

Browns Ferry 1

1Q/2010 Plant Inspection Findings

Initiating Events

Significance:  Jun 30, 2009

Identified By: NRC

Item Type: FIN Finding

Untimely actions to resolve excessive IBC system condensation results in U1 reactor scram

A Green self-revealing finding was identified for a failure to implement corrective actions in a timely manner to address excessive isophase bus cooling system condensation that resulted in a Unit 1 reactor scram caused by water accumulation in the isophase bus ductwork, which created an electrical ground fault on the main generator isophase busses. This event was entered into the licensee's corrective action program as PER 163815.

This finding was determined to be greater than minor because it was associated with the Initiating Event Cornerstone attribute of Equipment Performance, and adversely affected the cornerstone objective to limit the likelihood of those events that upset plant stability and challenge critical safety functions during at power operations. The finding was evaluated using Phase 1 of the At-Power SDP, and was determined to be of very low safety significance (Green) because it did not contribute to both the likelihood of a reactor trip and the likelihood that mitigating equipment or functions were not available. The cause of this finding was directly related to the cross-cutting aspect of appropriate and timely corrective actions in the area of Problem Identification and Resolution because the license had identified an abnormal equipment condition related to excessive IBC system condensation for which immediate actions were specified but not carried out (P.1.d). (Section 4OA3.2)

Inspection Report# : [2009003](#) (*pdf*)

Mitigating Systems

Significance:  Mar 31, 2010

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to effectively maintain performance of the A3 EECW pump as required by 10 CFR

The inspectors identified a noncited violation of 10 CFR 50.65(a)(2) for failure to demonstrate that the performance of the A3 Emergency Equipment Cooling Water (EECW) pump was effectively controlled by preventive maintenance (PM) such that the pump remained capable of performing its intended function. Also due to inadequate evaluations performed after the A3 EECW pump exceeded its Maintenance Rule a(2) performance criteria, goal setting and monitoring were not established as required by paragraph a(1) of the Maintenance Rule. The licensee subsequently declared the EECW system in (a)(1) status and was in the process of developing the required goals and monitoring plan. This issue was entered into the licensee's corrective action program as problem evaluation report 223404.

The finding was determined to be of greater than minor significance because it was associated with the Equipment Performance attribute of the Mitigating Systems Cornerstone, and adversely affected the cornerstone objective of ensuring availability and reliability of systems designed to respond to initiating events to prevent undesirable consequences. More specifically, the licensee failed to demonstrate effective control of EECW system availability through appropriate PM. According to NRC Inspection Manual Chapter 0609.04, Phase I - Initial Screening and Characterization of Findings, this finding was determined to be of very low safety significance because it did not lead to an actual loss of a system safety function or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. The cause of this finding was directly related to the cross cutting aspect of Thorough Evaluation of Identified Problems in the Corrective Action Program component of the Problem Identification and

Resolution area, because the licensee did not adequately evaluate the causes of the A3 EECW pump unavailability and thereby failed to correctly determine the impact on the 10 CFR 50.65(a)(2) unavailability performance criteria [P.1 (c)]. (Section 1R12)

Inspection Report# : [2010002](#) (pdf)

Significance:  Mar 31, 2010

Identified By: NRC

Item Type: NCV NonCited Violation

Untimely corrective actions to restore compliance of EECW pump in-service testing with ASME OM code requirements

The inspectors identified a noncited violation of 10 CFR 50, Appendix B, Criterion XVI, Corrective Action, for failure to promptly recognize, and then correct in a timely manner, non-conforming conditions involving the in-service testing (IST) requirements of the American Society of Mechanical Engineers (ASME) Code for Operation and Maintenance (OM) of Nuclear Power Plants for the Equipment Cooling Water (EECW) system identified in June 2009. These nonconforming conditions involved the use of flow instrumentation without the proper accuracy, and failure to use the pre-service pump curve when establishing additional IST baseline reference values. The licensee revised the timeliness of their corrective action plans and decided to track this issue as a nonconforming condition. This issue was entered into the licensee's corrective action program as PER 225844.

The finding was determined to be of greater than minor significance because if left uncorrected it could become a more significant safety concern. In-service testing of the EECW system in conformance with the ASME OM Code provides assurance that degraded pump performance would be promptly detected and corrected. Failing to recognize and resolve these and other IST program deficiencies could lead to untimely detection of EECW pump degradation. According to Inspection Manual Chapter 0609.04, Phase I - Initial Screening and Characterization of Findings, this finding was determined to be of very low safety significance because it did not lead to an actual loss of a system safety function or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. The cause of this finding was directly related to the cross-cutting aspect of Appropriate and Timely Corrective Actions in the Corrective Action Program component of the Problem Identification and Resolution area because the licensee failed to take appropriate corrective actions to restore full compliance with the ASME OM Code requirements in a timely manner [P.1(d)]. (Section 4OA2.2)

Inspection Report# : [2010002](#) (pdf)

Significance:  Oct 09, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Deficiencies with Emergency Lighting Units

The team identified a Green non-cited violation of Browns Ferry Units 1, 2, and 3 Operating License Conditions 2.C (13), 2.C(14), and 2.C(7), respectively, for the licensee's failure to maintain in effect all provisions of the NRC-approved fire protection program, as described in the Final Safety Analysis Report. The Fire Protection Report (referenced in the Final Safety Analysis Report) requires that measures be established to ensure that conditions adverse to fire protection, such as failures and deficiencies, are promptly identified and corrected. The licensee had not established measures to identify and correct an excessive number of Appendix R emergency lighting unit failures. Specifically, emergency lighting unit failures were not being entered in the corrective action program as problem evaluation reports in order to evaluate and resolve why many of the emergency lighting failures occurred prior to reaching their 6-year replacement date. Additionally, the Fire Protection Report surveillance requirement to replace the Appendix R emergency lighting unit batteries and lamp heads every six years was not being adequately implemented, in that licensee data revealed that several installed emergency lighting units were beyond their 6-year replacement date. The licensee entered this finding into their corrective action program and initiated corrective actions to address these issues.

The licensee's failure to meet the Fire Protection Report requirements to establish measures to identify and correct a condition adverse to fire protection (excessive Appendix R emergency lighting unit failures); and, to implement the Appendix R emergency lighting system replacement program, is a performance deficiency. The finding is more than

minor because it is associated with the reactor safety, mitigating systems cornerstone attribute of protection against external factors (i.e., fire). The excessive emergency lighting unit failures affected the objective of ensuring the reliability and capability of operator manual actions during response to initiating events, The team determined that this finding was of very low safety significance (Green) because the operators had a high likelihood of completing the tasks using flashlights. The cause of this finding has a cross-cutting aspect in the Work Control component of the Human Performance area, in that it was directly related to the licensee not planning and coordinating work activities to support long-term equipment reliability, and their maintenance scheduling was more reactive than preventive (H.3 (b))

Inspection Report# : [2009009](#) (pdf)

Significance: G Oct 09, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Establish Adequate Compensatory measures for an Out-of-Service Hose Station

The team identified a Green non-cited violation of Browns Ferry Units 1, 2, and 3 Operating License Conditions 2.C (13), 2.C(14), and 2.C(7), respectively, for the licensee's failure to maintain in effect all provisions of the NRC-approved fire protection program as described in the Final Safety Analysis Report. The Fire Protection Report (referenced in the Final Safety Analysis Report) requires the licensee to establish adequate compensatory measures for degraded or inoperable fire protection equipment. The licensee failed to establish adequate compensatory measures for an out-of-service hose station, in that the staged additional lengths of hose connected to the closest in-service hose station, established as a compensatory measure, did not provide equal or better protection than the out-of-service hose station that it was replacing. The licensee entered this finding into their corrective action program and took immediate action to review all existing fire protection impairment permits for similar problems. The licensee removed the compensatory measure and restored the out-of-service hose station to service.

The licensee's failure to provide compensatory measures of equal or better protection for an out-of-service hose station is a performance deficiency because it did not meet the requirements of the approved fire protection program. The finding was more than minor because it affected the protection against external factors attribute of the mitigating systems cornerstone, in that it impacted manual fire suppression (i.e., fire brigade) capability; and, affected the cornerstone objective of ensuring the availability of systems that respond to initiating events. Since Inspection Manual Chapter 0609, Appendix F, "Fire Protection Significance Determination Process," does not provide guidance for assigning a degradation rating to manual fire suppression, this determination was made using qualitative methods which received NRC management review as provided for in Inspection Manual Chapter 0609, Appendix M, "Significance Determination Process Using Qualitative Criteria." This finding was determined to be of very low safety significance (Green) because it represented a low degradation of the manual fire suppression function. Although the fire protection impairment permit had been implemented for an out-of-service hose station, the hose station was still functional at the time this issue was identified, because the water supply to the hose station had not been physically isolated. However, the team concluded the fire brigade would have experienced delays in initiating manual fire suppression for a fire in a fire area covered by the impairment. The cause of this finding has a cross-cutting aspect in the Work Control component of the Human Performance area, in that it was directly related to the licensee not planning and coordinating work activities, consistent with nuclear safety, to ensure that adequate compensatory actions were established for an out-of-service hose station (H.3 (a)).

Inspection Report# : [2009009](#) (pdf)

Significance: Y Oct 09, 2009

Identified By: NRC

Item Type: VIO Violation

Failure to Ensure One Train of Cables of Systems Necessary to Achieve and/or Maintain Post-Fire safe Shutdown is Free of Fire Damage in Accordance With 10 CFR Part 50, Appendix R, Section III.G.

Title 10 of the Code of Federal Regulations (10 CFR), Part 50.48(b)(1) requires that all nuclear power plants licensed to operate prior to January 1, 1979, must satisfy the applicable requirements of 10 CFR Part 50, Appendix R, Sections III.G, III.J, and III.O.

Section III.G requires fire protection of safe shutdown capability.

Section III.G.1 requires fire protection features shall be provided for structures, systems, and components important to safe shutdown. These features shall be capable of limiting fire damage, such that one train of systems necessary for

achieving and maintaining hot shutdown conditions is free of fire damage.

Section III.G.2 requires, in part, that where cables and equipment of redundant trains of systems necessary to achieve and maintain hot shutdown conditions are located in the same fire area outside of primary containment, one of the following means of ensuring that one of the redundant trains is free of fire damage shall be provided:

- a. separation of cables and equipment by a fire barrier having a 3-hour rating; or
- b. separation of cables and equipment by a horizontal distance of more than 20 feet with no intervening combustibles or fire hazards. Fire detection and automatic fire suppression shall be installed in the fire area; or
- c. enclosure of cables and equipment of one redundant train in a fire barrier having a 1-hour fire rating. Fire detection and automatic suppression shall be installed in the fire area.

Contrary to the above, since the restart of each unit (Unit 2-1991, Unit 3-1995, Unit 1-2007) and as of January 20, 2010, the date of the inspection report, the licensee had not met nor has met, as of the date of this NOV, the requirements of 10 CFR Part 50, Appendix R, Section III.G, in that:

(i) fire protection features capable of limiting fire damage were not provided for structures, systems, and components important for safe shutdown. Specifically, the Tennessee Valley Authority (licensee) failed to provide fire protection features capable of limiting the fire damage such that one train of systems necessary to achieve and maintain hot shutdown conditions was free from fire damage in Fire Area 8 along with 19 other fire areas designated in the Browns Ferry Fire Protection Report, as required by 10 CFR Part 50, Appendix R, Section III.G.1.

(ii) where cables and equipment of redundant trains of systems necessary to achieve and maintain hot shutdown conditions are located in the same fire area, the licensee did not ensure that one of the redundant trains was free of fire damage by providing one of the following means: (a) a 3-hour rated fire barrier; (b) 20 feet of spatial separation (free of intervening combustibles and fire hazards) with detection and suppression installed in the fire area; or (c) a 1-hour rated fire barrier with detection and suppression installed in the fire area. Specifically, cables associated with the RHRSW Pump A1, RHR Pump 1A, and LPCI injection valve 1-FCV-74-53 in Fire Area 1/Fire Zone 1-4 are some of the many examples in which the licensee failed to ensure that one train of cables of redundant systems or equipment necessary to achieve and maintain hot shutdown conditions, located in the same fire area, outside of primary containment was free of fire damage by one of the means described in 10 CFR Part 50, Appendix R, Section III.G.2.

Inspection Report# : [2010007](#) (pdf)

Inspection Report# : [2009009](#) (pdf)

Significance: **W** Oct 09, 2009

Identified By: NRC

Item Type: VIO Violation

Inadequate Safe Shutdown Instruction Entry Conditions for Appendix R Fire Events

The team identified an apparent violation of Technical Specification 5.4.1.a., in that, the licensee's revision to the safe shutdown instruction entry conditions in December 2008 resulted in inadequate procedural guidance. Specifically, the revision to Procedure 0-SSI-001, "Safe Shutdown Instructions," added an entry condition based on the operator's ability to restore and maintain reactor water level above +2 inches on the narrow range scale, utilizing available equipment. This revision could have delayed or prevented entry into the safe shutdown instructions if reactor water level stayed at or above +2 inches on the narrow range scale. Furthermore, this entry condition was not consistent with the initial plant conditions assumed in the fire protection program safe shutdown analysis. The licensee entered this finding into the corrective action program and revised the entry conditions for the safe shutdown instructions on February 27, 2009, to eliminate the +2-inch reactor vessel water level entry condition.

Failure to meet Technical Specification requirements due to inadequate procedural guidance is a performance deficiency. This finding is more than minor because it is associated with the procedure quality attribute of the mitigating systems cornerstone and the inadequate procedure affected the cornerstone objective of protection against external events such as fire to prevent undesirable consequences. Given the number of fire areas involved, a significance determination process Phase 2 analysis was not performed. A regional senior reactor analyst determined that there were significant obstacles to quantifying the risk of this finding because the methods and tools are not adequate to determine the significance of this finding within the established timeliness goal of 90 days. Therefore, the safety significance of this finding was determined using the guidance and qualitative techniques contained in NRC Inspection Manual Chapter 0609, Appendix M, "Significance Determination Process Using Qualitative Criteria." The preliminary significance of this finding was determined to be Greater Than Green, which was reviewed and approved by NRC management. The team determined that this finding did not present an immediate safety concern because the immediate safety hazard no longer existed after the licensee revised the safe shutdown instruction in February 2009.

The cause of this finding had a cross-cutting aspect in the Decision Making component of the Human Performance area, in that it was related to the licensee not using conservative assumptions in decision making and not conducting reviews to verify the validity of underlying assumptions and identifying possible unintended consequences (H.1(b)).

Inspection Report# : [2010007](#) (*pdf*)

Inspection Report# : [2009009](#) (*pdf*)

Significance:  Jun 30, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to perform an adequate risk assessment during severe weather conditions

A Green non-cited violation of 10 CFR Part 50.65 (a)(4), “Requirements for Monitoring the Effectiveness of Maintenance at Nuclear Power Plants,” was identified when the licensee failed to consider the impact of severe weather conditions on plant risk. Specifically, on May 1 and again on May 2, 2009, the licensee removed the A Emergency Diesel from service for planned maintenance during severe weather conditions (i.e., Tornado Warning and Tornado Watch, respectively) without re-evaluating the potential adverse affect upon the existing on-line risk assessment. The severe weather conditions only lasted about an hour each day. This issue was entered into the licensee's corrective action program as problem evaluation report 171402.

The finding was determined to be greater than minor because the licensee’s risk assessment failed to consider unusual external conditions that were present or imminent (e.g., severe weather, offsite power instability). According to Inspection Manual Chapter 0609, Appendix K, Maintenance Risk Assessment and Risk Management Significance Determination Process, the significance of this finding was determined to be of very low safety significance (Green) based on an initiating events frequency of $<1.0E-7$, and a very low risk deficit due to the number of redundant emergency diesels and the short duration of the severe weather. The cause of this finding was directly related to the crosscutting aspect of complete and accurate procedures in the area of human performance because the licensee’s site-specific guidelines for assessing on-line risk did not require severe weather to be considered when determining plant risk nor did they require personnel to determine if severe weather is imminent prior to removing an emergency diesel generator from service (H.2.c). (Section 1R13).

Inspection Report# : [2009003](#) (*pdf*)

Barrier Integrity

Significance:  Jul 17, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Standby Gas Treatment Subsystem ‘A’ Inoperable Beyond the Technical Specification Allowed Outage Time (Section 40A2.a)

• Green. A Green, self-revealing, non-cited violation (NCV) of Technical Specification (TS) limiting condition for operation (LCO) 3.6.4.3, “Standby Gas Treatment (SGT) System”, was identified for the licensee’s failure to comply with the LCO required actions for one inoperable SGT subsystem due to an inadequate investigation to ensure the system’s operability, on November 30, 2008, following a loss of power to one of the three relative humidity heaters. This issue was entered into the corrective action program as Problem Evaluation Report 174597. The cause of the failure of the heater was a failed relay. The relay was replaced and the system was restored to service on June 20, 2009.

The finding is similar to example 2a in Inspection Manual Chapter (IMC) 0612, Appendix E, “Examples of Minor Issues,” in that the example performance deficiency is not minor if Technical Specification limits were exceeded. In accordance with IMC 0612, Appendix B, “Issue Screening,” the finding is greater than minor significance because it was associated with the Barrier Integrity cornerstone attribute of Human Performance and adversely affected the cornerstone objective of maintaining the radiological barrier functionality of Standby Gas Trains. Although the licensee ultimately was able to demonstrate that the SGT system could perform its safety function without the

charcoal beds and associated heaters, compliance with SGT TS was a prerequisite to providing reasonable assurance that the SGT can protect the public from radionuclide releases caused by accidents or events. 10 CFR 50.36 defines TS limiting conditions for operation as the lowest functional capability or performance levels of equipment required for safe operation of the facility. The SGT TS LCO requirement was not met and therefore the cornerstone objective for functionality as described in the TSs, was not maintained.

In accordance with IMC 0609, Attachment 4, "Phase 1 - Initial Screening and Characterization of Findings," the finding is determined to be of very low risk significance because the finding only represented a degradation of the radiological barrier function provided by the SGT system. Because this finding is of very low safety significance and has been entered in licensee's corrective action program, the violation is being treated as a non-cited violation. The cause of this finding was directly related to the cross-cutting aspect of thorough evaluation of identified problems in the problem identification and resolution area, because the licensee failed to properly classify, prioritize and evaluate the operability of the SGT system when the heater loss of power annunciator was received [P.1(c)]. (Section 40A2.a)

Inspection Report# : [2009006](#) (pdf)

Emergency Preparedness

Occupational Radiation Safety

Significance:  Jun 30, 2009

Identified By: Self-Revealing

Item Type: NCV NonCited Violation

Failure to comply with the requirements of an RWP by entering a posted high radiation area

A Green self-revealing non-cited violation (NCV) of TS 5.4.1, Procedures, was identified for a radiation worker who failed to follow the requirements of RWP 09270081 as required by procedure RCI 9.1, Radiation Work Permits, Rev. 57. The licensee has entered this issue into the Corrective Action Program as Problem Evaluation Report 171375. This finding is greater than minor because it is associated with the Occupational Radiation Safety Cornerstone attribute of Program and Process (Exposure Control) and adversely affected the cornerstone objective of ensuring adequate protection of worker health and safety from exposure to radiation from radioactive material during routine civilian nuclear reactor operation. The finding was evaluated using the Occupational Radiation Safety SDP and determined to be of very low safety significance (Green) because it was not related to ALARA planning, nor did it involve an overexposure or substantial potential for overexposure, and the ability to assess dose was not compromised. The cause of this finding was directly related to the cross-cutting aspect of Work Practices in the area of Human Performance, because the radiation worker failed to use self-checking prior to passing through the swing gate into the posted high radiation area (H.4.a). (Section 2OS1)

Inspection Report# : [2009003](#) (pdf)

Public Radiation Safety

Physical Protection

Although the NRC is actively overseeing the Security cornerstone, the Commission has decided that certain findings pertaining to security cornerstone will not be publicly available to ensure that potentially useful information is not

provided to a possible adversary. Therefore, the [cover letters](#) to security inspection reports may be viewed.

Miscellaneous

Significance: SL-IV Dec 31, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Report a Safety System Functional Failure Per 10 CFR 50.73

A Severity Level IV non-cited violation (NCV) of 10 CFR 50.73(a)(2)(v)(D) and (vii)(D) was identified by the inspectors for the licensee's failure to recognize a safety system functional failure of the Unit 1 High Pressure Coolant Injection (HPCI) system and submit a licensee event report (LER) within 60 days. This issue was documented in the licensee's corrective action program as Problem Evaluation Reports 177206 and 204364, and subsequently reported as LER 050-259/2009-004.

This finding was considered as traditional enforcement because it had the potential for impacting the NRC's ability to perform its regulatory function. However, because this violation was of very low safety significance, was not repetitive or willful, and was entered into the licensee's corrective action program, the NRC has characterized this violation as a Severity Level IV NCV in accordance with Section IV.A.3 and Supplement I of the NRC Enforcement Policy. The cause of this finding was directly related to the cross-cutting aspect of timely corrective actions in the area of Problem Identification and Resolution because the licensee failed to address previously identified deficiencies regarding the documentation of safety system mission times in a timely manner [P.1(d)].

Inspection Report# : [2009005](#) (*pdf*)

Significance: N/A Jul 17, 2009

Identified By: NRC

Item Type: FIN Finding

Browns Ferry PI&R Summary

The team concluded that, in general, problems were identified, evaluated, prioritized, and corrected. The licensee maintained a reasonable threshold for identifying problems as evidenced by the large number of Problem Evaluation Reports (PERs) entered annually into the CAP, management expectation that all personnel are encouraged to initiate a PER for deficiencies noted, and CAP procedures requiring all personnel initiate PERs to document Significant Conditions Adverse to Quality (SCAQs), Conditions Adverse to Quality (CAQs), and potential items for improvement. However, some deficiencies were identified by the inspection team which were not previously entered into the CAP. Generally, the licensee prioritized and evaluated issues, conducted adequate formal root cause evaluations for significant problems, and corrective actions specified for problems were acceptable. Overall, corrective actions developed and implemented for issues were generally effective. However, the team identified some examples where corrective actions were not fully effective.

The team determined that overall, audits and self-assessments were adequate in identifying deficiencies and areas for improvement in the CAP, and generally, appropriate corrective actions were developed to address these issues. However, the team noted that a significant number of deficiencies were identified through self assessments of the CAP, which was indicative of a program that, while improved, has yet to reach the licensee's own desired level of effectiveness. Specifically, a large number of PERs associated with corrective maintenance work orders were not written even though generation of such PERs was explicitly required by corrective action program procedures.

Based on discussions and interviews conducted with plant employees from various departments, the inspectors did not identify any reluctance by workers to report safety concerns, or utilize the corrective action program.

The team determined that corrective actions implemented, and planned to be implemented, to address the substantive cross-cutting issue in problem identification and resolution identified by the NRC in its annual assessment letter dated March 3, 2008, were appropriate. The team noted that some corrective actions to prevent recurrence associated with the substantive cross-cutting issue problem evaluation report (PER) were improperly implemented and ineffective. Specifically, the corrective action implemented to initiate PERs for all Corrective Maintenance Work Orders (CMWO) was ineffective in that several hundred CMWOs did not have PERs initiated.

Inspection Report# : [2009006](#) (pdf)

Last modified : May 26, 2010