



STATE OF MISSISSIPPI
DAVID RONALD MUSGROVE, GOVERNOR

MISSISSIPPI EMERGENCY MANAGEMENT AGENCY

ROBERT R. LATHAM, JR.
DIRECTOR

November 1, 2000

MEMORANDUM

TO: State Agencies, Commissions, Emergency Coordinating Officers

FROM: Robert R. Latham, Jr., Director *RRL*

RE: Changes to Mississippi Emergency Operations Plan (MEOP)

Enclosed please find an updated version of Emergency Support Function #11-Food and Drinking Water (ESF-11) and Emergency Support Function #16-Law Enforcement (ESF-16). This is the first change to the MEOP since it was revised and issued on September 1, 1999.

Page iii in the Table of Contents of the *Mississippi Emergency Operations Plan* provides a "Record of Changes". Simply record the change on that sheet and replace with the enclosed ESFs.

MEMA is required to conduct an annual review of the MEOP in accordance with State Law. Should there be recommendations for overall plan improvement, please contact Jim Wingrove, AICP at (601) 960-9978 or jwingrove@memaorg.com.

RRL:jw

Enclosures

MEOP
 BASIC PLAN
 Appendix B-1

STATE OF MISSISSIPPI
 EMERGENCY SUPPORT FUNCTION (ESF) DESIGNATIONS

P=Primary Responsible Agency S=Support Agency

STATE AGENCY	EMERGENCY SUPPORT FUNCTIONS															
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
EMERGENCY MANAGEMENT AGENCY	S	P	S	S	P		S		P	S	S	S	S	P	P	
AGRICULTURE & COMMERCE, DEPT. OF					S	S	S	S		S	P			S		
ANIMAL HEALTH, BOARD OF							S	S								
ARCHIVES & HISTORY, DEPT. OF					S		S							S		
AMERICAN RED CROSS					S	P	S				S				S	
ATTORNEY GENERAL							S							S		S
AUDIT, DEPT. OF							S							S		S
BANKING & CONSUMER FINANCE, DEPT. OF							S									
CIVIL AIR PATROL	S	S			S		S		S							
COOPERATIVE EXTENSION SERVICE							S			S	S			S		
CORRECTIONS, DEPT. OF	S	S	S				S		S					S	S	S
ECONOMIC & COMMUNITY DEV., DEPT. OF	S		S				S					P		S		
EDUCATION, DEPT. OF	S					S	S				S			S		
EDUCATIONAL TELEVISION							S							S		
EMPLOYMENT SECURITY COMMISSION							S							S		
ENVIRONMENTAL QUALITY, DEPT. OF	S		S		S		S	S		P				S		

EMERGENCY SUPPORT FUNCTIONS:

- | | | | |
|-------------------------------|---------------------------|---------------------------|--------------------------|
| 1. TRANSPORTATION | 5. INFORMATION & PLANNING | 9. URBAN SEARCH & RESCUE | 13. MILITARY SUPPORT |
| 2. COMMUNICATIONS | 6. MASS CARE | 10. HAZARDOUS MATERIALS | 14. PUBLIC INFORMATION |
| 3. PUBLIC WORKS & ENGINEERING | 7. RESOURCES SUPPORT | 11. FOOD & DRINKING WATER | 15. DONATIONS MANAGEMENT |
| 4. FIRE FIGHTING | 8. HEALTH & MEDICAL | 12. ENERGY | 16. LAW ENFORCEMENT |

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	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
FAIR COMMISSION						S	S									
FINANCE & ADMINISTRATION, DEPT. OF	S				S		P							S	S	
STATE FIRE ACADEMY				S			S		S	S						
STATE FIRE MARSHALL				S			S			S						
STATE FORESTRY COMMISSION		S	S	P	S		S		S			S				
STATE GAMING COMMISSION					S		S							S		S
GOVERNOR, OFFICE OF							S							S		
HEALTH, DEPT. OF	S		S			S	S	P		S	P			S	S	
HUMAN SERVICES, DEPT. OF	S				S	P	S				S				S	
INFORMATION TECHNOLOGY SERVICES		P			S		S									
INSTITUTIONS OF HIGHER LEARNING						S	S							S		
INSURANCE, DEPT. OF				S	S		S							S		
MARINE RESOURCES, DEPT. OF			S		S		S			S				S		S
MEDICAL EXAMINER, OFFICE OF							S	S								
MENTAL HEALTH, DEPT. OF						S	S	S						S		
MILITARY, DEPT. OF	S	S	S	S	S	S	S	S	P	S	S	S	P	S	S	S

EMERGENCY SUPPORT FUNCTIONS:

- | | | | |
|-------------------------------|---------------------------|---------------------------|--------------------------|
| 1. TRANSPORTATION | 5. INFORMATION & PLANNING | 9. URBAN SEARCH & RESCUE | 13. MILITARY SUPPORT |
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Appendix B-1

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EMERGENCY SUPPORT FUNCTION (ESF) DESIGNATIONS

P=Primary Responsible Agency S=Support Agency

STATE AGENCY	EMERGENCY SUPPORT FUNCTIONS															
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
NARCOTICS, BUREAU OF		S					S		S							
NATIONAL WEATHER SERVICE		S					S							S		
OIL & GAS BOARD							S			S						
PHARMACY, BOARD OF							S	S								
PUBLIC SAFETY, DEPT. OF	S	P			S		S		S	S				S		P
PUBLIC SERVICE COMMISSION	S	S			S		S			S		S		S		S
REHAB SER-VOC REHAB, DEPT. OF	S					S	S	S								
SALVATION ARMY					S	S	S				S				S	
SECRETARY OF STATE							S							S		
STATE PERSONNEL BOARD							S									
STATE TAX COMMISSION		S					S									S
TRANSPORTATION, DEPT. OF	P	S	P		S		S			S				S	S	S
UNIVERSITY MEDICAL CENTER							S	S		S				S		
MS VETERINARY MEDICAL ASSOC.							S	S								
MSVOAD					S	S	S				S				S	
WILDLIFE, FISHERIES & PARKS, DEPT OF		S	S		S		S		S							S

EMERGENCY SUPPORT FUNCTIONS:

1. TRANSPORTATION
2. COMMUNICATIONS
3. PUBLIC WORKS & ENGINEERING
4. FIRE FIGHTING

5. INFORMATION & PLANNING
6. MASS CARE
7. RESOURCES SUPPORT
8. HEALTH & MEDICAL

9. URBAN SEARCH & RESCUE
10. HAZARDOUS MATERIALS
11. FOOD & DRINKING WATER
12. ENERGY

13. MILITARY SUPPORT
14. PUBLIC INFORMATION
15. DONATIONS MANAGEMENT
16. LAW ENFORCEMENT

**MEOP
Basic Plan
Appendix-B-2**

FEDERAL AGENCY ESF ASSIGNMENTS

ESF ORGAN	ESF-1 TRNSP	ESF-2 COMM	ESF-3 PUBL WRKS & ENG	ESF-4 FIRE- FIGHT	ESF-5 INFO./ PLAN.	ESF-6 MASS CARE	ESF-7 RES. SUPP.	ESF-8 HEALT MEDL SVCS	ESF-9 URBA N SAR	ESF-10 HAZ- MAT	ESF-11 FOOD	ESF-12 ENRGY
USDA	S	S	S	P	S	S	S	S	S	S	P	S
DOC		S	S	S	S	S	S			S		
DOD	S	S	P	S	S	S	S	S	S	S	S	S
DOEd					S							
DOE	S		S		S		S			S		P
DHHS			S		S	S	S	P	S	S	S	
DHUD						S						
DOI		S	S	S	S					S		
DOJ					S			S		S		
DOL			S				S		S	S		
DOS	S									S		S
DOT	P	S	S		S	S	S	S	S	S	S	S
TREAS					S							
VA			S			S	S	S				
AID								S	S			
ARC					S	P		S			S	
EPA			S	S	S			S	S	P	S	
FCC		S										
FEMA		S		S	P	S	S	S	P	S	S	
GSA	S	S	S		S	S	P	S	S	S		S
ICC	S											
NASA					S							
NCS		P			S		S	S				S
NRC					S					S		S
OPM							S					
TVA	S		S									S
USPS	S					S		S				

**BASIC PLAN
APPENDIX-B-3**

EMERGENCY SUPPORT FUNCTION (ESF) DESIGNATIONS

NARRATIVE SUMMARY of ORGANIZATIONS & RESPONSIBILITIES

ESF-#1: TRANSPORTATION

Coordinates and provides transportation assistance to State and local government entities and volunteer organizations requiring transportation to perform disaster assistance missions. The **Primary Agency** is the MDOT with **Support** from MEMA, CAP, MDOC, DECD, MDEd, MDEQ, DFA, MSDH-EMS, DHS-AAS, MMD, MDPS-MHSP, MPSC, and MDRS.

ESF-#2: COMMUNICATIONS

Coordinates and provides State telecommunications support to State and local disaster response elements. **Primary Agencies** are the MEMA, ITS, and MDPS with **Support** from CAP, MDOC, MFC, MMD, MBN, MPSC, STC-ABC, MDOT, MDWF&P, RACES, and NWS.

ESF-#3: PUBLIC WORKS & ENGINEERING

Provides the full range of engineering, design, and construction contract support to State and local government in the restoration of public works infrastructure and essential public facilities. **Primary Agency** is the MDOT with **Support** from MEMA, MDA&H, MDOC, DECD, MDEQ, MFC, MSDH, DMR, MMD, MDWF&P.

ESF-#4: FIREFIGHTING

Manages and coordinates firefighting activities including the detection and suppression of fires on Federal and State lands, and the provision of personnel, equipment, and supplies in support of State and local agencies involved in rural and urban firefighting operations. **Primary Agency** is the MFC with **Support** from MEMA, MDI, SFA, SFM, and MMD.

ESF-#5: INFORMATION & PLANNING

Conducts disaster impact assessments, manages information needed to support disaster operations which includes incident management plan, and develops response and recovery strategies. **Primary Agency** is the MEMA with **Support** from MDAC, MDA&H, ARC, CAP, MDEQ, MDFA, MFC, MGC, GOV, MSDH, MDHS, ITS, MDI, DMR, MMD, MDPS, PSC, SA, MDOT, MVOAD, MDWF&P, and Others as needed.

ESF-#6: MASS CARE

Coordinates efforts to provide basic human needs following a disaster including bulk distribution of relief supplies to disaster victims. Operates a disaster welfare information system on the status of victims to assist with family reunification. **Primary Agencies** are the MDHS and the ARC with **Support** from MDAC, MDEd, FC, MSDH, IHL, DMH, MMD, DRS, SA, and MSVOAD.

ESF-#7: RESOURCE SUPPORT

Provides logistical and resource support to State and local government organizations including emergency relief supplies, space, office equipment, office supplies, telecommunications, contracting services, transportation services, personnel, and other requirements. **Primary Agency** is the MDFA with **Support** from MEMA and All Other State agencies.

ESF-#8: HEALTH & MEDICAL SERVICES

Provide and coordinates State and Federal assistance to supplement local resources in response to public health and medical care needs to include triage, evacuation, and emergency medical transportation. **Primary Agency** is the MSDH with **Support** from MDAC, BAH, MDEQ, OME, DMH, MMD, BOP, DRS, UMC, and MVMA.

ESF-#9: SEARCH & RESCUE

Coordinates State and local assets to assist State and local officials in operations to rescue rural and urban disaster victims. **Primary Agencies** MEMA and MMD with **Support** from CAP, MDOC, SFA, MFC, MBN, MDPS, and MDWF&P.

ESF-#10: HAZARDOUS MATERIALS

Coordinates the provision of State support to local governments in response to an actual or potential discharge and/ or release of hazardous materials including oil, hazardous substances, and/ or radiological materials. **Primary Agency** is the MDEQ with **Support** from MEMA, MDAC, MCES, SFA, SFM, MSDH, DMR, MMD and EOD, MOGB, MDPS, PSC, MDOT, and UMC.

ESF-#11: FOOD & DRINKING WATER

Identifies, secures, and arranges for the acquisition and transportation of food, drinking water, and related supplies to affected areas. **Primary Agencies** are the MDAC and MSDH with **Support** from MEMA, ARC, MCES, MDEd, MDHS, MMD, SA, and MS VOAD.

ESF-#12: ENERGY

Coordinates the provision of emergency auxiliary power generators and fuel to support immediate response operations, and the restoration of power and fuel sources. **Primary Agency** is the MDECD-ED with **Support** from MEMA, MFC, MMD, MPSC and Other Energy Related Resources as available.

ESF-#13: MILITARY SUPPORT

Provides military support to civil authorities including personnel, equipment, and sheltering resources. **Primary Agency** is the MMD with **Support** and coordination by MEMA and Other appropriate Agencies as needed.

ESF-#14: PUBLIC INFORMATION

Provides a means for State government to inform the public and to advise citizens and local authorities of precautionary and responsive measures following a disaster. **Primary Agency** is MEMA with **Support** from the **Senior Coordinating Group** (MDAC, MDOC, DECD, MDEd, MDEQ, MDFA, MGC, OTG, MSDH, MDI, MDMH, MMD, MDPS, Sec of Senate, and MDOT) and the **Supporting Agencies Group** (MDA&H, AG, MDA, MCES, ETV, MESC, IHL, DMR, MPSC, MSOS, UMC, NWS).

ESF-#15: DONATIONS MANAGEMENT

Implement the strategy for managing and coordinating solicited and unsolicited donations and volunteer services. **Primary Agency** is MEMA with **Support** from ARC, MDOC, DFA, MSDH, MDHS, MMD, SA, MDOT, and MS VOAD.

ESF-#16: LAW ENFORCEMENT

Coordinates personnel and resources from State agencies to assist State and local government agencies in maintaining order, enforcing laws, controlling ingress and egress, and protecting life and property following a disaster. **Primary Agency** is the MDPS with **Support** from AGO, DoA, MDOC, MGC, MMD, MPSC, STC, MDOT, MDWF&P, and MDMR.

Revised November 2000

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EMERGENCY SUPPORT FUNCTION (ESF) # 11

3/13/00

FOOD & DRINKING WATER**PRIMARY AGENCIES:**

MS Department of Agriculture and Commerce (MDAC)
MS State Department of Health (MSDH)

SUPPORT AGENCIES:

American Red Cross (ARC)
MS Cooperative Extension Service (MCES)
MS Department of Education (MDEd)
MS Department of Human Services (MDHS)
MS Military Department (MMD)
Salvation Army (SA)
MS Volunteer Organizations Active in Disaster (MS VOAD)

I. INTRODUCTION**A. Purpose**

The purpose of this Emergency Support Function (ESF-11) is to identify, procure, transport, and deliver food, drinking water, and related consumable products to areas impacted by a major disaster, emergency, or other significant event which requires State support for Local food and related product resources. Food, drinking water, and related consumable products (hereafter referred to as "food and related products" or "food and water") include all the basic foods intended for human consumption, plus drinking water; milk; packaged beverages, juices, and drink mixes; ice; and other related items required to prepare and serve the food.

While water supply is the primary responsibility of ESF-3, packaged drinking water is identified here with food as a requirement to support human consumption of food. The drinking water addressed here is normally acquired at food outlets in sealed containers such as bottles, cans, and jugs; thus, ESF-3 is still the primary

source for all water if these readily available supplies are not adequate. This plan addresses the combination of State and volunteer agencies which deal with the acquisition, management, and distribution of food and drinking water products and with the contingency for preparation and serving as needed to feed displaced and deprived disaster victims. Other ESFs which may provide support to the effective performance of this ESF are 1, 3, 6, 7, 8, 13, and 15.

B. State and Federal ESF Scope

If an emergency or a major disaster overwhelms Local government resources and capabilities for food, drinking water products, and the related commodity supply and distribution, ESF-11 of the MEOP will be activated to provide support in accordance with the Basic Concepts of this State Plan which also consolidates the concepts of the *Federal Response Plan* (FRP).

If ESF-11 of the FRP is activated, the **U. S. Department of Agriculture (USDA)** is the primary agency in coordination with the Federal Emergency Management Agency (FEMA) and other agencies for support.

II. SITUATION

- A. An emergency or major disaster may strike one or more areas of the State at any time causing varying degrees of damage to the food and drinking water resources ranging from minor to severe. The primary event may be a natural disaster, a technological, or other man-made event. Secondary effects may also add varying degrees of damage to further render Local support systems inoperable for a prolonged period.
- B. Such a catastrophic disaster or emergency will heavily impact wholesale and retail food warehousing distribution systems to consumers. Damage to inventory control and transportation systems will further hinder movement of food and related supplies. Transportation sources may not be able to bring food directly into the disaster area.
- C. Food, drinking water, and related consumable products which retail grocery stores normally provide may be destroyed or heavily damaged.

III. ASSUMPTIONS

- A. Disruption of energy sources which are used for food preparation, refrigeration, and storage (gas, electricity, heating oil, etc.) would cause food to be lost due to

spoilage, contamination, or otherwise.

- B. Many water supply systems would be inoperable or placed on "boil water" notice. Both packaged and bulk drinking water, soft drinks, and juices would then have to be made available for mass distribution.
- C. Schools, auditoriums, and other buildings capable of sheltering large numbers of people, will be stocked with sufficient supplies to feed several thousand people or more for up to three days after the disaster. After three days, Federal assistance or other food resources must be provided to maintain acceptable quality of life.
- D. The agencies coordinating disaster response activities will give priority to moving critical supplies of food and drinking water into the areas of most severe need.
- E. The appropriate agencies (Local, State, and Federal) will work toward remedying the situation based on predetermined means of: (1) maximizing all available food and drinking water supplies, (2) obtaining necessary food supplies; and (3) arranging for transportation of those food supplies to the Mobilization Center (MC), the Staging Area (SA), or other designated point.
- F. Food and drinking water supplies obtained and delivered are expected to be suitable for use by either member of a single household or as a meal service to people gathered at a group shelter site.

IV. CONCEPT OF OPERATIONS

A. General Concepts

1. Acquisition and management of food is the primary responsibility of the MS Department of Agriculture and Commerce (MDAC) in coordination with the MS State Department of Health (MSDH) with support from other State and volunteer agencies. This includes obtaining food and related products from retailers, wholesalers, and processors and transporting them to designated areas such as Point Of Entry (POE), the MCs, and the SAs. Transportation support may be provided by MDOT, MMD, other agencies involved in ESF-1, and private industry sources.
2. Dispensing and serving food and related products is the responsibility of the MS Department of Human Services (MDHS), the MS Department of Education (MDEd), and the American Red Cross (ARC), Salvation Army (SA), and other members of MS Volunteer Organizations Active in Disasters (MS VOAD).

3. Food production and distribution must continue to the dislocated population. State and Local authorities must replenish inventories and maintain or restore processing equipment and transportation fleets. If the circumstances require, the State can "freeze" food orders, issue rationing instructions, acquire supplies from other States, etc.
4. Participants in this ESF-11 will use best available information, obtained in coordination with ESF-5, including projection models, to estimate food and drinking water requirements, menus, mass feeding sites, duration, inventory, acquisitions, etc. to sustain this operation.
5. In order to enhance the delivery and efficiency of food and water service, the State will waive weight and other roadway use restrictions on drivers transporting these commodities as needed.
6. If a Disaster Field Office (DFO) and/ or other support facilities are established, State food personnel will locate with their Federal counterparts in these facilities.

B. Alert, Notification, and Warning

1. The Mississippi Emergency Management Agency (MEMA) will keep all responsible agencies informed of all impending conditions (transportation developments, weather, hazardous materials, or other event) which would cause them to reassess or modify operations, including possible deployment to a forward area of operation, or other activity.
2. MDAC, MSDH, and all other participating agencies will develop and maintain alert and notification procedures for key officials supporting ESF-11.
3. MEMA will assist MDAC and MSDH in maintaining the alert and notification list for other agencies supporting ESF-11 and in the notification process as needed.

C. Evacuation and Other Response Operations

1. All agencies with ESF-11 responsibilities will ensure that they have Standard Operating Procedures (SOPs) in place to enable them to perform appropriate levels of mitigation, preparedness, response, and recovery related to the event. These agencies will have completed mitigation and preparedness activities prior to the initiating event, and will begin to perform response and recovery as needed.

2. When ESF-11 is activated, ESF-5 and other appropriate support ESFs will be activated to support the event.
3. The State Emergency Operations Center (SEOC) will be activated at the appropriate level (I – IV) for the event (See *Basic Plan*, Section VI, “Direction and Control”).
4. ESF-11 will continually assess and develop action plans for ESF-5 in order to help supporting agencies properly respond in a coordinated manner.
5. Using ESF-14 MEMA will provide public information to evacuees through Public Radio in MS (PRM) and through the commercial broadcast media.

D. Recovery and Re-entry

1. All agencies will keep ESF-5 informed of recovery plans in order to coordinate support to the displaced people returning to their homes or other places of temporary housing within the area which has been evacuated.
2. Determine where, if any, food distribution, mass feeding, or food stamp distribution should be continued.
3. MEMA will provide recovery and re-entry information to evacuees through ESF-14 via PRM, the commercial broadcast media, and other appropriate sources as needed.

V. ORGANIZATIONS AND RESPONSIBILITIES

A. Primary Agency Responsibilities:

1. MS Department of Agriculture and Commerce (MDAC)
 - a. Develop an SOP and checklist for this ESF in conjunction with MEMA, MSDH, and other supporting agencies.
 - b. Inspect and certify availability and quality of food; assess damage to food supplies; monitor nutritional concerns. In regard to meat and poultry, inspection and quality assurance is conducted on slaughtered animals, primarily at licensed processing plants.

- c. Coordinate with ESF-6 and Local officials to determine food needs for the affected population, including menus.
 - d. Coordinate the gathering of emergency food supplies and the transportation and distribution of supplies to members of affected households for take-home consumption.
 - e. Provide damage assessment support.
 - f. Provide daily information with ESF-14 on the amount of food used and the types of food needed.
 - g. Coordinate the acquisition of food donations with ESF-15 to supplement food needs.
 - h. Monitor in conjunction with ESF-6 the number of mass feeding sites, soup kitchens, and pantries to determine food logistic requirements to support continuation of these services.
 - i. Provide food resources and drinking water for farm animals and livestock.
 - j. Replenish food and drinking water for farm animals and livestock.
2. MS State Department of Health (MSDH)
- a. Develop an SOP and checklist for this ESF in conjunction with MEMA, MDAC, and other supporting agencies.
 - b. Coordinate for the procurement of food supplies for health and medical facilities.
 - c. Provide food inspection and quality assurance. In regard to meat and poultry, inspection and quality assurance is conducted primarily at restaurants and retail outlets (such as grocery *stores*).

B. Responsibilities of All Support Agencies:

- 1. Assign and train personnel to support emergency operations whether located at the SEOC, the State Hurricane Support Center (SHSC), the State Earthquake Support Center (SESC), DFO, or on the State Emergency Response Team (SERT), Disaster Assessment Reconnaissance

Team (DART), Rapid Needs Assessment Team (RNA), or other areas of operation.

2. In accordance with Section 33-15-14(2)(a)(viii), MS Code of 1972, annotated, all agencies with ESF-11 responsibilities will ensure that they have Standard Operating Procedures (SOPs) in place to enable them to perform appropriate levels of mitigation, preparedness, response, and recovery related to supporting Food and Drinking Water.
3. Ensure that adequate communications are established and maintained.
4. Assist in identifying and assessing the requirements for food and related products, menus, mass feeding areas, etc. to support ESF-11.
5. Support the resource pool by providing available ESF-11 resources as needed.
6. Coordinate support efforts through a liaison to ESF-5.
7. Assist in gathering and providing information to ESF-5 (Information and Planning) for establishing operational priorities and to ESF-14 (Public Information) for press releases.

C. Individual Support Agency Responsibilities:

1. American Red Cross (ARC), Salvation Army (SA), and Other MS Volunteer Organizations Active in Disaster (MS VOAD) Agencies
 - a. Support food services in accordance with its National Charter, Emergency Operations Plan, and Local SOP as applicable.
 - b. Provide mobile feeding sites and canteens to feed disaster victims and emergency workers.
 - c. Provide emergency feeding services through grocery orders issued to stores outside the disaster area.
 - d. Coordinate the food distribution efforts with other volunteer organizations.
2. MS Cooperative Extension Service (MCES)
 - a. Assist in food quality assurance.

- b. Access Federal warehouse food storage facilities.
3. MS Department of Education (MDEd)
- a. Identify schools, which have contracts in place for school supply redistribution.
 - b. Reallocate food supplies from schools outside the disaster area.
 - c. Provide additional emergency food service transportation.
 - d. Provide bilingual support activities to Non-English speaking displaced population.
4. MS Department of Human Services (MDHS)
- a. Develop an SOP and checklist for this ESF in conjunction with MEMA, MDAC, MSDH, and other supporting agencies.
 - b. Distribute food in collaboration with the ARC, the SA, and MVOAD for mass feeding and to qualified individual households.
 - c. Contact Local officials to determine food needs of the affected area(s).
 - d. Assist in monitoring in conjunction with ESF-6 the number of mass feeding sites, soup kitchens, and pantries to determine food logistic requirements to support continuation of these services.
 - e. Ensure that emergency food supplies are available for households to take home or make available emergency food stamps as needed.
5. MS Military Department (MMD)
- a. Assist in transporting food and drinking water supplies into impact area(s).
 - b. Assist MDOT in providing bulk water for drinking and basic sanitation needs.
 - c. Assist in operation of ESF-11 as related warehouses and staging areas as needed.

VI. DIRECTION, CONTROL, AND COORDINATION

- A. The State will maintain overall direction, control, and coordination of the State response and recovery efforts from the SEOC and from other designated sites such as the State Hurricane Support Center (SHSC), the State Earthquake Support Center (SESC), and others as they are activated.
- B. The MDAC and MSDH Shift or Team leaders at the SEOC will coordinate the activities and requirements of the various ESF-11 support agencies with input from the SERT and/or DART leader and Local government officials.
- C. Coordination will be maintained with FEMA through the Federal Coordinating Officer (FCO), the Disaster Recovery Manager (DRM) and other designated liaison members of the participating ESFs as appropriate.

VII. ADMINISTRATION AND LOGISTICS

A. Administration

- 1. All agencies with ESF responsibilities will receive administrative support from their parent organization with additional support from MEMA personnel as needed.
- 2. Each ESF-11 agency that has an automated financial management system will utilize that system to capture the incurred costs of all available, acquired, and contracted resources used during the support activities related to emergency or major disaster operations. Those agencies not having access to an automated system will utilize their existing system to capture all related costs for reporting and potential reimbursement.
- 3. All ESF-11 agencies understand that their financial management system, automated or otherwise, used to capture their incurred costs during an emergency, major disaster, or exercise must be in compliance with applicable agency, State, and Federal guidelines, rules, standards, and laws. This understanding is based on the knowledge that any reimbursement of incurred costs is subject to audit.

B. Logistics

All agencies will be supported by their parent organization with logistical support provided by the MEMA, MMD, MS VOAD, and other such relief agencies at established MCs and SAs.

C. Mutual Aid

1. Statewide Mutual Aid Compact (SMAC)

Food and nutritional services may be overwhelmed in the event of an emergency or disaster. Assistance may be requested from parties participating in the SMAC for this ESF.

2. Emergency Management Assistance Compact (EMAC)

The EMAC provides for party States to request assistance for mutual aid for food and emergency services regarding this ESF.

For more information on Mutual Aid refer to Section VII. "Administration and Logistics" of the *Basic Plan*.

VIII. ESF REVIEW AND MAINTENANCE

MDAC, *MSDH*, MEMA, and supporting agencies will coordinate the annual revision of this annex. If incident experience or changes in applicable laws and regulations indicate additional changes, they will be made appropriately. MDAC will consolidate the changes and updates from supporting agencies and will submit them to MEMA for review, approval, publication, and distribution to all plan holders.

APPENDICES

APPENDIX 1 – Disaster Resistant Foods for the Home

APPENDIX 2 – Preparing Food During a Power Failure

REFERENCES

1. *Public Water Systems in MS*
(Computer List Held Under Separate Cover by MDOH)

EMERGENCY SUPPORT FUNCTION (ESF) #16

3/13/00

LAW ENFORCEMENT**PRIMARY AGENCY:**

MS Department of Public Safety/ MS Highway Safety Patrol (MDPS/ MHSP)

SUPPORT AGENCIES:

Attorney General's Office (AGO)
Department of Audit (DOA)
MS Department of Corrections (MDOC)
MS Gaming Commission (MGC)
MS Military Department (MMD)
MS Public Service Commission (MPSC)
State Tax Commission (STC)
MS Department of Transportation (MDOT)
MS Department of Wildlife, Fisheries and Parks (MDWF&P)
MS Department of Marine Resources (MDMR)

I. INTRODUCTION**A. Purpose**

The primary purpose of this Emergency Support Function (ESF) is to establish procedures for the command, control, and coordination of all State law enforcement personnel and equipment to support Local law enforcement agencies. Special considerations related to terrorist acts are further described in the Terrorism Appendix to the Hazard Specific annex.

B. State and Federal ESF Scope

If Local government law enforcement capabilities or resources become inadequate to meet the emergency or major disaster needs, this ESF-16 of the MEOP will be activated to provide support to those jurisdictions affected. This support will be provided in accordance with the Concept of Operations in this Plan.

The *Federal Response Plan (FRP)* does not have an ESF-16. However, the **Federal Emergency Management Agency (FEMA)** still is the primary lead for coordinating law enforcement assignments to other Federal agencies.

II. SITUATION

- A. An emergency or major disaster may strike any one or more areas of Mississippi at any time. The primary event may be a natural disaster, a technological or other man-made event which triggers secondary effects causing varying degrees of damage ranging from minor to severe.
- B. Following the impact of these events, Local law enforcement agencies may be unable to cope with the magnitude of problems, which may arise.
- C. State agencies, by virtue of their law enforcement powers, manpower, equipment and supplemental resources, have the capability of assisting Local government to provide necessary law enforcement.

III. ASSUMPTIONS

- A. Law enforcement officials will carry out functions that they are trained to do, some of which may not apply on a regular, every day basis.
- B. As previously stated, Local law enforcement could be overwhelmed during a major disaster; this will allow for State support to be available to augment Local efforts. Local law enforcement officers will cooperate fully with requested State law enforcement officials.
- C. If sufficiently trained law enforcement resources are not available from Local government, public or private sources within the community will be sought. These sources include auxiliary and reserve elements, MS State Guard, retired and/ or veteran's groups, industrial security personnel, private security firms, or other qualified personnel as available.
- D. Federal support can be made available upon request from the Governor to the Attorney General of the United States.

IV. CONCEPT OF OPERATIONS

- A. General Concepts

1. The Sheriff or Police Chief is responsible for law enforcement activities within his/ her jurisdiction. Only when all Local resources are exhausted will State law enforcement personnel and equipment be requested. At that time, a member of the MS Department of Public Safety/ MS Highway Safety Patrol (MDPS/ MHSP) will be assigned to coordinate State activities with the Local law enforcement officer in charge.
2. The State ESF-16 will manage and coordinate law enforcement requests from the State Emergency Operations Center (SEOC) when activated. The SEOC is located on 1410 Riverside Drive in Jackson. State ESF-16 operations will be accomplished by mobilizing State law enforcement resources in support of the affected Local jurisdiction (upon request by Local government).
3. Upon this determination by Local authorities of a need for additional law enforcement, a request for assistance will be made to the Emergency Coordinating Officer (ECO) of MDPS/ MHSP stationed at the SEOC.

Note: The SEOC will be activated at the appropriate level (I-IV) to support law enforcement operations (See Basic Plan).

4. When ESF-16 is activated, ESF-5 and other appropriate support ESFs will be activated to support the event.
5. If additional assistance is needed from other State agencies with law enforcement manpower and equipment, the MDPS/ MHSP ECO will prioritize and coordinate these additional assignments with other ESF-16 support agencies.
6. All agencies with ESF-16 responsibilities will ensure that they have Standard Operating Procedures (SOPs) in place to enable them to perform appropriate levels of law enforcement preparedness, mitigation, response, and recovery related to the event. Agencies will have completed mitigation and preparedness activities prior to the initiating event, and will perform response and recovery as needed.

B. Alert, Notification, and Warning

1. When Local law enforcement initially responds to an incident and requires immediate State supplemental law enforcement assistance, Sheriffs and Police Chiefs may call directly on the regional commander of any agency from which they need assistance. Those State agencies will notify the nearest MDPS/ MHSP office of their involvement.

2. MDPS/ MHSP serves as a primary warning point for the State. They will alert and notify the MS Emergency Management Agency (MEMA) of all significant impending or actual emergencies requiring participation from agencies outside the law enforcement community.
3. MEMA, in conjunction with MDPS/ MHSP, will coordinate the alert and notification procedures for key law enforcement and other officials supporting ESF-16.
4. MEMA will also keep all responsible agencies informed of all conditions, which would cause them to assume a readiness posture in preparation for SEOC activation, possible deployment to a forward area of operation, or other activity.
5. If it appears that State law enforcement resources will be required beyond those in the affected region, MDPS/ MHSP may request an activation of the SEOC, and depending on the size and nature of the incident, those ESF-16 agency ECOs necessary for response will be notified by MEMA officials to report to the SEOC.
6. ESF-16 ECOs will notify their regional offices of the need for additional resources, and prepare for response. MEMA will determine which other ESFs are needed based on the incident, and ensure similar notifications and response to the SEOC.
7. Working in coordination with ESF-5, MEMA will release through the normal ESF-14 release network, special security statements and warnings for the general population.

C. Response Operations

1. Because of the statewide dispersal of MDPS/ MHSP offices, contact with affected Sheriffs and Police Chiefs can be made quickly to determine their law enforcement needs for a particular incident. Once the appropriate district receives the information it is passed on to the SEOC and ESF-16 support agencies.
2. ESF-16 agency ECOs at the SEOC coordinate with MDPS/ MHSP for deployment of their resources. All State law enforcement resources typically respond to the county(s) in numbers and types of equipment based on initial assessments made with Sheriff(s), Police Chiefs, and State agency operations requiring security.

D. Recovery and Re-entry

1. The MDPS/MHSP ECO will keep continuous communications with MEMA officials throughout the event; so as to ensure the allocation of needed resources from other agencies with capabilities to assist in the recovery process.
2. MDPS/ MHSP and the MS Military Department (MMD) will be responsible for manning Traffic Control Points (TCPs) for re-entry into a previously evacuated area.
3. Law enforcement and security assistance from ESF-16 may continue to be required by affected Sheriff(s) and Police Chiefs into the recovery phase of an incident. Normally, by this time the most assignments have been assumed by Local law enforcement, or are no longer required. The same requirement may continue to exist for State operations remaining active and requiring security, but typically are similar to Local law enforcement needs, as described. MDPS/MHSP will continue to conduct assessments of all assignment requirements with the requesting agencies and will respond accordingly.

V. ORGANIZATIONS AND RESPONSIBILITIES

A. Primary Agency Responsibilities:

1. Department of Public Safety/ MS Highway Safety Patrol (MDPS/ MHSP)
 - a. Develop an SOP and checklist in conjunction with MEMA and supporting agencies for this ESF.
 - b. Provide an individual to act as the ECO in the SEOC, as well as an alternate to ensure 24-hour availability.
 - c. Coordinate and direct all State emergency police services.
 - d. Assist Local county Sheriff and municipal police in law enforcement activities.
 - e. Coordinate Statewide emergency traffic control with the MS Department of Transportation (MDOT) to implement evacuation traffic control measures.

- f. Develop procedures for determining whether specific roadblocks or Traffic Control Points (TCPs) should be manned or barricaded by MDOT, and develop procedures for requesting barricades to be erected by MDOT.
- g. Notify and coordinate the detouring of traffic away from sites that have experienced severe infrastructure damage.
- h. Provide warning and communication support.
- i. Provide emergency transportation support for medical personnel and supplies.
- j. Provide fixed and mobile radiological monitoring.
- k. Secure perimeter around disaster area(s) and support re-entry control points.
- l. Issue passes to authorized personnel to enter restricted areas.
- m. Provide security at facilities supporting forward area of operations.

B. Responsibilities of All Support Agencies:

- 1. Designate a primary and alternate ECO to report to the SEOC, the State Hurricane Support Center (SHSC), the State Earthquake Support Center (SESC), DFO, or on the State Emergency Response Team (SERT), Disaster Assessment Response Team (DART), Rapid Needs Assessment Team (RNA), or other areas of operation.
- 2. In accordance with Section 33-15-14(2)(a)(viii), MS Code of 1972, annotated, all agencies with ESF-16 responsibilities will ensure that they have Standard Operating Procedures (SOPs) in place to enable them to perform appropriate levels of Law Enforcement assistance.
- 3. Ensure that adequate communications are established and maintained.
- 4. Support the resource pool by providing available resources as needed.
- 5. Coordinate the response and recovery efforts through a liaison to ESF-5 (Information and Planning).
- 6. Assist in gathering and providing information to ESF-5 for establishing priorities and to ESF-14 (Public Information) for press releases.

C. Individual Support Agency Responsibilities:

1. Attorney General's Office (AGO)
 - a. Publish a telephone number that all price gouging and consumer fraud incidents can be reported to by the public or other State agencies.
 - b. Investigate these reported price gouging referrals and consumer fraud reports.
2. Department of Audit (DoA)
 - a. Provide investigation officers as additional law enforcement support.
3. MS Department of Corrections (MDOC)
 - a. Support law enforcement efforts for affected populations.
 - b. Support security for key facilities in distressed areas.
 - c. Coordinate the evacuation of prisoners, if prison facilities have been affected.
4. MS Gaming Commission (MGC)
 - a. Provide Gaming Enforcement Agents to monitor the transfer of gaming and financial assets before and following a disaster.
 - b. Provide enforcement personnel to assist the MDPS/ MHSP and Local law enforcement officers.
5. MS Military Department (MMD)
 - a. Provide additional communications equipment to enhance communication between agencies involved in law enforcement emergency services.
 - b. Provide security assistance at Local and/ or State prison facilities.
 - c. Provide security for critical facilities and Staging Areas (SAs).
 - d. Provide personnel and equipment to support traffic and crowd control measures.

- e. Staff re-entry control points in conjunction with MDPS/ MHSP.
- 6. MS Public Service Commission (MPSC)
 - a. Provide enforcement personnel to assist the MDPS/MHSP and Local law enforcement officers.
- 7. State Tax Commission (STC)
 - a. Provide enforcement personnel to assist the MDPS/ MHSP and Local law enforcement officers.
- 8. MS Department of Transportation (MDOT)
 - a. Provide enforcement personnel to assist the MDPS/ MHSP and Local law enforcement officers.
 - b. Staff State Point of Entry (POE) at weigh station facilities.
 - c. Deploy personnel to erect barricades and signs as per prearranged plans or as requested by State or Local officials.
- 9. MS Department of Wildlife, Fisheries and Parks (MDWF&P)
 - a. Provide uniformed park rangers for law enforcement on State parks and facilities.
 - b. Provide uniformed personnel and equipment to assist the MDPS/ MHSP in emergency assignments.
- 10. MS Department of Marine Resources (MDMR) – Marine Patrol
 - a. Provide enforcement personnel to assist the MDPS/ MHSP and local law enforcement agencies.

VI. DIRECTION, CONTROL, AND COORDINATION

- A. MDPS/MHSP is the lead agency responsible for overall command and coordination of ESF-16, and the deployment of State law enforcement assets to affected Local agencies and for maintaining liaison with affected Sheriff(s) and Police Chiefs.
- B. MDPS/MHSP is divided into 9-Districts from which Local operations are conducted in coordination with the State Headquarters in Jackson (see Appendix 1).

- C. During incidents involving primarily participants within the law enforcement community, coordination may be limited to the MDPS/ MHSP State Headquarters through coordination with MEMA.
- D. MDPS/MHSP will appoint an ECO to the SEOC who will work in conjunction with MEMA, other State, and Federal agencies on law enforcement incidents.
- E. The MDPS/MHSP ECO will normally coordinate from the SEOC, but a catastrophic situation may require the establishment of an additional forward coordination element near the impacted area.
- F. Each participating agency will coordinate its support with ESF-16. This coordination is essential whether or not the SERT, DART, or FAsT may be operating from the SEOC, the forward SHSC, the SESC, or MEMA's Mobile Operations Center (MOBOPS).
- G. If State law enforcement resources have either been exhausted or are expected to be exhausted prior to meeting the demand, MEMA officials will recommend that assistance be requested from other States through the Emergency Mutual Aid Compact (EMAC), or from FEMA. Such a request to FEMA for assistance would prompt the implementation of the Federal or Regional Response Plan.

VII. ADMINISTRATION AND LOGISTICS

- A. All participating agencies are responsible for locating, and setting up their own operational work areas and for maintaining the logistical support for them.
- B. All participating agencies are expected to attend and support briefings and other coordination meetings, whether at the SEOC or elsewhere.
- C. Operational logs, messages, requests, and other appropriate documentation will be maintained for future reference.
- D. Each agency will maintain its own maps, displays, status reports, and other information not included in the ESF-5 Information and Planning operation.
- E. Each ESF-16 agency that has an automated financial management system will utilize that system to capture the incurred costs of all available, acquired, and contracted resources used during the support activities related to emergency or major disaster operations. Those agencies not having access to an automated system will utilize their existing system to capture all related costs for reporting and potential reimbursement.

- F. All ESF-16 agencies understand that their financial management system, automated or otherwise, used to capture their incurred costs during an emergency, major disaster, or exercise must be in compliance with applicable agency, State, and Federal guidelines, rules, standards, and laws. This understanding is based on the knowledge that any reimbursement of incurred costs is subject to audit.
- G. Law enforcement field personnel will be supported by their parent organization with logistical support for housing and feeding to be provided by the MMD, MS Volunteer Organizations Active in Disasters (MS VOAD), and other relief agencies at established Mobilization Centers (MCs) and SA(s).
- H. MEMA coordinates the continued development and implementation procedures of EMAC with adjacent States for augmentation of resources.
- I. The EMAC will be implemented in the event of a major disaster or any emergency that overwhelms the identified law enforcement resources of this State.

VIII. ESF REVIEW AND MAINTENANCE

The DPS/ MHSP Division will coordinate an annual review of this ESF-16 with all support agencies. Recommendations for change will be submitted through the MDPS/ MHSP ECO to MEMA for approval, publication, and distribution.

APPENDICES

APPENDIX 1 - Mississippi Highway Safety Patrol District Map

APPENDIX 2 – Mississippi Public Service Commission Districts

APPENDIX 3 – Wildlife, Fisheries, and Parks – Law Enforcement

APPENDIX 4 - Consumer Fraud Report Form