



EA-12-049

102-06840-DCM/MAM
February 28, 2014

U.S. Nuclear Regulatory Commission
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- References:
1. NRC Order Number EA-12-049, *Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events*, dated March 12, 2012
 2. APS Letter 102-06614, *Initial Status Report in Response to March 12, 2012 Commission Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events (Order Number EA-12-049)*, dated October 29, 2012
 3. APS Letter 102-06670, *APS Overall Integrated Plan in Response to March 12, 2012 Commission Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events (Order Number EA-12-049)*, dated February 28, 2013
 4. NRC to APS Letter, *Palo Verde Nuclear Generating Station, Units 1, 2, and 3 - Request for Additional Information Regarding Overall Integrated Plan in Response to Commission Order EA-12-049 Modifying License with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events*, dated June 20, 2013
 5. APS Letter 102-06733, *Response to Request for Additional Information for the PVNGS Overall Integrated Plan in Response to the March 12, 2012 Commission Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events (Order Number EA-12-049)*, dated July 18, 2013
 6. APS Letter 102-06758, *APS First 6-Month Status Report on the PVNGS Overall Integrated Plan for Mitigation Strategies for Beyond-Design-Basis External Events (Order Number EA-12-049)*, dated August 28, 2013

Dear Sirs:

Subject: **Palo Verde Nuclear Generating Station (PVNGS)
Units 1, 2, and 3
Docket Nos. STN 50-528, 50-529, and 50-530
APS Second 6-Month Status Report on the PVNGS Overall
Integrated Plan for Mitigation Strategies for Beyond-Design-
Basis External Events (Order Number EA-12-049)**

On March 12, 2012, the Nuclear Regulatory Commission (NRC) issued an order (Reference 1) to Arizona Public Service Company (APS). Reference 1 was

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immediately effective and directed APS to develop, implement, and maintain guidance and strategies to maintain or restore core cooling, containment, and spent fuel pool cooling capabilities in the event of a beyond-design-basis external event. Specific requirements are outlined in Attachment 2 of Reference 1.

Reference 1 required submission of an initial status report 60 days following issuance of the final interim staff guidance and an overall integrated plan (OIP) pursuant to Section IV, Condition C. Reference 2 provided the APS initial status report regarding mitigation strategies. In Reference 3, APS provided the PVNGS OIP.

After reviewing the PVNGS OIP for mitigation strategies, the NRC issued a request for additional information (RAI) to APS (Reference 4). On July 18, 2013, APS provided a response to the NRC RAI regarding the PVNGS OIP for mitigation strategies (Reference 5).

Reference 1 also requires submission of a status report at 6-month intervals following submittal of the OIP. NEI 12-06, *Diverse and Flexible Coping Strategies (FLEX) Implementation Guide*, Revision 0, provides direction regarding the content of the status reports.

Reference 6 provided the APS First 6-Month Status Report on the PVNGS Overall Integrated Plan for Mitigation Strategies for Beyond-Design-Basis External Events (Order Number EA-12-049) pursuant to Section IV, Condition C.2, of Reference 1. The enclosure to this letter provides the Second 6-Month status report on the PVNGS OIP for mitigation strategies.

No commitments are being made to the NRC by this letter.

Should you have any questions concerning the content of this letter, please contact Mark McGhee, Department Leader, Regulatory Affairs, at (623) 393-4972.

I declare under penalty of perjury that the foregoing is true and correct.

Executed on 2/28/14
(Date)

Sincerely,

D. C. Mina

DCM/MAM/hsc

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Enclosure: APS Second 6-Month Status Report on the PVNGS Overall Integrated
Plan for Mitigation Strategies for Beyond-Design-Basis External Events

| | | |
|-----|--------------|---|
| cc: | E. J. Leeds | NRC Director Office of Nuclear Reactor Regulation |
| | M. L. Dapas | NRC Region IV Regional Administrator |
| | J. K. Rankin | NRC NRR Project Manager |
| | A. E. George | NRC NRR Project Manager |
| | M. A. Brown | NRC Senior Resident Inspector PVNGS |
| | J. Boska | NRC NRR/MSD Project Manager |
| | L. M. Regner | NRC NRR/JLD/JPMB Project Manager |

ENCLOSURE

**APS Second 6-Month Status Report on the PVNGS Overall
Integrated Plan for Mitigation Strategies for
Beyond-Design-Basis External Events**

1 Introduction

Arizona Public Service (APS) developed an Overall Integrated Plan (OIP) (Reference 2 in Section 8), documenting the diverse and flexible strategies (FLEX), in response to Reference 1. This attachment provides an update of milestone accomplishments since submittal of the Overall Integrated Plan, including any changes to the compliance method, schedule, or need for relief or relaxation and the basis for such changes, if any.

2 Milestone Accomplishments

The following milestone(s) have been completed since the development of the OIP, and are current as of February 20, 2014:

- **Develop Storage Plan:** A location for the onsite FLEX equipment storage facility has been selected (See Open Item 1 [OI1] in Section 6 of this enclosure). The storage facility will be a single, stand-alone structure and seismically designed to American Society of Civil Engineers (ASCE) 7-10, *Minimum Design Loads for Buildings and Other Structures*. Contracts have been issued for building construction and storage facility design engineering is ongoing. The seismic basemat and tie-downs for FLEX equipment (N+1) will be completed in Fall 2014 at the completion of Unit 1 refueling cycle 18. Construction of the storage facility to shelter FLEX equipment from the environment will be completed in Fall 2015. Refer to the Milestone Schedule Status Table in Section 3 of this enclosure for significant milestones.
- **The Pressurized Water Reactor Owners Group (PWROG) issued Nuclear Steam Supply System (NSSS)-specific guidelines:** The PWROG-approved Combustion Engineering (CE) NSSS generic FLEX Support Guidelines (FSGs) were transmitted to APS for implementation on May 17, 2013.

3 Milestone Schedule Status

The following table provides an update to Attachment 2 of the OIP. This section provides the status of each activity and changes to target completion dates. The provided dates are for planning purposes and are subject to change as design and implementation details are developed. Additional changes in target completion dates will be noted in future 6-month status reports.

Validation - Walk-throughs or Demonstration(s):

Phases 2 and 3 connection points will be validated using applicable configuration management procedure requirements during development of modification packages. Procedural requirements and instructions will be aligned with modifications and staffing analysis. During and after planned training activities, desktop simulation and plant walk-throughs will be performed for FLEX equipment connections and tie-ins to validate the mitigation strategies.

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The revised milestone target completion dates do not impact the order implementation date. The Milestone Schedule Status Table below lists the design status of the modifications by project identification number and design modification work order (DMWO) package numbers.

| Milestone | Target Completion Date | Activity Status | Revised Target Completion Date |
|--|-------------------------------|------------------------|---------------------------------------|
| Submit 60 Day Status Report | Oct 2012 | Complete | |
| Submit Overall Integrated Plan | Feb 2013 | Complete | |
| Submit 6 Month Updates: | | | |
| Update 1 | Jul 2013 | Complete | Aug 2013 |
| Update 2 | Jan 2014 | Complete | Feb 2014 ¹ |
| Update 3 | Jul 2014 | Not Started | Aug 2014 |
| Update 4 | Jan 2015 | Not Started | Feb 2015 |
| Update 5 | Jul 2015 | Not Started | Aug 2015 |
| Implementation Preparation: | | | |
| Develop Strategies | Feb 2013 | Started | April 2014 |
| Walk-throughs or Demonstrations ² | Aug 2014 | Not Started | |
| Perform Staffing Analysis | May 2014 | Started | |
| Modifications: | | | |
| Modifications Evaluation | Feb 2013 | Complete | |
| Units 1, 2, and 3 Engineering Design Work (Mod Design Status) | May 2014 | Started | |
| AF-1626 Steam Generator Injection via Auxiliary Feedwater (AF) System (DMWO 4345882) | March 2014 | Started | |
| AF-1633 Equipment Hatch Opening to "A" AF Room for Access and Ventilation (DMWO 4345887) | Feb 2014 | Complete | |
| CH-1624 Reactor Water Tank Tie-In (DMWO 4345884) | Dec 2013 | Complete | |
| CT-1625 Condensate Storage Tank Tie-In (DMWO 4345885) | Dec 2013 | Complete | |
| DG-1634 Fuel Oil Day Tank Gravity Drain (DMWO 4345888) | Aug 2013 | Complete | |
| PB-1630 Electrical Connection to 4160kV and 480V (DMWO 4304157) | April 2014 | Started | |

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| Milestone | Target Completion Date | Activity Status | Revised Target Completion Date |
|---|-------------------------------|------------------------|---------------------------------------|
| PB-1648 Electrical Connection to 4160kV Calvert Bus (DMWO 4491931) | May 2014 | Started | |
| PC-1629 Pool Cooling Electrical, Spent Fuel Pool Remote Fill, and Alternate Gas for Gate Seals (DMWO 4345883) | Jan 2014 | Complete | |
| SI-1627 Reactor Coolant System Makeup via High Pressure Safety Injection (DMWO 4304156) | Jan 2014 | Complete | |
| Unit 1 Implementation Outage | Fall 2014 | Not Started | |
| Unit 2 Implementation Outage | Fall 2015 | Not Started | |
| Unit 3 Implementation Outage | Spring 2015 | Not Started | |
| Onsite Storage: | | | |
| Develop Storage Plan | Jul 2013 | Complete | |
| Seismic Basemat and Tie-downs Installed | Fall 2014 | Started | |
| Storage Facility Complete | Fall 2015 | Not Started | |
| FLEX Equipment: | | | |
| Procure On-Site Equipment | Dec 2015 | Started | |
| Unit 1 and N+1 | | Started | Fall 2014 |
| Unit 2 | | Started | Fall 2015 |
| Unit 3 | | Started | Spring 2015 |
| Regional Response Center (RRC) Operational | Nov 2014 | Started | Sept 2014 |
| Install Offsite Delivery Station (if Necessary) | Aug 2014 | Started | |
| Procedures: | | | |
| PWROG issues NSSS-specific guidelines | May 2013 | Complete | |
| Develop FSGs ³ | Nov 2013 | Started | May 2014 ⁴ |
| Create Maintenance Procedures | Sep 2014 | Started | |
| Training: | | | |
| Develop Training Plan | Mar 2014 | Started | |
| Implement Training | Sep 2014 | Started | |
| Full Implementation: | | | |
| Unit 1 FLEX Implementation | Nov 2014 | Not Started | |
| Unit 2 FLEX Implementation | Nov 2015 | Not Started | |
| Unit 3 FLEX Implementation | May 2015 | Not Started | |

APS Second 6-Month Status Report on the PVNGS Overall Integrated Plan for Mitigation Strategies for Beyond-Design-Basis External Events

| Milestone | Target Completion Date | Activity Status | Revised Target Completion Date |
|-------------------------------|-------------------------------|------------------------|---------------------------------------|
| Full Site FLEX Implementation | Dec 2015 | Not Started | |
| Submit Completion Report | Apr 2016 | Not Started | |

¹ The Second 6-Month update is complete with this submittal. The milestone schedule dates in Attachment 2 of the Order required updating as described in Section 3.

² Desktop simulation and plant walk-throughs

³ Includes Basis Document and Procedures

⁴ Shutdown mode FSGs are addressed consistent with the resolution of the generic concern documented in Reference 4 (See Section 6, OI4 of this enclosure).

4 Changes to Compliance Method

There are no changes to the compliance method as documented in the OIP.

5 Need for Relief/Relaxation and Basis for the Relief/Relaxation

APS expects to comply with the order implementation date and no relief or relaxation is requested at this time.

6 Open Items from Overall Integrated Plan and Interim Staff Evaluation

The following tables provide a summary of the open and confirmatory items documented in the OIP and the Interim Staff Evaluation (ISE) and the status of each item for the Palo Verde Nuclear Generating Station (PVNGS).

| Overall Integrated Plan Open Items | Status |
|--|---|
| OI1- A storage location for FLEX equipment needs to be selected. | Complete Location has been selected for FLEX equipment storage facility. The storage facility will be located true west of the new Protected Area (PA) warehouse (outside of the PA but inside the Security Owner Controlled Area) and true east of the helicopter pad (See Section 9 Figure). |

APS Second 6-Month Status Report on the PVNGS Overall Integrated Plan for Mitigation Strategies for Beyond-Design-Basis External Events

| Overall Integrated Plan Open Items | Status |
|---|---|
| <p>OI2- PVNGS FSG is currently a draft document and will need to be finalized. Existing site EOPs will need to be updated to direct use of the PVNGS Extended Loss of All Site AC Guideline during an ELAP. Additionally, a program and procedural control process is under development and will be implemented to meet the requirement of NEI 12-06 (Reference 3).</p> | <p>Started</p> <p>All activities are moving toward completion as scheduled and noted, as applicable, on the Milestone Schedule Status Table in Section 3 of this enclosure.</p> |
| <p>OI3- Structure, content, and details of the regional response center (RRC) playbook, and location of the offsite staging area will be determined.</p> | <p>Started</p> <p>Contract agreement is issued and a Response Plan template with PVNGS-specific information will be used. The Phoenix RRC will be the primary offsite equipment staging location.</p> |
| <p>OI4- Additional strategies to maintain containment conditions during Modes 5 and 6 ELAP will be evaluated.</p> | <p>Complete</p> <p>The Nuclear Energy Institute (NEI) generic guidance (Reference 4) will be incorporated in FSG's.</p> |

| Interim Staff Evaluation Open Items¹ | Status |
|---|--------------------------------|
| <p>3.1.1.2.A - Means to move equipment.</p> <p>In its Integrated Plan, APS has identified that there is a time constraint of 34 hours to install portable 500 kW 480 V generators in order to recharge batteries. APS has not identified a means to move the generators along with the concomitant method for reasonable protection of that means from the identified hazards applicable to PVNGS as would be required to conform to the guidance of NEI 12-06, Section 5.3.2, consideration 5 and Section 9.3.2.</p> | <p>Evaluation in progress.</p> |
| <p>3.2.1.2.A - RCP Seal Leakage Rate</p> <p>The licensee was requested to provide RCP seal leakage testing data applicable to ELAP conditions for Palo Verde and show the following:</p> | <p>Evaluation in progress.</p> |

APS Second 6-Month Status Report on the PVNGS Overall Integrated Plan for Mitigation Strategies for Beyond-Design-Basis External Events

| Interim Staff Evaluation Open Items¹ | Status |
|---|-------------------------|
| <p>(a) the calculated maximum RCP seal leakage of 17 gpm/seal exceeds the RCP seal leakage rate obtained from the RCP seal testing data, and</p> <p>(b) the assumed maximum seal gap increase of 0.01 inches exceeds the seal gap increase obtained from the RCP seal testing data. The testing data used to support the calculated maximum leakage rate and the assumed maximum increase in the seal gap should be applicable to Palo Verde seals (with respect to the seal design and material, and seal cooling system), and ELAP conditions (in terms of the maximum temperature and pressure conditions) for an extended testing period consistent with the ELAP coping time.</p> | |
| <p>3.2.1.2.B - Operating Conditions</p> <p>To determine whether the licensee adequately addressed the information discussed in Section 3.2.1.2 of this evaluation relating to Section 4.4.2 of WCAP-17601, the NRC staff requested the licensee to provide the following information.</p> <p>(a) Confirm whether an instruction step is available or not for the operator to maintain the subcooled margin which is credited for an ELAP event. If the procedure step is not available, provide justification.</p> <p>(b) Justify the following statement that was used to satisfy criterion (b) discussed in Section 3.2.1.2 of this evaluation: "... the temperature must reach 460 °F at the inlet of the third stage seal prior to posing a pop open concern."</p> | Evaluation in progress. |

¹ An Interim Staff Evaluation has been received from the NRC (Reference 5).

| Interim Staff Evaluation Confirmatory Items¹ | Status |
|--|--|
| <p>3.1.1.4.A - Utilization of offsite resources.</p> <p>APS has provided information regarding its use of the offsite resources through the industry SAFER program, and identified the local staging area, but needs to provide details on transportation to the site</p> | <p>APS Actions Complete.</p> <p>APS will use the Phoenix Arizona Regional Response Center (RRC) facility as the local (offsite) staging area and</p> |

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| Interim Staff Evaluation Confirmatory Items¹ | Status |
|--|--|
| following a seismic event. | the SAFER Team will supply the transport vehicles to move the RRC equipment to the PVNGS site. |
| <p>3.2.2.A - SFP cooling makeup flow rates.</p> <p>Table A of Reference 18 identifies a performance criterion of 110 gpm for the identified SFP makeup pumps. This flow rate is lower than the identified minimum flow rate to compensate for boil off due to the design basis heat load and postulated losses due to leakage, which total 131 gpm. The licensee stated they would change this to provide at least 200 gpm per pump. Confirm this change.</p> | <p>Complete</p> <p>The value of 110 gpm in Table A of Reference 18 is incorrect. SFP makeup FLEX pump and delivery system is designed to provide 200 gpm.</p> <p>The OIP is Reference 18 of the APS response cited in this RAI and was provided to the NRC by Reference 2 of this enclosure.</p> |
| <p>3.2.3.A - Containment Functions Strategies.</p> <p>Consistent with the resolution of Open Item 3.2.1.2.A, ensure that the finalized containment analysis properly utilizes the correct RCP seal leakage values and the mass/energy values consistent with the approved CENTS analysis.</p> | Evaluation in progress. |
| <p>3.2.4.2.A - Ventilation of main control room.</p> <p>In its Integrated Plan, APS has presented insufficient information for the NRC staff to conclude that the habitability limits of the control room will be maintained in all phases of an ELAP.</p> | Evaluation in progress. |
| <p>3.2.4.8.A - Portable equipment instrumentation.</p> <p>In its Integrated Plan, APS stated that instrumentation will be provided for portable equipment operation. The NRC staff requested the licensee to describe the instrumentation that will be used to monitor portable/FLEX electrical power equipment including their associated measurement tolerances/accuracy in order to support a conclusion that the equipment will be capable of being operated in a manner to protect installed equipment from adverse electrical interactions in conformance with the guidance of NEI</p> | Evaluation in progress. |

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| Interim Staff Evaluation Confirmatory Items¹ | Status |
|---|--|
| 12-06, Section 3.2.2, guideline (13), as endorsed by JLD-ISG-2012-01. The licensee committed to provide this in a future update. | |
| <p>3.2.4.10.A - Battery Duty Cycle.</p> <p>During the audit process, the licensee stated that the FLEX strategy station battery run-time was calculated in accordance with the IEEE- 485 methodology using manufacturer discharge test data applicable to the licensee's FLEX strategy as outlined in the NEI position paper entitled "EA-12-049 Mitigating Strategies Resolution of Extended Battery Duty Cycles Generic Concern," ADAMS Accession No. ML13241A186. The NRC staff will evaluate a licensee's application of the guidance (calculations and supporting data) in its development of the final Safety Evaluation documenting compliance with NRC Order EA-12-049.</p> | <p>APS Action Complete.</p> <p>APS has implemented NEI position paper entitled <i>EA-12-049 Mitigating Strategies Resolution of Extended Battery Duty Cycles Generic Concern</i>, ADAMS Accession No. ML13241A186.</p> |

¹ An Interim Staff Evaluation has been received from the NRC (Reference 5).

7 Potential Interim Staff Evaluation Impacts

There are no potential impacts to the Interim Staff Evaluation identified at this time.

8 References

The following references support the updates to the PVNGS OIP described in this enclosure:

1. NRC Order Number EA-12-049, *Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events*, dated March 12, 2012 (ML12054A735)
2. APS Letter 102-06670, *APS Overall Integrated Plan in Response to March 12, 2012 Commission Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events (Order Number EA-12-049)*, dated February 28, 2013 (ML13136A022)
3. NEI 12-06, *Diverse and Flexible Coping Strategies (FLEX) Implementation Guide*, Revision 0, dated August 2012
4. NEI APC 13-27, *NRC Endorsement of Flex Generic Open Item for Shutdown/Refueling Modes*, including Attachment 1, entitled, *Position Paper: Shutdown / Refueling Modes*, and Attachment 2, NRC letter dated September 30,

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2013 (ML13267A382), which documents that the position paper provides an acceptable approach, dated October 2, 2013

5. NRC Letter, *Palo Verde Nuclear Generating Station, Units 1, 2, and 3- Interim Staff Evaluation Relating to Overall Integrated Plan in Response to Order EA-12-049-Mitigation Strategies (TAC NOS. MF0829, MF0830, MF0831)*, dated November 25, 2013 (ML13308C153)

9 Figure

Location Selected for the FLEX Equipment Storage Facility

