

September 18, 2000

Mr. Stephen E. Scace, Director
Nuclear Oversight and Regulatory Affairs
Northeast Nuclear Energy Company
PO Box 128
Waterford, CT 06385

**SUBJECT: FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) REPORT FOR THE
JULY 19, 2000, HOST COMMUNITY RECEPTION CENTER DRILL, NORWICH,
CONNECTICUT, FOR THE MILLSTONE NUCLEAR POWER STATION**

Dear Mr. Scace:

Enclosed is a letter from Setti D. Warren, Regional Director, FEMA Region I, dated August 25, 2000, transmitting the FEMA report for the subject exercise to Mr. Hubert J. Miller, Regional Administrator, NRC Region I.

No Deficiencies and one Area Requiring Corrective Action (ARCA) was identified during the July 19, 2000 exercise. Please provide assistance to offsite officials as they address and resolve the identified items on a timely basis.

If you have any questions concerning this enclosure, please contact David Silk at (610) 337-5372.

Sincerely,

/RA/

Richard J. Conte, Chief
Operational Safety Branch
Division of Reactor Safety

Docket Nos. 05000336, 05000423
License Nos. DPR-65, NPF-49

Enclosure: FEMA Report for State of Connecticut Host Community Reception Center Drill,
Norwich, Connecticut

Mr. Stephen E. Scace

-2-

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Mr. Stephen E. Scace

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August 25, 2000

Hubert J. Miller, Regional Administrator
USNRC, Region I
475 Allendale Road
King of Prussia, PA 19406

Dear Mr. Miller:

Enclosed is a copy of the final drill report for the July 19, 2000 Host Community Reception Center Drill of the offsite radiological emergency response plans site-specific to the Millstone Nuclear Power Station. This report addresses the evaluation of plans and preparedness for the State of Connecticut and the City of Norwich, Connecticut Emergency Preparedness Management Office. The final drill report was prepared by the Federal Emergency Management Agency, Region I staff. Copies of this report have been forwarded to the State of Connecticut.

There were no deficiencies identified during the November 18, 1999 drill. There were two Areas Requiring Corrective Action (ARCA) identified in this drill. One of the ARCAs was corrected on site during the drill.

Based upon the results of the July 19, 2000 drill, the offsite radiological emergency response plans, which are site specific for the Millstone Nuclear Power Station, can be implemented by Connecticut Office of Emergency Management and the City of Norwich, Connecticut. These plans are deemed adequate to provide reasonable assurance that appropriate measures can be taken offsite to protect the health and safety of the public in the event of a radiological emergency at the site.

If should have any questions, please contact Daniel McElhinney, RAC Chair, at 617-223-9567.

Sincerely,

Setti D. Warren
Regional Director

Enclosure



**STATE OF CONNECTICUT
HOST COMMUNITY RECEPTION CENTER DRILL,
NORWICH, CONNECTICUT**

MILLSTONE NUCLEAR POWER STATION

Licensee: *Northeast Utilities*

Exercise Date: *July 19, 2000*

Report Date: *August 18, 2000*

**FEDERAL EMERGENCY MANAGEMENT AGENCY
REGION I**

***JOHN W. McCORMACK POST OFFICE AND COURTHOUSE
BOSTON, MASSACHUSETTS 02109***

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I. EXECUTIVE SUMMARY

On July 19, 2000, a Host Community Reception Center Drill was conducted at the Kelly Middle School in Norwich, Connecticut. The purpose of this drill was to assess the capability of Norwich, Connecticut, Emergency Preparedness to respond to a radiological incident involving the Millstone Nuclear Power Station and to establish a Host Community Reception Center, process evacuees from Emergency Planning Zone Communities and to provide sheltering services. This drill was held in accordance with FEMA's policies and guidance concerning the exercise of State and local radiological emergency response plans (RERP) and procedures.

FEMA wishes to acknowledge the efforts of the many individuals who participated in this drill.

Protecting the public health and safety is the full-time job of some of the drill participants and an additional assigned responsibility for others. Still others have willingly sought this responsibility by volunteering to provide vital emergency services to their communities. Cooperation and teamwork of all the participants were evident during this drill.

This report contains the final evaluation of the Norwich, Connecticut, Host Community Reception Center Drill.

Norwich Emergency Preparedness, Taftville Fire Department, Norwich Social Services and the local Red Cross Chapter demonstrated knowledge of their emergency response plans and procedures and adequately implemented them. There were no deficiencies and one Area Requiring Corrective Action (ARCA) identified as a result of this drill.

II. INTRODUCTION

On December 7, 1979, the President directed FEMA to assume the lead responsibility for all offsite nuclear planning and response. FEMA's activities are conducted pursuant to 44 Code of Federal Regulations (CFR) Parts 350, 351 and 352. These regulations are a key element in the Radiological Emergency Preparedness (REP) Program that was established following the Three Mile Island Nuclear Station accident in March 1979.

FEMA Rule 44 CFR 350 establishes the policies and procedures for FEMA's initial and continued approval of State and local governments' radiological emergency planning and preparedness for commercial nuclear power plants. This approval is contingent, in part, on State and local government participation in joint exercises with licensees.

FEMA's responsibilities in radiological emergency planning for fixed nuclear facilities include the following:

- Taking the lead in offsite emergency planning and in the review and evaluation of RERPs and procedures developed by State and local governments;
- Determining whether such plans and procedures can be implemented on the basis of observation and evaluation of exercises of the plans and procedures conducted by State and local governments;
- Responding to requests by the U.S. Nuclear Regulatory Commission (NRC) pursuant to the Memorandum of Understanding between the NRC and FEMA dated June 17, 1993 (Federal Register, Vol. 58, No. 176, September 14, 1993); and
- Coordinating the activities of Federal agencies with responsibilities in the radiological emergency planning process:
 - U.S. Department of Commerce
 - U.S. Nuclear Regulatory Commission
 - U.S. Environmental Protection Agency
 - U.S. Department of Energy
 - U.S. Department of Health and Human Services
 - U.S. Department of Transportation
 - U.S. Department of Agriculture
 - U.S. Department of the Interior, and
 - U.S. Food and Drug Administration.

Representatives of these agencies serve on the FEMA Region I Regional Assistance Committee (RAC) which is chaired by FEMA.

Formal submission of the RERPs for the Millstone Nuclear Power Station to FEMA

Region I by the State of Connecticut and involved local jurisdictions occurred in 1982. Formal approval of the RERP was granted by FEMA on October 9, 1984, under 44 CFR 350.

A Host Community Reception Center Drill was conducted on July 19, 2000 by FEMA Region I to assess the capabilities of the Norwich Emergency Preparedness, Taftville Fire Department, Norwich Social Services and the local chapter of the American Red Cross in implementing their RERPs and procedures to protect the public health and safety during a radiological emergency involving the Millstone Nuclear Power Station. The purpose of this drill report is to present the exercise results and findings on the performance of the offsite response organizations (ORO) during a simulated radiological emergency.

The findings presented in this report are based on the evaluations of the Federal evaluator team, with final determinations made by the FEMA Region I RAC Chairperson, and approved by the Regional Director.

The criteria utilized in the FEMA evaluation process are contained in :

- NUREG-0654/FEMA-REP-1, Rev. 1, "Criteria for Preparation and Evaluation of Radiological Emergency Response Plans and Preparedness in Support of Nuclear Power Plants," November 1980;
- FEMA-REP-14, "Radiological Emergency Preparedness Exercise Manual," September 1991; and
- FEMA-REP-15, "Radiological Emergency Preparedness Exercise Evaluation Methodology," September 1991.

Section III of this report, entitled "Drill Evaluation and Results," presents basic information on the demonstration of applicable drill objectives at the Reception Center or functional entity evaluated in a jurisdiction-based, issues-only format. This section also contains: (1) descriptions of all Deficiencies and ARCAs assessed during this drill, recommended corrective actions, and the State and local governments' schedule of corrective actions for each identified drill issue and (2) descriptions of unresolved ARCAs assessed during previous exercises and the status of the OROs' efforts to resolve them.

III. DRILL EVALUATION AND RESULTS

Contained in this section are the results and findings of the evaluation of the Norwich, Connecticut Host Community Reception Center that participated in the July 19, 2000 Drill to test the capabilities of the reception center staff to respond to an incident involving the Millstone Nuclear Power Plant (NPP).

Each functional entity was evaluated on the basis of its demonstration of criteria delineated in the exercise objectives contained in FEMA-REP-14, REP Exercise Manual, September 1991.

The following is the status of functional entities evaluated.

Norwich Host Community Reception Center

The Norwich Reception Center Team demonstrated their knowledge and expertise of establishing and operating a reception center. Each section displayed a capability to communicate and cooperate and to function as a fully trained team.

- (a) **MET:** Objectives 1, 2, 3, 4, 18, 22
- (b) **DEFICIENCIES:** NONE
- (c) **AREAS REQUIRING CORRECTIVE ACTIONS**
(ARCAS) Objective 5

38-00-05-A-01 (CT-OEM) The emergency worker briefing, taken from the plan, dated 1/97, included the maximum exposure limit and turn-back value as 5R. However, the emergency worker guideline card, dated 1/00, stated the turn-back value as 3.75R.

Recommendation: When making plan changes, insure that all aspects of important issues are changed at the same time.

38-00-18-A-02 Personnel assigned to the secondary monitoring station were initially unable to satisfactorily perform portable monitoring instrument operational checks.

Recommended Corrective Action: Recognizing the problem, exercise play was suspended, and the Radiation Safety Officer (RSO) was consulted. The RSO directed his staff to the appropriate procedure. Using the procedures, the monitors were able to satisfactorily demonstrate the instrument operational checks. This issue is considered closed.

- (d) **NOT DEMONSTRATED: NONE**
- (e) **PRIOR ARCAs - RESOLVED: NONE**
- (f) **PRIOR ARCAs - UNRESOLVED: NONE**

APPENDIX 1.

DRILL EVALUATORS

The following is a list of the personnel who evaluated the Norwich, Connecticut, Host Community Reception Center Drill for the Millstone Nuclear Power Station on July 19, 2000.

<u>EVALUATION SITE</u>	<u>OBJECTIVE</u>	<u>EVALUATOR</u>	<u>ORGANIZATION</u>
Reception Center EOC	1, 3 2, 4	Robert J. Swartz Robert Waters	FEMA Region I FEMA Region I
Dosimetry	5	Robert Poole	FEMA Region I
Vehicle Monitoring	18, 22	Walter J. Anderson	FEMA Region I
Portal & Secondary Monitoring	18, 22	Gerald Gibeault	INEEL
Male Decontamination	18, 22	Walter J. Anderson	FEMA Region I
Female Decontamination	18, 22	Robert Poole	FEMA Region I
Evacuee Registration	18	Robert Waters	FEMA Region I

Appendix 2

Extent-of-Play

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. July 10, 2000

Objective 1. MOBILIZATION OF EMERGENCY PERSONNEL

Demonstrate the capability to alert and fully mobilize personnel for both emergency facilities and field operations. Demonstrate the capability to activate, and staff, emergency facilities for emergency operations.

Extent of Play - General

Local emergency staff will contact appropriate emergency personnel to mobilize the reception center.

Extent of Play - Specific

1. The following location and facilities will be pre-positioned and demonstrated off-line: Reception Center, at Norwich on July 19, 2000 at 6:00 PM
 2. Drill play will be initiated by a simulated phone call from Area 4 (controller inject) to the Norwich Dispatch Center.
 - Fire Service personnel participating will be mobilized in response to a tone alert signal.
 - Civilian personnel manning the Reception Center will respond to a simulated call-up and be on-site at approximately 6:15 PM.
 3. A copy of the sign-in roster and a copy of the second shift roster will be provided to the evaluator.
 4. Activation of Congregate Care facilities will be simulated.
-

Appendix 2

Extent-of-Play

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. July 10, 2000

Objective 2.	FACILITIES - EQUIPMENT DISPLAYS AND WORK ENVIRONMENT
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Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations.

Extent of Play - General

The Reception Center will be equipped and all procedures will be carried out as in an actual emergency. All activities will be carried out as specified in the Host Community Plan except as modified herein.

Extent of Play - Specific

1. This objective will be demonstrated by the participating Host Community Reception Center to include: plans, procedures and communications equipment. The facility activation will be appropriate for a one-shift operation.
 2. Displays applicable to the Host Community Reception Center:
 - Shelter Status
 - Shelter Locations
 - Radiation Background Readings
 3. Displays not applicable to the Host Community Reception Center are:
 - Ingestion pathway EPZ agricultural information.
 - Radiological monitoring points.
 - Special facilities
 - Traffic and access control points.
-

Appendix 2

Extent-of-Play

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. July 10, 2000

Objective 3.

DIRECTION AND CONTROL

Demonstrate the capability to direct and control emergency operations.

Extent of Play - General

Direction and Control activities will be demonstrated by the Host Community organization in accordance with the Radiological Emergency Response Plan (RERP).

Extent of Play - Specific

(No site-specific modifications.)

Appendix 2

Extent-of-Play

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. July 10, 2000

Objective 4.

COMMUNICATIONS

Demonstrate the ability to communicate with all appropriate emergency personnel at facilities and in the field.

Extent of Play - General

Primary and backup communications equipment and procedures for Host Community facilities will be demonstrated within in the Reception Center.

Backup communications specified in the plan will be demonstrated. All demonstrations will be accomplished by the use of communications equipment and procedures to support the implementation of emergency response actions. All activities associated with the management of communications capabilities will be demonstrated.

Extent of Play - Specific

1. Communications will be demonstrated as follows:

- A communications check will be conducted between the Reception Center and the Norwich EOC.
 - Other Communications will be limited to the Reception Center. ~~and mobile EOC.~~
 - Radio Communications is primary with cell-phone and/or regular telephone as back-up.
-

Appendix 2

Extent-of-Play

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. July 10, 2000

Objective 5. EMERGENCY WORKER EXPOSURE CONTROL

Demonstrate the capability to continuously monitor and control radiation exposure to emergency personnel.

Extent of Play - General

Direct-reading dosimeters and non-self reading TLD or film badges will be distributed to all Reception Center workers who are required to have them. The full-scale ranges of the direct-reading dosimeters, the most recent evidence of their inspection for leakage and the most recent evidence of when the non-self reading dosimeters were/or need to be replaced should be recorded by the evaluator.

Each Reception Center worker assigned dosimetry should demonstrate the basic knowledge of radiation exposure limits and turn-back exposure rate values through an interview process. Procedures to monitor and record dosimeter readings and to manage radiological exposure control should be demonstrated as they would be in an actual emergency. Evaluators should observe emergency workers to see if they take periodic dosimeter readings and record such readings on the appropriate exposure record chart or card.

All activities will be carried out as specified in the Host Community Plan except as modified herein.

Extent of Play - Specific

1. Each community has been provided with emergency worker dosimetry packets. These packets include: a thermoluminescent dosimeter (TLD), and two self-reading dosimeters (SRD) in the 0R (Roentgen) to 5R and the 0R to 200R ranges.
2. Dosimetry packets will be issued to all Reception Center workers. Evaluators will observe dosimetry turn-in and necessary paperwork. Evaluators will be shown an inventory list of dosimetry packets that will represent a sufficient supply for all Reception Center Workers required to wear them.
3. Emergency worker exposure control training, including a basic knowledge of exposure control procedures (turn-back values, call-in values and periodic monitoring), may be demonstrated through evaluator interviews.
4. Host Community emergency workers do not need 0R to 200R self-reading dosimeters.

Appendix 2

Extent-of-Play

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. July 10, 2000

Objective 18. RECEPTION CENTER - MONITORING, DECONTAMINATION AND REGISTRATION
--

Demonstrate the adequacy of procedures, facilities, equipment and personnel for the radiological monitoring, decontamination and registration of evacuees.

Extent of Play - General

Radiological monitoring, registration and decontamination procedures for evacuated individuals, vehicle and equipment will be demonstrated at selected facilities. Norwich Reception Center will be activated and players simulating evacuees will be processed by the facility.

Extent of Play - Specific

1. The Town of Norwich will activate its Reception Center for demonstration of this objective. These activities will take place out of sequence from a regular exercise scenario. Demonstration is off-line on July 19, 2000 starting at about 6:00 PM.
 2. Draft changes to Reception Center diagrams in the Host Community Plan will be evaluated.
 3. The following capabilities will be demonstrated by the Reception Center activated for exercise play:
 - Registration of incoming evacuees.
 - Personnel radiological monitoring activities using hand-held equipment or portal monitors as available at the facility. A minimum of six people will be monitored by each of the three portal monitors for the demonstration done sequentially.
 - Since portal monitors are used during the demonstration, at least one staff radiological monitor will demonstrate hand-held instrument monitoring techniques for personnel.
 - Contamination control measures and decontamination techniques for at least one male and one female subject will be demonstrated.
 - Vehicle monitoring will be demonstrated as follows:
 - a. Four vehicle monitoring lanes will be set-up.
 - b. Two vehicle lanes, of the four set-up, will be demonstrated.
 - c. Two vehicle monitoring teams will be demonstrated.
 - d. Two vehicles per team will be externally monitored and parked in a designated "clean" or "contaminated" area. (The second/last car will be designated "contaminated by controller inject).
 - A representative sample of replacement clothing and a letter of agreement with the Salvation Army for clothing resources available for decontaminated individuals will be shown.
-

Extent-of-Play (Revised)

*-Millstone Station 2000 Off-line Evaluated Host Community Exercise-
Norwich, July 19, 2000 (Reception Center Only)*

Rev. June 27, 2000

Objective 22.

EMERGENCY WORKERS - MONITORING AND DECONTAMINATION

Demonstrate the adequacy of the facilities, equipment, supplies, procedures and personnel for the decontamination of emergency workers, equipment and vehicles and for waste disposal.

Extent of Play - General

Demonstration of this objective requires that at least one contaminated State emergency worker monitoring and decontamination facility be activated along with all appropriate personnel, equipment and supplies. This facility should be set up as it would be in an actual emergency with all route markings, instrumentation, record keeping and contamination control measures in place.

Extent of Play - Specific

1. This objective will be demonstrated in conjunction with the Norwich Host Community exercise scheduled for July 19, 2000. The demonstration will include monitoring, decontamination and turn-in of dosimetry by a State emergency worker.
-

Appendix 3
NORWICH HOST COMMUNITY RECEPTION CENTER
Drill Scenario

- A call made by Area IV (*Control Cell*) to Norwich central dispatch at 5:45 PM. Central dispatch notifies Norwich Emergency Preparedness Director that an incident occurred at the Millstone Nuclear Power Station (NPS). The Director of Connecticut Emergency Management directs the Norwich Emergency Preparedness Director to activate the Norwich Reception Center.
- Norwich Emergency Preparedness Director directs the central dispatch to alert the Norwich Emergency Preparedness Staff, Social Services, Red Cross, and Reception Center Staff and to tone out the Taftville Fire Department.
- Reception Center personnel begin arriving at the Kelley Middle School.
- Incident commander and the reception center commander brief personnel as to the situation and assigns reception center personnel various positions and tasks.
- Center personnel draw equipment from storage areas and begin setting up their various areas.
- The dosimetry team prepares the dosimetry and issues it all emergency workers.
- The various reception center teams set up their areas. The incident commanders supervise and make changes as necessary. Incident commander declares the reception center operational, notifies the Norwich EOC that the center is ready to accept evacuees. Reception center areas are:
 - Commander and Control Center
 - Vehicle/Equipment Monitoring and decontamination
 - Portal Monitoring – Secondary Monitoring
 - Male/Female Monitoring and Decontamination
 - Registration of Evacuees
- Evacuees arrive in vehicles and are directed to the vehicle monitoring area. After the vehicles are monitored and determined if they are contaminated or clean they are directed to the appropriate areas.
- Evacuees depart from their vehicles and are transported to the entrance to the reception center for monitoring and processing. Evacuees pass through the portal monitors to determine if they are radioactively contaminated. If the monitor alarm goes off evacuees are directed to the secondary monitoring station to locate the contamination. If the portal monitor alarm does not signal evacuees are directed to the registration station. Evacuees determined as not contaminated have one hand stamped green. Contaminated evacuees are sent to secondary monitoring then on to decontamination.
- Evacuees that set off the portal monitor alarm are directed to the secondary monitoring station for a full body scan and determination of location of contamination. When contamination has been located the evacuees are directed to the decontamination stations. At the decontamination station stations evacuees go through the decontamination process and are determined clean and directed to registration or are referred to a medical facility if contamination still exceeds the 100 counts per minute (CPM) after three decontamination attempts.

Appendix 3
NORWICH HOST COMMUNITY RECEPTION CENTER
Drill Scenario

- Along with the group of evacuees is one State Emergency Worker, carrying dosimetry. The emergency worker passes through the portal monitor to be monitored, and found to be contaminated. The State Worker proceeds to secondary monitoring and then on to decontamination. The State Worker is monitored again and cleared.
- The contaminated State Worker should have his/her dosimetry recovered, bagged and turned into the reception center RSO for processing back to the community that originally issued the dosimetry.
- When all evacuees have been processed through registration the reception center manager checks with all stations and declares the exercise terminated. All section chiefs are directed to break down their areas, turn in their dosimetry and to store their equipment in appropriate storage places.