

September 13, 1984

Docket No. 50-255  
LS05-84-09-015

Mr. David J. Vandewalle  
Nuclear Licensing Administrator  
Consumers Power Company  
1945 W. Parnall Road  
Jackson, Michigan 49201

Dear Mr. Vandewalle:

SUBJECT: OPPORTUNITY FOR HEARING

Re: Palisades Plant - Radiological Effluent Technical Specifications

Enclosed is a "Notice of Consideration of Issuance of Amendment to Provisional Operating License and Proposed No Significant Hazards Consideration Determination and Opportunity for Hearing," which is being forwarded to the Office of the Federal Register for publication. This notice relates to your request for amendment dated July 31, 1984, which would add new Technical Specification sections to implement the requirements of 10 CFR Part 50 Appendix I by defining the limiting conditions for operation and surveillance requirements for radioactive liquid and gaseous monitoring, for concentration, dose and treatment of liquid, gaseous and solid wastes, and for total dose.

Sincerely,

Original signed by

Walter A. Paulson, Acting Chief  
Operating Reactors Branch #5  
Division of Licensing

Enclosure:  
Notice

cc w/enclosure:  
See next page

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Mr. David J. Vandewalle

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cc

M. I. Miller, Esquire  
Isham, Lincoln & Beale  
Suite 4200  
One First National Plaza  
Chicago, Illinois 60670

Mr. Paul A. Perry, Secretary  
Consumers Power Company  
212 West Michigan Avenue  
Jackson, Michigan 49201

Judd L. Bacon, Esquire  
Consumers Power Company  
212 West Michigan Avenue  
Jackson, Michigan 49201

James G. Keppler, Regional Administrator  
Nuclear Regulatory Commission, Region III  
799 Roosevelt Road  
Glen Ellyn, Illinois 60137

Township Supervisor  
Covert Township  
Route 1, Box 10  
Van Buren County, Michigan 49043

Office of the Governor  
Room 1 - Capitol Building  
Lansing, Michigan 48913

Palisades Plant  
ATTN: Mr. Robert Montross  
Plant Manager  
Covert, Michigan 49043

U.S. Environmental Protection Agency  
Federal Activities Branch  
Region V Office  
ATTN: Regional Radiation Representative  
230 South Dearborn Street  
Chicago, Illinois 60604

Resident Inspector  
c/o U.S. NRC  
Palisades Plant  
Route 2, P. O. Box 155  
Covert, Michigan 49043

Lee E. Jager, P.E., Chief  
Environmental and Occupational  
Health Services Administration  
Michigan Department of Public Health  
3500 N. Logan Street  
Post Office Box 30035  
Lansing, Michigan 48909

UNITED STATES NUCLEAR REGULATORY COMMISSIONCONSUMERS POWER COMPANYDOCKET NO. 50-255NOTICE OF CONSIDERATION OF ISSUANCE OF AMENDMENT TO  
PROVISIONAL OPERATING LICENSE AND PROPOSED NO SIGNIFICANT HAZARDS CONSIDERATION  
DETERMINATION AND OPPORTUNITY FOR HEARING

The U.S. Nuclear Regulatory Commission (the Commission) is considering issuance of an amendment to Provisional Operating License No. DPR-20 issued to Consumers Power Company (the licensee), for operation of the Palisades Plant located in Van Buren County, Michigan.

The proposed amendment would (1) modify the Technical Specifications for Palisades to add the radiological effluent technical specifications (RETS) necessary to implement the requirements of 10 CFR Part 50 Appendix I in accordance with the licensee's application for amendment dated July 31, 1984. The submittal replaces the request for amendment dated June 4, 1976 and March 12, 1979 which was noticed in the Monthly Federal Register on August 23, 1983 (48 FR 38398). The amendment provides new Technical Specification sections for the Appendix A Technical Specifications defining limiting conditions for operation and surveillance requirements for radioactive liquid and gaseous effluent monitoring, for concentration, dose and treatment of liquid, gaseous and solid wastes, and for total dose. The existing Technical Specifications on "Effluent Release" and "Environmental Monitoring Program" and the Special Technical Specifications on radiological effluents and monitoring have been reformatted and included in the revised Appendix A Technical Specifications.

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The proposed amendment also modifies Technical Specification change requests that are awaiting NRC approval. It replaces (2) Section 3.0.1, 3.0.2, 3.0.3 and 3.0.4 of the licensee's August 21, 1980 change request, that was noticed in the monthly Federal Register Notice on November 22, 1983 (48 FR 52810), by adding a revised section delineating the applicability of the Limiting Conditions for Operation. The proposed amendment also modifies (3) the licensee's November 5, 1982 change request that was noticed in the monthly Federal Register Notice on November 22, 1983 (48 FR 52811) by locating all process monitor operability and surveillance requirements in the appropriate tables generated as part of the RETS.

Before issuance of the proposed license amendment, the Commission will have made findings required by the Atomic Energy Act of 1954, as amended (the Act) and the Commission's regulations.

The Commission has made a proposed determination that the amendment request involves no significant hazards consideration. Under the Commission's regulations in 10 CFR 50.92, this means that operation of the facility in accordance with the proposed amendment would not (1) involve a significant increase in the probability or consequences of an accident previously evaluated; or (2) create the possibility of a new or different kind of accident from any accident previously evaluated; or (3) involve a significant reduction in a margin of safety.

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The Commission has provided guidance concerning the application of standards of no significant hazard consideration determination by providing certain examples (April 6, 1983, 48 FR 14870). One of the examples (ii) of actions likely to involve no significant hazards considerations relates to a change that constitutes an additional limitation, restriction, or control not presently included in the technical specification: for example, a more stringent surveillance requirement.

The licensee's proposed amendment would add limiting conditions for operation and surveillance requirements not presently included in the Technical Specifications. The proposed amendment, therefore, falls within the category of the cited example and the staff proposes to determine that the amendment would involve a no significant hazards consideration determination.

The Commission is seeking public comments on this proposed determination. Any comments received within 30 days after the date of publication of this notice will be considered in making any final determination. The Commission will not normally make a final determination unless it receives a request for a hearing.

Comments should be addressed to the Secretary of the Commission, U.S. Nuclear Regulatory Commission, Washington, D.C. 20555, Attn: Docketing and Service Branch.

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By October 19, 1984 , the licensee may file a request for a hearing with respect to issuance of the amendment to the subject provisional operating license and any person whose interest may be affected by this proceeding and who wishes to participate as a party in the proceeding must file a written petition for leave to intervene. Request for a hearing and petitions for leave to intervene shall be filed in accordance with the Commission's "Rules of Practice for Domestic Licensing Proceedings" in 10 CFR Part 2. If a request for a hearing or petition for leave to intervene is filed by the above date, the Commission or an Atomic Safety and Licensing Board Panel, will rule on the request and/or petition and the Secretary or the designated Atomic Safety and Licensing Board will issue a notice of hearing or an appropriate order.

As required by 10 CFR §2.714, a petition for leave to intervene shall set forth with particularity the interest of the petitioner in the proceeding, and how that interest may be affected by the results of the proceeding. The petition should specifically explain the reasons why intervention should be permitted with particular reference to the following factors: (1) the nature of the petitioner's right under the Act to be made a party to the proceeding; (2) the nature and extent of the petitioner's property, financial, or other interest in the proceeding; and (3) the possible effect of any order which may be entered in the proceeding on the petitioner's interest. The petition should also identify the specific aspects of the subject matter of the proceeding as to which petitioner wishes to intervene. Any person who has

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filed a petition for leave to intervene or who has been admitted as a party may amend the petition without requesting leave of the Board up to fifteen (15) days prior to the first prehearing conference scheduled in the proceeding, but such an amended petition must satisfy the specificity requirements described above.

Not later than fifteen (15) days prior to the first prehearing conference scheduled in the proceeding, a petitioner shall file a supplement to the petition to intervene which must include a list of the contentions which are sought to be litigated in the matter, and the bases for each contention set forth with reasonable specificity. Contentions shall be limited to matters within the scope of the amendment under consideration. A petitioner who fails to file such a supplement which satisfies these requirements with respect to at least one contention will not be permitted to participate as a party.

Those permitted to intervene become parties to the proceeding, subject to any limitations in the order granting leave to intervene, and have the opportunity to participate fully in the conduct of the hearing, including the opportunity to present evidence and cross-examine witnesses.

If a hearing is requested, the Commission will make a final determination on the issue of no significant hazards consideration. The final determination will serve to decide when the hearing is held.

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If the final determination is that the amendment request involves no significant hazards consideration, the Commission may issue the amendment and make it effective, notwithstanding the request for a hearing. Any hearing held would take place after issuance of the amendment.

If the final determination is that the amendment involves a significant hazards consideration, any hearing held would take place before the issuance of any amendment.

Normally, the Commission will not issue the amendment until the expiration of the 30-day notice period. However, should circumstances change during the notice period such that failure to act in a timely way would result, for example, in derating or shutdown of the facility, the Commission may issue the license amendment before the expiration of the 30-day notice period, provided that its final determination is that the amendment involves no significant hazards consideration. The final determination will consider all public and State comments received. Should the Commission take this action, it will publish a notice of issuance and provide for opportunity for a hearing after issuance. The Commission expects that the need to take this action will occur very infrequently.

A request for a hearing or a petition for leave to intervene must be filed with the Secretary of the Commission, U.S. Nuclear Regulatory Commission, Washington, D.C. 20555, Attention: Docketing and Service Branch, or may be delivered to the Commission's Public Document Room, 1717 H Street, N.W. Washington, D.C., by the above date. Where petitions are filed during the last ten (10) days of the notice period, it is requested that the



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petitioner promptly so inform the Commission by a toll-free telephone call to Western Union at (800) 325-6000 [in Missouri (800) 342-6700]. The Western Union operator should be given Datagram Identification Number 3737 and the following message addressed to Walter A. Paulson: petitioner's name and telephone number; date petition was mailed; plant name; and publication date and page number of this FEDERAL REGISTER notice. A copy of the petition should also be sent to the Executive Legal Director, U.S. Nuclear Regulatory Commission, Washington, D.C. 20555, and to Judd L. Bacon, Esquire, Consumers Power Company, 212 West Michigan Avenue, Jackson, Michigan 49201, attorney for the licensee.

Nontimely filings of petitions for leave to intervene, amended petitions, supplemental petitions and/or requests for hearing will not be entertained absent a determination by the Commission, the presiding officer or the Atomic Safety and Licensing Board designated to rule on the petition and/or request, that the petitioner has made a substantial showing of good cause for the granting of a late petition and/or request. That determination will be based upon a balancing of the factors specified in 10 CFR 2.714 (a)(1)(i)-(v) and 2.714(d).

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For further details with respect to this action, see the application for amendment which is available for public inspection at the Commission's Public Document Room, 1717 H Street, N.W., Washington, D.C. 20555, and at the Kalamazoo Public Library, 315 South Rose Street, Kalamazoo, Michigan 49006.

Dated at Bethesda, Maryland, this 13 day of September, 1984.

FOR THE NUCLEAR REGULATORY COMMISSION

*Walter A. Paulson*

Walter A. Paulson, Acting Chief  
Operating Reactors Branch #5  
Division of Licensing