

September 13, 1995

Mr. Oliver D. Kingsley, Jr.  
President, TVA Nuclear and  
Chief Nuclear Officer  
Tennessee Valley Authority  
6A Lookout Place  
1101 Market Street  
Chattanooga, Tennessee 37402-2801

SUBJECT: ISSUANCE OF TECHNICAL SPECIFICATION AMENDMENTS  
FOR THE BROWNS FERRY NUCLEAR PLANT UNITS 1, 2, AND 3  
(TAC NOS. M91944, M91945, AND M91946) (TS 349)

Dear Mr. Kingsley:

The Commission has issued the enclosed Amendment Nos. 224, 239, and 198 to Facility Operating License Nos. DPR-33, DPR-52, and DPR-68 for the Browns Ferry Nuclear Plant (BFN) Units 1, 2, and 3, respectively. These amendments are in response to your application dated March 31, 1995, and supplemented on July 14, 1995. The amendments revise the BFN Units 1, 2, and 3 reactor vessel pressure-temperature curves and bolt-up temperatures.

A copy of the NRC's Safety Evaluation is enclosed. A Notice of Issuance will be included in the Commission's next biweekly Federal Register notice.

Sincerely,

ORIGINAL SIGNED BY:

Joseph F. Williams, Project Manager  
Project Directorate II-3  
Division of Reactor Projects - I/II  
Office of Nuclear Reactor Regulation

Docket Nos. 50-259, 50-260 and 50-296

- Enclosures:
1. Amendment No. 224 to License No. DPR-33
  2. Amendment No. 239 to License No. DPR-52
  3. Amendment No. 198 to License No. DPR-68
  4. Safety Evaluation

Distribution w/enclosure  
 Docket File  
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 SVarga  
 ALee  
 GHill (6) T-5-C3  
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 ACRS (4)  
 EMerschhoff, RII  
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DATE	8/31/95		9/15/95		9/6/95		9/17/95	9/13/95	

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UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
WASHINGTON, D.C. 20555-0001

TENNESSEE VALLEY AUTHORITY

DOCKET NO. 50-259

BROWNS FERRY NUCLEAR PLANT, UNIT 1

AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 224  
License No. DPR-33

1. The Nuclear Regulatory Commission (the Commission) has found that:
  - A. The application for amendment by Tennessee Valley Authority (the licensee) dated March 31, 1995, and supplemented on July 14, 1995, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
  - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
  - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
  - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
  - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

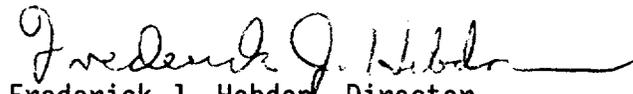
2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and paragraph 2.C.(2) of Facility Operating License No. DPR-33 is hereby amended to read as follows:

(2) Technical Specifications

The Technical Specifications contained in Appendices A and B, as revised through Amendment No. 224, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications.

3. This license amendment is effective as of its date of issuance and shall be implemented within 30 days from the date of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION



Frederick J. Hebdon, Director  
Project Directorate II-4  
Division of Reactor Projects - I/II  
Office of Nuclear Reactor Regulation

Attachment: Changes to the Technical  
Specifications

Date of Issuance: September 13, 1995

ATTACHMENT TO LICENSE AMENDMENT NO. 224

FACILITY OPERATING LICENSE NO. DPR-33

DOCKET NO. 50-259

Revise the Appendix A Technical Specifications by removing the pages identified below and inserting the enclosed pages. The revised pages are identified by the captioned amendment number and contain marginal lines indicating the area of change. \*Overleaf pages are provided to maintain document completeness.

**REMOVE**

3.6/4.6-3  
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3.6/4.6 PRIMARY SYSTEM BOUNDARY

LIMITING CONDITIONS FOR OPERATION

SURVEILLANCE REQUIREMENTS

3.6.A Thermal and Pressurization Limitations (Cont'd)

6. The pump in an idle recirculation loop shall not be started unless the temperatures of the coolant within the idle and operating recirculation loops are within 50°F of each other.
7. The reactor recirculation pumps shall not be started unless the coolant temperatures between the dome and the bottom head drain are within 145°F.

4.6.A Thermal and Pressurization Limitations (Cont'd)

6. Prior to and during startup of an idle recirculation loop, the temperature of the reactor coolant in the operating and idle loops shall be permanently logged.
7. Prior to starting a recirculation pump, the reactor coolant temperatures in the dome and in the bottom head drain shall be compared and permanently logged.

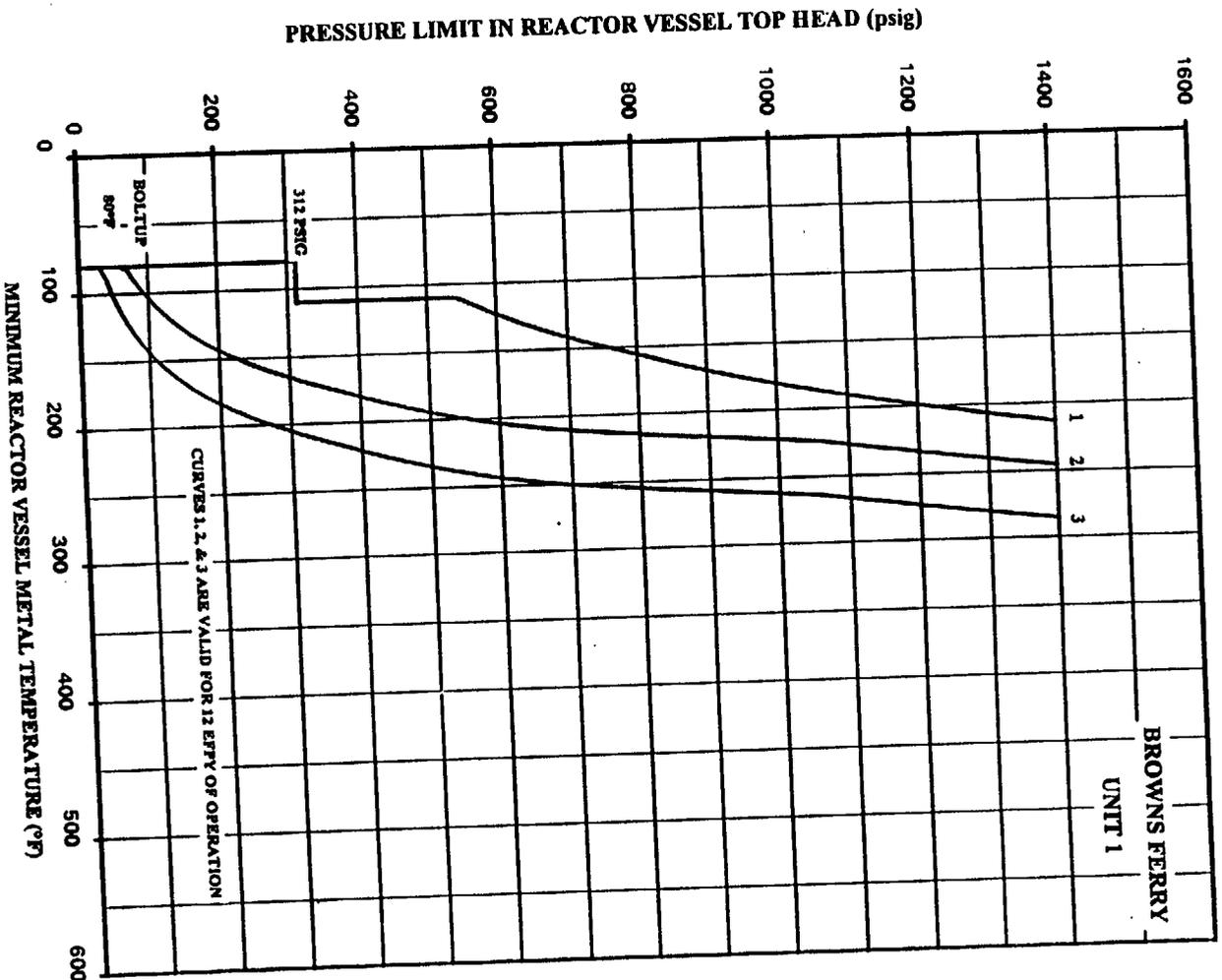


Figure 3.6.-1

**Curve No. 1**

Minimum temperature for pressure tests such as required by Section XI.

Minimum temperature of 191° F is required for test pressure of 1,100 psig.

**Curve No. 2**

Minimum temperature for mechanical heatup or cooldown following nuclear shutdown.

**Curve No. 3**

Minimum temperature for core operation (criticality) includes additional margin required for 10CFR150, Appendix G, Par. IV.A.3 which became effective July 26, 1983.

**Notes**

These curves include sufficient margin to provide protection against feedwater nozzles degradation. The curves allow for shifts in RT NDT of the Reactor vessel bellhine materials, in accordance with Reg. Guide 1.99 Rev. 2, to compensate for radiation embrittlement for 12 EFPY.

Figure 3.6-1

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### 3.6/4.6 BASES

#### 3.6.A/4.6.A Thermal and Pressurization Limitations

The reactor vessel has been analyzed for cyclic stresses caused by the temperature and pressure transients that arise from reactor trips, normal startup and shutdown, etc. The analysis assumed a maximum uniform heatup and cooldown rate of 100°F per hour for normal startup and shutdown and demonstrated that normal startup and shutdown cycles are within the required stress limits of Section III of the ASME Boiler and Pressure Vessel Code (1965 Edition including Summer 1966 addenda).

The operating limit curves for the reactor vessel (see Figure 3.6-1) were established in accordance with the requirements of 10CFR50 Appendix G and Appendix G of the Summer 1972 Addenda to Section III of the ASME Boiler and Pressure Vessel Code, 1971 Edition. The curves are based on a large postulated surface flaw, with a depth one-quarter of the vessel thickness, the referenced toughness,  $RT_{NDT}$ , and the stress intensity factors for the reactor vessel components.

The fracture toughness of ferritic steels decreases with exposure to fast neutrons ( $E > 1$  MeV) and therefore, initial values of  $RT_{NDT}$  have been adjusted to account for radiation embrittlement in the beltline region of the reactor vessel where neutron fluences are greater than  $10^{17}$  n/cm<sup>2</sup>. An adjusted reference temperature based on neutron fluence, copper content, nickel content, and initial  $RT_{NDT}$  for the controlling material was established using the methodology of Regulatory Guide 1.99, Revision 2, "Radiation Embrittlement of Reactor Vessel Materials." The pressure-temperature limit curve, Figure 3.6-1, Curves 1, 2, and 3, includes a shift in  $RT_{NDT}$  caused by the fluence corresponding to 12 effective full power years (EFPY) of operation.

Radiation embrittlement of the reactor vessel materials will be monitored periodically during operation by removing and evaluating, irradiation flux wires and Charpy impact specimens contained in capsules installed near the inside wall of the reactor vessel in the core region. After the first refueling outage, flux wires were removed and evaluated. The data were used to verify calculated neutron fluence and to predict cumulative neutron fluence after 12 EFPY. Capsules that are withdrawn in the future will contain flux wires and Charpy impact specimens. Data derived from these specimens will be used as input to future radiation embrittlement evaluations that will account for neutron fluences above those corresponding to 12 EFPY.

### 3.6/4.6 BASES

#### 3.6.A/4.6.A (Cont'd)

TVA letter dated May 15, 1987, proposed to withdraw the first set of reactor surveillance specimens from each reactor vessel at the end of each unit's cycle which most closely approximates 8.0 EFPY of operation. The reasoning was the development of an integrated surveillance program related to estimated fluence obtained from reactor vessel specimens prior to 8.0 EFPY would be premature because it would be based only on extrapolations of limited dosimetry measurements taken from unit 1 during the first cycle of operation. Dosimetry measurements for 8.0 EFPY would be more credible than cycle 1 dosimetry data. NRC letter dated December 2, 1988, stated that BFN could withdraw the first reactor vessel specimen from each reactor vessel at the end of each unit's cycle of operation that most closely approximates 8.0 EFPY of operation. After withdrawal of each unit's first sample, the remaining specimens will be withdrawn every 6.0 EFPY thereafter.

As described in paragraph 4.2.5 of the Safety Analysis Report, detailed stress analyses have been made on the reactor vessel for both steady-state and transient conditions with respect to material fatigue. The results of these analyses are compared to allowable stress limits. Requiring the coolant temperature in an idle recirculation loop to be within 50°F of the operating loop temperature before a recirculation pump is started assures that the changes in coolant temperature at the reactor vessel nozzles and bottom head region are acceptable.

The coolant in the bottom of the vessel is at a lower temperature than that in the upper regions of the vessel when there is no recirculation flow. This colder water is forced up when recirculation pumps are started. This will not result in stresses which exceed ASME Boiler and Pressure Vessel Code, Section III limits when the temperature differential is not greater than 145°F.

The requirements for full tension boltup of the reactor vessel closure are based on the NDT temperature plus 60°F. This is derived from the requirements of the ASME code to which the vessel was built. The NDT temperature of the closure flanges, adjacent head, and shell material is a maximum of 20°F and a maximum of 10°F for the stud material. Therefore, the minimum temperature for full tension boltup is 20°F plus 60°F for a total of 80°F. The partial boltup is restricted to the full loading of eight studs at 70°F, which is stud NDT temperature (10°F) plus 60°F. The neutron radiation fluence at the closure flanges is well below  $10^{17}$  nvt  $\geq$  1 Mev; therefore, radiation effects will be minor and will not influence this temperature.

### 3.6/4.6 BASES

#### 3.6.B/4.6.B Coolant Chemistry

Materials in the primary system are primarily 304 stainless steel and the Zircaloy cladding. The reactor water chemistry limits are established to prevent damage to these materials. Limits are placed on conductivity and chloride concentrations. Conductivity is limited because it is continuously measured and gives an indication of abnormal conditions and the presence of unusual materials in the coolant. Chloride limits are specified to prevent stress corrosion cracking of stainless steel.

Zircaloy does not exhibit similar stress corrosion failures. However, there are some operating conditions under which the dissolved oxygen content of the reactor coolant water could be higher than .2-.3 ppm, such as reactor STARTUP and Hot Standby. During these periods, the most restrictive limits for conductivity and chlorides have been established. When steaming rates exceed 100,000 lb/hr, boiling deaerates the reactor water. This reduces dissolved oxygen concentration and assures minimal chloride-oxygen content, which together tend to induce stress corrosion cracking.

When conductivity is in its normal range, pH and chloride and other impurities affecting conductivity must also be within their normal range. When conductivity becomes abnormal, then chloride measurements are made to determine whether or not they are also out of their normal operating values. This would not necessarily be the case. Conductivity could be high due to the presence of a neutral salt which would not have an effect on pH or chloride. In such a case, high conductivity alone is not a cause for shutdown. In some types of water-cooled reactors, conductivities are in fact high due to purposeful addition of additives. In the case of BWRs, however, where no additives are used and where near neutral pH is maintained, conductivity provides a very good measure of the quality of the reactor water. Significant changes therein provide the operator with a warning mechanism so he can investigate and remedy the condition causing the change before limiting conditions, with respect to variables affecting the boundaries of the reactor coolant, are exceeded. Methods available to the operator for correcting the off-standard condition include operation of the reactor cleanup system, reducing the input of impurities and placing the reactor in the Cold Shutdown condition. The major benefit of Cold Shutdown is to reduce the temperature dependent corrosion rates and provide time for the cleanup system to reestablish the purity of the reactor coolant.

The conductivity of the reactor coolant is continuously monitored when there is fuel in the reactor vessel. Once a week the continuous monitor is checked with an in-line flow cell and is considered adequate to assure accurate readings of the monitors. If conductivity is within its

### 3.6/4.6 BASES

#### 3.6.B/4.6.B (Cont'd)

normal range, chlorides and other impurities will also be within their normal ranges. The reactor coolant samples will also be used to determine the chlorides. Therefore, the sampling frequency is considered adequate to detect long-term changes in the chloride ion content.

The basis for the equilibrium coolant iodine activity limit is a computed dose to the thyroid of 36 rem at the exclusion distance during the two-hour period following a steam line break. This dose is computed with the conservative assumption of a release of 140,000 lbs of coolant prior to closure of the isolation valves, and a X/Q value of  $3.4 \times 10^{-4}$  Sec/m<sup>3</sup>.

The maximum activity limit during a short term transient is established from consideration of a maximum iodine inhalation dose less than 300 rem. The probability of a steam line break accident coincident with an iodine concentration transient is significantly lower than that of the accident alone, since operation of the reactor with iodine levels above the equilibrium value is limited to 5 percent of total operation.

The sampling frequencies are established in order to detect the occurrence of an iodine transient which may exceed the equilibrium concentration limit, and to assure that the maximum coolant iodine concentrations are not exceeded. Additional sampling is required following power changes and off-gas transients, since present data indicate that the iodine peaking phenomenon is related to these events.

#### 3.6.C/4.6.C Coolant Leakage

Allowable leakage rates of coolant from the reactor coolant system have been based on the predicted and experimentally observed behavior of cracks in pipes and on the ability to makeup coolant system leakage in the event of loss of offsite ac power. The normally expected background leakage due to equipment design and the detection capability for determining coolant system leakage were also considered in establishing the limits. The behavior of cracks in piping systems has been experimentally and analytically investigated as part of the USAEC sponsored Reactor Primary Coolant System Rupture Study (the Pipe Rupture Study). Work utilizing the data obtained in this study indicates that leakage from a crack can be detected before the crack grows to a dangerous or critical size by mechanically or thermally induced cyclic loading, or stress corrosion cracking or some other mechanism characterized by gradual crack growth. This evidence suggests that for leakage somewhat greater than the limit specified for unidentified leakage, the probability is small that imperfections or cracks associated with such leakage would grow rapidly. However, the establishment of allowable unidentified leakage greater than that given in 3.6.C on the basis of the data presently available would be premature because of uncertainties associated with the data. For leakage of the order of five gpm, as specified in 3.6.C, the experimental and analytical data



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TENNESSEE VALLEY AUTHORITY

DOCKET NO. 50-260

BROWNS FERRY NUCLEAR PLANT, UNIT 2

AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 239  
License No. DPR-52

1. The Nuclear Regulatory Commission (the Commission) has found that:
  - A. The application for amendment by Tennessee Valley Authority (the licensee) dated March 31, 1995, and supplemented on July 14, 1995, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
  - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
  - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
  - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
  - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

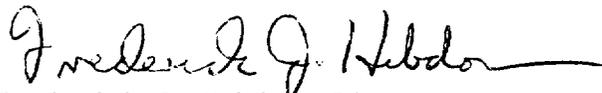
2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and paragraph 2.C.(2) of Facility Operating License No. DPR-52 is hereby amended to read as follows:

(2) Technical Specifications

The Technical Specifications contained in Appendices A and B, as revised through Amendment No. 239, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications.

3. This license amendment is effective as of its date of issuance and shall be implemented within 30 days from the date of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION



Frederick J. Hebdon, Director  
Project Directorate II-4  
Division of Reactor Projects - I/II  
Office of Nuclear Reactor Regulation

Attachment: Changes to the Technical  
Specifications

Date of Issuance: September 13, 1995

ATTACHMENT TO LICENSE AMENDMENT NO. 239

FACILITY OPERATING LICENSE NO. DPR-52

DOCKET NO. 50-260

Revise the Appendix A Technical Specifications by removing the pages identified below and inserting the enclosed pages. The revised pages are identified by the captioned amendment number and contain marginal lines indicating the area of change. \*Overleaf pages are provided to maintain document completeness.

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### 3.6/4.6 PRIMARY SYSTEM BOUNDARY

#### LIMITING CONDITIONS FOR OPERATION

##### 3.6.A. Thermal and Pressurization Limitations (Cont'd)

4. The beltline region of reactor vessel temperatures during inservice hydrostatic or leak testing shall be at or above the temperatures shown on curve #1 of Figure 3.6-1. The applicability of this curve to these tests is extended to nonnuclear heatup and ambient loss cooldown associated with these tests only if the heatup and cooldown rates do not exceed 15°F per hour.
  
5. The reactor vessel head bolting studs may be partially tensioned (four sequences of the seating pass) provided the studs and flange materials are above 70°F. Before loading the flanges any more, the vessel flange and head flange must be greater than 82°F, and must remain above 82°F while under full tension.

#### SURVEILLANCE REQUIREMENTS

##### 4.6.A. Thermal and Pressurization Limitations (Cont'd)

4. DELETED
  
5. When the reactor vessel head bolting studs are tensioned and the reactor is in a cold condition, the reactor vessel shell temperature immediately below the head flange shall be permanently recorded.

3.6/4.6 PRIMARY SYSTEM BOUNDARY

LIMITING CONDITIONS FOR OPERATION

3.6.A Thermal and Pressurization Limitations (Cont'd)

6. The pump in an idle recirculation loop shall not be started unless the temperatures of the coolant within the idle and operating recirculation loops are within 50°F of each other.
7. The reactor recirculation pumps shall not be started unless the coolant temperatures between the dome and the bottom head drain are within 145°F.

SURVEILLANCE REQUIREMENTS

4.6.A Thermal and Pressurization Limitations (Cont'd)

6. Prior to and during startup of an idle recirculation loop, the temperature of the reactor coolant in the operating and idle loops shall be permanently logged.
7. Prior to starting a recirculation pump, the reactor coolant temperatures in the dome and in the bottom head drain shall be compared and permanently logged.

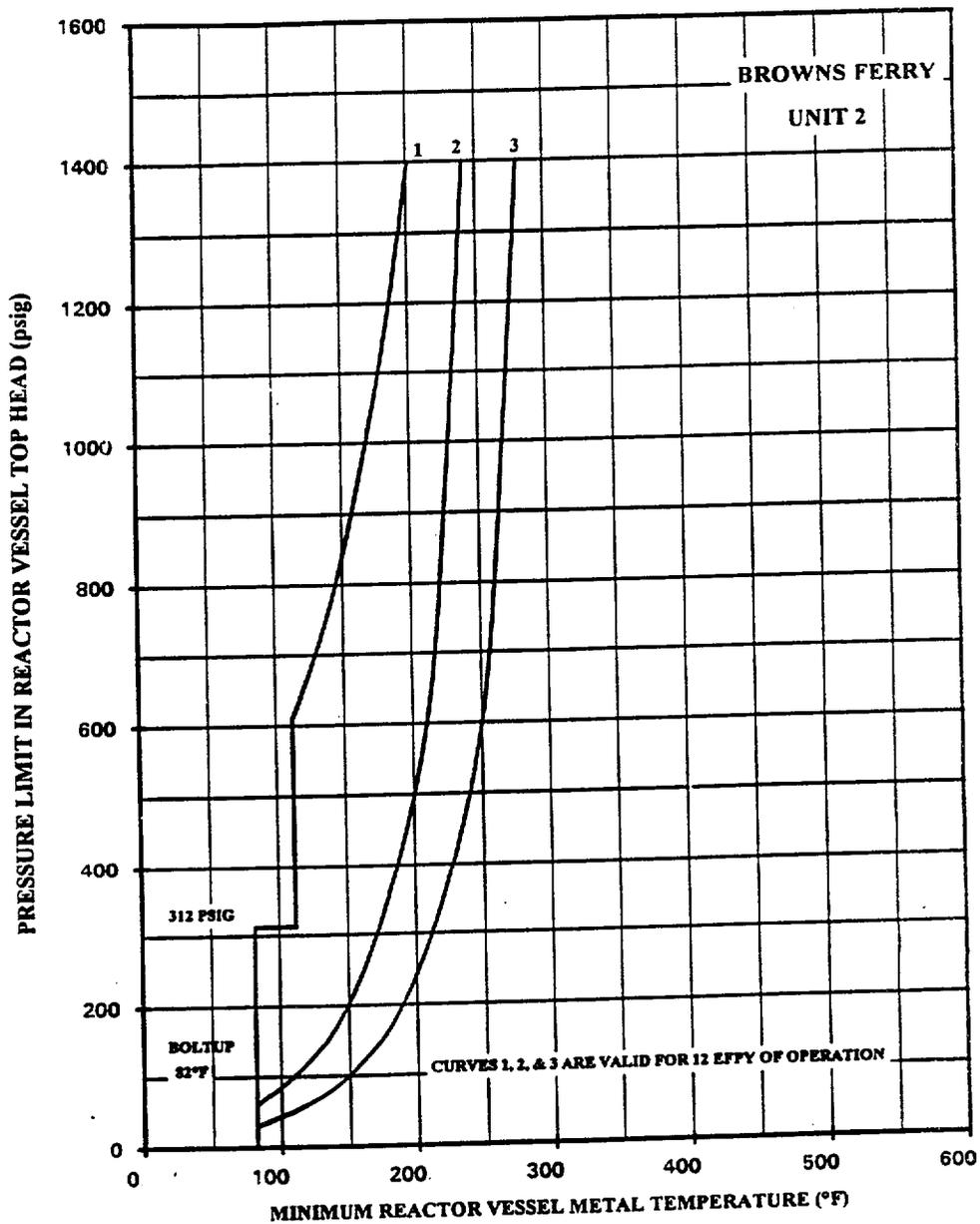


Figure 3.6.-1

**Curve No. 1**  
Minimum temperature for pressure tests such as required by Section XI. Minimum temperature of 178° F is required for test pressure of 1,100 psig.

**Curve No. 2**  
Minimum temperature for mechanical heatup or cooldown following nuclear shutdown.

**Curve No. 3**  
Minimum temperature for core operation (criticality) includes additional margin required for 10CFR50, Appendix G, Par. IV.A.3 which became effective July 26, 1983.

**Notes**  
These curves include sufficient margin to provide protection against feedwater nozzle degradation. The curves allow for shifts in  $RT_{NDT}$  of the Reactor vessel beltline materials, in accordance with Reg. Guide 1.99 Rev. 2, to compensate for radiation embrittlement for 12 EFPY.

Figure 3.6-1

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### 3.6/4.6 BASES

#### 3.6.A/4.6.A Thermal and Pressurization Limitations

The reactor vessel has been analyzed for cyclic stresses caused by the temperature and pressure transients that arise from reactor trips, normal startup and shutdown, etc. The analysis assumed a maximum uniform heatup and cooldown rate of 100°F per hour for normal startup and shutdown and demonstrated that normal startup and shutdown cycles are within the required stress limits of Section III of the ASME Boiler and Pressure Vessel Code (1965 Edition including Summer 1966 addenda).

The operating limit curves for the reactor vessel (see Figure 3.6-1) were established in accordance with the requirements of 10CFR50 Appendix G and Appendix G of the Summer 1972 Addenda to Section III of the ASME Boiler and Pressure Vessel Code, 1971 Edition. The curves are based on a large postulated surface flaw, with a depth one-quarter of the vessel thickness, the referenced toughness,  $RT_{NDT}$ , and the stress intensity factors for the reactor vessel components.

The fracture toughness of ferritic steels decreases with exposure to fast neutrons ( $E > 1$  MeV) and therefore, initial values of  $RT_{NDT}$  have been adjusted to account for radiation embrittlement in the beltline region of the reactor vessel where neutron fluences are greater than  $10^{17}$  n/cm<sup>2</sup>. An adjusted reference temperature based on neutron fluence, copper content, nickel content, and initial  $RT_{NDT}$  for the controlling material was established using the methodology of Regulatory Guide 1.99, Revision 2, "Radiation Embrittlement of Reactor Vessel Materials." The pressure-temperature limit curve, Figure 3.6-1, Curves 1, 2, and 3, includes a shift in  $RT_{NDT}$  caused by the fluence corresponding to 12 effective full power years (EFPY) of operation.

Radiation embrittlement of the reactor vessel materials will be monitored periodically during operation by removing and evaluating, irradiation flux wires and Charpy impact specimens contained in capsules installed near the inside wall of the reactor vessel in the core region. After the first refueling outage, flux wires were removed and evaluated. The data were used to verify calculated neutron fluence and to predict cumulative neutron fluence after 12 EFPY. Capsules that are withdrawn in the future will contain flux wires and Charpy impact specimens. Data derived from these specimens will be used as input to future radiation embrittlement evaluations that will account for neutron fluences above those corresponding to 12 EFPY.

### 3.6/4.6 BASES

#### 3.6.A/4.6.A (Cont'd)

TVA letter dated May 15, 1987, proposed to withdraw the first set of reactor surveillance specimens from each reactor vessel at the end of each unit's cycle which most closely approximates 8.0 EFPY of operation. The reasoning was the development of an integrated surveillance program related to estimated fluence at this time would be premature because it would be based only on extrapolations of limited dosimetry measurements taken from unit 1 during the first cycle. Dosimetry measurements for 8.0 EFPY would be more credible than cycle 1 dosimetry data. NRC letter dated December 2, 1988, agreed and stated that BFN could withdraw the first specimen from each reactor vessel at the end of each unit's cycle of operation most closely approximates 8.0 EFPY of operation. After withdrawal of each unit's first sample, the remaining specimens will be withdrawn every 6.0 EFPY thereafter.

As described in paragraph 4.2.5 of the Safety Analysis Report, detailed stress analyses have been made on the reactor vessel for both steady-state and transient conditions with respect to material fatigue. The results of these analyses are compared to allowable stress limits. Requiring the coolant temperature in an idle recirculation loop to be within 50°F of the operating loop temperature before a recirculation pump is started assures that the changes in coolant temperature at the reactor vessel nozzles and bottom head region are acceptable.

The coolant in the bottom of the vessel is at a lower temperature than that in the upper regions of the vessel when there is no recirculation flow. This colder water is forced up when recirculation pumps are started. This will not result in stresses which exceed ASME Boiler and Pressure Vessel Code, Section III limits when the temperature differential is not greater than 145°F.

The requirements for full tension boltup of the reactor vessel closure are based on the NDT temperature plus 60°F. This is derived from the requirements of the ASME code to which the vessel was built. The NDT temperature of the closure flanges, adjacent head, and shell material is a maximum of 22°F and a maximum of 10°F for the stud material. Therefore, the minimum temperature for full tension boltup is 22°F plus 60°F for a total of 82°F. The partial boltup is restricted to the full loading of



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TENNESSEE VALLEY AUTHORITY

DOCKET NO. 50-296

BROWNS FERRY NUCLEAR PLANT, UNIT 3

AMENDMENT TO FACILITY OPERATING LICENSE

Amendment No. 198  
License No. DPR-68

1. The Nuclear Regulatory Commission (the Commission) has found that:
  - A. The application for amendment by Tennessee Valley Authority (the licensee) dated March 31, 1995, and supplemented on July 14, 1995, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
  - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
  - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
  - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
  - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

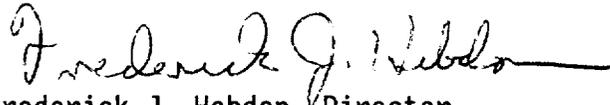
2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment and paragraph 2.C.(2) of Facility Operating License No. DPR-68 is hereby amended to read as follows:

(2) Technical Specifications

The Technical Specifications contained in Appendices A and B, as revised through Amendment No. 198, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications.

3. This license amendment is effective as of its date of issuance and shall be implemented within 30 days from the date of issuance.

FOR THE NUCLEAR REGULATORY COMMISSION



Frederick J. Hebdon, Director  
Project Directorate II-4  
Division of Reactor Projects - I/II  
Office of Nuclear Reactor Regulation

Attachment: Changes to the Technical  
Specifications

Date of Issuance: September 13, 1995

ATTACHMENT TO LICENSE AMENDMENT NO. 198

FACILITY OPERATING LICENSE NO. DPR-68

DOCKET NO. 50-296

Revise the Appendix A Technical Specifications by removing the pages identified below and inserting the enclosed pages. The revised pages are identified by the captioned amendment number and contain marginal lines indicating the area of change.

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3.6/4.6-24  
3.6/4.6-25\*  
3.6/4.6-26\*  
3.6/4.6-27



3.6/4.6 PRIMARY SYSTEM BOUNDARY

LIMITING CONDITIONS FOR OPERATION

3.6.A Thermal and Pressurization  
Limitations (Cont'd)

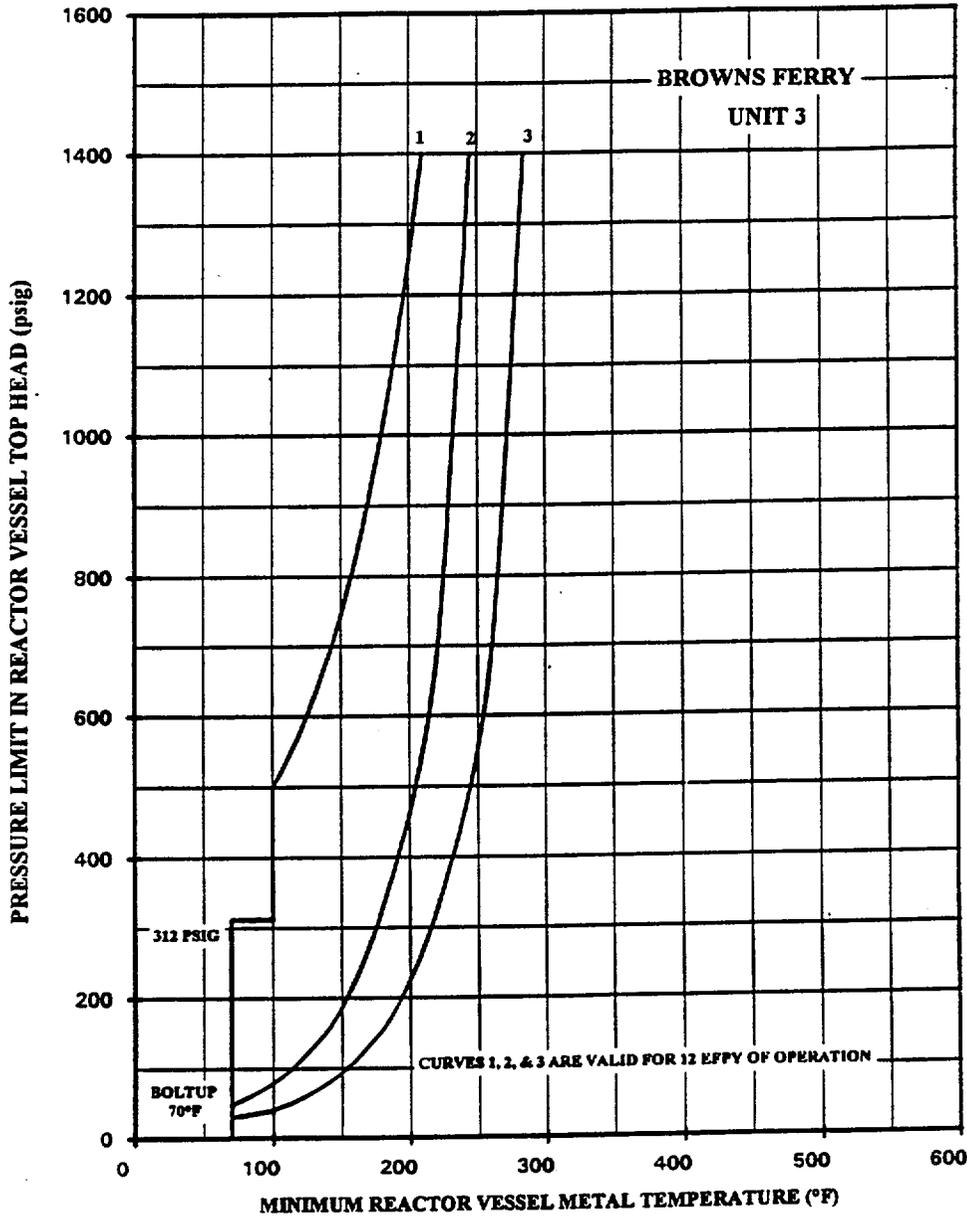
6. The pump in an idle recirculation loop shall not be started unless the temperatures of the coolant within the idle and operating recirculation loops are within 50°F of each other.
7. The reactor recirculation pumps shall not be started unless the coolant temperatures between the dome and bottom head drain are within 145°F.

SURVEILLANCE REQUIREMENTS

4.6.A Thermal and Pressurization  
Limitations (Cont'd)

6. Prior to and during STARTUP of an idle recirculation loop, the temperature of the reactor coolant in the operating and idle loops shall be permanently logged.
7. Prior to starting a recirculation pump, the reactor coolant temperatures in the dome and in the bottom head drain shall be compared and permanently logged.

Figure 3.6.-1



**Curve No. 1**  
Minimum temperature for pressure tests such as required by Section XI. Minimum temperature of 189° F is required for test pressure of 1,100 psig.

**Curve No. 2**  
Minimum temperature for mechanical heatup or cooldown following nuclear shutdown.

**Curve No. 3**  
Minimum temperature for core operation (criticality) includes additional margin required for 10CFR50, Appendix G, Par. IV.A.3 which became effective July 26, 1983.

**Notes**  
These curves include sufficient margin to provide protection against feedwater nozzle degradation. The curves allow for shifts in  $RT_{NDT}$  of the Reactor vessel beltline materials, in accordance with Reg. Guide 1.99 Rev. 2, to compensate for radiation embrittlement for 12 EFY.

Figure 3.6-1

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### 3.6/4.6 BASES

#### 3.6.A/4.6.A Thermal and Pressurization Limitations

The reactor vessel has been analyzed for cyclic stresses caused by the temperature and pressure transients that arise from reactor trips, normal startup and shutdown, etc. The analysis assumed a maximum uniform heatup and cooldown rate of 100°F per hour for normal startup and shutdown and demonstrated that normal startup and shutdown cycles are within the required stress limits of Section III of the ASME Boiler and Pressure Vessel Code (1965 Edition including Summer 1966 addenda).

The operating limit curves for the reactor vessel (see Figure 3.6-1) were established in accordance with the requirements of 10CFR50 Appendix G and Appendix G of the Summer 1972 Addenda to Section III of the ASME Boiler and Pressure Vessel Code, 1971 Edition. The curves are based on a large postulated surface flaw, with a depth one-quarter of the vessel thickness, the referenced toughness,  $RT_{NDT}$ , and the stress intensity factors for the reactor vessel components.

The fracture toughness of ferritic steels decreases with exposure to fast neutrons ( $E > 1$  MeV) and therefore, initial values of  $RT_{NDT}$  have been adjusted to account for radiation embrittlement in the beltline region of the reactor vessel where neutron fluences are greater than  $10^{17}$  n/cm<sup>2</sup>. An adjusted reference temperature based on neutron fluence, copper content, nickel content, and initial  $RT_{NDT}$  for the controlling material was established using the methodology of Regulatory Guide 1.99, Revision 2, "Radiation Embrittlement of Reactor Vessel Materials." The pressure-temperature limit curve, Figure 3.6-1, Curves 1, 2, and 3, includes a shift in  $RT_{NDT}$  caused by the fluence corresponding to 12 effective full power years (EFPY) of operation.

Radiation embrittlement of the reactor vessel materials will be monitored periodically during operation by removing and evaluating, irradiation flux wires and Charpy impact specimens contained in capsules installed near the inside wall of the reactor vessel in the core region. After the first refueling outage, flux wires were removed and evaluated. The data were used to verify calculated neutron fluence and to predict cumulative neutron fluence after 12 EFPY. Capsules that are withdrawn in the future will contain flux wires and Charpy impact specimens. Data derived from these specimens will be used as input to future radiation embrittlement evaluations that will account for neutron fluences above those corresponding to 12 EFPY.

### 3.6/4.6 BASES

#### 3.6.A/4.6.A (Cont'd)

TVA letter dated May 15, 1987, proposed to withdraw the first set of reactor surveillance specimens from each reactor vessel at the end of each unit's cycle which most closely approximates 8.0 EFPY of operation. The reasoning was the development of an integrated surveillance program related to estimated fluence at this time would be premature because it would be based only on extrapolations of limited dosimetry measurements taken from unit 1 during the first cycle. Dosimetry measurements for 8.0 EFPY would be more credible than cycle 1 dosimetry data. NRC letter dated December 2, 1988, agreed and stated that BFN could withdraw the first specimen from each reactor vessel at the end of each unit's cycle of operation most closely approximates 8.0 EFPY of operation. After withdrawal of each unit's first sample, the remaining specimens will be withdrawn every 6.0 EFPY thereafter.

As described in paragraph 4.2.5 of the Safety Analysis Report, detailed stress analyses have been made on the reactor vessel for both steady-state and transient conditions with respect to material fatigue. The results of these analyses are compared to allowable stress limits. Requiring the coolant temperature in an idle recirculation loop to be within 50°F of the operating loop temperature before a recirculation pump is started assures that the changes in coolant temperature at the reactor vessel nozzles and bottom head region are acceptable.

The coolant in the bottom of the vessel is at a lower temperature than that in the upper regions of the vessel when there is no recirculation flow. This colder water is forced up when recirculation pumps are started. This will not result in stresses which exceed ASME Boiler and Pressure Vessel Code, Section III limits when the temperature differential is not greater than 145°F.

The requirements for full tension boltup of the reactor vessel closure are based on the NDT temperature plus 60°F. This is derived from the requirements of the ASME code to which the vessel was built. The NDT temperature of the closure flanges, adjacent head, and shell material is a maximum of 10°F and a maximum of 10°F for the stud material. Therefore, the minimum temperature for full tension boltup is 10°F plus 60°F for a total of 70°F. The partial boltup is restricted to the full loading of



UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
WASHINGTON, D.C. 20555-0801

SAFETY EVALUATION BY THE OFFICE OF NUCLEAR REACTOR REGULATION  
RELATED TO AMENDMENT NO. 224 TO FACILITY OPERATING LICENSE NO. DPR-33  
AMENDMENT NO. 239 TO FACILITY OPERATING LICENSE NO. DPR-52  
AMENDMENT NO. 198 TO FACILITY OPERATING LICENSE NO. DPR-68

TENNESSEE VALLEY AUTHORITY

BROWNS FERRY NUCLEAR PLANT, UNITS 1, 2, AND 3

DOCKET NOS. 50-259, 50-260, AND 50-296

1.0 INTRODUCTION

By letter dated March 31, 1995, the Tennessee Valley Authority (the licensee) submitted an application to amend the Technical Specifications (TS) for the Browns Ferry Nuclear Plant (BFN) Units 1, 2, and 3. The licensee proposed revision of the pressure/temperature (P/T) curves for the units, which lowers the temperature at which the reactor vessel head bolting studs may be fully tensioned (bolt-up temperature). The curves remain valid for 12 effective full power years (EFPY). Supplemental information provided by the licensee on July 14, 1995 does not affect the staff's proposed finding of no significant hazards considerations.

2.0 BACKGROUND

The current P/T curves for BFN Units 1, 2, and 3 require a 100°F bolt-up temperature. Lowering the bolt-up temperature reduces the complexity of the Integrated Leak Rate Test and further ensures the reactor vessel and drywell heads (heavy loads) would only have to be lifted once at the end of each outage. In addition, there may not be sufficient decay heat available to heat the primary system to the bolt-up temperature in a timely fashion during an extended outage. Similarly, the use of alternate heat sources (i.e., running the residual heat removal pumps) also results in a delay of the outage. Thus, decreasing the required bolt-up temperature will decrease the overall Unit 2 Cycle 8 and Unit 3 Cycle 6 outage time by several hours, with similar improvements in future outages.

The reactor vessel bolt-up temperatures for each unit were established by adding 60°F to the highest value of the reference temperature for nil-ductile transition ( $RT_{NDT}$ ) of the closure flange region. The limiting values of  $RT_{NDT}$  are based on fracture toughness data from the Certified Material Test Reports

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and the General Electric (GE) methodology, which yields lower bolt-up temperatures than currently in the TS.

The new P/T limits were calculated using chemistries that were reported in response to Generic Letter (GL) 92-01, and embrittlement estimations that are in accordance with Regulatory Guide 1.99, Revision 2. Fluence and unirradiated  $RT_{NDT}$  values were established using GE methodologies. Application of the revised P/T curves would decrease the length of the Unit 2 Cycle 8 and Unit 3 Cycle 6 outages.

The staff evaluates the P/T limits based on the following NRC regulations and guidance: Appendix G to 10 CFR Part 50; Generic Letters 88-11 and 92-01; Regulatory Guide (RG) 1.99, Rev. 2; and Standard Review Plan (SRP) Section 5.3.2. Appendix G to 10 CFR Part 50 requires that when the core is not critical P/T limits for the reactor vessel must be at least as conservative as those obtained by Appendix G to Section III of the American Society of Mechanical Engineers (ASME) Code. GL 88-11 advises that licensees use the methods in RG 1.99, Rev. 2, to predict the effect of neutron irradiation by calculating adjusted reference temperature (ART) of reactor vessel materials. The ART is defined as the sum of initial nil-ductility transition reference temperature ( $RT_{NDT}$ ) of the material, the increase in  $RT_{NDT}$  caused by neutron irradiation, and a margin to account for uncertainties in the prediction method. The increase in  $RT_{NDT}$  is calculated from the product of a chemistry factor and a fluence factor. The chemistry factor is dependent upon the amount of copper and nickel in the vessel material. GL 92-01 requires licensees to submit reactor vessel materials data, which the staff will use in the review of the P/T limits submittal.

SRP 5.3.2 provides guidance on calculation of the P/T limits using linear elastic fracture mechanics methodology specified in Appendix G to Section III of the ASME Code. The linear elastic fracture mechanics methodology postulates sharp surface defects that are normal to the direction of maximum stress and have a depth of one-fourth of the reactor vessel beltline thickness ( $1/4T$ ) and a length of  $1-1/2$  the beltline thickness. The critical locations in the vessel for this methodology is the  $1/4T$  and  $3/4T$  locations, which correspond to the maximum depth of the postulated inside surface and outside surface defects, respectively.

### 3.0 EVALUATION

For the BFN Unit 1 reactor vessel, the licensee determined that lower to low-intermediate girth weld (I.D. SAW WF154), is the limiting material for both the  $1/4T$  and  $3/4T$  locations. The licensee calculated an ART of  $87.2^{\circ}F$  at the  $1/4T$  location and  $61.7^{\circ}F$  at the  $3/4T$  location.

For the BFN Unit 2 reactor vessel, the licensee determined that lower to low-intermediate girth weld (I.D. ESW), is the limiting material for both the  $1/4T$  and  $3/4T$  locations. The licensee calculated an ART of  $74.8^{\circ}F$  at the  $1/4T$  location and an ART of  $51.0^{\circ}F$  at the  $3/4T$  location.

For the BFN Unit 3 reactor vessel, the licensee determined that lower to low-intermediate girth weld (I.D. ESW), is the limiting material for both the

1/4T and 3/4T locations. The licensee calculated an ART of 74.8°F at the 1/4T location and an ART of 51.0°F at the 3/4T location.

The staff verified that copper and nickel contents and initial  $RT_{NDT}$  of the reactor vessel materials agreed with those in the licensee's updated responses to GL 92-01 for BFN Units 1, 2, and 3. The staff used the material properties to perform an independent calculation of the ART values for the limiting materials using RG 1.99, Revision 2. Based on the staff's calculation, the staff verified that the licensee's calculated ARTs for BFN Units 1, 2, and 3 are acceptable.

Substituting the ARTs of BFN Units 1, 2, and 3 limiting materials into equations in SRP 5.3.2, the staff verified that the proposed P/T limits for heatup, cooldown, criticality, and inservice hydrostatic test satisfy the requirements in paragraphs IV.A.2 and IV.A.3 of Appendix G of 10 CFR Part 50.

In addition to beltline materials, Appendix G of 10 CFR Part 50, also imposes a minimum temperature at the closure head flange based on the reference temperature for the flange material. Section IV.A.2 of Appendix G states that when the pressure exceeds 20% of the preservice system hydrostatic test pressure, the temperature of the closure flange regions highly stressed by the bolt preload must exceed the reference temperature of the material in those regions by at least 120°F for normal operation and by 90°F for hydrostatic pressure tests and leak tests. Based on the flange  $RT_{NDT}$  of 20°F for Unit 1, 22°F for Unit 2, and 10°F for Unit 3 provided by the licensee, the staff has determined that the proposed P/T limits have satisfied the requirement for the closure flange region during normal operation, hydrostatic pressure test and leak test.

The staff has performed an independent analysis to verify the licensee's proposed BFN Units 1, 2, and 3 P/T limits. The staff concludes that the proposed P/T limits for heatup, cooldown, inservice hydrostatic test and criticality are valid for 12 effective full power years, because: (1) the limits conform to the requirements of Appendix G of 10 CFR Part 50 and GL 88-11, and (2) the material properties and chemistry used in calculating the P/T limits are consistent with or conservative compared to data submitted under GL 92-01; hence, the proposed BFN Units 1, 2, and 3 P/T limits may be incorporated in the TS. In addition, the proposed changes in the Bases section of the TS are consistent with the P/T limits changes and; therefore, are acceptable.

#### 4.0 STATE CONSULTATION

In accordance with the Commission's regulations, the Alabama State official was notified of the proposed issuance of the amendment. The State official had no comments.

#### 5.0 ENVIRONMENTAL CONSIDERATION

The amendments change requirements with respect to installation or use of a facility component located within the restricted area as defined in 10 CFR Part 20 and changes the surveillance requirements. The NRC staff has

determined that the amendments involve no significant increase in the amounts, and no significant change in the types, of any effluents that may be released offsite, and that there is no significant increase in individual or cumulative occupational radiation exposure. The Commission has previously issued a proposed finding that the amendments involve no significant hazards consideration, and there has been no public comment on such finding (60 FR 29888). Accordingly, the amendments meet the eligibility criteria for categorical exclusion set forth in 10 CFR 51.22(c)(9). Pursuant to 10 CFR 51.22(b) no environmental impact statement or environmental assessment need be prepared in connection with the issuance of the amendments.

#### 6.0 CONCLUSION

The Commission has concluded, based upon the considerations discussed above, that: (1) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, and (2) such activities will be conducted in compliance with the Commission's regulations, and (3) issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public.

Principal Contributor: A. Lee

Dated: September 13, 1995