April 28, 1988

Docket No.: 50-424

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Mr. R. P. McDonald Executive Vice President -Nuclear Operations Georgia Power Company P. O. Box 4545 Atlanta. Georgia 30302

Dear Mr. McDonald:

SUBJECT: EXEMPTION FOR EXTENSION OF SUBMITTAL DATE FOR UPDATED FSAR VOGTLE UNIT 1 (TAC 67055)

The Commission has issued the enclosed Exemption from certain requirements of Section 50.71(e) of 10 CFR 50 in response to your letter of January 15, 1988. This Exemption, which is being forwarded to the Office of the Federal Register for publication, permits an extension in the date of compliance for submitting the updated Final Safety Analysis Report for Vogtle Unit 1 until one year following issuance of a full power operating license for Vogtle Unit 2. The granting of this Exemption is based on our evaluation of the information contained in your letter referenced above.

Sincerely,

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Jon B. Hopkins, Project Manager Project Directorate II-3 Division of Reactor Projects - I/II

Enclosure: Exemption cc: See next page	8805040287 880428 PDR ADBCK 05000424 P PDR PDR	···
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ARM/LFMB Vogtle Reading DRPR Reading Mr. R. P. McDonald Georgia Power Company

cc: Mr. L. T. Gucwa Manager of Safety and Licensing Georgia Power Company P.O. Box 4545 Atlanta, Georgia 30302

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7590-01

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

In the Matter of GEORGIA POWER COMPANY OGLETHORPE POWER CORPORATION MUNICIPAL ELECTRIC AUTHORITY OF GEORGIA CITY OF DALTON, GEORGIA VOGTLE ELECTRIC GENERATING PLANT, UNIT 1)

Docket No. 50-424

EXEMPTION

Ι.

Georgia Power Company, Oglethorpe Power Corporation, Municipal Electric Authority of Georgia, and City of Dalton, Georgia (the licensees), are the holders of Facility Operating License No. NPF-68 issued March 16, 1987, which authorizes full power operation of the Vogtle Electric Generating Plant, Unit 1 (the facility). A superseded license, NPF-61, issued January 16, 1987, authorized licensees to operate the facility at steady-state reactor power levels not in excess of 170 megawatts thermal. These licenses provide, among other things, that they are subject to all rules, regulations and Orders of the Commission.

II.

Section 50.71(e)(3)(i) of 10 CFR 50 requires the licensees of nuclear power reactors to submit an Updated Final Safety Analysis Report (UFSAR) within 24 months of either July 22, 1980, or the date of issuance of the operating license, whichever is later. The above regulation would have required submittal of the UFSAR for Vogtle Unit 1 by January 16, 1989.

By letter dated January 15, 1988, licensees requested an exemption to 10 CFR 50.71(e) which would defer submittal of the UFSAR until one year following issuance of a full power operating license for Vogtle Unit 2 on the basis that the present Final Safety Analysis Report (FSAR) applies to both units. The BB05050003 BB0428 PDR ADDCK 05000424 FSAR has been updated on May 6, 1987, August 31, 1987, and March 30, 1988, and will continue to be updated to support the licensing of Vogtle Unit 2 and to provide updated information on Vogtle Unit 1. These FSAR revisions essentially satisfy the intent of the regulation, but achieve it in a different format from the one recommended by the staff in a letter to all operating reactor licensees dated December 15, 1980. Because the necessary safety information is provided in each revision, no undue risk would result from the proposed exemption.

III.

The NRC staff has reviewed the licensees' request for an extension of the Vogtle Unit 1 UFSAR submittal until one year following issuance of a full power operating license for Vogtle Unit 2. The extension is needed to eliminate the hardship of maintaining two versions of essentially the same document. The Vogtle Unit 2 full power operating license issuance is estimated to be April 1989. This would result in an extension of approximately 15 months.

On June 22, 1983, the licensees submitted the FSAR for both Vogtle units. From that time until the present, the NRC staff has reviewed the FSAR on the basis that it was for both units; however, since Units 1 and 2 are not receiving operating licenses at the same time, there are two regulations which are not consistent with each other. 10 CFR 50.34 requires the licensees to amend the FSAR in order to keep the information contained therein current, whereas 10 CFR 50.71(e) requires the licensees to submit an entirely new document, an UFSAR, which replaces the existing FSAR. Therefore, in order to comply with these two regulations concurrently, the licensees would have to maintain both the FSAR with amendments and the UFSAR. Maintaining two versions of the same licensing document for each unit would be difficult, could lead to ambiguities and confusion and would serve no useful purpose if the existing FSAR is maintained up-to-date through the licensing of Unit 2.

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Accordingly, the Commission has determined that, pursuant to 10 CFR 50.12(a)(1) this exemption is authorized by law, will not present an undue risk to the public health and safety, and is consistent with the common defense and security. The Commission further determines that special circumstances, as provided in 10 CFR 50.12(a)(2)(i) and (ii) apply to this situation. The requirement of 10 CFR 50.34 to keep the submitted FSAR current is not consistent with the requirement of 10 CFR 50.71(e) to submit an UFSAR, because the FSAR is a combined document for both units. This constitutes the special circumstance described in 10 CFR 50.12(a)(2)(i).

Application of 10 CFR 50.71(e) requirement in this situation for updating the FSAR for Vogtle Unit 1 within two years, in accordance with the format recommended by the staff, is not necessary to achieve the underlying purpose of the rule, which is to ensure that updated information be available in the FSAR. Since the FSAR for both Vogtle Units 1 and 2 has been updated in a different format, on May 6, 1987, August 31, 1987 and March 30, 1988, the extension of time granted herein does not conflict with the intent of the rule. This complies with the intent of the regulation and comports with the special circumstance described in 10 CFR 50.12(a)(2)(ii).

Accordingly, the Commission hereby grants an exemption as described in Section III above from Section 50.71(e)(3)(i) of 10 CFR Part 50 to extend the date for submittal of the updated FSAR for Vogtle Unit 1 until one year following issuance of a full power operating license for Vogtle Unit 2.

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IV.

Pursuant to 10 CFR 51.32, the Commission has determined that the granting of this Exemption will have no significant impact on the environment (53 FR 9829). This Exemption is effective upon issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

Steven A. Varga, Director Division of Reactor Projects I/II Office of Nuclear Reactor Regulation

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Dated at Rockville, Maryland this ^{28th} day of April 1988.

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April 28, 1988

DOCKET NO. 50-424

MEMORANDUM FOR:	Rules and Procedures Branch Division of Rules and Records Office of Administration	ı

FROM: Office of Nuclear Reactor Regulation

SUBJECT: Vogtle Electric Generating Plant, Unit 1 (Georgia Power Company)

One signed original of the *Federal Register* Notice identified below is enclosed for your transmittal to the Office of the Federal Register for publication. Additional conformed copies (5) of the Notice are enclosed for your use.

	Notice of Receipt of Application for Construction Permit(s) and Operating License(s).
	Notice of Receipt of Partial Application for Construction Permit(s) and Facility License(s): Time for Submission of Views on Antitrust Matters.
	Notice of Consideration of Issuance of Amendment to Facility Operating License.
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	Notice of Receipt of Application for Facility License(s); Notice of Availability of Applicant's Environmental Report; and Notice of Consideration of Issuance of Facility License(s) and Notice of Opportunity for Hearing.
\Box	Notice of Availability of NRC Draft/Final Environmental Statement.
	Notice of Limited Work Authorization.
	Notice of Availability of Safety Evaluation Report.
	Notice of Issuance of Construction Permit(s).
	Notice of Issuance of Facility Operating License(s) or Amendment(s).
	Order.
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	Notice of Granting Exemption.
	Environmental Assessment.
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