March 8, 1993

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Docket No. 50-346

Mr. Donald C. Shelton Vice President, Nuclear - Davis-Besse Centerior Service Company c/o Toledo Edison Company 300 Madison Avenue Toledo, Ohio 43652

Dear Mr. Shelton:

SUBJECT: AMENDMENT NO.178 TO FACILITY OPERATING LICENSE NO. NPF-3 (TAC NO. M83393)

The Commission has issued Amendment No.178 to Facility Operating License No. NPF-3 for the Davis-Besse Nuclear Power Station, Unit No. 1. The amendment revises the Technical Specifications in response to your application dated April 30, 1992.

This amendment revises the Technical Specification sections for reactivity control systems related to group heights for safety and regulating rod groups and for position indicator channels, thereby allowing more operational flexibility.

A copy of the Safety Evaluation and of the notice of issuance are also enclosed. The notice of issuance has been forwarded to the Office of the Federal Register for publication.

Sincerely, ORIGINAL SIGNED BY:

Jon B. Hopkins, Sr. Project Manager Project Directorate III-3 Division of Reactor Projects III/IV/V Office of Nuclear Reactor Regulation

Enclosures: 1. Amendment No. 178 to License No. NPF-3 2. Safety Evaluation 3. Notice of Issuance cc w/enclosures: See next page

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UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

March 8, 1993

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Enclosures:

- 1. Amendment No. 178 to
- License No. NPF-3
- 2. Safety Evaluation
- 3. Notice of Issuance

cc w/enclosures: See next page Mr. Donald C. Shelton Toledo Edison Company

cc:

Mary E. O'Reilly Centerior Energy Corporation 300 Madison Avenue Toledo, Ohio 43652

Mr. Robert W. Schrauder Manager, Nuclear Licensing Toledo Edison Company 300 Madison Avenue Toledo, Ohio 43652

Gerald Charnoff, Esq. Shaw, Pittman, Potts and Trowbridge 2300 N Street, N.W. Washington, D.C. 20037

Regional Administrator, Region III U.S. Nuclear Regulatory Commission 799 Roosevelt Road Glen Ellyn, Illinois 60137

Mr. Robert B. Borsum Babcock & Wilcox Nuclear Power Generation Division 1700 Rockville Pike, Suite 525 Rockville, MD 20852

Resident Inspector U. S. Nuclear Regulatory Commission 5503 N. State Route 2 Oak Harbor, Ohio 43449

Mr. Murray R. Edelman Executive Vice President -Power Generation Centerior Service Company 6200 Oak Tree Boulevard Independence, Ohio 44101 Davis-Besse Nuclear Power Station Unit No. 1

Radiological Health Program Ohio Department of Health Post Office Box 118 Columbus, Ohio 43266-0149

Attorney General Department of Attorney General 30 East Broad Street Columbus, Ohio 43215

Mr. James W. Harris, Director Division of Power Generation Ohio Department of Industrial Regulations P. O. Box 825 Columbus, Ohio 43216

Ohio Environmental Protection Agency DERR--Compliance Unit ATTN: Zack A. Clayton P. O. Box 1049 Columbus, Ohio 43266-0149

President, Board of Ottawa County Commissioners Port Clinton, Ohio 43452

State of Ohio Public Utilities Commission 180 East Broad Street Columbus, Ohio 43266-0573

Mr. James R. Williams State Liaison to the NRC Adjutant General's Department Office of Emergency Management Agency 2825 West Granville Road Columbus, Ohio 43235-2712



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UNITED STATES UCLEAR REGULATORY COMMISSI WASHINGTON, D. C. 20555

TOLEDO EDISON COMPANY

CENTERIOR SERVICE COMPANY

<u>and</u>

THE CLEVELAND ELECTRIC ILLUMINATING COMPANY

DOCKET NO. 50-346

DAVIS-BESSE NUCLEAR POWER STATION, UNIT NO. 1

AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No.178 License No. NPF-3

- 1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment by the Toledo Edison Company, Centerior Service Company, and the Cleveland Electric Illuminating Company (the licensees) dated April 30, 1992, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.
- Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment, and paragraph 2.C.(2) of Facility Operating License No. NPF-3 is hereby amended to read as follows:

(a) <u>Technical Specifications</u>

The Technical Specifications contained in Appendix A, as revised through Amendment No. 178, are hereby incorporated in the license. The Toledo Edison Company shall operate the facility in accordance with the Technical Specifications.

3. This license amendment is effective as of its date of issuance and shall be implemented not later than 90 days after issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

Jon B. Hopkins, Sr. Project Manager Project Directorate III-3 Division of Reactor Projects III/IV/V Office of Nuclear Reactor Regulation

Attachment: Changes to the Technical Specifications

Date of issuance: March 8, 1993

ATTACHMENT TO LICENSE AMENDMENT NO.178

FACILITY OPERATING LICENSE NO. NPF-3

DOCKET NO. 50-346

Replace the following pages of the Appendix "A" Technical Specifications with the attached pages. The revised pages are identified by amendment number and contain vertical lines indicating the area of change. The corresponding overleaf pages are also provided to maintain document completeness.

<u>Remove</u>	<u>Insert</u>
3/4 1-19	3/4 1-19
3/4 1-20	3/4 1-20
3/4 1-22	3/4 1-22

REACTIVITY TROL SYSTEMS

3/4.1.3 MOVABLE CONTROL ASSEMBLIES

GROUP HEIGHT - SAFETY AND REGULATING ROD GROUPS

LIMITING CONDITION FOR OPERATIONS

3.1.3.1 All control (safety and regulating) rods shall be OPERABLE and positioned within \pm 6.5% (indicated position) of their group average height.

APPLICABILITY: MODES 1* and 2*.

ACTION:

- a. With one or more control rods inoperable due to being immovable as a result of excessive friction or mechanical interference or known to be untrippable, determine that the SHUTDOWN MARGIN requirement of Specification 3.1.1.1 is satisfied within one hour and be in at least HOT STANDBY within 6 hours.
- b. With more than one control rod inoperable or misaligned from its group average height by more than \pm 6.5% (indicated position), be in at least HOT STANDBY within 6 hours.
- c. With one control rod inoperable due to causes other than addressed by ACTION a, above, or misaligned from its group average height by more than + 6.5% (indicated position), POWER OPERATION may continue provided that within one hour either:
 - 1. The control rod is restored to OPERABLE status within the above alignment requirements, or
 - 2. The control rod is declared inoperable and the SHUTDOWN MARGIN requirement of Specification 3.1.1.1 is satisfied. POWER OPERATION may then continue provided that:
 - a) An analysis of the potential ejected rod worth is performed within 72 hours and the rod worth is determined to be $< 1.0\% \Delta k$ at zero power and < 0.65% Δk at RATED THERMAL POWER for the remainder of the fuel cycle, and
 - b) The SHUTDOWN MARGIN requirement of Specification 3.1.1.1 is determined at least once per 12 hours, and

*See Special Test Exceptions 3.10.1 and 3.10.2.

DAVIS-BESSE, UNIT 1

3/4 1-19

Amendment No.178

REACTIVITY CONTROL SYSTEMS

GROUP HEIGHT - SAFETY AND REGULATING ROD GROUPS

LIMITING CONDITION FOR OPERATIONS

ACTION: (Continued)

- c) A power distribution map is obtained from the incore detectors and F_0 and $F_{\Delta H}^{\Lambda}$ are verified to be within their limits within 72 hours, and
- d) Either the THERMAL POWER level is reduced to $\leq 60\%$ of the THERMAL POWER allowable for the reactor coolant pump combination within one hour and within the next 4 hours the High Flux Trip Setpoint is reduced to $\leq 70\%$ of the THERMAL POWER allowable for the reactor coolant pump combination, or
- e) The remainder of the rods in the group with the inoperable rod are aligned to within <u>+</u> 6.5% of the inoperable rod within one hour while maintaining the position of the rods within the limits provided in the CORE OPERATING LIMITS REPORT; the THERMAL POWER level shall be restricted pursuant to Specification 3.1.3.6 during subsequent operation.

SURVEILLANCE REQUIREMENTS

4.1.3.1.1 The position of each control rod shall be determined to be within the group average height limit by verifying the individual rod positions at least once per 12 hours except during time intervals when the asymmetric rod monitor is inoperable, then verify the individual rod position(s) of the rod(s), with the inoperable asymmetric rod monitor at least once per 4 hours.

4.1.3.1.2 Each control rod not fully inserted shall be determined to be OPERABLE by movement of at least 2% in any one direction at least once every 31 days.

GROUP HEIGHT AXIAL POWER SHAPING ROD GROUP

LIMITING CONDITION FOR OPERATION

3.1.3.2 All axial power shaping rods (APSR) shall be OPERABLE, unless fully withdrawn, and shall be positioned within \pm 6.5% (indicated position) of their group average height.

APPLICABILITY: MODES 1* and 2*.

ACTION:

With a maximum of one APSR inoperable or misaligned from its group average height by more than \pm 6.5% (indicated position), operation may continue provided that within 2 hours:

- a. The APSR group is positioned such that the misaligned rod is restored to within limits for the group average height, or
- b. It is determined that the imbalance limits of Specification 3.2.1 are satisfied and movement of the APSR group is prevented while the rod remains inoperable or misaligned.

SURVEILLANCE REQUIREMENTS

4.1.3.2.1 The position of each APSR rod shall be determined to be within the group average height limit by verifying the individual rod positions at least once per 12 hours except during time intervals when the asymmetric rod monitor is inoperable, then verify the individual rod position(s) of the rod(s), with the inoperable asymmetric rod monitor at least once per 4 hours.

4.1.3.2.2 Unless all APSR are fully withdrawn, the APSR shall be determined to be OPERABLE by moving the APSR rods at least 2% at least once every 31 days.

*See Special Test Exceptions 3.10.1 and 3.10.2.

DAVIS-BESSE, UNIT 1

3/4 1-21

Amendment No. 162

REACTIVITY CONTROL SYSTEMS

POSITION INDICATOR CHANNELS

LIMITING CONDITION FOR OPERATION

3.1.3.3 All safety, regulating and axial power shaping control rod absolute position indicator channels and relative position indicator channels shall be OPERABLE and capable of determining the control rod group average positions within \pm 1.5%.

APPLICABILITY: MODES 1 and 2.

ACTION:

- a. With a maximum of one absolute position indicator channel per control rod group or one relative position indicator channel per control rod group inoperable either:
 - 1. Reduce THERMAL POWER to $\leq 60\%$ of the THERMAL POWER allowable for the reactor coolant pump combination and reduce the High Flux Trip Setpoint to $\leq 70\%$ of the THERMAL POWER allowable for the reactor coolant pump combination within 8 hours, or
 - 2. STARTUP and POWER OPERATION may continue provided:
 - a) The position of the control rod with the inoperable position indicator is verified within 8 hours by actuating its 0%, 25%, 50%, 75% or, 100% position reference indicator, and
 - b) The control rod group(s) containing the inoperable position indicator channel is subsequently maintained at the 0%, 25%, 50%, 75% or, 100% withdrawn position and verified at this position at least once per 12 hours thereafter, and
 - c) Operation is within the limits of Specification 3.1.3.5,
 3.1.3.6, or 3.1.3.9, as applicable.
- b. With more than one relative position indicator channel per control rod group inoperable, STARTUP and POWER OPERATION may continue provided that the requirements of either Action a.l or a.2 above have been complied with and the absolute position indicator channels are OPERABLE for the affected control rod assemblies.
- c. The provisions of Specification 3.0.4 are not applicable.

DAVIS-BESSE, UNIT 1

3/4 1-22

Amendment No. /4/5/2, 178



UNITED STATES VUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION

RELATED TO AMENDMENT NO. 178 TO FACILITY OPERATING LICENSE NO. NPF-3

TOLEDO EDISON COMPANY

CENTERIOR SERVICE COMPANY

<u>AND</u>

THE CLEVELAND ELECTRIC ILLUMINATING COMPANY

DAVIS-BESSE NUCLEAR POWER STATION, UNIT NO. 1

DOCKET NO. 50-346

1.0 INTRODUCTION

By letter dated April 30, 1992, the Toledo Edison Company requested changes to the Technical Specifications (TS) for Davis-Besse, Unit 1. The proposed changes would revise the TS related to reactivity control systems. The proposed changes, in addition to clarifying the present TS, would also delete the restriction for plant mode changes with one or more relative position indicator (RPI) channels inoperable.

2.0 EVALUATION

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The licensee has proposed to make the following changes to the TS:

- a. Section 3.1.3.1 would be revised to add word "and" to the end of the Action statement 3.1.3.1.c.2.a, 3.1.3.1.c.2.b and 3.1.3.1.c.2.c to clarify that Actions 3.1.3.1.c.2.a, b and c must be performed with either Actions 3.1.3.1.c.2.d or 3.1.3.1.c.2.e.
- b. Revise Action Statement 3.1.3.3.a.2 by stating that Startup and Power Operation may continue.
- c. Revise Action Statement 3.1.3.3.a.2.c by adding references to TS section 3.1.3.5 and 3.1.3.9.
- d. Revise Action 3.1.3.3.b to clarify that the action applies for the situation of more than one RPI channel per control rod group inoperable and to clarify that the requirements of either section 3.1.3.3.a.l or 3.1.3.3.a.2 must be met and allow startup or power operation to continue if the absolute position indication (API) channels for the affected control rods are operable.

e. Add a new action 3.1.3.3.c to state that the provisions of section 3.0.4 are not applicable.

The primary means of control rod position indication is provided by API while RPI provides the secondary means of position indication. Another means of rod position indication is provided by the position reference indicators which provide position indication corresponding to 0, 25, 50, 75 and 100 percent withdrawn from the core.

TS Section 3.0.4 states, in part, "Entry into an operational mode or other specified applicability condition shall not be made unless the conditions of the Limiting Condition for Operation (LCO) are met without reliance on provisions contained in the ACTION statements unless otherwise excepted." However, NRC Generic Letter 87-09 states: "For an LCO that has Action Requirements permitting continued operation for an unlimited period of time, entry into an operational mode or other specified condition of operation should be permitted in accordance with those Action Requirements." TS 3.0.4 unduly restricts plant operation while existing TS Action 3.1.3.3.a permits continued plant operation. Therefore, exception to TS 3.0.4 is acceptable based on the conformance to criterion described in GL 87-09.

The TS Action 3.1.3.3.b currently allows operation in modes 1 and 2 to continue up to 24 hours. The proposed change in this action statement will allow continuous operation provided the API channels are operable for the associated control rod assemblies. The API is a more reliable means of position indication than the RPI since during normal operation RPI is reset to match the API. Therefore, the requirement to shut down is overly restrictive when the API is operable. Also, TS Actions 3.1.3.3.a.2.a and 3.1.3.3.a.2.b provide another means of position indication in addition to API. In the event that both API and RPI, for the same control rod assembly, become inoperable, TS 3.0.3 would require the plant shutdown to be initiated within 1 hour. Therefore, the staff finds the proposed changes to the TS acceptable.

Based on its evaluation of the licensee's submittal, the NRC staff has concluded that the proposed changes to the TS are acceptable. The proposed changes are in accordance with the GL 87-09 and will remove unnecessary startup delays following plant outages and reduce unnecessary plant shutdowns.

3.0 STATE CONSULTATION

In accordance with the Commission's regulations, the Ohio State official was notified of the proposed issuance of the amendment. The State official had no comments.

4.0 <u>ENVIRONMENTAL CONSIDERATION</u>

Pursuant to 10 CFR 51.21, 51.32, and 51.35, an environmental assessment and finding of no significant impact has been prepared and published in the <u>Federal Register</u> on February 11, 1993 (58 FR 8068). Accordingly, based upon the environmental assessment, the Commission has determined that the issuance of this amendment will not have a significant effect on the quality of the human environment.

5.0 CONCLUSION

The staff has concluded, based on the considerations discussed above, that: (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, (2) such activities will be conducted in compliance with the Commission's regulations, and (3) the issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public.

Principal Contributor: H. Garg

Date: March 8, 1993

U. S. NUCLEAR REGULATORY COMMISSION TOLEDO EDISON COMPANY, ET AL. DOCKET NO. 50-346 NOTICE OF ISSUANCE OF AMENDMENT TO FACILITY OPERATING LICENSE

The U. S. Nuclear Regulatory Commission (the Commission) has issued Amendment No.178 to Facility Operating License No. NPF-3, issued to The Toledo Edison Company, Centerior Service Company, and The Cleveland Electric Illuminating Company (the licensee), which revised the Technical Specifications for operation of the Davis-Besse Nuclear Power Station, Unit No. 1 (the facility) located in Ottawa County, Ohio. The amendment was effective as of the date of its issuance.

The amendment revised the Technical Specification sections for reactivity control systems related to group heights for safety and regulating rod groups and for position indicator channels, thereby allowing more operational flexibility.

The application for the amendment complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations. The Commission has made appropriate findings as required by the Act and the Commission's rules and regulations in 10 CFR Chapter I, which are set forth in the license amendment.

Notice of Consideration of Issuance of Amendment and Opportunity for Hearing in connection with this action was published in the FEDERAL REGISTER on August 5, 1992 (57 FR 34598). No request for hearing or petition for leave to intervene was filed following this notice.

For further details with respect to this action see (1) the application for amendment dated April 30, 1992 (2) Amendment No. 178 to License No. NPF-3, (3) the Commission's related Safety Evaluation dated March 8, 1993 and (4) the Environmental Assessment dated February 3, 1993 (58 FR 8068). All of these items are available for public inspection at the Commission's Public Document Room, 2120 L Street, N.W., Washington, D.C., and at the University of Toledo Library, Documents Department, 2801 Bancroft Avenue, Toledo, Ohio 43606.

A copy of items (2), (3) and (4) may be obtained upon request addressed to the U. S. Nuclear Regulatory Commission, Washington, D. C. 20555, Attention: Director, Division of Reactor Projects III/IV/V.

Dated at Rockville, Maryland this 8th day of March 1993.

FOR THE NUCLEAR REGULATORY COMMISSION

Jon B. Hopkins, Sr. Project Manager Project Directorate III-3 Division of Reactor Projects III/IV/V Office of Nuclear Reactor Regulation

-2-

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Dated at Rockville, Maryland this 8th day of March 1993.

FOR THE NUCLEAR REGULATORY COMMISSION

ORIGINAL SIGNED BY:

Jon B. Hopkins, Sr. Project Manager Project Directorate III-3 Division of Reactor Projects III/IV/V Office of Nuclear Reactor Regulation

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