Docket No. 50-293

MAR 1 4 1983

Mr. A. Victor Morisi
Manager, Nuclear Operations
Support Department
Boston Edison Company
25 Braintree Hill Park
Rockdale Street
Braintree, MA 02184

Dear Mr. Morisi:

The Commission has issued the enclosed Order confirming your commitments to implement those post-TMI related items set forth in NUREG-0737 for which the staff requested completion on or after July 1, 1981. The Order is based on commitments contained in your letters responding to the NRC's Generic Letters 82-05 and 82-10 dated March 17, 1982 and May 5, 1982, respectively.

The Order references your letters and, in its Attachments, contains lists of the applicable NUREG-0737 items with your schedular commitments. As discussed in the Order, several of the items listed in Generic Letter 82-10 will be handled outside of this Order.

The Commission's intention when it issued MUREG-0737 was that items would be completed in accordance with the staff's recommended schedule. However, our evaluation of your proposed schedule exceptions concludes that the proposed delays are acceptable. Among other things, the Order requires implementation of these items in accordance with your proposed schedule.

Some of the items set forth in the Attachments to the Order are subject to post implementation review and inspection. Our post implementation review and/or the development of Technical Specifications may identify alterations to your method of implementing and maintaining the requirements. Any identified alterations will be the subject of future correspondence.

NUREG-0737 Items II.E.4.2.7 and II.K.3.22 are not included in this Order since Boston Edison has taken exception to the staff's position on these items. These items will be the subject of a separate action.

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Mr. Morisi

A copy of this Order is being filed with the Office of the Federal Register for publication.

Sincerely,

ORIGINAL SIGNED BY

VI Round for

Domenic B. Vassallo, Chief Operating Reactors Branch #2 Division of Licensing

Enclosure: Order

cc w/enclosure:
See next page

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Mr. A. Victor Morisi Boston Edison Company

cc:

Mr. Richard D. Machon Pilgrim Station Manager Boston Edison Company RFD #1, Rocky Hill Road Plymouth, Massachusetts 02360

Resident Inspector c/o U.S. NRC P.O. Box 867 Plymouth, Massachusetts 02360

Henry Herrmann, Esquire Massachusetts Wildlife Federation 151 Tremont Street Boston, Massachusetts 02111

Massachusetts Department of Public Health ATTN: Commissioner of Public Health 600 Washington Street Boston, Massachusetts 02111

Water Quality & Environmental Commissioner Department of Environmental Quality Engineering 100 Cambridge Street Boston, Massachusetts 02202

Mr. David F. Tarantino Chairman, Board of Selectmen 11 Lincoln Street Plymouth, Massachusetts 02360

Office of the Attorney General 1 Ashburton Place 19th Floor Boston, Massachusetts 02108 U. S. Environmental Protection
Agency
Region I Office
Regional Radiation Representative
JFK Federal Building
Boston, Massachusetts 02203

Ronald C. Haynes Regional Administrator, Region I U.S. Nuclear Regulatory Commission 631 Park Avenue King of Prussia, PA 19406

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

In the Matter of	}	Docket No.	50-293
BOSTON EDISON COMPANY	}		
(Pilgrim Nuclear Power Station)	}		

ORDER CONFIRMING LICENSEE COMMITMENTS ON POST-TMI RELATED ISSUES

I.

The Boston Edison Company (the licensee) is the holder of Facility Operating License No. DPR-35 which authorizes the operation of the Pilgrim Nuclear Power Station (the facility) at steady-state power levels not in excess of 1998 megawatts thermal. The facility is a boiling water reactor (BWR) located at the licensee's site in Plymouth County, Massachusetts.

II.

Following the accident at Three Mile Island Unit No. 2 (TMI-2) on March 28, 1979, the Nuclear Regulatory Commission (NRC) staff developed a number of proposed requirements to be implemented on operating reactors and on plants under construction. These requirements include Operational Safety, Siting and Design, and Emergency Preparedness and are intended to provide substantial

additional protection in the operation of nuclear facilities based on the experience from the accident at TMI-2 and the official studies and investigations of the accident. The staff's proposed requirements and schedule for implementation are set forth in NUREG-0737, "Clarification of TMI Action Plan Requirements." Among these requirements are a number of items, consisting of hardware modifications, administrative procedure implementation and specific information to be submitted by the licensee. scheduled to be completed on or after July 1, 1981. On March 17, 1982. a letter (Generic Letter 82-05) was sent to all licensees of operating power reactors for those items that were scheduled to be implemented from July 1, 1981 through March 1, 1982. Subsequently, on May 5, 1982, a letter (Generic Letter 82-10) was also sent to all licensees of operating power reactors for those items that were scheduled for implementation after March 1, 1982. These letters are hereby incorporated by reference. In these letters each licensee was requested to furnish within 30 days pursuant to 10 CFR 50.54(f) the following information for items which the staff had proposed for completion on or after July 1, 1981:

(1) For applicable items that have been completed, confirmation of completion and the date of completion, (2) For items that have not been completed, a specific schedule for implementation, which the licensee committed to meet, and (3) Justification for delay, demonstration of need for the proposed schedule, and a description of the interim compensatory measures being taken.

III.

The licensee responded to Generic Letter 82-05 by letters dated April 16, and June 9, 1982; the licensee responded to Generic Letter 82-10 by letters dated June 8 and 9, 1982 and January 28, 1983. In these submittals, the licensee confirmed that some of the items identified in the Generic Letters had been completed, took technical exception to two items, and made firm commitments to complete the remainder. The attached Tables summarizing the licensee's schedular commitments or status were developed by the staff from the Generic Letters and the licensee-provided information.

Generic Letters 82-05 and 82-10 applied to 16 and 10 items, respectively, for BWRs with jet-pumps. Of the ten items listed in Generic Letter 82-10, six items are not included in this Order. Item I.A.1.3.2 is part of a separate rulemaking; Items I.C.1, III.A.1.2 (2 items), and III.A.2.2 will be handled separately following Commission actions that would proceed as a result of its consideration of SECY 82-111, as amended; and II.K.3.30 and II.K.3.31 (one item) is not required until one year after staff approval of the generic model and staff review of these models has not been completed.

Eighteen of the 20 items addressed in this Order are considered by the licensee to be completed or to require no modifications. The licensee is taking technical exception to two items (II.E.4.2.7 and II.K.3.22); these items will be addressed in a separate action and are therefore not included in this Order. The staff's evaluation of the licensee's delays for the remaining two items is provided herein:

II.B.3 Post-Accident Sampling and

II.F.1(6) Post-Accident Monitoring System

In order to re-plan and integrate all construction activities in an effort to control the overall magnitude of these activities and provide adequate assurance for reducing potential safety hazards, modification work on these two items was stopped in March 1982. In view of the intense construction activity associated with ongoing modification work at the time, this suspension of activity was necessary to enable effective management and control of available resources and to assure improved control of these and other necessary safety-related modifications.

The licensee will use existing systems and interim procedures for events which might reasonably be expected to occur during the period until these systems are installed and operational. Interim procedures for obtaining primary containment gas samples and reactor water samples have been implemented at Pilgrim. In addition, two redundant hydrogen analyzers and one oxygen analyzer are presently installed at Pilgrim to measure containment atmosphere hydrogen and oxygen content.

We find, based on the above evaluation, that: 1) the licensee has taken corrective actions regarding the delays and has made a responsible effort to implement the NUREG-0737 requirements noted; 2) there is good cause for the several delays; and 3) as noted above, interim compensatory measures have been provided.

In view of the foregoing, I have determined that these modifications and actions are required in the interest of public health and safety and, therefore, the licensee's commitment should be confirmed by Order.

IV.

Accordingly, pursuant to Sections 103, 161i, and 161o of the Atomic Energy Act of 1954, as amended, and the Commission's regulations in 10 CFR Parts 2 and 50, IT IS HEREBY ORDERED EFFECTIVE IMMEDIATELY THAT THE LICENSEE SHALL:

Implement and maintain the specific items described in the Attachments to this Order in the manner described in the licensee's submittals noted in Section III herein no later than the dates in the Attachments.

٧.

The licensee may request a hearing on this Order within 20 days of the date of publication of this Order in the <u>Federal Register</u>. A request for a hearing shall be addressed to the Director, Office of Nuclear Reactor Regulation, U.S. Nuclear Regulatory Commission, Washington, D.C. 20555. A copy shall also be sent to the Executive Legal Director at the same address. A REQUEST FOR HEARING SHALL NOT STAY THE IMMEDIATE EFFECTIVENESS OF THIS ORDER.

If a hearing is requested by the licensee, the Commission will issue an Order designating the time and place of any such hearing.

If a hearing is held concerning this Order, the issue to be considered at the hearing shall be whether the licensee should comply with the requirements set forth in Section IV of this Order. This Order is effective upon issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

Robert A. Purple, Deputy Director

Division of Licensing

Office of Nuclear Reactor Regulation

Dated at Bethesda, Maryland, this 14th day of March

1983.

Attachments:

 Licensee's Commitments on Applicable NUREG-0737 Requirements from Generic Letter 82-05

 Licensee's Commitments on Applicable NUREG-0737 Requirements from Generic Letter 82-10

Attachment 1
LICENSEE'S COMMITMENTS ON APPLICABLE NUREG-0737 ITEMS FROM GENERIC LETTER 82-05

Item	Title	NUREG-0737 Schedule	Requirement	Licensee's Completion Schedule (or status)
I.A.3.1	Simulator Exams	10/1/81	Include simulator exams in licensing examinations	Complete
II.B.2	Plant Shielding	1/1/82	Modify facility to provide access to vital areas under accident conditions	Complete
II.B.3	Post-Accident Sampling	1/1/82	Install upgraded post-accident sampling capability	6/1/84
II.B.4	Training for Mitigating Core Damage	10/1/81	Complete training program	Complete
II.E.4.2	Containment Isolation Dependability	7/1/81	Part 5-lower containment pressure setpoint to level compatible w/normal operation	Complete Technical Exception
		7/1/81	Part 7-isolate purge* & vent valves on radiation signal	rechnical exception
II.F.1	Accident Monitoring	1/1/82	(1) Install noble gas effluent	Complete
		1/1/82	monitors (2) Provide capa- bility for effluent	Complete
		1/1/82	monitoring of iodine (3) Install incon- tainment radiation- level monitors	Complete

*Not Part of Confirmatory Order

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Attachment 1

LICENSEE'S COMMITMENTS ON APPLICABLE NUREG-0737 ITEMS FROM GENERIC LETTER 82-05

Item	Title	NUREG-0737	Requirement	Licensee's Completion Schedule
II.F.1		1/1/82	(4) Provide continuous indication of containment	Complete
		1/1/82	pressure (5) Provide con- tinuous indication of containment	Complete
		1/1/82	water level (6) Provide con- tinuous indication of hydrogen con- centration in containment	6/1/84
II.K.3.15	Isolation of HPCI & RCIC Modification	7/1/81	Modify pipe break detection logic to prevent inadvertent isolation	Complete
II.K.3.22	RCIC Suction*	1/1/82	Modify design of RCIC suction to provide automatic transfer to torus	Technical Exception
II.K.3.24	Space Cooling for HPCI/RCIC	1/1/82	Confirm the adequacy of space cooling for HPCI/RCIC	Complete
II.K.3.27	Common reference level	7/1/81	Provide common reference level for vessel level instrumentation	Complete

^{*}Not Part of Confirmatory Order

Attachment 2
LICENSEE'S COMMITMENTS ON APPLICABLE NUREG-0737 ITEMS FROM GENERIC LETTER 82-10

Item	Title	NUREG-0737	Requirement	Licensee's Completion Schedule
1.A.1.3.1	Limit Overtime	10/1/82 per Gen. Ltr. 82-12 dtd 6/15/82	Revise administra- tive procedures to limit overtime in accordance w/NRC Policy Statement issued by Generic Ltr. No. 82-12, dtd 6/15/82	Complete
1.A.1.3.2	Minimum Shift* Crew	To be super- seded by Proposed Rule	To be addressed in the Final Rule on Licensed Operator Staffing at Nuclear Power Units	To be addressed when Final Rule is issued
1.0.1	Revise Emergency* Procedures	Superseded by SECY 82-111	Reference SECY 82-111, Requirements for Emergency Re- sponse Capability	To be determined
II.D.1.2	RV and SV Test Programs	1/1/82	Submit plant speci- fic reports on relief and safety valve program	Complete
II.K.3.18	ADS Actuation	9/30/82	Submit revised position on need for modifications	Complete
II.K.3.30 & 31	SBLOCA Analysis*	l yr. after staff approval of model	Submit plant speci- fic analyses	To be determined following staff approval of model
III.A.1.2	Staffing Levels* for Emergency Situations	Superseded by SECY 82-111	Reference SECY 82- 111, Requirements for Emergency Response Capability	To be determined

^{*}Not Part of Confirmatory Order

Attachment 2 Page 2

LICENSEE'S COMMITMENTS ON APPLICABLE NUREG-0737 ITEMS FROM GENERIC LETTER 82-10

To be Determined

by licensee

Item	Title	NUREG-0737	Requirement	Licensee's Completion Schedule (or status)
III.A.1.2	Upgrade Emer* gency Support Facilities	Superseded by SECY 82-111	Reference SECY 82- 111, Requirements for Emergency Response Capability	To be determined
III.A.2.2	Meteorological* Data	Superseded by SECY 82-111	Reference SECY 82- 111, Requirements for Emergency	To be determined

Response Capability

Modify facility as identified by

licensee study

Complete

*Not Part of Confirmatory Order

Control Room

Habitability

III.D.3.4