

March 3, 1998

Mr. John K. Wood, Vice President - Nuclear
Centerior Service Company
5501 North State Route 2
Oak Harbor, Ohio
43449-9760

SUBJECT: DAVIS-BESSE NUCLEAR POWER STATION - NOTICE OF CONSIDERATION OF
ISSUANCE OF AMENDMENT TO FACILITY OPERATING LICENSE, PROPOSED
NO SIGNIFICANT HAZARDS CONSIDERATION DETERMINATION, AND
OPPORTUNITY FOR A HEARING (TAC NO. MA1003)

Dear Mr. Wood:

Enclosed is a copy of a "Notice of Consideration of Issuance of Amendment to Facility
Operating License, Proposed No Significant Hazards Consideration Determination, and
Opportunity for a Hearing" related to your request for a license amendment dated February 26,
1998. This amendment would implement changes to the Technical Specifications associated
with use of the steam generator tube "repair roll" process.

This notice is being forwarded to the Office of the Federal Register for publication.

Sincerely,

Original signed by:
William O. Long, Senior Project Manager
Project Directorate III-3
Division of Reactor Projects III/IV
Office of Nuclear Reactor Regulation

Docket No. 50-346

Enclosure: Notice

cc w/encl: See next page

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Docket File
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OGC
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DOCUMENT NAME: G:\davisbes\dbstmgen.ltr

OFFICE	PM:PDIII-3	E	LA:PDIII-3	E
NAME	WLong <i>WLong</i>		EBarnhill <i>EB</i>	
DATE	03/03/98		03/03/98	

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UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D.C. 20555-0001

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This notice is being forwarded to the Office of the Federal Register for publication.

Sincerely,

A handwritten signature in cursive script that reads "William O. Long".

William O. Long, Senior Project Manager
Project Directorate III-3
Division of Reactor Projects III/IV
Office of Nuclear Reactor Regulation

Docket No. 50-346

Enclosure: Notice

cc w/encl: See next page

John K. Wood
Toledo Edison Company

Davis-Besse Nuclear Power Station, Unit 1

cc:

Mary E. O'Reilly
FirstEnergy
Davis-Besse Nuclear Power Station
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Oak Harbor, OH 43449-9760

Robert E. Owen, Chief
Bureau of Radiological Health
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Ohio Department of Health
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Toledo Edison Company
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Reynoldsburg, OH 43068-9009

Regional Administrator
U.S. Nuclear Regulatory Commission
801 Warrenville Road
Lisle, IL 60523-4351

Ohio Environmental Protection Agency
DERR--Compliance Unit
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Columbus, OH 43266-0149

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Public Utilities Commission
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Resident Inspector
U.S. Nuclear Regulatory Commission
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Attorney General
Department of Attorney
30 East Broad Street
Columbus, OH 43216

James H. Lash, Plant Manager
Toledo Edison Company
Davis-Besse Nuclear Power Station
5501 North State Route 2
Oak Harbor, OH 43449-9760

President, Board of County
Commissioner of Ottawa County
Port Clinton, OH 43252

UNITED STATES NUCLEAR REGULATORY COMMISSIONTOLEDO EDISON COMPANYCENTERIOR SERVICE COMPANYANDTHE CLEVELAND ELECTRIC ILLUMINATING COMPANYDOCKET NO. 50-346NOTICE OF CONSIDERATION OF ISSUANCE OF AMENDMENT TO
FACILITY OPERATING LICENSE, PROPOSED NO SIGNIFICANT HAZARDS
CONSIDERATION DETERMINATION, AND OPPORTUNITY FOR A HEARING

The U.S. Nuclear Regulatory Commission (the Commission) is considering issuance of an amendment to Facility Operating License No. NPF-3 issued to the Toledo Edison Company, Centerior Service Company, and The Cleveland Electric Illuminating Company (the licensees) for operation of the Davis-Besse Nuclear Power Station, Unit No. 1, located in Ottawa County, Ohio.

The application requests that tube repair roll, as described in proprietary Framatome Technologies Incorporated Topical Report BAW-2303P, Revision 3, "OTSG Repair Roll Qualification Report," dated October 1997, be included as a repair option for steam generator tube defects in the upper tubesheet. The application further requests that the pressure boundary joint be defined as the tube-to-tubesheet expansion joint that is closest to the secondary face of the tubesheet. Additionally, the application proposes several associated administrative changes.

Before issuance of the proposed license amendment, the Commission will have made findings required by the Atomic Energy Act of 1954, as amended (the Act) and the Commission's regulations.

The Commission has made a proposed determination that the amendment request involves no significant hazards consideration. Under the Commission's regulations in 10 CFR 50.92, this means that operation of the facility in accordance with the proposed amendment would not (1) involve a significant increase in the probability or consequences of an accident previously evaluated; or (2) create the possibility of a new or different kind of accident from any accident previously evaluated; or (3) involve a significant reduction in a margin of safety. As required by 10 CFR 50.91(a), the licensees have provided their analysis of the issue of no significant hazards consideration, which is presented below:

- 1a. Not involve a significant increase in the probability of an accident previously evaluated because the proposed changes described for Surveillance Requirements (SR) 4.4.5.2.a.1, SR 4.4.5.4.a.4, SR 4.4.5.4.a.6, SR 4.4.5.4.a.7, SR 4.4.5.4.b, SR 4.4.5.4.a.9, SR 4.4.5.5.b.3, and Table 4.4-2 add a repair process defined as "repair roll" and redefine the pressure boundary joint for a tube repaired by the repair roll process. The application of the repair roll process is limited to repairs in the upper tube sheet. The new pressure boundary joint created by the repair roll process has been shown by testing and analysis to provide structural and leakage integrity equivalent to the original design and construction for all normal operating and accident conditions. Furthermore, the testing and analysis demonstrate the repair roll process creates no new adverse effects for the repaired tube and does not change the design or operating characteristics of the steam generators. Similarly, the design and operating characteristics of the systems interfacing with the steam generators are preserved by the repair roll process. Accordingly, tubes repaired by the repair roll process will not increase the probability of the tube rupture accident previously analyzed.

The proposed change to SR 4.4.5.3.c.1 and the proposed addition of SR 4.4.5.9 define additional required inspections for the primary system to secondary system joints created by the repair roll process. The addition of this inspection does not change any accident initiators and, therefore, does not increase the probability of an accident previously evaluated.

The proposed change to Limiting Condition for Operation (LCO) 3.4.6.2.c reduces the maximum allowed primary-to-secondary leakage through the steam generators from 1 gallon per minute (1440 GPD) to 150 GPD through any one steam generator. The reduction in allowed primary-to-secondary leakage does not change any accident initiators and, therefore, does not increase the probability of an accident previously evaluated.

The proposed additional requirements of SR 4.4.6.2.1.e describe the method and frequency that will be used for monitoring the reduced leakage limit. This additional monitoring of primary to secondary leakage through the steam generators does not change any accident initiators and, therefore, does not increase the probability of an accident previously evaluated.

The proposed changes to Bases B 3/4.4.5 add reference to the repair roll method and change the description of the allowed primary to secondary leakage through the steam generators to the reduced limit of 150 GPD through any one steam generator. It is noted that in Bases 3/4.4.5 the leakage limit established is defined as an inservice indicator of the structural integrity of the tubes. The reduction in the allowed primary to secondary leakage continues to provide inservice indication of tube structural integrity such that adequate margins of safety exist to withstand the loads imposed by normal operations and postulated accidents. Each of these changes to the Bases does not change any accident initiators and, therefore, does not increase the probability of an accident previously evaluated.

The proposed changes to Bases 3/4.4.6.2 also change the description of the maximum allowed primary-to-secondary leakage to the lowered limit of 150 GPD through any one steam generator. The reduction of allowed primary-to-secondary leakage does not increase the probability of an accident previously evaluated.

The proposed changes to SR 4.4.5.2.a and SR 4.4.5.3.a are administrative changes and do not affect the probability of accidents previously evaluated.

- 1b. Not involve a significant increase in the consequences of an accident previously evaluated because the proposed changes described for SR 4.4.5.2.a.1, SR 4.4.5.4.a.4, SR 4.4.5.4.a.6, SR 4.4.5.4.a.7, SR 4.4.5.4.b, SR 4.4.5.4.a.9, SR 4.4.5.5.b.3, and Table 4.4-2 add a repair process defined as "repair roll" and redefine the pressure boundary joint for a tube repaired by the repair roll process. The application of the repair roll process is limited to repairs in the upper tube sheet. The new pressure boundary joint created by the repair roll process has been shown by testing and analysis to provide structural and leakage integrity equivalent to the original design and construction for all normal operating and accident conditions. Furthermore, the testing and analysis demonstrate the repair roll process creates no new adverse effects for the repaired tube and does not change the design or operating characteristics of the steam generators. Similarly, the design and operating characteristics of the

systems interfacing with the steam generators are preserved by the repair roll process. Accordingly, tubes repaired by the repair roll process will not increase the consequences of an accident previously analyzed. At worst, tubes repaired by the repair roll process will result in primary-to-secondary leakage. Should a tube leak occur, it would be bounded by the steam generator tube rupture accident consequences, which have been analyzed previously.

The proposed change to SR 4.4.5.3.c.1 and the proposed addition of SR 4.4.5.9 define additional required inspections for the primary system to secondary system joints created by the repair roll process. The addition of this inspection requirement does not increase the consequences of an accident previously evaluated.

The proposed change to LCO 3.4.6.2.c reduces the maximum allowed primary- to-secondary leakage through the steam generators from 1440 GPD to 150 GPD through any one steam generator. This change provides additional conservatism in the operation of the DBNPS and does not increase the consequences of an accident previously evaluated.

The proposed additional requirements of SR 4.4.6.2.1.e describe the method that will be used for monitoring the reduced leakage limit. This additional method of monitoring primary to secondary leakage through the steam generators does not change any accident and, therefore, does not increase the consequences of any accident previously evaluated.

The proposed changes to Bases B 3/4.4.5 add reference to the repair roll method and change the description of the allowed primary to secondary leakage through the steam generators to the reduced limit of 150 GPD through any one steam generator. It is noted that in Bases 3/4.4.5 the leakage limit established is defined as an inservice indicator of the structural integrity of the tubes. The reduction in the allowed primary to secondary leakage continues to provide inservice indication of tube structural integrity such that adequate margins of safety exist to withstand the loads imposed by normal operations and postulated accidents. These changes to the Bases do not change any accident and, therefore, will not increase the consequences of any accident previously evaluated.

The proposed changes to Bases 3/4.4.6.2 also change the description of the maximum allowed primary-to-secondary leakage to the lowered limit of 150 GPD through any one steam generator. The reduction of allowed primary-to-secondary leakage does not increase the consequences of any accident previously evaluated.

The changes to SR 4.4.5.2.a and SR 4.4.5.3.a are administrative changes and do not affect the consequences of accidents previously evaluated.

2. Not create the possibility of a new or different kind of accident from any accident previously evaluated because there is no change in the operation of the steam generators or connecting systems with the repair roll process added by the proposed changes in SR 4.4.5.2.a.1, SR 4.4.5.4.a.4, SR 4.4.5.4.a.6, SR 4.4.5.4.a.7, SR 4.4.5.4.a.9, SR 4.4.5.4.b, SR 4.4.5.5.b.3 and Table 4.4-2. The physical changes in the steam generators associated with the repair roll process have been evaluated and do not create the possibility for a new or different kind of accident from any accident previously evaluated, i.e., the physical change in the steam generators is limited to the location of the primary to secondary boundary within the tubesheet and does not create the possibility of a new or different kind of accident from any accident previously evaluated.

The reduction in maximum allowed primary-to-secondary leakage defined by the proposed change to LCO 3.4.6.2.c does not create the possibility of a new or different kind of accident from any previously evaluated accident. The additional testing of tubes repaired by the repair roll process as required by the proposed change to SR 4.4.5.3.c.1 and the addition of SR 4.4.5.9 does not create the possibility of a new or different kind of accident from any previously evaluated accident. Similarly, the monitoring of primary to secondary leakage as specified in the proposed SR 4.4.6.2.1.e does not create the possibility of a new or different kind of accident from any previously evaluated accident.

The proposed changes to Bases 3/4.4.5 and 3/4.4.6.2 reflect the changes proposed to their associated LCOs and SRs, and are not involved with any accident. The changes made to SR 4.4.5.2.a and SR 4.4.5.3.a are administrative changes and do not create the possibility of new or different kinds of accidents from any accident previously evaluated.

3. Not involve a significant reduction in a margin of safety because all of the protective boundaries of the steam generator are maintained equivalent to the original design and construction with tubes repaired by the repair roll process. Furthermore, tubes with primary system to secondary system boundary joints created by the repair roll have been shown by testing and analysis to satisfy all structural, leakage, and heat transfer requirements.

The additional testing of tubes repaired by the repair roll process provides continuing inservice monitoring of these tubes such that inservice degradation of tubes repaired by the repair roll process will be detected. Therefore, the changes to SR 4.4.5.2.a.1, SR 4.4.5.4.a.4, SR 4.4.5.4.a.6, SR 4.4.5.4.a.7, SR 4.4.5.4.b, SR 4.4.5.5.b.3 and Table 4.4-2 to add repair roll as a repair process do not reduce a margin of safety. Similarly, the proposed change to SR 4.4.5.4.a.9 to redefine the pressure boundary for a tube with a repair roll is based upon eddy current testing demonstrating the adequacy of the repair roll to provide this pressure boundary and maintain the present margin of safety.

The proposed reduction of allowed primary to secondary leakage, as defined in the changes to LCO 3.4.6.2.c, constitutes additional conservatism in the

operation of the DBNPS and does not reduce a margin of safety. Similarly, the additional testing and monitoring defined in the changed SR 4.4.5.3.c.1 and the proposed SR 4.4.5.9 and SR 4.4.6.2.1.e constitute additional conservatism in the operation of the DBNPS and do not reduce a margin of safety.

The proposed changes to Bases 3/4.4.5 and 3/4.4.6.2 reflect the changes proposed to their associated LCOs and SRs, and do not reduce a margin of safety.

The changes to SR 4.4.5.2.a and SR 4.4.5.3.a are administrative changes and do not reduce the margin of safety.

The NRC staff has reviewed the licensees' analysis and, based on this review, it appears that the three standards of 10 CFR 50.92(c) are satisfied. Therefore, the NRC staff proposes to determine that the amendment request involves no significant hazards consideration.

The Commission is seeking public comments on this proposed determination. Any comments received within 30 days after the date of publication of this notice will be considered in making any final determination.

Normally, the Commission will not issue the amendment until the expiration of the 30-day notice period. However, should circumstances change during the notice period such that failure to act in a timely way would result, for example, in derating or shutdown of the facility, the Commission may issue the license amendment before the expiration of the 30-day notice period, provided that its final determination is that the amendment involves no significant hazards consideration. The final determination will consider all public and State comments received. Should the Commission take this action, it will publish in the FEDERAL REGISTER a notice of issuance and provide for opportunity for a hearing after issuance. The Commission expects that the need to take this action will occur very infrequently.

Written comments may be submitted by mail to the Chief, Rules and Directives Branch, Division of Administrative Services, Office of Administration, U.S. Nuclear Regulatory

Commission, Washington, DC 20555-0001, and should cite the publication date and page number of this FEDERAL REGISTER notice. Written comments may also be delivered to Room 6D59, Two White Flint North, 11545 Rockville Pike, Rockville, Maryland, from 7:30 a.m. to 4:15 p.m. Federal workdays. Copies of written comments received may be examined at the NRC Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC.

The filing of requests for hearing and petitions for leave to intervene is discussed below.

By April 8, 1998 the licensees may file a request for a hearing with respect to issuance of the amendment to the subject facility operating license and any person whose interest may be affected by this proceeding and who wishes to participate as a party in the proceeding must file a written request for a hearing and a petition for leave to intervene. Requests for a hearing and a petition for leave to intervene shall be filed in accordance with the Commission's "Rules of Practice for Domestic Licensing Proceedings" in 10 CFR Part 2. Interested persons should consult a current copy of 10 CFR 2.714 which is available at the Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC, and at the local public document room located at the University of Toledo, William Carlson Library, Government Documents Collection, 2801 West Bancroft Avenue, Toledo, OH 43606. If a request for a hearing or petition for leave to intervene is filed by the above date, the Commission or an Atomic Safety and Licensing Board, designated by the Commission or by the Chairman of the Atomic Safety and Licensing Board Panel, will rule on the request and/or petition; and the Secretary or the designated Atomic Safety and Licensing Board will issue a notice of hearing or an appropriate order.

As required by 10 CFR 2.714, a petition for leave to intervene shall set forth with particularity the interest of the petitioner in the proceeding, and how that interest may be

affected by the results of the proceeding. The petition should specifically explain the reasons why intervention should be permitted with particular reference to the following factors: (1) the nature of the petitioner's right under the Act to be made party to the proceeding; (2) the nature and extent of the petitioner's property, financial, or other interest in the proceeding; and (3) the possible effect of any order which may be entered in the proceeding on the petitioner's interest. The petition should also identify the specific aspect(s) of the subject matter of the proceeding as to which petitioner wishes to intervene. Any person who has filed a petition for leave to intervene or who has been admitted as a party may amend the petition without requesting leave of the Board up to 15 days prior to the first prehearing conference scheduled in the proceeding, but such an amended petition must satisfy the specificity requirements described above.

Not later than 15 days prior to the first prehearing conference scheduled in the proceeding, a petitioner shall file a supplement to the petition to intervene which must include a list of the contentions which are sought to be litigated in the matter. Each contention must consist of a specific statement of the issue of law or fact to be raised or controverted. In addition, the petitioner shall provide a brief explanation of the bases of the contention and a concise statement of the alleged facts or expert opinion which support the contention and on which the petitioner intends to rely in proving the contention at the hearing. The petitioner must also provide references to those specific sources and documents of which the petitioner is aware and on which the petitioner intends to rely to establish those facts or expert opinion. Petitioner must provide sufficient information to show that a genuine dispute exists with the applicant on a material issue of law or fact. Contentions shall be limited to matters within the scope of the amendment under consideration. The contention must be one which, if proven, would entitle the petitioner to relief. A petitioner who fails to file such a supplement which

satisfies these requirements with respect to at least one contention will not be permitted to participate as a party.

Those permitted to intervene become parties to the proceeding, subject to any limitations in the order granting leave to intervene, and have the opportunity to participate fully in the conduct of the hearing, including the opportunity to present evidence and cross-examine witnesses.

If a hearing is requested, the Commission will make a final determination on the issue of no significant hazards consideration. The final determination will serve to decide when the hearing is held.

If the final determination is that the amendment request involves no significant hazards consideration, the Commission may issue the amendment and make it immediately effective, notwithstanding the request for a hearing. Any hearing held would take place after issuance of the amendment.

If the final determination is that the amendment request involves a significant hazards consideration, any hearing held would take place before the issuance of any amendment.

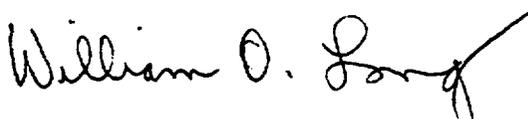
A request for a hearing or a petition for leave to intervene must be filed with the Secretary of the Commission, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, Attention: Rulemakings and Adjudications Staff, or may be delivered to the Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC, by the above date. A copy of the petition should also be sent to the Office of the General Counsel, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, and to Jay E. Silberg, Esquire, Shaw, Pittman, Potts and Trowbridge, 2300 N Street, NW., Washington, DC 20037, attorney for the licensees.

Nontimely filings of petitions for leave to intervene, amended petitions, supplemental petitions and/or requests for hearing will not be entertained absent a determination by the Commission, the presiding officer or the presiding Atomic Safety and Licensing Board that the petition and/or request should be granted based upon a balancing of the factors specified in 10 CFR 2.714(a)(1)(i)-(v) and 2.714(d).

For further details with respect to this action, see the application for amendment dated February 26, 1998, which is available for public inspection at the Commission's Public Document Room, the Gelman Building, 2120 L Street, NW., Washington, DC, and at the local public document room located at the University of Toledo, William Carlson Library, Government Documents Collection, 2801 West Bancroft Avenue, Toledo, OH 43606.

Dated at Rockville, Maryland, this 3^d day of March 1998.

FOR THE NUCLEAR REGULATORY COMMISSION

A handwritten signature in black ink that reads "William O. Long". The signature is written in a cursive style with a long, sweeping flourish at the end.

William O. Long, Senior Project Manager
Project Directorate III-3
Division of Reactor Projects - III/IV
Office of Nuclear Reactor Regulation



UNITED STATES
CLEAR REGULATORY COMMISSION
WASHINGTON, D.C. 20555-0001

March 3, 1998

MEMORANDUM TO: Rules Review and Directives Branch
Division of Freedom of Information and Publications Services
Office of Administration

FROM: Office of Nuclear Reactor Regulation

SUBJECT: Davis-Besse

One signed original of the *Federal Register* Notice identified below is attached for your transmittal to the Office of the Federal Register for publication. Additional conformed copies () of the Notice are enclosed for your use.

- Notice of Receipt of Application for Construction Permit(s) and Operating License(s).
- Notice of Receipt of Partial Application for Construction Permit(s) and Facility License(s): Time for submission of Views on Antitrust matters.
- Notice of Consideration of Issuance of Amendment to Facility Operating License. (Call with 30-day insert date).
- Notice of Receipt of Application for Facility License(s); Notice of Availability of Applicant's Environmental Report; and Notice of Consideration of Issuance of Facility License(s) and Notice of Opportunity for Hearing.
- Notice of Availability of NRC Draft/Final Environmental Statement.
- Notice of Limited Work Authorization.
- Notice of Availability of Safety Evaluation Report.
- Notice of Issuance of Construction Permit(s).
- Notice of Issuance of Facility Operating License(s) or Amendment(s).
- Order.
- Exemption.
- Notice of Granting Exemption.
- Environmental Assessment.
- Notice of Preparation of Environmental Assessment.
- Receipt of Petition for Director's Decision Under 10 CFR 2.206.
- Issuance of Final Director's Decision Under 10 CFR 2.206.
- Other: _____

DOCKET NO. 50-346

Attachment(s): As stated

Contact: Kleene, 1389

Telephone:



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D.C. 20555-0001

March 3, 1998

MEMORANDUM TO: Rules Review and Directives Branch
Division of Freedom of Information and Publications Services
Office of Administration

FROM: Office of Nuclear Reactor Regulation

SUBJECT: Davis-Besse

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- Notice of Availability of NRC Draft/Final Environmental Statement.
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- Other: _____

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