

STATE OF UTAH



EMERGENCY OPERATIONS PLAN VOLUME II NATURAL DISASTER

STATE OF UTAH
EMERGENCY OPERATIONS PLAN

Annex C: Functional Responsibility Assignments

I. INTRODUCTION

The purpose of this annex is to assign specific emergency response functions to State agencies.

II. CONCEPT OF OPERATIONS

The functional responsibilities assigned under this annex reflect, to the degree possible, the normal day-to-day operations of state agencies. However, specific emergency functions must be considered as supplemental to the regular programs, policies and procedures of those agencies as assigned under this plan. Specific assignments made in the appendices to this annex are divided into two emergency phases:

- Appendix 1 - Governor's "State of Emergency" Operations
- Appendix 2 - State-Federal "Emergency" or "Major Disaster" Operations
- Appendix 3 - Governor's "State of Emergency" and Federal Disaster Assistance Operations (By Agency)
- Appendix 4 - Catastrophic Disaster and Federal Response Plan Emergency Support Function Operations

III. DIRECTION AND CONTROL

As prescribed in the appendices to this annex.

APPENDIX I TO ANNEX C

FUNCTIONAL RESPONSIBILITY ASSIGNMENTS

GOVERNOR'S "STATE OF EMERGENCY" OPERATIONS

The following primary and support "State of Emergency" operations are assigned to the following State agencies. These functions are supplemental to the normal day-to-day operations functions of each agency:

Emergency Function		State Agency
Warning	Primary:	Division of CEM
	Support:	Department of Public Safety
Emergency Communications	Primary:	Division of CEM
	Support:	Department of Public Safety
		Department Natural Resources
		Department of Transportation
		Utah National Guard
		Utah Wing, Civil Air Patrol
		Department of Health
		Department of Administrative Services (ITS)
	Department of Commerce	
Emergency Public Information	Primary:	Office of the Governor
	Support:	Division of CEM
Evacuation	Primary:	Division of CEM
	Support:	Department of Public Safety
		Department of Transportation
		Department of Commerce
		State Office of Education
		State Board of Regents
		Utah National Guard
		Department of Health
	Department of Human Services	

Emergency Function		State Agency
Search & Rescue	Primary:	State Fire Marshal

	Support:	Division of CEM Department of Public Safety Utah National Guard
Public Safety & Security	Primary: Support:	Department of Public Safety Division of CEM Utah National Guard Department of Transportation
Medical and Health	Primary: Support:	Department of Health Division of CEM Utah National Guard Department of Public Safety State Fire Marshal Department of Employment Security Department of Human Services
Emergency Mass Shelter and Feeding	Primary: Support:	American Red Cross State Office of Education Division of CEM Utah National Guard Department of Human Services State Board of Regents Department of Health
Debris Clearance	Primary: Support:	Department of Transportation Division of CEM Utah National Guard Department of Natural Resources
Emergency Function		State Agency

Damage Assessment	Primary:	State Division of Facilities Construction and Management
	Support:	Division of CEM Department of Natural Resources Department of Agriculture Utah National Guard Department of Transportation Utah Wing, Civil Air Patrol Public Service Commission State Office of Education Department of Health Department of Environmental Quality Department of Community and Economic Development Department of Human Services Department of Administrative Services Department of Commerce
Damage Survey	Primary:	Division of Facilities Construction and Management
	Support:	Division of CEM Department of Natural Resources Department of Agriculture Utah National Guard Department of Transportation Utah Wing, Civil Air Patrol Public Service Commission State Office of Education Department of Health Department of Human Services Department of Environmental Quality Department of Administrative Services Department of Commerce
Temporary Housing	Primary:	Department of Community and Economic Development
	Support:	Division of CEM Department of Public Safety
Emergency Function		State Agency

Emergency Labor	Primary:	Department of Employment Security
	Support:	Division of CEM Department of Human Resource Management
Public Education	Primary:	State Office of Education
Services	Support:	State Board of Regents Division of CEM
Fire Fighting <u>Urban:</u> <u>Rural:</u>	Primary:	State Fire Marshal Department of Natural Resources - State Forester
	Support:	Division of CEM Utah National Guard Department of Public Safety Department of Employment Security Department of Transportation
Public Utilities Restoration (minus water & sewer)	Primary:	Public Service Commission
	Support:	Division of CEM Utah National Guard State Office of Education Department of Commerce
Hazardous Materials	Primary:	Department of Public Safety (transportation incident) Department of Environmental Quality (fixed-site incident)
	Support:	Department of Agriculture Department of Health (epidemiology and poison control) Division of CEM Department of Natural Resources
Crisis Counseling	Primary:	Department of Human Services
Emergency Function		State Agency

Water and Sanitation	Primary:	Department of Environmental Quality
	Support:	Department of Health
Emergency Transportation and Highway Traffic Regulations	Primary:	Department of Transportation
	Support:	Department of Administrative Services (Central Services) State Office of Education Public Service Commission Department of Commerce
Emergency Fuel Allocation and Distribution	Primary:	Utah Division of Energy
Military Support	Primary:	Division of CEM
	Support:	Utah National Guard
Voluntary Organizations	Primary:	Division of CEM
Long-Range Disaster Recovery Planning	Primary:	Governor's Office of Planning and Budget
	Support:	Division of CEM
Consumer Protection	Primary:	Department of Commerce

FEDERAL DISASTER ASSISTANCE

**WITHOUT A PRESIDENTIAL
DECLARATION**

Emergency Function

(Search and Rescue)
(Flood Protection)
(Flood Insurance)
(Rural Fire Suppression)

(Federal Health &
Welfare Assistance)

(Emergency Conservation
Measures)

(Repairs to Federal
Aid Systems Roads)

State Agency

Utah National Guard
Division of CEM
Division of CEM
Department of Natural Resources
- State Forester

Department of Health
Department of Human Services

Department of Agriculture

Department of Transportation

APPENDIX 2 TO ANNEX C

FUNCTIONAL RESPONSIBILITY ASSIGNMENTS

STATE-FEDERAL "EMERGENCY" OR "MAJOR DISASTER" OPERATIONS

The following additional functions are assigned to certain State agencies for the conduct of coordinated State-Federal "Emergency" or "Major Disaster" relief operations. These functions are supplemental to those emergency functions assigned in Appendix 1 of this annex. Overall coordination of these programs with the Federal Coordinating Officer shall be the responsibility of the State Coordinating Officer, however, the State agency concerned shall serve as the State's point-of-contact with the appropriate Federal agency and will provide additional support to that Federal agency as directed by the State Coordinating Officer:

INDIVIDUAL ASSISTANCE PROGRAMS	STATE AGENCY²¹
Emergency Mass Feeding and Shelter	State Office of Education
Emergency Health and Medical Services	Department of Health
Temporary Housing	Department of Community and Economic Development
Disaster Unemployment Assistance	Department of Employment Security/Job Service
Emergency Agricultural Assistance	Department of Agriculture
Food Stamps	Department of Human Services
Legal Services	Office of the Attorney General
Crisis Counseling	Department of Human Services
Consumer Counseling	Department of Commerce
Insurance Assistance	Department of Insurance
Individual & Family Grants	Department of Human Services
PUBLIC ASSISTANCE PROGRAMS	STATE AGENCY

Community Disaster Loans	Department of Comm. & Econ. Development
Emergency Protective Measures/ Flood Fighting	Division of CEM
Emergency Communications	Division of CEM
Debris & Wreckage Clearance	Department of Transportation
Repair or Restoration of Damaged	Facilities (State owned):
1. Road Systems	Department of Transportation
2. Water Control facilities	Department of Natural Resources
3. Public Buildings and Related Equipment	Division of Facilities Construction and Management
4. Public Utilities	Department of Commerce Public Service Commission
5. Facilities under Construction	Division of Facilities Construction and Management
6. Parks & Recreational Facilities	Department of Natural Resources
Repair or Restoration of Damaged Facilities (Private-nonprofit)	Division of Facilities Construction and Management

PUBLIC ASSISTANCE PROGRAMS

Repairs & Operating Assistance to Public

STATE AGENCY

State Office of Education

Elementary & Secondary Schools	
Verification of Status of Private Nonprofit Organizations	Lieutenant Governor's Office
Repairs to Public Institutions of Higher Education	State Board of Regents

OTHER FEDERAL ASSISTANCE PROGRAMS	STATE AGENCY
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Emergency Public Transportation and Highway Traffic Regulation	Department of Transportation
Claims & Disbursements	Division of Finance
Audits	State Auditor
Emergency Fuel Allocation and Distribution	Utah Division of Energy

APPENDIX 3 TO ANNEX C

FUNCTIONAL RESPONSIBILITY ASSIGNMENTS

GOVERNOR'S
"STATE OF EMERGENCY" AND
FEDERAL DISASTER ASSISTANCE OPERATIONS

BY AGENCY

State Agency		Emergency Function
Division of CEM	Primary:	Warning Emergency Communications Evacuation Military Support Voluntary Organizations Flood Insurance Search & Rescue Coordination
	Support:	Emergency Public Information Public Safety & Security Medical and Health Emergency Mass Shelter and Feeding Debris Clearance Resource Management Damage Assessment Damage Survey Temporary Housing Emergency Labor Public Education Services Fire Fighting (urban and rural) Public Utilities Restoration Hazardous Materials Response Flood Protection

State Agency		Emergency Function
Department of Public Safety	Primary:	Public Safety & Security Hazardous Materials Response

(transportation incidents)

	Support:	Evacuation Search & Rescue Medical and Health Fire Fighting (urban) Warning Emergency Communications Temporary Housing
Department of Natural Resources	Primary:	Fire Suppression (rural) - State Forester
	Support:	Emergency Communications Debris Clearance Damage Assessment Damage Survey Hazardous Materials Response Warning Resource Management
Department of Transportation	Primary:	Debris Clearance Emergency Transportation and Highway Traffic Regulations
	Support:	Emergency Communications Evacuation Public Safety & Security Damage Assessment Fire Fighting Hazardous Materials Response Repairs to Federal Aid Systems Roads Damage Survey Resource Management
State Agency		Emergency Function
Utah National Guard	Support:	Search & Rescue

Emergency Communications
 Evacuation
 Fire Fighting
 Public Safety & Security
 Debris Clearance
 Emergency Mass Shelter and Feeding
 Damage Assessment
 Damage Survey
 Public Utilities
 Restoration
 Military Support
 Medical and Health

Utah Wing, Civil
 Air Patrol

Support: Emergency Communications
 Damage Assessment
 Damage Survey

Department of Health

Primary: Medical and Health

Support: Emergency Communications
 Evacuation
 Damage Survey
 Emergency Mass Shelter and Feeding
 Damage Assessment
 Hazardous Materials Response
 Federal Health & Welfare Assistance
 Drinking Water and Sanitation

Office of the Governor

Primary: Emergency Public Information

Public Service

Primary: Public Utilities Commission Restoration

Support: Evacuation
 Damage Survey
 Damage Assessment

State Agency

Emergency Function

State Office of

Primary: Public Education Services

Education	Support:	Evacuation Damage Survey Public Utilities Restoration Emergency Mass Shelter and Feeding Damage Assessment Emergency Transportation
Department of Human Services	Primary:	Crisis Counseling Emergency Food Stamps
	Support:	Evacuation Damage Survey Medical and Health Damage Assessment (socioeconomic impact) Federal Health & Welfare Assistance
State Fire Marshal	Primary:	Fire Fighting (Urban) Search & Rescue Coordination
Department of Environmental Quality	Primary:	Drinking Water and Sanitation Air and Water quality Hazardous Materials Response (fixed-site)
	Support:	Damage Survey Damage Assessment
State Board of Regents	Support:	Public Education Services Emergency Mass Shelter and Feeding Evacuation
Department of Employment Security	Primary:	Emergency Labor
	Support:	Fire Fighting Medical and Health
Department of Agriculture	Support:	Damage Survey Damage Assessment Emergency Conservation Measures Hazardous Materials Response
State Agency		Emergency Function

Department of Community and Economic Dev.	Primary:	Temporary Housing Emergency Fuel Allocation & Distribution
	Support:	Damage Assessment (socioeconomic impact)
State Division of Facilities Construction and Management	Primary:	Damage Assessment Damage survey
American Red Cross	Primary:	Emergency Mass Shelter and Feeding
State Office of Planning and Budget	Primary:	Long - Range Disaster Recovery Planning
Department of Administrative Services	Support:	Emergency Communications Emergency Transportation
Department of Commerce	Support:	Public Utilities Restoration (minus water) Damage Assessment Damage Survey
Public Service Commission	Primary:	Public Utilities Restoration (minus water)
Department of Human Resource Management	Support:	Emergency Labor

APPENDIX 4 TO ANNEX C

FEDERAL RESPONSE PLAN AND EMERGENCY SUPPORT FUNCTIONS

The Federal Response Plan (FRP) describes the basic mechanisms and structures by which the Federal government provides State and local governments with personnel, technical expertise, equipment and other resources, and assumes an active support role in managing the response to a catastrophic disaster. The FRP enables a flexible and rapid Federal response when a catastrophic disaster exceeds the resources of State and local governments. Response resources are grouped into 12 Emergency Support Functions (ESF).

The Emergency Support Functions (ESFs) are the basic functions necessary to save lives, protect property and public health, to maintain public safety, and initiate recovery activities. ESFs are designed to supplement State and local response efforts where a catastrophic disaster requires response beyond the State's own resource capabilities, or because of the specialized or unique nature of the assistance required.

This appendix describes the concept of operations and responsibilities respective to each Emergency Support Functions. Assigned State agencies will coordinate activities with and receive assistance from Federal agency as requested by the State Coordinating Officer to facilitate response to the catastrophic disaster.

The twelve Emergency Support Functions are:

EMERGENCY SUPPORT FUNCTION #1 — TRANSPORTATION

Coordinates Federal transportation support to State and local government entities, voluntary organizations, and Federal agencies performing disaster assistance missions.

EMERGENCY SUPPORT FUNCTION #2 — COMMUNICATIONS

Provides Federal telecommunications support to Federal, State and local response efforts: Government-furnished telecommunications, commercially leased communications, and telecommunications services.

EMERGENCY SUPPORT FUNCTION #3 — PUBLIC WORKS AND ENGINEERING

Provides support to assist States in saving lives and protecting property: technical advice and evaluations, engineering services, construction management and inspection, emergency contracting, repair of wastewater and solid waste facilities.

EMERGENCY SUPPORT FUNCTION #4 — FIREFIGHTING

Detects and suppress wildland, rural and urban fires resulting from or occurring with a disaster or other event requiring Federal response.

EMERGENCY SUPPORT FUNCTION #5 — INFORMATION AND PLANNING

Collects, processes and disseminates information about a potential or actual disaster or emergency to facilitate the overall response activities of the Federal government in providing response assistance. Provides short and long-term planning for response priorities and recovery efforts.

EMERGENCY SUPPORT FUNCTION #6 — MASS CARE

Provides shelter, food, and emergency first aid following a disaster; operates a Disaster Welfare Information (DWI) System to collect, receive, and report the status of victims and assist family reunification; and coordinates bulk distribution of emergency relief supplies.

EMERGENCY SUPPORT FUNCTION #7 — RESOURCE SUPPORT

Provides logistical/resource support following disaster or other event requiring Federal response.

EMERGENCY SUPPORT FUNCTION #8 — HEALTH AND MEDICAL SERVICES

Provide assistance in response to public health and medical care needs.

EMERGENCY SUPPORT FUNCTION #9 — URBAN SEARCH AND RESCUE

Provides locating, extricating and provisions for the immediate medical treatment of victims trapped in collapsed structures.

EMERGENCY SUPPORT FUNCTION #10 — HAZARDOUS MATERIALS

Provides Federal support to State and local governments in response to an actual or potential release of hazardous materials following a catastrophic disaster.

EMERGENCY SUPPORT FUNCTION #11 — FOOD

Identifies, secures, and arranges for the transport of food to affected areas, and authorizes food stamp assistance following a major disaster or emergency requiring Federal response.

EMERGENCY SUPPORT FUNCTION #12 — ENERGY

Facilitates the restoration of energy systems following a disaster, provides power and fuel to save lives and protect health, safety, and property.

For each of the Emergency Support Functions (ESFs), primary and supporting agencies are assigned. The Federal and State primary agencies are responsible to plan and coordinate with their support agencies for the delivery of ESF-related assistance. The primary agencies work with their support agencies to provide assistance to other ESFs, as may be required. The supporting agencies assist the primary agencies in providing the ESF-related assistance.

EMERGENCY SUPPORT FUNCTION	AGENCY
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1: Transportation	
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	FEDERAL
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Primary:	Department of Transportation
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Support:	Department of Agriculture; Department of Defense; Department of Energy; Department of State; General Services Administration; Interstate Commerce Commission; Tennessee Valley Authority; U.S. Postal Service;
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	STATE
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Primary:	Utah Department of Transportation
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Support:	Utah Transit Authority; Utah Department of Commerce; Division of Public Utilities;
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2: Communications	
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	FEDERAL
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Primary:	National Communications System
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Support:	Department of Agriculture; Department of Commerce; Department of Defense; Department of the Interior; Department of Transportation; Federal Communications Commission; Federal Emergency Management Agency; General Services Administration;
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**3: Public Works
and Engineering**

STATE

Primary: Department of Public Safety, Division of
Comprehensive Emergency Management;
Support: Division of Information Technology,
Telecommunications Division;
Division of Information Technology;

FEDERAL

Primary: Department of Defense,
U.S. Army Corps of Engineers;

Support: Department of Agriculture;
Department of Commerce;
Department of Energy;
Department of Health and Human Services;
Department of the Interior;
Department of Labor;
Department of Transportation;
Department of Veterans Affairs;
Environmental Protection Agency;
General Services Administration;
Tennessee Valley Authority;

STATE

Primary: Division of Facilities Construction and
Management

Support: Utah Department of Transportation;
Utah Department of Natural Resources;
Division of Water Resources;

4: Firefighting

FEDERAL

Primary: Department of Agriculture
Forest Service

Support: Department of Commerce
Department of Defense
Department of the Interior
Environmental Protection Agency
Federal Emergency Management Agency

STATE

Primary: Utah Division of Lands and Forestry

Support: Fire Marshal's Office

5: Information and Planning

FEDERAL

Primary: Federal Emergency Management Agency

Support: Department of Agriculture
Department of Commerce
Department of Defense
Department of Education
Department of Energy
Department of Health and Human Services
Department of the Interior
Department of Justice
Department of Transportation
American Red Cross
Environmental Protection Agency
General Services Administration
National Aeronautics and Space Administration
National Communications System
Nuclear Regulatory Commission

STATE

Primary: Division of Comprehensive
Emergency Management

Support: Division of Facilities and
Construction Management
Utah Geological Survey
Utah Civil Air Patrol
Department of Human Services

6: Mass Care

FEDERAL

Primary: American Red Cross

Support: Department of Agriculture
Department of Commerce
Department of Defense
Department of Health and Human Services
Department of Housing and Urban
Development
Department of Transportation
Department of Veterans Affairs
Federal Emergency Management Agency
General Services Administration
U.S. Postal Service

STATE

Primary: American Red Cross
State Office of Education

Support: Division of Comprehensive
Emergency Management

7: Resource Support

FEDERAL

- Primary:** General Services Administration
- Support:** Department of Agriculture
Department of Commerce
Department of Defense
Department of Energy
Department of Health and Human Services
Department of Labor
Department of Transportation
Department of Veterans Affairs
Federal Emergency Management Agency
National Communications System
Office of Personnel Management

STATE

- Primary:** Department of Administrative Services
- Support:** Utah National Guard
Department of Natural Resources

**8: Health and
Medial Services**

FEDERAL

- Primary:** Department of Health and Human Services
U.S. Public Health Services
- Support:** Department of Agriculture
Department of Defense
Department of Justice
Department of Transportation
Department of Veterans Affairs
Agency for International Development
American Red Cross
Environmental Protection Agency

STATE

- Primary:** Utah Department of Health
- Support:** Utah National Guard
Division of Mental Health

**9: Urban Search
and Rescue**

FEDERAL

Primary: Department of Defense

Support: Department of Agriculture
Department of Health and Human Services
Department of Labor
Department of Transportation
Agency for International Development
Environmental Protection Agency
Federal Emergency Management
Agency
General Services Administration

STATE

Primary: Division of Comprehensive
Emergency Management

Support: Utah National Guard
Salt Lake County Fire Department
Emergency Services

10: Hazardous Materials

FEDERAL

Primary: Environmental Protection Agency

Support: Department of Agriculture
Department of Commerce
Department of Defense
Department of Energy
Department of Health and Human Services
Department of Interior
Department of Justice
Department of Labor
Department of State
Department of Transportation
Federal Emergency Management Agency
General Services Administration
Nuclear Regulatory Commission