

RIL 2021-12

# PROCEEDINGS OF THE SUBSURFACE SOIL SURVEYS PUBLIC WORKSHOP

July 14–15, 2021

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U.S. Nuclear Regulatory Commission Rockville, MD 20852

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**Research Information Letter** Office of Nuclear Regulatory Research

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## ABSTRACT

The U.S. Nuclear Regulatory Commission (NRC) is developing the technical basis for guidance on conducting and evaluating surveys of residual radioactivity in the subsurface soils of licensee sites. The NRC began to address this technical issue in NUREG/CR 7021, "A Subsurface Decision Model for Supporting Environmental Compliance," issued January 2012. As part of this research effort, the agency held a public workshop in July 2021 to present current research results and solicit feedback from stakeholders and interested members of the public.

These workshop proceedings transmit the agenda and presentation materials for the Subsurface Soil Surveys Public Workshop held virtually July 14–15, 2021, using Web conference software. Attendees included members of the public; NRC technical staff, management, and contractors; staff from other Federal agencies; and members of academia. The workshop began with an introductory session that included perspectives and research program highlights from NRC staff members, NRC contractors, and industry representatives. Invited Federal and public speakers gave technical presentations and participated in various styles of panel discussion during the 2-day workshop. The workshop included four main topic areas for discussion:

- (1) geospatial and statistical methods
- (2) subsurface derived concentration guideline levels or cleanup levels
- (3) subsurface hot spots
- (4) surveys of subsurface materials (including surveys of excavations, backfill materials, suspect areas, and hard-to-access areas)

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## 1 INTRODUCTION

This research information letter (RIL) details the proceedings of the Subsurface Soil Surveys Public Workshop held virtually July 14–15, 2021. It provides the agenda, speaker information, and presentation materials. Attendees included members of the public; U.S. Nuclear Regulatory Commission (NRC) technical staff, management, and contractors; staff from other Federal agencies; and members of academia.

The workshop began with an introduction from Trish Holahan, Director, Division of Decommissioning, Uranium Recovery, and Waste Programs in the Office of Nuclear Material Safety and Safeguards (NMSS). Following these opening remarks, staff members from the Office of Nuclear Regulatory Research (RES) and an NRC contractor (SC&A, Inc.) provided an overview of the results of current research. Additionally, Bruce Montgomery from the Nuclear Energy Institute (NEI) gave industry perspectives during this introductory session.

Technical sessions followed the introduction session. Most sessions included several technical presentations and concluded with a panel of all speakers, who discussed the session topic in general. At the end of each day, participants provided feedback and asked generic questions related to that day's discussion topics.

### 1.1 <u>Background</u>

Dose modeling is used to determine cleanup levels or derived concentration guideline levels (DCGLs) that meet regulatory criteria for license termination. After remediation has been completed, final status surveys are conducted to confirm that residual radioactivity remaining at the site meets license termination rule (LTR) radiological criteria. The NRC has issued guidance for characterization and final status surveys of residual radioactive material in surface soils and structures in NUREG-1575, "Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM)," and NUREG-1757, "Consolidated Decommissioning Guidance." MARSSIM includes procedures for these surveys and the statistical approaches used for their analysis for surficial contamination. However, this guidance applies only to contaminants in surficial materials (i.e., the top 15 centimeters of soils) and is not appropriate for use on subsurface soils (i.e., below 15 centimeters).

The NRC and industry expect an increasing number of complex decommissioning sites to become active soon. Many of these are reactor sites that can be expected to contain areas of residual radioactivity in subsurface soils. Moreover, instead of entering long-term storage before decommissioning (SAFSTOR), some reactor sites are now being decommissioned soon after shutdown. These facilities will need to be surveyed and have a determination made on the need for subsurface remediation. Statistical methods are needed to determine acceptable numbers and distributions of soil samples (or other subsurface media) taken at depth, to maintain appropriate coverage while keeping costs of sampling and analysis reasonable. Therefore, the NRC needs guidance on characterization and final status survey procedures for subsurface contamination.

Compliance assessments for surface and subsurface residual radioactivity have similar objectives, in that both focus on demonstrating that LTR radiological criteria are met. These criteria consider residual radioactivity (1) averaged over the entire site or survey unit and (2) potentially elevated concentrations in smaller areas of the site or survey unit. However, the

subsurface presents substantial challenges that add to the complexity of these surveys. First, access to subsurface soils is limited, and surveying subsurface soils is much more expensive compared to surface soils. Continuous scanning techniques, which are commonly used to provide fast and detailed surveys of the surface, cannot be conducted for subsurface soils unless the soils are exposed. Second, subsurface soils can be expected to be heterogeneous in ways that may not be evident. Third, the development of DCGLs for subsurface soils is more complex and often involves consideration of various intrusion events to bring subsurface residual radioactivity to the surface, where a receptor could be exposed. In this regard, ground water exposure pathways also appear to be more important for subsurface contaminants than for contaminants found at the surface. At complex sites that operated over an extended period, mobile radionuclides may have been transported deep in the vadose zone and into ground water or fractured rock, further adding to the difficulty of characterizing subsurface residual radioactivity. For these reasons, guidance is needed for the design and implementation of radiological surveys of the subsurface that includes statistical methods to determine acceptable sample distributions in three dimensions. The NRC hopes that licensees will be able to use this guidance to demonstrate the adequacy of site characterization and final status surveys by providing reasonable assurance of compliance with radiological criteria while limiting overly conservative approaches.

The NRC has sponsored some previous work on this topic, as described in NUREG/CR-7021, "A Subsurface Decision Model for Supporting Environmental Compliance," issued January 2012. While NUREG/CR-7021 outlines an approach that overcomes obstacles to detailed subsurface surveys, it does not detail methods and statistical tests for use in the subsurface. Limitations of access to and sampling of the subsurface require an approach that, as stated in NUREG/CR-7021, "maximizes the available information, technologies, and expertise; addresses and mitigates sources of uncertainty; and is meaningful within a compliance setting." Guidance is needed to provide licensees with acceptable approaches to subsurface surveys. Ultimately, this guidance may become associated with a modeling tool that can be used to process data, visualize contaminant distributions, interpolate and extrapolate data to areas where no data exist, consider subsurface structures (natural and anthropogenic) that may influence contaminant flow and transport, and help assess the radiological status of the site for comparison against the criteria for license termination.

#### 1.2 Workshop Objectives

The Subsurface Soil Surveys Public Workshop had two main objectives: (1) to inform and solicit feedback from internal NRC stakeholders, partner Federal agencies, industry, and the public about research in this topic area, and (2) to provide a forum for the presentation and discussion of notable U.S. activities in this area.

#### 1.3 Workshop Scope

The workshop included four main topic areas for discussion:

- (1) geospatial and statistical methods
- (2) subsurface derived concentration guideline levels or cleanup levels
- (3) subsurface hot spots

(4) surveys of subsurface materials (including surveys of excavations, backfill materials, suspect areas, and hard-to-access areas)

Within these main topics, the scope of the workshop presentations and discussions generally included the following:

- subsurface radiological surveys, ranging from historical site assessments, scoping, characterization, remedial action, and confirmatory and final status surveys
- DCGLs for contaminants in the subsurface and the use of multiple DCGLs for surface and subsurface layers
- evaluation of elevated areas or hot spots (DCGL<sub>EMC</sub>) for potential doses to receptors, including the inadvertent intruder
- evaluation of sites with geospatial and statistical methods
  - statistical methods and geospatial modeling tools and software to analyze contaminant distributions and optimize sampling and scanning of the subsurface
  - methods to determine the sample density, spatial distributions, depths, and volume to achieve a level of confidence and limit decision errors
  - applicability of MARSSIM statistical tests and other alternative methods
  - treatment of uncertainty and data sufficiency
  - applicability of "composite sampling" or surrogate ratios
- applicability of Scenario B for subsurface residual radioactivity and demonstrating indistinguishability from background
- methods to survey large subsurface soil excavations and survey of soils for reuse in large excavations, including the use of conveyor belts and other methods

## 1.4 Organization of Workshop Proceedings

Section 2 of this RIL includes the agenda for this workshop. The agenda is also available in the Agencywide Documents Access and Management System (ADAMS) at Accession No. ML21208A212.

Section 3 presents the proceedings for the workshop, including speaker information and presentation materials. The complete workshop presentation package is available at ADAMS Package Accession No. ML21208A206.

Section 4 lists the workshop registrants, and Section 5 summarizes the workshop.

#### 1.5 <u>Reference Material</u>

The following three references provide helpful background on this topic:

- Executive Summary, "Guidance on Surveys for Subsurface Radiological Contaminants," Draft Technical Letter Report," SC&A, Inc., issued April 2021 (ADAMS Accession No. ML21123A229).<sup>1</sup>
- NUREG-1575, "Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM)," Revision 1, issued August 2000 (ADAMS Accession Nos. ML003761445 and ML003761454).<sup>2</sup>
- NUREG/CR-7021, "A Subsurface Decision Model for Supporting Environmental Compliance," issued January 2012 (ADAMS Accession No. ML12026A022)

 The Executive Summary report was prepared by the same contractor that supported this public workshop.
 MARSSIM Revision 2 has been issued for public comment and is available at <u>https://www.epa.gov/radiation/multi-agency-radiation-survey-and-site-investigation-manual-marssim-proposed-revision-2.</u>

## 2 WORKSHOP AGENDA

The workshop agenda is also available at ADAMS Accession No. ML21208A212.

## DAY 1 AGENDA: WEDNESDAY, JULY 14, 2021

Time	Topic	<u>Speaker</u>
10:00–10:05	Welcome, Webinar Logistics	Ken Hamburger, Trish Holahan, NRC
10:05–10:20	NRC Overview Presentation	Tom Aird, NRC
10:20–11:20	Overview of Guidance on	Carl Gogolak, SC&A, Inc.
	Surveys for Subsurface Radiological Contaminants +	
	Q&A	
11:20–12:00	NEI Presentation + Q&A	Bruce Montgomery, Nuclear Energy Institute (NEI)
12:00–13:00	1-hour	Break
	Workshop Topic: Geospatial and	Statistical Methods
13:00–13:30	EPRI Presentation: Experiences	Richard Reid, Electric Power Research
	with Geospatial and Statistical Based Surveys of Subsurface	Institute (EPRI)
	Soil	
13:30–14:00	VSP Geospatial Statistical Methods to Support	Debbie Fagan, Pacific Northwest National Laboratory (PNNL)
	Decommissioning	
14:00–14:10	10-minut	te Break
14:10–15:50	Open discussion on the evaluation	of sites with geospatial and statistical
	methods:	
	<ul> <li>applicability of MARSSIM stati</li> </ul>	stical tests and other methods
	- treatment of uncertainty and d	ata sufficiency.
	<ul> <li>methods to determine the same</li> </ul>	ple density, spatial distributions, depths,
	and volume to achieve a level	of confidence and limit decision errors
15:50–16:00	Daily Wrap-up	

## DAY 2 AGENDA: THURSDAY, JULY 15, 2021

Time	Topic	<u>Speaker</u>
10:00	Day 2 Welcome	NRC Staff
10:00-10:30	Presentation: MARSSIM Subsurface Background	Kathryn Snead, EPA
	<b>Presentation:</b> A Graded Approach to Subsurface Characterization and Remediation and Related Tools and Methods	Matt Darois, RSCS
10:30–11:15	Discussion Topic: Subsurface DCGLs	
	Short Presentations: Development of Derived Concentration Guideline Levels (DCGLs or clean-up levels) for Subsurface Residual Radioactivity Subsurface DCGL: Effects of Thickness, Area, and Cover specific discussion on this topic	Cynthia Barr, NRC/NMSS Charley Yu, Argonne National Laboratory
11:15–12:30	<b>Discussion Topic: Subsurface Hot Spots</b> Short Presentations: Elevated Areas or "Hot Spots" in the Subsurface	Cynthia Barr,
	Subsurface Hot Spots specific discussion on this topic	NRC/NMSS Carl Gogolak, SC&A
12:30–13:30	1-hour Break	
13:30–15:00	Discussion Topic: Surveys of subsurface, including surveys of excavations, backfill materials, suspect areas, and hard-to-access areas Short Presentations: Survey Issues with Excavations from Recent Decommissionings Low Level Radioactive Objects at a Former Department of Defense Facility Surveys of Survey Units with Low-Levels of Radioactivity	Bruce Watson, NRC/NMSS Matthew Wright, California Department of Public Health Claude Wiblin, SC&A
	specific discussion on this topic	
15:00–15:15	specific discussion on this topic <b>15-minute Break</b>	

Specific discussion on subsurface survey topics, including but not limited to:

- dose calculations for backfill materials
- applicability of Scenario B for subsurface residual radioactivity
- methods to survey large subsurface soil excavations
- **16:00** Workshop Wrap-up

NRC Staff

## **3 PROCEEDINGS**

#### 3.1 Day 1: Introductory Presentations

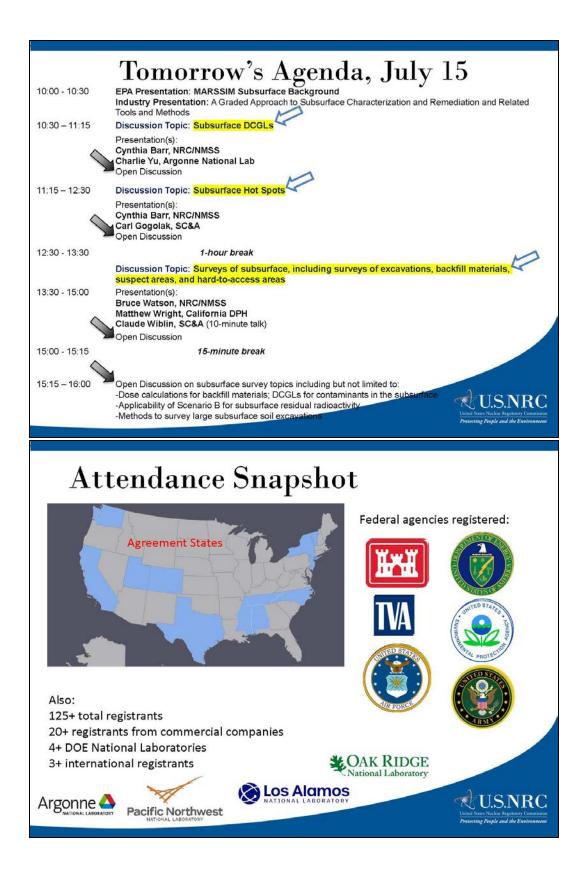
#### 3.1.1 NRC Overview Presentation (ADAMS Accession No. ML21208A213)

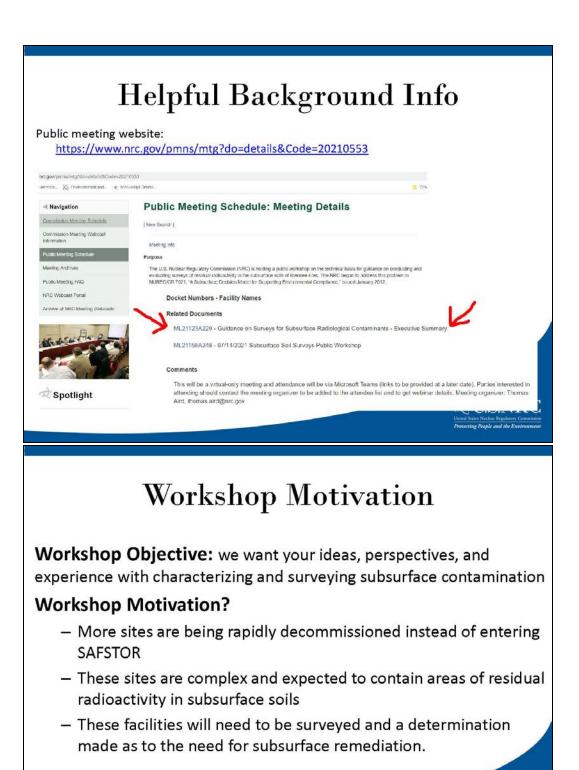
Speaker: Thomas Aird, NRC Office of Nuclear Regulatory Research

#### 3.1.1.1 Presentation Materials

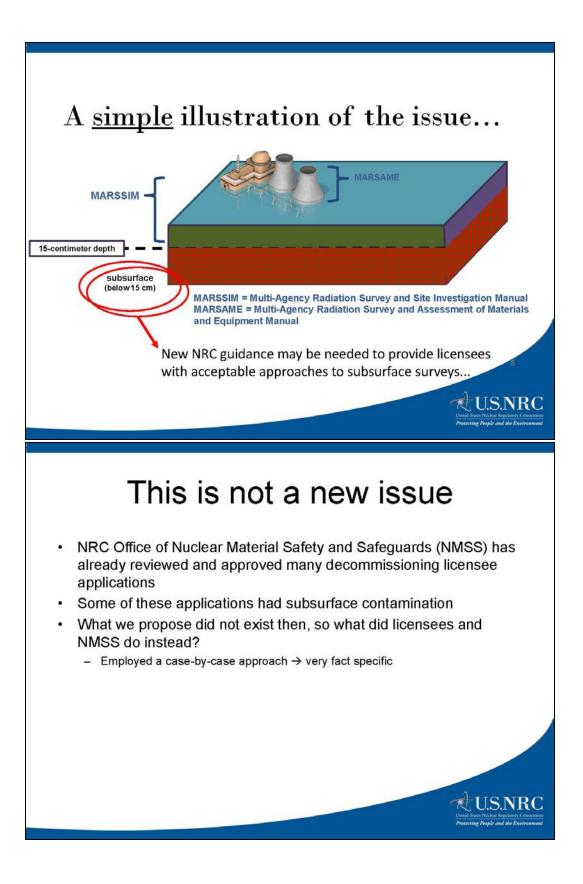


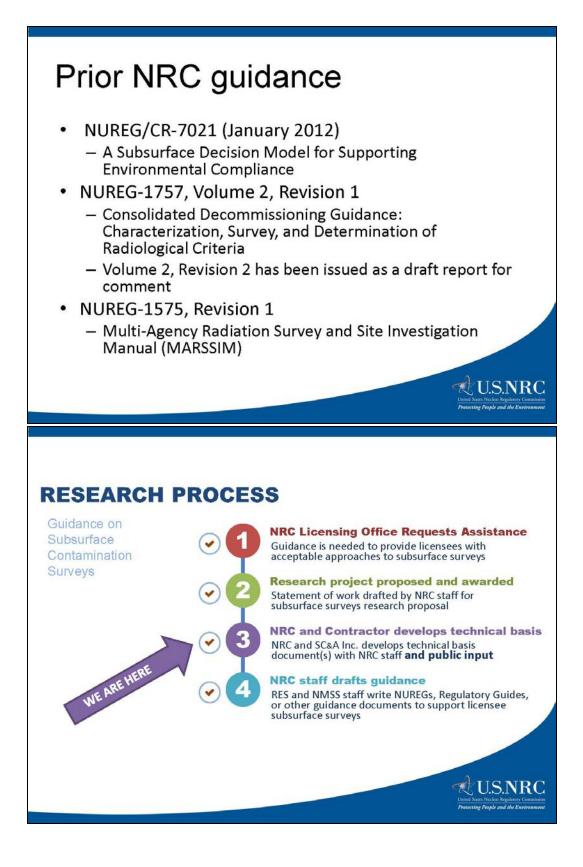






U.S.NRC



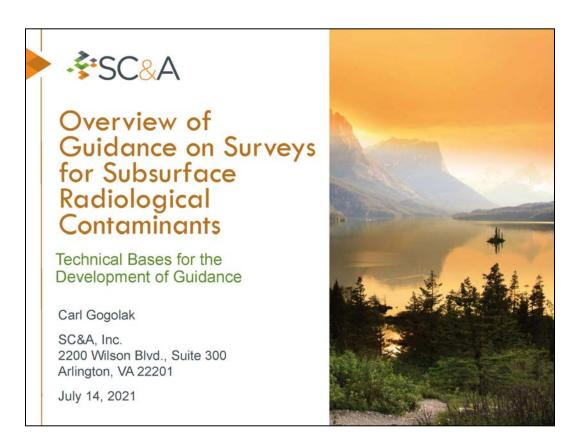




# 3.1.2 Overview of Guidance on Surveys for Subsurface Radiological Contaminants (ADAMS Accession No. ML21208A214)

Speaker: Carl Gogolak, SC&A, Inc.

3.1.2.1 Presentation Materials



# Some Technical Issues To Be Addressed

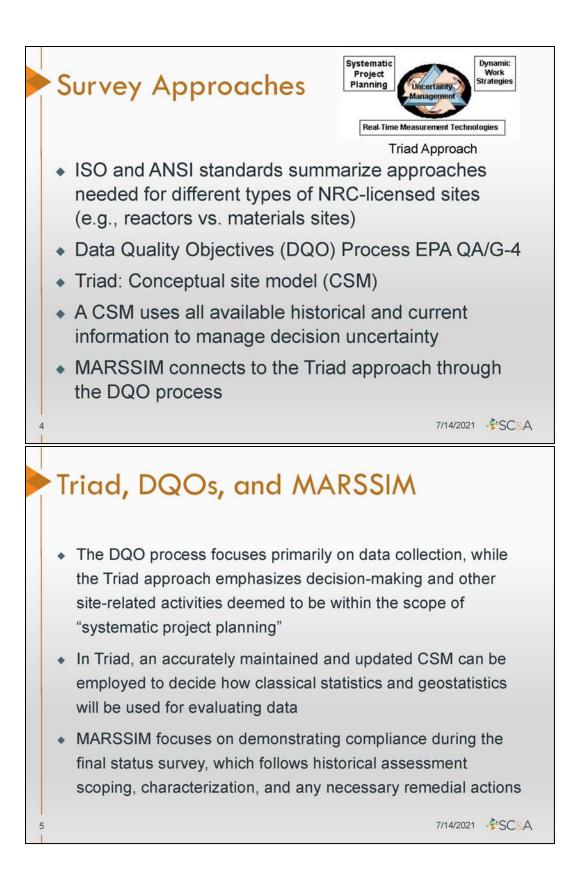
- 1. Introduction
- 2. Survey Approaches for Different Types of Licensees
- 3. Derived Concentration Guideline Levels
- 4. Implications of NUREG-1757, Volume 2
- 5. Stages of the Subsurface Decision Framework
- 6. Geospatial Modeling Tools
- 7. Statistical Methods and Tests
- 8. Geospatial and Statistical Methods
- 9. Assessing Background and Scenario B
- 10. Evaluations of Large Soil Excavations and Equipment
- 11. Treatment of Uncertainty and Data Sufficiency
- 12. Elevated Areas and Hot Spots

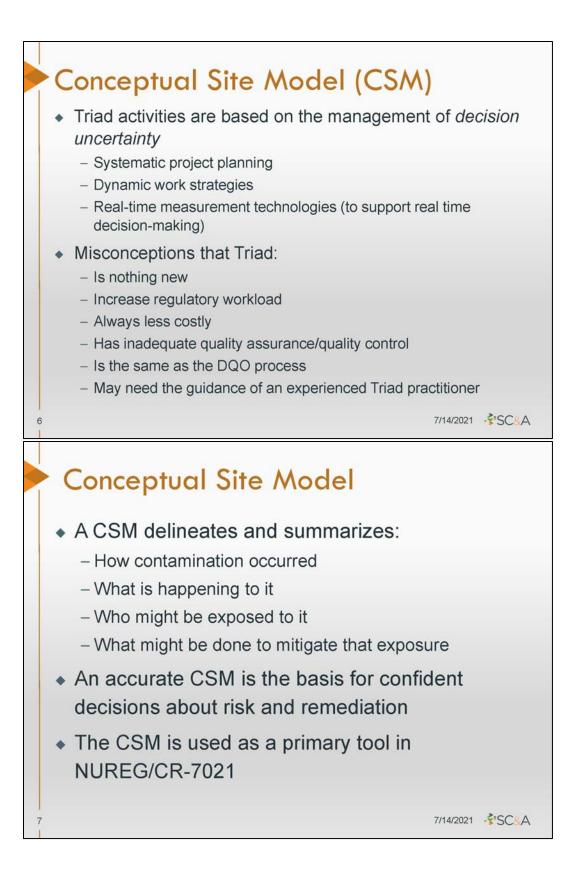
7/14/2021 SC&A

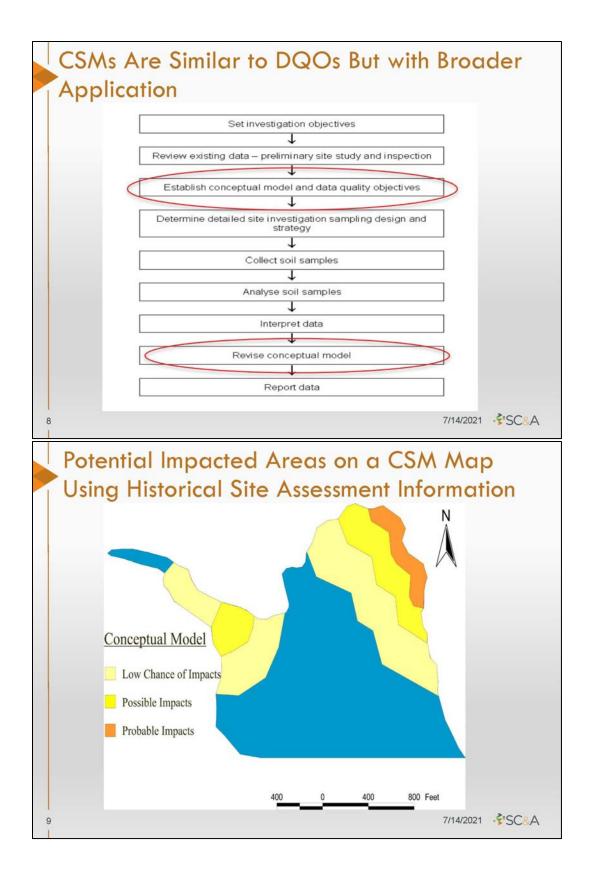
## Key References

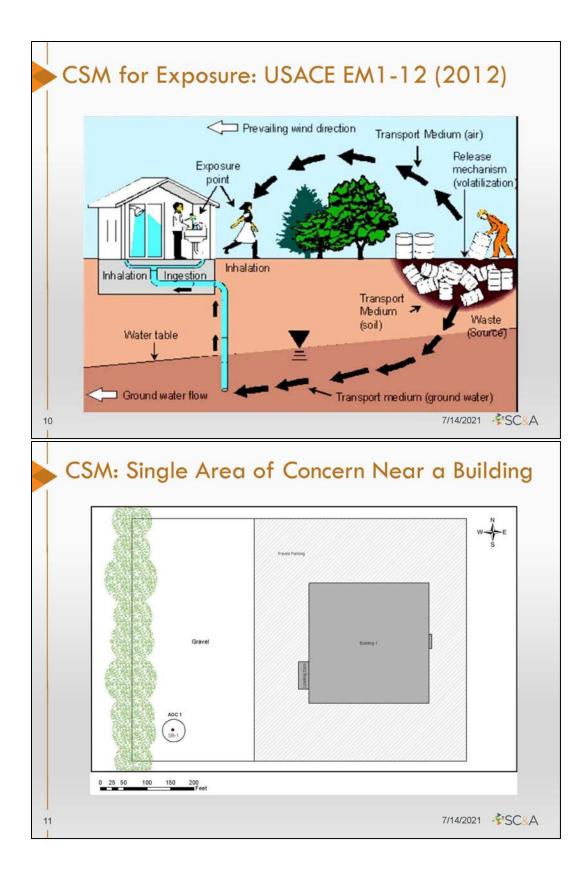
- EN ISO 18557:2020, "Characterization Principles for Soils, Buildings and Infrastructures Contaminated by Radionuclides for Remediation Purposes"
- ANSI/ANS-2.17-2010, "Evaluation of Subsurface Radionuclide Transport at Commercial Nuclear Power Plants"
- NUREG/CR-7021, "A Subsurface Decision Model for Supporting Environmental Compliance"

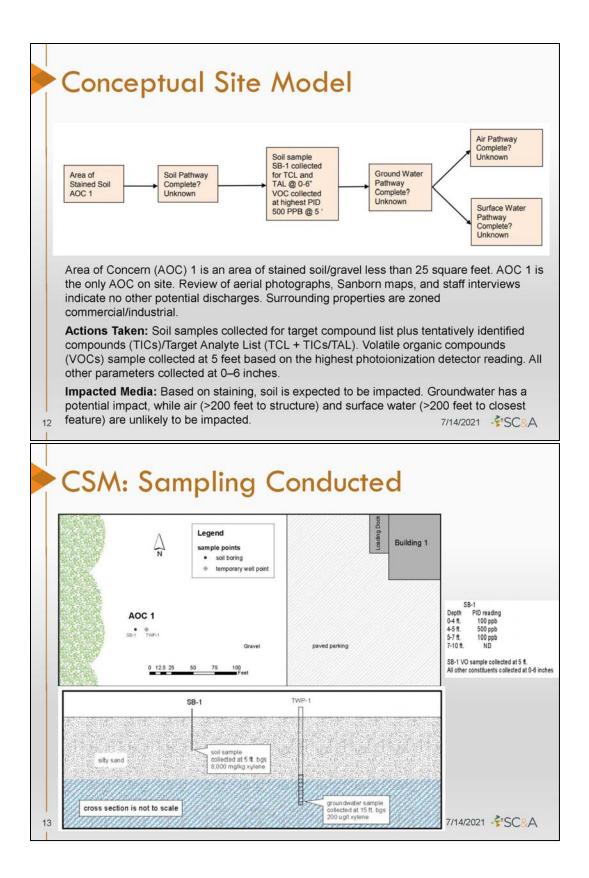
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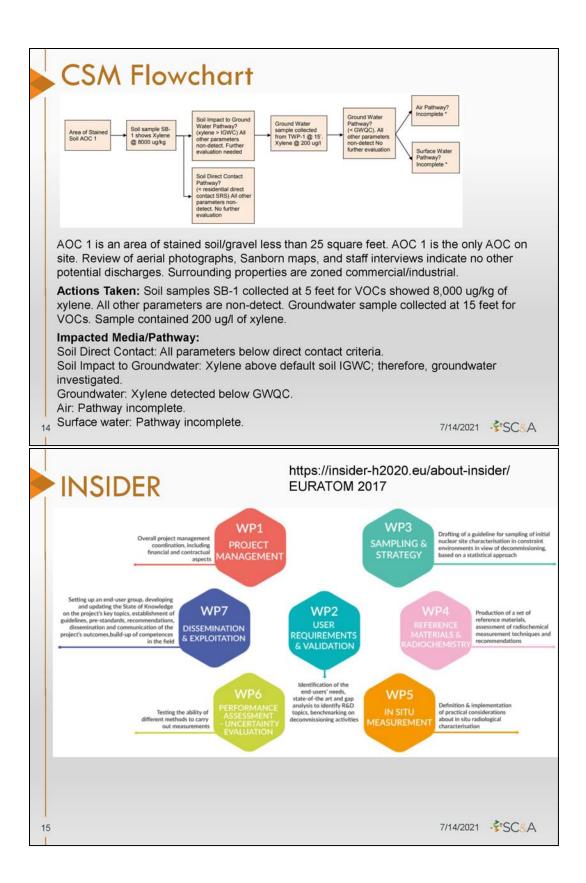


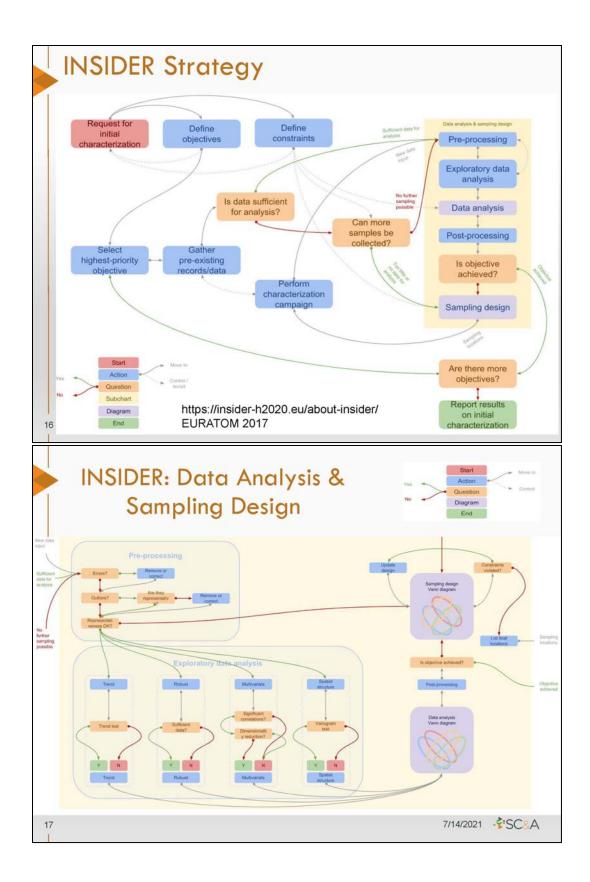


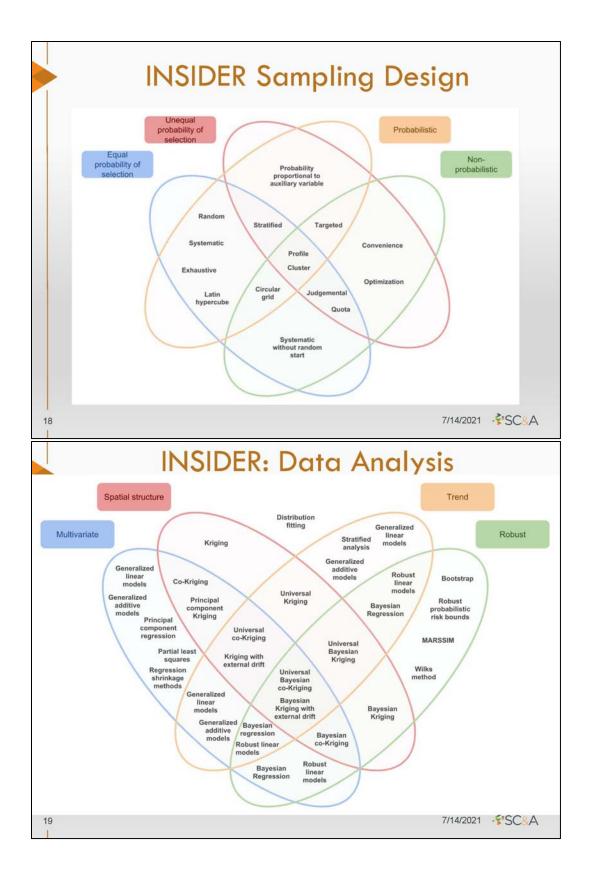


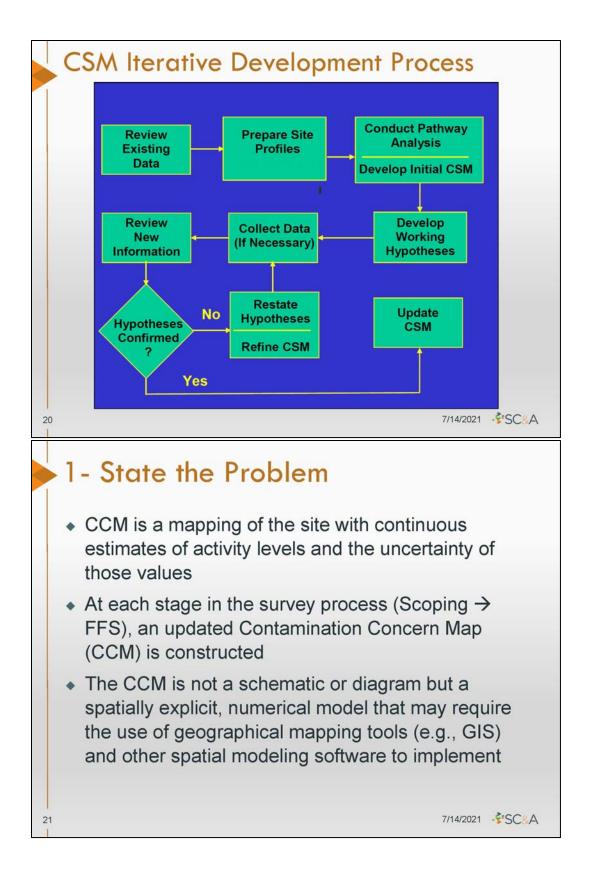


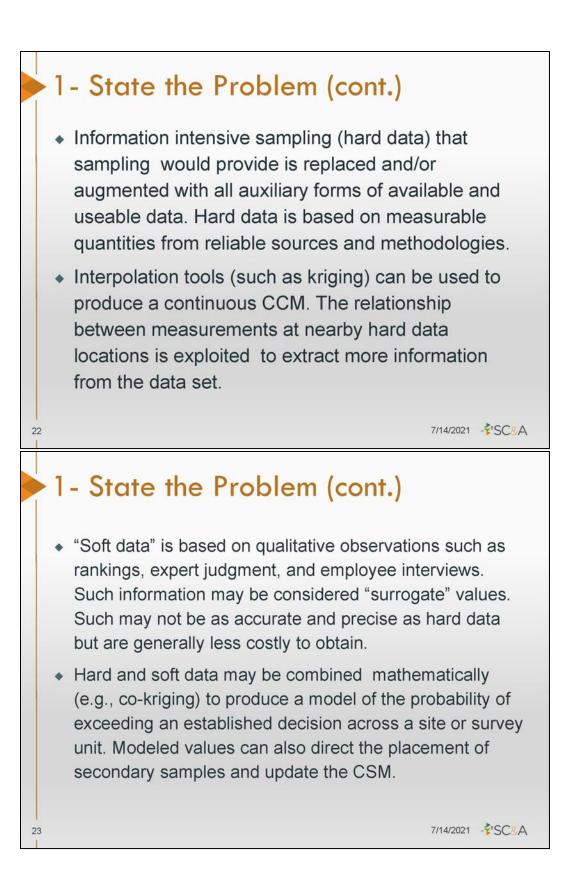


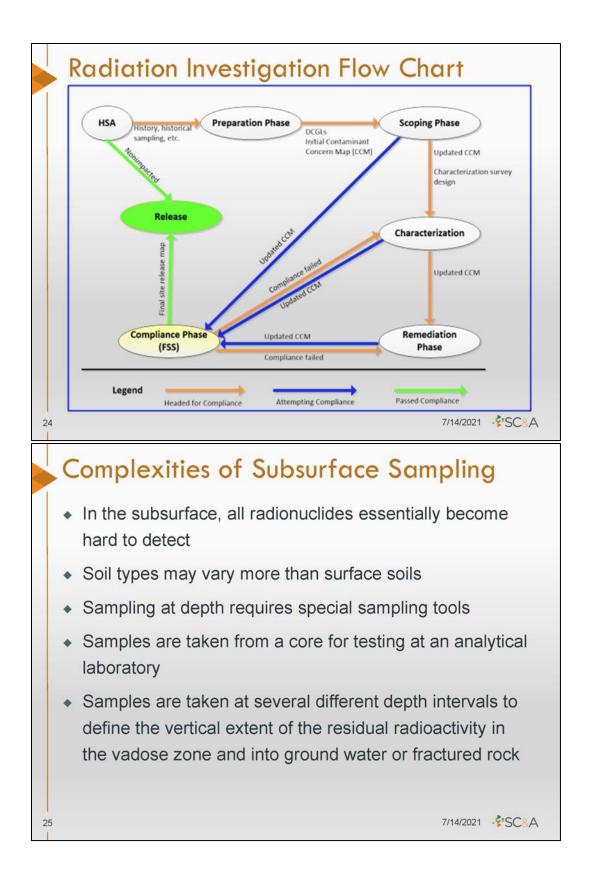


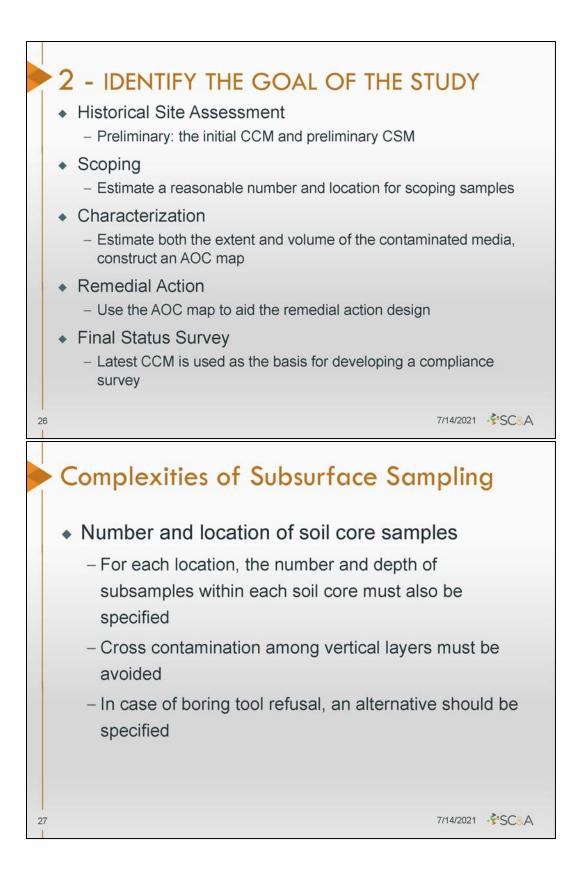


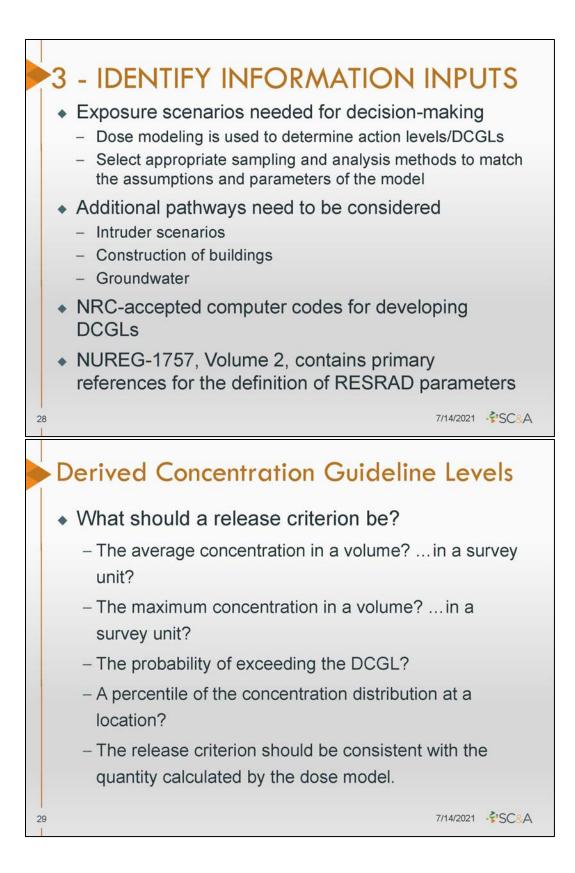


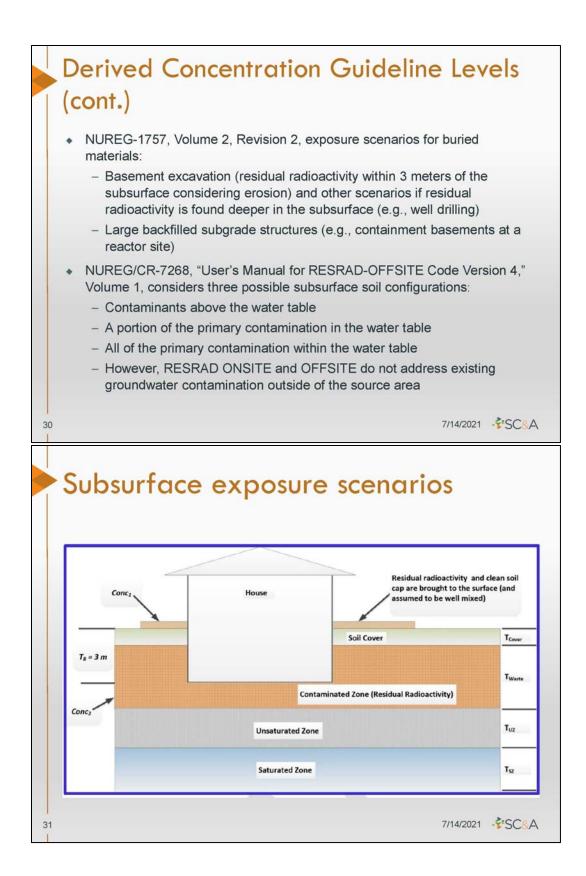


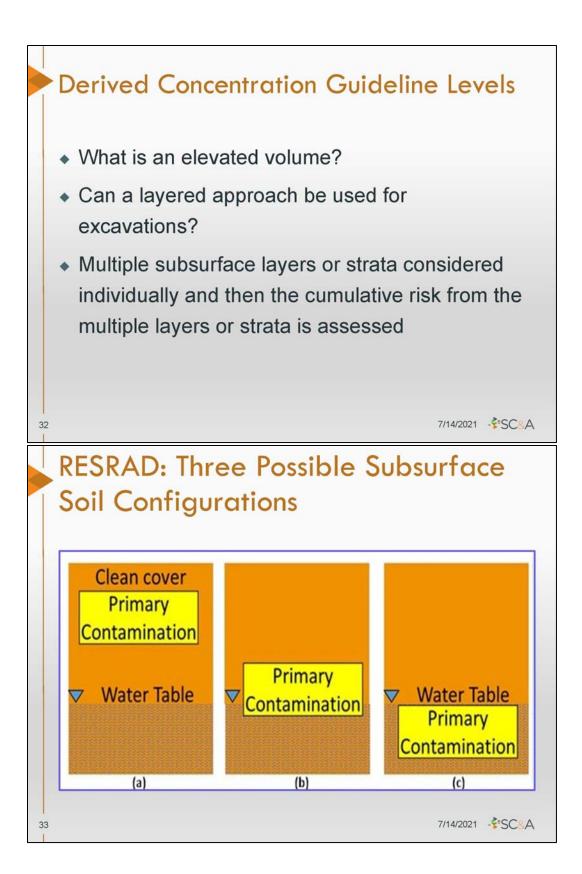


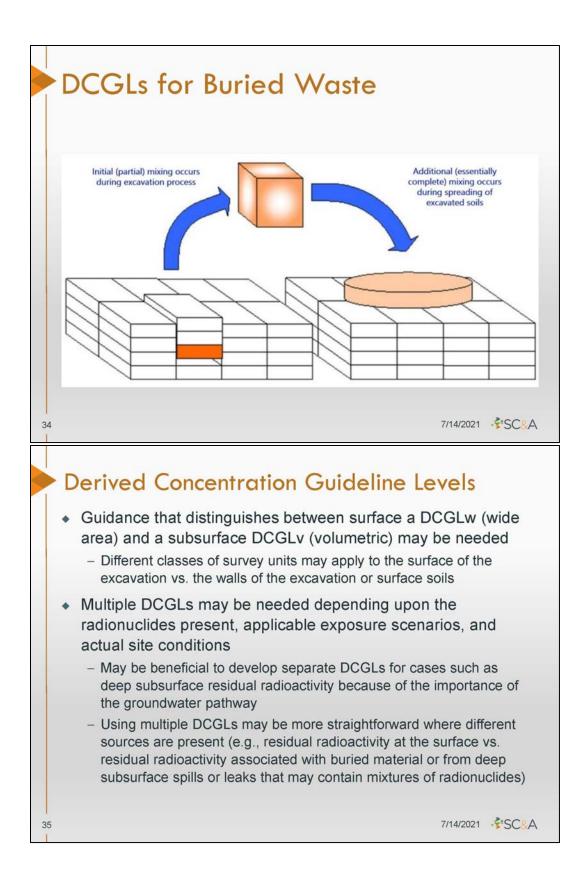


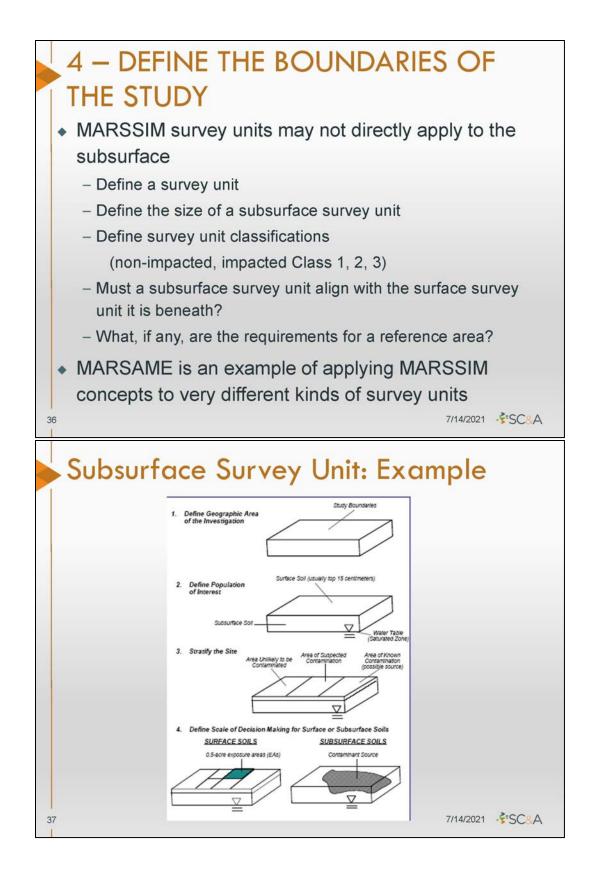


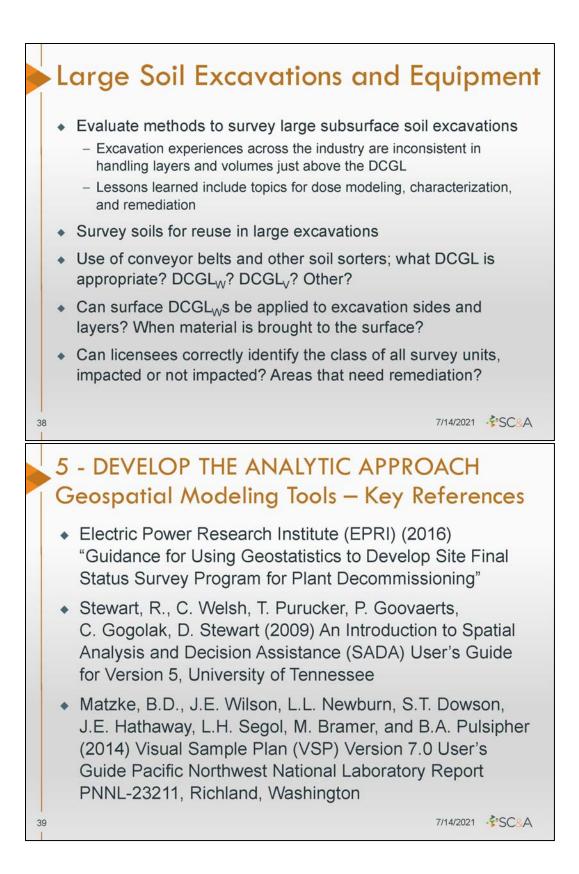


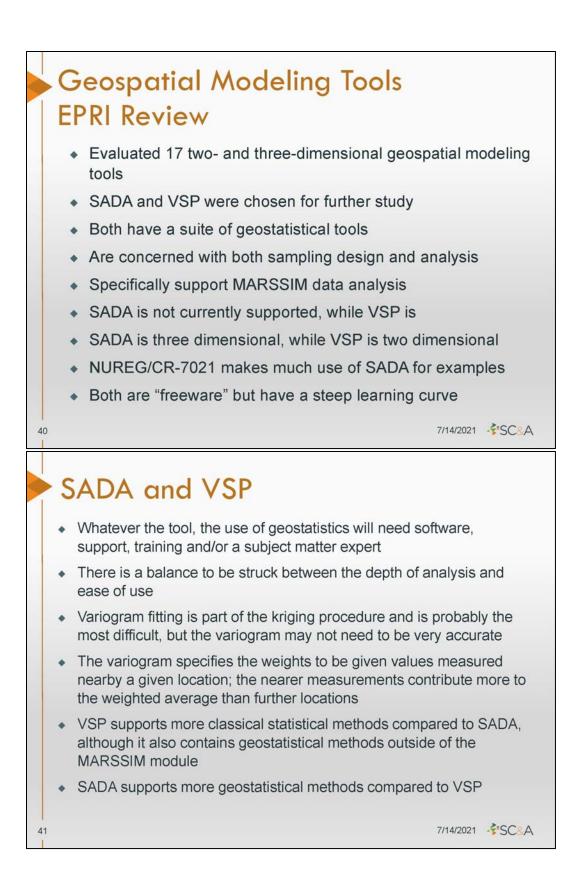


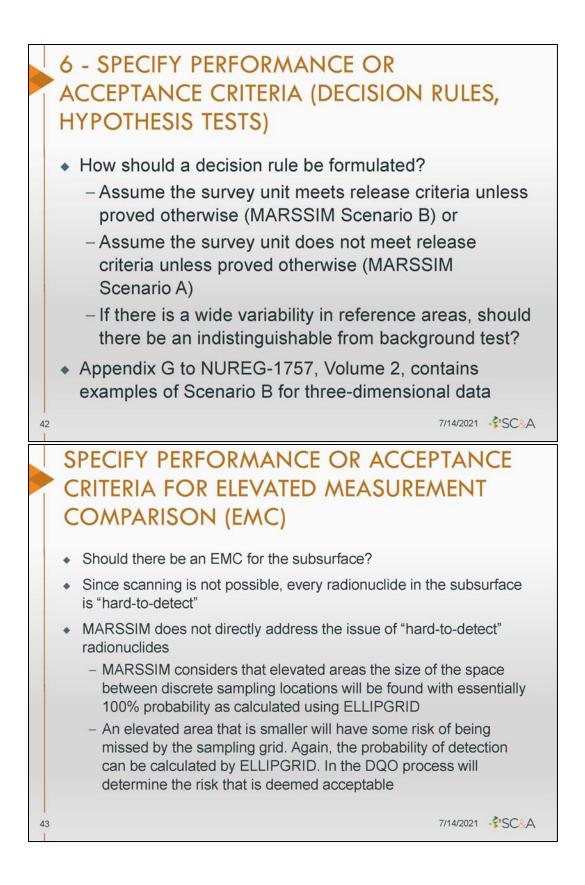














- Geostatistics and other interpolation methods cannot find locations that exceed the largest value of the measurand unless there is some soft data that can drive higher concentrations (e.g., dry deposition data can extrapolate higher wet concentrations where the rainfall rate is higher)
- If indicator kriging is used to develop a probability distribution for the residual radioactivity, then a high percentile (e.g., 95%) may also extrapolate the data to higher concentrations; of course, this will require that the release criterion is expressed as an action level for that percentile

7/14/2021 SC&A

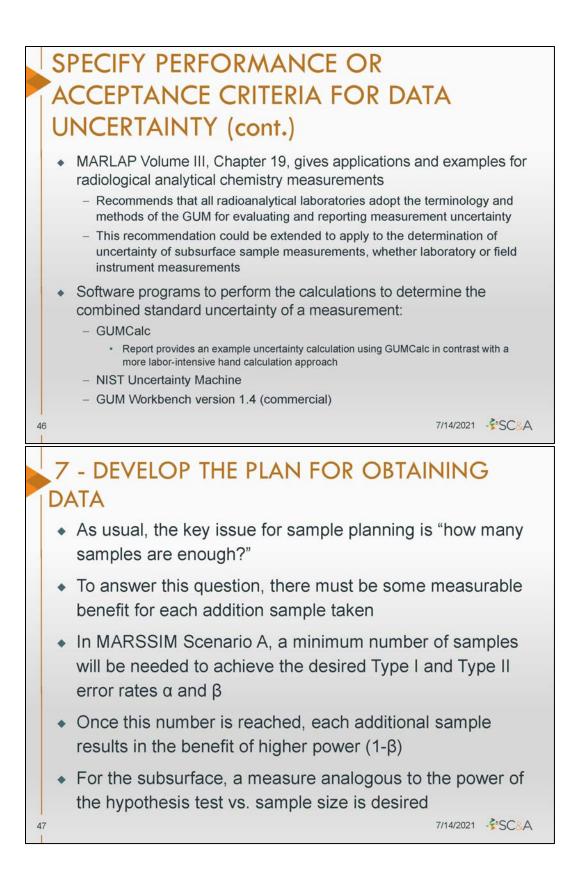
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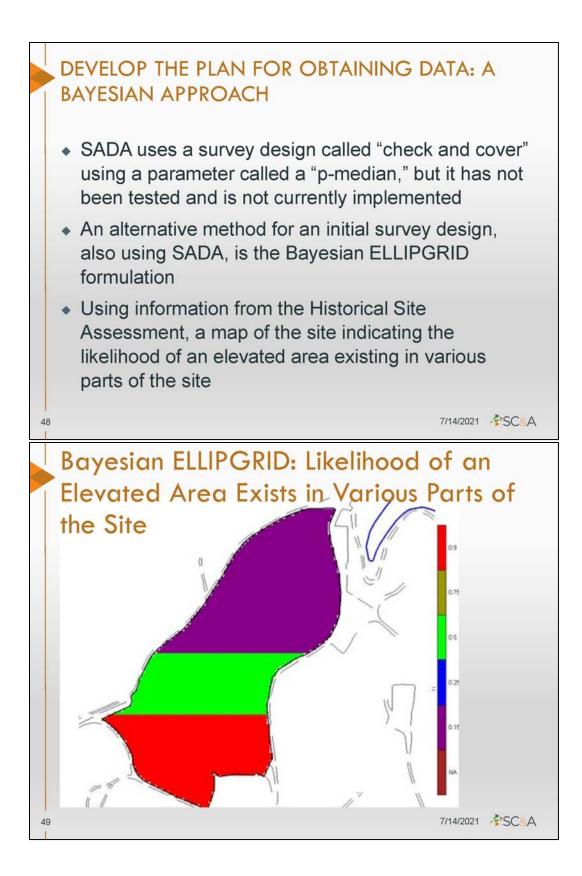
## SPECIFY PERFORMANCE OR ACCEPTANCE CRITERIA FOR DATA UNCERTAINTY

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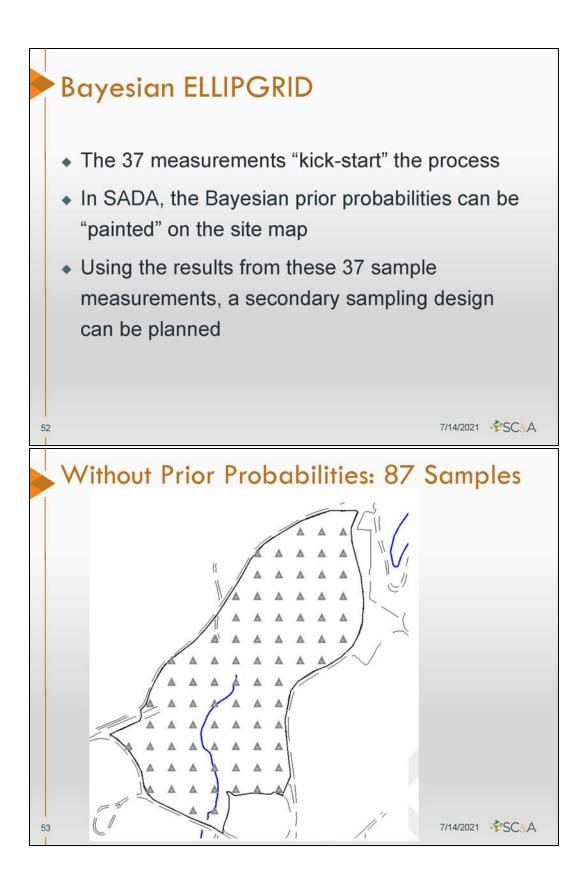
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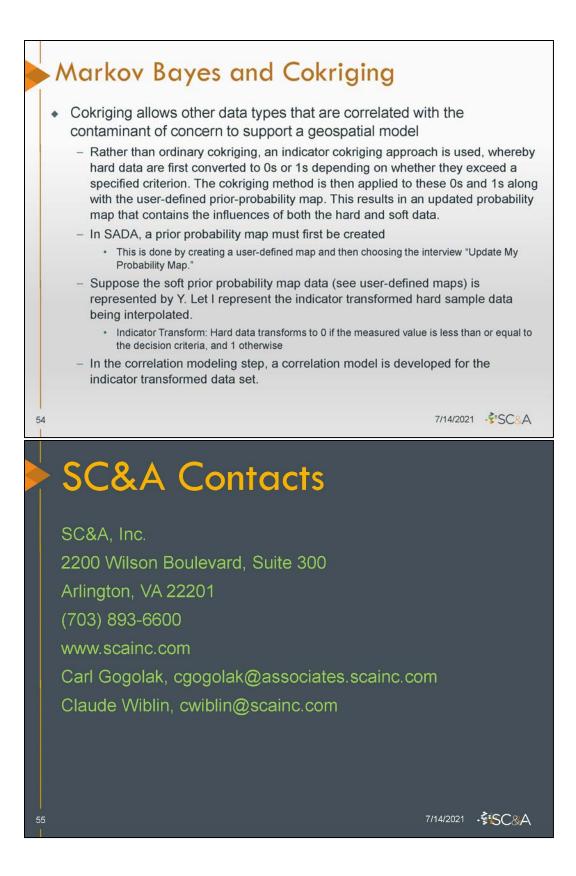
- Statistically rigorous quantitative application of measurement quality objectives in MARSAME and MARLAP apply equally well to field measurements of radiation and radioactivity, although MARSSIM Revision 1 did not include such objectives explicitly
- Essential guidance for measurement uncertainties in the ISO GUM (ISO IEC Guide 98-3 2008(E), "Uncertainty of Measurement," Part 3, "Guide to the Expression of Uncertainty in Measurement")
  - De facto standard for estimating the uncertainty associated with measurements of any type
  - GUM methodology essential for the assessment of measurement uncertainty but not previously treated in MARSSIM





Bayesian E	LLIPGRID: SADA Inpu	t
	Sample Design Bayesian Ellipgrid Calculates search grids based on prior knowledge about site conditions.	
	Hot Spot Search (2d)	
	Grid Definition Grid Square Length of X side Length of Y side X/Y Ratio	
	Shape Definition Hot Spot Shape Eliptical Shape: 1.0 is a circle Hot Spot Orientation © Random	
	C Degrees Refresh Hot Spot Definition C Area of the hot spot 7853.9816339	
	Major radius length     50 Probability	
50	Probability hotspot exists and we miss i	7/14/2021 <b>∳SC</b> &A
Initial Sur	vey Design: 37 Sam	nples
Initial Sur	vey Design: 37 Sam	nples
Initial Sur	Sil (	
		0.90
	Sil (	0.90
		0.90 0.75 0.50 0.25





#### 3.1.3 Nuclear Energy Institute Presentation

Speaker: Bruce Montgomery, NEI

\*\*No presentation materials (e.g., Microsoft PowerPoint slides) exist for this presentation\*\*

### 3.2 Day 1: Geospatial and Statistical Methods

# 3.2.1 EPRI Presentation: Experiences with Geospatial and Statistical Based Surveys of Subsurface Soil (ADAMS Accession No. ML21208A215)

Speakers: Rick Reid and Rich McGrath, EPRI

#### 3.2.1.1 Presentation Materials



### Overview

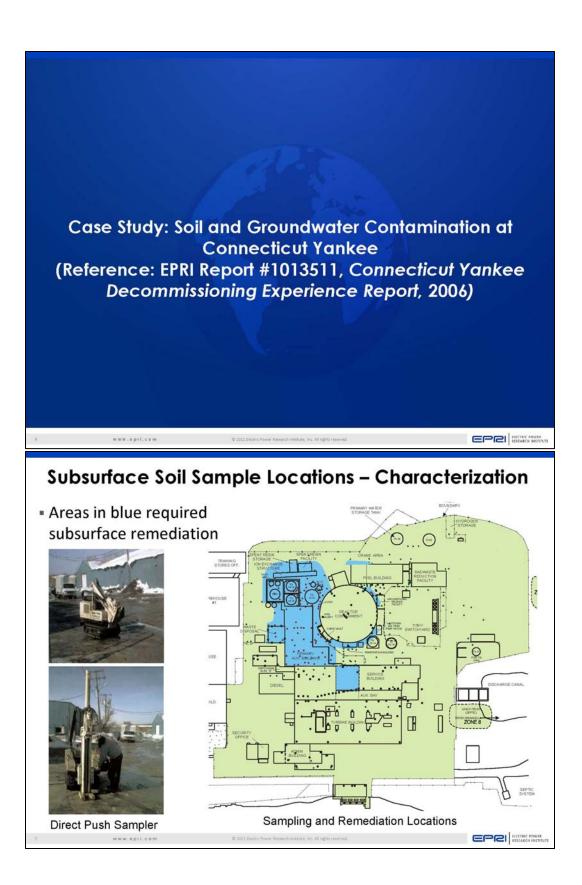
- Most sites undergoing decommissioning have not experienced substantial issues with residual radioactivity in the environment
  - Some common areas of isolated contamination
- Monitoring and record keeping during operations are key to identification of potential areas of concern
  - NEI 07-07 groundwater protection initiative
  - 50.75(g) documentation process

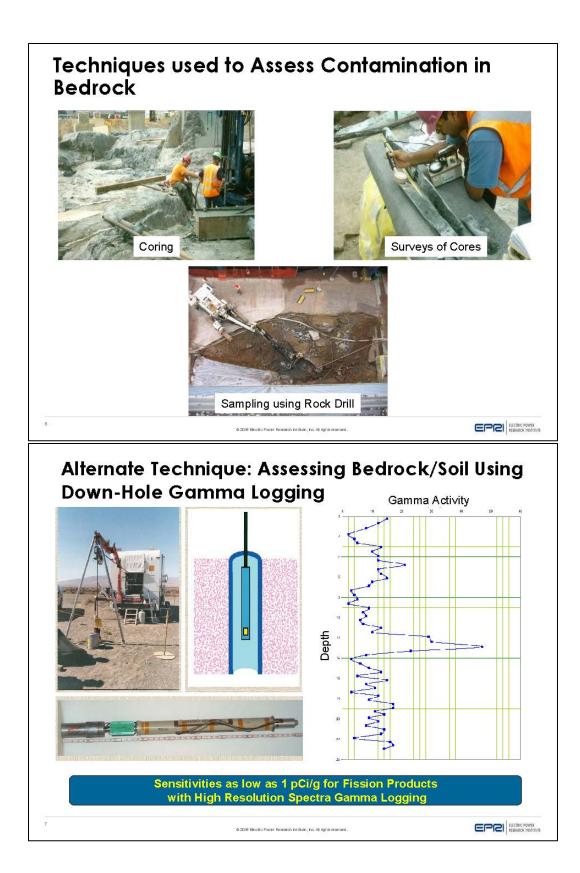
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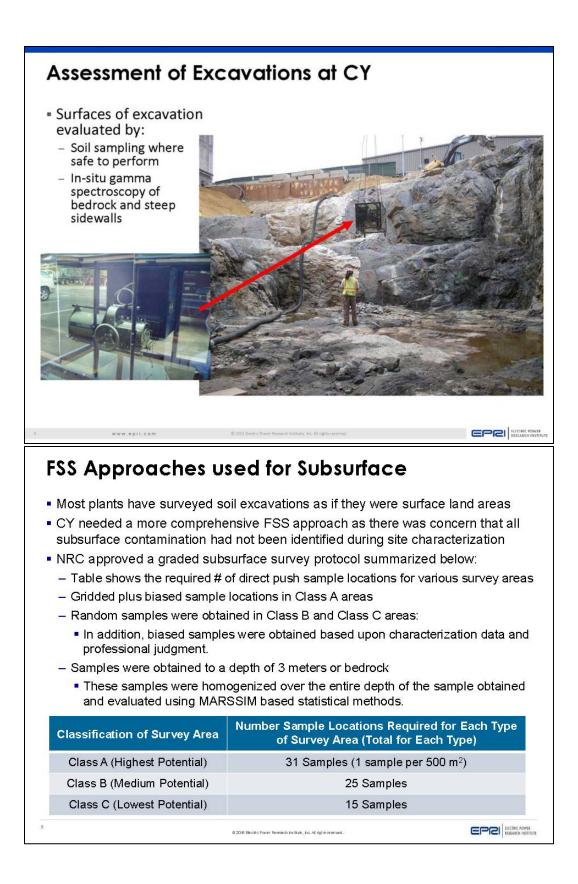
- With the exception of well-known but isolated cases, groundwater monitoring in the current fleet has not identified substantive issues
  - Remediation has been implemented, as warranted
    - For example, in most cases, pump-and-release and monitored natural attenuation techniques have been practiced

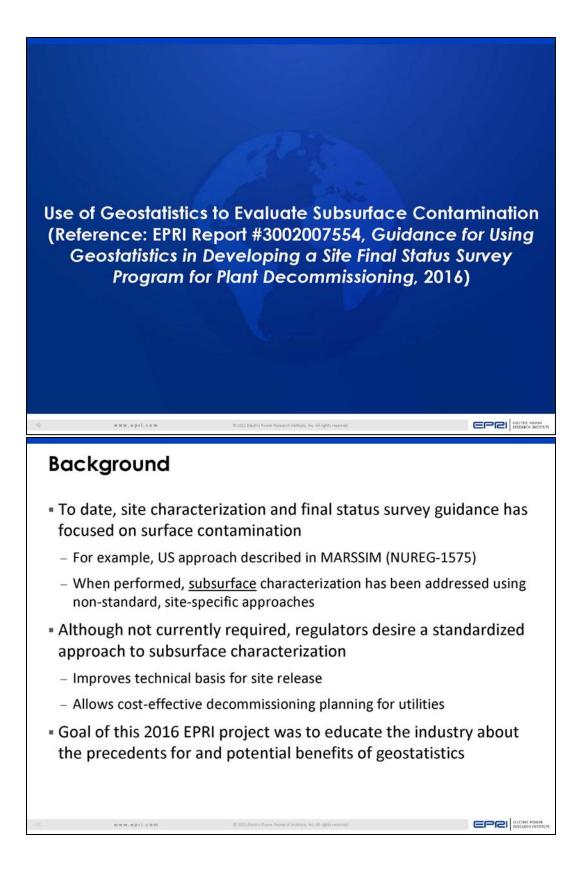
### Scoping and Characterization Surveys Land Areas

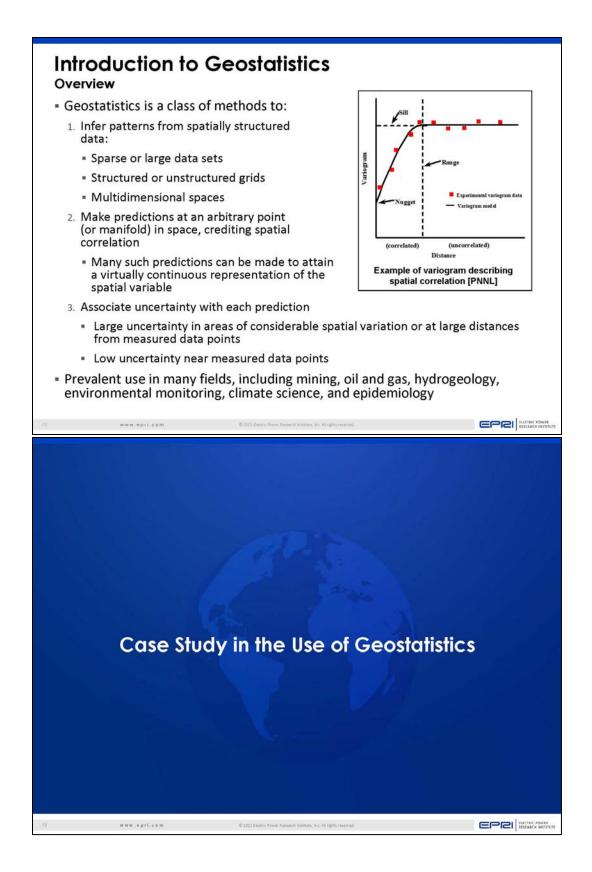
- To support decommissioning, the extent of radiological contamination in site areas needs to be determined
  - Surveys biased based on Historical Site Assessment
  - Information collected during other work included (i.e. soil samples collected during Groundwater Monitoring well installation)
  - Systematic sampling done when no events have occurred in an area
  - Additional sampling to bound contamination horizontally and vertically, if detected
    - Determines limits of the required remediation
  - Need to evaluate for Hard To Detect Nuclides (HTDN, i.e., Alpha, Pure Beta nuclides) early in the process
- Information used to inform remediation and Final Status Survey (FSS) design

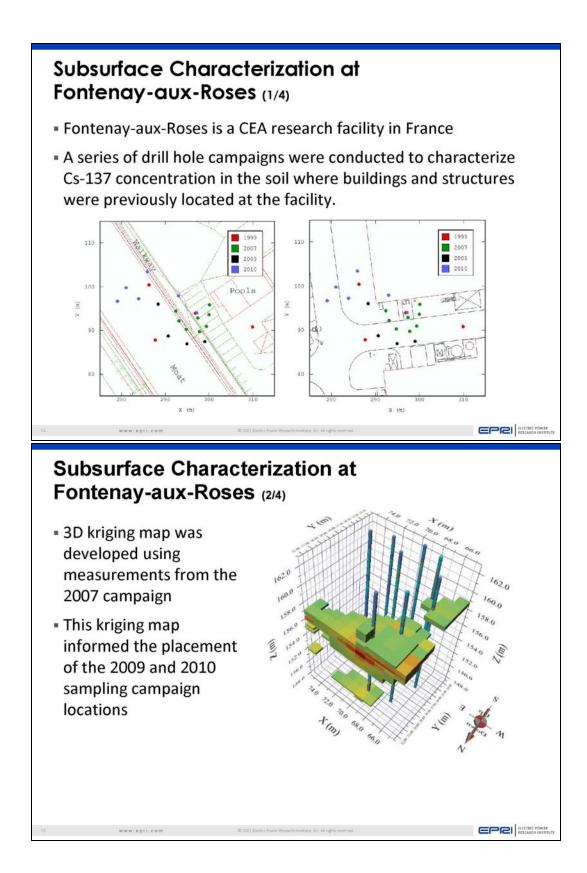


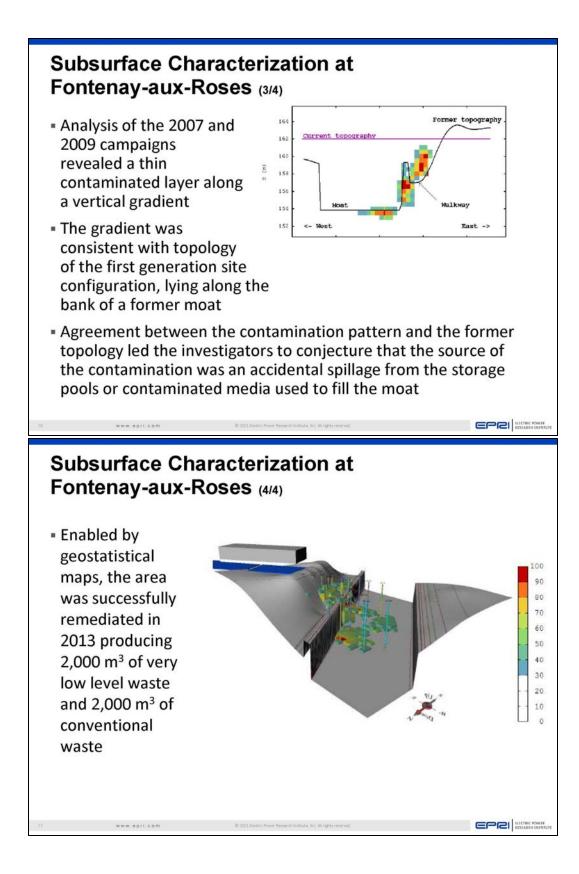








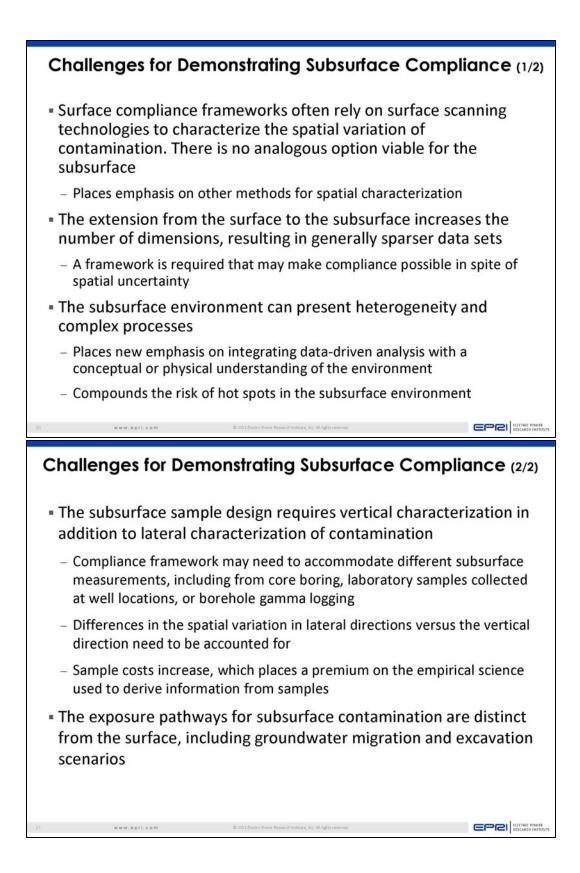


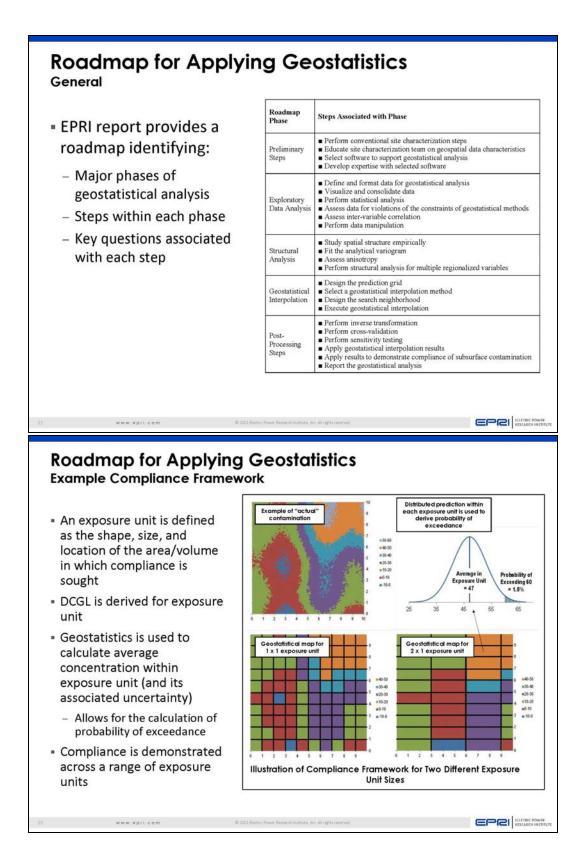


### Software Review (1/2)

- A large set of geostatistical software products was reviewed as part of the EPRI project
- Factors considered when appraising geostatistical software products included:
  - Cost
  - User interface
  - Flexibility
  - Algorithm availability
  - Visualization capabilities
- The review extended to contemporary standalone software, contemporary libraries deployed by common programming languages, and software with historical precedent

Software R	levie	<b>9</b> 1	N	(:	2/2	2)														
Software (Developer)	Cost	Dimensionality	Directed Workflow?	Exploratory Data Analysis	Sample Design / Optimization	Structural Analysis	Anisotropic Variograms	Point Kriging	Block Kriging	Universal Kriging	Co-Kriging	Indicator Kriging	Spatial-Temporal Krgiing	Discontinuities / Complex Geometries	Conditional Simulation	Cross-Validation	Fate and Transport Modeling	Dose Assessment	Geographical Information System	Highlights
ASCEM (U.S. DOE)	Proprietary	3D	n	n	n	n	n	n	n	n	n	n	n	n	n	y	y	n	n	model assimilation with flow and transport predictions
Earth Volumetric Studio (C Tech)	High	3D	n	у	у	у	y	y	n	n	n	y	n	n	n	n	n	n	у	block diagram interface, treatment of geological lithofication, borehole optimization
geoR and RGeostats (R Software)	Free	3D	n	y	n	y	у	y	y	y	y	y	n	y	y	у	n	n	п	exemplary combination of breadth and depth
Geostatistical Analyst (ESRI)	High	2D	y	y	n	y	y	y	n	y	y	y	n	n	y	у	п	n	y	high degree of user control, user-friendliness
GS+ (Gamma Design Software)	Low	2D	n	y	n	y	y	y	y	y	y	y	n	y	y	y	n	n	n	abundance of autocorrelation measures
GsTL (C++)	Free	3D	n	n	n	п	n	y	n	y	y	y	n	n	y	n	n	n	n	generic programming paradigm
HPGL (Python)	Free	3D	n	n	n	y	y	y	n	y	y	y	n	n	y.	n	n	n	n	efficient and parallelized algorithms
HydroGeoAnalyst (Schlumberger)	High	3D	n	n	n	n	n	у	y	y.	n	n	n	n	n	n	n	n	y	integrated data management utilities
lsatis (Geovariances)	High	3D	у	у	n	у	у	у	у	у	у	у	n	у	у	у	n	n	у	journal file, principal component analysis, abundance of variogram model forms, block kriging in complex subregions, suppored by active R&D
Kartotrak (Geovariances)	High	3D	у	у	у	у	n	у	п	n	у	n	n	n	n	n	n	n	у	real-time data streaming, highly structured workflow, MARSSIM and ISO 8550 sampling protocols
mGstat (MATLAB)	Free	3D	n	n	n	y	y	y	n	y	n	n	у	n	у	n	n	п	n	interfaces for gstat and SGeMS
Native command set (SAS)	Free	2D	n	y	n	y	y	y	n	y	n	n	n	n	y	n	n	n	п	automated exploration of many variograms
SADA (University of Tennessee)	Free	3D	y	у	у	y	у	у	n	n	у	y	n	n	у	у	n	у	y	area of concern maps, map arithmetic, sampling optimization, remediation cost-benefit analysis
SGeMS (Stanford)	Free	3D	n	у	n	у	у	y	у	у	у	y	n	n	у	n	n	n	n	optional command line interface, downscaling prediction multiple-point geostatistics
Surfer (Golden Software)	Low	2D	n	у	n	у	y	у	у	у	n	n	n	y	n	у	n	n	у	native scripting language
T-Progs (Lawrence Livermore)	Free	3D	n	n	п	у	у	n	п	n	n	y	n	y	у	n	n	n	п	transition probability / Markov chain geostatistics
VSP (Pacific Northwest NL)	Free	2D	y	y	y	у	n	y	у	n	n	y	у	n	n	n	n	n	n	Walsh's outlier test, data quality objective (DQO) based sampling planning, economic analysis

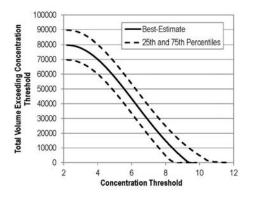




## **Other Application Capabilities**

- Identifying hot spots
  - Statistical methods-without spatial awareness-cannot be used to identify hot spots
  - Less sophisticated interpolation methods can be used, but can be more susceptible to bias for sparse data sets
  - Geostatistical interpolation also allows the analyst to assess contamination maps at different levels of conservatism
- Estimating likelihood of exceeding some concentration threshold
- Visualizing/estimating volume of environment exceeding some concentration threshold
  - Helps investigators identify areas of concern, e.g., requiring remediation
  - Can calculate remediation area as a function of threshold (see right) or as a function of confidence

www.epri.co



## **Key Findings of EPRI Report**

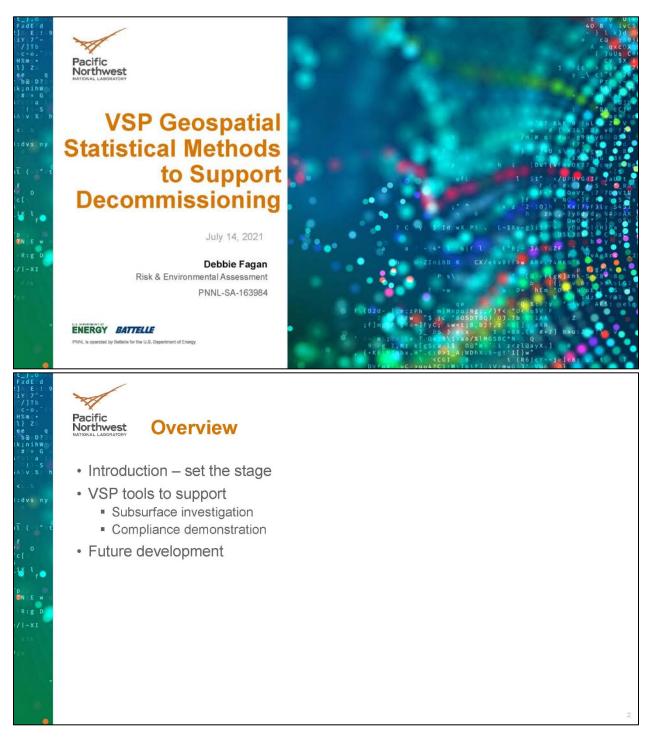
- The use of geostatistics addresses numerous challenges associated with subsurface compliance demonstration and provides additional insight to augment existing procedures for surface characterization
- Various nuclear regulators have acknowledged the use of geostatistics as a valid response to challenges associated with subsurface characterization
  - In 2012, the U.S. NRC published NUREG-7021, which endorses the use of geostatistics for decommissioning applications
  - In 2016, the CEA published an ISO standard articulating a set of principles, including geostatistical analysis, for sampling strategy and characterization of soils, buildings, and infrastructures
- Geostatistics has been deployed for decommissioning nuclear plants, laboratories and research facilities in France, Spain, and Belgium, among other countries, leading to tangible cost savings.
  - At the Brennilis and Chooz A NPP decommissioning sites, for instance, geostatistics has been used to optimize remediation and excavation activities

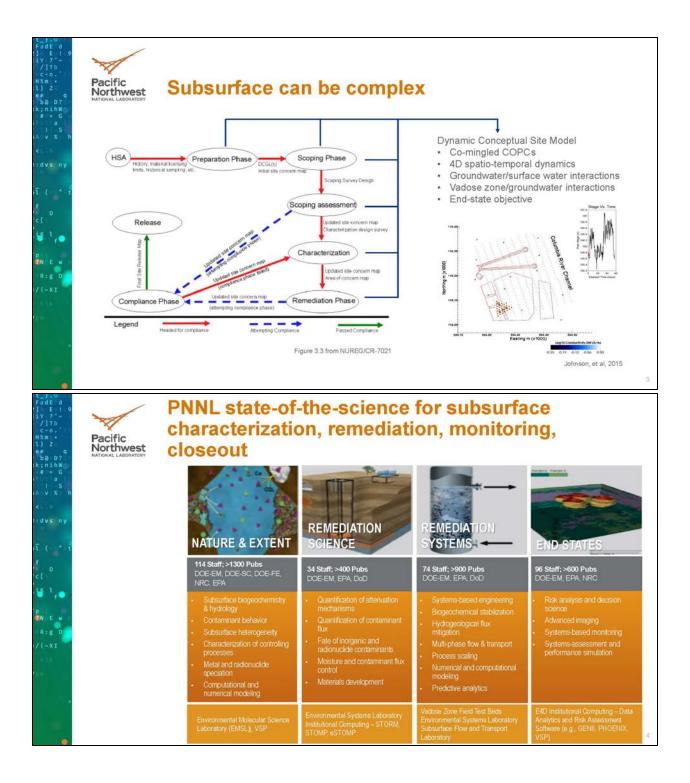


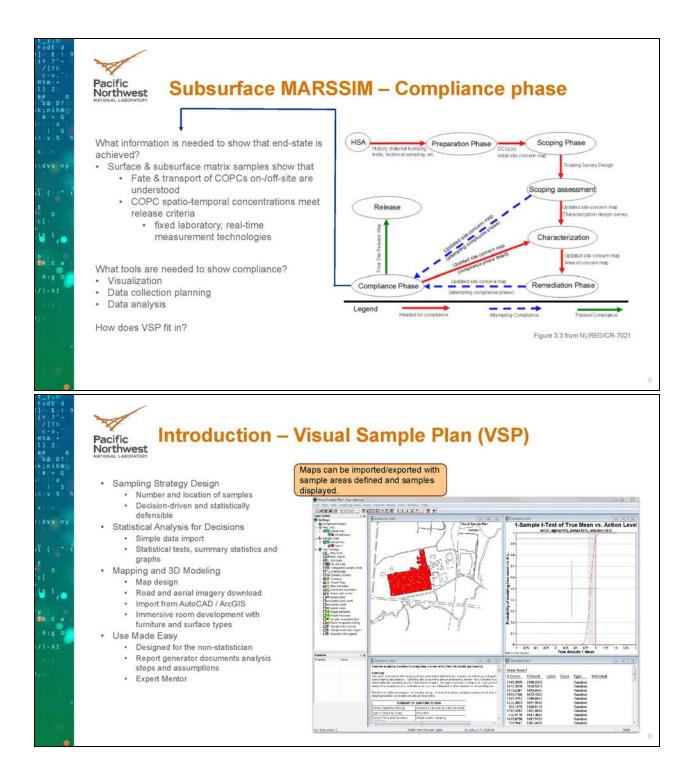
# 3.2.2 VSP Geospatial Statistical Methods to Support Decommissioning (ADAMS Accession No. ML21208A216)

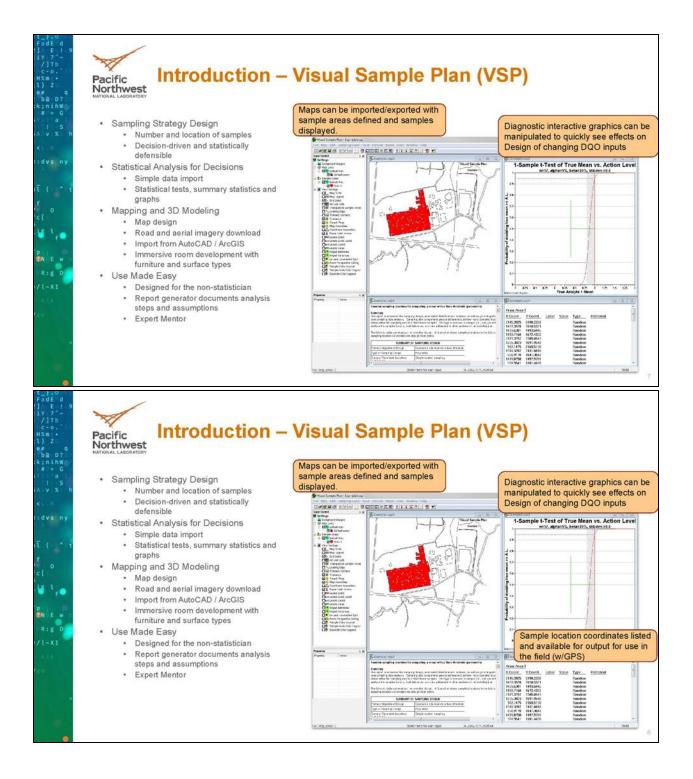
Speaker: Debbie Fagan, PNNL

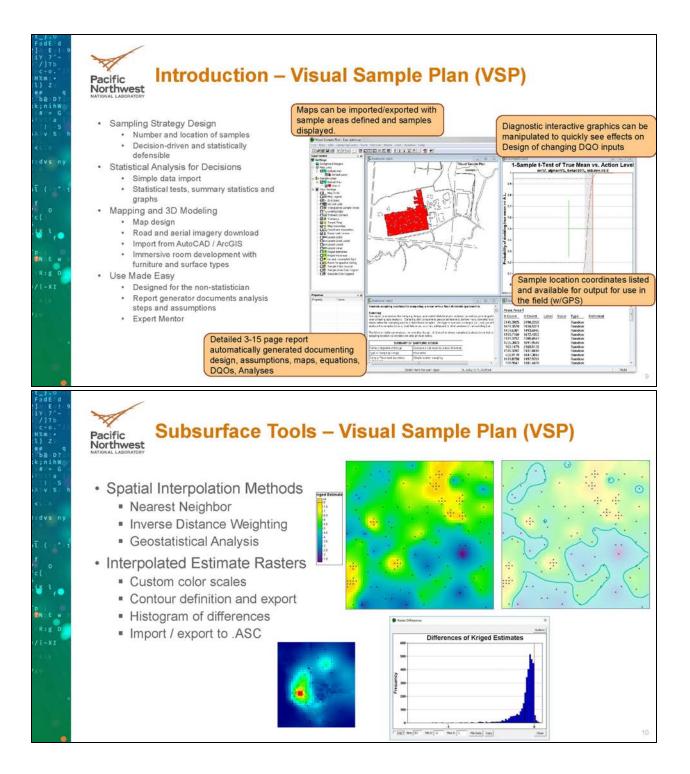
### 3.2.2.1 Presentation Materials

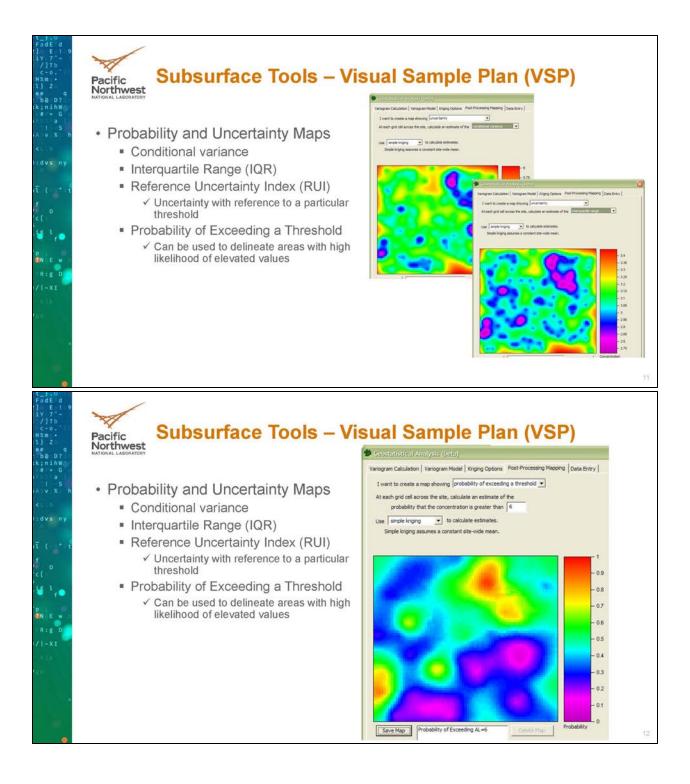












## **Spatial Analysis: Uncertainty Boundaries**

Analysis Goal:

Pacific Northwest

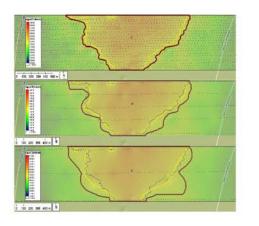
• Delineate boundaries based on interpolated spatial maps that account for uncertainty

Method Used:

- Delineate areas based on probability of exceeding a threshold
- Can also create contours based on the UCL of the kriged estimates

Example Statements:

• For a given location outside the boundary, there is 95% confidence that radiation levels do not exceed a specified threshold



July 23, 2021



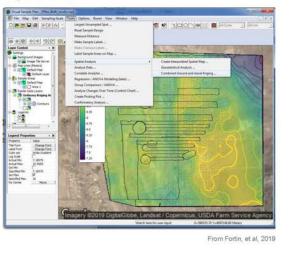
## **VSP Future development**

Sample bookkeeping:

- · GW well, borehole sampling
- · GPS survey parameters

Geospatial analysis

- Anisotropic variogram estimation
- · 3-D kriging
- · Bayesian kriging
- · Fixed rank kriging



July 23, 2021



### References

Fortin, Dan. "Spatial Prediction with Observations at Multiple Spatial Scales", AMS Technical Exchange, Las Vegas, May 16, 2019. PNNL-SA-143441.

Johnson, Tim, et al (2015). "Four-dimensional electrical conductivity monitoring of stage-driven river water intrusion: Accounting for water table effects using a transient mesh boundary and conditional conversion constraints". *Water Resources Research*. 10.1002/2014WR016129.

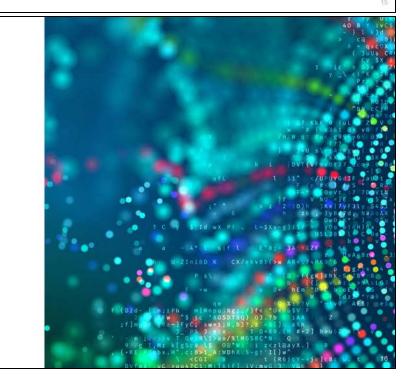
"A Subsurface Decision Model for Supporting Environmental Compliance." NUREG/CR-7021.

"Multi-Agency Radiation Survey and Site Investigation Manual (MARSSIM)." NUREG-1575, Rev. 1.

Visual Sample Plan (VSP), Version 7.16. Pacific Northwest National Laboratory, Richland, WA "Using the Triad Approach to Streamline Brownfields Site Assessment and Cleanup – Brownfields Technology Primer Series." Brownfields Technology Support Center, US EPA Office of Solid Waste and Emergency Response. Washington, DC, June, 2003.



Thank you



### 3.3 Day 2: Opening Presentations

#### 3.3.1 MARSSIM Subsurface Background

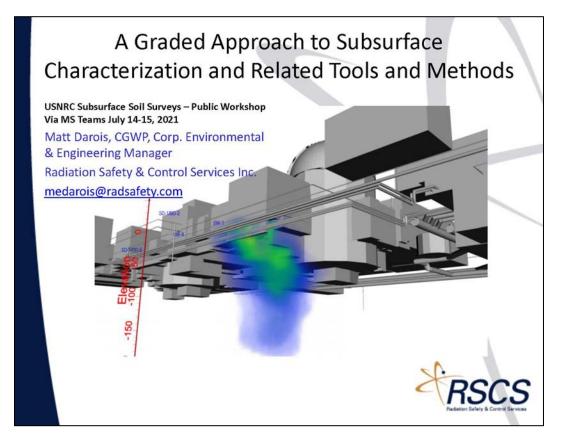
Speaker: Kathryn Snead, U.S. Environmental Protection Agency (EPA)

\*\*No presentation materials (e.g., Microsoft PowerPoint slides) exist for this presentation\*\*

# 3.3.2 A Graded Approach to Subsurface Characterization and Remediation and Related Tools and Methods (ADAMS Accession No. ML21208A217)

Speaker: Matt Darois, Radiation Safety and Control Services Inc. (RSCS)

### 3.3.2.1 Presentation Materials



## Outline History of Characterization and Remediation Historical Approaches - Legacy Sites (pre CERCLA/RCRA) vs Contemporary Sites (1980's-Present) Triad and Graded Approach at Nuclear Sites Advances in Tech Supporting Graded Approach Improved synergy between geologic/hydrogeologic data and facility design, operations/work practices and system arrangement Applied Examples Characterization, CSM/CDE use Non-Destructive Evaluation (NDE) Characterization Integration rscs History of Subsurface Characterization and Remediation **Historical Approaches** - "Iterative Investigations": "Mobilize, dig, sample, demobilize, lab test, assess data, remobilize, remediate, lab test, assess data, repeat until clean" Historical Land Use Pre ~1980's more uncertain 1980's/90's Expedited Site Characterization (ESC) · Objective: Reduce overall characterization and remediation costs · Field Measurement and decision-making during assessment and remediation tasks 2003 International Tech and Reg Council (ITRC): Developed Systematic Triad Approach based on ESC https://itrcweb.org/home Funded by DOE and USEPA Mid 2000's: wide adoption of Triad concepts (USEPA)

# **Triad Approach**

- Systematic Planning:
  - Land use Survey / Historical Site Assessment
  - Develop a dynamic Conceptual Site Model (CSM)
     CSM drives characterization plan and methods
- Dynamic Work Strategies:
  - DQO's
  - The characterization plan's tech basis is the CSM
  - Characterization data driven decision making in the field
    - Characterization and Remediation
  - Characterization methods selected to meet DQO's with rapid deployment capabilities/tech
- Real-Time Measurements:
  - Mobile labs, and instrumentation
  - Remote sensing, GIS/GPS data integration with digital twins

# Benefits

- Front-loads cost into CSM and Site Investigation:
  - Reduces multiple field mobilizations
  - Reduce overall characterization/remediation duration
  - Iterative and dynamic technically defensible characterization remediation approach
  - Limits remediation to targeted areas above action levels
- Invest in characterization to reduce remediation and waste disposal costs:
  - Characterization, targeted remediation Costs <<<< Rad Waste Shipping & Disposal Cost
- Well suited to address radiological contamination
  - Practical Remediation Options: Removal, Mitigation, MNA/decay



https://triadcentral.clu-in.org/

rscs

#### Technology and Strategy Advancements Conceptual Site Model (CSM)

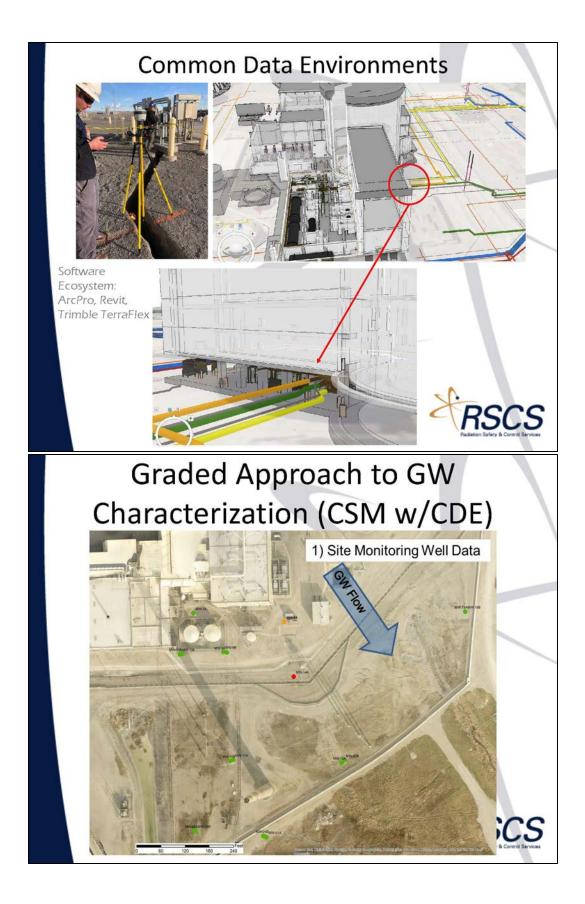
- No longer just a "document with figures in it"
  - Geographic Information Systems:
    - SSC risk ranking (buried pipe and GW, NEI 09-14 and 07-07)
    - HSA integration
    - ODCM/land use data integration
    - GW/Hydrogeologic data
    - Site boundaries/areas/use
    - Realtime integration with GPS platforms
    - LiDAR and Digital Survey Integration
- Building Information Models (BIM)
  - Architectural, Mechanical (system) and Structural facility data-embedded in 3D digital twin
    - Facility Layout, Construction, System design and Orientation Relative to CSM Areas of Interest

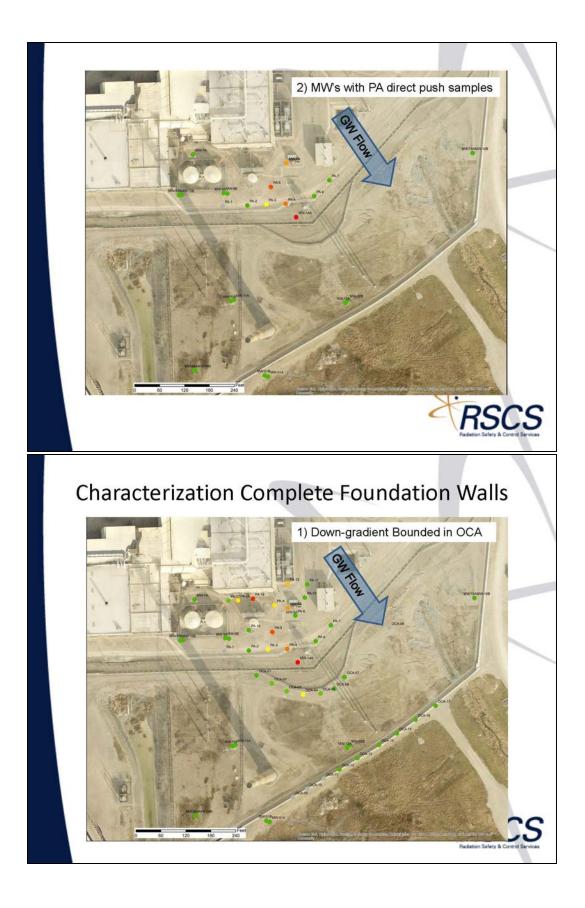
RSCS

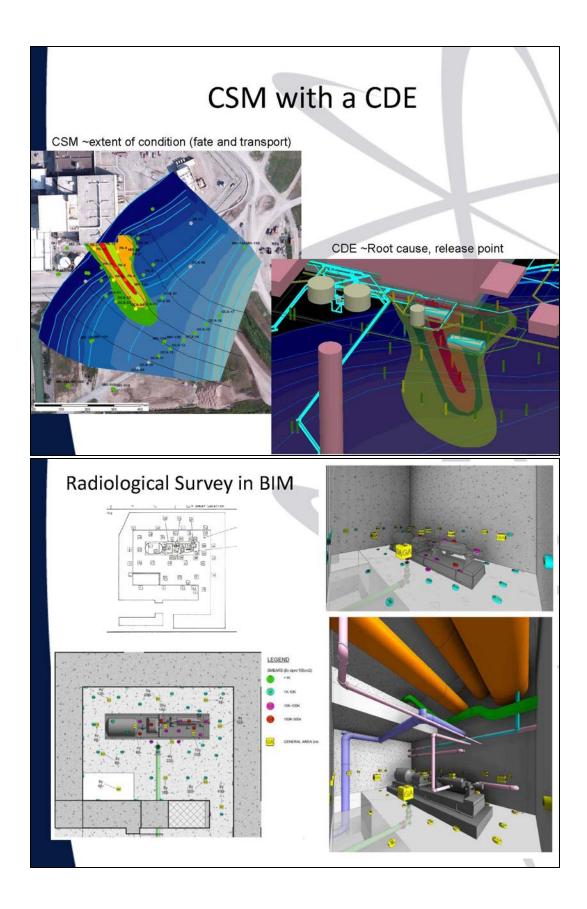
- Integration with GPS and Plant structural and Mechanical Drawings
- LIDAR and Digital Survey Integration
- Common Data Environment (CDE):
- GIS + BIM (digital twin)= CDE (Spatial model w/database)
- The CDE becomes the data display and analysis tool for the CSM

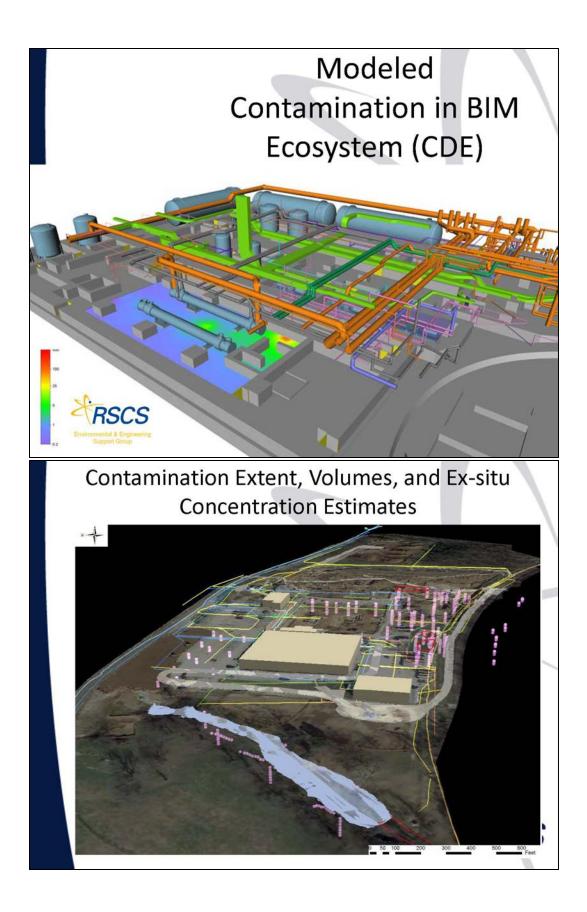
### The Use of a CDE is Well Suited At Nuclear Facilities Due to Design Controls and Extensive Documentation

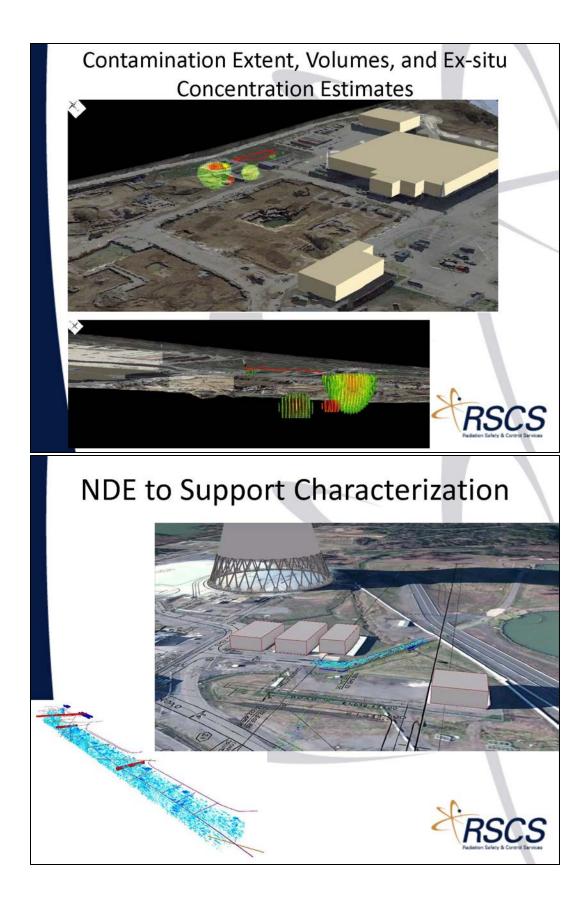
- Design Specs: MEP, Architectural, Structural, Civil
- FSAR/UFSAR
- Engineering changes
- Plant modifications
- Procedures and QA/QC
- Operations Logs
- Corrective actions records
- Environmental monitoring (REMP, NEI 07-07)
- Aging Asset Management (NEI 09-14, Maintenance record keeping)

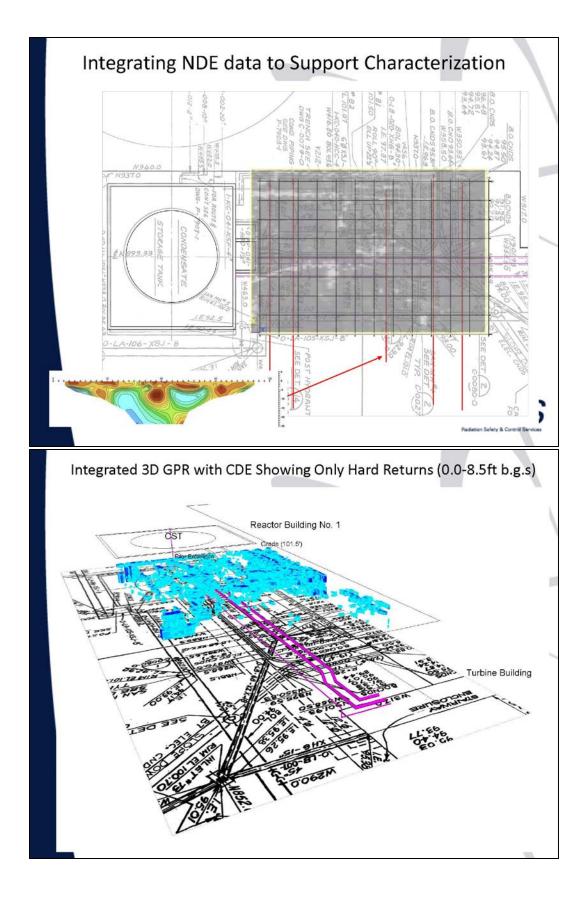


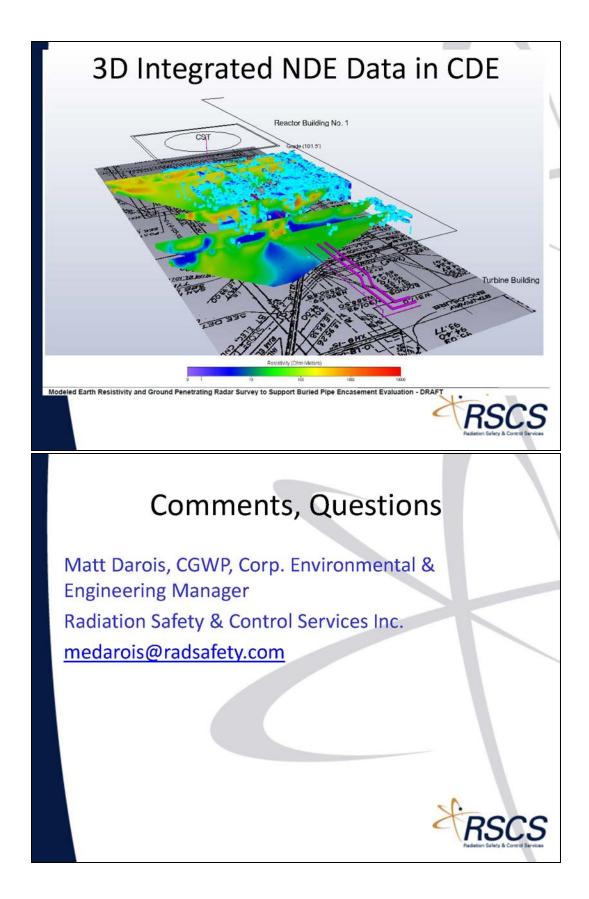












#### 3.4 Day 2: Workshop Topic on Subsurface DCGLs

3.4.1 Development of Derived Concentration Guideline Levels (DCGLs or clean-up levels) for Subsurface Residual Radioactivity (ADAMS Accession No. ML21208A218)

Speaker: Cynthia Barr, NRC/NMSS

3.4.1.1 Presentation Materials

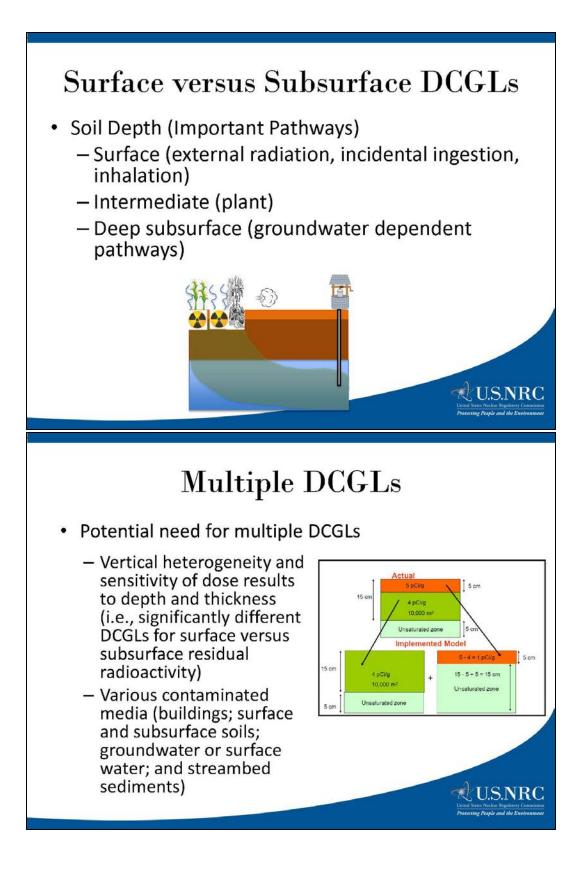


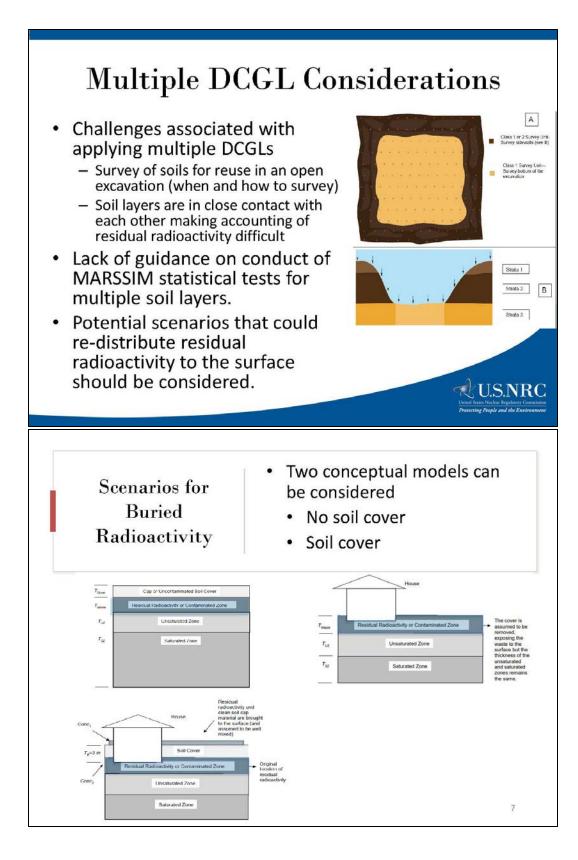
Development of Derived Concentration Guideline Levels (DCGLs or clean-up levels) for Subsurface Residual Radioactivity

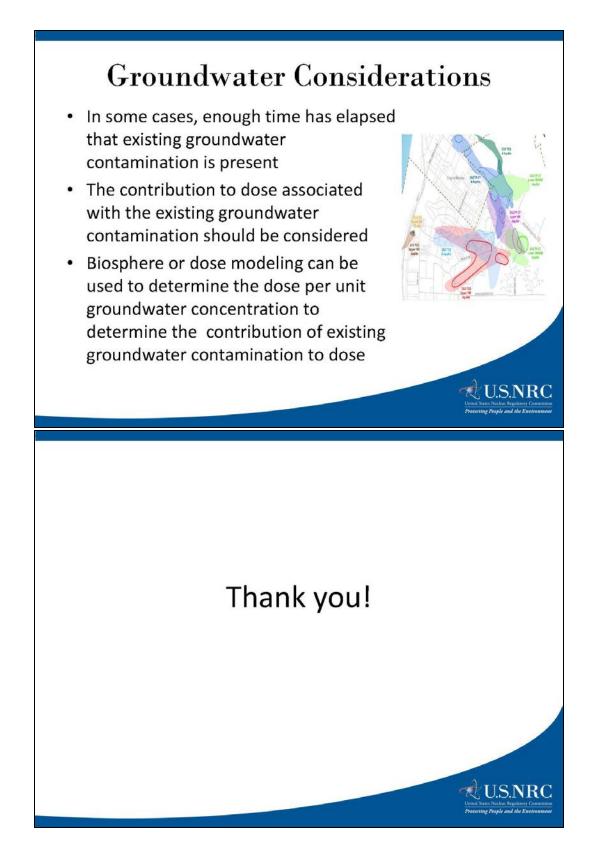
### Surface versus Subsurface DCGLs

- · What is surface soil?
  - Typically top 6 inches, but
  - Dependent on what can be scanned and
  - Dose modeling assumptions
- Typically, different radionuclides and pathways will dominate dose for surface versus subsurface soils
  - it is important to understand the importance of source parameters such as area, thickness and depth of residual radioactivity to dose through sensitivity analysis

U.S.NRC



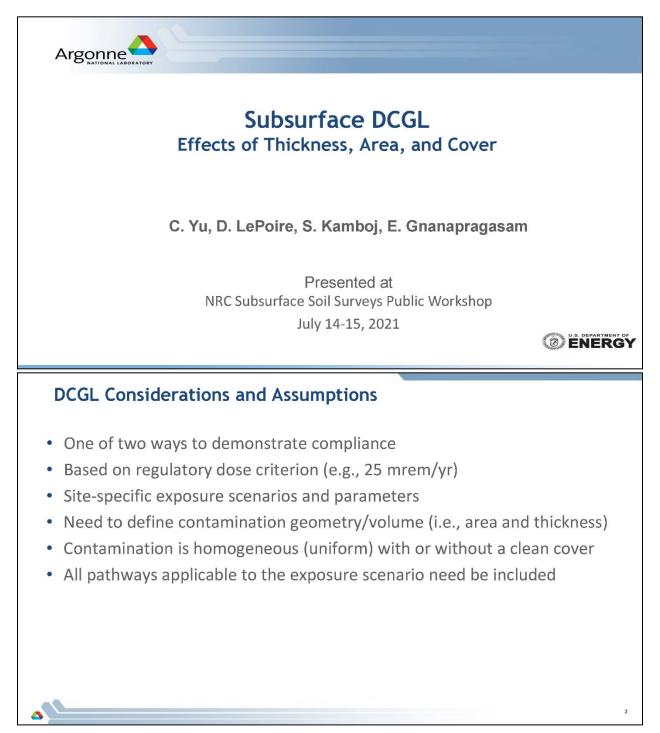


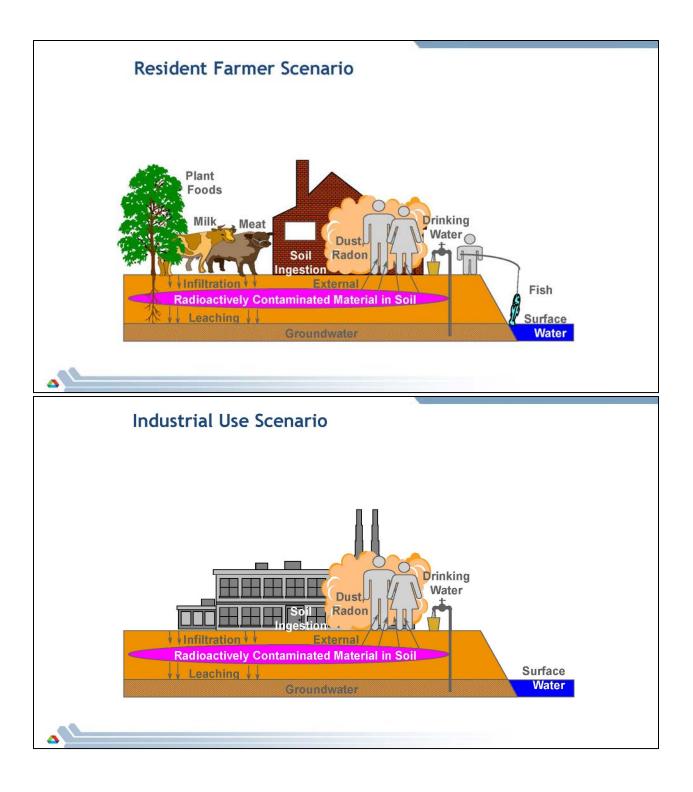


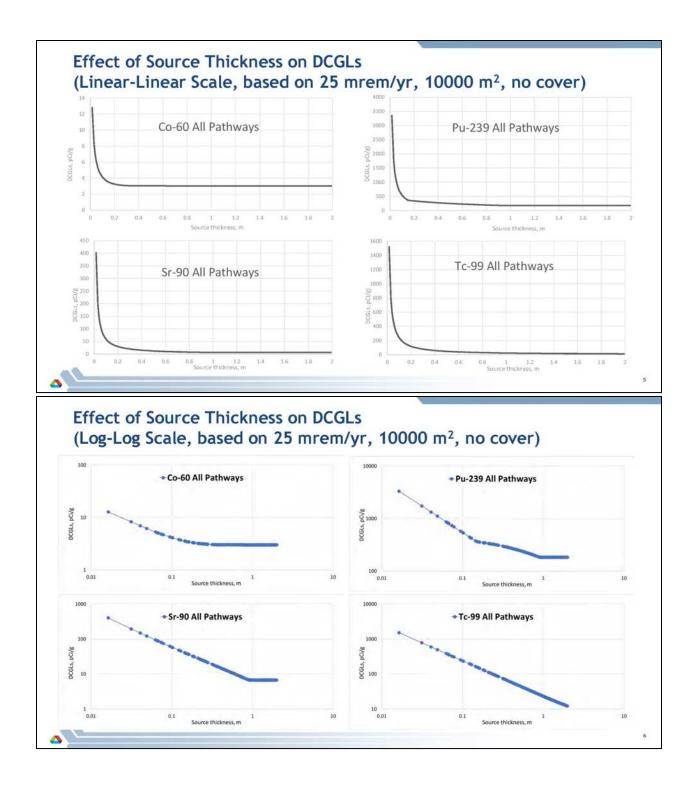
## 3.4.2 Subsurface DCGL: Effects of Thickness, Area, and Cover (ADAMS Accession No. ML21208A219)

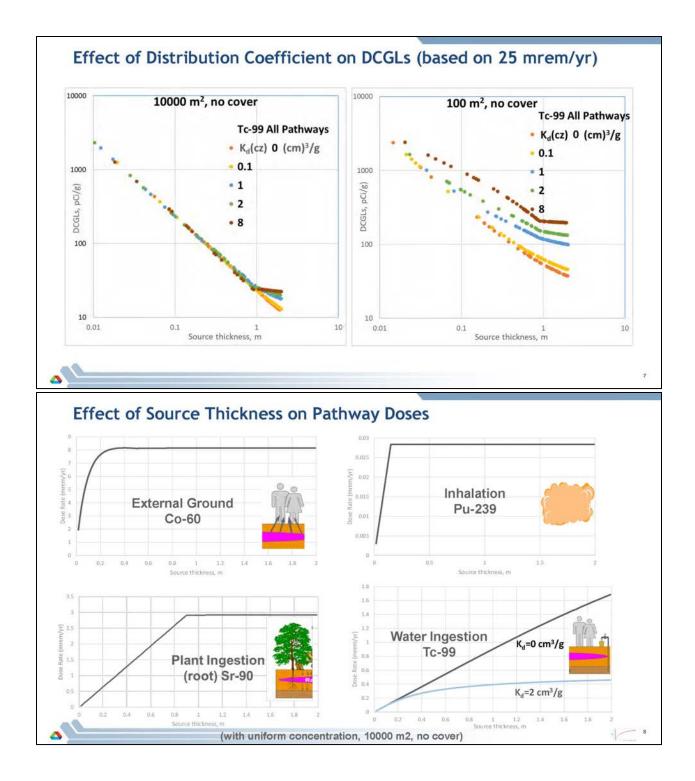
Speaker: Charley Yu, Argonne National Laboratory

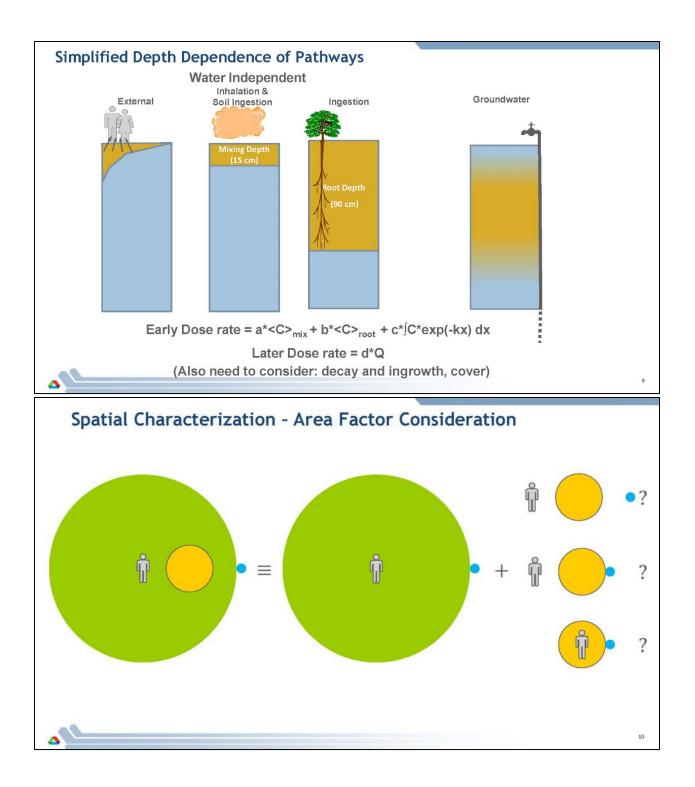
#### 3.4.2.1 Presentation Materials

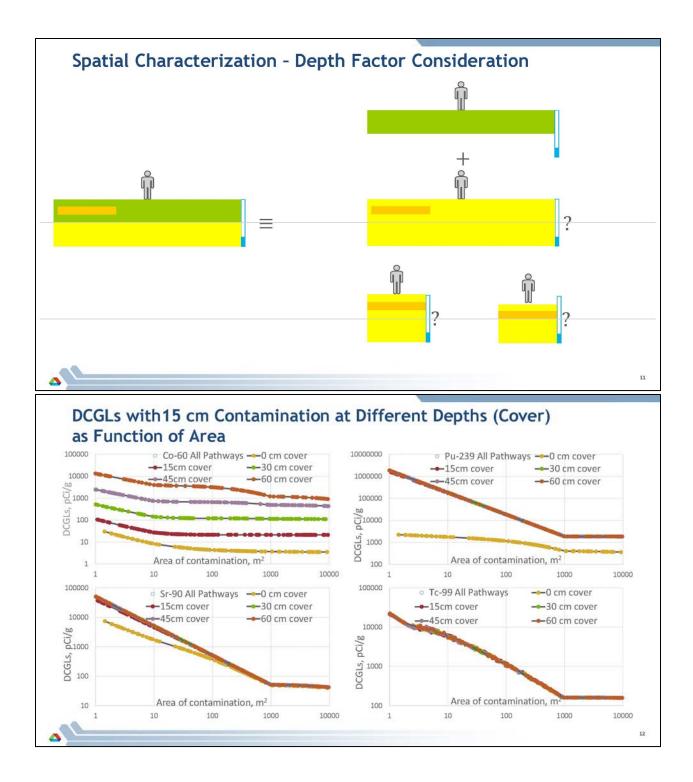












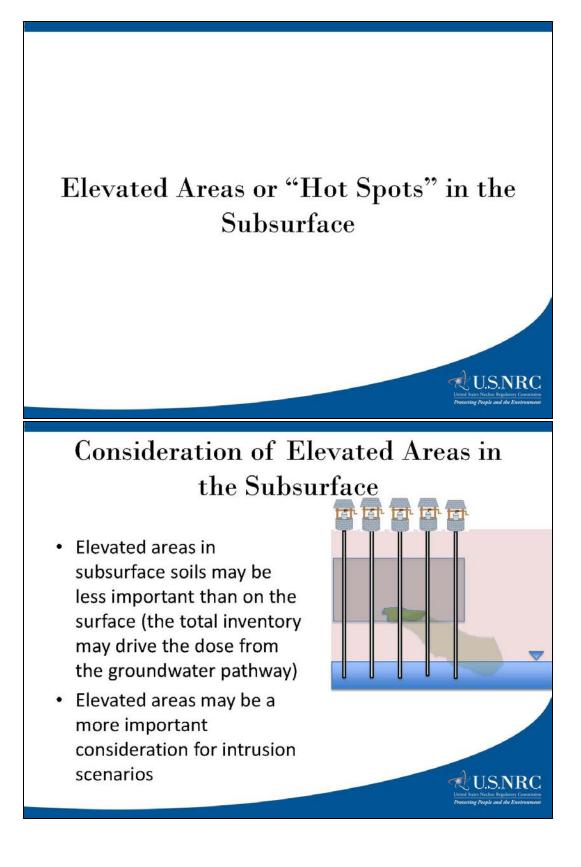
#### 3.5 Day 2: Workshop Topic on Subsurface Hot Spots

## 3.5.1 Elevated Areas or "Hot Spots" in the Subsurface (ADAMS Accession No. ML21208A220)

Speaker: Cynthia Barr, NRC/NMSS

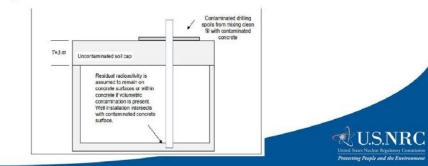
3.5.1.1 Presentation Materials





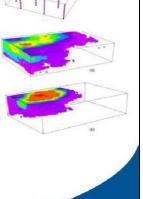
## Alternative DCGL Approaches for Elevated Areas

- In the case that open excavation surfaces are available for scan survey, DCGLemcs could be based on the intrusion scenarios, or
- The DCGLw could be developed based on the most limiting scenario



## Considerations for Elevated Areas in the Subsurface

- On the surface, scan surveys are typically used to detect elevated areas between sample locations.
- What should the rigor of the survey be to detect elevated areas where there are no exposed surfaces to scan in the subsurface?
- Could the survey be designed to detect elevated areas of a certain size based on dose modeling?
- The sample size could be based on the probability of detecting an elevated area of a certain size.



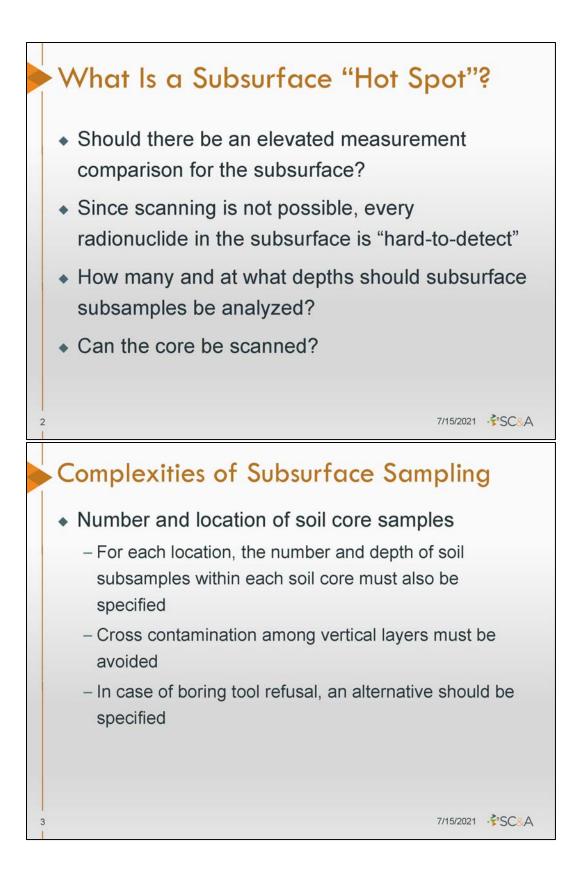


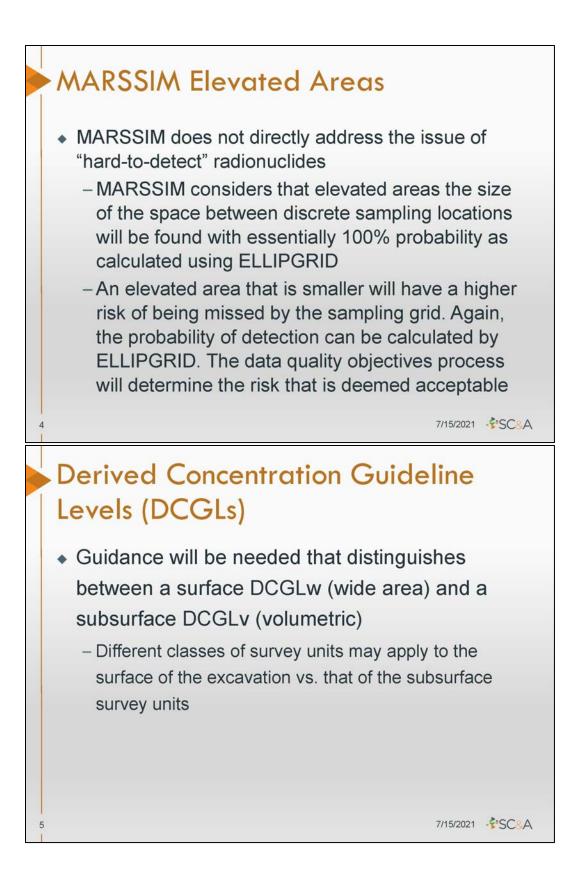
#### 3.5.2 Subsurface Hot Spots (ADAMS Accession No. ML21208A221)

Speaker: Carl Gogolak, SC&A, Inc.

3.5.2.1 Presentation Materials







## Pathways for Subsurface Residual Radioactivity

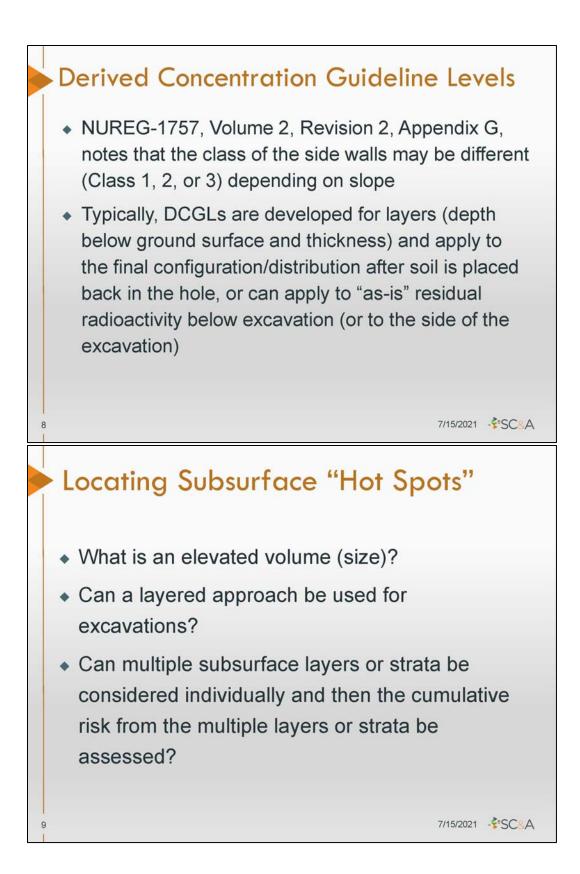
- Is the dose due to an intruder scenario or building foundation limiting?
- Is the groundwater pathway limiting?
- Is the DCGLv primarily dependent on inventory across a site? ...across a survey unit?

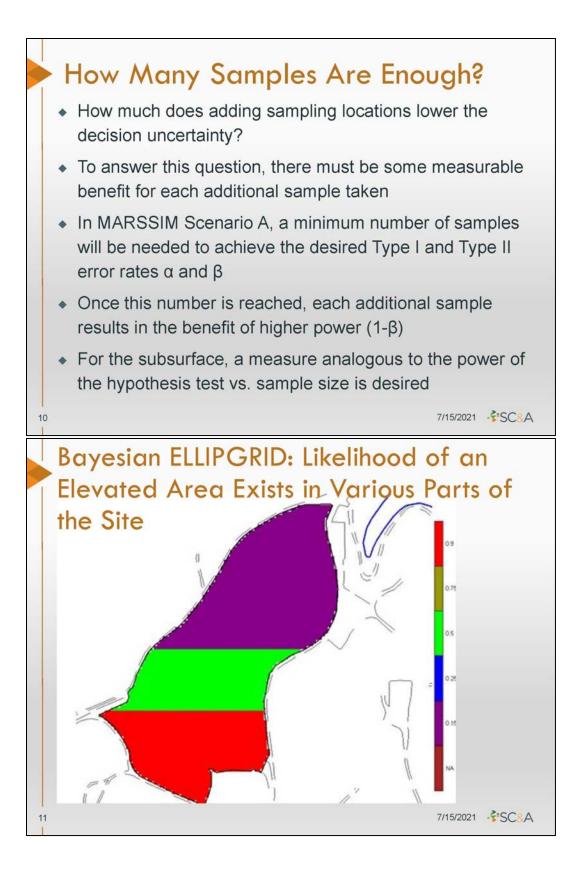
7/15/2021 SC&A

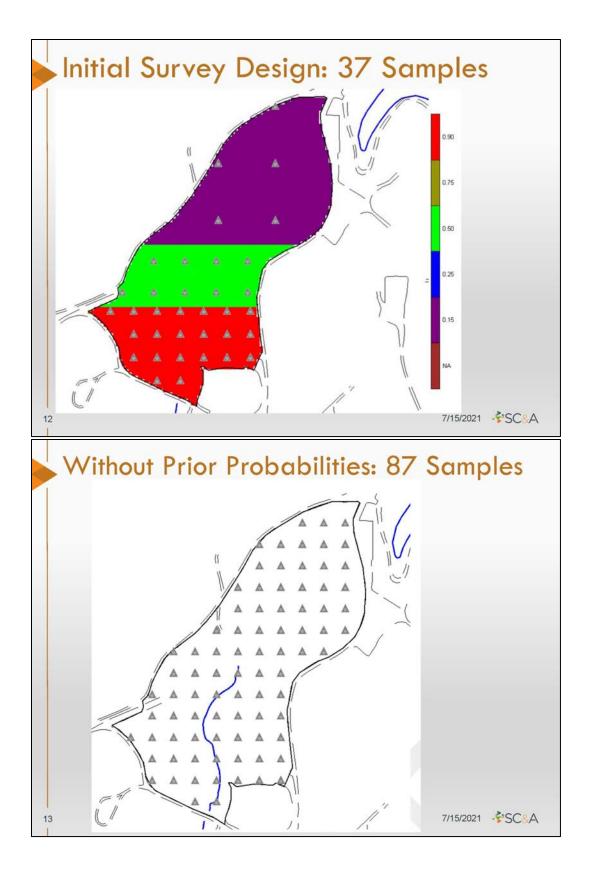
### Derived Concentration Guideline Levels

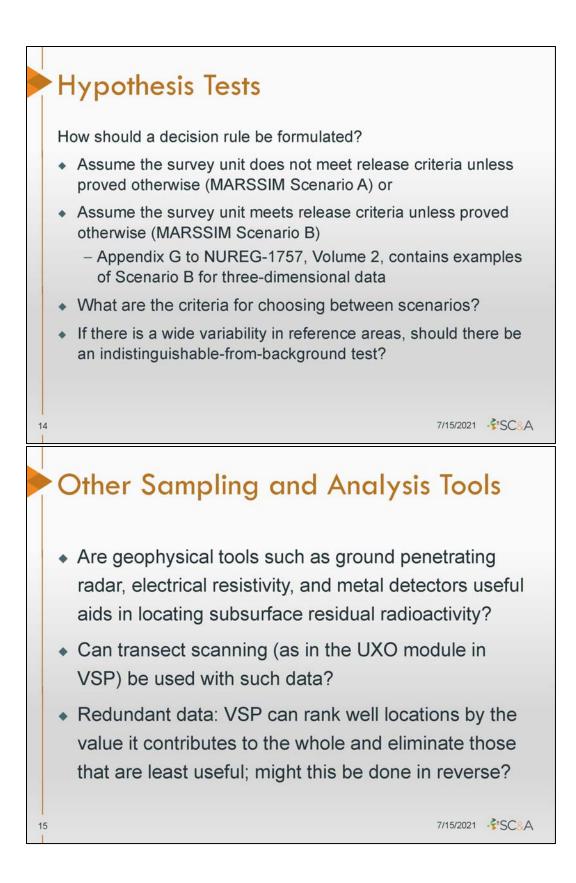
- Multiple DCGLs may be needed depending upon the radionuclides present, applicable exposure scenarios, and actual site conditions
  - It may be beneficial to develop separate DCGLs for cases such as deep subsurface residual radioactivity because of the importance of the groundwater pathway
  - Using multiple DCGLs may be more straightforward where different sources are present (e.g., residual radioactivity at the surface vs. residual radioactivity associated with buried material or from deep subsurface spills or leaks that may contain mixtures of radionuclides)

7/15/2021 FSC&A









### Update Existing Tools: VSP & SADA

- Geostatistics and other interpolation methods cannot find locations that exceed the largest value of the measurand unless there is some soft data that can drive higher concentrations (e.g., dry deposition data can extrapolate higher wet concentrations where the rainfall rate is higher)
- If indicator kriging is used to develop a probability distribution for the residual radioactivity, then a high percentile (e.g., 95%) may also extrapolate the data to higher concentrations; of course, this will require that the release criterion is expressed as an action level for that percentile

7/15/2021 SC&A

# SC&A Contacts

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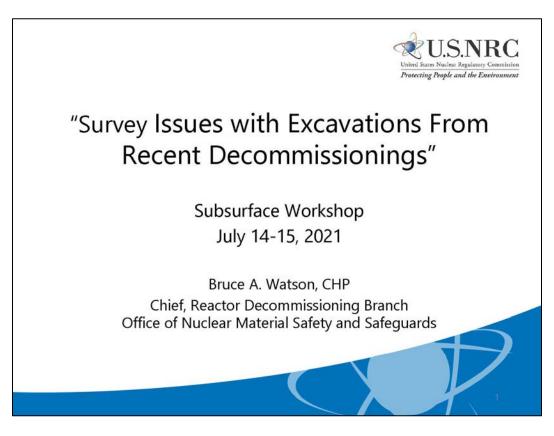
SC&A, Inc. 2200 Wilson Boulevard, Suite 300 Arlington, VA 22201 (703) 893-6600 www.scainc.com Carl Gogolak, cgogolak@associates.scainc.com Claude Wiblin, cwiblin@scainc.com

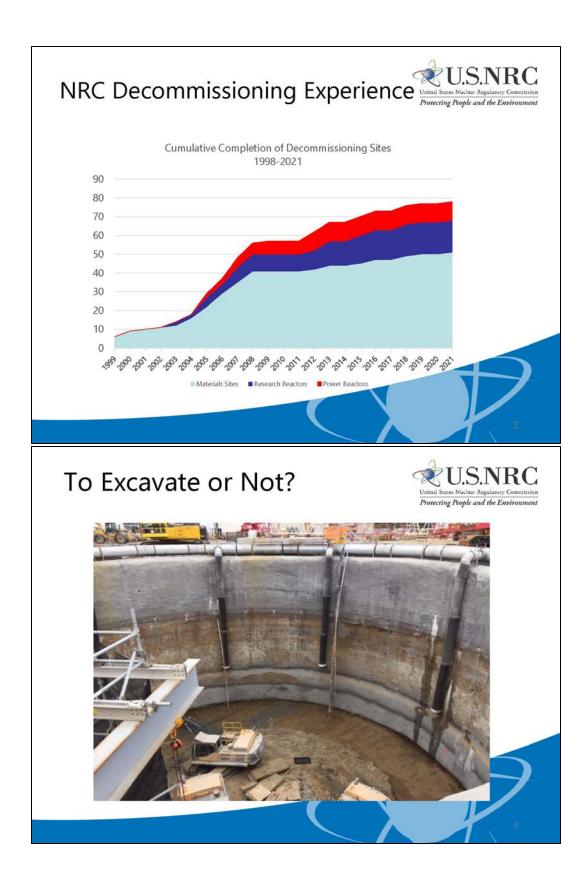
7/15/2021 SSC&A

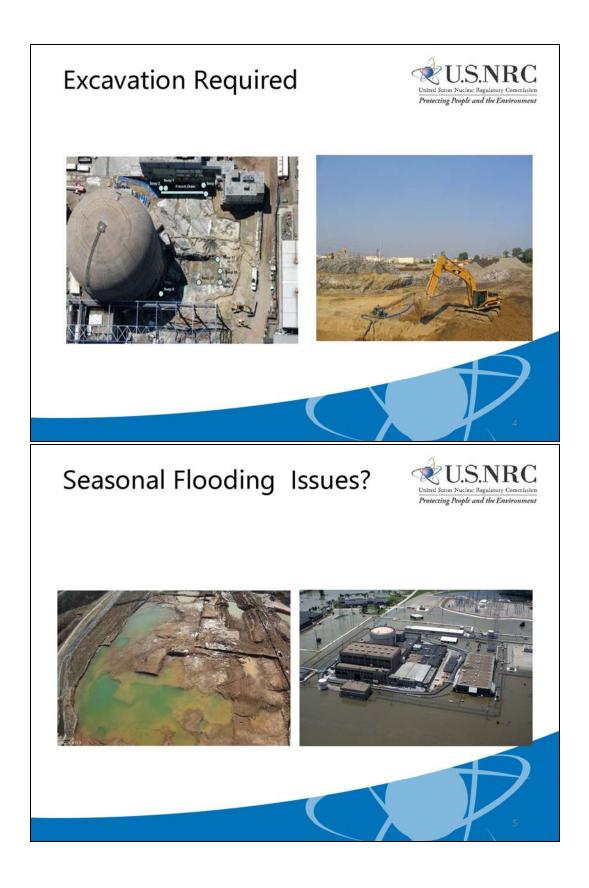
- 3.6 <u>Day 2: Workshop Topic on Surveys of Subsurface, Including Surveys of</u> <u>Excavations, Backfill Materials, Suspect Areas, and Hard-to-Access Areas</u>
- 3.6.1 Survey Issues with Excavations from Recent Decommissionings (ADAMS Accession No. ML21208A222)

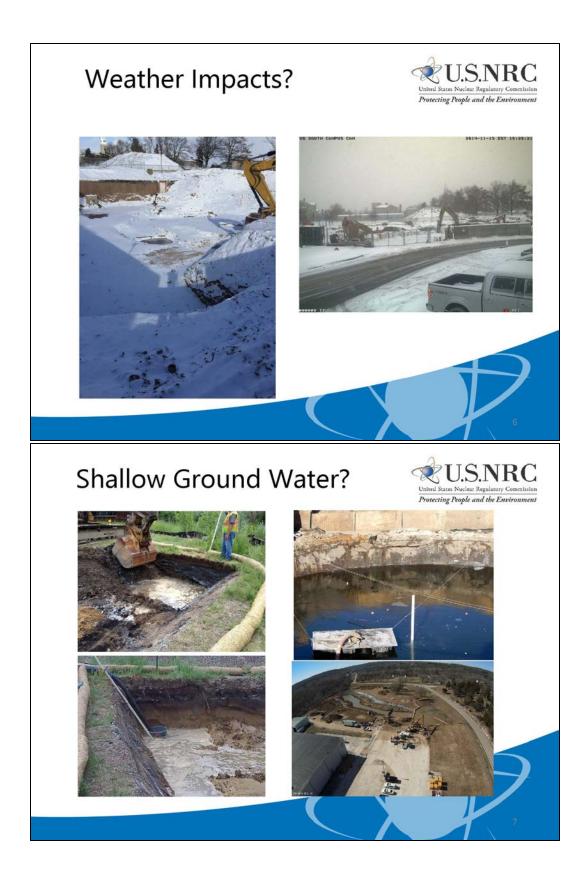
Speaker: Bruce Watson, NRC/NMSS

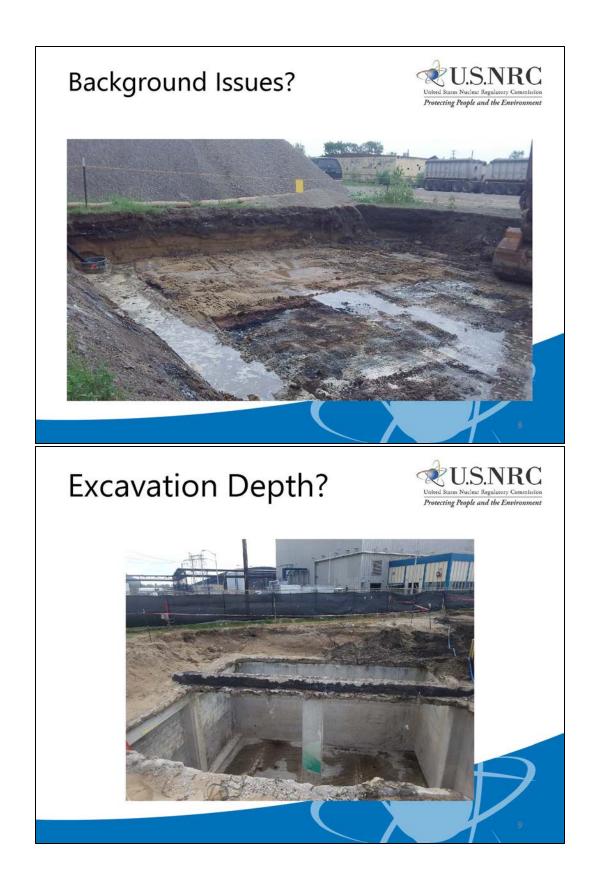
3.6.1.1 Presentation Materials













## Surveys of Backfill Materials



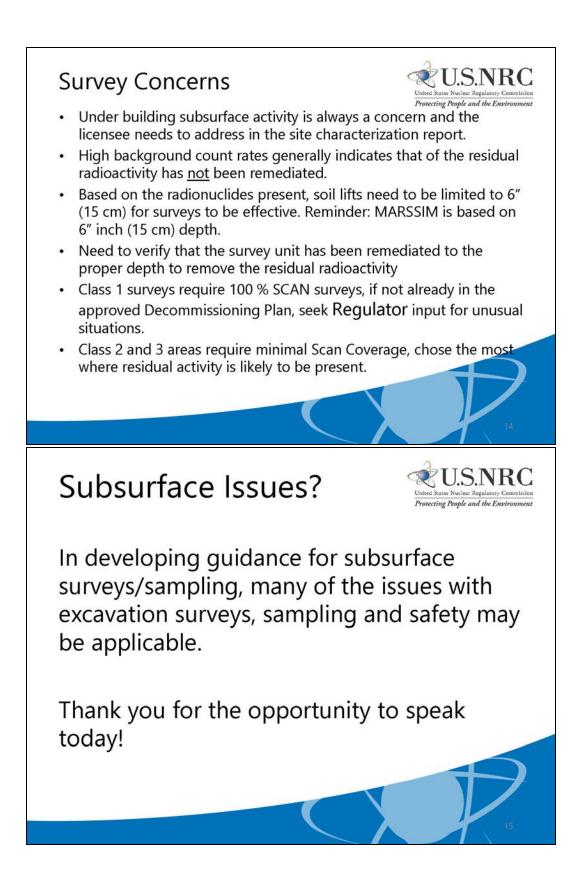
Protecting People and the Environment

- Generally, State Regulators have concerns over backfill material constituents and dose
- Backfill plans must be addressed in the Decommissioning Plan (LTP)
  - Include a Survey Plan for determining the residual radioactivity to support dose modeling
  - Need to address residual radioactivity and dose contribution (ALARA)
  - Need to address origin and constituents of the backfill (soil, concrete debris)

- Survey Plans:
  - Radionuclides from Characterization and excavation surveys
  - Based on MARSSIM
  - Scan Surveys of soil, typically 6inch (15 cm)
  - Sampling for lab analysis
  - Direct Measurement Sampling
  - As left surveys and sampling after backfilling with 6-inch lifts.
- Backfill compression to prevent depression

### Survey and Sampling Concerns

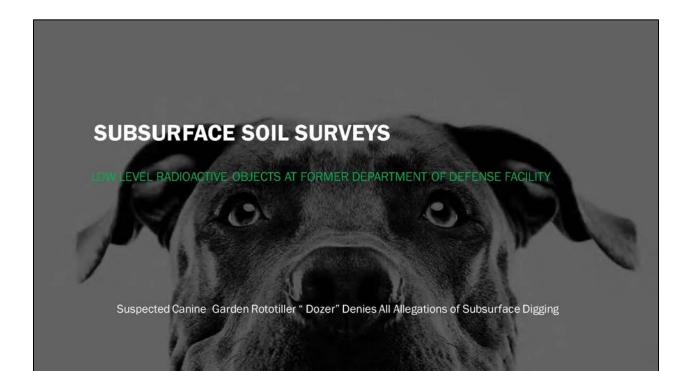
- · Excavation sidewall issues
  - Survey unit area (bottom and sides)
  - Sampling of sidewalls
  - Scanning of sidewalls
- Composite Sampling and averaging
- Inaccessible areas (?)
  - Standing or running water
  - Excavation sidewalls
  - Gas pipeline and other safety concerns
  - Mud, ice and snow
  - Rocky substrate



# 3.6.2 Low Level Radioactive Objects at a Former Department of Defense Facility (ADAMS Accession No. ML212108A223)

Speaker: Matthew Wright, California Department of Public Health

3.6.2.1 Presentation Materials

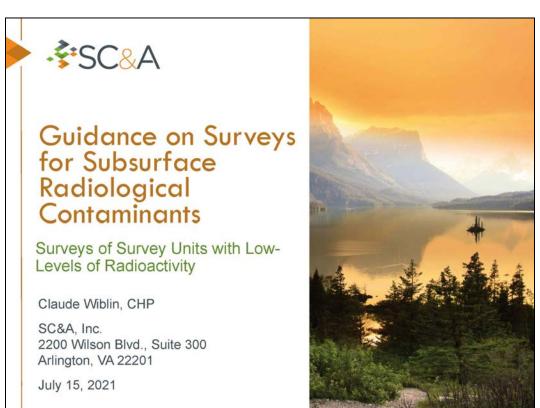


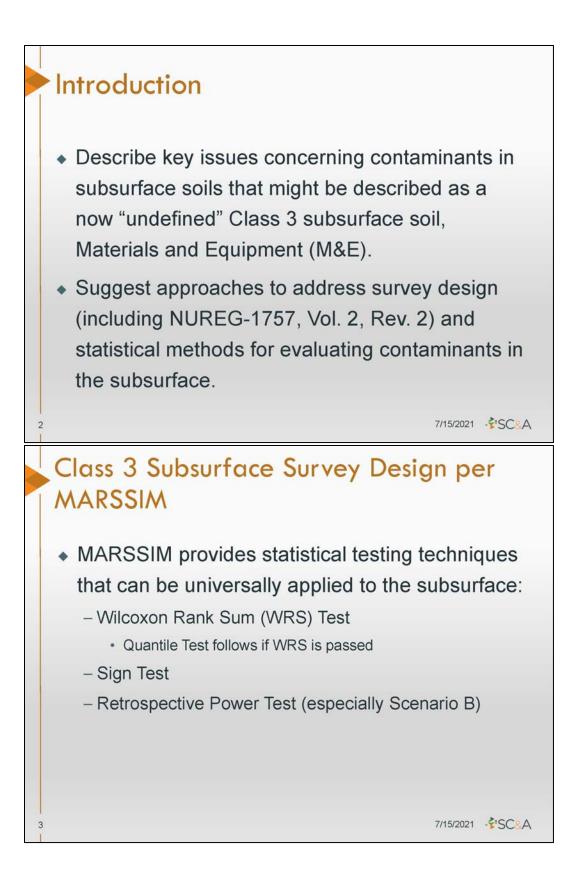
Radionuclide of Concern: Ra-226 Conceptual Site Model: Low Level Radioactive Objects (LLROs) Origins of LLROs: buried as trash in disposal pits in 1950s Radium foils thought to be used for calibration of survey instruments □1 REM contact (average) 12 to 15 mRem at 30 cm, milli curie range □75 recovered Deck markers, metal fragments, disintegrated objects, microCurie range □1200 + recovered In 1960s and 1970s soil from disposal pits containing LLROs was then scraped up and transported throughout the facility to be used as land fill for base housing. Former base housing now used as low-income housing. Unique Challenges Facility has two areas of concern: Former Disposal Pits Facility adjacent to large body of water: Excavations 16 to 18 feet Below Ground Surface, flooded with water: LLROs still being found: is there a point where you cease further excavations? Does anyone have experience in anything similar they can share? **Housing Areas** Soil containing LLROs was used as land fill: What radiological instrumentation is appropriate to detect 1 microCurie sources at least 1 foot below ground surface? Are there any technical papers which discuss capabilities of the RSI (RS-700) system?

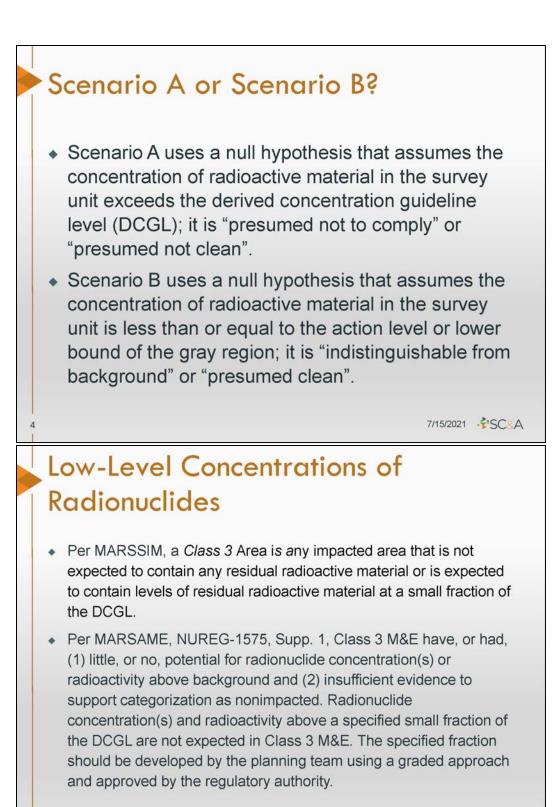
# 3.6.3 Surveys of Survey Units with Low-Levels of Radioactivity (ADAMS Accession No. ML21208A224)

Speaker: Claude Wiblin, SC&A, Inc.

3.6.3.1 Presentation Materials







7/15/2021 SC&A

## NUREG-1757, Vol. 2, Rev. 2 Guidance

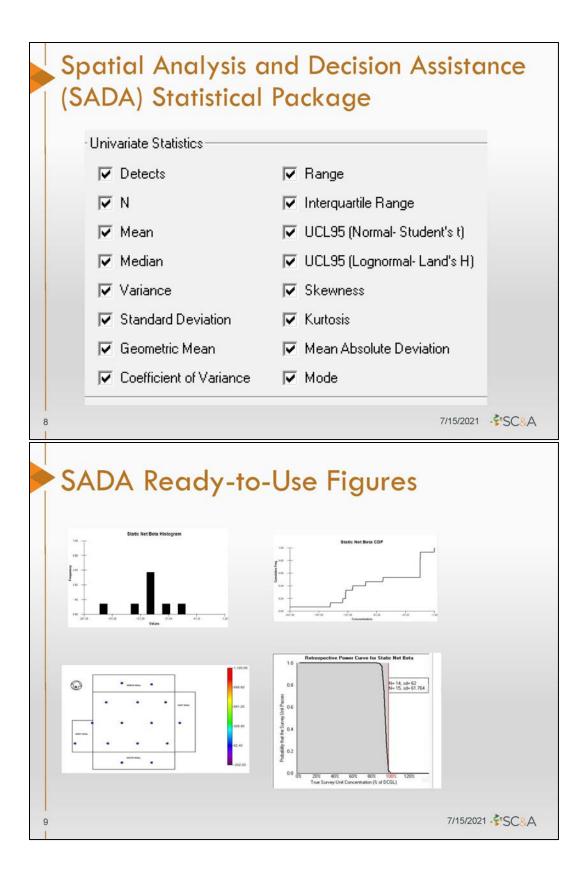
- The number of cores to be taken is initially the number (N) required for the WRS or Sign test, as appropriate from MARSSIM.
- Random locations for coring (Class 3).
- Core samples are homogenized over a soil thickness that is consistent with assumptions made in the dose assessment, typically not exceeding 1 meter in depth. Do not average radionuclide concentrations over an arbitrary soil thickness.
- Develop a contaminant concern map per NUREG/CR-7021, "A Subsurface Decision Model for Supporting Environmental Compliance."

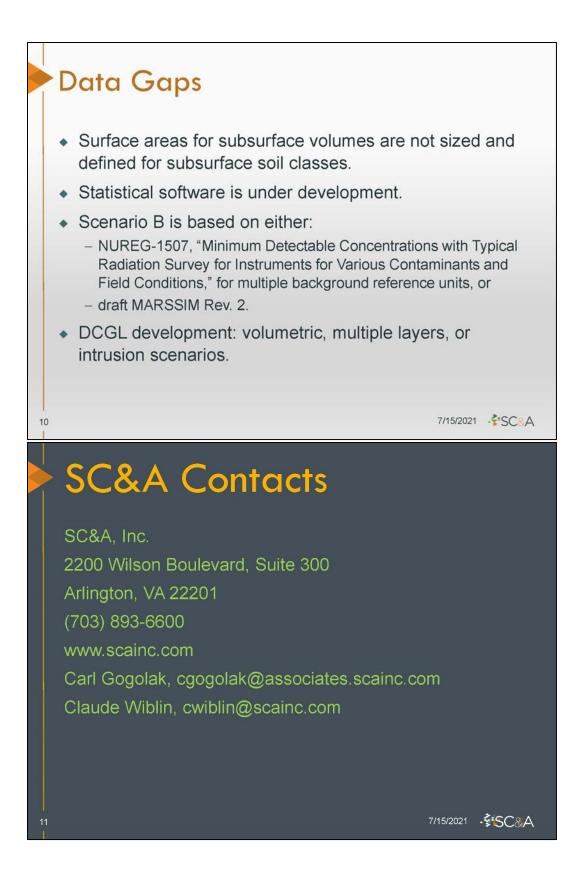
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### Core Scan and Sample Size

- Standard practice is to sample (~500 grams) at location of highest radiation level. Usually scan survey both core and downhole.
- Sample size (length) should be consistent with DCGL development.







#### **4 WORKSHOP PARTICIPANTS**

Approximately 195 people registered to attend the July 2021 Subsurface Soil Surveys Public Workshop, with approximately 67 individuals from State agencies, 48 from industry and commercial companies, 36 from non-NRC federal organizations, 33 NRC staff members, 8 from the general public, and 3 from international organizations. The workshop had approximately 160 virtual workshop participants during each day.

External registrants came from the following organizations:

American Nuclear Insurers Argonne National Laboratory Barrick Bechtel Bestica, Inc. BHP **CDI Oyster Creek** Curtiss-Wright Nuclear **Duane Arnold Energy Center** ENERCON **EnergySolutions** EPRI Exelon Geosyntec Consultants H3 Environmental, LLC Homestake Mining Company of California Iberdrola Nuclear Generation (Spain) Los Alamos National Laboratory National Nuclear Security Administration Savannah River Site NEL NEIS.com Oak Ridge Associated Universities Omaha Public Power District PNNL RSCS San Onofre Decommissioning Solutions SC&A. Inc. Southern California Edison Southern Nuclear State Scientific and Technical Center for Nuclear and Radiation Safety (Ukraine) **Tennessee Valley Authority** Tidewater, Inc. Town of Duxbury, MA, Nuclear Advisory Committee U.S. Air Force U.S. Army Corps of Engineers (USACE), Buffalo District U.S. Army Public Health Center U.S. Department of Energy (DOE), Office of Public Radiation Protection U.S. Department of Energy, Office of Environmental Management U.S. Department of Energy, Office of the Chief of Nuclear Safety U.S. Department of Energy, West Valley Demonstration Project

U.S. EPA National Center for Radiological Field Operations U.S. EPA Office of Radiation and Indoor Air U.S. EPA Region 2 U.S. Navy Wood PLC.

State agencies (e.g., Department of Public Health, Environment) from the following: State of Alabama State of Arkansas State of California State of Colorado State of Connecticut State of Mississippi State of Nevada State of New Jersey State of New York State of North Carolina State of Tennessee State of Texas State of Utah State of Vermont State of Washington

### 5 SUMMARY AND CONCLUSIONS

#### 5.1 <u>Summary</u>

This report includes the agenda and presentations for the Subsurface Soil Surveys Public Workshop held in July 2021. Attendees of the virtual workshop included members of the public; NRC technical staff, management, and contractors; staff from other Federal agencies; and members of academia. Public attendees over the course of the workshop included industry groups, industry members, consultants, independent laboratories, and research institutions.

#### 5.2 Conclusions

As reflected in these proceedings, subsurface characterization of licensee sites undergoing decommissioning is a very active area of research for the NRC and other Federal agencies, industry, and academia. Readers of this report will have been exposed to current technical issues, research efforts, and accomplishments in this area within the NRC and the wider research community.

These proceedings represent the main efforts in the first phase (technical basis phase) of this research effort. As part of this technical basis phase, the NRC has initiated research into case studies that synthesize various technical basis results and lessons learned to demonstrate the development of realistic modeling and characterization of subsurface contaminants. The final phase (development of selected guidance documents) is an area of active discussion between RES and NRC licensing offices. The NRC staff looks forward to further public engagement in this area.

#### 6 ACKNOWLEDGEMENTS

An organizing committee in the RES Division of Risk Analysis, Fire and External Hazards Analysis Branch, planned and executed this workshop with the assistance of NMSS staff and contractors from SC&A, Inc.

*Organizing Committee Members:* Mark Fuhrmann, Tom Aird, Sarah Tabatabai, Cynthia Barr, Carl Gogolak, Claude Wiblin, and Deborah Schneider

Workshop NRC Facilitator: Kenneth Hamburger

Several NRC offices contributed to this workshop and the resulting proceedings. The organizing committee would like to highlight the efforts of the RES administrative staff, as well as agency publishing staff. The organizers appreciated managerial direction and support from MarkHenry Salley, Mark Thaggard, Christian Araguas, and Trish Holahan.

Members of the NRC Subsurface Soil Surveys Research Group:

Tom Aird (RES), Mark Fuhrmann (RES), Sarah Tabatabai (RES), and Cynthia Barr (NMSS)