

October 21, 1987

*See Connection letter
of 10/30/87*

Docket No. 50-255

Mr. Kenneth W. Berry
Director, Nuclear Licensing
Consumers Power Company
1945 West Parnall Road
Jackson, Michigan 49201

Dear Mr. Berry:

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SUBJECT: AMENDMENT NO. 108 TO PROVISIONAL OPERATING LICENSE NO. DPR-20
(TAC NO. 63587)

The Commission has issued the enclosed Amendment No. 108 to Provisional Operating License No. DPR-20 for the Palisades Plant. This amendment consists of changes to the license and Technical Specifications in response to your application dated September 29, 1986, as supplemented by submittals dated March 19 and April 9, 1987.

This amendment makes several changes to the Administrative Controls Section of the Technical Specifications. Specifically, the changes clarify existing requirements, bring closer agreement to the terminology of the NRC Standard Technical Specifications, incorporate overtime work limitations stated in NRC Generic Letter 82-12, change the titles of some of the staffing positions and modify the minimum shift crew to meet the requirements of 10 CFR 50.54(m).

A copy of our related Safety Evaluation is also enclosed. The notice of issuance will be included in the Commission's biweekly Federal Register notice.

Sincerely,

Original signed by

Thomas V. Wambach, Project Manager
Project Directorate III-1
Division of Reactor Projects - III, IV, V
& Special Projects

Enclosures:

1. Amendment No. 108 to License No. DPR-20
2. Safety Evaluation

cc w/enclosures:
See next page

LA/PD31: DRSP
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PM/PD31: DRSP
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UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

CONSUMERS POWER COMPANY

PALISADES PLANT

DOCKET NO. 50-255

AMENDMENT TO PROVISIONAL OPERATING LICENSE

Amendment No. 108
License No. DPR-20

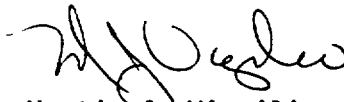
1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment by Consumers Power Company (the licensee) dated September 29, 1986, as supplemented March 19 and April 9, 1987, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public; and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.
2. Accordingly, Provisional Operating License No. DPR-20 is hereby amended as follows:
 - A. Incorporate changes to the Technical Specifications as indicated in the attachment to this license amendment and revise Paragraph 3.B to read as follows:

Technical Specifications

The Technical Specifications contained in Appendices A and B, as revised through Amendment No. 108, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications.

- B. Delete Paragraph 3.J in its entirety.
 - C. Delete from the license the: (1) Order for Modification of License dated August 29, 1980, as revised September 19, 1980; and (2) Order for Modification of License dated October 24, 1980.
3. This license amendment is effective as of the date of its issuance and shall be implemented within 30 days of the date of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION



Martin J. Virgilio, Director
Project Directorate III-1
Division of Reactor Projects - III, IV, V
& Special Projects

Attachment:
Changes to the Technical
Specifications

Date of Issuance: October 21, 1987

ATTACHMENT TO LICENSE AMENDMENT NO. 108

PROVISIONAL OPERATING LICENSE NO. DPR-20

DOCKET NO. 50-255

Revise Appendix A Technical Specifications by removing the pages identified below and inserting the enclosed pages. The revised pages are identified by the captioned amendment number and contain marginal lines indicating the area of change.

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ADMINISTRATIVE CONTROLS

6.1 RESPONSIBILITY

- 6.1.1 The Plant General Manager shall be responsible for overall plant operation and shall delegate in writing the succession for this responsibility during his absence.
- 6.1.2 The Shift Supervisor or in his absence from the control room, the second licensed senior operator on duty shall be responsible for the shift command function. A directive to this effect shall be issued annually by the Vice President - Nuclear Operations.

6.2 ORGANIZATION

6.2.1 OFFSITE

The offsite organization for plant management and technical support shall be as shown in Figure 6.2-1.

6.2.2 PLANT STAFF

The plant organization shall be as shown in Figure 6.2-2 and:

- a. Each on-duty shift shall be composed of at least the minimum shift crew composition shown in Table 6.2-1.
- b. At least one licensed senior operator shall be in the control room at all times during conditions other than cold shutdown or refueling. In addition to this senior operator, at least one licensed operator or senior operator shall be present at the controls at all times when fuel is in the reactor.
- c. A radiation safety technician shall be on site when fuel is in the reactor.*
- d. All core alterations, after the initial fuel loading, shall either be performed under the direct supervision of a licensed Senior Operator or Senior Operator holding a license limited to fuel handling. During this time no other responsibilities shall be assigned to this individual.
- e. A Fire Brigade of at least 5 members shall be maintained on site at all times.* The Fire Brigade shall not include 3 members of the minimum shift crew necessary for safe shutdown or any personnel required for other essential functions during a fire emergency.

*The radiation safety technician and the Fire Brigade composition may be less than the minimum requirements for a period of time not to exceed two hours in order to accommodate unexpected absence provided immediate action is taken to restore the minimum requirements.

6.2.3.2 COMPOSITION

PSE shall consist of a minimum of five (5) technical personnel located at the Palisades Plant.

6.2.3.3 QUALIFICATIONS

At least three of the full-time members at the Palisades Plant shall have a bachelor's degree in engineering or a related science. At least one of the three shall have a minimum of five years' professional experience which includes a minimum of two years' experience in nuclear power plant operation and/or design. Those individuals comprising the minimum complement of five and not having bachelor's degrees in engineering or a related science shall have at least two years' experience in the field for which they will provide expertise to PSE.

6.2.3.4 REPORTS

Reports of PSE activities shall be submitted regularly to the NSB.

6.3 PLANT STAFF QUALIFICATIONS

6.3.1 Each member of the plant staff shall meet or exceed the minimum qualifications of ANSI N18.1-1971 for comparable positions.

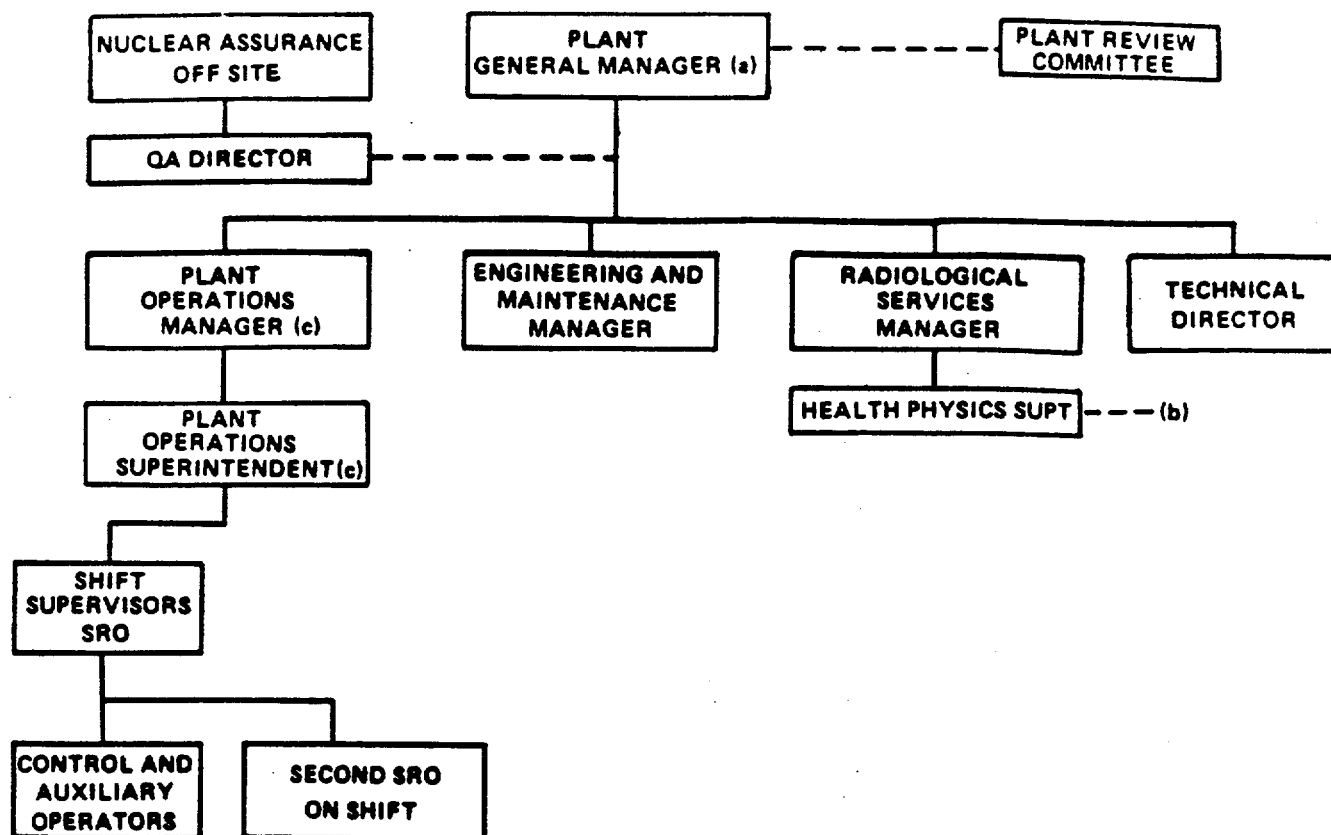
6.3.2 The Plant Health Physics Superintendent shall meet or exceed the qualifications of Regulatory Guide 1.8, September 1975.*

6.3.3 The Shift Technical Advisor shall have a bachelor's degree or equivalent and the Shift Engineer shall have a bachelor's degree in a scientific or engineering discipline with specific training in plant design and/or operations, and response and analysis of the plant for transients and accidents. The Shift Engineer shall hold a Senior Operator License.

Q

*For the purpose of this section, "Equivalent," as utilized in Regulatory Guide 1.8 for the bachelor's degree requirement, may be met with four years of any one or combination of the following: (a) Formal schooling in science or engineering, or (b) operational or technical experience/training in nuclear power.

**CONSUMERS POWER COMPANY
PLANT ORGANIZATION**



A. To support the above Plant organization, individuals knowledgeable in the following areas identified in ANSI N18.7-1976/ ANS 3.2 will report at the discretion of the Plant General Manager:

1. Nuclear Power Plant Mechanical, Electrical and Electronic Systems
2. Nuclear Engineering
3. Chemistry and Radiochemistry
4. Radiation Protection (Reports to Health Physics Superintendent)

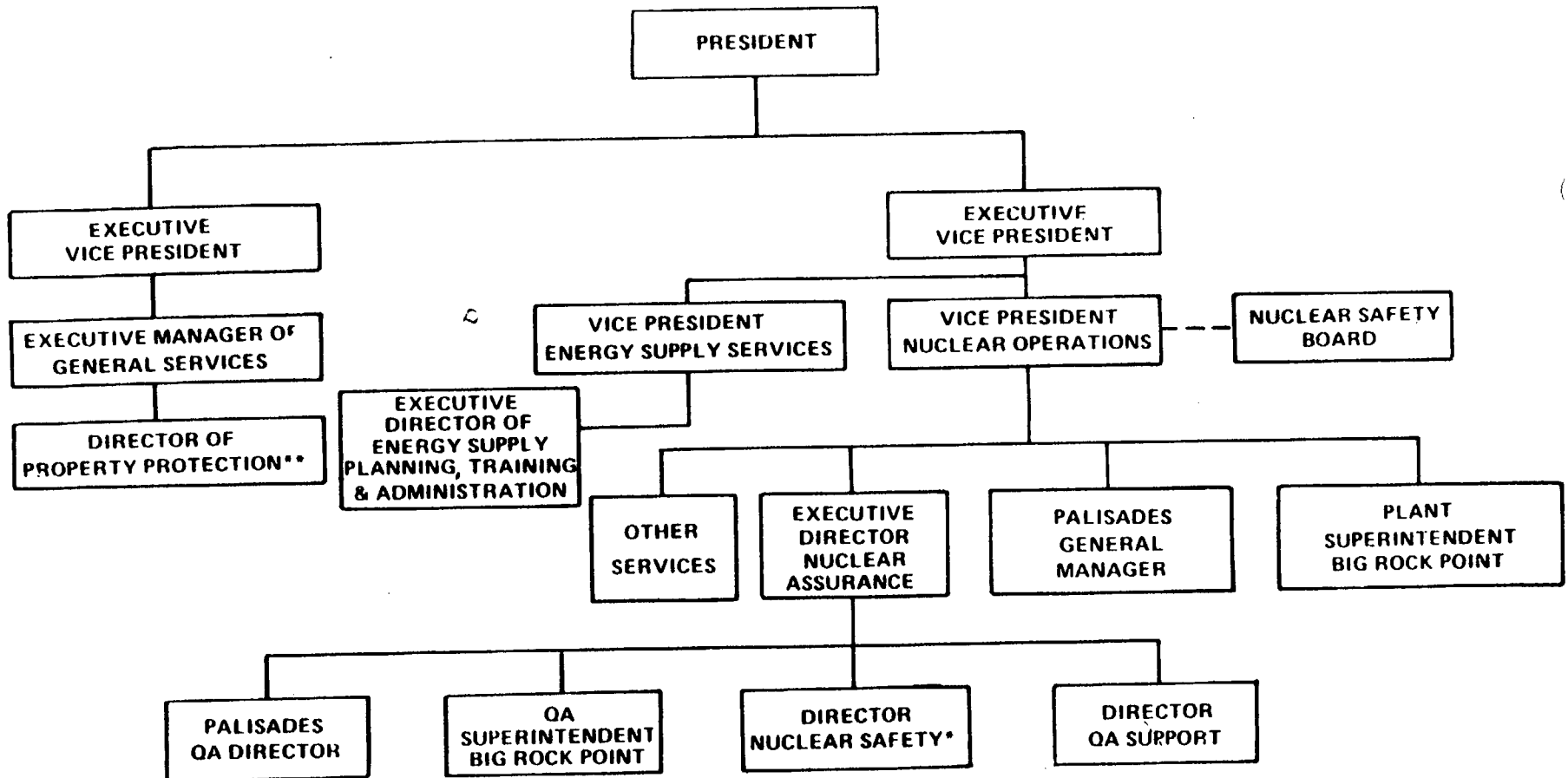
A single individual may be qualified and perform in more than one discipline.

(a) Responsible for the Plant Fire Protection Program implementation.

(b) A Radiation Safety Manager (RPM as defined in Regulatory Guide 1.8) shall be designated by the Plant General Manager and shall be either the Radiological Services Manager or the Health Physics Superintendent. The Radiation Safety Manager shall have direct access to the Plant General Manager in the matters of radiation safety.

(c) Either the Plant Operations Manager or the Plant Operations Superintendent will hold an SRO License and meet the other requirements of 6.3.1 of these Technical Specifications (as applicable to Operations Manager in ANSI N18.1). The individual holding an SRO License shall be responsible for directing the activities of licensed operators.

**CONSUMERS POWER COMPANY
OFFSITE ORGANIZATION**



* NSB CHAIRMAN

** RESPONSIBLE FOR OVERALL FIRE PROTECTION PROGRAM

FIGURE 6.2-1

6-2

Figure 6.2-2 (Contd)

- B. The Security Force will be supervised as described in the Plant Security Plan.
- C. Quality Assurance/Control activities will be in accordance with Consumers Power Company's Quality Assurance Program Description for Operational Nuclear Power Plants (CPC-2A, as revised).

Table 6.2-1

MINIMUM SHIFT CREW COMPOSITION

<u>POSITION</u>	<u>NUMBER OF INDIVIDUALS REQUIRED TO FILL POSITION</u>	
	Power Operation, Hot Standby and Hot Shutdown	Cold Shutdown and Refueling Shutdown*
SS	1**	1
SE or SRO	1**	None
RO	2	1
AO	2	2
STA	1**	None

SS - Shift Supervisor with a Senior Reactor Operators License
 SE - Shift Engineer with a Senior Reactor Operators License
 SRO - Individual with a Senior Reactor Operators License
 RO - Individual with a Reactor Operators License
 AO - Auxiliary Operator
 STA - Shift Technical Advisor

Except for the Shift Supervisor, the Shift Crew Composition may be one less than the minimum requirements of Table 6.2-1 for a period of time not to exceed 2 hours in order to accommodate unexpected absence of on-duty shift crew members provided immediate action is taken to restore the Shift Crew Composition to within the minimum requirements of Table 6.2-1. This provision does not permit any shift crew position to be unmanned upon shift change due to an oncoming shift crewman being late or absent.

*Does not include additional personnel required when core alterations are being conducted. See Section 6.2.2.d.

**There shall be two individuals with Senior Reactor Operator Licenses on shift. If either SRO on shift satisfies the Shift Engineer qualification requirements, then the STA does not need to be stationed.

ADMINISTRATIVE CONTROLS

6.4 TRAINING

- 6.4.1 A retraining and replacement training program for the plant staff shall be maintained under the direction of the Executive Director of Energy Supply Planning, Training and Administration, and shall meet or exceed the requirements and recommendations of Section 5.5 of ANSI N18.1-1971 and Appendix "A" of 10 CFR Part 55.
- 6.4.2 The Director of Property Protection is responsible for the development, revision, approval and implementation of the Fire Brigade training program. This training shall, as practicable, meet or exceed the requirements of Section 27 of the NFPA Code-1975. Fire Brigade training drills shall be held at least quarterly.

6.5 REVIEW AND AUDIT

6.5.1 PLANT REVIEW COMMITTEE (PRC)

6.5.1.1 FUNCTION

The Plant Review Committee (PRC) shall function to advise the Plant General Manager on all matters related to nuclear safety.

6.5.1.2 COMPOSITION

The PRC shall be composed of:

Chairman: Technical Engineer or Designated Alternate
Member: Operations Manager*
Member: Engineering and Maintenance Manager*
Member: Radiological Services Manager*
Member: Technical Director*
Member: Reactor Engineering Superintendent
Member: Operations Superintendent
Q Member: Instrumentation and Control Superintendent
Member: Shift Supervisor or Shift Engineer (1)

*may serve as Designated Alternate for the Chairman

6.5.1.3 ALTERNATES

Alternate members of the PRC shall be appointed in writing by the PRC Chairman to serve on a temporary basis. No more than two alternates shall participate as voting members at any one time in PRC activities. Members identified with a asterisk (*) above may function as the Designated Alternate for the Chairman, and in so doing, are not considered alternate members for voting purposes.

ADMINISTRATIVE CONTROLS

6.5.1.4 MEETING FREQUENCY

The PRC shall meet at least once per calendar month with special meetings as required.

6.5.1.5 QUORUM

A quorum of the PRC shall consist of the Chairman and four members (including alternates).

6.5.1.6 RESPONSIBILITIES

The PRC shall be responsible for:

- a. Review of: (1) all procedures required by Specification 6.8 and changes thereto and (2) any other proposed procedures or changes thereto as determined by the Plant General Manager to affect nuclear safety.
- b. Review of all proposed tests and experiments that affect nuclear safety.
- c. Review of all proposed changes to Appendix "A" Technical Specifications.
- d. Review of all proposed changes or modifications to plant systems or equipment that affect nuclear safety.
- e. Investigation of all violations of the Technical Specifications. (A report shall be prepared covering evaluation and recommendations to prevent recurrence and forwarded to the Vice President - Nuclear Operations and to the Director of Nuclear Safety.)
- f. Review of plant operations to detect potential nuclear safety hazards.
- g. Performance of special reviews and investigations and reports thereof as requested by the Plant General Manager or Chairman of NSB.
- h. Review of the Site Emergency Plan and implementing procedures.
- i. Review of all reportable events as defined in Section 1.4.

PRC review may be performed through a routing of the item subject to the requirements of Specification 6.5.1.7.

ADMINISTRATIVE CONTROLS

6.5.1.7 AUTHORITY

The PRC shall:

- a. Recommend in writing to the Plant General Manager approval or disapproval of items considered under Specifications 6.5.1.6.a. through d. above.
- b. Render determinations in writing with regard to whether or not each item considered under Specifications 6.5.1.6.a. through e. above constitutes an unreviewed safety question.
- c. Provide written notification within 24 hours to the Vice President - Nuclear Operations and to the Vice Chairman of NSB of any disagreement between the PRC and the Plant General Manager; however, the Plant General Manager shall have responsibility for the resolution of such disagreements pursuant to Specification 6.1.1 above.

The PRC Chairman may recommend to the Plant General Manager approval of those items identified in Specifications 6.5.1.6 a. through d. above based on a routing review provided the following conditions are met: (1) at least five PRC members, including the Chairman and no more than 2 alternates, shall review the item, concur with determination as to whether or not the item constitutes an unreviewed safety question, and provide written comments on the item; (2) all comments shall be resolved to the satisfaction of the reviewers providing the comments; and (3) if the PRC Chairman determines that the comments are significant, the item (including comments and resolutions) shall be recirculated to all reviewers for additional comments. The item shall be reviewed at a PRC meeting in the event that: (1) comments are not resolved; or (2) the Plant General Manager overrides the recommendations of the PRC; or (3) a proposed change to the Technical Specifications involves a safety limit, a limiting safety system setting or a limiting condition for operation; or (4) the item was reportable to the NRC.

6.5.1.8 RECORDS

The PRC shall maintain written minutes of each PRC meeting and shall provide copies to the NSB.

ADMINISTRATIVE CONTROLS

6.5.2 NUCLEAR SAFETY BOARD (NSB)

6.5.2.1 RESPONSIBILITIES

The Nuclear Safety Board (NSB) is responsible for maintaining a continuing examination of nuclear safety-related Corporate and plant activities and defining opportunities for policy changes related to improved nuclear safety performance. The NSB shall operate in accordance with a written charter, approved by the Vice President - Nuclear Operations, which designates the membership, authority, and rules for conducting the meetings.

6.5.2.2 FUNCTION

The NSB shall function to provide a review of designated activities in the areas specified in Specification 6.5.2.3.

6.5.2.3 COMPOSITION

The NSB shall consist of members appointed by the Vice President - Nuclear Operations. NSB shall be chaired by the Director of Nuclear Safety who will report directly to the Vice President on Nuclear Safety Board matters.

Collectively, personnel appointed for NSB shall be competent to conduct reviews in the following areas:

- a. Nuclear Power Plant Operations
- b. Nuclear Engineering
- c. Chemistry and Radiochemistry
- d. Metallurgy
- e. Instrumentation and Control
- f. Radiological Safety
- g. Mechanical and Electrical Engineering
- h. Quality Assurance Practices

An individual appointed to NSB may possess expertise in more than one of the above specialties. These individuals should, in general, have had professional experience in their specialty at or above the Senior Engineer level.

6.5.2.4 ALTERNATE MEMBERS

Alternate members may be appointed in writing by the Vice President - Nuclear Operations to act in place of members during any legitimate and unavoidable absences. The qualifications of alternate members shall be similar to those of members.

6.5.2.5 CONSULTANTS

Consultants shall be utilized as determined by the NSB Chairman to provide expert advice to the NSB. NSB members are not restricted as to sources of technical input and may call for separate investigation from any competent source.

6.5.2.6 MEETING FREQUENCY

NSB shall meet at least once per calendar quarter during the initial year of facility operation following fuel loading and at least once every six months thereafter.

6.5.2.7 QUORUM

A quorum of NSB shall consist of the Chairman, or his designated alternate, and at least four (4) members. No more than a minority of the quorum shall have line responsibility for operation of the facility. It is the responsibility of the Chairman to ensure that the quorum convened for a meeting contains appropriately qualified members or has at its disposal consultants sufficient to carry out the review functions required by the meeting agenda.

6.5.2.8 RESPONSIBILITIES

6.5.2.8.1 REVIEW

NSB shall be responsible for the review of:

- a. Significant operating abnormalities or deviations from normal and expected performance of plant equipment that affect nuclear safety.
- b. All reportable events and other violations (of applicable statutes, codes, regulations, orders, Technical Specifications, license requirements or of internal procedures or instructions) having nuclear safety significance.
- c. Issues of safety significance identified by the Plant General Manager, the NSB Chairman, or the PRC.
- d. Proposed changes in the operating license or Appendix "A" Technical Specifications.
- e. The results of actions taken to correct deficiencies identified by the audit program specified in Specifications 6.5.2.8.2 and 6.5.2.8.3 at least once every six months.
- f. Safety evaluations for changes to procedures, equipment, or systems and tests or experiments completed under the provisions of 10 CFR 50.59, to verify that such actions did not constitute an unreviewed safety question.
- g. Maintain cognizance of PRC activities through PSE attendance at scheduled PRC meetings or through review of PRC meeting minutes.

6.5.2.8.2 AUDITS

Audits of operational nuclear safety-related facility activities shall be performed under the cognizance of NSB. These audits shall encompass:

- a. The conformance of plant operation to provisions contained within the Technical Specifications and applicable license conditions at least once per 12 months.
- b. The performance, training and qualifications of the entire facility staff at least once per 12 months.

- c. The performance of activities required by the operational quality assurance program (CPC-2A QAPD) to meet the criteria of Appendix "B", 10 CFR 50, at least once per 24 months.
- d. The Site Emergency Plan and implementing procedures at least once per 12 months.
- e. The Site Security Plan and implementing procedures (as required by the Site Security Plan) at least once per 12 months.
- f. Any other area of plant operation considered appropriate by NSB or the Vice President - Nuclear Operations.
- g. The plant Fire Protection Program and implementing procedures at least once per 24 months.
- h. An independent fire protection and loss prevention inspection and audit shall be performed annually utilizing either qualified offsite licensee personnel or an outside fire protection firm.
- i. An inspection and audit of the fire protection and loss prevention program shall be performed by an outside qualified fire consultant at intervals no greater than 3 years.

Audit reports encompassed by Specification 6.5.2.8.2 above shall be forwarded to the NSB Vice Chairman and Secretary, and Management positions responsible for the areas audited within thirty (30) days after completion of the audit.

6.5.2.8.3 Audits of Nuclear Operations Department activities shall be performed under the cognizance of the NSB. These audits shall encompass:

- a. The radiological environmental monitoring program and the results thereof at least once per 12 months.
- b. The OFFSITE DOSE CALCULATION MANUAL and implementing procedures at least once per 24 months.
- c. The PROCESS CONTROL PROGRAM and implementing procedures for processing and packaging of radioactive wastes at least once per 24 months.

Audit reports encompassed by Specification 6.5.2.8.3 above shall be forwarded to the NSB Vice Chairman and Secretary, and Management positions responsible for the areas audited within thirty (30) days after completion of the audit.

6.5.2.9 AUTHORITY

The NSB Chairman shall report to and advise the Vice President - Nuclear Operations of significant findings associated with NSB activities and of recommendations related to improving plant nuclear safety performance.

6.9.3.1.B (Continued)

The annual radiological environmental operating reports shall include summarized and tabulated results in the format of Table 6.9-1 of all radiological environmental samples taken during the report period. In the event that some results are not available for inclusion with the report, the report shall be submitted noting and explaining the reasons for the missing results. The missing data shall be submitted as soon as possible in a supplementary report.

The reports shall also include the following: a summary description of the radiological environmental monitoring program including sampling methods for each sample type, a map of all sampling locations keyed to a table giving distances and directions from the reactor and the results of land use censuses required by the Specification 4.11.3, and results of the Interlaboratory Comparison Program required by Specification 4.11.5.

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6.9.3.3 Special Reports

- a. Special reports shall be submitted to the NRC covering the activities identified below pursuant to the requirements of the applicable referenced specifications:

<u>Area</u>	<u>Specification Reference</u>	<u>Reporting Due</u>
Prestressing, Anchorage, Liner and Penetration Tests	4.5.4 4.5.5	90 Days After Completion of the Test*

* A test is considered to be complete after all associated mechanical, chemical, etc., tests have been completed.

- b. Special reports shall be submitted in accordance with 10 CFR 50.4, within the time period specified for each report.

6.10 RECORD RETENTION

In addition to the applicable record retention requirements of Title 10, Code of Federal Regulations, the following records shall be retained for at least the minimum period indicated:

6.10.1 The following records shall be retained for at least five years:

- a. Records and logs of facility operation covering time interval at each power level.
- b. Records and logs of principal maintenance activities, inspections, repair and replacement of principal items of equipment related to nuclear safety.
- c. All reportable events as defined in Section 1.4.
- d. Records of surveillance activities, inspections and calibrations required by these Technical Specifications.

ADMINISTRATIVE CONTROLS

RECORD RETENTION (Contd)

- e. Records of changes made to the procedures required by Specification 6.8.1.
- f. Records of radioactive shipments.
- g. Records of sealed source leak tests and results.
- h. Records of annual physical inventory of all source material of record.

6.10.2 The following records shall be retained for the duration of the Facility Operating License:

- a. Record and drawing changes reflecting facility design modifications made to systems and equipment described in the Final Safety Analysis Report.
- b. Records of new and irradiated fuel inventory, fuel transfers and assembly burnup histories.
- c. Records of monthly radiation exposure for all individuals entering radiation control areas.
- d. Records of gaseous and liquid radioactive material released to the environs.
- e. Records of transient or operational cycles for those facility components designed for a limited number of transients or cycles.
- f. Records of inservice inspections performed pursuant to these Technical Specifications.
- g. Records of Quality Assurance activities required by the QA Program Description.
- h. Records of reviews performed for changes made to procedures or equipment or reviews of tests and experiments pursuant to 10 CFR 50.59.
- i. Records of meetings of the PRC and NSB.
- j. Records of monthly facility radiation and contamination surveys.

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- k. Records of secondary water sampling and quality.**
- l. Records of the service lives of all hydraulic and mechanical snubbers covered by Specification 3.20. This shall include the date at which the service life commences and associated installation and maintenance records.
- m. Records of training and qualification for members of the plant staff.**
- n. Records of reactor tests and experiments.**

6.11 RADIATION PROTECTION PROGRAM

Procedures for personnel radiation protection shall be prepared consistent with the requirements of 10 CFR, Part 20, and shall be approved, maintained and adhered to for all operations involving personnel radiation exposure.

6.12 HIGH RADIATION AREA

- 6.12.1 In lieu of the "control device" or "alarm signal" required by Paragraph 20.203(c)(2) of 10 CFR 20, each high radiation area in which the intensity of radiation is greater than 100 mrem/hr but less than 1000 mrem/hr shall be barricaded and conspicuously posted as a high radiation area and entrance thereto shall be controlled by requiring issuance of a Radiation Work Permit.* Any individual or group of individuals permitted to enter such areas shall be provided with or accompanied by one or more of the following:
- a. A radiation monitoring device which continuously indicates the radiation dose rate in the area.
 - b. A radiation monitoring device which continuously integrates the radiation dose rate in the area and alarms when a preset integrated dose is received. Entry into such areas with this monitoring device may be made after the dose rate level in the area has been established and personnel have been made knowledgeable of them.

*Health Physics personnel or personnel escorted by Health Physics personnel shall be exempt from the RWP issuance requirement during the performance of their assigned radiation protection duties provided they comply with approved radiation protection procedures for entry into high radiation areas.

**Effective with the issuance of Amendment No. 108.

6.13 (Deleted)

6.14 (Deleted)

6.15 SYSTEMS INTEGRITY

The licensee shall implement a program to reduce leakage from systems outside containment that would or could contain highly radioactive fluids during a serious transient or accident to as low as practical levels. This program shall include the following:

1. Provisions establishing preventive maintenance and periodic visual inspection requirements, and
2. Integrated leak test requirements for each system at a frequency not to exceed refueling cycle intervals.

6.16 IODINE MONITORING

The licensee shall implement a program which will ensure the capability to accurately determine the airborne iodine concentration in vital areas under accident conditions. This program shall include the following:

1. Training of personnel,
2. Procedures for monitoring, and
3. Provisions for maintenance of sampling and analysis equipment.



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION

RELATED TO AMENDMENT NO. 108 TO PROVISIONAL OPERATING LICENSE NO. DPR-20

CONSUMERS POWER COMPANY

PALISADES PLANT

DOCKET NO. 50-255

INTRODUCTION

By letter dated September 29, 1986, the Consumers Power Company (the licensee) requested changes to the Administrative Controls Section of the Technical Specifications for the Palisades Plant. Supplemental information was provided in submittals dated March 19 and April 9, 1987. The specific changes are addressed and evaluated below.

EVALUATION

Note that the letter designations in this evaluation correspond to the designations of the changes in the licensee's September 29, 1986, submittal.

A. The proposed change would change the title of Plant Superintendent to Plant General Manager. This is a position title change only and is, therefore, acceptable.

B. The proposed change would add a new Section 6.1.2 which says:

"The Shift Supervisor or, in his absence from the control room, the second licensed senior operator on duty shall be responsible for the shift command function. A directive to this effect shall be issued annually by the Vice President - Nuclear Operations."

This change is acceptable as it conforms to the wording of the Standard Technical Specifications (STS).

C. Section 6.2.2.b would be revised to say:

"At least one licensed senior operator shall be in the control room at all times during conditions other than cold shutdown or refueling. In addition to this senior operator, at least one licensed operator or senior operator shall be present at the controls at all times when fuel is in the reactor."

This change is acceptable as the change brings the Specification into conformance with 10 CFR 50.54(m)(2)(iii).

D. Section 6.2.2.c would be deleted and the subject matter incorporated into the new Section 6.2.2.b (see above). Consequently, Items d., e., and f. of Section 6.2.2 would be relettered c., d., and e., respectively. These changes are editorial in nature and, therefore, acceptable.

- E. New Section 6.2.2.c would be changed to read:

"A radiation safety technician shall be on site when fuel is in the reactor*."

"*The radiation safety technician and the Fire Brigade composition may be less than the minimum requirements for a period of time not to exceed two hours in order to accommodate unexpected absence provided immediate action is taken to restore the minimum requirements."

This change is acceptable as it conforms to the STS.

- F. New Section 6.2.2.d would be changed to read:

"All core alterations, after the initial fuel loading, shall either be performed under the direct supervision of a licensed Senior Operator or Senior Operator holding a license limited to fuel handling. During this time no other responsibilities shall be assigned to this individual."

This change is acceptable as it conforms to the STS.

- G. The proposed change is editorial in nature and is, therefore, acceptable.
- H. A new Section 6.2.2.f would be added that provides for administrative controls that limit the working hours of plant staff who perform safety-related functions. This change is acceptable as it conforms to the staff position described in Generic Letter 82-16.
- I. The proposed changes to Specification 6.2.3 concerning the Nuclear Activities Plant Organization are acceptable because the only changes are in the name of the organization and the deletion of off-site membership reflecting the fact that the engineering staff is now located on-site. Qualifications of members and function of the organization remain the same.
- J. In Section 6.3.2, the title Health Physicist would be replaced by the title Health Physics Superintendent. This change is acceptable as it is titular in nature.
- K. The licensee has proposed adding to Section 6.3.3 qualifications for the Shift Engineer. The change is intended, in conjunction with a required change to Table 6.2-1, to allow for the use of Option 1 (dual role SRO/STA) of the Commission Policy Statement on Engineering Expertise on Shift. The licensee has stated that the qualifications for the Shift Engineer will be a Bachelor's Degree in a scientific or engineering discipline. We find this proposed change acceptable as it meets Option 1 of the Commission Policy Statement on Engineering Expertise on Shift. If neither SRO on shift has the qualifications of the Shift Engineer, they will have a separate STA.

- L. The licensee has proposed changes to Figure 6.2-1. These changes are acceptable because reporting levels of safety-related functions have not been lowered and, in some cases, have been raised.
- M. The licensee has proposed changes to the plant organization, Figure 6.2-2. These changes include the titles of Generating Plant Superintendent Nuclear, Operations Superintendent and Operations Supervisor to Plant General Manager, Plant Operations Manager and Plant Operations Superintendent respectively; Health Physicist to Radiological Service Manager; deleting the positions of Maintenance Superintendent and Technical Superintendent and establishing the new positions of Engineering and Maintenance Manager, and Technical Director. These changes are acceptable as they do not delete any of the technical support to the Plant General Manager and they meet the acceptance criteria of Section 13.1 of NUREG-0800, the Standard Review Plan.
- N. The licensee proposed changes to Table 6.2-1 that would provide for the use of Option 1 of the Commission Policy Statement on Engineering Expertise on Shift. We find this proposed change acceptable since the Shift Engineer will have a Bachelor's Degree in a scientific or engineering discipline (See K. above).
- O. The requested change to Section 6.4.1 would reassign the responsibility for plant staff training from the Nuclear Training Administrator to the Executive Director of Energy Supply Planning, Training, and Administration. This change is acceptable as the responsibility for training is assigned at a high level of utility management.
- P. The proposed changes to Specification 6.4.2 would make the Director of Property Protection, rather than the Plant Training Coordinator, responsible for the fire brigade training program and would require that fire brigade training drills be held at least quarterly. These changes are acceptable because they are consistent with the licensee's fire protection plan which was approved by the NRC.
- Q. The proposed change to Section 6.5.1.2 would change the composition of the Plant Review Committee (PRC) to reflect position title changes and would provide for a broader range of alternatives for the PRC chairman. This change is acceptable as it meets the acceptance criteria of Section 13.4 of NUREG-0800, the Standard Review Plan.
- R. The proposed change to Section 6.5.1.3 would modify the provisions for alternates to the PRC chairman. This change is acceptable as it meets the acceptance criteria of Section 13.4 of NUREG-0800, the Standard Review Plan.
- S., T. The proposed changes to Sections 6.5.1.6.a and 6.5.1.6.e are titular in nature and are, therefore, acceptable.
- U. The proposed change to Section 6.5.2.3 would change the chairmanship of the Nuclear Safety Review Board (NSRB) to the Director of Nuclear Safety and deletes the Vice Chairman as part of the composition of the NSRB.

- U.1 The proposed changes to Section 6.5.2.7 would revise the quorum of the NSRB to include the alternate for the Chairman.

These changes (U. and U.1) are acceptable as they meet the acceptance criteria of Section 13.4 of NUREG-0800, the Standard Review Plan.

- V. The proposed change to Section 6.5.2.8.1.c would delete the position of Executive Engineer-NAPO from the Specification. This change is acceptable as it is editorial and reflects a title change.
- W. The proposed change to Section 6.5.2.8.1.g would change the title "NAPO" to "PSE." This change is acceptable as it reflects an organizational change (Section I. above).
- X. The changes to Sections 6.5.2.8.2.c. and f. and 6.5.2.8.3 are purely editorial in nature and therefore, are acceptable.
- Y. The change to Section 6.9.3.1.B is an editorial change with respect to an incorrect reference and therefore, is acceptable.
- Z. This request (part of Section 6.9.3.3) would delete a requirement for a special report with respect to primary system surveillance evaluation and review related to Specification 4.3 which had been previously removed from the Technical Specifications. We therefore find this proposed change to be editorial in nature and acceptable.
- AA. This change requests the deletion of a bimonthly status report on the program to improve the reliability of the paths to prevent post-LOCA boron precipitation. Since this program has been completed, the reports are no longer necessary. Therefore, we find the request acceptable.
- BB. The licensee has requested that Section 6.10, Records Retention, be changed to read:

"In addition to the applicable record retention requirements of Title 10, Code of Federal Regulations, the following records shall be retained for at least the minimum period indicated."

This change is acceptable as it is consistent with the STS.

- CC. The licensee has requested that records related to the training and qualifications of the plant staff and records of the reactor tests and experiments be moved from Section 6.10.1 to Section 6.10.2. This change is acceptable as it is consistent with the records retention period of the STS.
- DD. The licensee has requested that Item g. of Section 6.10.1 be relettered Item e., and changed to read:

"Records of changes made to the procedures required by Specification 6.8.1."

We find this change acceptable as it conforms to the STS.

- EE. The licensee has requested that Item k. of Section 6.10.1, which requires the retention of chlorine treatment records, be deleted. We find this request acceptable as the recordkeeping requirements of the National Pollution Discharge Elimination System (NPDES) for Palisades Plant cover this and make this item unnecessary.
- FF. The licensee's request reletters parts of 6.10.1 as a consequence of the above noted changes. We find this acceptable as it is an editorial change.
- GG. The licensee has requested that Item g. of Section 6.10.2 be revised to read:
- "Records of Quality Assurance activities required by the QA Program Description."
- We find this change acceptable as it is consistent with the STS.
- HH. The licensee has requested that Item i. of Section 6.10.2 be changed to read:
- "Records of the meetings of the PRC and NSB."
- This change is acceptable as it is editorial in nature since the Safety and Audit Review Board is now called the Nuclear Safety Board (NSB).
- II. The licensee requests that Item k of Section 6.10.2, which requires retention of environmental qualification records, be deleted and that a new Item k be added with respect to records of water sampling and quality. We find this change acceptable as it is consistent with the STS and the recordkeeping requirements for environmental qualification are now covered by 10 CFR 50.49.
- JJ. The licensee has requested that Section 6.13, which covers fire protection inspection, be deleted. We find this change acceptable as the same fire protection requirements are found in Items h. and i. of Section 6.5.2.8.2.
- KK. The licensee has requested that Section 6.14, which covers environmental qualifications, be deleted. We find this acceptable as the requirements have been replaced by 10 CFR 50.49.
- LL. The licensee has requested that two Orders be deleted from the Provisional Operating License. These are the Orders dated August 29, 1980, and October 24, 1980, both of which relate to Environmental Qualifications. We find this change acceptable as environmental qualification requirements are now covered by 10 CFR 50.49.
- MM. The licensee has requested that Item 3.J of the Provisional Operating License with respect to 18-month Surveillance Test Requirements during Cycle 5 be deleted. We find this change acceptable as it is obsolete.

ENVIRONMENTAL CONSIDERATION

This amendment relates to changes in recordkeeping, reporting, or administrative procedures or requirements. Accordingly, this amendment meets the eligibility criteria for categorical exclusion set forth in 10 CFR 51.22(c)(10). Pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment need be prepared in connection with the issuance of this amendment.

CONCLUSION

We have concluded, based on the considerations discussed above, that (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, and (2) such activities will be conducted in compliance with the Commission's regulations, and the issuance of the amendment will not be inimical to the common defense and security or to the health and safety of the public.

Date: October 21, 1987

Principal Contributors: F. Allenspach