

50-397



ERS 01-901

STATE OF WASHINGTON

DEPARTMENT OF HEALTH

DIVISION OF RADIATION PROTECTION

7171 Cleanwater Lane, Bldg. 5 • P.O. Box 47827 • Olympia, Washington 98504-7827

TDD Relay 1-800-833-6388

September 6, 2001

Mike Mills, Compliance Manager
EFSEC
P.O. Box 43172
Olympia WA 98504-3172

Dear Mr. Mills:

On June 11, 2001, Energy Northwest submitted a proposed amendment to EFSEC Resolution 259 that specifies operating conditions for their Sanitary Waste Treatment Facility (SWTF). Under the current resolution, Energy Northwest's SWTF serves the Columbia Generating Station and WNP-1/4 sites, and, in addition, accepts and treats sanitary waste from the USDOE Fast Flux Test Facility (FFTF) located nearby on the Hanford Site. Energy Northwest proposes to be allowed to accept additional sanitary waste from USDOE projects operating on the Hanford site and from offsite locations for processing in their treatment facility. Additionally, the company requests a change in the monitoring protocol whereby sanitary waste is sampled as it enters the SWTF instead of monitoring as it leaves the SWTF and is discharged to the ground.

Per your request, the Department of Health (Department) reviewed the proposed amendment for the Sanitary Waste Treatment Facility (SWTF) and offers the following comments.

1. The Department does not object to Energy Northwest's request to allow sanitary waste from other USDOE Hanford areas and from private entities off the Hanford Site provided the waste does not contain radionuclides above levels that would be found in the environment. Energy Northwest may not accept sanitary waste from any licensed user of radioactive materials.
2. Any new sanitary waste stream considered for processing at the SWTF must be fully characterized for radionuclides prior to initial acceptance. Waste containing man-made radionuclides will not be accepted. A listing of sanitary waste generators, waste volumes received and initial radionuclide characterization will be available for review upon request.

*Add: Jack Cushing
to erids
A001*

3. Energy Northwest may not accept any other type of wastewater for treatment in the SWTF.
4. The Department agrees to the proposed change in the monitoring protocol whereby radiochemical analyses will be conducted on samples collected from the facility's influent which is a location prior to the first treatment area and discontinues the requirement that two grab samples be analyzed for radionuclides prior to discharge to the ground. The samples to be collected will be representative of waste entering the treatment facility.

During the Department's review of Energy Northwest's proposal, the Nuclear Regulatory Commission (NRC) suggested that accepting the FFTF sanitary waste might be in violation of the Columbia Generating Station's license. The source of potable water at FFTF is the aquifer contaminated with tritium from past practices at the USDOE Hanford Site. The sanitary waste from FFTF contains tritium from this contaminated aquifer.

Columbia Generating Station's NRC license specifically allows the plant to have the radioactive material necessary to safely operate the nuclear power plant. Because the tritium is not needed, it does not aid or benefit power plant operation and therefore may be prohibited. The NRC may consider the tritium entering the SWTF from FFTF to be a by-product of a process unrelated to Energy Northwest and for that reason the acceptance of FFTF waste containing tritium may be prohibited. The NRC is currently examining this issue and may require that Energy Northwest submit a license amendment or cease accepting waste from FFTF. The Department and the NRC agree that the NRC's concern with the tritium in the FFTF sewage is regulatory in nature, not one of a health hazard. The regulatory responsibility for this aspect resides with the NRC and they will peruse this issue directly with Energy Northwest.

Within the State's regulatory arena, the SWTF is an acceptable disposal method for FFTF sanitary waste. The approval is documented in Amendment No.1 of EFSEC Resolution 259, dated November 14, 1994. The Department recognizes that tritium in the drinking water at FFTF will enter the SWTF. Drinking water at FFTF is monitored and the levels of tritium are below the standard listed in the Safe Drinking Water Act. The influent from FFTF is monitored before it joins the waste stream from Columbia Generating Station, prior to entering the SWTF. Monitoring data support that the tritium is at the same levels as the FFTF drinking water.

The Department does not feel the amendment process should be delayed pending the NRC's decision. We will continue to follow the NRC's actions related to the tritium in the FFTF sanitary waste and will keep EFSEC informed of the outcome.

Mike Mills – EFSEC
ERS 01-901
September 6, 2001
Page 3

In conclusion, the Department agrees to the proposed changes to the resolution provided our comments are addressed. The Department recommends that the Council approve Resolution 300, (see attached). It is our understanding that approval of this resolution will close out Resolution No. 259, Amendment 1.

If you have any questions, please contact me at (360) 236-3252.

Sincerely,

A handwritten signature in cursive script that reads "Lynn Albin/EA".

Lynn Albin, Health Physicist

cc: Debra McBaugh, Head, Environmental Radiation
Jack Cushing, NRC

**WASHINGTON STATE
ENERGY FACILITY SITE EVALUATION COUNCIL (EFSEC)**

**RESOLUTION NO. 300
ENERGY NORTHWEST
SANITARY WASTE TREATMENT FACILITY**

Nature of Action. Resolution No. 259, Amendment 1 permits the operation and sets monitoring requirements for operating a Sanitary Waste Treatment Facility (SWTF) at Energy Northwest's Columbia Generating Plant. This action closes Resolution No. 259, Amendment 1 and approves this resolution for the purpose of expanding the sources of sanitary waste that can be accepted by the SWTF and for amending some of the monitoring requirements.

Background. The Energy Northwest sanitary waste treatment facility at Hanford was constructed in 1981. The SWTF serves the Columbia Generating Station and WNP-1/4 sites, and, in addition, accepts and treats sanitary waste from the USDOE Fast Flux Test Facility (FFTF) located nearby on the Hanford Site. The SWTF operations conform to requirements set by the State for this type of facility. Additional monitoring requirements are included to assure that no radiological waste streams are entering the SWTF.

The facility is designed for variable loads and can be operated as either a flow-through or a batch release with lagoons in a series or operating in a parallel configuration. The system is designed to process 170,000 gallons per day (gpd). The current, typical daily volume is considerably less, averaging 30,000 gpd.

In June 2000, Energy Northwest requested approval to modify the monitoring requirements found in Resolution 259, Amendment 1. Specifically, a request was made to remove some non-radiological requirements that are not used to assess plant performance nor add value to the monitoring program. Energy Northwest also requested that the sample location for pre-discharge (effluent) radiological monitoring be replaced with a sampler that would assess radionuclides in the influent stream.

In June 2001, Energy Northwest requested another change to Resolution 259, Amendment 1 that would permit Energy Northwest to receive and treat additional sanitary waste that is trucked from other USDOE projects operating on the Hanford site and from offsite locations. The Department of Health and Ecology reviewed this request and concur that the additional waste sources be permitted provided the plant does not exceed its capacity and that only sanitary waste be accepted.

In a letter dated September 6, 2001, The Department of Health specified that the waste from other USDOE Hanford areas and from private entities off the Hanford Site may not contain radionuclides above levels that would be found in the environment. Energy Northwest may not accept sanitary waste from any licensed user of radioactive materials.

The Department of Health further specified that any new sanitary waste stream considered for processing at the SWTF must be fully characterized for radionuclides prior to initial acceptance.

Waste containing man-made radionuclides will not be accepted. A listing of sanitary waste generators, waste volumes received and initial radionuclide characterization will be available for review upon request.

During the Department of Health's review of Energy Northwest's proposal, it was discovered that the Nuclear Regulatory Commission (NRC) might have an issue with the tritium that is found in the sanitary waste coming from FFTF. The source the tritium is the potable water at FFTF that is drawn from the aquifer contaminated with tritium from past practices at the USDOE Hanford Site. The Department and the NRC agree that the NRC's concern with the tritium in the FFTF sewage is regulatory in nature, not one of a health hazard. The regulatory responsibility for this issue resides with the NRC and they will peruse this issue directly with Energy Northwest.

Within the State's regulatory arena, the SWTF is an acceptable disposal method for FFTF sanitary waste. The approval is documented in Amendment No.1 of EFSEC Resolution 259, dated November 14, 1994. The Department recognizes that tritium in the drinking water at FFTF will enter the SWTF. Drinking water at FFTF is monitored and the levels of tritium are below the standard listed in the Safe Drinking Water Act. The influent from FFTF is monitored before it joins the waste stream from Columbia Generating Station, prior to entering the SWTF. Monitoring data support that the tritium is at the same levels as the FFTF drinking water. The Department of Health, therefore finds no reason to reverse its decision to allow treatment of the FFTF sanitary waste in the SWTF.

In conclusion, the Departments of Health and Ecology have reviewed the Energy Northwest requests and supplemental information and found that the proposed amendment meets State regulations and provides sufficient protections for public health and the environment. Accordingly, Council staff has recommended that this resolution, No. 300 and Attachment 1 supersede the requirements of Resolution No. 259, Amendment 1 and its Attachment No. 1. The following summarizes the changes resulting from Resolution No. 300:

1. Energy Northwest will be allowed to accept and treat sanitary waste from new sources that include other USDOE projects operating on the Hanford site and from offsite locations. The approval is for sanitary waste only. No radiological waste or other non-sanitary waste streams are permitted to be accepted and processed at the facility.
2. Fecal coliform will not be tested for in the influent sample. This test is not used to assess treatment plant performance and adds no value to the monitoring program
3. Non-radiological parameters (pH, BOD, TSS, fecal coliform) will not be tested for in the annual USDOE 400 Area influent monitoring sample. These tests have been conducted for three years and data show no unexpected conditions in the 400 Area portion of the influent.
4. The requirement for radiological monitoring of the pre-discharge effluent sample will be replaced by a new requirement for monitoring the influent waste. This change aids management of the SWTF allowing discharges from ponds to occur more timely without having to wait weeks for results of radiological sampling to be returned from the laboratory. Monitoring at the influent further provides better assessment of waste as it enters the SWTF.

Resolution. The Council hereby closes Resolution No. 259, Amendment 1 and authorizes the onsite disposal of cooling system sediments containing low levels of radionuclides at the Energy Northwest Columbia Generating Station subject to the conditions specified in Resolution No. 300, Attachment 1.

Dated and effective this 19th day of September, 2001.

Washington State Energy Facility Site Evaluation Council

By: _____
Charles J. Carelli, Acting EFSEC Chair

Attest: _____
Allen J. Fiksdal, EFSEC Manager

Attachment 1. Sanitary Waste Treatment Facility Monitoring and Reporting Requirements
Figure 1. Description of the Monitoring Plan

BOD Removal Efficiency	≥65%
TSS	≤45 mg/l
Fecal Coliform	≤200 organisms/100 ml
pH	6.0 – 9.0
Nitrate	≤10 mg/l
Quantity	report total volume discharged

4. Reporting

Reports summarizing the monthly non-radiological monitoring results will be submitted to the Council within 30 days of the close of each quarter. Information regarding unusual circumstances or monitoring results that exceed specified limits will be promptly reviewed with the Department of Ecology. Radiological monitoring results will be reported annually in the Columbia Generating Station Radiological Environmental Monitoring Program report. Monitoring results that indicate influent tritium concentrations greater 20,000 pCi/l will be promptly reviewed with the Department of Health.

Energy Northwest will keep on file a listing of sanitary waste generators, waste volumes received and initial radionuclide characterization and will make this file available upon request.

**ENERGY NORTHWEST
SANITARY WASTE TREATMENT FACILITY (SWTF)
MONITORING REQUIREMENTS**

SEWAGE FLOW DIAGRAM	MONITORING POINT	FREQUENCY	CONSTITUENTS
<p>The diagram illustrates the sewage treatment process. It starts with two sources: the 400 AREA and the COLUMBIA GENERATING STATION. Both feed into a common line where monitoring point A is located. This line then leads to the AERATION PONDS, with monitoring point B located at the headworks. The effluent from the Aeration Ponds goes to the STABILIZATION PONDS, where monitoring point C is located. The effluent from the Stabilization Ponds goes to the PERCOLATION BEDS, where monitoring point D is located. Finally, the treated effluent is discharged from the Percolation Beds.</p>	A FFTF Influent	Annual	PRIORITY POLLUTANTS
		Monthly	Rad (alpha, beta, gamma)
		Continuous	FLOW
	B HEADWORKS SAMPLER	Monthly Composite	Rad (gross alpha, beta, gamma, tritium) BOD pH DO TSS
		Continuous	FLOW
C	Prior to Discharge 2X	BOD, TSS, Fecal Coliform, pH, Nitrate (as N)	
D	During Discharge	FLOW (Volume)	