February 14, 2001

The Honorable Richard B. Cheney President of the United States Senate Washington, D.C. 20510

Dear Mr. President:

In accordance with Public Laws 94-409 and 104-66 (5 U.S.C. §552b(j)), I enclose the

U.S. Nuclear Regulatory Commission's Annual Report of the Administration of the Government

in the Sunshine Act for Calendar Year 2000.

Sincerely,

/RA/

Richard A. Meserve

Enclosure: As stated

February 14, 2001

The Honorable J. Dennis Hastert Speaker of the United States House of Representatives Washington, D.C. 20515

Dear Mr. Speaker:

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### ANNUAL REPORT

### GOVERNMENT IN THE SUNSHINE ACT

- 1. AGENCY NAME: U.S. Nuclear Regulatory Commission
- 2. CALENDAR YEAR: 2000

#### 3. CHANGES IN POLICIES AND PROCEDURES DURING PAST YEAR

No changes occurred during CY 2000. The Commission last changed its rules in July 1999, when it issued a Federal Register notice stating that it would implement a rule published in 1985, to amend its regulations applying the Sunshine Act. The amendment changed the definition of "meeting" to incorporate the Supreme Court's verbatim definition from <u>FCC v. ITT World Communications</u>, 466 U.S. 364 (1984), to permit certain non-Sunshine Act discussions which had been foreclosed previously by the NRC's unduly restrictive interpretation of the Sunshine Act.

# 4. MEETINGS: (January 1, 2000 through December 31, 2000)

A.	Total Number of Open	58 (75%)
В.	Total Number of Closed	19 (25%)
C.	Total Number of Partially Open/Closed	0 (0%)
	Total Number of Meetings	77

The above meetings are counted by the number of separate agenda topics discussed as described in Appendix A. Appendix B contains a tabulation of open and closed meetings per month for CY 2000. Throughout this report, meeting numbers quoted are counts of individual items.

### 5. EXEMPTIONS USED FOR CLOSING OR PARTIALLY CLOSING MEETINGS:

	Number of Times Used	
Exemption 1		
Exemption 1 & 9	1	
Exemption 2	1	
Exemption 2 & 6	3	
Exemption 4 & 9	3	
Exemption 9	6	
Total		

#### 6. DESCRIPTION OF LITIGATION AND FORMAL COMPLAINTS

A Sunshine Act Lawsuit was filed in the U.S. Court of Appeals for the D.C. Circuit in September 1999 by the Natural Resources Defense Council, Inc., et al. The court ruled for the NRC on July 14, 2000. The lawsuit had challenged the Commission's decision to implement its 1985 rule changing the definition of "meeting." Following oral argument in May 2000, the court issued an opinion supporting the NRC's actions and an order denying the petition for review. <u>Natural Resources Defense Council, et al. v. NRC</u>, 216 F.3d 1180 (D.C. Cir. 2000).

#### 7. ADDITIONAL INFORMATION:

This report was prepared in the Office of the Secretary, U.S. Nuclear Regulatory Commission. Comments or inquiries on this report or related matters should be addressed to:

Office of the Secretary U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Telephone inquiries can be made to the Office of the Secretary by dialing (301) 415-1968.

APPENDICES:

- A. Definition of Meetings
- B. Tabulation of Open and Closed Meetings by Month
- C. Tabulation of Meetings by Days' Notice

ATTACHMENT:

- A. FEDERAL REGISTER NOTICE DATED MAY 10, 1999, GOVERNMENT IN SUNSHINE ACT REGULATIONS
- B. FEDERAL REGISTER NOTICE DATED JULY 22, 1999, GOVERNMENT IN SUNSHINE ACT REGULATIONS

### APPENDIX A

## **Definition of Meeting**

#### NRC's Statutory Meeting Requirement

The Nuclear Regulatory Commission is a five-member independent regulatory commission established by the Energy Reorganization Act of 1974 (P.L. 93-408). It is responsible for ensuring the protection of the public health and safety through the licensing and regulation of the uses of nuclear materials. Section 201(a)(1) of the Energy Reorganization Act, 42 U.S.C. §5841 (a)(1), provides that "[a]ction of the Commission shall be determined by a majority vote of the members present." In order to conduct meetings under the Government in the Sunshine Act, a quorum must be present.

#### Meetings Defined by Sunshine Act

On May 10, 1999, the Commission issued a notice of its intent to implement a 1985 rule amending its regulations on the definition of "meeting" to incorporate the Supreme Court's verbatim definition from <u>FCC v. ITT World Communications</u>, 466 U.S. 364 (1984). <u>See</u> Attachment A. This would permit certain non-Sunshine Act discussions previously foreclosed by the NRC's unduly restrictive interpretation of the Sunshine Act. "Meeting" is defined as:

the deliberations of at least a quorum of Commissioners where such deliberations determine or result in the joint conduct or disposition of official Commission business, that is, where discussions are sufficiently focused on discrete proposals or issues as to cause or to be likely to cause the individual participating members to form reasonably firm positions regarding matters pending or likely to arise before the agency. Deliberations required or permitted by §§9.105, 9.106, or 9.108(c) do not constitute 'meetings' within this definition.

10 CFR §9.101(c), Government in Sunshine Act Regulations. This definition would properly allow some discussions among three or more Commissioners to be held in a non-public setting. The 1985 rule proved controversial, however, and, since both the former Administrative Conference of the United States (ACUS) and the American Bar Association (ABA) had conducted studies on the Sunshine Act and the <u>FCC</u> decision, the Commission decided to withhold action on the matter and defer actual implementation until it had an opportunity to assess these views.

For CY 1999, the Commission had asked the NRC Office of the General Counsel to prepare a notice of intent to implement the 1985 Sunshine Act rule. Public comments were received and analyzed and on July 22, 1999, the Commission issued a Federal Register notice announcing its decision to implement the 1985 rule commencing in July 1999. <u>See</u> Attachment B.

Under current Commission procedures, generally one agenda item is scheduled for each Commission meeting or briefing. Accordingly, for the purpose of tabulating meetings in this report, each session is counted as a separate meeting even if several sessions or briefings occur on the same day. Appendix B contains meeting statistics reported using the above definition and methods.

# TABULATION OF OPEN AND CLOSED MEETINGS BY MONTH

<u>CY 2000</u>	<u>Open</u>	Closed	Open/Closed	Total
Jan	4	3	0	7
Feb	6	5	0	11
Mar	8	3	0	11
Apr	0	1	0	1
Мау	9	1	0	10
Jun	8	1	0	9
Jul	3	1	0	4
Aug	5	1	0	6
Sep	2	1	0	3
Oct	3	0	0	3
Nov	4	1	0	5
Dec	6	1	0	7
Year to Date	58	19	0	77

### TABULATION OF MEETINGS BY DAYS' NOTICE

January 1, 2000 - December 31, 2000

DAYS' NOTICE	<u>OPEN</u>	<u>CLOSED</u>	OPEN/CLOSED	<u>TOTAL</u>
12 or more 11	36 0	8 2	0 0	44 2
10	1	0	0	1
9	0	0	0	0
8	0	0	0	0
7	<u>    1</u>	<u>0</u>	<u>0</u>	<u>    1</u>
Subtotal	38	10	0	48
6	0	0	0	0
5	0	0	0	0
4	0	0	0	0
3	0	0	0	0
2	0	0	0	0
1	0	0	0	0
Less than 1	20	9	<u>0</u>	<u>29</u>
Subtotal	20	9	0	29
GRAND TOTAL	<u>58</u>	<u>19</u>	<u>0</u>	<u>77</u>