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SHIELDALLOY METALLURGICAL CORPORATION

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April 20, 2000

Mr. Theodore S. Sherr, Chief  
Licensing and International Safeguards Branch  
Division of Fuel Cycle Safety and Safeguards, NMSS  
U. S. Nuclear Regulatory Commission  
Washington, D.C. 20555-0001

**Re: Decommissioning Funding Plan for Source Material License No. SMB-743 (TAC No. L31270)**

Dear Mr. Sherr:

On October 19, 1999, in accordance with Provision No. 15 of Source Material License No. SMB-743, Shieldalloy Metallurgical Corporation (SMC) forwarded to you Report No. 94005/G-9194, "Decommissioning Funding Plan for the Newfield, New Jersey Facility (Revision 0)". In a letter dated February 11, 2000, you informed SMC that our Plan was denied. The purpose of this letter is to respond to the three issues raised in the denial, and to transmit Revision 1 of the referenced Plan. The following are our responses to the three issues.

**USNRC Comment 1:** The decommissioning cost estimate is based on a reference to decommissioning at the Shieldalloy facility in Cambridge, Ohio, and the use of a ratio/scaling factor to address waste volumes and building decontamination costs. The basis for the scaling factors needs to be provided and be supportable.

**SMC Response:** In Revision 0 of the plan, SMC used a Cambridge-based total decommissioning costs scaling factor only for the purpose of demonstrating that the estimate shown in Revision 0 was reasonable (see footnote 16 of Revision 0). In reality, and with only one exception, all of the cost estimates in Revision 0 were derived on an area-by-area basis, depending upon the conceptual approach, the size of the area/building, and the amount of residual radioactivity therein. The sole exception was the cost of capping the residual radioactivity in the Storage Yard after the site-wide decommissioning actions were complete. This cost was derived from the cost of capping the West Slag Pile at the Cambridge facility (\$513,400) by determining the volumetric ratio of the Newfield-to-Cambridge disposal areas (0.42), multiplying the West Slag Pile capping cost by the ratio ( $\$513,400 \times 0.42 = \$215,628$ ), then adding the necessary markups (overhead and profit, administrative costs, engineering oversight, permits/legal, and engineering design cost), for a total of \$565,117.<sup>1</sup> This is the value that appeared as line item 2 in Table 3.15 of Revision 0 of the Plan.

**Action Taken:** In Revision 1 of the Plan, Table 3.15 has been modified to show the aforementioned calculation. In addition, Appendix C has been added, showing all assumptions and calculations used to form the decommissioning cost estimate of \$2.5M.

**USNRC Comment 2:** Shieldalloy has not provided any characterization data to support the level of contamination.

**SMC Response:** Concur.

**Action Taken:** In Revision 1 of the Plan, sections 2.1 through 2.5, describing the radiological character of the permanent restricted areas and other locations, has been added.

<sup>1</sup> The base cost for capping the Cambridge West Slag Pile was determined by the U. S. Nuclear Regulatory Commission in NUREG-1543, "Environmental Impact Statement; Decommissioning of the Shieldalloy Metallurgical Corporation, Cambridge Ohio Facility", July, 1996.

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**USNRC Comment 3:** The cost estimate did not address the cost to decontaminate the site on a building by building basis, activity by activity, as recommended in draft Regulatory Guide 3.66, "Standard Format and Content of Financial Assurance Mechanisms Required for Decommissioning Under 10 CFR Parts 30, 40, 70 and 72". The estimate discusses Building D-111, and lumps all of the remaining buildings into the category "all other buildings" although the report indicates that the site contains 20 or more buildings that are designated as radiologically restricted areas.

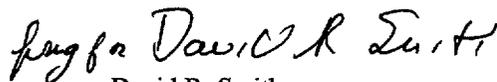
**SMC Response:** Although it states on page 4 of Revision 0 of the Plan that there are over 20 buildings on the property, page 4 also states that the only restricted areas (areas where licensed material is located), as specified in License No. SMB-743, are D-111/Flex-Kleen Baghouse, D-102, D-112, D-203 (G-Warehouse), and the Storage Yard. Individual costs, labor and other items were indeed broken out individually for these areas, and captured in Tables 3.5 and 3.7.

Because D-102 and D-112 are connected, the parameters used to estimate their decommissioning costs were indeed combined into Tables 3.5 and 3.7, subtitled "All Other Buildings". G-Warehouse, on the other hand, contains no residual radioactivity.<sup>2</sup> Thus the only cost associated with its decommissioning is the performance and documentation of a final status survey, which was captured in line item 4 of Table 3.13 in Revision 0.

**Action Taken:** In Revision 1 of the Plan, Tables 3.5 and 3.7 for "All Other Buildings" have been re-subtitled to read "D-102/D-112". In addition, footnotes have been added to Tables 3.9 and 3.13 showing where the cost of performing the Final Status Survey for G-Warehouse is captured. In addition, Appendix C has been added to Revision 1 of the Plan, containing other information about the costing of the D-102/D-112 and G-Warehouse decommissioning.

Once Revision 1 of this Plan has received USNRC approval, SMC will modify our existing financial assurance instrument accordingly and forward all applicable documentation to you. In the meantime, please call me at (609) 692-4200, extension 226 if I can answer any questions, or provide you with additional information to facilitate your review.

Sincerely,



David R. Smith  
Radiation Safety Officer

cc: w/encl:  
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<sup>2</sup> Integrated Environmental Management, Inc., Report No. 94005/G-5197, "Report of Radiation Safety Surveillance for Quarter 4, 1999", January 24, 2000.

**Decommissioning  
Funding Plan for the  
Newfield, New Jersey  
Facility**

**Shieldalloy Metallurgical Corporation**

**Report No. 94005/G-9194**

# **Decommissioning Funding Plan for the Newfield, New Jersey Facility**

Submitted to:

***Shieldalloy Metallurgical Corporation***

12 West Boulevard  
Newfield, New Jersey 08344  
(856) 692-4200

by:

***Integrated Environmental Management, Inc.***

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Report No. 94005/G-9194

April 20, 2000

## **TABLE OF CONTENTS**

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<b>1. INTRODUCTION</b> .....	1
<b>2. SITE CHARACTERISTICS</b> .....	3
2.1 D-111 Production Department and Flex-Kleen Baghouse .....	4
2.2 D-102/D-112 Production Department .....	5
2.3 D-203 (G-Warehouse) .....	6
2.4 Storage Yard .....	6
2.5 Slag Used as Fill .....	7
2.6 Ancillary Areas .....	8
<b>3. SCOPE OF THE DECOMMISSIONING EFFORT</b> .....	9
3.1 Radioactive Material Inventory .....	9
3.2 Preferred Decommissioning Method .....	9
3.3 Decommissioning Objective .....	9
<b>4. CONCEPTUAL DECOMMISSIONING PLAN</b> .....	11
<b>5. DECOMMISSIONING COST ESTIMATE</b> .....	13
5.1 Key Assumptions .....	13
5.2 Cost Adjustment Methods over Life of Facility .....	14
<b>6. FINANCIAL ASSURANCE INSTRUMENT</b> .....	15
<b>7. APPENDICES</b> .....	16
Appendix A - Checklist for Decommissioning Financial Assurance .....	17
Appendix B - Completed Forms .....	18
Appendix C - Assumptions and Calculations .....	40



## 1. INTRODUCTION

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Shieldalloy Metallurgical Corporation (Shieldalloy) operates a manufacturing facility located in Newfield, New Jersey. This facility manufactures or has manufactured specialty steel and super alloy additives, primary aluminum master alloys, metal carbides, powdered metals, and optical surfacing products. Raw materials in use at the facility include ores which contain oxides of columbium (niobium), vanadium, aluminum metal, titanium metal, strontium metal, zirconium metal, and fluoride (titanium and boron) salts. During the manufacturing process, the facility generates slag, dross, and baghouse dust.

One of the materials received, used and stored by Shieldalloy contains radioactive material which is classified as "source material" pursuant to Title 10, Code of Federal Regulations, Part 40. This material is called pyrochlore, a concentrated ore containing columbium (niobium). Pyrochlore contains greater than 0.05% of natural uranium and natural thorium. Therefore, it is licensable by the U. S. Nuclear Regulatory Commission (USNRC).

Shieldalloy currently holds USNRC License No. SMB-743 which allows possession, use, storage, transfer and disposal of source material ancillary to metallurgical operations. The most recent amendment of SMB-743 was issued on August 27, 1999. The license expiration date is October 20, 2002.

Pursuant to 10 CFR 40.36, applicants who submitted renewal applications prior to July 27, 1990 must submit a decommissioning funding plan (and provide financial assurance for decommissioning). More specifically, Provision 15 of License No. SMB-743 requires the submission of a decommissioning funding plan by October 20, 1999. This report describes Shieldalloy's conceptual plan to decommission the Newfield facility after licensed activities have been terminated and the means by which funding for these activities will be ensured.

Included in this report is a radiological characterization of the pertinent areas of the site, description of the decommissioning objective for the Shieldalloy facility, the conceptual plan for decommissioning the site, a conservative estimate of the cost for achieving the decommissioning objective, and a description of how the decommissioning costs will be funded. The guidance found in USNRC Regulatory Guide 3.66 and in (proposed Revision 1) USNRC Regulatory Guide 3.66 was used in its preparation.<sup>1,2</sup> Appendix A contains a completed "Checklist for Decommissioning Financial Assurance" as recommended in Regulatory Guide 3.66. Appendix B contains the information regarding structures and surfaces to be remediated and the level of

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<sup>1</sup> U. S. Nuclear Regulatory Commission, Regulatory Guide 3.66, "Standard Format and Content of Financial Assurance Mechanisms Required for Decommissioning Under 10 CFR Parts 30, 40, 70, and 72", June, 1990.

<sup>2</sup> U. S. Nuclear Regulatory Commission, "Standard Format and Content of Financial Assurance Mechanisms Required for Decommissioning Under 10 CFR Parts 30, 40, 70, and 72" Draft Regulatory Guide DG-3014 (Proposed Revision 1 to Regulatory Guide 3.66), June, 1999.



1 effort to complete the decommissioning effort. The information is formatted and presented as  
2 recommended in (proposed Revision 1) USNRC Regulatory Guide 3.66.

3 The decommissioning efforts and ultimate in-situ disposal of the slag described herein are  
4 intended to ensure that short- and long-term radiation exposures to workers and members of  
5 the general population after license termination are as low as reasonably achievable.  
6 Shieldalloy is committed to implementing a decommissioning program which satisfies all of  
7 the requirements described by the USNRC in Subpart E of 10 CFR 20.



## 2. SITE CHARACTERISTICS

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The Shieldalloy plant is built on approximately 60 acres in the Borough of Newfield (Gloucester County), New Jersey.<sup>3</sup> The topography of the Newfield area is relatively flat, and the Shieldalloy property is located on a slight topographic high, with the ground surface generally sloping to the west-southwest, towards the Hudson's Branch. The Hudson's Branch, an intermittent, slow-moving tributary of Burnt Mill Branch in the Maurice River Basin, is the predominant surface water body in the vicinity of the plant. It borders the southern boundary of the property, where it flows from east to west.<sup>4</sup>

The plant is divided into three functional areas. These are the manufacturing area, the storage yard, and other undeveloped plant property. The following is a brief description of each functional areas:

- Manufacturing area - This area contains a number of operations facilities, offices, and loading docks. For the most part, the area is covered with buildings and asphalt or concrete pavement. Included are the Railroad Siding Area, Department 111 (ferrocolumbium operation), Department 102 (former aluminothermic reduction operation), Department 112 (crushing operations), Department 107 (induction melting) Department 101 (metal grinding operations), Department 115 (aluminum master alloys), Department 116/118 (metal powder compaction operations), Department 203 (warehouse operations), and Department 204 (maintenance operations).<sup>5,6</sup>
- Storage Yard - This area is located on the eastern portion of the property, and is used to store materials generated during manufacturing operations. Slag generated during the ore processing procedures is stored in this area, as is baghouse dust and excavated soils.
- Undeveloped plant property - This area is located along the southern plant property boundary, and includes all undeveloped and unused areas of the plant.

There are over 20 buildings on the property, and their construction is either steel frame or concrete block. However, as of the date of this report, only five (5) of them are designated as radiologically

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<sup>3</sup> A small portion of the property lies in Cumberland County, New Jersey.

<sup>4</sup> The Hudson's Branch flows from northeast to southwest after it leaves the Shieldalloy property.

<sup>5</sup> Department 111 and Department 102 process the radioactive materials for this operation.

<sup>6</sup> At one time, D-116 processed polishing compounds and other materials that are exempt from licensing pursuant to 10 CFR 40.13. Although these materials contained thorium and uranium, the cost of characterization, remediation and final status survey of D-116 is not included in this plan because it was never a radiologically restricted area, and because the operations therein were exempt from the regulations in 10 CFR 40.



1 restricted areas. The following is a brief description of the radiological characteristics of each,  
2 based upon the findings of the most recent radiological survey of these areas.<sup>7</sup> Included as well  
3 as a listing of locations throughout the plant where slag has been used as fill.

#### 4 **2.1 D-111 Production Department and Flex-Kleen Baghouse**

5 The ferrocolumbium production department, D111, is the predominant location where source  
6 material is used. D111 is a 1,742 m<sup>2</sup> by 12 m tall building constructed of metal, concrete, asbestos  
7 siding and steel sheeting. It is equipped with an operator control room, mechanical booms and  
8 heavy equipment handlers, storage containers, scales, a variety of melting pots, two furnaces, a  
9 dust collection system, and other miscellaneous items.

10 The radiation exposure rates in D-111 range from background to a maximum of 325 microrem  
11 per hour in the immediate vicinity of residual ferrocolumbium slag. The contamination levels are  
12 as follows:

- 13 • Office and break area - up to 133 dpm/100 cm<sup>2</sup>
- 14 • Storage area - up to 194 dpm/100 cm<sup>2</sup>
- 15 • Upper level production area - Maximum of 199 dpm/100 cm<sup>2</sup>
- 16 • Lower level production area - Maximum of 413 dpm/100 cm<sup>2</sup>

17 If it is conservatively assumed that all building surfaces in D111 are uniformly contaminated  
18 at the maximum measured level, and that the building has a surface area of approximately 8,710  
19 m<sup>2</sup>,<sup>8</sup> there are approximately  $1.6 \times 10^4$  curies of residual thorium and uranium contamination  
20 currently in D111.

21 The Flex-Kleen air handling system was installed in D111 in 1987. It is designed to draw up to  
22 200,000 cfm, but it typically operates in concert with the AAF system. Pulsed air jets in the Flex-  
23 Kleen baghouse remove the dust from the fabric. The dust is then conveyed via a series of screw  
24 conveyors and conveying ducts to a silo for temporary storage. The building is equipped with  
25 storage bins, filter bags, and other miscellaneous items.

26 At this time, there are approximately  $8.0 \times 10^3$  curies each of uranium and thorium in the form of  
27 baghouse dust present in this location. This estimate was determined by conservatively assuming

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<sup>7</sup> Integrated Environmental Management, Inc., Report No. 94005/G-5197, "Report of Radiation Safety Surveillance for Quarter 4, 1999", January 24, 2000.

<sup>8</sup> The building surface area is assumed to be equivalent five (5) times the floor dimensions (i.e., the floor plus four walls).



1 that the contents of the Flex-Kleen baghouse is at its maximum (approximately 80 cubic meters),<sup>9</sup>  
2 that the density of the baghouse dust is approximately two (2) grams per cubic centimeter, and that  
3 the uranium and thorium concentrations in the baghouse dust are 42 ppm and 261 ppm,  
4 respectively.<sup>10</sup> The radiation exposure rates in this area currently range from background to about  
5 50 microR per hour.

6 The contamination levels in the Flex-Kleen Baghouse currently average about 627 disintegrations  
7 per minute (dpm) per 100 cm<sup>2</sup>. If it is conservatively assumed that all building surfaces in the Flex-  
8 Kleen Baghouse are uniformly contaminated at this level, and that the building has a total of 375 m<sup>2</sup>  
9 of surface area,<sup>11</sup> there are approximately 1.1 x 10<sup>-5</sup> curies of residual thorium and uranium  
10 contamination currently in this area.

11 At one time, there was a second air handling system attached to D-111. During a remedial  
12 action, which took place between May 17 and June 17, 1999, this system, designated the AAF  
13 Baghouse, was disassembled.<sup>12</sup> All that remains of the structure is the concrete pad that  
14 provided support to the baghouse. The residual radioactivity on this surface ranges from  
15 background to a maximum of 1102 dpm/100 cm<sup>2</sup>.

## 16 **2.2 D-102/D-112 Production Department**

17 The D102 Production Department houses the aluminothermic reduction operation and the  
18 stockpile for the CANAL© crushing/sizing/packaging operation. This building is equipped  
19 with a furnace, crushing equipment, scales, bagging equipment, and other miscellaneous items.

20 For the purposes of this report, it is assumed that there will be no licensable materials (other than  
21 residual contamination) present in this location at the time of decommissioning. The radiation  
22 exposure rates in this area range from background to approximately 80 microrem per hour. The  
23 contamination levels currently range from background to 413 dpm/100 cm<sup>2</sup>, with the highest levels  
24 measured in a location by the east roll-up door. If it is conservatively assumed that all building  
25 surfaces in D102 are uniformly contaminated at the maximum level, and that the building has  
26 approximately 7,950 m<sup>2</sup> of surface area,<sup>13</sup> there is approximately 5.3 x 10<sup>-6</sup> curies of residual  
27 thorium and uranium activity currently in this area.

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<sup>9</sup> Valenti, J., Shieldalloy Metallurgical Corporation, facsimile communication to C. D. Berger, Integrated Environmental Management, Inc., October 23, 1995.

<sup>10</sup> Berger, C. D., Integrated Environmental Management, Inc., written communication to C. S. Eves, Shieldalloy Metallurgical Corporation, October 6, 1994.

<sup>11</sup> Valenti, J., Shieldalloy Metallurgical Corporation, facsimile communication to C. D. Berger, Integrated Environmental Management, Inc., October 23, 1995.

<sup>12</sup> Integrated Environmental Management, Inc. Report No. 94005/G-20187, "Demolition and Final Status Survey of the AAF Baghouse", January 7, 2000.

<sup>13</sup> Valenti, J., Shieldalloy Metallurgical Corporation, facsimile communication to C. D. Berger, Integrated Environmental Management, Inc., October 23, 1995.



1 The D-112 Production Department does not contain licensable materials. Ambient exposure  
2 rates and contamination levels cannot be readily distinguished from background. However,  
3 because it is physically connected to D-102, it is thus included in the listing of restricted areas.

### 4 **2.3 D-203 (G-Warehouse)**

5 Pyrochlore is received and temporarily stored in D-203 (G-Warehouse) before being transferred  
6 to D111. The warehouse may also be used to stage source material prior to shipment. At this  
7 time, the radiation exposure rates in G-Warehouse are indistinguishable from background except  
8 in the vicinity of some pallets of potassium titanium fluoride, where a maximum of 50 microrem  
9 per hour is noted. There is no residual contamination in the building.

### 10 **2.4 Storage Yard**

11 Ferrocolumbium standard slag, ferrocolumbium high-ratio slag, and columbium nickel slag  
12 generated from the D111 and D102 smelting operations consist of solid, non-combustible material  
13 with the consistency of vitrified rock. All three slag types have been maintained separately from  
14 the others at their respective points of generation and are transported in trucks from D111 and D  
15 102 to the Storage Yard. For the purposes of this report, it is conservatively assumed that there  
16 are approximately 20,000 cubic meters of ferrocolumbium slag (high ratio and standard) in the  
17 Storage Yard.<sup>14</sup>

18 In addition, baghouse dust is transported by truck to the Storage Yard. It is assumed that  
19 approximately 20,000 cubic meters of baghouse dust are currently in the Storage Yard.<sup>15,16</sup>

20 There are approximately 23 curies each of uranium and thorium in the form of slag and baghouse  
21 dust in the Storage Yard. The concentration of each in the slag is approximately 400 pCi/gram.  
22 In the baghouse dust, the concentrations are less than 10 pCi/g each. The radiation exposure rates  
23 in this area range from background to 0.2 milliR per hour, with the maximum measured exposure  
24 rate being due north of the Storage Yard, approximately 30 feet from the slag piles.

25 The physical form of the slag in the Storage Yard slag (glass-like rock) does not permit the  
26 radioactive elements to leach out into the regional water supply or local wetlands. Leachability

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<sup>14</sup> From the volumetric information obtained from an October, 1991 fly-over of the Newfield site, the slag yard contained 16,800 m<sup>3</sup> of standard slag and 1040 m<sup>3</sup> of high-ratio slag at that time, for a total of 17,840 m<sup>3</sup> (Shieldalloy Metallurgical Corporation, "Applicant's Environmental Report for the Newfield, New Jersey Facility", October 1, 1992).

<sup>15</sup> Historically, dusts generated from both ferrocolumbium production and un-recycled dusts from ferrovanadium production were not segregated. Currently, however, the ferrovanadium contribution to the collected dusts is negligible.

<sup>16</sup> From the volumetric information obtained from an October, 1991 fly-over of the Newfield site, the slag yard contained 15,100 m<sup>3</sup> of baghouse dust (Shieldalloy Metallurgical Corporation, "Applicant's Environmental Report for the Newfield, New Jersey Facility", October 1, 1992).



1 studies performed on samples of the slag support this conclusion.<sup>17</sup> Also, the surface of the  
2 baghouse dust pile forms a "crust" when it encounters moisture, which serves to deter fugitive  
3 dust emissions. Furthermore, neither the groundwater nor the surface water collected from the  
4 vicinity of the Newfield site exhibit elevated (above background) radionuclide concentrations.<sup>18</sup>

### 5 **2.5 Slag Used as Fill**

6 In the past, ferrocolumbium slag may have been used on-site as fill material for certain  
7 construction projects within the plant site. Possible placement locations included the southwest  
8 fence line, in the vicinity of the T12 Tank Area, and under the Haul Road.

9 The Haul Road was, at one time, a county right-of-way that ran through SMC's Newfield plant.  
10 Over the years, the south portion of Haul Road was surfaced with crushed slag from SMC  
11 operations. Although the Haul Road was never used to perform principle activities authorized by  
12 License No. SMB-743, it was nonetheless included in site characterization efforts that took place  
13 in 1988 and in 1991.<sup>19,20</sup> Although these surveys showed that the contact exposure rates in and near  
14 the Haul Road were only slightly discernible from background, and that the slag used to form the  
15 road bed was not characteristic of licensed material (i.e., ferrocolumbium slag),<sup>21</sup> during a  
16 September, 1998 remedial action, the residual slag from the Haul Road was scraped and  
17 transferred to the Storage Yard. A final status survey of the remediated area demonstrated that  
18 the Haul Road may be released for unrestricted use (i.e., without regard for radiological  
19 constituents).<sup>22</sup>

20 The remaining areas on the property where fill slag may exist are not designated "Restricted  
21 Areas" since the ambient exposure rates in these areas currently range from background to just  
22 a few tens of microR per hour.<sup>23</sup> While the mass of fill slag is not well-known, the lateral extent  
23 of elevated surface exposure rates can be used to estimate the amount of residual radioactivity

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<sup>17</sup> Teledyne Isotopes, "Report of Leachability Studies for Shieldalloy Metallurgical Corporation", Teledyne Isotopes, Westwood, New Jersey, 1992.

<sup>18</sup> TRC Environmental Consultants, Inc., "Remedial Investigation Technical Report", Project No. 7650-N51, Windsor Connecticut, April, 1992.

<sup>19</sup> Oak Ridge Associated Universities, "Radiological Survey of the Shieldalloy Metallurgical Corporation, Newfield, New Jersey", Report No. ORAU 88/G-79, July, 1988.

<sup>20</sup> IT Corporation, "Assessment of Environmental Radiological Conditions at the Newfield Facility", Report No. IT/NS-92-106, April 2, 1992.

<sup>21</sup> Exposure rates in and near the Haul Road generally ranged from background to 26 microR per hour, with a maximum exposure rate of 90 microR per hour. The contact exposure rate from ferrocolumbium slag is in the vicinity of 1,000 to 2,000 microR per hour.

<sup>22</sup> Integrated Environmental Management, Inc. Report No. 94005/G-17172, "Final Status Survey of Haul Road", June 22, 1999.

<sup>23</sup> IT Corporation, "Assessment of Environmental Radiological Conditions at the Newfield Facility", IT Corporation Report No. IT/NS-92-106, April 1, 1992.



1       therein. This results in a conservative estimate of 8,000 m<sup>3</sup> of fill slag on the property, containing  
2       a total of 8.4 curies of uranium and thorium.

3       **2.6 Ancillary Areas**

4       There are locations at the Newfield facility where source material, in generally-licensed quantities,  
5       was stored/used at one time. These are D-117 (Cave), D-202 (Laboratory) and D-Warehouse.  
6       Although routine surveillance data confirm that there is no residual radioactivity in these areas,  
7       their final radiological status as compared to the site-specific release criteria will be included  
8       in the final status survey report for the decommissioning effort.



### **3. SCOPE OF THE DECOMMISSIONING EFFORT**

#### **3.1 Radioactive Material Inventory**

The majority of the licensed radioactive material inventory at the plant currently consists of the slag from the D-111 production department, and the dust from the D-111 Flex-Kleen baghouse. It may, on occasion, also include consumable pyrochlore ore and other feed materials for ferrocolumbium and other metallurgical operations. However, after processing, greater than 99% of the radioactive species in the feed material for the smelting operation remains in the slag and, to a much lesser extent, in the baghouse dust.<sup>24</sup>

License No. SMB-743 authorizes possession of up to 303,050 kilograms of thorium in any chemical/physical form, and up to 45,000 kilograms of uranium in any chemical or physical form. As of December 31, 1999, Shieldalloy was at 96.8% of the thorium limit and 87.6% of the uranium limit.

#### **3.2 Preferred Decommissioning Method**

Prior to terminating License No. SMB-743, Shieldalloy intends to move all residual radioactive materials at the Newfield Facility to the Storage Yard, which is on the East boundary of the plant. There it will be graded, topped with the excavated soils from elsewhere on the plant, capped in place, and subject to long-term maintenance and monitoring. This *in situ* decommissioning methodology has already received federal and state (Ohio) regulatory acceptance at a site that performed similar operations, and with similar quantities/forms of residual radioactive materials.<sup>25,26</sup>

After all on-site activities are complete, a final status survey will be performed, the results of which will be documented in a comprehensive report. Included therein will be a demonstration that the site, at the end of the decommissioning process, meets the decommissioning objective.

#### **3.3 Decommissioning Objective**

A critical step in the decommissioning process is to determine the objective of the action. The objective typically refers to the maximum acceptable dose limit that will be incurred by members of the general public after all action is complete and the USNRC license is terminated.

The criteria for allowing release of sites for unrestricted use are shown in 10 CFR 20.1402. These criteria require that residual radioactivity in buildings, equipment, soil, groundwater, and surface

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<sup>24</sup> IT Corporation, "Assessment of Environmental Radiological Conditions at the Newfield Facility", IT Corporation Report No. IT/NS-92-106, April 1, 1992.

<sup>25</sup> U. S. Nuclear Regulatory Commission, NUREG-1543, "Environmental Impact Statement; Decommissioning of the Shieldalloy Metallurgical Corporation Cambridge, Ohio Facility", July, 1996.

<sup>26</sup> PTI Environmental Services, "Remedial Investigation and Feasibility Study at the Shieldalloy Metallurgical Corporation Site in Cambridge, Ohio", September, 1996.



1 water resulting from the licensed operation be reduced to acceptably low levels. The maximally-  
2 exposed individual, after licensed operations have ceased, would not receive an annual radiation  
3 dose above 25 millirem total effective dose equivalent (TEDE). Furthermore, an analysis must be  
4 conducted to verify that exposure to members of the public is limited to less than 100 mrem per  
5 year in the event that the land use controls fail.<sup>27</sup> In addition, the licensee must demonstrate, in a  
6 Final Status Survey, that:

- 7 • Residual contamination in all facilities and environmental media has been properly  
8 reduced or eliminated, and that;
- 9 • Except for any residual radiological contamination found to be acceptable by  
10 USNRC to remain at the site, radioactive material is transferred off-site to  
11 authorized recipients.

12 The methodology for performing Final Status Surveys and demonstrating achievement of these  
13 requirements is described in the Multi-Agency Radiation Survey and Site Investigation Manual  
14 (MARSSIM).<sup>28</sup>

15 Shieldalloy is committed to implement conservative radiological protection practices, and intends  
16 to be consistent with federal requirements that licensed radioactive materials be handled and  
17 released in a manner that ensures that exposures are as low as is reasonably achievable (ALARA)  
18 taking into account economic and societal factors.<sup>29</sup> Because the goal of decommissioning the  
19 Newfield site is to ensure that members of the general population do not incur radiation doses in  
20 excess of 25 millirem per year after the license is terminated, this objective forms the basis for the  
21 level of effort necessary for decommissioning and for this decommissioning funding plan.

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<sup>27</sup> U. S. Nuclear Regulatory Commission, Criteria for License Termination under Restricted Conditions, 10 CFR 20.1403(e), August 22, 1994

<sup>28</sup> U. S. Nuclear Regulatory Commission et al, "Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM)", NUREG-1575, December, 1997.

<sup>29</sup> Title 10, Code of Federal Regulations, Part 20, "Standards for Protection Against Radiation".



#### 4. CONCEPTUAL DECOMMISSIONING PLAN

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At the time of license termination, decommissioning actions at the Newfield Facility will begin by evaluating the adequacy of existing site characterization data, developing a plan for acquisition of additional data (as needed), and performing additional characterization work if justified. A site-wide decommissioning plan that describes all building decontamination efforts and the *in situ* disposal of all residual radioactivity will be submitted to the USNRC. Included in that plan will be a detailed description of the activities to be performed, a statement of and justification for the release criteria that will be used during decontamination activities, a health and safety plan, a quality assurance plan, and the plan for performing and documenting the final status survey, including a demonstration that, over the 1,000 years that follow license termination, no member of the general public will receive an radiation dose in excess of 25 millirem as a result of proximity to or contact with the residual radioactivity.

For cost estimating purposes, it is assumed that the majority of the material to be placed beneath the engineered cap consists of the licensable slag that is currently located in the Storage Yard. In addition, slag used as fill in specific locations around the site will be moved to the Storage Yard. Process equipment and construction debris from D-111 and other restricted areas (i.e. concrete rubble and rebar) that cannot be decontaminated for unrestricted use will also be placed in the storage yard under the cap.

In regard to the stockpile of baghouse dust currently in the Storage Yard, it is Shieldalloy's intent to sell it to a local cement manufacturer.<sup>30</sup> Any baghouse dust that remains at the site at the time of decommissioning will be moved to the pile and capped also. However, for the purpose of this funding plan, it is assumed that all of the existing baghouse dust inventory will be placed under the engineered cap.

Excavated soils from previous remedial actions that are currently being stored on-site will also be placed under the cap. These materials will be used to fill voids in the slag and to provide a firm surface for placement of a soil barrier layer.

Once the slag, baghouse dust and excavated soil have been positioned, the pile will be covered with a compacted soil barrier (shielding) layer and geotextile liner. A drainage layer consisting of a granular material will then be placed over the soil barrier, followed by a frost protection layer, and a final vegetative layer.<sup>31</sup> Crushed stone riprap will be placed along the toe of the slope, and storm water management and drainage controls will be installed. Any excavations or changes in grade that are the result of remedial actions elsewhere around the plant will be covered with clean fill and new grass will be sown.

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<sup>30</sup> Baghouse dust has financial value as a source of calcium and silicon for cement production.

<sup>31</sup> The vegetation mix will provide a complete and dense vegetative cover that requires minimal maintenance.



1 For cost estimating purposes, it is assumed that Shieldalloy will hire a Decommissioning  
2 Contractor to prepare the work plans (including design specifications for the engineered cap,  
3 storm water management and drainage controls), implement the approved decommissioning  
4 plan, follow the progress of the work, verify that each aspect of the plan is implemented  
5 correctly. The Decommissioning Contractor will also perform the final status survey at the  
6 completion of all remedial actions and prior to any work area restoration. The final status  
7 survey methodology will follow the guidance contained in MARSSIM.

8 The cost of long-term monitoring and maintenance of the cap, assumed to begin following  
9 completion of cap construction and extending for 1,000 years, is also included in this funding  
10 plan. Operation and maintenance for all components of the decommissioning will begin after  
11 it is demonstrated that those components are operational and functional.



## **5. DECOMMISSIONING COST ESTIMATE**

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### **5.1 Key Assumptions**

In (draft) Regulatory Guide 3.66, a series of tables are provided for licensee use in developing the conceptual cost of decommissioning. Appendix B of this funding plan contains the completed tables for the Newfield facility. For their development, the cost of implementing the actions described in the previous section was based on a variety of cost-estimating data, including curves, generic unit costs, vendor information, conventional cost-estimating guides, and prior similar estimates as modified by site-specific information. Site-cost experience and good engineering judgements were also used to identify those items that will control the estimates. In addition, the following were also assumed:

- The decommissioning effort will begin immediately after the cessation of production activities with no delay in decontamination or remedial activities.
- No credit is included in the estimate of decommissioning costs for salvage value or the sale of construction debris or scrap that is deemed to have intrinsic value and may be potentially decontaminated and released for unrestricted use.
- Only D-111/Flex-Kleen, D-102/D-112, the Storage Yard, and the areas where slag was used as fill will be subject to decommissioning. G-Warehouse and other ancillary areas, because they contain no residual radioactivity, have no decommissioning costs other than the cost of completing and documenting a final status survey.
- For construction of the engineered cap, the slag/soil/baghouse dust pile is covered with a geotextile liner and layers of sand, clay and soil. The covered pile is seeded and maintained. Costs include expenses for design and development of plans and procedures. Administrative expenses and engineering oversight are included as well.
- Long term surveillance and maintenance of the cap will include annual exposure rate measurements and visual inspection; well installation, upkeep and sampling; vegetation removal, and general repair. The duration of long-term surveillance is assumed to be 1,000 years.

Both capital and operation and maintenance (O & M) costs were considered, where appropriate. Present-worth analysis was used for expenditures that may occur over different time periods.

Appendix C contains the calculation sheets and assumptions used to derive the decommissioning cost estimate for the Newfield facility. Based upon this information and the aforementioned assumptions, and by using the cost-estimating tables that appear in (Proposed Revision 1) Regulatory Guide 3.66, the estimated cost of decommissioning the Newfield site at the time of license termination is \$2,500,000. This amount is considered to be a reasonable basis



1 for decommissioning funding because, when the relative volumes of material to be disposed  
2 of *in situ* are taken into account, this cost estimate is comparable to that associated with the  
3 decommissioning of a similar facility.<sup>32,33</sup>

#### 4 **5.2 Cost Adjustment Methods over Life of Facility**

5 The contents of this decommissioning funding plan will be reviewed at least every five (5)  
6 years by the Shieldalloy Radiation Safety Officer (RSO) to determine if it requires revision due  
7 to changes in status of the Newfield facility. More frequent reviews may be performed if  
8 significant events take place, such as a reduction in the inventory of source material at the  
9 facility, decontamination and free release of a major area specifically addressed in this plan, or  
10 an incident involving the spread of contamination to previously uncontaminated areas of the  
11 facility occurs. The costs associated with the current prices of goods and services will also be  
12 updated during each five-year review.

13 Should events at the Newfield facility warrant a revision to this plan, the RSO will present the  
14 proposed changes to the Shieldalloy Radiation Safety Committee (RSC) for their review. Once  
15 RSC approval has been obtained, a revised decommissioning funding plan will be forwarded  
16 to the USNRC, and modifications to the financial assurance instrument, as necessary, will be  
17 made.

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<sup>32</sup> Shieldalloy Metallurgical Corporation, "Decommissioning Plan for the Cambridge, Ohio Facility", Report No. 94005/G-21182, July 13, 1999.

<sup>33</sup> This cost estimate compares favorably to the costs of capping and closing a metallurgical facility with similar characteristics. As shown in the decommissioning plan for the Shieldalloy Metallurgical Corporation facility in Cambridge Ohio, approximately 280,000 cubic meters of material will be disposed of *in situ* at a total cost of \$6.1M. Scaling this cost for the Newfield disposal volume of approximately 50,000 cubic meters results in a cost of \$1.1 M. For comparison purposes only, and in light of the fact that, unlike the Cambridge facility, the Newfield facility requires building decontamination and dismantling, and the fact that labor rates are likely to be greater in New Jersey, the total cost estimate of \$2.5M for Newfield appears reasonable.



## **6. FINANCIAL ASSURANCE INSTRUMENT**

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2 When this Plan is approved, Shieldalloy will provide the USNRC with an irrevocable stand-by  
3 letter of credit in the amount of \$2,500,000. The wording of the instrument will be equivalent  
4 to the Model Letter of Credit.<sup>34</sup> It is our intention that the letter of credit be open-ended.  
5 However, if written for a specified term, it will be automatically renewed 90 days or more  
6 before the renewal date.<sup>35</sup>

7 The bank issuing the irrevocable stand-by letter of credit will be a financial institution whose  
8 operations are regulated and examined by a Federal agency. In addition, a standby trust fund  
9 will be established to receive funds from the letter of credit.

10 As described in the previous section of this plan, Shieldalloy may, through planned and period  
11 reviews, determine that additional funds beyond those described herein are needed for  
12 decommissioning. In that event, Shieldalloy will either revise the letter of credit to assure the  
13 higher amount, or will obtain another financial instrument to make up the difference between  
14 the new coverage level and the amount of the original letter of credit.

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<sup>34</sup> U. S. Nuclear Regulatory Commission, "Standard Format and Content of Financial Assurance Mechanisms Required for Decommissioning Under 10 CFR Parts 30, 40, 70, and 72" Draft Regulatory Guide DG-3014 (Proposed Revision 1 to Regulatory Guide 3.66), Section 10.4, 1999.

<sup>35</sup> If the letter of credit is written for a specified term, it will provide the full face amount of the credit to be paid to the USNRC automatically prior to expiration, without proof of forfeiture, if Shieldalloy fails to provide a replacement instrument acceptable to the USNRC within 30 days after receipt of a notification of cancellation.



**7. APPENDICES**



**Appendix A - Checklist for Decommissioning Financial Assurance**  
(Regulatory Guide 3.66)

**Name of Addressee or Applicant:**

Shieldalloy Metallurgical Corporation

**Mailing Address:**

12 West Boulevard

Post Office Box 768

Newfield, New Jersey 08344

**A. Licensee Part (check one of the following):**

- Part 30 Licensee                       Part 70 Licensee or Applicant  
 Part 40 Licensee or Applicant        Part 72 Licensee or Applicant

**B. Check appropriate item in each category (if applicable):**

1. Date of Financial Assurance Submission: Within 30 business days after approval of this DFP

2.  Public Entity

Private Entity

3.  Certification of Financial Assurance

Decommissioning Funding Plan

4(a).  Prepayment Option

Trust Fund

Escrow Account

Certificate of Deposit

Government Fund

Deposit of Government Securities

4(b).  Surety/Insurance/Other Guarantee

Surety bond

Letter of Credit

Line of Credit

Parent Company Guarantee/Financial Test

4(c).  External Sinking Fund, Sinking Account and Surety/Insurance

Trust Fund

Escrow Account

Certificate of Deposit

Government Fund

Deposit of Government Securities

Surety Bond

Letter of Credit

Line of Credit

4(d).  Other (Certificate of Resolution)



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2

**Appendix B - Completed Forms**  
As recommended in (Proposed Revision 1) Regulatory Guide 3.66



**Table 3.5 (D-111/Flex-Kleen)**

Number and Dimension of Facility Components			
Component	Number of Components	Dimensions of Component (units)	Total Dimensions (units)
Glove Boxes	0	-	-
Furne Hoods	0	-	-
Lab Benches	0	-	-
Sinks	0	-	-
Drains	0	-	-
Floors (D-111 lower and upper levels, AAF and Flex-Kleen baghouses concrete pads)	1	930 m <sup>2</sup>	929 m <sup>2</sup>
Walls (D-111 main bldg. walls)	4	2@1115 m <sup>2</sup> , 2@372 m <sup>2</sup>	2973 m <sup>2</sup>
Ceilings (D-111 ceiling)	1	2787 m <sup>2</sup>	2787 m <sup>2</sup>
Ventilation/Ductwork (Flex-Kleen baghouse and associated ducting)	1	5574 m <sup>3</sup>	5574 m <sup>3</sup>
Hot Cells	0	-	-
Equipment/Materials (2 furnaces, overhead crane, vanadium furnaces, scale, vibrating hopper, misc. equipment)	1	3716 m <sup>3</sup>	3716 m <sup>3</sup>
Soil Plots (part of floor of D-111 is soil)	1	1858 m <sup>3</sup>	1858 m <sup>3</sup>
Storage Tanks	0	-	-
Storage Areas	0	-	-
Radwaste Areas	0	-	-
Scrap Recovery Areas	0	-	-
Maintenance Shop	0	-	-
Equipment Decontamination Areas	0	-	-
Other (specify)	0	-	-



**Table 3.5 (Storage Yard)**

Number and Dimension of Facility Components			
Component	Number of Components	Dimensions of Component (units)	Total Dimensions (units)
Glove Boxes	0	-	-
Fume Hoods	0	-	-
Lab Benches	0	-	-
Sinks	0	-	-
Drains	0	-	-
Floors	0	-	-
Walls	0	-	-
Ceilings	0	-	-
Ventilation/Ductwork	0	-	-
Hot Cells	0	-	-
Equipment/Materials	0	-	-
Soil Plots (43,000 m <sup>3</sup> slag, 10,000 m <sup>3</sup> baghouse dust, soil excavated from past cleanups 6500 m <sup>3</sup> )	3	1@43,000 m <sup>3</sup> 1@10,000 m <sup>3</sup> 1@6500 m <sup>3</sup>	59,500 m <sup>3</sup>
Storage Tanks	0	-	-
Storage Areas	0	-	-
Radwaste Areas	0	-	-
Scrap Recovery Areas	0	-	-
Maintenance Shop	0	-	-
Equipment Decontamination Areas	0	-	-
Other (specify)	0	-	-



**Table 3.5 (Slag Used as Fill)**

Number and Dimension of Facility Components			
Component	Number of Components	Dimensions of Component (units)	Total Dimensions (units)
Glove Boxes	0	-	-
Fume Hoods	0	-	-
Lab Benches	0	-	-
Sinks	0	-	-
Drains	0	-	-
Floors	0	-	-
Walls	0	-	-
Ceilings	0	-	-
Ventilation/Ductwork	0	-	-
Hot Cells	0	-	-
Equipment/Materials	0	-	-
Soil Plots (west fence line and well house areas) <sup>a</sup>	1	8000 m <sup>2</sup>	8000 m <sup>2</sup>
Storage Tanks	0	-	-
Storage Areas	0	-	-
Radwaste Areas	0	-	-
Scrap Recovery Areas	0	-	-
Maintenance Shop	0	-	-
Equipment Decontamination Areas	0	-	-
Other (specify)	0	-	-

<sup>a</sup> As identified in IT Corporation Report No. IT/NS-92-106, "Assessment of Environmental Radiological Conditions at the Newfield Facility", April 2, 1992.



**Table 3.5 (D-102/D112)**

Number and Dimension of Facility Components			
Component	Number of Components	Dimensions of Component (units)	Total Dimensions (units)
Glove Boxes	0	-	-
Fume Hoods	0	-	-
Lab Benches	0	-	-
Sinks	0	-	-
Drains	0	-	-
Floors (small areas of misc. Bldgs.)	1	19 m <sup>2</sup>	18 m <sup>2</sup>
Walls (D102/D112 walls)	1	1858 m <sup>2</sup>	1858 m <sup>2</sup>
Ceilings (D102/D112 roof)	1	2787 m <sup>2</sup>	2787 m <sup>2</sup>
Ventilation/Ductwork	0	-	-
Hot Cells	0	-	-
Equipment/Materials (former mix platform, rotoblast areas, misc. scrap equipment)	1	186 m <sup>3</sup>	186 m <sup>3</sup>
Soil Plots (floor of D102)	1	186 m <sup>3</sup>	186 m <sup>3</sup>
Storage Tanks	0	-	-
Storage Areas	0	-	-
Radwaste Areas	0	-	-
Scrap Recovery Areas	0	-	-
Maintenance Shop	0	-	-
Equipment Decontamination Areas	0	-	-
Other (specify)	0	-	-



**Table 3.6**

<b>Planning and Preparation</b>				
<b>Task</b>	<b>Work Days</b>			
	<b>Supervisor</b>	<b>Foreman</b>	<b>HP</b>	<b>Clerical</b>
Preparation of Documentation for Regulatory Agencies	4	4	2	.5
Submittal of Decommissioning Plan to NRC when required by 10 CFR 40.36	5	5	5	1
Development of work plans	5	10	5	1
Procurement of Special equipment	2	2	1	.5
Staff training	1	1	1	.5
Characterization of radiological condition of the facility (including soil and tailings analysis or groundwater analysis, if applicable)	10	10	5	2
Other	0	0	0	0
<b>Total</b>	<b>27</b>	<b>32</b>	<b>19</b>	<b>5.5</b>



**Table 3.7 (D-111/Flex-Kleen)**

Decontamination or Dismantling of Radioactive Facility Components (Work Days)					
Component	Decon. Method	Supervisor	Foreman	HP	Laborer
Glove Boxes	-	-	-	-	-
Fume Hoods	-	-	-	-	-
Lab Benches	-	-	-	-	-
Sinks	-	-	-	-	-
Drains	-	-	-	-	-
Floors	scabbling/on site disposal	4	5	2	12
Walls	HEPA vacuum/partial dismantlement/on site disposal	5	10	5	30
Ceilings	HEPA vacuum/partial dismantlement/on site disposal	2	5	2	20
Ventilation/Ductwork	HEPA vacuum/partial dismantlement/on site disposal	10	20	5	50
Hot Cells	-	-	-	-	-
Equipment/Materials	HEPA vacuum/partial dismantlement/on site disposal	10	20	5	50
Soil Plots	excavation/on site disposal	4	8	4	20
Storage Tanks	-	-	-	-	-
Storage Areas	-	-	-	-	-
Radwaste Areas	-	-	-	-	-
Scrap Recovery Areas	-	-	-	-	-
Maintenance Shop	-	-	-	-	-
Equipment Decontamination Areas	-	-	-	-	-
Other (specify)	-	-	-	-	-



**Table 3.7 (Storage Yard)**

Decontamination or Dismantling of Radioactive Facility Components (Work Days)					
Component	Decon. Method	Supervisor	Foreman	HP	Laborer
Glove Boxes	-	-	-	-	-
Fume Hoods	-	-	-	-	-
Lab Benches	-	-	-	-	-
Sinks	-	-	-	-	-
Drains	-	-	-	-	-
Floors	-	-	-	-	-
Walls	-	-	-	-	-
Ceilings	-	-	-	-	-
Ventilation/Ductwork	-	-	-	-	-
Hot Cells	-	-	-	-	-
Equipment/Materials	-	-	-	-	-
Soil Plots	Excavation/on site disposal	45	45	15	90
Storage Tanks	-	-	-	-	-
Storage Areas	-	-	-	-	-
Radwaste Areas	-	-	-	-	-
Scrap Recovery Areas	-	-	-	-	-
Maintenance Shop	-	-	-	-	-
Equipment Decontamination Areas	-	-	-	-	-
Other (specify)	-	-	-	-	-



**Table 3.7 (Slag Used as Fill)**

Decontamination or Dismantling of Radioactive Facility Components (Work Days)					
Component	Decon. Method	Supervisor	Foreman	HP	Laborer
Glove Boxes	-	-	-	-	-
Fume Hoods	-	-	-	-	-
Lab Benches	-	-	-	-	-
Sinks	-	-	-	-	-
Drains	-	-	-	-	-
Floors	-	-	-	-	-
Walls	-	-	-	-	-
Ceilings	-	-	-	-	-
Ventilation/Ductwork	-	-	-	-	-
Hot Cells	-	-	-	-	-
Equipment/Materials	-	-	-	-	-
Soil Plots	Excavation/on site disposal	20	20	10	60
Storage Tanks	-	-	-	-	-
Storage Areas	-	-	-	-	-
Radwaste Areas	-	-	-	-	-
Scrap Recovery Areas	-	-	-	-	-
Maintenance Shop	-	-	-	-	-
Equipment Decontamination Areas	-	-	-	-	-
Other (specify)	-	-	-	-	-



**Table 3.7 (D-102/D-112)**

Decontamination or Dismantling of Radioactive Facility Components (Work Days)					
Component	Decon. Method	Supervisor	Foreman	HP	Laborer
Glove Boxes	-	-	-	-	-
Fume Hoods	-	-	-	-	-
Lab Benches	-	-	-	-	-
Sinks	-	-	-	-	-
Drains	-	-	-	-	-
Floors	Scabbling/on site disposal	1	1	0.5	1
Walls	HEPA vacuum/partial dismantlement/on site disposal	4	10	4	20
Ceilings	Dismantlement/on site disposal	2	6	2	6
Ventilation/Ductwork	-	-	-	-	-
Hot Cells	-	-	-	-	-
Equipment/Materials	Dismantlement/on site disposal	5	10	3	20
Soil Plots	Excavation/on site disposal	2	5	2	10
Storage Tanks	-	-	-	-	-
Storage Areas	-	-	-	-	-
Radwaste Areas	-	-	-	-	-
Scrap Recovery Areas	-	-	-	-	-
Maintenance Shop	-	-	-	-	-
Equipment Decontamination Areas	-	-	-	-	-
Other (specify)	-	-	-	-	-



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**Table 3.8**

Restoration of Contaminated Areas on Facility Grounds				
Task	Work Days			
	Supervisor	Foreman	Laborer	Clerical
Backfill and restore site	4	4	15	1
Total	4	4	15	1



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**Table 3.9**

Final Radiation Survey				
Task	Work Days			
	Supervisor	Foreman	HP Tech	Clerical
Outdoor release survey	4	20	20	1
Building release survey <sup>a</sup>	10	25	25	5
Totals	14	45	45	6

<sup>a</sup>Includes the cost of the G-Warehouse final status survey, as well as surveys of D-117 (Cave), D-202 (Laboratory) and D-Warehouse.



Table 3.10

Site Stabilization and Long-Term Surveillance				
Task	Work Days			
	Supervisor	Foreman	HP	Clerical
Long-term maintenance and surveillance of the cap	0	0	0	0
Totals	0	0	0	0



**Table 3.11**

<b>Total Work Days by Labor Category</b>				
<b>Task</b>	<b>Work Days</b>			
	<b>Supervisor</b>	<b>Foreman</b>	<b>HP</b>	<b>Clerical/Laborer</b>
Planning and Preparation (Totals from Table 3.6)	27	32	19	5.5
Decontamination and/or Dismantling of Radioactive Facility Components (Sum of Totals from all copies of Table 3.7)	114	165	59.5	389
Restoration of Contaminated Areas on Facility Grounds (Totals from Table 3.8)	4	4	1	15
Final Radiation Survey (Totals from Table 3.9)	14	45	45	6
Site Stabilization and Long-Term Surveillance (Totals from Table 3.10)	0	0	0	0



Table 3.12

Worker Unit Cost Schedule					
Labor Cost Component	Supervisor	Foreman	Health Physicist	Laborer	Clerical
Salary and Fringe (\$/yr)	104,000	79,238	133,714	41,600	41,600
Overhead Rate (%)	110	110	110	110	110
Total Cost Per Year	218,400	166,400	280,800	87,360	87,360
Total Cost Per Work Day <sup>a</sup>	840	640	1080	336	336

<sup>a</sup>Based on 260 work days per year



**Table 3.13**

<b>Total Labor Costs by Major Decommissioning Task</b>					
<b>Task</b>	<b>Supervisor</b>	<b>Foreman</b>	<b>Health Physicist</b>	<b>Laborer/ Clerical</b>	<b>Total</b>
Planning and Preparation	22,680	20,480	20,520	1848	65,528
Decontamination or Dismantling of Radioactive Facility Components	95,760	105,600	64,260	130,704	396,324
Restoration of Contaminated Areas on Facility Grounds	3360	2560	1080	5040	12,040
Final Radiation Survey <sup>b</sup>	11,760	28,800	48,600	2016	91,176
Site Stabilization and Long-Term Surveillance <sup>a</sup>	0	0	0	0	0

<sup>a</sup>Labor costs for long-term surveillance and cap maintenance are included in the total surveillance cost in Table 3.15

<sup>b</sup>Includes D-111/Flex-Kleen, D-102/D-112, G-Warehouse, Storage Yard, mislocated slag areas, D-117 (Cave), D-202 (Laboratory) and D-Warehouse.



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**Table 3.14 (a)**

<b>Packing Material Costs</b>					
<b>Waste type</b>	<b>Volume (m<sup>3</sup>)</b>	<b>No. Of containers</b>	<b>Type of Container</b>	<b>Unit Cost of Container</b>	<b>Total Packaging Costs</b>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<b>Total</b>	-	-	-	-	-



Table 3.14 (b)

Shipping Costs						
Waste Type	No. of Truckloads	Unit Cost (\$/mile/truckload )	Surcharge (\$/mile)	Overweight Charges (\$/mile)	Distance Shipped (miles)	Total Shipment Cost (\$)
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
Total	-	-	-	-	-	-



Table 3.14 (c)

Waste Disposal Costs				
Waste Type	Disposal Volume (m <sup>3</sup> )	Unit Cost (\$/m <sup>3</sup> )	Surcharges (\$/m <sup>3</sup> or \$/container)	Total Disposal Cost (\$)
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
Total	-	-	-	-



**Table 3.15**

Equipment/Supply Costs (Excluding Containers)			
Equipment/Supplies	Quantity	Unit Cost	Total Equipment/Supply Cost (\$)
Analytical/laboratory	200 samples	200	40000
Waste disposal cap (includes engineering design) <sup>a</sup>	1 ea.	565117	565117
Rad. Survey Equipment	6 months	500	3000
Travel/Living Expenses (motel, meals, car)	600 man-days	120	72000
Floor scabbling contractor	1 lot	60,000	60000
Rental equipment for dismantlement (trackhoe, crane, dump truck, saws, torches)	4 months	40,000	160000
Long term surveillance (annual gamma/visual inspection, well installation and upkeep, vegetation removal, general repair, analytical samples). <sup>b</sup>	1	5,115,000 over 1000 year period, using 7% discount rate, in 1999 dollars- 358,050	358050
<b>Total</b>			<b>1258167</b>

<sup>a</sup> Derived from the West Pile cap cost shown in Section 5 of U. S. Nuclear Regulatory Commission, NUREG-1543, "Environmental Impact Statement; Decommissioning of the Shieldalloy Metallurgical Corporation Cambridge, Ohio Facility", July, 1996. Because the Newfield disposal volume will be only 42% of the West Pile volume, the West Pile cap cost was scaled accordingly (i.e., \$513,400 x 0.42 = \$215,628). To this was added overhead and profit (30%), administrative costs (10%), engineering oversight (20%), the cost of permits and legal actions (10%), and engineering design cost (20%), for a total of \$565,117 (see Appendix C).

<sup>b</sup> Based on cost shown in Section 5 of NUREG-1543 for a 1,000 year period.



1  
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8  
**Table 3.16**

<b>Miscellaneous Costs)</b>	
<b>Cost Item</b>	<b>Total Cost (\$)</b>
License Fees	2,000
Insurance	-
Taxes	-
Other (unspecified regulatory)	150,000
<b>Total</b>	<b>152,000</b>



**Table 3.17**

<b>Total Decommissioning Costs</b>		
<b>Task/Component</b>	<b>Total Cost</b>	<b>Percentage of Total Cost</b>
Planning and Preparation (From Table 3.13)	65528	
Decontamination and/or Dismantling of Radioactive Facility Components (From Table 3.13)	396324	
Restoration of contaminated Areas on Facility Grounds (From Table 3.13)	12040	
Final Radiation Survey (From Table 3.13)	91176	
Site Stabilization and Long-Term Surveillance (From Table 3.13 and 3.15)	358050	
Packing Material costs (Total from Table 3.14(a))	0	0
Shipping Costs (Total from Table 3.14(b))	0	0
Waste Disposal Costs (Total from Table 3.14(c))	0	0
Equipment/Supply Costs (Total from Table 3.15, excluding long-term surveillance costs)	900117	
Miscellaneous Costs (Total from Table 3.16)	152000	
<b>Subtotal</b>	<b>1975235</b>	<b>100%</b>
25% Contingency	493808.75	-
<b>Total Decommissioning Cost Estimate</b>	<b>2469043.75</b>	<b>-</b>



**Appendix C - Assumptions and Calculations**



**II References -**

**I Purpose -** Provide in the backup/calculations for SMD Newfield Decommissioning Fundin Plan Document assumptions make to develop cost estimates.

a. "Decommissioning Funding Plan for the Newfield, New Jersey Facility", IEM Report No. 94005/G-9194.

b. U.S. Nuclear Regulatory Commission, NUREG 1543, "Environmental Impact Statement, Decommissioning of the Shippingport Metallurgical Corporation Cambridge Ohio Facility", July, 1976.

c. IEM Corporation Report # IEM/NSHQ2-106, "Assessment of Environmental Radiological Conditions at the Newfield Facility", April 2, 1992.

Project No.	94005.09
Date	4/1/2000
Client	SMD Newfield Decommissioning Costs
Prepared by	Steve (C.A.R.)
Checked by	Steve
Date	3/27/2000
Date	4/1/2000

Integrated Environmental Management, Inc.





**IBM**

Integrated Environmental Management, Inc.

Project No.:	94005.09	Date:	7.11.9
Subject:	SVC New Field Decommissioning Costs	Prepared by:	BRM (A. Alan Duff)
Checked by:	BRM (A. Alan Duff)	Date:	5/30/2000
Drawn by:	BRM	Date:	4/8/2000

III Assumptions

- a. Volume of slag in Storage Yard is 43,000 m<sup>3</sup> (15,18531 ft<sup>3</sup>)
- b. Slag/building waste will be disposed of on site in an engineered cap.
- c. Volume of baghouse dust in the storage yard is 10,000 m<sup>3</sup> (353,147 ft<sup>3</sup>)
- d. There is 8000 m<sup>3</sup> (282,517 ft<sup>3</sup>) of slag used as fill in various locations around the site.
- e. There is 6500 m<sup>3</sup> (229,545 ft<sup>3</sup>) of soil from previous remedial efforts on site.
- f. The following buildings/areas are designated as radiologically restricted areas but will not be considered as areas requiring remediation. This assumption is based on the survey results obtained during quarterly surveillances at the facility. These areas will be included when considering the costs for conducting a final status survey. The areas/bldgs. include:
  - Bldg. D-203 (G Warehouse)
  - Bldg. D-117 (Cares)
  - Bldg. D-202 (Laboratory)
  - Warehouse (Shipping Dept)

That leaves the following Areas/Bldgs. as the focus of remedial efforts:





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Project No:	94005.09	Page 4 of 9
Subject:	SNC Newfield Decommissioning Costs	
Performed by:	PHD (R. Alan Duff)	Date: 3/30/2000
Checked by:	FR	Date: 4/3/2000

IV Cost Calculations

a. Bldg. D111/FlexKleen Bayhouse (Table 3.5)

Floors - Includes portions of D111 upper-level, some areas of D111 lower level (most areas are dirt floor), FlexKleen & AAF Bayhouse concrete pads. It is assumed that a subcontractor is hired to remove the top 1/8" of concrete surface utilizing a dustless scabbling system. Based on quarterly surveillance surveys, floors of the break room/office area and the majority of floors in the D111 upper & lower levels do not exceed release criteria (600 dpm/100cm<sup>2</sup> Total alpha). For the purposes of cost estimating, it was assumed ~450 m<sup>2</sup> of D111 floor space requires decontamination, ~370 m<sup>2</sup> of FlexKleen bayhouse pad, & 110 m<sup>2</sup> of the AAF pad require decon. Subcontractor cost of \$60,000 based on scaling previous concrete subcontractor cost to fit this size area.

Waste volume generated =  $\frac{.125''}{930m^2} \times \frac{1m}{.001} = \sim 3m^3$

Use packaging efficiency / contingency factor of 1.5  
 $\Rightarrow 1.5 \times 3m^3 = 4.5m^3$

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Integrated Environmental Management, Inc.

PROJECT NO.	44402.09	PAGE NO.	1
SUBJECT	SMC Newfield Decommissioning Costs		
PERFORMED BY	AMM (B. Alan Duff)	DATE	3/31/2000
CHECKED BY	PKA	DATE	4/3/2000

Walls - 2 walls @ 15m x 7.5m, 2 walls @ 15m x 2.5m  
Walls are constructed of steel beam supports & thin paneling. It is assumed based on quarterly surveillance surveys that the panels are not contaminated greater than the release criteria but steel beams are contaminated (covered with accumulated dust from plant operations). External surfaces of bldg. assumed to not be contaminated. Steel beams will be cleaned by HEPA vacuuming and pressure washing as necessary.

Ceilings - Area covers ~2800m<sup>2</sup>. As with the walls, it is assumed that panels are not contaminated & that only support beams with horizontal flats will require some amount of decontamination. Beams will be HEPA vacuumed & pressure washed as required.

Equipment/Materials - This category includes the two large furnaces, overhead crane, various furnaces, scale, vibrating hopper, & miscellaneous items. It is assumed that there will be ~3700 m<sup>3</sup> of equipment/materials that will require surveying, decontamination, and/or disposal.

Ventilation System/Ductwork - This system includes the suction plenums located in D11 above the furnaces, ductwork connecting the plenums to the Flex Kleen bag house, & the Flex Kleen bag house itself. Intake/Equipment will be decontaminated by HEPA vacuuming & pressure washing as necessary. Based on the radiological condition of the RAF bag house when it was disassembled, it can be assumed that the majority of the metal will not be contaminated at levels greater than the release criteria. The majority of waste generated requiring disposal will be the bag house filter bags & residual dust. Estimated volume of materials to be handled is 5574 m<sup>3</sup>.

Project No.	94005.09
Client	SNC Lavalin
Prepared by	EMO (R.A.R. DSI)
Date	3/31/2000
Checked by	
Date	4/8/2000



Soil Areas - It is assumed that 4000 m<sup>3</sup> of materials are required to be removed from the floor of Bldg. D111/Bayways. Area assumed to be excavated is 75m x 25m x 1m deep.

D. Storage Yard (Table 3.5)  
 Based on estimate provided by SMC, the volume of materials in the storage yard are as follows:

- Slag - 43,000 m<sup>3</sup>
- Bayhouse Dust - 10,000 m<sup>3</sup>
- Excavated Soil - 6500 m<sup>3</sup>

These materials will be disposed of on site.

C. Slag used as fill material (Table 3.5)  
 Areas identified in ENSR report as having slag used for fill will be excavated and the materials moved to the storage yard for on-site disposal. It is estimated that 8000 m<sup>3</sup> of material will be excavated & disposed.

B. Other Bldgs (Table 3.5)  
 DFP  
 It was assumed that ~18% of floor space of miscellaneous restricted areas would require decontamination. This was included as a contingency & is not based on any characterization data. The remainder of the Table 3.5 (for all other bldgs) is for Bldg. D102/112 (one bldg). It was assumed that as in D111, the ceiling/wall panels are not contaminated, but beams with horizontal surfaces are contaminated. It was also

Checked by: <i>[Signature]</i>	DATE: 4/3/00
Reviewed by: <i>[Signature]</i>	DATE: 3/31/00
SMC Newfield Decommissioning Costs	



**IEM**

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Project No:	94005 07	Page	6 of 7
Subject:	3MC Newfield Decommissioning Cost		
Performed by:	Pat Dyer (R. Newfield)	Date:	4/3/2000
Checked by:	PK	Date:	4/3/2000

assumed that some equipment (186 m<sup>3</sup>) & a small soil plot (1300 m<sup>3</sup>) will require disposal on site.

### 2. Waste Disposal

All waste is assumed to be disposed of on site in an engineered disposal facility. The following considerations went into Long-Term Surveillance of the disposal cap (1000 yr. period):

- Gamma survey/visual inspection - \$800/yr x 1000 yr = \$800,000
  - 1-time cost for groundwater wells - 3 wells x \$5000/well = \$15,000
  - 6 water samples/year x \$300/sample x 1000 yr = \$1,800,000
  - Well maintenance - \$2500/5 yrs. x 200 5yr periods = \$500,000
  - General repair/vegetation removal - \$10,000/5yr x 200 5yr periods = \$2,000,000
- Total = \$5,115,000

Using a 7% discount rate in 1999 dollars = \$358,050

The assumed waste volume totals to be disposed of in the Newfield Engineered cap: 70,865 m<sup>3</sup> (42% of the Cambridge west pile volume.



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Project No:	14003 07	Date:	4/3/2000
Subject:	SMC Newfield Decommissioning Costs	Performed by:	(BMO) M. (R. Allen Duff)
Checked by:	BLL	Date:	4/3/2000

VOLUME of slag in the west slag pile at the SMC Cambridge  
will be 110,770 cu yd (3,120,000 cu ft).

Cost for construction - Cambridge, OH west pile - \$513,400  
(From NUREG 1543, Table S.1-2). Using the markups  
as shown in Table S.1-2 (contingency, admin, engineering oversight,  
permits/legal, engineering design). The total costs  
of the Cambridge west pile from Table S.1-2 is  
\$1,345,600.

Newfield cap cost:

$\$513,400 \text{ (west pile const. cost)} \times 0.42 = \$215,628 \text{ (Newfield construction cost)}$

	\$215,628
OVERHEAD & PROFIT 30%	64,688
Subtotal	\$280,316
Contingencies 20%	\$56,063
const. cost total	\$336,379
<u>Other costs</u>	
Admin Costs 10%	33,638
Eng. Oversight 20%	67,276
Permits/Legal 10%	33,638
Implementation cost total	\$470,931
Eng. Design Cost 20%	94,186
<b>TOTAL</b>	<b>\$565,117</b>

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