

July 6, 1984

Docket No. 50-255

LS05-84-06-004

Mr. David J. Vandewalle
Nuclear Licensing Administrator
Consumers Power Company
1945 W. Parnall Road
Jackson, Michigan 49201

see Order of Nov. 9, 1979

Dear Mr. Vandewalle:

SUBJECT: LICENSE AMENDMENT DELETING REQUIREMENTS OF THE COMMISSION'S
NOVEMBER 9, 1979 ORDER MODIFYING LICENSE

Re: Palisades Plant

The Commission has issued the enclosed Amendment No. 84 to Provisional
Operating License No. DPR-20 for the Palisades Plant. This amendment
is in response to your application dated November 2, 1983.

This amendment deletes the requirements set forth in Items A., B., and
C. of Part IV of the Commission's November 9, 1979 Order Modifying License.

A Notice of Consideration of Issuance of Amendment to License and Proposed
No Significant Hazards Consideration Determination and Opportunity for
Hearing related to the requested action was published in the Federal
Register on March 22, 1984 (49 FR 10733). No request for hearing was
received and no comments were received.

A copy of our related Safety Evaluation is also enclosed. This action
will appear in the Commission's Monthly Notice Publication in the Federal
Register.

Sincerely,
Original signed by
Walter A. Paulson, Project Manager
Operating Reactors Branch #5
Division of Licensing

Enclosures:

1. Amendment No. 84 to License No. DPR
2. Safety Evaluation

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cc w/enclosures:

See next page

Docket	ELJordan
NRC PDR	OELD
Local PDR	WPaulson
ORB #5 Reading	LA
NSIC	DCrutchfield
JNGrace	ACRS (10)
SEPB	RDiggs
LSchneider	TBarnhart (4)

DL:ORB #5
MSH:ELTew
6/21/84

DL:ORB #5
WRaulson
6/21/84

DL:ORB #5
DCrutchfield
7/3/84

OELD
1/84

DL:AD/SA
FMiraglia
7/5/84

SEO 1
DSW USE 04
ADD: T. BARNHART(4)
L. SCHNEIDER
C. COSTANTINO(4)

Mr. David J. Vandewalle

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July 6, 1984

cc

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Chicago, Illinois 60670

Mr. Paul A. Perry, Secretary
Consumers Power Company
212 West Michigan Avenue
Jackson, Michigan 49201

Judd L. Bacon, Esquire
Consumers Power Company
212 West Michigan Avenue
Jackson, Michigan 49201

James G. Keppler, Regional Administrator
Nuclear Regulatory Commission, Region III
799 Roosevelt Road
Glen Ellyn, Illinois 60137

Township Supervisor
Covert Township
Route 1, Box 10
Van Buren County, Michigan 49043

Office of the Governor
Room 1 - Capitol Building
Lansing, Michigan 48913

Palisades Plant
ATTN: Mr. Robert Montross
Plant Manager
Covert, Michigan 49043

U.S. Environmental Protection Agency
Federal Activities Branch
Region V Office
ATTN: Regional Radiation Representative
230 South Dearborn Street
Chicago, Illinois 60604

Resident Inspector
c/o U.S. NRC
Palisades Plant
Route 2, P. O. Box 155
Covert, Michigan 49043

Lee E. Jager, P.E., Chief
Environmental and Occupational
Health Services Administration
Michigan Department of Public Health
3500 N. Logan Street
Post Office Box 30035
Lansing, Michigan 48909



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

CONSUMERS POWER COMPANY

DOCKET NO. 50-255

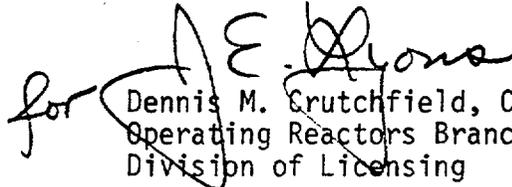
PAL-ISADES PLANT

AMENDMENT TO PROVISIONAL OPERATING LICENSE

Amendment No. 84
License No. DPR-20

1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment by Consumers Power Company (the licensee) dated November 2, 1983, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public; and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.
2. This license amendment is effective as of the date of its issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

for 
Dennis M. Crutchfield, Chief
Operating Reactors Branch #5
Division of Licensing

Date of Issuance: July 6, 1984

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UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION
SUPPORTING AMENDMENT NO. 84 TO PROVISIONAL OPERATING LICENSE NO. DPR-20
CONSUMERS POWER COMPANY
DOCKET NO. 50-255
PALISADES PLANT

1.0 INTRODUCTION

By letter dated November 2, 1983, Consumers Power Company (the licensee) proposed that certain requirements be deleted from the Commission's November 9, 1979 Order Modifying License.

These requirements are:

- "A. Prior to startup following the present refueling the licensee shall conduct a comprehensive review of all procedures and check lists to assure that:
- (1) all valves and other controls for engineered safety features have been identified in such procedures and check lists;
 - (2) such procedures and check lists require that all such valves and other controls are in their proper position prior to startup after any cold shutdown; and
 - (3) such procedures and check lists require that after testing, maintenance or other activities which involve manipulating such valves and other controls, the valves and other controls have been returned to their proper position for operation.
- "B. Report to the Director of the NRC's Region III office the results of at least monthly inspections during operation of all accessible valves and other controls for engineered safety systems for compliance with the Limiting Condition for Operation (LCO) requirements of the Technical Specifications.
- "C. Prior to startup following the present refueling, the licensee shall explain to the Director, NRC Office of Inspection and Enforcement, in a meeting in Bethesda, Maryland, how the above requirements shall be implemented."

A Notice of Consideration of Issuance of Amendment to License and Proposed No Significant Hazards Consideration Determination and Opportunity for

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Hearing related to the requested action was published in the Federal Register on March 22, 1984 (49 FR 10733). A request for hearing and public comments were not received.

2.0 DISCUSSION

Late in 1979 the NRC became aware that the Palisades Nuclear Power Facility had been operated for an extended period of time with the containment integrity violated by the locked-open condition of two manual isolation valves in the containment purge bypass line. This event plus a history of failure to adhere to procedure, inadequate procedure, personnel error, and problems in ability to control testing and maintenance activities, prompted the Nuclear Regulatory Commission on November 9, 1979, to issue an "Order Modifying License, Effective Immediately." This order required Consumers Power Company to comply with Items A, B, and C, above. The licensee's November 2, 1983 submittal requests that these requirements be deleted because (1) Items A and C were completed prior to startup from the 1979 refueling outage, and (2) with regard to Item B, the monthly reporting of the results of monthly surveillance of all accessible valves and controls for engineered safety features is unnecessary because any noncompliance discovered must be reported to the NRC in accordance with the Palisades Technical Specifications.

3.0 EVALUATION

The proposed deletion of the requirements of Items A, B; and C, above, is evaluated in the following paragraphs.

Item A

Item A was completed by the Palisades Management Review Taskforce, as monitored and verified by IE Inspection Reports No. 79-22, 79-24, 80-02 and 80-06. The licensee was notified by NRC letter dated April 25, 1980 that because the NRC inspections confirmed that the actions specified in the licensee's April 10, 1980 letter had been accomplished, startup of the Palisades Nuclear Plant was no longer restricted by the Order of November 9, 1979. Based on the IE verification of the completion of this item, the NRC staff concludes that the deletion of the requirement from the November 9, 1979 Order is acceptable.

Item B

Item B is an ongoing effort. The licensee continues to report on a monthly basis. The licensee prepared and utilized a master checklist which was reviewed and found to be acceptable by IE (Inspection Report 80-02). One valving error has been discovered in the approximately 2 years of inspections; the error was minor and did not result in noncompliance. The licensee's November 2, 1983 submittal states that the monthly surveillance of all accessible valves and controls for engineered safety features will continue to be performed.

The NRC staff considered the performance of the licensee in the evaluation of whether the special reporting requirement should be deleted. The NRC's Systematic Assessment of Licensee Performance (SALP) for the Palisades Plant for the period July 1, 1982 through June 30, 1983, transmitted to the licensee by letter dated October 20, 1983, demonstrated sustained, high quality performance by the licensee.

Based on the review of the above, the NRC staff concludes that the deletion of Item B of the requirements of the November 9, 1979 Order is acceptable. The licensee shall report any non-compliance in accordance with the Technical Specifications and Commission regulations.

Item C

Item C was completed by a meeting which was held on November 30, 1979, in Washington, D. C. (Inspection Report 79-24). The NRC concluded the licensee would meet the intent of the first two Order items if the programs described at this meeting were properly implemented. As noted in the above discussions, proper implementation has been specifically verified. Because this item was satisfactorily completed, the NRC staff concludes that the deletion of this item from the November 9, 1979 Order is acceptable.

4.0 ENVIRONMENTAL CONSIDERATION

This amendment involves a change in the recordkeeping, reporting, and administrative procedures and requirements. The Commission has previously issued a proposed finding that this amendment involves no significant hazards consideration and there has been no public comment on such finding. Accordingly, this amendment meets the eligibility criteria for categorical exclusion set forth in 10 CFR Sec 51.22(c)(10). Pursuant to 10 CFR 51.22(b) no environmental impact statement or environmental assessment need be prepared in connection with the issuance of this amendment.

5.0 CONCLUSION

The staff has concluded, based on the considerations discussed above, that: (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner; and (2) such activities will be conducted in compliance with the Commission's regulations and the issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public.

6. ACKNOWLEDGEMENT

W. A. Paulson and D. Boyd prepared this evaluation.

Dated: July 6, 1984