

Docket No. 50-219

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 TBAbernathy
 JRBuchanan

JUN 20 1978

Jersey Central Power & Light Company
 ATTN: Mr. I. R. Finrock, Jr.
 Vice President - Generation
 Madison Avenue at Punch Bowl Road
 Morristown, New Jersey 07960

Gentlemen:

In response to your request for license amendment dated September 20, 1977, the Commission has issued the enclosed Amendment No. 2 to Provisional Operating License No. DPR-16 for the Oyster Creek Nuclear Generating Station.

This amendment, which is effective within 30 days, incorporates provisions into the facility Technical Specifications which establish limiting conditions for operation and surveillance requirements for drywell to suppression chamber differential pressure control and suppression pool water level.

These requirements provide assurance that facility operation will be in accordance with the assumptions utilized in your facility's plant-unique analysis which was performed in conjunction with the Mark I Containment Short Term Program evaluation.

The enclosed license amendment reflects those changes to your original request for license amendment which have been agreed to in discussions with your staff. These changes have been made to provide consistent requirements for all Mark I containment facilities.

Copies of the related Safety Evaluation and Notice of issuance are also enclosed.

Sincerely,

Original signed by
 Dennis L. Ziemann, Chief
 Operating Reactors Branch #2
 Division of Operating Reactors

*ELD Concurrence not required per V. Stello's 4/21/78 memo.

pending fix of testing T/S

Cons 11

Enclosures:

1. Amendment No. 2 to DPR-16
2. Safety Evaluation
3. Notice

OFFICE	DOR:ORB #2	DOR:ORB #2	DOR:PSB	OELD*	DOR:ORB #2
SURNAME	SJNowicki	HSmith	CGrimes		DLZiemann
DATE	6/9/78	6/5/78	6/12/78		6/29/78

JUN 20 1978

cc w/enclosures:

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*(w/cy of JCP&LCo filing dtd. 9/20/77)

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U. S. Environmental Protection
Agency
Region II Office
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26 Federal Plaza
New York, New York 10007

JERSEY CENTRAL POWER & LIGHT COMPANY

DOCKET NO. 50-219

OYSTER CREEK NUCLEAR GENERATING STATION, UNIT NO. 1

AMENDMENT TO PROVISIONAL OPERATING LICENSE

Amendment No. 32
License No. DPR-16

1. The Nuclear Regulatory Commission (the Commission) has found that:
 - A. The application for amendment by Jersey Central Power & Light Company (the licensee) dated September 20, 1977, complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations set forth in 10 CFR Chapter I;
 - B. The facility will operate in conformity with the application, the provisions of the Act, and the rules and regulations of the Commission;
 - C. There is reasonable assurance (i) that the activities authorized by this amendment can be conducted without endangering the health and safety of the public, and (ii) that such activities will be conducted in compliance with the Commission's regulations;
 - D. The issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public; and
 - E. The issuance of this amendment is in accordance with 10 CFR Part 51 of the Commission's regulations and all applicable requirements have been satisfied.

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2. Accordingly, the license is amended by changes to the Technical Specifications as indicated in the attachment to this license amendment, and paragraph 3.B of Provisional Operating License No. DPR-16 is hereby amended to read as follows:

B. Technical Specifications

The Technical Specifications contained in Appendix A, as revised through Amendment No. 2, are hereby incorporated in the license. The licensee shall operate the facility in accordance with the Technical Specifications.

3. This license amendment is effective 30 days after issuance.

FOR THE NUCLEAR REGULATORY COMMISSION

Original signed by
Dennis L. Ziemann

Dennis L. Ziemann, Chief
Operating Reactors Branch #2
Division of Operating Reactors

Attachment:
Changes to the Technical
Specifications

Date of Issuance: JUN 20 1978

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(Figure 3.5-1)

825114

4.5-6a

3.5-7

3.5-3a

3.5-3

Insert

4.5-6a

3.5-7

3.5-3a

3.5-3

Remove

Replace the following pages of the Appendix A with the enclosed pages. The revised pages are identified by amendment number and contain vertical lines indicating the area of change.

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PROVISIONAL OPERATING LICENSE NO. DPR-16

ATTACHMENT TO LICENSE AMENDMENT NO. 32

- b. Two of the fourteen suppression chamber - drywell vacuum breakers may be inoperable provided that they are secured in the closed position.
 - c. One position alarm circuit for each operable vacuum breaker may be inoperable for up to 15 days provided that each operable suppression chamber - drywell vacuum breaker with one defective alarm circuit is physically verified to be closed immediately and daily during this period.
6. After completion of the startup test program and demonstration of plant electrical output, the primary containment atmosphere shall be reduced to less than 5.0% O₂ with nitrogen gas within 24 hours after the reactor mode selector switch is placed in the run mode. Primary containment deinerting may commence 24 hours prior to a scheduled shutdown.
 7. If specifications 3.5.A.1.a, b, c(1) and 3.5.A.2 through 3.5.A.5 cannot be met, reactor shutdown shall be initiated and the reactor shall be in the cold shutdown condition within 24 hours.
 8. Shock Suppressors (Snubbers)
 - a. During all modes of operation except cold shutdown and refuel, all safety related snubbers listed in Table 3.5.1 shall be operable except as noted 3.5.A.8.b, c and d below.
 - b. From and after the time that a snubber is determined to be inoperable, continued reactor operation is permissible only during the succeeding 72 hours unless the snubber is sooner made operable or replaced.
 - c. If the requirements of 3.5.A.8.a and 3.5.A.8.b cannot be met, an orderly shutdown shall be initiated and the reactor shall be in a cold shutdown condition within 36 hours.
 - d. If a snubber is determined to be inoperable while the reactor is in the shutdown or refuel mode, the snubber shall be made operable or replaced prior to reactor startup.
 - e. Snubbers may be added to safety related systems without prior License Amendment to Table 3.5.1 provided that a revision to Table 3.5.1 is included with the next License Amendment request.
 9. Drywell-Suppression Chamber Differential Pressure
 - a. Differential pressure between the drywell and suppression chamber shall be maintained within the acceptable operating range shown on Figure 3.5-1 within 24 hours after the reactor mode selector switch is placed in the run mode. The differential pressure may be reduced to less than the range shown on Figure 3.5-1 24 hours prior to a scheduled shutdown. The differential pressure may be decreased to less than the required value for a maximum of four hours during required operability testing of the drywell-pressure suppression chamber vacuum breakers.

- b. If the differential pressure of Specification 3.5.A.9.a cannot be maintained, and the differential pressure cannot be restored within the subsequent 6 hour period, an orderly shutdown shall be initiated and the reactor shall be in the shutdown condition within the next 6 hours and the cold shutdown condition within the following 18 hours.
- c. Instrumentation to measure the drywell to suppression chamber differential pressure and the torus water level shall be operable at any time the differential pressure is required to be maintained by Specification 3.5.A.9.a. Operation may continue for up to thirty days with one instrument out of service. If both differential pressure or both water level instruments are not operable, or if one instrument is out of service for more than thirty days, and such indication cannot be restored in the next 6 hours, the reactor shall be in the shutdown condition within the next 6 hours and in the cold shutdown condition within the following 18 hours.

B. Secondary Containment

1. Secondary containment integrity shall be maintained at all times unless all of the following conditions are met.
 - a. The reactor is subcritical and Specification 3.2.A is met.
 - b. The reactor is in the cold shutdown condition.
 - c. The reactor vessel head or the drywell head are in place.
 - d. No work is being performed on the reactor or its connected systems in the reactor building.
 - e. No operations are being performed in, above, or around the spent fuel storage pool that could cause release of radioactive materials.
2. Two separate and independent standby gas treatment system circuits shall be operable when secondary containment is required except as specified by Specification 3.5.B.3.

containment is required during fuel handling operations and whenever work is being performed on the reactor or its connected systems in the reactor building since their operation could result in inadvertent release of radioactive material.

The standby gas treatment system⁽⁶⁾ filters and exhausts the reactor building atmosphere to the stack during secondary containment isolation conditions, with a minimum release of radioactive materials from the reactor building to the environs.

Two separate filter trains are provided each having 100% capacity.⁽⁶⁾ If one filter train becomes inoperable, there is no immediate threat to secondary containment and reactor operation may continue while repairs are being made. Since the test interval for this system is one month (Specification 4.5), the time out-of-service allowance of 7 days is based on considerations presented in the Bases in Specification 3.2 for a one-out-of-two system.

- References:
- (1) FDSAR, Volume I, Section V-1
 - (2) FDSAR, Volume I, Section V-1.4.1
 - (3) FDSAR, Volume I, Section V-1.7
 - (4) Licensing Application, Amendment 11, Question III-25
 - (5) FDSAR, Volume I, Section V-2
 - (6) FDSAR, Volume I, Section V-2.4
 - (7) Licensing Application, Amendment 42
 - (8) Licensing Application, Amendment 32, Question 3
 - (9) Robbins, C. H., "Tests on a Full Scale 1/48 Segment of the Humboldt Bay Pressure Suppression Containment," GEAP-3596, November 17, 1960.
 - (10) Bodega Bay Preliminary Hazards Summary Report, Appendix 1, Docket 50-205, December 28, 1962.
 - (11) Report H. R. Erickson, Bergen-Paterson to K. R. Goller, NRC, October 7, 1974. Subject: Hydraulic Shock Sway Arrestors.

In conjunction with the Mark I Containment Short Term Program, a plant unique analysis was performed on August 2, 1976, which demonstrated a factor of safety of at least two for the weakest element in the suppression chamber support system. The maintenance of a drywell-suppression chamber differential pressure within the range shown on Figure 3.5-1 with a suppression chamber water level corresponding to a downcomer submergence range of 4.3 to 5.3 feet will assure the integrity of the suppression chamber when subjected to post-LOCA suppression pool hydrodynamic forces.

P. Suppression Chamber Surveillance

1. At least once per day the suppression chamber water level and temperature and pressure suppression system pressure shall be checked.
2. A visual inspection of the suppression chamber interior, including water line regions, shall be made at each major refueling outage.
3. Whenever heat from relief valve operation is being added to the suppression pool, the pool temperature shall be continually monitored and also observed until the heat addition is terminated.
4. Whenever operation of a relief valve is indicated and the suppression pool temperature reaches 160°F or above while the reactor primary coolant system pressure is greater than 180 psig, an external visual examination of the suppression chamber shall be made before resuming normal power operation.
5. Drywell-Suppression Chamber Differential Pressure
 - a. The pressure differential between the drywell and suppression chamber shall be recorded at least once per shift when the reactor containment is required to be inerted by Specification 3.5.A.9.a.
 - b. Instrumentation to measure the drywell to suppression chamber differential pressure and suppression chamber water level shall be calibrated once every 6 months.

Q. Shock Suppressors (Snubbers)

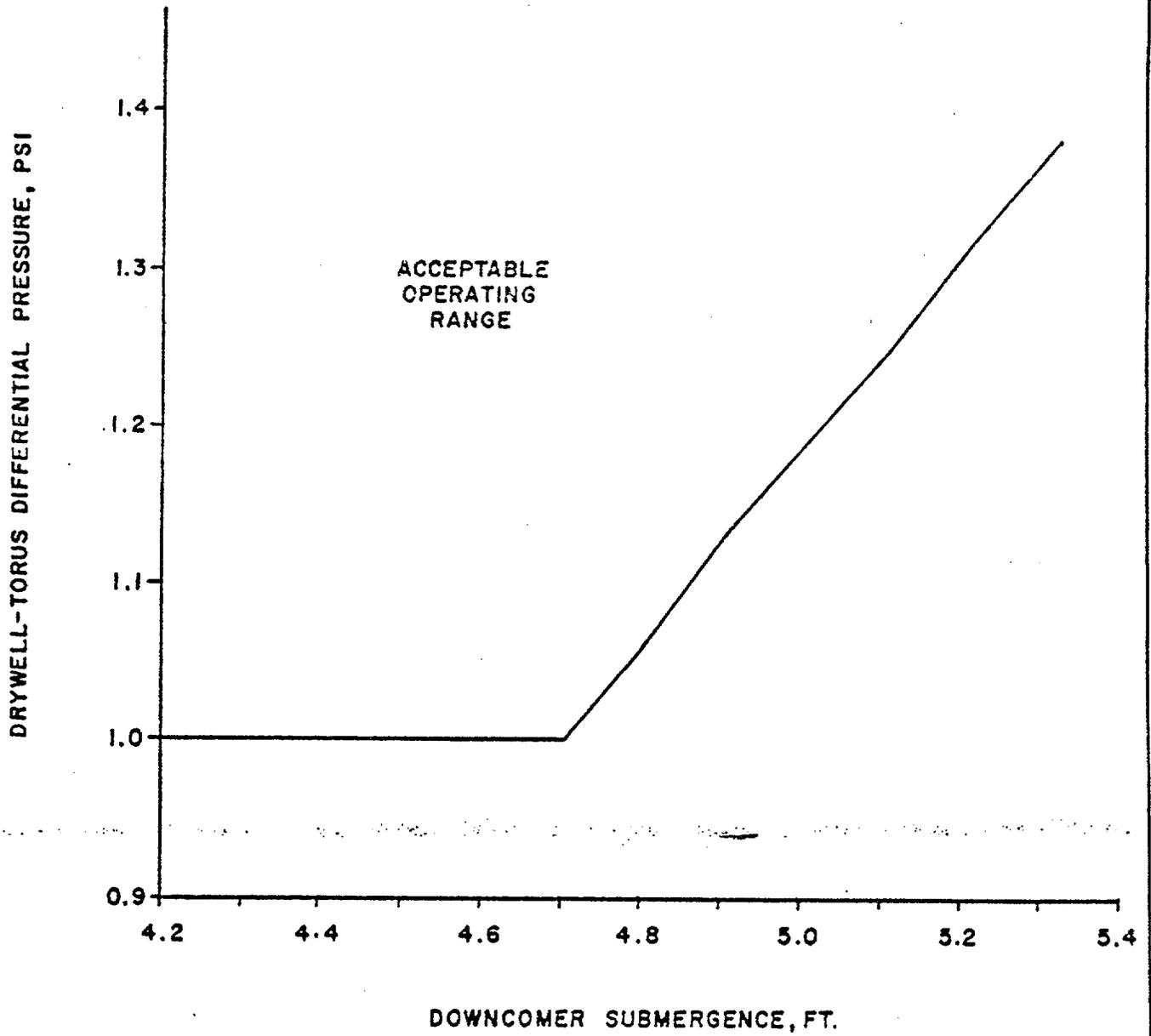
1. All hydraulic snubbers listed in Table 3.5.1 whose seal material has been demonstrated by operating experience, lab testing or analysis to be compatible with the operating environment shall be visually inspected. This inspection shall include, but not necessarily be limited to, inspection of hydraulic fluid reservoir, fluid connections, and linkage connections to the piping and anchor to verify snubber operability in accordance with the following schedule:

<u>Number of Snubbers Found Inoperable During Inspection or During Inspection Interval</u>	<u>Next Required Inspection Interval</u>
0	18 months \pm 25%
1	12 months \pm 25%
2	6 months \pm 25%
3, 4	124 days \pm 25%
5, 6, 7	62 days \pm 25%
<u>>8</u>	<u>31 days \pm 25%</u>

The required inspection interval shall not be lengthened more than one step at a time.

Snubbers may be categorized in two groups, "Accessible" or "Inaccessible" based on their accessibility for inspection during reactor operation. These two groups may be inspected independently according to the above schedule.

REQUIRED DRYWELL TO TORUS
DIFFERENTIAL PRESSURE



DOWNCOMER SUBMERGENCE, FT.
FIGURE 3.5-1

SAFETY EVALUATION BY THE OFFICE
 OF NUCLEAR REACTOR REGULATION SUPPORTING
 PROPOSED CHANGES TO THE TECHNICAL
 SPECIFICATIONS ASSOCIATED WITH THE
 SHORT TERM PROGRAM'S PLANT UNIQUE
 ANALYSIS FOR MARK I CONTAINMENTS
 AND
 AMENDMENT NO. 32 TO LICENSE NO. DPR-16
 JERSEY CENTRAL POWER & LIGHT COMPANY
 OYSTER CREEK NUCLEAR GENERATING STATION
 DOCKET NO. 50- 219

I. INTRODUCTION

In conjunction with the Short Term Program (STP) evaluation of Boiling Water Reactor facilities with the Mark I containment system, the Jersey Central Power & Light Company submitted a Plant Unique Analysis (PUA) for the Oyster Creek Nuclear Generating Station. This analysis was performed to confirm the structural and functional capability of the containment suppression chamber and attached piping, to withstand newly-identified suppression pool hydrodynamic loading conditions which had not been explicitly considered in the original design analysis for the plant. As part of the STP evaluation, specific loading conditions were developed for each Mark I facility, to account for the change in the magnitude of the loads due to plant-specific variations from the reference plant design for which the basic loading conditions were developed.

The results of our review of the hydrodynamic load definition techniques and the Mark I containment plant unique analyses are described in the "Mark I Containment Short Term Program Safety Evaluation Report," NUREG-0408, December 1977. As discussed in this report, the NRC staff has concluded that each Mark I containment system would maintain its integrity and functional capability in the unlikely event of a design basis loss-of-coolant accident (LOCA) and, therefore, that licensed Mark I BWR facilities can continue to operate safely, without undue risk to the health and safety of the public, during an interim

period of approximately two years, while a methodical, comprehensive Long Term Program is conducted.

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As discussed in Section III.C of NUREG-0408, of all of the plant parameters that were considered in the development of the hydrodynamic loads for the STP, only two parameters are expected to vary during normal plant operation; these are (1) the drywell-wetwell differential pressure; and (2) the suppression chamber (torus) water level. Subsequent to the submittal of the PUA, the licensee was requested to submit proposed Technical Specifications which assure that the allowable range of these two parameters during facility operation would be in accordance with the values utilized in the PUA.

The licensee has been operating this facility with differential pressure control to enhance the safety margins of the containment structure since early 1976. This evaluation provides a more detailed basis for establishing the allowable range of drywell-wetwell differential pressure and torus water level, to quantify containment safety margins. This amendment incorporates these parameters into the Technical Specifications with the associated limiting conditions for operation and surveillance requirements.

By letter dated September 20, 1977, the licensee proposed changes to the facility Technical Specifications to incorporate limiting conditions for operation and surveillance requirements for differential pressure control and torus water level. Our evaluation of these proposed changes follows.

II. EVALUATION

The licensee has proposed certain technical specification requirements for the purpose of assuring that the normal plant operating conditions are within the envelope of conditions considered in their PUA. These technical specification changes establish (1) limiting condition for operation (LCOs) for drywell to torus differential pressure and torus water level, and (2) associated surveillance requirements. All other initial conditions utilized in the PUA are either presently included in the Technical Specifications or are configurational conditions which have been confirmed by the licensee and will not change during normal operation.

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Differential pressure between the drywell and the suppression chamber will result in leakage of the drywell atmosphere to the lower pressure regions of the reactor building and to the torus air-space. This leakage from the drywell will cause a slow decay in the differential pressure. Therefore, surveillance requirements for the differential pressure have been included in the Technical Specifications. Surveillance frequency of once per operating shift for the differential pressure was selected on the basis of previous operating experience.

The torus water level is not expected to vary significantly during normal operation, unless certain systems connected to the suppression pool are activated. The torus water level would normally be monitored whenever such systems are in use. Therefore, we find that inclusion of periodic torus water level surveillance requirements in the Technical Specifications is not required.

We have reviewed the differential pressure and torus water level monitoring instrumentation systems proposed by the licensee with regard to the number of available channels and the instrumentation accuracy. This type of instrumentation is typically calibrated at six-month intervals. To assure proper operation during such intervals, two monitoring channels for both differential pressure and torus water level have been provided, such that a comparison of the readings will indicate when one of the channels is inoperative or drifting.

The errors in the instrumentation are sufficiently small relative to the magnitude of the measurement (i.e., a maximum differential pressure measurement error of 0.1 psid in a measurement of 1.0 to 2.0 psid and a maximum torus water level measurement error of 10% of the difference between the maximum and minimum torus water level) that they may be neglected, based on the expected load variation with differential pressure and torus water level.

There are certain periods during normal plant operations when the differential pressure control cannot be maintained. Therefore, provisions have been included in the Technical Specification to relax the differential pressure control requirements during specified periods. The justification for relaxing the differential pressure control during these specific periods and the basis for selecting the duration of the periods are discussed in detail below.

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A. Startup and Shutdown

During plant startup and shutdown, the drywell atmosphere undergoes significant barometric changes due to the variation in heat loads from the primary and auxiliary systems. In addition, it is during these periods that the drywell is being either inerted with nitrogen gas or deinerted. To keep the periods during which the differential pressure control is not fully effective as short as is reasonable, we have limited the relaxation of the differential pressure control requirements for the startup and shutdown periods to 24 hours following startup and 24 hours prior to a shutdown. This time period was selected on a basis similar to that for the inerting requirements, already existing in the Technical Specifications. The postulated design basis accident for the containment assumes that the primary system is at operating pressure and temperature. During the the startup and shutdown transients, the primary system is at operating pressure and temperature for only a part of the transient, during which the differential pressure is being established. These time periods have been shown by previous operating experience to be adequate with respect to the startup and shutdown transients, and at the same time sufficiently small in comparison with the duration of the average power run. Since the principal accident event to which differential pressure control is important to assure containment integrity (i.e., with a factor of safety of two) is a large break LOCA, we have considered whether there is a significantly greater probability of a large break LOCA during the startup and shutdown transients. We have concluded that there is not. Further, the operation of the plant systems is monitored more closely than normal during these periods and a finite magnitude of differential pressure will be available during the majority of these periods to mitigate the potential consequences of an accident.

B. Testing and Maintenance

During normal operation, there are a number of tests which are required to be conducted to demonstrate the continued functional performance of engineered safety features. The testing of certain systems will require, or result in, a reduction in the drywell-torus differential pressure. The operability testing of the drywell-torus vacuum breakers requires the removal of the differential pressure to permit the vacuum breakers to open.

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For the testing of high-energy systems (e.g. high pressure coolant injection pumps) during normal operation, the discharge flow is routed to the suppression pool. This energy deposition will raise the temperature of the suppression pool, resulting in an increase in torus pressure and a reduction in the differential pressure.

Functional performance testing of engineered safety features is necessary to assure proper maintenance of these systems throughout the life of the plant. Some of these tests (i.e., pump operability and drywell-wetwell vacuum breakers) may require or result in a reduction in the differential pressure. We estimate that not more than four tests will be required each month which will result in a reduction in differential pressure. To keep the periods during which the differential pressure control is not fully effective as short as is reasonable, we have permitted a relaxation of differential pressure control to conduct these tests, limited to a period of up to four hours. Again, we have carefully considered whether the probability of a large LOCA is significantly greater during these testing periods than during normal operation. We conclude that it is not. Moreover, only the test of the drywell-wetwell vacuum breakers requires complete removal of the differential pressure. Provisions have also been included in the Technical Specifications for performing maintenance activities on the differential pressure control system and for resolving operational difficulties which may result in an inadvertent reduction in the differential pressure for a short period of time. In certain circumstances, corrective action can be taken without having to attain a cold shutdown condition. To avoid repeated and unnecessary partial cooldown cycles, a restoration period has been incorporated into the action requirements of the LCO for differential pressure control; i.e., in the event that the differential pressure cannot be restored in six hours, an orderly shutdown shall be initiated and the reactor shall be in a cold shutdown condition within the next 24 hours. The six hour restoration period was selected on the basis that it represents an adequate minimum period of time during which any short-term malfunctions could be corrected, coupled with the minimum period of time required to conduct a controlled shutdown. The allowable time to conduct a controlled shutdown has been minimized, because the containment transient response is more a function of the primary system pressure than the reactor power level. On this basis, we find the proposed restoration period and action requirement acceptable.

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We conclude that the limits imposed on the periods of time during which operation is permitted without the differential pressure control fully effective provides adequate assurance of overall containment integrity, and the periods of time differential pressure control is completely removed are acceptably small.

III. ENVIRONMENTAL CONSIDERATION

We have determined that the amendment does not authorize a change in effluent types or total amounts nor an increase in power level will not result in any significant environmental impact. Having made this determination, we have further concluded that the amendment involves an action which is insignificant from the standpoint of environmental impact and, pursuant to 10 CFR Section 51.5(d)(4), that an environmental impact statement or negative declaration and environmental impact appraisal need not be prepared in connection with the issuance of this amendment.

IV. CONCLUSION

The proposed Technical Specifications will provide the necessary assurance that the plant's operating conditions remain within the envelope of the conditions assumed in the Plant Unique Analysis (PUA) performed in conjunction with the Mark I Containment Short Term Program. The PUA supplements the facility's Final Safety Analysis Report (FSAR) in that it demonstrates the plant's capability to withstand the suppression pool hydrodynamic loads which were not explicitly considered in the FSAR. We therefore conclude that the proposed changes to the Technical Specifications are acceptable.

We further conclude, based on the considerations discussed above, that (1) because the amendment does not involve a significant increase in the probability or consequences of accidents previously considered and does not involve a significant decrease in a safety margin, the amendment does not involve a significant hazards consideration, (2) there is reasonable assurance that the health and safety of the public will not be endangered by operation in the proposed manner, and (3) such activities will be conducted in compliance with the Commission's regulations and the issuance of this amendment will not be inimical to the common defense and security or to the health and safety of the public.

Date: JUN 20 1978

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UNITED STATES NUCLEAR REGULATORY COMMISSION

DOCKET NO. 50-219

JERSEY CENTRAL POWER & LIGHT COMPANY

NOTICE OF ISSUANCE OF AMENDMENT TO PROVISIONAL
OPERATING LICENSE

The U.S. Nuclear Regulatory Commission (the Commission) has issued Amendment No. 32 to Provisional Operating License No. DPR-16, issued to Jersey Central Power & Light Company (the licensee), which revised the Technical Specifications for operation of the Oyster Creek Nuclear Generating Station (the facility), located in Ocean County, New Jersey. The amendment is effective 30 days after the date of its issuance.

The amendment revised the Technical Specifications to incorporate requirements for establishing and maintaining the drywell to suppression chamber differential pressure and suppression chamber water level, to maintain the margins of safety established in the NRC staff's "Mark I Containment Short Term Program Safety Evaluation," NUREG-0408. Operation in accordance with the conditions specified in NUREG-0408 has been previously authorized in 43 FR 13108, dated March 29, 1978.

The application for the amendment complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations. The Commission has made appropriate findings as required by the Act and the Commission's rules and regulations

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in 10 CFR Chapter I, which are set forth in the license amendment. Prior public notice of this amendment was not required since the amendment does not involve a significant hazards consideration.

The Commission has determined that the issuance of this amendment will not result in any significant environmental impact and that pursuant to 10 CFR Section 51.5(d)(4), an environmental impact statement or negative declaration and environmental impact appraisal need not be prepared in connection with issuance of this amendment.

For further details with respect to this action, see (1) the application for amendment dated September 20, 1977, (2) Amendment No. 32 to License No. DPR-16, and (3) the Commission's related Safety Evaluation. All of these items are available for public inspection at the Commission's Public Document Room 1717 H Street, N.W., Washington, D. C., and at the Ocean County Library, Brick Township Branch, 401 Chambers Bridge Road, Brick Town, New Jersey 08723. A single copy of items (2) and (3) may be obtained upon request addressed to the U.S. Nuclear Regulatory Commission, Washington, D. C. 20555, Attention: Director, Division of Operating Reactors.

Dated at Bethesda, Maryland, this JUN 20 1978

FOR THE NUCLEAR REGULATORY COMMISSION

Original signed by
Dennis L. Ziemann

Dennis L. Ziemann, Chief
Operating Reactors Branch #2
Division of Operating Reactors

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