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PACIFIC GAS AND ELECTRIC COMPANY

UNITED STATES BANKRUPTCY COURT
NORTHERN DISTRICT OF CALIFORNIA
SAN FRANCISCO DIVISION

In re
PACIFIC GAS AND ELECTRIC
COMPANY, a California corporation,

Debtor.

Federal I.D. No. 94-0742640

Case No. 01-30923 DM
Chapter 11 Case
Date: May 9, 2002
Time: 1:30 p.m.
Place: 235 Pine Street, 22nd Floor
San Francisco, California

NOTICE OF MOTION AND MOTION FOR ORDER AUTHORIZING
EXPENDITURES RELATED TO PERMITS AND FRANCHISES;
MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT THEREOF

[Supporting Declarations of Richard Meiss and Terry Morford Filed
Concurrently Herewith]

A001 Add: Kids Ogema Center

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1 NOTICE OF MOTION AND MOTION

2 PLEASE TAKE NOTICE that on May 9, 2002, at 1:30 p.m., or as soon thereafter
3 as the matter may be heard, in the Courtroom of the Honorable Dennis Montali, located at
4 235 Pine Street, 22nd Floor, San Francisco, California, Pacific Gas and Electric Company,
5 the debtor and debtor in possession in the above-captioned Chapter 11 case ("PG&E"), will
6 and hereby does move the Court for entry of an Order Authorizing Expenditures Related to
7 Permits and Franchises (the "Motion").

8 This Motion is based on this Notice of Motion and Motion, the accompanying
9 Memorandum of Points and Authorities, the Declarations of Richard Meiss and Terry
10 Morford filed concurrently herewith, the record of this case and any evidence presented at or
11 prior to the hearing on this Motion.

12 PLEASE TAKE FURTHER NOTICE that pursuant to Rule 9014-1(c)(2) of the
13 Bankruptcy Local Rules for the Northern District of California, any written opposition to the
14 Motion and the relief requested herein must be filed with the Bankruptcy Court and served
15 upon appropriate parties (including counsel for PG&E, the Office of the United States
16 Trustee and the Official Committee of Unsecured Creditors) at least five (5) days prior to the
17 scheduled hearing date. If there is no timely objection to the requested relief, the Court may
18 enter an order granting such relief without further hearing.

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1 MEMORANDUM OF POINTS AND AUTHORITIES

2 Pacific Gas and Electric Company, the debtor and debtor in possession in the
3 above-captioned Chapter 11 case ("PG&E"), requests an order authorizing PG&E to incur
4 and pay certain permit and franchise-related expenses outside of the ordinary course of
5 business pursuant to Bankruptcy Code Section 363(b)(1).

6
7 I. FACTUAL BACKGROUND¹

8 PG&E filed a voluntary petition for relief under Chapter 11 of the Bankruptcy
9 Code on April 6, 2001. A trustee has not been appointed, and PG&E continues to function
10 as a debtor-in-possession pursuant to Sections 1107 and 1108 of the Bankruptcy Code.

11 On March 7, 2002, PG&E, together with its parent corporation, PG&E
12 Corporation, filed a proposed Second Amended Plan of Reorganization (as amended from
13 time to time, the "Plan"). The Court tentatively approved the Second Amended Disclosure
14 Statement for the Plan after hearing conducted on April 11, 2002, subject to final approval at
15 the hearing scheduled for April 24, 2002.

16 The Plan generally provides for the creation of three new companies, ETrans
17 LLC, GTrans LLC and Electric Generation LLC² (collectively, the "New Entities"),
18 whereby PG&E will separate its operations into four lines of business based on PG&E's
19 historical functions: retail gas and electric distribution, electric transmission, interstate gas
20 transmission, and electric generation. As described in more detail below, the New Entities
21 will require certain permits, licenses and franchises in order to conduct their operations in
22 full compliance with relevant laws, rules and regulations. By this Motion, PG&E seeks
23 approval for certain expenses related to obtaining the necessary permits, licenses and
24 franchises for the New Entities.

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26 ¹The evidentiary basis and support for the facts set forth in this Motion are contained in
the Declarations of Richard Meiss and Terry Morford filed concurrently herewith.

27 ²The reference to "Electric Generation LLC" herein includes the subsidiaries and
28 affiliates of Electric Generation LLC that will hold certain generation assets.

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A. Permits.

PG&E holds tens of thousands of operating and land occupancy permits, licenses and related governmental entitlements (collectively, "Permits") from local, state and federal government agencies. Approximately 12,000 of these Permits must be transferred or reissued³ to the New Entities in order for the New Entities to conduct business operations in accordance with the law.⁴

The Plan contemplates that PG&E will follow established application procedures for the transfer of Permits under applicable local, state or federal law. Before the application process can begin, however, PG&E must complete its permits inventory and database development, which is currently in progress, along with the training of personnel who will work on the project. Many Permit transfers will involve only ministerial review by the government agency, which typically takes several weeks to process. Other Permit transfers will involve discretionary review and approval by the government agency, which typically takes from one to several months to process. Some Permit applications may also trigger environmental review, in which case the application process will be more complex and likely take additional time.⁵

B. Franchises.

PG&E is a party to over 520 franchise agreements with various cities and counties, which allow PG&E to install, operate and maintain its electric, gas, oil and water facilities in the public streets and roads owned by local governments. In exchange for the right to use public streets and roads, PG&E pays an annual fee to the cities and counties

³For ease of reference, the transfer or reissuance of permits is referred to hereafter as "transfer".

⁴The New Entities could begin operations without a small portion of these Permits, which involve non-essential activities.

⁵If any Permits are denied by government agencies or cannot be issued on a timely basis, PG&E reserves the right to seek relief from the Court pursuant to Bankruptcy Code Section 1142(b) or other applicable bankruptcy law.

1 under the franchises. Franchise fees are computed according to statute depending on
2 whether the particular franchise was granted under the Broughton Act or the Franchise Act
3 of 1937 (the "Franchise Act"); provided, however, that the 38 "charter cities" can set a fee
4 rate of their own determination.

5 Under the Plan, PG&E will retain the existing franchises,⁶ and the New Entities
6 will enter into new franchises ("Franchises") where such Franchises are necessary. For
7 example, since ETrans LLC will be taking over PG&E's electric transmission business,
8 Electric Generation LLC will be taking over the electric transmission ties from the
9 hydroelectric powerhouses to the transmission grid, and GTrans LLC will be taking over
10 PG&E's gas transmission business, the New Entities will require Franchises in order to
11 operate where the applicable electric or gas transmission facilities are located within public
12 streets and roads. PG&E estimates that approximately 500 Franchises will be needed.

13 Pursuant to either the Franchise Act or applicable charter city provisions, local
14 governments grant public utility franchises as ordinances upon the filing and consideration
15 of an application. Pursuant to the Franchise Act, the California Government Code and, in
16 some cases, charter city procedures, there are minimum timetables between the filing of the
17 application and the adoption of the franchise ordinance. Local government must hold public
18 hearings before it may grant a franchise ordinance. The California Constitution requires that
19 all franchise ordinances be subject to a voters' referendum, and, in some cases, charter cities
20 may only grant franchises by popular vote at a city-wide election. While the timing varies
21 depending on whether the general law or more specific charter city provisions govern, it can
22 exceed six months from the time an application is submitted to the granting of the franchise
23 ordinance.

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26 ⁶There are two exceptions: PG&E's gas franchises with Modoc County and San
27 Bernardino County will be assumed and assigned to GTrans LLC because PG&E does not
28 have any distribution facilities within either county and therefore does not need to retain
these two franchises.

1 C. Description of Permit and Franchise Work
2 to be Completed by Contractors.

3 The contractors described below will assist PG&E in the process of transferring
4 Permits and acquiring Franchises for the New Entities (the "Permit and Franchise Work").
5 While PG&E has in-house expertise in this area, the volume of Permit and Franchise Work
6 and time period for completion of the work requires substantial outside assistance. The
7 contractors described below will perform their portion of the Permit and Franchise Work at
8 the direction of and under the supervision of PG&E.

9 1. Transcon Infrastructure, Inc.

10 Transcon Infrastructure, Inc. ("Transcon") is experienced with managing and
11 coordinating permitting, licensing and siting efforts on a broad range of utility infrastructure
12 projects, including coordination efforts with local, state and federal agencies. Transcon will
13 perform the following types of services with respect to the Permit and Franchise Work:

14 (i) project management; (ii) planning and training assistance for all PG&E team members
15 including the Entitlement Agents described below; (iii) assistance with the transfer of the
16 Permits and the acquisition of Franchises, including documentation; and (iv) evaluation of
17 the procedural requirements underlying PG&E's existing permits and licenses.

18 PG&E requests approval to pay Transcon approximately \$950,000 (the "Transcon
19 Budget"), over a period beginning in February 2002⁷ and continuing to the Effective Date
20 (as defined in the Plan) or such earlier date on which the Permit and Franchise Work has
21 been completed. PG&E would pay Transcon on a monthly basis as work is completed,
22 based on monthly billings by Transcon.

23 2. Entitlement Agents.

24 PG&E will also be utilizing 11 individuals who are employed by Corestaff
25 Services, Inc., a staffing agency, for assistance with the Permit and Franchise Work (the
26 "Entitlement Agents"). The Entitlement Agents will be responsible for the acquisition of

27 ⁷Transcon began limited work in February 2002 to assist PG&E in determining the
28 scope and timing of the work to be completed and project staffing needs.

1 Franchises and assisting with the transfer of Permits,⁸ including (i) developing a strategy and
2 plan for the timely acquisition of Franchises; (ii) conducting negotiations with the cities,
3 counties and districts as necessary; and (iii) working with the cities, counties and districts in
4 transferring the Permits. Each Entitlement Agent will be assigned to a group of 10 to 20
5 cities, counties and districts within a given geographical location. PG&E has chosen the
6 Entitlement Agents based on their ability to work effectively with local governments; some
7 have experience working in regulated industries and others have experience working in
8 technical marketing.

9 PG&E requests approval to pay the Entitlement Agents approximately \$3 million
10 (the "Agent Budget"), beginning April 2002 and continuing to the Effective Date (as defined
11 in the Plan) or such earlier date on which the Permit and Franchise Work has been
12 completed. PG&E would pay the Entitlement Agents through Corestaff Services, Inc. on a
13 monthly basis as work is completed, based on monthly billings by the Entitlement Agents.

14 PG&E believes that Transcon and the Entitlement Agents do not rise to the level
15 of "professionals" under the Bankruptcy Code, due both to the nature of the services to be
16 provided and to their limited role in connection with PG&E's reorganization proceeding.
17 See In re That's Entertainment Mktg. Group, Inc., 168 B.R. 226, 230 (N.D. Cal. 1994); see
18 also In re Saybrook Mfg. Co., Inc., 108 B.R. 366 (Bankr. M.D. Ga. 1989) (in determining
19 whether a person is a professional for purposes of Section 327, courts consider not only the
20 nature of the services provided but also how central the services are to the reorganization
21 proceeding). Although the work is related to implementation of the Plan, PG&E believes
22 that it should not be considered "central" to the Chapter 11 case or the Plan proceedings.

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27 ⁸The Entitlement Agents will assist with the Permits to be transferred by local
28 government (including cities, counties and districts), which comprise the majority of the
issuing agencies.

1 Bankruptcy Code Section 363(b)(1). Since the Permit and Franchise Work is related to
2 implementation of the Plan, PG&E believes that the purpose and scope of this expenditure
3 may be characterized as outside of the ordinary course of business and therefore requires
4 Court approval.

5 The Court has considerable discretion in approving a request pursuant to Section
6 363(b)(1) of the Bankruptcy Code (“[t]he trustee, after notice and a hearing, may use, sell,
7 or lease, other than in the ordinary course of business, property of the estate”). See In re
8 Montgomery Ward Holding Corp., 242 B.R. 147, 153 (D. Del. 1999) (affirming the
9 bankruptcy court’s decision to approve expenditure for employee incentive programs, noting
10 that bankruptcy court has considerable discretion in approving a Section 363(b) motion).

11 In determining whether to authorize a transaction under Section 363(b)(1), courts
12 require a debtor to show that a sound business purpose justifies such actions, applying the
13 business judgment test. See, e.g., Stephens Indus., Inc. v. McClung, 789 F.2d 386, 389-90
14 (6th Cir. 1986); Comm. of Equity Sec. Holders v. Lionel Corp. (In re Lionel Corp.), 722
15 F.2d 1063, 1071 (2d Cir. 1983); see also 3 Lawrence P. King, Collier on Bankruptcy
16 ¶363.02[1][g] (15th ed. rev. 1998).

17 Once the debtor has articulated a rational business justification, a presumption
18 attaches that the decision was made “on an informed basis, in good faith and in the honest
19 belief that the action taken was in the best interest of the [debtor].” See, e.g., Official
20 Comm. of Subordinated Bondholders v. Integrated Res., Inc. (In re Integrated Res., Inc.),
21 147 B.R. 650, 656 (S.D.N.Y. 1992) (citing Smith v. Van Gorkom, 488 A.2d 858, 872 (Del.
22 1985)).

23 Here, sound business justifications exist for approval of the Budgets. The Permit
24 and Franchise Work is necessary, PG&E does not have sufficient capacity in-house to
25 handle the Permit and Franchise Work without the assistance of Transcon and the
26 Entitlement Agents, and delaying the work could jeopardize PG&E’s ability to timely
27 implement the Plan.

28 Also, PG&E is solvent and has sufficient cash to pay the Budgets without causing

1 any detriment to its creditors.¹⁰ Thus, while there is the possibility that the Plan will not be
2 confirmed and therefore the Permit and Franchise Work will become unnecessary, this does
3 not justify denial of the expenditure. See Montgomery Ward, 242 B.R. at 154 (no
4 requirement for debtor to show a successful prospect of reorganization in order to justify
5 expenditure request under Section 365(b)(1)). It is sufficient that PG&E currently has sound
6 business reasons for the expenditure. In a case of this size and complexity, it is simply not
7 possible to wait until Plan confirmation to begin all of the work necessary to implement the
8 Plan. Therefore, in requesting approval for the Budgets, PG&E has attempted to strike a
9 balance between being prepared to implement the Plan and being in a position to terminate
10 the Permit and Franchise Work at any time.

11
12 **CONCLUSION**

13 For all of the foregoing reasons, PG&E respectfully requests that the Court
14 approve the Budgets for the Permit and Franchise Work as set forth herein and grant such
15 other and further relief as may be just and appropriate.

16
17 DATED: April 19, 2002

18 Respectfully,

19 HOWARD, RICE, NEMEROVSKI, CANADY,
20 FALK & RABKIN
A Professional Corporation

21 By: 
22 JULIE B. LANDAU

23 Attorneys for Debtor and Debtor in Possession
24 PACIFIC GAS AND ELECTRIC COMPANY

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27 WD 041902/1-1419905/987106/v2

28 ¹⁰As reflected in PG&E's February 2002 Monthly Operating Report, PG&E held more than \$4.8 billion in cash reserves as of February 28, 2002.