

UNITED STATES NUCLEAR REGULATORY COMMISSION REGION II SAM NUNN ATLANTA FEDERAL CENTER 61 FORSYTH STREET, SW, SUITE 23T85 ATLANTA, GEORGIA 30303-8931

February 16, 2000

Carolina Power & Light Company ATTN: Mr. James Scarola Vice President - Harris Plant Shearon Harris Nuclear Power Plant P. O. Box 165, Mail Code: Zone 1 New Hill, NC 27562-0165

SUBJECT: NRC INSPECTION REPORT NO. 50-400/2000-05

Dear Mr. Scarola:

This refers to the inspection conducted on January 31 - February 4, 2000, at your Harris facility. This was a special inspection covering activities related to the planned expansion of the Shearon Harris spent fuel pool capacity. The objectives of this inspection were to examine the equipment commissioning program for the C and D spent fuel pools, to inspect the ongoing construction activities, and to inspect the quality control processes and program for activation of the C and D spent fuel pools.

The inspection found that you have a comprehensive program to control, inspect, and document construction activities required for activation of the C and D spent fuel pools. Welding activities were being performed in accordance with Section III of the ASME Boiler and Pressure Vessel Code, and NRC requirements. The equipment commissioning program was being adequately implemented and should ensure that the C and D spent fuel pools meet design requirements and perform their design function. No violations of NRC requirements were identified during the inspection.

In accordance with 10 CFR 2.790 of the NRC's "Rules of Practice," a copy of this letter and its enclosure will be placed in the NRC Public Document Room.

Sincerely,

Original signed by Kerry D. Landis

Kerry D. Landis, Chief Engineering Branch Division of Reactor Safety

Docket No. 50-400 License No. NPF-63

Enclosure: NRC Inspection Report

cc w/encl: (See page 2)

CP&L

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U. S. NUCLEAR REGULATORY COMMISSION

REGION II

- Docket No.: 50-400
- License No.: NPF-63
- Report No.: 50-400/2000-05
- Licensee: Carolina Power & Light Company (CP&L)
- Facility: Shearon Harris Nuclear Power Plant, Unit 1
- Location: 5413 Shearon Harris Road New Hill, NC 27562
- Dates: January 31 February 4, 2000
- Inspectors: J. Lenahan, Senior Reactor Inspector Engineering Branch Division of Reactor Safety

B. Crowley, Senior Reactor Inspector Maintenance Branch Division of Reactor Safety

Approved By: Kerry D. Landis, Chief Engineering Branch Division of Reactor Safety

SUMMARY OF FINDINGS

Shearon Harris Nuclear Power Plant NRC Inspection Report 50-400/2000-05

In a letter dated December 23, 1998, the licensee requested an amendment to the Shearon Harris facility operating licensee to place spent fuel pools (SFP) C and D in service to increase the onsite spent fuel storage capacity. The licensee is currently operating and storing fuel in SFP A and B. The design basis for pools A and B was identical to that for pools C and D. These pools are located in a single building. During the early phase of construction, in the late 1970s and early 1908's, procurement and installation of the major system components for all four spent fuel pools were performed concurrently.

During preparation of the plans for completion of the C and D SFP, the licensee discovered that documentation for piping and pipe support welds on the ASME Class III SFP piping had been inadvertently destroyed. The most significant missing documents were the weld data reports (WDRs) for each of the welds. In order to demonstrate the weld quality for the piping welds the licensee developed and implemented an alternative inspection program. The inspectors examined the alternative piping weld inspection during the inspection documented in NRC Inspection Report number 50-400/99-12. The licensee determined that the existing pipe supports which lacked complete inspection documentation would be removed and replaced with new supports during completion of the C and D SFP.

This inspection included a review of the engineering documents prepared to complete the C and D SFP; the construction and quality control (QC) program and procedures which control piping and pipe support installation necessary to complete the C and D SPF; a walkdown inspection to examine completed work; the construction records documenting installation and inspection of the new piping and pipe supports; and the licensee's program for commissioning equipment for the C and D SFP. The inspectors used Temporary Instruction (TI) 2515/143 for guidance during this inspection.

The inspectors found that the licensee has a comprehensive program to control and inspect piping installation and welding in accordance with Section III of the ASME Boiler and Pressure Vessel Code, and NRC requirements. The inspectors also found that the licensee's program for commissioning of the C and D SFP equipment was being adequately implemented and should ensure that existing equipment meets design requirements and will perform their design function. No violations of NRC requirements were identified during the inspection.

REPORT DETAILS

E1. Conduct of Engineering

E1.1 Design Changes and Plant Modifications - Spent Fuel Pools C and D

a. Inspection Scope (TI 2515/143)

The inspectors reviewed the design changes prepared by licensee engineers to complete the C and D spent fuel pools.

b. Observations and Findings

The licensee implements design changes in accordance with CP&L procedure EGR-NGGC-0005, Engineering Service Requests (ESR). This procedure implements the design control program required by 10 CFR 50, Appendix B. The inspectors reviewed the following ESRs initiated by the licensee to complete the C and D spent fuel pools:

- ESR 95-00425, Study Effort to Support Fuel Pool in Service Date
- ESR 98-00218, CCW Tie In to Heat Exchangers for North Pools
- ESR99-00416, SFP Equipment Commissioning Plan

ESR 98-00218 was prepared for connecting the C and D spent fuel pool heat exchangers to the Unit 1 component cooling water system. During the inspection, the licensee was in the process of installing piping and pipe supports required for the tie-in of the CCW system to the SFP C and D heat exchangers. The final tie in will not be completed unless NRC approval is received for the fuel pool expansion. ESR 95-00425 was prepared to complete the C and D SFP piping, complete installation of equipment (pump motors, strainers, etc.), perform system pre-operational and startup testing, and revise existing plant procedures to incorporate the C and D SFP into the Unit 1 operating plant. During the current inspection pipe installation and pipe support installation was in progress. ESR 99-00416 was prepared to define the equipment commissioning requirements. Review of ESR 99-00416 and inspection of the equipment commissioning process is discussed in Section E8, below.

The inspectors reviewed the 10 CFR 50.59 safety evaluation, design inputs, design evaluations, assumptions, and references, design verification documentation, and installation drawings and instructions. The requirements and procedures for preoperational and startup testing were incomplete. Discussions with licensee engineers disclosed that these procedures will be developed following those used for startup of Unit 1 (SFP A and B). The 10 CFR 50.59 evaluation concluded that this project involved an unreviewed safety question (USQ) which required NRC approval prior to completion and startup. The USQ was due to the change in heat load on the CCW heat exchangers which had not been previously reviewed by NRC.

The above listed ESRs specify additional quality assurance (QA) requirements to supplement the current CP&L corporate program which primarily addresses the operating plant QA program. Examples of additional requirements include performance of hydrostatic testing of the systems/components in accordance with the American Society of Mechanical Engineers (ASME) Section III program which is more rigorous

than the ASME Section XI program. The involvement of the Authorized Nuclear Inspector (ANI) in review of work process control sheets is also specified.

c. <u>Conclusions</u>

The ESRs were technically adequate and met regulatory requirements.

- E1.2 Pipe Welding and Inspection Activities
- a. Inspection Scope (TI 2515/143)

The inspectors reviewed procedures, observed in-process welding and weld inspection activities, examined completed welds, and reviewed records for installation of the Component Cooling Water (CCW) System and the Spent Fuel Cooling (SFC) system pipe welds.

b. <u>Observations and Findings</u>

Procedure Reviews

ESRs 9500425 and 98-00219 specify that welding is to be performed in accordance with the Corporate Welding Manual. In accordance with the Corporate Welding Manual, the applicable Code for this welding is the ASME Boiler and Pressure Vessel Code, Section III, 1986 Edition with no Addenda. The requirements for pipe Welding are specified by the Corporate Welding Manual NGGM-PM-0003, Revision 52. Weld nondestructive examinations (NDE) are controlled by the Nuclear NDE Manual NGGM-PM-011, Revision 7. The inspectors reviewed the following welding control and NDE procedures, which are included in these two manuals:

NW-01, Revision 7, Qualification of Welding and Brazing Procedures
NW-02, Revision 7, Qualification of Welders and Welding Operators
NW-03, Revision 6, Welding Material Control
NW-06, Revision 7, General welding Procedure for Carbon and Low Alloy Steels, Stainless Steels, and Nonferrous Alloys
NW-07, Revision 7, Weld Data Reports Preparation, and Use
NDEP-A, Revision 1, Nuclear NDE Procedures and Personnel Process
NDEP-0201, Revision 22, Liquid Penetrant Examination (visible dye, solvent removable)
NDEP-0301, Revision 13, Magnetic Particle Examination (Dry Powder, Prods and Yoke)
NDEP-0427, Revision 4, Digital Ultrasonic Thickness Measurement(Parameters Model 26DL Plus and Model 36DL Plus)
NDEP-0601, Revision 13, VT Visual Examination of Piping System and Component Welds at Nuclear Power Plants

In addition to the welding control procedures, Welding Procedure Specifications (WPSs) 08-2-01, 08-3-01, 08-8-01, 01-3-04 and 01-3-01, which were used to weld the welds inspected in the paragraphs below, were reviewed by the inspectors. The inspectors also reviewed the following documents which specified additional requirements for installation of piping:

MMP-002, Revision 8, Installation of Piping and Piping Components

Drawing number CAR 2165-G-107S01, Field Installation Tolerances for Piping

NUA-NGGC-1532, Revision 3, Certification of Quality Control Inspectors

All procedures reviewed were comprehensive and provided detailed controls for the welding and NDE processes to meet ASME Code requirements.

Observation of In-process Welding and Nondestructive Examination (NDE)

The inspectors observed/inspected welding and NDE activities for the following inprocess and completed welds:

Dwg. SK-9500425-M-2040	 FW-7 -Observed welding of final pass FW-10 - Observed welding of final pass and witnessed visual (VT)and liquid penetrant (PT) inspection of the final weld FW-19 - Examined final weld after preparation for NDE FW-20 - Examined final weld after preparation for NDE FW-13 -Witnessed PT inspection of final weld FW-6 -Observed fitup, fitup inspection, and welding of the root pass
Dwg. Sk9800219-M-2003	- FW-9, FW-10, FW-11, FW-57, and FW-82 - Examined final weld after acceptance by QC
Dwg. 2-SF-1	-FW-3, FW-6, VW-5A, VW-5B - Examined final weld after acceptance by QC

All work examined by the inspectors was performed by knowledgeable and qualified personnel in a quality manner. Final and in-process welds met ASME Code and licensee requirements.

The inspectors also observed the weld material issue station and examined weld material controls. The weld material issue station was orderly and weld material storage and issue were well controlled.

Review of Records

The inspectors reviewed the following records for the in-process and completed welds inspected and listed above:

In-process and completed, as applicable, Weld Data Reports (WDRs)

A sample of NDE Reports

Welder, NDE Examiner, and QC Inspector qualification records

A sample of vendor material certification records for PT materials

A sample of vendor material test reports for weld materials

All records reviewed were in order and provided good documentation to show that welding was being controlled in accordance with licensee and ASME Code requirements.

c. <u>Conclusions</u>

A detailed welding and NDE program equivalent to that used for original construction was in place and being implemented. Procedures were comprehensive and provided detailed controls for the welding and NDE processes. Work observed was performed by knowledgeable and qualified personnel in a quality manner. Records were in order and provided good documentation to show that welding was being controlled in accordance with licensee and ASME Code requirements.

E1.3 Installation of Pipe Supports

a. Inspection Scope (TI 2515/143)

The inspectors reviewed construction and quality control procedures which control installation of new pipe supports, examined completed pipe supports, and reviewed construction and inspection records to verify compliance with regulatory requirements.

b. Observations and Findings

The inspectors reviewed the following procedures which control installation and inspection of safety related pipe supports:

MMP-004, Revision 12, Installation of Pipe Supports

CMP-006, Revision 10, Concrete Anchors

CP&L Procedure NW-05, General Welding Procedure for Structural Welding Applications

Drawing number 2165-G-107S01, Field Installation Tolerances for Hangers

The inspectors questioned licensee engineers concerning the process controlling removal of the existing pipe supports for which documentation was missing. These discussions disclosed that the licensee initiated work requests for removal of existing supports which currently carry no vertical loads and therefore do not support the existing installed piping. For those existing supports that do carry vertical loads (supporting the existing piping), instructions for removal of the supports are specified in the WR/JO which covers installation of the new pipe support. The inspectors reviewed WR/JO numbers 99-AGLN1 and 99-ACLIN which specify the instructions for removal of supports carrying zero load on the CCW and SF piping. The work instructions specify that some support components, such as pipe clamps and struts, can be reused provided that documentation was available showing evidence that the components meet the requirements of the QA program. The remaining support materials which lack QA records documenting material specification requirements (heat numbers, physical and chemical properties, etc.) will be scrapped. Instructions were also specified in the

WR/JOs regarding repairs to embed plates in the event they were damaged by support removal.

The inspectors performed a walkdown inspection and examined the pipe supports listed below. Support number CC-H-2218 was complete. Work on the remaining supports was in progress. Acceptance criteria utilized by the inspectors included the installation drawings and the installation instructions specified in the WR/JOs. These instructions included weld data sheets, weld maps, inspection hold points, special instructions such as baseplate and concrete anchor installation requirements, if applicable, fastener torquing requirements, material verification requirements, and verification/inspection attributes. The following supports were inspected:

Support Number	WR/JO No.	Attributes Inspected
CC-H-2218	99-ACLI6	Support configuration and weld type and size
CC-H-1362	99-ACLI4	Support configuration
CC-H-1371	99-ACLE3	Support configuration and weld type and size
CC-H-2236	99-ACLE9	Concrete anchor installation
CC-H-2239	99-ACLI7	Concrete anchor installation
CC-H-2240	99-ACLI8	Concrete anchor installation
CC-H-2241	99-ACLI9	Support configuration and weld type and size. Field change request in design to resolve clearances between support and piping.
SF-H-1389	99-AGMM2	Weld to embed plate and concrete anchor installation

The inspectors verified that support member sizes, configuration, welding, concrete anchor installation, and other installation requirements were in accordance with the details specified in the design drawings and installation instructions. No deficiencies were identified. The inspectors reviewed the records for the above listed welds. These included WDRs and QC (visual) inspection results. The inspectors also reviewed the installation records and QC inspection records for the above listed concrete anchors. The records reviewed were complete and provided good documentation to show that the work was being performed in accordance with 10 CFR 50 Appendix B requirements.

c. <u>Conclusions</u>

Procedures for control of installation of pipe supports were technically adequate. Inspection of completed and in process pipe supports showed that the supports were being installed in accordance with design requirements. Records documenting installation and inspection of pipe supports were complete.

E8 Miscellaneous Engineering Issues

E8.1 (Closed) Inspector Followup Item (IFI) 50-400/99-12-01, Review of Final Equipment Commissioning Details. As noted in NRC Inspection Report 50-400/99-12, a significant portion of the Fuel Pool Cooling System and Component Cooling Water System piping and components for Fuel Pools "C" and "D" were installed during original construction in the late 1970s and early 1980s. As documented in section 26.5.0 of Engineering Service Request (ESR) Design Specification 95-00425, Revision 0, the equipment was never incorporated into the operating unit and has not been formally maintained under controlled storage since that time. The equipment was procured and installed to applicable quality assurance requirements. However, since the installed equipment was stored in-place without a formal storage and lay-up program, the licensee implemented an equipment commissioning or dedication process to ensure that the equipment will meet the applicable requirements and is capable of performing its intended function in the completed design. ESR 95-00425 requires a Matrix of Commissioning Requirements is to be developed to define the commissioning requirements, including any additional inspections and testing, for each component. At the time of the 99-12 NRC inspection, a preliminary matrix had been developed as part of ESR 95-00425 and ESR 99-00416 had been initiated to further detail and manage the commissioning process. Although plans and some of the details for the process were included in ESR 95-00425, most of the details for each individual component were being developed to be included in ESR 99-00416. This IFI was issued to further review the commissioning process after issue and implementation of ESR 99-0416. At the time of the current inspection, ESR 99-00416 had been issued and was being implemented. A number of components had been through the commissioning process.

The inspectors performed the following reviews/observations to evaluate the commissioning process:

ESR99-00416, Revision 0, SFP Equipment Commissioning Plan, was reviewed. The commissioning process includes the following activities:

Scope Development

To develop the scope for the commissioning process, a field walkdown of the installed equipment (mechanical, civil, instrumentation and control, and electrical) was performed to compare the installed equipment with the completed modification design and each item in scope will be identified and individually dispositioned as part of ESR 99-00416. The equipment was individually entered into a matrix wherein the commissioning requirements of each item was specified.

Document Review

For ASME Code equipment, quality documentation will be retrieved and reviewed to ensure that required quality assurance information is available, complete and acceptable. The verified records will include original procurement and field installation records. The equipment installation records will be compared with field conditions to ensure that the installation as accepted has not been altered. If records are missing or deficient, an assessment will be performed to determine what can be accepted by virtue of retest or re-inspection, or by use of alternate methods of verification. For non-Code items, field testing activities will be specified as necessary to ensure the items are capable of performing their intended functions.

Test and Acceptance Criteria

The equipment commissioning effort specifies additional activities needed to ensure the required level of quality assurance because of the lack of formal storage and lay-up program since original equipment installation. These activities will include:

Field verification of equipment identification against procurement documentation with establishment of traceability to ASME Code Data Reports for code related equipment.

Physical inspections and testing as required to verify that plant activities since construction and lack of controlled storage conditions and regular maintenance has not caused any condition adverse to quality.

At the time of the current inspection, the Commissioning Matrix had been issued and some commissioning work completed. The inspectors reviewed the Commissioning Matrix and selected the completed and in-process activities for review/observation. Instructions for performing the required work and inspection activities are specified in work requests which are referenced in the commissioning matrix.

The following in-process work was inspected:

WR 98-AFIY1- Disassemble and Inspect Spent Fuel Pool Cooling Pump 2A

WR 98-AFIZ1- Disassemble and Inspect Spent Fuel Pool Cooling Pump 2B

Disassembly of Pump 2A was observed. Pump 2B, which had been disassembled prior to the inspection and not yet re-assembled was also observed. Other than a small amount of sand type material inside the pump casings, the internals of both pumps were in good condition. The licensee planned to replace the bearings and seals on both pumps.

WR 98-AFJF1- Disassemble and Inspect Train A Spent Fuel Cooling System Strainer

The internals of the "A" train strainer were observed. The strainer appeared to be in good condition.

WR 00-AAKR1 - Inspection of Shell Side of Train A Spent Fuel Cooling Heat Exchanger

WR 00-AAKS1 - Inspection of Shell Side of Train B Spent Fuel Cooling Heat Exchanger

These WRs were issued to inspect the shell side of the heat exchangers. The inspections included ultrasonic (UT) thickness inspection of the heat exchanger wall and boroscopic inspection of the internal (shell side) of the heat exchangers. The inspectors observed both of these inspections.

For the wall thickness inspections, the inspectors witnessed the UT measurements, observed calibration of the UT equipment (prior to and after the

inspections), and verified qualification of the NDE examiner. The wall thickness inspection consisted of approximately 50 inspections in a grid pattern on the bottom of each heat exchanger shell. If any type of degradation or corrosion of the shell occurred, the bottom was considered to be most susceptible. The UT measurements showed the shells to be uniform in thickness with no indication of wall thinning.

For the boroscopic inspection, in addition to witnessing licensee personnel, the inspectors observed the internal condition of the shell side of the heat exchangers using the boroscope. The inspection was performed through drain nozzles (2 in each heat exchanger) in the distributor boxes at the end of each tube bundle. The inspection was very limited due to the small nozzles and the lack of access to the tube bundles once inside the distributor boxes. Although detailed inspections were not possible, the general condition appeared to be good with light surface rust on the shell. Based on the limited view of the tube bundle, the tubes appeared shiny and clean.

The heat exchangers will be subject to additional testing during startup and preoperational tests. These tests include cleaning and flushing, hydrostatic testing of both the shell side and tube side of the heat exchangers to 150 percent of design/operating pressure, and testing to verify the operational characteristics of the heat exchangers.

WR 98-AFJB1 - Disassembly and Inspection of Spent Fuel Cooling System Heat Exchanger Outlet Isolation Valve 2SF-16

The valve had been removed from the system for inspection and re-furbishment as required. The inspectors observed the internal condition of the valve, and with exception of light surface rust, the valve appeared to be in good condition.

The following completed work packages were reviewed:

WR 98-AFIW1 - Spent Fuel Cooling System Valve 2SF-20, Remove, Disassemble, Inspect, and Re-furbish Valve

WR 98-AFIX1 - Spent Fuel Cooling System Valve 2SF-10, Remove, Disassemble, Inspect, and Re-furbish Valve

WR 98-AFIU1 - Spent Fuel Cooling System Valve 2SF-19, Remove, Disassemble, Inspect, and Re-furbish Valve

WR 98-AFIT1 - Spent Fuel Cooling System Valve 2SF-11, Remove, Disassemble, Inspect, and Re-furbish Valve

These manual valves had been removed from the system, disassembled, inspected, and re-assembled with new packing and gaskets. The completed work packages documented completion of the commissioning work in accordance with approved procedures and appropriate craft and QC signoffs.

Based on the above reviews/observations, the inspectors concluded that the equipment commissioning process should ensure that existing equipment will meet requirements

and will perform its design function. The observed activities and the completed records reviewed were considered appropriate to ensure that equipment is acceptable and provided evidence that the commissioning process was being adequately implemented as detailed in the licensee's commissioning process. This IFI is closed.

MANAGEMENT MEETINGS

The Inspectors presented the inspection results to members of licensee management and staff at the conclusion of the inspection on February 4, 2000. The licensee acknowledged the findings presented. Dissenting comments were not received from the licensee. The licensee did not identify any materials used during the inspection as proprietary information.

PARTIAL LIST OF PERSONS CONTACTED

<u>Licensee</u>

- D. Alexander, Manager, Regulatory Affairs
- B. Altman, Manager, Major Projects Section
- C. Burton, Director of Site Operations
- J. Eads, Supervisor, Licensing and Regulatory Programs
- S. Edwards, SFP Activation Project Manager
- J. Lane, Mechanical Engineer, Major Projects Section
- J. Scarola, Vice President, Harris Plant
- K. Shaw, Licensing Engineer, Major Projects Section
- M. Wallace, Senior Analyst, Licensing

Other licensee employees contacted included engineering, maintenance and administrative personnel.

NRC:

J. Brady, Senior Resident Inspector

INSPECTION PROCEDURE USED

TI 2515/143, Shearon Harris Spent Fuel Pool ("C" and "D") Expansion

LIST OF ITEMS OPENED, CLOSED, OR DISCUSSED

Opened

NONE

<u>Closed</u>

50-400/99-12-01 IFI Review of Final Equipment Commissioning Details

Discussed

None