Docket No. 50-255 LS05-84-06-024

> Mr. David J. VandeWalle Nuclear Licensing Administrator Consumers Power Company 1945 West Parnall Road Jackson, Michigan 49201

Dear Mr. VandeWalle:

SUBJECT: ORDER CONFIRMING LICENSEE COMMITMENTS ON EMERGENCY RESPONSE

CAPABILITY (GENERIC LETTER 82-33, NUREG-0737)

Palisades Plant

The Commission has issued the enclosed Order confirming your commitments on emergency response capability. This Order is based on your letters dated April 14, September 13, September 16, 1983, and April 2, 1984, committing actions specified in the Order.

Sincerely,

ORIGINAL SIGNED BY JAMES LYONS
FOR
Dennis M. Crutchfield, Chief
Operating Reactors Branch #5
Division of Licensing

SEO 1 OU USE OU USE (4)
ADD: T. BRUHART (4)
L. HARMON (2)
C. MILES (1)
OELD

Enclosure: Order

cc w/enclosure:
See next page

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*SEE PREVIOUS CONCURRENCE SHEET April 4, 1984.

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Docket No. 50-255

Docket NRC PDR Local PDR NSIC ORB #5 Reading DCrutchfield **HSmith** TWambach 0ELD ELJordan JMTaylor | ACRS (10) TBarnhart (4) RDiggs OPA, CMiles WPaulson

DISTRIBUTION

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cc w/enclosure: See next page

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Docket No. 50-255

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OPA, C. Miles

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Dennis M. Crutchfield, Chief Operating Reactors Branch #5 Division of Licensing

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UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

June 12, 1984

LS05-84-06-024

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Sincerely,

M. Crutchfield, Chief Operating Reactors Banch #5 vision of Licensing

Enclosure: Order.

cc w/enclosure: See next page

Mr. David J. VandeWalle

cc M. I. Miller, Esquire Isham, Lincoln & Beale Suite 4200 One First National Plaza Chicago, Illinois 60670

Mr. Paul A. Perry, Secretary Consumers Power Company 212 West Michigan Avenue Jackson, Michigan 49201

Judd L. Bacon, Esquire Consumers Power Company 212 West Michigan Avenue Jackson, Michigan 49201

James G. Keppler, Regional Administrator Nuclear Regulatory Commission, Region III 799 Roosevelt Road Glen Ellyn, Illinois 60137

Township Supervisor Covert Township Route 1, Box 10 Van Buren County, Michigan 49043

Office of the Governor Room 1 - Capitol Building Lansing, Michigan 48913

Palisades Plant ATTN: Mr. Robert Montross Plant Manager Covert, Michigan 49043

U.S. Environmental Protection Agency Federal Activities Branch Region V Office ATTN: Regional Radiation Representative 230 South Dearborn Street Chicago, Illinois 60604

Resident Inspector c/o U.S. NRC Palisades Plant Route 2, P. O. Box 155 Covert, Michigan 49043 Lee E. Jager, P.E., Chief Environmental and Occupational Health Services Administration Michigan Department of Public Health 3500 N. Logan Street Post Office Box 30035 Lansing, Michigan 48909

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

In the Matter of
CONSUMERS POWER COMPANY
(Palisades Plant)

Docket No. 50-255

ORDER CONFIRMING LICENSEE COMMITMENTS ON EMERGENCY RESPONSE CAPABILITY

I.

Consumers Power Company (CPC) (the licensee) is the holder of Provisional Operating License No. DPR-20 which authorizes the operation of the Palisades Plant (the facility) at steady-state power levels not in excess of 2530 megawatts thermal. The facility is a pressurized water reactor (PWR) located in Van Buren County, Michigan.

II.

Following the accident at Three Mile Island Unit No. 2 (TMI-2) on March 28, 1979, the Nuclear Regulatory Commission (NRC) staff developed a number of proposed requirements to be implemented on operating reactors and on plants under construction. These requirements include Operational Safety, Siting and Design, and Emergency Preparedness and are intended to provide substantial additional protection in the operation of nuclear facilities and significant upgrading of emergency response capability based on the experience from the accident at TMI-2 and the official studies and investigations of the accident. The requirements are set forth in NUREG-0737, "Clarification of TMI Action PLan Requirements," and in Supplement 1 to NUREG-0737,

8406250209 840612 PDR ADOCK 05000255 F PDR "Requirements for Emergency Response Capability." Among these requirements are a number of items consisting of emergency response facility operability, emergency procedure implementation, addition of instrumentation, possible control room design modifications, and specific information to be submitted.

On December 17, 1982, a letter (Generic Letter 82-33) was sent to all licensees of operating reactors, applicants for operating licenses, and holders of construction permits enclosing Supplement 1 to NUREG-0737. In this letter operating reactor licensees and holders of construction permits were requested to furnish the following information, pursuant to 10 CFR 50.54(f), no later than April 15, 1983:

- (1) A proposed schedule for completing each of the basic requirements for the items identified in Supplement 1 to NUREG-0737, and
- (2) A description of plans for phased implementation and integration of emergency response activities including training.

III.

CPC responded to Generic Letter 82-33 by letter dated April 14, 1983. By letters dated September 13 and 16, 1983, and April 2, 1984, CPC modified several dates as a result of negotiations with the NRC staff. In these submittals, CPC made commitments to complete the basic requirements. The attached Table summarizing CPC's schedular commitments or status was developed by the NRC staff from the Generic Letter and the information provided by CPC.

CPC's commitments include (1) dates for providing required submittals to the NRC, (2) dates for implementing certain requirements, and (3) a schedule for provising implementation dates for other requirements. These latter implementation dates will be reviewed, negotiated and confirmed by a subsequent order.

The NRC staff reviewed CPC's April 14, 1983 letter and entered into negotiations with the licensee regarding schedules for meeting the requirements of Supplement 1 to NUREG-0737. As a result of these negotiations, the licensee provided certain dates by letters dated September 13 and 16, 1983, and April 2, 1984. The NRC staff finds that these dates are reasonable and achievable dates for meeting the Commission requirements. The NRC staff concludes that the schedule proposed by the licensee will provide timely upgrading of the licensee's emergency response capability.

In view of the foregoing, I have determined that the implementation of CPC's commitments are required in the interest of the public health and safety and should, therefore, be confirmed by an immediately effective Order.

IV.

Accordingly, pursuant to Sections 103, 161i, 161o and 182 of the Atomic Energy Act of 1954, as amended, and the Commission's regulations in 10 CFR Parts 2 and 50, IT IS HEREBY ORDERED, EFFECTIVE IMMEDIATELY, THAT the licensee shall:

Implement the specific items described in the Attachment to this ORDER in the manner described in CPC's submittals noted in Section III herein no later than the dates in the Attachment.

Extension of time for completing these items may be granted by the Director, Division of Licensing, for good cause shown.

٧.

The licensee may request a hearing on this Order within 20 days of the date of publication of this Order in the <u>Federal Register</u>. Any request for a hearing should be addressed to the Director, Office of Nuclear Reactor Regulation, U.S. Nuclear Regulatory Commission, Washington, D.C. 20555. A copy should also be sent to the Executive Legal Director at the same address. A REQUEST FOR HEARING SHALL NOT STAY THE IMMEDIATE EFFECTIVENESS OF THIS ORDER.

If a hearing is to be held, the Commission will issue an Order designating the time and place of any such hearing.

If a hearing is held concerning this Order, the issue to be considered at the hearing shall be whether the licensee should comply with the requirements set forth in Section IV of this Order.

This Order is effective upon issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

Darrell G. Eisenhut, Director

Division of Licensing

Office of Nuclear Reactor Regulation

Dated at Bethesda, Maryland, this 12 day of June 1984.

Attachment: Licensee's Commitments on Requirements Specified in Supplement 1 to NUREG-0737

PALISADES PLANT LICENSEE'S COMMITMENTS ON SUPPLEMENT 1 TO NUREG-0737

•	TITLE	REQUIREMENT	LICENSEE'S COMPLETION SCHEDULE (OR STATUS)
1.	Safety Parameter Display System (SPDS)	la. Submit a safety analysis and an implementation plan to the NRC.	July 1984
		<pre>1b. SPDS fully operational and</pre>	Date to be provided with implementation plan in July 1984
2.	Detailed Control Room Design Review (DCRDR)	2a. Submit a program plan to the NRC.	Complete (Licensee's Itrs. dated March 16, 1982 & June 7, 1983)
		2b. Submit a summary report to the NRC including a proposed schedule for implementation.	Date to be provided by June 1984
			•
3.	Regulatory Guide 1.97 - Application to Emergency Response Facilities	3a. Submit a report to the NRC describing how the requirements of Supplement 1 to NUREG-0737 have been or will be met.	August 1984*
٠		3b. Implement (installation or upgrade) requirements.	Plan and schedule to be provided with report in August 1934*

^{*}Except for any additional changes that may be required as a result of completion of the other items in this order.

PALISADES PLANT

LICENSEE'S COMMITMENTS ON SUPPLEMENT 1 TO NUREG-0737

	TITLE		REQUIREMENT	LICENSEE'S COMPLETION SCHEDULE (OR STATUS)
4.	Upgrade Emergency Operating Procedures (EOPs)	4a.	Submit a Procedures Generation Package to the NRC.	June 1984
		4b.	Implement the upgraded EOPs.	Date to be provided by June 1984
5.	Emergency Response Facilities	5a.	Technical Support Center fully functional.	End of refueling outage which commenced August 1983*
		5b.	Operational Support Center fully functional.	Complete*
		5c.	Emergency Operations Facility fully functional.	Complete*

^{*}Except for any additional changes that may be required as a result of the other items in this order.