUTH TEXAS - UNITS 1 & 2

B 3/4 3-5

Unit 1 - Amendment No. 15,76 Unit 2 - Amendment No. 5, 65

BASES

3/4.3.3.9 (Not Used)

3/4.3.3.10 DELETED

3/4.3.3.11 EXPLOSIVE GAS MONITORING INSTRUMENTATION

This instrumentation incudes provisions for monitoring (and controlling) the concentrations of potentially explosive gas mixtures in the GASEOUS WASTE PROCESSING SYSTEM.

3/4.3.4 TURBINE OVERSPEED PROTECTION

This specification is provided to ensure that the turbine overspeed protection instrumentation and the turbine speed control valves are OPERABLE and will protect the turbine from excessive overspeed. Protection from turbine excessive overspeed is required since excessive overspeed of the turbine could generate potentially damaging missiles which could impact and damage safety-related components, equipment, or structures.

ELECTRICAL POWER SYSTEMS

BASES

A.C. SOURCES, D.C. SOURCES, and ONSITE POWER DISTRIBUTION (Continued)

Table 4.8-2 specifies the normal limits for each designated pilot cell and each connected cell for electrolyte level, float voltage, and specific gravity. The limits for the designated pilot cells float voltage and specific gravity, greater than 2.13 volts and 0.015 below the manufacturer's full charge specific gravity or a battery charger current that had stabilized at a low value, are characteristic of a charged cell with adequate capacity. The normal limits for each connected cell for float voltage and specific gravity, greater than 2.13 volts and not more than 0.020 below the manufacturer's full charge specific gravity with an average specific gravity of all the connected cells not more than 0.010 below the manufacturer's full charge specific gravity, ensures the OPERABILITY and capability of the battery.

Operation with a battery cell's parameter outside the normal limit but within the allowable value specified in Table 4.8-2 is permitted for up to 7 days. During this 7-day period: (1) the allowable values for electrolyte level ensures no physical damage to the plates with an adequate electron transfer capability; (2) the allowable value for the average specific gravity of all the cells, not more than 0.020 below the manufacturer's recommended full charge specific gravity, ensures that the decrease in rating will be less than the safety margin provided in sizing; (3) the allowable value for an individual cell's specific gravity, ensures that an individual cell's specific gravity will not be more than 0.040 below the manufacturer's full charge specific gravity and that the overall capability of the battery will be maintained within an acceptable limit; and (4) the allowable value for an individual cell's float voltage, greater than 2.07 volts, ensures the battery's capability to perform its design function.

3/4.8.4 (Not Used)

SOUTH TEXAS - UNITS 1 & 2

B 3/4 8-15

Unit 1 - Amendment No. 68,71,76 Unit 2 - Amendment No. 57,60,65



WASHINGTON, D.C. 20555-0001

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION

RELATED TO AMENDMENT NOS. 76 AND 65 TO

FACILITY OPERATING LICENSE NOS. NPF-76 AND NPF-80

HOUSTON LIGHTING & POWER COMPANY

CITY PUBLIC SERVICE BOARD OF SAN ANTONIO

CENTRAL POWER AND LIGHT COMPANY

CITY OF AUSTIN, TEXAS

DOCKET NOS. 50-498 AND 50-499

SOUTH TEXAS PROJECT, UNITS 1 AND 2

1.0 INTRODUCTION

By application dated February 15, 1995, Houston Lighting & Power Company, et al., (the licensee) requested changes to the Technical Specifications (TSs) (Appendix A to Facility Operating License Nos. NPF-76 and NPF-80) for the South Texas Project, Units 1 and 2 (STP). The proposed changes would modify (by relocation to the Technical Requirements Manual (TRM)) TS 3/4.3.3.7, Chemical Detection Systems, and TS 3/4.8.4.1, Electrical Equipment Protective Devices - Containment Penetration Conductor Overcurrent Protective Devices, and the associated Bases.

The licensee will relocate these TS requirements to the TRM. The licensee has verbally committed to incorporate the TRM, by reference, into the Updated Final Safety Analysis Report (UFSAR). Accordingly, changes to the TRM would be controlled in accordance with the approved station procedures and the requirements of 10 CFR 50.59.

2.0 BACKGROUND

Section 182a of the Atomic Energy Act (the "Act") requires that applicants for nuclear power plant operating licenses state TSs and that these TSs be included as a part of the license. The Commission's regulatory requirements related to the content of TSs are set forth in 10 CFR 50.36. That regulation requires that the TSs include items in five specific categories, including (1) safety limits, limiting safety system settings and limiting control settings; (2) limiting conditions for operation; (3) surveillance requirements; (4) design features; and (5) administrative controls and states also that the Commission may include such additional TSs as it finds to be appropriate. However, the regulation does not specify the particular TSs to be included in a plant's license.

9507120371 950706 PDR ADOCK 05000498 P PDR The Commission has provided guidance for the contents of TSs in its "Final Policy Statement on Technical Specifications Improvements for Nuclear Power Reactors" ("Final Policy Statement"), 58 FR 39132 (July 22, 1993), in which the Commission indicated that compliance with the Final Policy Statement satisfies Section 182a of the Act. In particular, the Commission indicated that certain items could be relocated from the TSs to licensee-controlled documents, consistent with the standard enunciated in *Portland General Electric Co.* (Trojan Nuclear Plant), ALAB-531, 9 NRC 263, 273 (1979). In that case, the Atomic Safety and Licensing Appeal Board indicated that "technical specifications are to be reserved for those matters as to which the imposition of rigid conditions or limitations upon reactor operation is deemed necessary to obviate the possibility of an abnormal situation or event giving rise to an immediate threat to the public health and safety."

Consistent with this approach, the Final Policy Statement identified four criteria to be used in determining whether a particular matter is required to be included in the TSs, as follows: (1) installed instrumentation that is used to detect, and indicate in the control room, a significant abnormal degradation of the reactor coolant pressure boundary; (2) a process variable, design feature, or operating restriction that is an initial condition of a design basis accident or transient analysis that either assumes the failure of or presents a challenge to the integrity of a fission product barrier; (3) a structure, system, or component that is part of the primary success path and which functions or actuates to mitigate a design basis accident or transient that either assumes the failure of or presents a challenge to the integrity of a fission product barrier; (4) a structure, system, or component which operating experience or probabilistic safety assessment has shown to be significant to public health and safety.¹ As a result, existing limiting condition for operation (LCO) requirements which fall within or satisfy any of the criteria in the Final Policy Statement must be retained in the TSs, while those LCO requirements which do not fall within or satisfy these criteria may be relocated to other, licensee-controlled documents.

3.0 EVALUATION

The chemical detection system instrumentation is used to detect an accidental toxic gas release, and isolate the control room atmosphere. However, the capability to isolate the control room is not part of the primary success path to prevent or mitigate a design basis accident or transient that challenges the fission product barriers in the plant design. Further, the chemical

¹The Commission recently promulgated a proposed change to 10 CFR 50.36, pursuant to which the rule would be amended to codify and incorporate these criteria (59 FR 48180). The Commission's Final Policy Statement specified that only limiting conditions for reactor Core Isolation Cooling, Isolation Condenser, Residual Heat Removal, Standby Liquid Control, and Recirculation Pump Trip meet the guidance for inclusion in the TS under Criterion 4 (58 FR at 39137). The Commission has solicited public comments on the scope of Criterion 4, in the pending rulemaking.

detection instrumentation is not relied upon to measure parameters that are initial condition assumptions for a design basis accident or transient, or used to detect a significant abnormal degradation of the reactor coolant pressure boundary. Therefore, the requirements specified in these existing TSs do not satisfy the criteria for TSs, and may be relocated to the UFSAR such that future changes to these provisions may be made pursuant to 10 CFR 50.59.

The electrical equipment protective devices are provided in the plant design to minimize the potential for equipment faults to cause overcurrent conditions which would result in a failure of associated containment penetrations for the electrical cables. The likelihood of such an overcurrent condition occurring coincident with or as the result of a design basis accident or transient, that would challenge the containment integrity, is sufficiently low that these devices are not considered part of the primary success path to prevent or mitigate such design basis accident and transients. Therefore, the requirements specified in these existing TSs do not satisfy the criteria for TSs, and may be relocated to the UFSAR such that future changes to these provisions may be made pursuant to 10 CFR 50.59.

On this basis, the staff finds that these requirements are not required to be in the TSs under 10 CFR 50.36 or Section 182a of the Atomic Energy Act, and are not required in order to provide adequate protection to the health and safety of the public. In addition, the staff finds that this change does not alter the limiting conditions for operation or surveillance requirements because the subject TSs and Bases will be relocated in their entirety to the TRM, and sufficient regulatory controls exist under 10 CFR 50.59 to ensure that future changes to these requirements are acceptable. Accordingly, the staff finds that these requirements may be relocated from the TSs to the TRM.

4.0 STATE CONSULTATION

In accordance with the Commission's regulations, the Texas State official was notified of the proposed issuance of the amendments. The State official had no comments.

5.0 ENVIRONMENTAL CONSIDERATION

The amendments change a requirement with respect to installation or use of a facility component located within the restricted area as defined in 10 CFR Part 20 and change surveillance requirements. The NRC staff has determined that the amendments involve no significant increase in the amounts, and no significant change in the types, of any effluents that may be released offsite, and that there is no significant increase in individual or cumulative occupational radiation exposure. The Commission has previously issued a proposed finding that the amendments involve no significant hazards consideration, and there has been no public comment on such finding (60 FR 16189). Accordingly, the amendment meets the eligibility criteria for categorical exclusion set forth in 10 CFR 51.22(c)(9). Pursuant to 10 CFR 51.22(b) no environmental impact statement or environmental assessment need be prepared in connection with the issuance of the amendments.

6.0 <u>CONCLUSION</u>

The Commission has concluded, based on the considerations discussed above, that: (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, (2) such activities will be conducted in compliance with the Commission's regulations, and (3) the issuance of the amendments will not be inimical to the common defense and security or to the health and safety of the public.

Principal Contributor: T. Alexion

Date: July 6, 1995