UNITED STATES OF AMERICA

2	NUCLEAR REGULATORY COMMISSION
3	OFFICE OF THE SECRETARY
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5	BRIEFING ON EEO PROGRAM
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7	PUBLIC MEETING
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10	Nuclear Regulatory Commission
11	One White Flint North
12	Building 1, Room 1F-16
13	11555 Rockville Pike
14	Rockville, Maryland
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16	Thursday, March 30, 2000
17	The Commission met in open session, pursuant to
18	notice, at 9:03 a.m., the Honorable RICHARD A. MESERVE,
19	Chairman of the Commission, presiding.
20	COMMISSIONERS PRESENT:
21	RICHARD A. MESERVE, Chairman of the Commission
22	GRETA J. DICUS, Member of the Commission
23	NILS J. DIAZ, Member of the Commission
24	EDWARD McGAFFIGAN, JR., Member of the Commission
25	JEFFREY S. MERRIFIELD, Member of the Commission
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1	STAFF AND PRESENTERS SEATED AT THE COMMISSION TABLE:
2	ANNETTE L. VIETTI-COOK, Secretary
3	KAREN D. CYR, General Counsel
4	YEN-JU CHEN, APAAC
5	JOSE IBARRA, HEPAC
6	BRIAN THOMAS, ACAA
7	CHARLES COX, CAD
8	BOBY ABU-EID, ILMEEOC
9	PETER HEARN, NTEU
10	MARY GIVVINES, FWPAC
11	MICHAEL SPRINGER, ADM
12	WILLIAM TRAVERS, EDO
13	PATRICIA NORRY, DEDM
14	IRENE LITTLE, SBQR
15	PAUL BIRD, HR
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23 24 25 3 1 PROCEEDINGS 2 [9:03 a.m.] CHAIRMAN MESERVE: Good morning, ladies and 3 4 gentlemen. The Commission meets this morning to hear the 5 current status of the agency's Equal Employment Opportunity program. The Commission's EEO program, of course, is 6 7 intended to foster equal opportunity for all employees for 8 job opportunities, to encourage diversity, and to prohibit 9 discrimination of any kind. We much look forward to hearing 10 your report on our progress in that area. Let me turn to my 11 colleagues to see if they have any opening statements. 12 COMMISSIONER DIAZ: No, thank you. 13 CHAIRMAN MESERVE: If not, Mr. Travers, you may 14 proceed. 15 DR. TRAVERS: Thank you, Chairman Meserve, and good morning, everyone. We are pleased to be here today to 16 provide the Commission with information on the status and 17 18 progress of the agency's Equal Opportunity program. 19 Before we proceed, let me introduce those of us at 20 the table. On my far left is Mary Givvines, who is the 21 chair of the Federal Women's Program Advisory Committee, and 22 Mary will provide a perspective of employee concerns and 23 recommendations from the EEO advisory committees. Mike 24 Springer, who is the director of the Office of 25 Administration, will discuss implementation of the EEO 4 1 program in his office. Pat Norry, who is my Deputy 2 Executive Director for Management Services, is on my right. 3 Next to her is Irene Little, Director of the Office of Small 4 Business and Civil Right, and of course, Paul Bird, the Director of the Office of Human Resources. Irene Little 5 will now introduce the EEO Advisory Committee 6 7 representatives who are seated. MS. LITTLE: Thank you, Bill. We have with us 8 9 participating in the briefing this morning the chairperson 10 of the Asian Pacific Advisory Committee, Yen-Ju Chen; the 11 chairperson of Hispanic Employment Program Advisory 12 Committee, Jose Ibarra; one of the co-chairpersons of the 13 Advisory Committee for African Americans, Brian Thomas; the 14 chairperson of the Committee on Age Discrimination, Charles 15 Cox; and one of the co-chairpersons of the Joint Labor 16 Management EEO Committee, Bobby Eid. Also joining us this

morning is Pete Hearn, a representative from the National

DR. TRAVERS: Thanks very much, Irene. Recently

Treasurers' Employees Union. Dr. Travers?

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20 the agency celebrated its 25th anniversary, and I want to 21 reflect just for a moment on the NRC of 25 years ago and the NRC of today. From the very beginning, our mission has been 22 23 to protect the public health and safety and the environment, 24 and that mission has not changed. Carrying out that mission has required NRC to continue to maintain a staff of highly 25 talented and skilled employees. In 1975, NRC's total staff 1 numbered about 2,000. Over the years, the size of the staff 2 has varied, reaching as high as 3500 in the mid-1980's. 3 4 Today we are at about 2800 permanent full-time employees. 5 When the SES was initially established in 1979, 6 NRC had 190 senior executive, including three minorities and 7 two women, or less than three percent. Now we have 140 8 senior executives, including 15 minorities and 15 white 9 women, for just over 21 percent. We know that we need to 10 continue our efforts to further increase the numbers of 11 women and minorities in our senior management ranks, but we 12 believe that significant progress has been made. The focus for NRC's EEO program has remained 13 14 consistent throughout its history. That is, to enhance 15 representation of minorities and women throughout the 16 agency, especially in technical and supervisory positions, 17 to conduct recruitment of minorities and women at colleges and universities and to encourage all employees to seek 18 19 training opportunities. In 1975, minorities represented 11 20 percent of the agency's total staff. Today, minority representation has doubled. In 1975, women represented 28 21 22 percent of the agency total staff. Eighty-five of these 23 women were in secretarial support roles. Today, women 24 constitute 37 percent of the staff, and two-thirds are in 25 engineering and scientific or professional administrative 6 1 jobs. 2 In the early years, NRC's work force was generally 3 in the age 40 and below range. With the passing of time, 4 the age of the NRC work force has increased to an average of 5 48 years, bringing the additional challenges of an aging 6 work force. 7 Today, we have a more family friendly workplace 8

with compressed work schedules, flexi-tour, flexi-place,

work at home, job sharing, and part-time employment. All of these initiatives help the agency capitalize on the talents

of a workforce that is becoming more diverse. We must

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12 continue the progress we made by continuing to seek creative

ways to enhance diversity, and by continuing to capitalize 13

14 on the talents of our employees. We must also create and

15 maintain an organization that facilitates continuous

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      improvements and efficiency and effectiveness. I believe
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      one of our greatest challenges is effectively managing our
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      diverse work force in an environment of continuous
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      improvement and ensuring that employee contributions are
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      valued, recognized and supported by a positive work
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      environment.
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                We have learned a lot in our 25-year history, and
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      we have come to realize that EEO is not a destination, but
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      an ongoing process. Changing the culture and demographics
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      of the agency is a long-term goal, and it requires our
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      combined commitment and efforts to achieve equal opportunity
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      for all employees.
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                Now I'm going to turn the presentation over to
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      Pat.
                MS. NORRY: Thank you, Bill. Before I begin, I
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      would like to ask Mary Givvines to provide a summary of the
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      EEO Advisory Committee issues. Mary?
                MS. GIVVINES: Good morning. On behalf of the
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      advisory committees, we appreciate and thank you for this
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      opportunity to share with you our perspective on EEO
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      progress, some long outstanding issues, and also provide you
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      with some recommendations for continued improvement.
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                First, we want to recognize and thank SBCR and HR
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      for their continued support his past year. SBCR has been
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      very good with meeting with the office directors and
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      managers directly on EEO initiatives, as well as supporting
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      the advisory committees. In addition, SBCR and HR both have
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      been very supportive and responsive to our data requests, as
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      well as being proactive and sharing data with us.
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                The committees have three long outstanding issues
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      that we want to bring to your attention today. However, we
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      would like to comment that overall, we do not believe
      significant progress has been made towards the agency's EEO
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      initiatives.
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The three major areas of concern are: There is

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continued underrepresentation of minorities and women in senior level and management positions. Based on fiscal year 1998 data, just to give you an idea, white females made up 26 percent of the work force, but only held 13 percent, or half, of the senior level positions.

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African Americans made up 13 percent of the work force and held eight percent. Asians, seven percent of the work force, and held four. Hispanics are two percent of the work force, and hold two percent of the supervisory and management positions. However, overall, Hispanics are underrepresented. It's very low representation for the agency. White males make up 52 percent of the work force,

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      but hold 72 percent of the management and supervisory
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      positions.
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                The committees believe that this latest SCS
      candidate development program was an opportunity for us to
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      really impact the progress in this area, but minority
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      selections were low. There were 24 selections made, broken
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      down as follows: There were two African Americans, two
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      Asians, six white females. There were no Hispanics, and 14
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      white males.
                Our second major area of concern deals with the
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      agency's upward mobility process, or upward mobility
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      positions. We believe that employees don't understand the
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      process and how it works. We believe that managers are
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      filling too few positions, upward mobility positions, or
      positions through this process. Our recommendation is that
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      greater consideration be given to upward mobility positions.
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                The third major area of concern deals with the
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      Asians spending longer than average time in grade,
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      particularly at the grades 14 and 15 level. This issue was
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      serviced in mid-1995. However, an assessment wasn't
      actually done until late December, 1998. It was brought to
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      the Commission's attention in late 1999. Despite recent
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      management efforts to make an impact, to address this
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      concern, the issue still remains.
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                We will continue to work with SBCR on these
      ongoing issues -- SBCR and HR. We have five recommendations
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      that we'd like to share with you that we feel will enhance
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      the EEO program. First, we feel that SRM's, following the
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      EEO briefings, could be more effective, if they were more
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      specific and focused on some of the harder issues. We
      believe that they should identify specific methods and
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      actions for addressing issues, as well as having a follow-up
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      process to track the progress.
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                Our second recommendation deals with employee
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      professional development. To improve employees'
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      professional development, the agency should allow more
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      employees, particularly minorities, women, older employees,
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      employees with disabilities, to participate in highly
      visible positions, including ones within the office of the
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      EDO, the Commission, and the chairman.
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                The third recommendation deals with evaluating
      management EEP performance. We think that substantive
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      criteria needs to be established for managers to evaluate --
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      or to provide more meaningful evaluations for their EEO
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      performance.
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The fourth recommendation comes from the committee

- 9 on age discrimination and deals with performance appraisals.
- 10 They performed a study based on 1997 and 1998 data, and
- 11 discovered that older technical staff had significantly
- 12 reduced performance ratings. Their recommendation is that
- 13 the office of the EDO issue a memorandum to sensitize
- 14 management to realistic and fair evaluations.
- Our final recommendation is that the office of
- 16 small business and civil rights report directly to the head
- of the agency. Although the office of the EDO has done a
- 18 good job of addressing EEO concerns, we believe the agency
- 19 can achieve greater results if EEO matters were elevated to
- 20 the head of the agency. This recommendation was brought up
- 21 about three years ago. The Equal Employment Opportunity
- 22 Commission issues a management directive to all federal
- 23 agencies, and specifically states the director of the EEO
- 24 should be under the immediate supervision of the head of the
- 25 agency.

- That concludes our remarks, and we'll be happy to answer any questions you might have.
- 3 CHAIRMAN MESERVE: Why don't we complete the
- $4\,$ $\,$ presentations, and then we'll ask questions of the entirety
- 5 of the panel.
- 6 MS. NORRY: Okay. Thank you, Mary.
- 7 I'd like to comment on a couple of the issues that
- 8 were highlighted in Mary's statement representing all of the
- 9 committees. The issue of specific criteria for evaluating
- 10 managers and supervisors in the EEO area, we have been
- 11 looking for ways to strengthen management effectiveness and
- 12 accountability in the EEO, and I think this tracks our
- 13 general agency-wide efforts to look for greater
- 14 accountability across the board in terms of the new
- 15 directions for the agency.
- 16 I've asked SBCR and HR to work together to develop
- 17 separate criteria to be included in the SES performance
- 18 plans and in the elements and standards for non-SES managers
- 19 and supervisors. EEO performance is currently evaluated,
- 20 but the lack of perhaps some more specific criteria, it has
- 21 been a problem. So, we believe that these criteria should
- 22 enhance managerial accountability and strengthen support for
- 23 EEO.
- 24 The committees also mentioned the upward mobility
- 25 process, and it's true that during the past three years,
 - 12
- 1 particularly, managers have pursued hiring more experienced
- 2 employees because we've been in a downsizing environment,
- 3 but we are working -- HR has been working actively with
- 4 office directors to restructure some positions so that
- 5 employees at lower grades can compete for professional

positions.

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7 The office of administration, of course, has also had a successful program in upward mobility, and you'll hear 8 from Mike Springer on that later. Using the formal upward 9 10 mobility process, we did manage to create and fill a 11 position, one position each in '99 and in '2000, but other 12 strategies have been to work in partnership with managers 13 and supervisors to restructure and to modify qualifications. 14 Working with managers to take a look at certain positions 15 where the qualifications perhaps can be modified in a way 16 that will allow more applicants to effectively compete for 17 these positions. This was done, and there were -- this 18 helped to create a more diverse internal applicant pool. 19 Third, we recognize that to achieve diversity 20 gains requires a long-term strategy and a commitment to 21 results. We believe our long-term strategy is appropriately focused on increasing our entry level and intern hiring, an 22 23 area where we have been able to realize work force diversity 24 gains in the past. Our plan is to provide temporary FTE

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and intern hiring. Our goal is to recruit at least 25 percent of new employees for entry level positions. Office and regions are being encouraged to fully utilize their FTE to support this goal. In addition, the NRC's summer hiring program and the co-op program will also be utilized to identify highly qualified, diverse applicants for entry level and intern consideration. We are particularly in tent on using these initiatives to improve our performance in recruiting Hispanic employees. We've had some success. In fiscal '99, we hired five Hispanic employees and three so far in fiscal 2000, but overall, representation of Hispanics in the agency remains low. It remains at about two percent, which means they continue to be underrepresented. This, therefore, will remain a major area of focus for us in the coming year.

relief for offices that fill positions through entry level

I would now like to highlight two of the staff responses to the SRM issued after the last briefing. The full text of the SRM and the responses are contained in the paper at attachment one. One SRM asked us to discuss actions taken to encourage employees to encourage applications of qualified employees, and especially women and minorities, to apply for senior level positions, and the SES candidate development program.

Staff in the office of small business and civil rights often discuss SES and SL vacancies with minority

2 managers and supervisors encourage employees in their own 3 offices to apply when a senior level or SES position is 4 announced. Such outreach by office directors and regional 5 administrators has the positive effect of motivating 6 employees to apply for these positions. 7 To encourage applications from qualified 8 employees, including women and minorities for the candidate development program, which was conducted in fiscal '99, 9 10 network announcements were used to publicize the program, 11 and a representative from the office of personnel management 12 conducted two workshops to assist interested employees in 13 understanding the application process and preparing their 14 application packages. This effort resulted in 187 15 applications and 24 selectees. 16 Another item in the SRM asked us to look at 17 outreach strategies with other agencies to attract qualified 18 and diverse applicants. The office of human resources has 19 established a joint recruitment initiative with DOE and have 20 identified recruiting events to participate in for the 21 remainder of this year. Also, we are considering 22 inter-agency assignments for the dual purpose of developing 23 staff and showcasing the agency as a prospective employer. We will continue these initiatives, and we will seek other 24 25 creative ways to attract and maintain highly qualified 15 1 staff. 2 I will now ask Irene Little to provide a summary 3 of the agency's activities in the EEO area. 4 MS. LITTLE: Thank you, Pat. I will highlight EEO program progress accomplishments and challenges during FY 5 6 '99 and address briefly the direction of the program for the 7 remainder of FY 2000. 8 At the beginning of FY 1999, the agency issued an 9 updated affirmative employment plan, which includes the

agency's commitment to aim for an EEO standard of excellence. The strategy for pursuing this objective is spelled out in the plan under four guiding principles. A copy of this plan was disseminated to employees, and our ongoing review of the EEO program follows the guiding principles.

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The first guiding principle is to create a workplace environment that is free of discrimination, including harassment, and is accessible to individuals with disabilities. Creating a discrimination-free work environment requires that employees and managers understand their rights and responsibilities in the workplace and engage in open communication throughout the agency.

Two initiatives are highlighted in this guiding principle. The first is the agency's alternate dispute

- 1 effective January 1, 2000, NRC established an alternate
- 2 dispute resolution process as part of the EEO complaint
- 3 process. Although it is much too early to reach any
- 4 conclusions about the effectiveness of ADR in the agency, we
- 5 anticipate the use of this process will assist us in
- 6 resolving complaints very early, facilitating mutual
- 7 agreements and in fostering more effective communication
- 8 between employees and managers. A detailed description of
- 9 the ADR process was issued to all employees, and it can be
- 10 found on the Office of Small Business and Civil Rights web
- 11 page.

- 12 The second highlight under this guiding principle
- is the agency's EEO counseling program. The primary
- 14 function of an EEO counselor is to seek to resolve informal
- 15 allegations of discrimination at the lowest possible level
- in the agency. However, EEO counselors serve an additional
- 17 role. They assist in providing information to employees and
- 18 managers about their responsibilities in the EEO complaint
- 19 process. The informal counseling process continues to be an
- 20 effective tool for resolving many employee issues.
- 21 In FY 1999, EEO counselors handled 39 informal
- 22 issues. Five of these issues were withdrawn based on
- 23 satisfactory resolution, and four were closed with
- 24 settlement agreements. Resolving 25 percent of issues on
- 25 the informal level is a good track record, and we anticipate

- 1 that this percentage will increase with greater use of the
- 2 ADR process.
- 3 Another aspect of a discrimination-free work
- $4\,$ $\,$ environment is ensuring that employees with disabilities are
- 5 provided reasonable accommodation to complete their work
- 6 assignments and enhance their careers. Employees who have
- 7 disabilities and who wish to request an accommodation are
- 8 required to submit that request along with medical
- 9 justification. During FY 1999, 22 requests for
- 10 accommodations were approved. To maintain employee
- awareness of the agency's support in this area, all new
- 12 employees are provided a copy of the revised NRC information
- 13 guide for people with disabilities.
- 14 The second guiding principle is to ensure that
- 15 agency policies, processes, and procedures provide all
- 16 employees the opportunity to participate in mission
- 17 accomplishment and to compete fairly and equitably for
- 18 career enhancement and advancement.
- 19 It is critical that the agency's human resource
- 20 management policies and procedures provide appropriate

- 21 guidance to facilitate equal opportunity in the workplace.
- 22 One of the initiatives in place to facilitate this is in the
- 23 merit staffing process. A checklist developed jointly by
- 24 SBCR, HR, and the EEO advisory committees is being used by
- 25 HR specialists to assist manager in developing broad, more
- 1 objective rating factors to attract the widest and most
- 2 diverse group of candidates possible for posted
- 3 vacancies. Additionally, selecting officials are expected to
- 4 interview all internal A, best qualified candidates for
- 5 posted vacancies.
- 6 The employee performance rating process is another
- 7 critical area. Performance ratings are used as the basis
- 8 for awards, promotions, and other assignments. SBCR is
- 9 monitoring performance appraisal trends so that any
- 10 anomalies can be identified and addressed early. We
- 11 conducted a review of FY 1999 performance ratings and found
- 12 that agency-wide, 38 percent of employees receive the
- 13 revered outstanding rating. In comparison to this
- 14 agency-wide statistic, white females rated higher, at 46
- 15 percent. White males were rated outstanding at a rate of 39
- 16 percent. For minorities, 28 percent of African Americans
- 17 and 28 percent of Asian Pacific Americans were rated
- 18 outstanding. Twenty-five percent of Native Americans and 18
- 19 percent of Hispanics were rated outstanding.
- 20 When you look at the work force from the work
- 21 perspective, three of the four groups tracked received
- 22 outstanding appraisals at a percentage higher than the 38,
- 23 which is the agency's overall rate. The exception in the
- $\,$ 24 $\,$ age area was the group age 56 and above. They received
- 25 outstandings at a rate of 27 percent. As recommended by the
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- 1 Committee on Age Discrimination, a memorandum regarding
- 2 completion of performance appraisals will be issued annually
- 3 by the EDO, reminding managers of their requirement to
- 4 fairly evaluate all employees.
- 5 How the agency assess managers in the EEO area is
- 6 another critical piece of the effective EEO program. Pat
- 7 mentioned earlier the effort by SBCR and HR to establish
- 8 specific criteria for evaluating managers and supervisors.
- 9 SBCR is also responsible for assessing how management
- 10 policies and procedures impact employees as part of that
- 11 process. Office directors and regional administrators
- 12 provide reports in the operating plan that enables SBCR to
- 13 identify areas where additional focus is needed. Annually,
- 14 an assessment of this input is prepared by SBCR for use by
- 15 the EDO when evaluating senior executives.
- 16 The EEO advisory committees also provide input
- 17 regarding agency EEO goals and accomplishments. As Mary

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      stated in her statement earlier, SBCR and HR are currently
      engaged in dialogues with the EEO advisory committees on
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      several of the issues discussed. Guiding principle number
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      three is to employ a competent and highly skilled work force
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      representative at all levels of America's diversity, and
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      enable employees to accomplish the agency's mission by
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      providing support, tools, and a positive work environment.
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                The agency's goal is to maintain a highly
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      qualified and diverse staff. As Pat mentioned earlier,
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      greater emphasis is being placed on entry level and entering
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      hiring to help achieve this goal. In FY 1999, 102 new
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      employees joined the agency, eight were entry level interns,
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      and that number included four minorities and three white
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      women. Minority and women representation is what we aim
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      for, and we know that entry level and entering hiring can
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      help us in this area.
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                While entry level hiring is the tool for
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      increasing overall work force diversity, the SES candidate
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      development program is one tool to increase diversity in the
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      SES and supervisory ranks. The most recent selections for
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      the candidate development program includes four minorities,
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      six white women, and 14 white men. Our challenge is to seek
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      ways to further develop employees for advancement in order
      to increase diversity and subsequent SES candidate
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      development programs.
                The fourth guiding principle is to recognize,
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      appreciate, and value diversity, thereby demonstrating
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      trust, respect, and concern for the welfare of all employees
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      within the agency. I echo the statement Dr. Travers made in
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      his introduction, that one of the agency's most challenging
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      tasks is managing a diverse work force in a continuous
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      improvement environment. Employees are our most valuable
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      resource, and all employees should be provided with the
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      opportunity to contribute to the organization within a
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      positive working environment. To facilitate this objective,
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      a managing diversity process is ongoing in the agency.
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      Today, most of the managers and supervisors have completed
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      awareness sessions, and sessions for employees have begun
      and are scheduled to be completed by the end of calendar
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      year 2000. Diversity management is a cooperative venture,
      and its success requires the effort of all managers and
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      employees.
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                Rewarding high performance employees is another
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      critical piece of valuing employees. As part of our ongoing
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      assessment, we reviewed the awards data for FY 2000, and
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overall, we are rewarding our employees well to a tune of

- 14 1,096 awards to non-SES employees in fiscal year 2000. We
- 15 found that awards to minorities tracked very closely to
- 16 their percentage of representation in the NRC work force.
- 17 We also found that white females received slightly more
- 18 awards and white males received slightly fewer awards that
- 19 their respective representation in the work force. There's
- 20 detailed data included in attachment three of the briefing
- 21 paper on the awards data.
- 22 To provide a more comprehensive status of the
- 23 agency's activities in EEO, for the first time, we are
- 24 including in this briefing a summary of NRC's small business
- 25 activity, and the agency's activity related to historically
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- 1 black colleges and universities. The small business program
- 2 was created by federal legislation, and requires agencies to
- 3 establish procurement preference goals for small businesses,
- 4 minority businesses, and women owned businesses. The Small
- 5 Business Administration is the lead agency for this program,
- 6 and it requires agencies to establish an annual goal of at
- 7 least 23 percent of agency contract dollar to small
- 8 businesses. Over the past five years, NRC has consistently
- 9 met or exceeded its dollar goal in all categories. During
- 10 FY 1999, NRC's total procurement awards was \$72 million.
- 11 Forty-four percent, or \$31 million, was awarded to small,
- 12 minority, or women-owned businesses. NRC is viewed by the
- 13 Small Business Administration as having a successful small
- 14 business program.
- 15 In 1993, the historical black colleges program was
- 16 established by executive order, and requires that federal
- 17 agencies establish annual program and funding goals for
- 18 historical black colleges and universities. The goal of
- 19 NRC's program is to enhance teaching skills of faculty
- 20 members at HBCU's and encourage students at these
- 21 institutions to seek advanced degrees in science,
- 22 engineering, and technology. During fiscal year 1999, seven
- 23 students and 12 faculty participated in the program. Their
- 24 participation involved technical research and development
- 25 activities at DOE labs and on their campuses. These
- 23
- activities are all related to NRC's mission. \$189,000 Were
- 2 awarded under this program in FY 1999.
- 3 In summary, and finally, as we reflect on our 25
- 4 years, we have made slow but steady progress. Our challenge
- 5 is to maintain the levels of achievement that we have
- 6 reached, and establish strategies to move us to the next
- 7 level. To this end, my office, the Office of Small Business
- 8 and Civil Rights, will continue its outreach efforts with
- 9 office directors and regional administrators to discuss
- 10 specific office and regional EEO initiatives in support of

the guiding principles. We will continue to offer guidance in implementing these initiatives. In conjunction with the office of human resources and all managers in the agency, we will intensify our efforts to increase the representation of Hispanics and other minorities in the pool of candidates for the inter-level program.

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Office directors and regional administrators must continue to encourage and facilitate open communication among staff and management to enhance early resolution of issues. Employees too have a responsibility in an effective EEO program. They must bring issues to management's attention early and remain open to informal win-win resolutions. Employees must also be more active in managing their own career development by seeking information regarding career preparation, applying for posted vacancies,

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requesting feedback, and working with their first-line supervisors to participate in training and developmental assignments. Together, and as an agency-wide team, we can continue and even accelerate our progress in this area.

Thank you, Pat. This concludes my remarks.

MS. NORRY: Thank you, Irene. Now I'll ask

Michael Springer to provide highlights of the EEO program in
the Office of Administration.

MR. SPRINGER: Thank you, Pat. Good morning. Thank you for the opportunity to discuss Admin's efforts in EEO and staff diversity. Admin currently has 118 full-time and part-time employees. The table in the SECY paper in attachment two displays the ethnic background and gender breakdown of the Admin staff. Our staff is 44 percent minority and 62 percent female. Minority women represent 29 percent of the staff; minority men, 15 percent; white women, 33 percent; and white men, 23 percent. As Dr. Travers noted, EEO is not a destination but a continuing process. In Admin's case, this has meant building a program which provides opportunities for clerical and professional employees leading to professional positions, as well as recruiting from outside the office. It requires a heavy commitment to training and development and a continuing effort by managers to move staff up through the process of acquiring higher level skills.

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Historically, Admin has maintained a strong upward mobility initiative. This initiative has been especially effective over the years in fulfilling procurement specialist vacancies in the division of contracts and property management. As a result, a number of our GD-12 through 15 contract specialists and contracting officers are

- 7 former clerical and paraprofessional staff. We provide
- 8 support and encouragement for employees to complete in-house
- 9 and college level courses. At the moment, we have
- 10 paraprofessional employees participating in developmental
- 11 programs in computer sciences and in administrative skills
- 12 enhancements, and we have other employees at the
- 13 professional staff level taking college credit courses
- 14 toward business degrees.
- 15 Earlier this year, we completed a special
- 16 Admin-wide upward mobility initiative begun in 1998. We
- 17 posted three administrative management training positions
- 18 that were designated and designed to provide on the job
- 19 training to the selected applicants that would prepare them
- 20 to move from clerical and paraprofessional positions to
- 21 professional career job ladders. Two African American women
- and one white women were selected for the 18-month program.
- 23 All three were successful in completing this course and for
- 24 competing for professional career ladder administrative
- 25 positions, two of them in Admin and one in the Office of the

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1 Inspector General.

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- 2 Following the success of this effort, I'm discussing with my
- 3 senior managers other initiatives, including professional
- 4 entry level hiring and development along the lines outlined
- 5 by Dr. Travers in his March 21 memorandum to officer
- 6 directors and regional administrators.
- 7 On the subject of entry level hiring of
- 8 professionals, Admin's commitment to EEO and staff diversity
- 9 remains very strong. From the beginning FY 1999 to the
- 10 present, we filled 16 positions. Four of these were filled
- 11 by minority women, four by minority men, and five by white
- 12 women. Most significantly, two of the 16 were for key
- 13 managerial positions at the branch level in my office. Both
- 14 were hired from outside the agency. We hired an African
- 15 American man for one of these management positions and a
- 16 white woman for the other. We routinely seek diversity
- 17 among our rating panel members, and I strongly encourage our
- 18 managers to consider minority and women candidates for
- 19 vacant positions. I personally review all selections in
- 20 Admin to assure equity and balance in the process.
- 21 I also participate directly with Admin division
- 22 directors in monthly meetings of the Admin labor management
- 23 partnership where we discuss in a non-adversarial forum
- 24 issues of equity and fairness and work assignment, hiring,
- 25 promotion, recognition. Generally, we've been able to

resolve the issues and concerns about equity and fairness

- 2 quickly and amicably in this group. A top priority in Admin
- 3 is to recognize the individual's whose performance and

- 4 achieving excellence in the workplace sets an example for
- 5 others. For FY 1998 and FY 1999, we presented 106
- 6 performance awards in Admin. Thirty-six percent of those
- 7 awards went to minorities, 31 percent to white women, and 33
- 8 percent to white men. We also recognize exemplary
- 9 performance throughout the year with instant cash and
- 10 administrative excellence awards. These are for unusual
- 11 initiative, ingenuity, or customer service. During FY 1999
- 12 and the first quarter of this fiscal year, we presented 40
- instant cash or administrative excellence awards.
- 14 Forty-five percent of these went to minorities, 40 percent
- 15 to white women, and 15 percent to white men.
- 16 Looking ahead, Admin will continue to explore
- innovative ways to promote equity for minorities and women
- in career enhancement. One specific challenge we have in
- 19 Admin is in our staff development for contracting officers
- 20 and specialists whose positions are in a particular job
- 21 classification series known as the 1102 series. Recent
- 22 changes in the standards for this series will require
- 23 employees who are in this series to possess a college degree
- 24 to advance to the GD-13 level or higher. Admin has 29
- $\,$ 25 $\,$ contracting officers and specialists who are in the 1102 $\,$

- 1 series. Fifteen of these employees are minorities and 11
- $2\,$ $\,$ are white women. Of the 29 people in the 1102 series, about
- 3 13 could be affected by the new educational requirement
- 4 contained in the new OPM regulations. This number includes
- 5 five white women, six African American women, and two
- 6 African American men. We have appointed a career
- 7 development program manager to implement and oversee
- 8 programs in our office that will provide any participating
- 9 professional who needs a baccalaureate degree to advance the
- 10 opportunity to obtain one. We also added funds to our
- 11 training budget to achieve this objective.
- 12 I will continue to meet regularly with Admin
- 13 managers and staff to ensure our commitment to staff
- 14 diversity. Thank you very much for the opportunity to
- present this information to the Commission.
- DR. TRAVERS: Chairman, that completes our
- 17 presentation this morning.
- 18 CHAIRMAN MESERVE: Very good. I'd like to thank
- 19 you all for a very helpful and informative presentation. I
- 20 noted in the SECY paper at page three, you report that the
- number of formal EEO complaints has increased significantly during fiscal year '99. It appears that from the day that
- you report there that it went from 12 in 1998 to 16 in 1999.
- 24 I'm not sure that that -- I expect the numbers do vary from
- 25 year to year, and I'm not sure that an increase of four is

1 significant, but nonetheless, the trend is in the wrong

- 2 direction. I wonder if you have any explanation for that,
- 3 particularly given the comments that Ms. Little had made
- 4 about the increasing effectiveness of the informal processes
- 5 to resolve these issues before they get to a formal
- 6 complaint stage.
- 7 MS. LITTLE: We think that it's pretty normal
- 8 during downsizing and reorganization for complaints to
- 9 increase. When you look federal government-wide, you see
- 10 that kind of a trend, and it's generally an anomaly. We'll
- 11 look at that for fiscal year 2000 to see if the trend
- 12 continues or if it goes back down to the level that we have
- 13 seen since 1996, as you can see, the date included in the
- 14 paper. We think this is an anomaly of a year because of the
- level of activity and change we had in the agency.
- 16 CHAIRMAN MESERVE: I know that Ms. Norry in her
- 17 presentations had emphasized the importance of the
- 18 rotational assignments and the efforts that have been made
- 19 there. The percentages are going up but the opportunities
- 20 for rotational assignments seem to have gone down. I saw
- 21 that there were 215 that are reported for fiscal year '98
- and only 141 for fiscal year '99. So, although we may be
- 23 doing better in terms of the opportunities that are
- 24 provided, that the overall absolute number of opportunities
- 25 seems to be decreasing. Is there a problem there, and why

- 1 are the numbers going down, and what should we be doing
- 2 about that?
- 3 MS. NORRY: Well, I would just say one thing. I
- 4 think that yeah, you could look at it as a problem because
- $\,$ of the fact that rotational assignments do offer
- 6 opportunities for people to get seen in different
- 7 environments. I think it's somewhat understandable that
- 8 offices have perhaps not, given everything that everyone has
- 9 to do and given the increased work load in the agency with
- 10 fewer staff, perhaps have not come forward as much as before
- 11 to offer rotational assignments. We are working with the
- 12 offices, and I think that the level is beginning to go back
- 13 up again.
- 14 It's a human resources management issue that
- 15 rotational assignments can prove of value, and they don't
- have to be considered a debit to the office that sends the
- 17 person on a rotation. There's been more encouragement of
- 18 kind of a two-way street thing where you send someone, you
- 19 get someone. We try to facilitate all of this and work with
- 20 the offices so it is not seen as debiting them with a
- 21 critical skill.
- DR. TRAVERS: But I think that's right, it is a

23 function, at least in the last year, in my view, of the set

- 24 of initiatives that are before us, the fact that we've been
- downsizing to an extent, and that's quite a certain pressure

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on the organizations to keep what they have and keep them

- 2 applied to the main mission of carrying out things like
- 3 oversight and you know, those sorts of major initiatives
- 4 that the agency has underway.
- 5 CHAIRMAN MESERVE: Is this a scenario we think we
- 6 should be doing more and try to adjust that somewhat, the
- 7 number of rotational assignments, things we should be doing
- 8 there?
- 9 MS. NORRY: I think we're going to keep an
- 10 emphasis on it and work with the offices. They key is for
- the offices, the managers, not to see it as lessening their
- 12 ability to get the job done, and we'll just have to work
- 13 with them.
- 14 CHAIRMAN MESERVE: Several of you have mentioned,
- 15 and the data show that we're having a particular problem in
- 16 the area of achieving the same progress with Hispanics as we
- 17 are with some of the other groups. Is there an explanation
- 18 for why that's proven more difficult?
- 19 MS. NORRY: Paul, do you want --
- 20 MR. BIRD: Well, I have a view on this, I think,
- 21 that's reinforced with my counterparts throughout the
- 22 government. The competition for Hispanic employees is very
- 23 high. All the agencies are encouraged through a nine point
- 24 plan put out by OPM to hire Hispanics. Most all the
- 25 agencies are underrepresented. Certainly as a technical
- 32
- agency, the availability of qualified Hispanic staff to come
- 2 into some of the jobs, particularly if you're recruiting at
- 3 an experienced level, is very difficult. We lose Hispanics
- 4 because of the competition. In fact, we've had success in
- 5 hiring, but it's offset by the losses that we've had, and
- 6 that's been fairly consistent for the last couple of years.
- 7 I think our efforts are very much focused on this
- $8\,$ $\,$ issue. This has been an issue for a long while here. We
- $\,9\,$ $\,$ have a lot of emphasis on it. We do a tremendous amount of
- 10 recruitment aimed at solving this and trying to increase the
- 11 number of people coming in, and we're going to have to work
- 12 harder, I believe, on retention. I think that's also a
- 13 factor here. Certainly if we're gaining at the same level
- 14 we're losing, we're not going to make overall progress, but
- 15 this is certainly a government-wide issue and something that
- 16 needs to keep a focus.
- 17 We are talking to other agencies about this. In
- 18 fact, it was mentioned earlier that we were talking with

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19 DOE, and in some of those conversations, we view this as a
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- 20 common problem. Some of our recruitment strategies are
- 21 aimed at this as a common problem, and I think we're just
- 22 going to have to invest more in this effort to try to
- 23 outgain the losses, if you will, to work this toward a good
- 24 outcome in the future. We certainly have room for
- 25 improvement, and we will certainly keep the focus on that

- 1 particular area. Underrepresentation numbers would indicate
- that's our biggest challenge, and I think we're up to it,
- 3 and I think we'll continue to work at it.
- 4 MS. LITTLE: In addition to competition within the
- 5 government, private industry is seeing diversity as a
- 6 competitive advantage, and so there's competition with the
- 7 private industry as well, and of course, they have a lot
- 8 more flexibility and can be a lot more timely in their
- 9 offers and attract those Hispanics coming out of college a
- 10 lot easier than we can. There are some built in things in
- 11 our process that we're a lot slower than private industry,
- so we are also competing with them as well.
- 13 My office could probably come up with a couple of
- 14 anecdotal situations here where we've identified highly
- 15 qualified Hispanics -- I'm sure if the NMSS management is in
- 16 the room, they can attest to that. We identified a couple
- of highly qualified Hispanics and worked directly with them
- and in the end, they simply said no, for whatever the
- 19 reasons were. So, the competition is really, really stiff
- 20 in that area.
- 21 CHAIRMAN MESERVE: Why are we slower than private
- 22 industry?
- 23 COMMISSIONER McGAFFIGAN: We're the government.
- 24 CHAIRMAN MESERVE: Is this an inevitable state of
- the government, unable to streamline its processes?

- 1 MS. NORRY: I think one of the reasons why
- 2 Congress is currently considering or will be considering
- 3 shortly a package of initiatives that the office of
- 4 personnel management put forward on how we can offer greater
- 5 incentives to work for the government is because industry
- 6 can consistently outbid us. So, they're looking at packages
- 7 of things like signing bonuses and incentives to retention
- 8 bonuses. We have some limited authorities in those areas,
- 9 but they're looking to $\ensuremath{\text{--}}$ in recognition of the fact that we
- 10 get outbid.
- 11 CHAIRMAN MESERVE: My question was not so much
- 12 about the pay levels so much as that as I understood what
- 13 Ms. Little was saying is that part of the disadvantage is
- 14 that we're slower in making offers than private industry,
- 15 and I just wondered whether that's something we can address.

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                MR. BIRD: I believe so. Certainly we have a
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      competitive process for our jobs. We have posting
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      requirements and things of that nature that private sector
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      does not have. We have veteran's preference that we take
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      into account in every job. We do registers of employees for
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      selection purposes. So, in that regard, they have some
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      advantages that they can go to a particular recruitment site
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      and see three people they're interested in and immediately
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      bring them into the workforce.
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                We are able to do that at entry level. We have a
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      tougher time doing that at the higher levels. So, again,
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      putting the focus on entry hiring may allow us to have more
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      -- somewhat of a more competitive advantage than if we're
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      trying to hire more experienced people where we have posting
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      requirements, veterans preference and things of that nature
      that we're looking at.
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                I think, again, there's room for improvement,
      certainly even with our internal system to try to move
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      things along more quickly, but this is a challenge and
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      again, I think we're working at it. We're focused on it,
      and we're up to it, but we just have to keep the emphasis in
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      this particular area right out in front of everybody and
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      keep reminding our managers that this is important.
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                DR. TRAVERS:
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                MS. GIVVINES: I should probably point out that we
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      are trying to put an emphasis on entry level hiring because
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      we think we can make some gains in one area here. It's not
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      to underestimate the challenge because even in entry level
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      hiring generally, never mind minority candidates, we have
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      had some limited success, given the competition out there
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      and the salaries that technical people are, you know,
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      gaining today. So, it's a tough issue. We hope that some
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      of the legislation at OPM guidance and some of what we have
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      now by way of tools will help us in that regard, but it's
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      going to be a real tough road.
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                CHAIRMAN MESERVE: Ms. Dicus?
                COMMISSIONER DICUS: Thank you. I'm going to
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      follow up on this line that we're on with a couple of
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      questions. As best I recall from I think the August
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      briefing, I think I asked the question, given the fact we do
      have to do postings, et cetera, and the veteran advantage
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      and so forth, I think I asked the question when we go out
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      and actually recruit, can we do an on the spot decision and
      make an offer, and I think the answer was yes. So, we can
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      -- is that, Phil, a yes?
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11 MR. BIRD: Yeah, again, for entry level people, we

12 can, if the program people are with us in the recruitment 13 mode of wanting to do that and not wanting to bring people 14 in for further interviews, that's possible. 15 COMMISSIONER DICUS: And I do want to make a 16 comment about that because I want to encourage our senior 17 managers and those who have the responsibility for doing 18 these hires, that I think the Commission has -- I hope the 19 Commission has -- certain I do -- a very strong interest in 20 pushing this idea of entry level hiring because we do need 21 to get these young people, these entry level people, in to 22 provide, you know, the leaders 20 years from now that we 23 need. So, you managers that are listening, I'm a very 24 strong proponent of the entry level hiring. I understand the issue with downsizing. You want someone that can hit 25 1 the ground running, but you might be surprised that some of 2 these people can hit the ground running once they get 3 accustomed to our way of doing things. The last time also, and we talked about, I think 4 5 Paul, you mentioned that you had just hired an individual 6 with an expertise in recruiting minorities. I haven't heard 7 anything about that in the briefing today. Is this person 8 still with us, and what success level has this person had? 9 10 11 agencies. She's had a particular focus on minority 12 recruitment and hiring and has brought some very fresh 13 ideas. Just recently, she has met with officials, for 14 example, at the Veterans Administration to discuss disabled

anything about that in the briefing today. Is this person still with us, and what success level has this person had?

MR. BIRD: Yes, she's very much with us. Her name is Dee Willner. She's had a variety of experiences in other agencies. She's had a particular focus on minority recruitment and hiring and has brought some very fresh ideas. Just recently, she has met with officials, for example, at the Veterans Administration to discuss disabled veterans affirmative action. She had had a number of other visits with other officials that weren't very helpful in regard to identifying candidates, but her knowledge of that community and her ability to know which schools are producing the kinds of students we'd be interested in and then certainly networking with other people has been a true advantage. So, we've got a head of steam on this, and I think she's very, very capable of pointing us in the right direction, to the right schools, to the right job fairs, and adding an element of new look to our recruitment program.

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briefing, it might be useful if she would give us a little
bit of feedback.

COMMISSIONER DICUS: Okay. Perhaps at our next

MR. BIRD: Certainly.

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COMMISSIONER DICUS: I think it would be helpful. The lower appraisals that minorities are getting and the older employees, I wasn't quite clear -- didn't get a clear picture on why. Can someone fill me in a little bit on that, or what you think the reason is?

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                MS. LITTLE: I'm not sure if we know the answer.
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      We've started to track the trend. Last time we did a
      five-year trend. We're continuing that trend. We don't
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      know the answer to it. We've reacted to the data in a
      couple of ways. Some of the office directors, at least one,
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      maybe a couple, have asked us to bring in managing diversity
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      training for their managers just to make sure that they're
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      focused on objective criteria when they're rating their
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      employees. We're not sure what the answer is.
                COMMISSIONER DICUS: I think it would be very
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19
      useful to keep tracking that. I'm still just 39, but I'm a
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      little sensitive about the over 56 group and their
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      performance evaluation.
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                Let's see, I do want to underscore the chairman's
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      comments about rotational assignments because I do use a
      rotational constantly in my office. I find it a tremendous
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      advantage, and I very much support the concept of rotational
      assignments. I understand maybe at the Commission office
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      level, we know that person will go back to the office they
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      came from. I understand that maybe one of the problems in
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      staff rotations, they may get scarfed up and not go back to
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      the office they're in, but I think I would encourage that.
                One final quick question, one page 13 of your
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      paper, you note that 44 percent of last year's commercial
      contract awards went to small businesses, and you've set a
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      target for this year of 26 percent. Why are you
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      downscaling?
                MS. LITTLE: What we tried to do is not set
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      ourselves up for failure. The nationwide goal that SBA
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      requires us to set is 23 percent, and so we set that goal
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      and we try to up it a little bit each year because the --
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                COMMISSIONER DICUS: You've done a good job at 44
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      percent.
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                MS. LITTLE: We've done a very good job. Yes, the
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      contract people, the Admin people work very closely with our
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      office, and we do a good job in that area.
                COMMISSIONER DICUS: Okay. Thank you, Mr.
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      Chairman.
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                CHAIRMAN MESERVE: Mr. Dias?
                COMMISSIONER DIAZ: Mr. Chairman, I'd like to
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      start with Mary, and Mary, I want to personally thank you
      for your very brief but very provocative thoughts. I think
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      we should probably focus for a minute on your very first
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      statement, that you believe there is no significant progress
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that has been made, and I think, you know, I person -- my

fellow commissioners are very sensitive to that.

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                Let me explore this a little bit with you. In a
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      very simple manner, the success or lack of success on EEO
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      programs could be divided in two aspects, in two areas. One
      is programmatic. Do we have all of the things that
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      programmatically should be done? Are all the push buttons
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      in the right place? Are all those things that an agency
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      should establish, are they there? Are they effective?
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      That's one aspect of it which is, of course, the one that
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      we've been addressing, you know, a lot this morning.
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                There's another aspect which is as important,
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      which is the cultural aspect. Are these programs being
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      effective because they're being embraced, they're being
      received properly? Are programs in place but not really,
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      you know, going through the ranks? You know, is there a
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      cultural problem in, say, this person speaks a little
      different, looks a little different, you know, moves around
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      a little different, reacts a little different, and is that a
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      cultural problem? Have we gone above the point where this
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      agency is capable of saying there is no cultural problem, or
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      is there a cultural problem?
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                So, two areas for you, please. When you said no
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      significant progress, the first one is programmatically, do
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      we have the things that we should have. Second, are those
 3
      programs effective or not effective with no significant
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      progress because the cultural issue is still there and is an
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      impediment to progress.
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                MS. GIVVINES: I'm also going to ask my fellow
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      co-chairs to help me out. I think programmatically, we
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      probably do have the systems in place to achieve their
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      goals. However, I believe that there needs to be continued
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      awareness and planning, and it needs to be more of a
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      coordinated effort to achieve our goals. So, I mean, that's
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a very simple answer. Would anybody want to add anything to that? We do believe the agency has what it needs to in place, but just the continued effort and awareness.

For the second one, actually the Committee on Joint Labor could probably address that better than I, but they have brought up the issue of communications. They feel like there is a problem with communicating with some of the ethnic groups, and they do think it is a communication issue, and that maybe perhaps management needs to focus on training development in that area and needs to be more sensitive to that issue. I don't know if you want to wait to talk about that.

24 MR. EID: Can I comment now?

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25 CHAIRMAN MESERVE: Yes, if you'd like to make a

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2 call on all of the members of the Committee for their
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- 3 additional comments if they'd like to make them, but if
- 4 you'd like to respond to the specific question that
- 5 Commissioner Diaz has raised, that would be fine.
- 6 MR. EID: Good morning. I would like to thank you
- 7 for giving me the opportunity to say something about EEO. I
- 8 have waiting for a long time to say something about it. I
- 9 do believe yes, it is a problem. We need to improve
- 10 communication skills within the agency at all levels, at the
- 11 management level as well as at the staff level.
- 12 Concerning the staff level, we need to improve and
- 13 develop plans and courses for training on oral and written
- 14 communications within the staff because management, they
- 15 perceive that certain minority staff, they are not able to
- 16 communicate. In addition, also in the rating factors, you
- 17 will find most of these rating factors, they include the
- 18 factor of written and oral communication. Therefore,
- 19 managers and review panels, they perceive certain minority
- 20 groups, they do not know how to communicate, unfortunately.
- 21 Some of it could be true, others it is not true. It is just
- 22 perception sometimes. So, I believe we need to improve in
- 23 this area.
- In addition also, that we need to establish means
- 25 that the managers understand the cultures. Unfortunately

- 1 sometimes managers, they do not understand the cultures and
- 2 the proper means of communications with the staff. That's
- 3 another issue also, we need to improve on it. I will
- 4 elaborate more in my presentation and my briefing on that,
- 5 and I will let it to that time when my turn comes.
- 6 COMMISSIONER DIAZ: All right. Let me now turn to
- 7 Ms. Little with a similar type because it appears that not
- 8 only your office, but you know, everyone represented at the
- 9 table, and they try to establish programs, and I think
- 10 that's a very important thing. Programmatically, that's the
- only way you can address tracks and so forth.
- 12 The question is are they being as successful as
- 13 they could be, and if so, is the reason obviously not
- 14 programmatic. Is the reason that we are not being capable
- of breaking into this communication barrier of the
- 16 importance to this country of having a diverse workforce or
- 17 the importance for every single one of us to have this equal
- 18 opportunity. You are in the very, very unique position to
- 19 provide a response. Where is the problem? Is the problem,
- 20 you know, someplace beyond your reach? You obviously have
- 21 the elements and you have been, I hope, supported by Ms.
- 22 Norry and the EDO and hopefully by the Commission to
- 23 establish the elements. Where is the most significant

24 progress from your perspective, you know, essentially

25 happening? Why? I think we have to admit that a

1 representative of the advisory council, and there is people

- that, you know, it's an issue that we have face. There's
- 3 been progress, but if in the year 2000, there's no
- 4 significant progress, we should listen to it. So, where is
- 5 it happening?
- 6 MS. LITTLE: That's a tough question.
- 7 COMMISSIONER DIAZ: I believe so.
- 8 MS. LITTLE: I think a prerequisite question is
- 9 how do you measure success, and if we look at only the
- 10 numbers, we might see that we have made some progress, as
- indicated by Dr. Travers' statement. If we look 25 years
- 12 ago and today, we do see some changes in the numbers. If we
- 13 look five years ago and today, we may not see a significant
- 14 change in numbers, and when you don't see that, then where
- do you go to measure progress? Our emphasis over the past
- 16 two, three years has been not simply on numbers because when
- 17 you're in a downsizing environment and your numbers are
- 18 going down, your minority numbers are going to go down as
- 19 well. So, we're looking for balance in that process so that
- 20 whatever is adversely going on in the agency, minorities do
- 21 not get a disproportionate impact of that adversity. That's
- one thing we look for. I think we've been fairly
- 23 successful there.
- 24 The other area that we're looking at is
- 25 communication, and we know that effective communication in
 - 45

- 1 the agency needs to be improved. We know that. Many of the
- 2 EEO complaints and other issues that come to us when we sit
- 3 down and sort them out, they are lack of communication, poor
- 4 communication, miscommunication problems. We know that.
- 5 How we solve that we're not sure. It's going to take an
- 6 effort on the entire agency's part to do that. I think that
- 7 office directors and managers and I think certainly my
- 8 bosses, and I'm sure you know that emphasizing effective
- 9 communication is one way to do it, talking about it, having
- 10 meetings with employees and sharing information with them.
- 11 There are just a variety of ways we need to do that, being
- 12 sensitive to the fact that employees want to know what's
- going on as soon as they can and being very open with them.
- 14 When we look at performance appraisals, for
- 15 example, and talk to managers about that, traditionally the
- agency has had a high number of outstanding performance
- 17 appraisals, but when we talk to managers about whether these
- 18 outstanding -- people that are rated outstanding are ready
- 19 to move up into something bigger and better, we might hear a
- 20 different story. So, there's been an emphasis on providing

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21 candid feedback to employees. We know we have a problem in
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- 22 that area. We're trying to work to improve that. Managers
- 23 should in an ongoing manner, at mid-year, in the performance
- 24 appraisal process, be candid with employees on what the
- 25 problems are and then talk about how to resolve the problem,

- 1 how to remedy the deficiencies and how to help them become
- 2 stronger in their weak areas. So, when we look at that, I
- 3 think we're making some progress there.
- 4 In the operating plans of the office directors, we
- 5 see now that many of them are having routine all employee
- 6 meetings and sharing things with them and talking about what
- 7 the strategy is in their particular offices and where
- 8 they're going to go. These are the kinds of things that I
- 9 think make employees feel valued. They want to feel that
- 10 they're part of the decision making process that will impact
- 11 them, and I think we are making some strides in these areas,
- 12 but that's an area that's difficult to measure, and it takes
- 13 awhile to see change.
- 14 COMMISSIONER DIAZ: In think this is something
- 15 that we really need to think through. I believe there is an
- interface in here that needs to be addressed, probably
- 17 better. You know, I just share with you a recent
- 18 experience. I just took a few days, went to Florida,
- 19 actually spend most of my time by some reason or another
- 20 dealing with affirmative action, especially on the college
- 21 level and equal employment, just as somebody that's been
- 22 around. It repeatedly came out that most places have
- programs, but they need to be able to go the next mile.
- 24 Sometimes it is not going and fertilizing the tree.
- 25 Sometimes you need to check it, and that's a very important

- 1 part of the process. You need to check the tree.
- 2 Finally, one comment, Mr. Chairman. I guess I
- 3 wouldn't be myself if I wouldn't make a little statement
- 4 sometime. I think that of all of these things that we keep
- 5 hearing, we keep coming back to the, I would say, the lack
- 6 of performance on the area of Hispanics, hiring, promotions
- 7 and so forth. This is an issue that it's, you know, I know
- 8 it's difficult, but I keep reading about the very dynamic
- 9 Hispanic war force that is moving out into this country, the
- 10 numbers and the quality. We need to grab our share. What
- 11 we are not doing well, we need to find out whether it is
- 12 programmatically or culturally, there is something that
- 13 we're not doing right. It might be that everybody's not
- $\,$ 14 $\,$ doing it right also, but I don't care for the rest of the
- 15 federal government. I care for what the NRC does, and we
- 16 need to do better. Thank you, Mr. Chairman.

17	CHAIRMAN MESERVE: Mr. McGaffigan?
18	COMMISSIONER McGAFFIGAN: Let me first say that I
19	agree with Commissioner Dicus about entry level hiring. I
20	think the more of that we can do, the better. I know
21	Chairman Meserve just came from a law firm, and I don't law
22	firms would function without the entry level hires who work
23	80-hour weeks and bill lots of hours.
24	CHAIRMAN MESERVE: That bill 80 hours a week.
25	COMMISSIONER McGAFFIGAN: That bill 80 hours,
	48
1	right. Work 120 in order to bill 80. I recall when I
2	started government in 1976 as a young foreign service
3	officer, you know working very, very hard and hitting the
4	ground running and hopefully not stopping. Lots of people
5	I think the notion the younger folks can hit the ground
6	running is just mistaken. You know, the danger is that
7	they'll run circles around the older folks, and so I just
8	want to echo that.
9	On the Hispanic issue, I know, and I've mentioned
10	this before at briefings, the Pentagon has a program which
11	is mandated in law to work with Hispanic serving
12	institutions, and that obviously gives them some
13	relationship when they're hiring from Hispanic serving
14	institutions. They have obviously a \$30 billion research
15	budget, a couple billion of which probably gets spent at
16	universities, so it's a different kettle of fish.
17	Is there anything that would stop us, in addition,
18	just as a matter of agency initiative, given the two percent
19	numbers that we hear, to start an Hispanic serving
20	institution research effort and just, you know, do it by,
21	you know, there's not an executive order, there's not a law,
22	but just do it? Just say we're going to try to have a
23	parallel goal in working with Hispanic serving institutions,
24	because some of them are pretty darn good schools. I think
25	New Mexico State is Hispanic serving. I think the
	49
1	University of New Mexico is. Some of the California schools
2	are. Some of the Florida schools are. You'll get some
3	pretty good science, and I think it will also help you to
4	recruit.
5	You know, when I was entering government, I
6	entered as an FSO. I didn't think of I guess this place
7	existed in '76. I didn't think of this place, although I
8	might have. I was headed into the foreign service. I had a
9	
	technical background, which the foreign service welcomed.
10	You got to be there on the campuses for people to even think
11	of you, I think, and so and that leads to I just
12	suggest that we think about it. I'm not sure there may

be impediments that I'm not aware of, but some sort of an

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14
      initiative with Hispanic serving schools that -- okay, here
15
      are the lawyers moving in their seats, so I should listen to
      Karen first to find out if I'm illegal.
16
17
                MS. CYR: I think it's something that we'd have to
18
      look at because we do, for instance, where we do have like
19
      historically black colleges, we do have a specific executive
      order of authority to do that. So, I think it's worth
20
21
      exploring, but I think, just to make sure we would have a
22
      legal basis. I can't answer you now whether it is or not,
      but I think there would be a question that we'd have to make
23
24
      sure that we do have a basis to do that.
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                COMMISSIONER McGAFFIGAN: The intern program, I
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      know, obviously from the statistics, it's been successful,
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      but do we also participate in the broader intern programs in
 3
      government, the presidential management intern program and
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      programs like that that bring -- I know that the law folks
 5
      do. We have law interns, but do we compete in the
      presidential management intern pool that will, you know,
 6
 7
      that goes to the -- a lot of folks -- when I was at the
 8
      Kennedy School, a lot of folks were recruited into
 9
      government through the presidential management intern
10
      program.
11
                MR. BIRD: We're not a formal entry into that
12
      program, a direct affiliate. However, we take advantage of
13
      the applicants that are provided through that program. In
14
      fact, we just received a package of -- it must be 900 or
15
      1,000 applications that have been applied to this year. We
16
      are planning to participate in a job fair where a large
17
      number of these students will come to town, and all the
18
      agencies would be there together competing. We're looking
19
      through those and identifying those that might have a
20
      background suitable to us. So, we're participating in the
21
      sense that we're there as a recruiter. We're not
22
      participating in the sense that we set up jobs specifically
23
      designed to bring people into the agency, but that is
24
      something we could also look at in this regard.
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                COMMISSIONER McGAFFIGAN: It just depends what --
                                                               51
      you have more knowledge than I do -- as to what sort of
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 2
      people compete in the presidential management intern program
      and whether they would be attractive. You know, there are
 3
      people at places like the Kennedy School or other schools
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 5
      that have technical backgrounds in addition to getting the
 6
      management credential, but they've made a choice that they
 7
      want to go on and work in government. So, it's a nice pool.
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At least they might work in government for awhile. 9 MR. BIRD: Absolutely, and technical applicants

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10 are included there, although they are probably not the
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- 11 majority of applicants. There are many public policy
- 12 background people, and certainly we will have some interest
- 14 package of talent, if you will.
- 15 COMMISSIONER McGAFFIGAN: Ms. Givvines, the issue
- of whether we're making progress or not, and you cited a
- 17 bunch of statistics, and I guess the question always is, and
- 18 we've had this conversation at these meetings before, is the
- 19 glass half full or half empty, but looking around at the
- 20 classes that I was in 25 years ago or more, it was almost
- 21 entirely white males in the room, and I was in technical
- 22 courses. We are a highly technical agency, and I don't find
- 23 it that surprising that white males are 72 percent of the
- 24 senior level and management positions given what I'm aware
- of in the way of people who were in school a quarter century

- or more ago who tend to be the people who are in the
- 2 positions today.
- 3 If we're a highly technical agency and minorities
- 4 and women are underrepresented in the technical degree
- 5 programs at universities 20 or 25 or whatever number years
- 6 ago, isn't it inevitable that you're going to have
- 7 statistics like that? You know, you'd have huge reverse
 - discrimination or something if you didn't have an outcome
- 9 somewhat similar to that, wouldn't you?
- 10 MS. GIVVINES: Right. We just believe that we
- 11 should continue doing what we can with the current employees
- 12 that we have, increasing their development, attracting more
- 13 entry level, you know, going to -- it's just more of an
- 14 awareness and more of an effort on our part. That may be
- 15 true, but I think that trend may be changing also. I think
- 16 --

8

- 17 COMMISSIONER McGAFFIGAN: I hope it does. I mean,
- 18 you know, I've got a daughter who I'm trying to sitting
- 19 Algebra at the moment, and I'm starting to worry about her
- 20 going into technical. She's always gotten A's, but she's
- 21 starting to resist Algebra, and Trigonometry --
- 22 MS. LITTLE: I resisted Algebra.
- 23 COMMISSIONER McGAFFIGAN: Yeah, Trig and Geometry
- 24 may be equally resisted. I'm going to try to get her
- 25 through it, but I want the opportunity, and I think the

- 1 question really is working with the workforce you have,
- being fair and being fair to all, it's equal opportunity.
- 3 It can't be equal outcome if, you know, if indeed most of
- 4 our workforce at senior levels is white males who went
- 5 through those, you know, nuclear engineering and mechanical
- 6 engineering or whatever courses, you know, a quarter century

- 7 ago. It's -- I don't know.
- 8 MS. GIVVINES: And I just want to emphasize the
- 9 point that I think we just need to make more of an effort.
- 10 It's more of an awareness.
- 11 COMMISSIONER McGAFFIGAN: I agree.
- 12 MS. GIVVINES: And it might be difficult, and I
- 13 think it would be -- I mean, it is a challenge, but I still
- 14 believe, or we still believe, more can be done, and it's
- 15 some of the things that we talked about earlier, the entry
- level programs, going out to some of these minority schools.
- 17 There's the SES candidate development program. That's one
- 18 way to get people into senior level. There's other
- 19 feeder-type groups. There's the federal women's executive
- 20 leadership program, so there are other means. We just want
- 21 to make sure we're taking advantage of all of the
- 22 possibilities.
- 23 COMMISSIONER McGAFFIGAN: Thank you.
- 24 MS. LITTLE: Commissioner, if I could just comment
- $\,$ on that. There are two sides to an EEO program. One is we $\,$

- 1 should be fair to the employees that are in the market. The
- 2 other side is one of the reasons that women and minorities
- 3 are not in the market are not qualified and trained in some
- 4 of the jobs and have not traditionally been so is that there
- 5 was no market for them to use those skills. So, the other
- 6 side of it is we want to create the market. We want to
- 7 create the demand so that minorities and women will go into
- 8 those areas of expertise, and that way they're there for us
- 9 at the point they get through the program. So, we need to
- 10 do more of that. I think I would agree with Mary. We need
- 11 to continue to do that.
- 12 COMMISSIONER McGAFFIGAN: I agree with that. I'm
- 13 not sure that we can much influence the decisions that young
- 14 people are making, this institution. I mean, the government
- 15 as a whole can, but this institution can't influence, you
- 16 know, the 17-year old or the 14-year old or the 18-year old
- 17 in terms of choosing to go into a technical discipline as
- 18 opposed to following where the market tends to tell them to
- 19 go these days, which is into internet -- you know, maybe we
- 20 could change our name to nrc.com and we might get a lot of
- 21 folks very interested in us all of a sudden, but I don't
- 22 know whether we could get a majority of the Commission to
- 23 change that.
- 24 CHAIRMAN MESERVE: Commissioner Merrifield?
- 25 COMMISSIONER MERRIFIELD: Thank you, Mr. Chairman.

- 1 You know, it's not always an occasion where the Commission
- does self-promotion, but I'm going to do one of those today.

- 3 A commission can lead by its statements or a commission can
- 4 lead by action, and I just want to note -- I'm sure some
- 5 have noticed but probably all haven't noticed -- there have
- 6 been some recent changes at the Commission level in terms of
- 7 staffing. Today for the first time, or maybe not today but
- 8 $\,$ in the next few days, for the first time, Commission offices
- 9 at the EA level will be comprising a majority of females.
- 10 Three out of the five as of April 1 will be females. Maria
- 11 Lopez-Otin with Commissioner Diaz' office, Lynne Stauss of
- 12 my office, and Janet Schluter, who will be heading up
- 13 Commissioner McGaffigan's office. Also noteworthy, that
- 14 females will make up a majority of those three offices
- overall as well. So, I think we all are trying. I don't
- 16 want to focus just on the three of us. I know we all are
- 17 trying to make sure we have sufficient diversity in our
- 18 offices to show some leadership.
- 19 Ms. Givvines, I want to, I had an opportunity to
- 20 meet with the group and some of the other advisory
- 21 committees, and I want to focus on the last of the five
- 22 recommendations, and that is SBCR should report directly to
- 23 the Commission on issues of EEO concern. I know we've
- 24 discussed this, and from my own standpoint, I have very good
- 25 relations with Irene. She brings many issues to me directly

- and feel comfortable with the level of information and
- interaction, but I'm wondering what is it that's missing,
- 3 you believe, in your interactions with the Commission that
- 4 would necessitate making this kind of a change?
- 5 MS. GIVVINES: I think overall, just like anything
- 6 else, if we feel if it's elevated, it will receive greater
- 7 attention. I mean, that's I think the bottom line. When
- 8 you get greater attention, you tend to achieve better
- 9 results. Let me just pass that on to see if anybody else
- 10 has any further comments. Anyone want to add to that?
- 11 It's just a feeling that if you raise it up.
- MR. THOMAS: My name is Brian Thomas, and I'm with
- 13 the Advisory Committee for African Americans. What Mary
- 14 said is correct. We talked about the provocative statement
- in the joint statement that says progress has not been
- 16 significant. Well, just from a perception standpoint and
- 17 also from a frustration standpoint, you know, we believe
- 18 that maybe if we elevate the concerns between SBCR and the
- 19 Chairman, then there will be greater attention, greater
- 20 focus paid to the issues. The other thought that we had
- 21 when we got to this is that when a request or direction
- 22 comes down from the Commission level, from the Chairman, it
- 23 tends to be more of a desire on the part of management to do
- 24 something about it.
- 25 What we have seen is that when we get requests and

directions from the EDO's office, it's more in the spirit of

- 2 encouragement. It's more in the spirit of advisement,
- 3 recommendations. So, from that perspective, we think
- 4 there's room to get more action, more progress, if things
- 5 are elevated to the Chairman's level.
- 6 COMMISSIONER MERRIFIELD: Thank you. I've got
- 7 some other questions, and we can sort of succinctly go
- 8 through these. I'd like to cover a few areas. Mr. Bird, I
- 9 was reviewing the statement presented by the Hispanic
- 10 Employment Program and Advisory Committee, and one of the
- lines was somewhat troubling, that HEPAC members have
- 12 consistently assisted the Office of Human Resources in
- 13 identifying several good prospects from a recruiting trip.
- 14 However, the agency did not follow through after this
- 15 initial identification, resulting in none of these Hispanics
- 16 being hired. I was just wondering if you could just address
- 17 that and if there are changes that you've made to make sure
- this doesn't happen in FY 2000 and going into 2001.
- 19 MR. BIRD: Yeah. You know, we will come back
- 20 sometimes with candidates for jobs for which we haven't
- 21 established jobs. A candidate pool is very good, but there
- 22 may not be a job on the other end, in which case we don't
- 23 have an offer to make. We're not in the position to make
- 24 that offer. I know that's happened on occasions. What we
- $\,$ 25 $\,$ $\,$ try to do is retain the applicant, keep them interested and

- 1 maintain that until perhaps there is a job that would be
- 2 established for which they could certainly apply and be a
- 3 good candidate. I'm sure there are situations where we
- 4 weren't as timely as we would like to be in getting those
- 5 applications out to the supervisors who have the job
- 6 opportunities, and we're working hard on that to make sure
- 7 that when we're back from a recruitment trip, we're
- 8 immediately trying to get those applications out.
- 9 Dee Willner, who we mentioned earlier, is very on
- 10 top of that. We have an applicant supply file, but again,
- 11 that's somewhat of a bureaucratic process. If it goes into
- 12 the supply file before we make it available, then it goes
- 13 through a routine of getting out there and perhaps not in a
- 14 timely fashion. So, we're trying to deal with that. We get
- 15 a very large volume of applicants, certainly far more
- 16 applicants than we have positions. While we've been
- downsizing, that's been particularly true. Many times we'll
- 18 get applicants at an entry level, and we'll have no entry
- 19 level jobs, and that's been a consistent problem. To the
- 20 extent we establish more entry jobs and have them available
- 21 and acknowledge, we're going to have far more success going

on campuses and getting a direct relationship between the 22 23 applicants and the job, and we need to focus on that and 24 continue to improve it. 25 COMMISSIONER MERRIFIELD: Perhaps some of that 59 1 comment was historic and perhaps would be improved by the 2 addition of Ms. Willner. Ms. Norry, I know we have -- the Commission has 3 4 made a significant commitment in terms of saying that we want to improve the training of our staff. The action to 5 vote, I believe, that the Commission recently took on the 6 7 technical training center is part of that effort. Let's 8 improve our quality and level of training. 9 I want to focus on your thinking in terms of our 10 Asian workforce. Are we providing sufficient opportunities 11 out there with some of our older workforce members to make 12 sure that they, too, are receiving appropriate training at 13 that stage in their career. COMMISSIONER McGAFFIGAN: Yes, in the area of 14 technical training, it's focused on job requirements, as you 15 16 know, and that, of course, cuts across all age groups, so 17 -- and that would also apply to management training. 18 Management training has been an area where in the last 19 couple of years, we've had to put increased focus, and we 20 were supported in the budget last year by getting a very 21 robust training budget which should now enable us to provide 22 training across the board. I don't believe we have a 23 problem in not being able to provide training to all age groups. Is that correct, Paul? 24 MR. BIRD: I don't know of any problem. 25 60 COMMISSIONER McGAFFIGAN: Right. 1 2 COMMISSIONER MERRIFIELD: Well, we may need -that's one thing I'm interested in. We need to make sure 3 we're getting plenty of opportunities. It may very well be 4 5 that we are doing the right level. 6 Ms. Little, you spoke about the historic black 7 college program, which I think is a very positive one. One 8 of the things we also talked about today was the fact that 9 we are providing an increased emphasis on our co-op program. 10 Is there interaction there? Are we able to take the nexis that we have with the historically black colleges and try to 11 12 get perhaps more of those individuals in through the co-op 13 program or through the recruitment efforts of Ms. Willner? 14 Do you think that's an opportunity for us? 15 MS. LITTLE: I think the lawyers will bear me out 16 on this one. Because we're involved with a contract-type 17 arrangement and paying for the research that the historically black college faculty and students are doing, 18

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      we really cannot use that as an employment program. Some of
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      the applicants might apply for a job, but I don't think we
      can explicitly use that as a recruitment tool because of --
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22
      it's a contract arrangement with us, at least that's our
23
      understanding.
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                MR. BIRD: On the other hand, the co-op program is
      a perfect avenue to tap talent early on in a college career.
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 1
      Now it's dipped down to the point that even freshmen and
      sophomores are being identified by agencies such as ours,
 2
 3
      brought into a co-op arrangement wherein they can come in on
 4
      working semesters, receive experience, in some cases receive
      credit, and then in the end, they're employable by us. We
 5
 6
      can employ them without further competition after they've
 7
      come through the co-op program, so they're kind of separate.
 8
                COMMISSIONER MERRIFIELD: In a nutshell, have we
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      focused any of our co-op efforts on those historically black
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      colleges?
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                MR. BIRD: Yes, in the past. That program
12
      diminished again in our heavy downsizing. We're
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MR. BIRD: Yes, in the past. That program diminished again in our heavy downsizing. We're re-emphasizing that program again, and look at it as the parallel's entry level hiring. We're going to need to do more with the co-op program in order to get the entry level hires we want. So, there's a particular emphasis now on re-establishing that, and again, our recruiter is working toward that end. These are formal agreements with colleges and universities, and our focus for developing those agreements is on minority schools.

COMMISSIONER MERRIFIELD: One last question, and I'm directing this towards Dr. Travers and Ms. Norry. One of the things that we can do -- you know, obviously there have been some issues raised by the advisory committees about sensitivity that our managers have about the EEO

program. Have we thought or can we think about perhaps establishing a special award or identifying particular office managers, directors, or regional administrators who have had particularly outstanding programs, i.e., can we provide a financial incentive in the program? Have we thought about that, to reward those who have done a particularly outstanding job on recruitment in terms of raising EEO issues within their own staff?

COMMISSIONER McGAFFIGAN: In terms of financial incentive, we have included in the past NRC awards programs people who have been recognize for their efforts in EEO, and these have included managers who have shown outstanding records. I think it's also of interest to note that this does not get into the financial, but each of the advisory

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      committees, when they have their programs, their annual
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      programs, to recognize their particular minority group and
17
      generally give awards as the recognition of employees who've
18
      contributed a lot to EEO. Those are not financial, but
19
      those do give agency-wide recognition.
20
                 DR. TRAVERS: Any strategy for success needs to
21
      consider rewards, in my view, appraisals, rewards.
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                COMMISSIONER MERRIFIELD: I agree with that.
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                DR. TRAVERS: So, I think it's a fair question,
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      and it's one that we ought to think about some more. I
      mean, in the context of making some advances in what we
25
      think is a pretty good emphasis by the management crew today
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 2
      on EEO issues, this might help.
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                COMMISSIONER MERRIFIELD: Thank you, Mr. Chairman.
                CHAIRMAN MESERVE: I'd like to give -- I know that
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 5
      Ms. Givvines has provided us with a joint statement on
      behalf of the various EEO advisory committees, but I would
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 7
      like to provide an opportunity for each of the
 8
      representatives of those committees to make a statement to
 9
      us if they would choose to do so.
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                MS. CHEN: Good morning. We would like to thank
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      you for the opportunity to brief you on some of the selected
12
      EEO issues that continue to affect NRC Asian Pacific
13
      American employees. We brought to your attention last time
14
      a concern on the limited representation of Asian Pacific
15
      American employees in the supervisory, management,
16
      executive, and senior level positions. There is also a
17
      shortage of potential candidates in the feeder groups for
18
      these positions. The result of the last SES candidate
19
      development program selections did not seem to help
20
      improving the agency's to achieve a more diverse environment
21
      in management and supervisory positions, so we have a
22
      concern there.
23
                Also, last time we brought to your attention the
      issue associated with longer than time in grade for Asian
2.4
25
      Pacific American males, especially in grade 14. We made
                                                                64
      some recommendations to management to better prepare
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 2
      employees for future opportunities, and we believe that
 3
      exposure and recognition are key to resolve this issue.
 4
      are encouraged that some of our recommendations were
 5
      implemented, although fruition has not been a reality. We
 6
      believe that positive results attainable, and we will
 7
      continue to monitor the progress of the management
      initiative. Thank you.
 8
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                CHAIRMAN MESERVE: Thank you.
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                MR. IBARRA: Chairman, Commissioners, thank you
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for the opportunity to say a few words. It's nice to see

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12 the Hispanics get highlighted each time, and I would hope
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- 13 that that leads to positive results. We were a little bit
- 14 discouraged that in the recent candidate development
- 15 program, no Hispanics were selected. This, of course, is a
- 16 very important program. It leads to possible entry into the
- 17 SES in the future.
- 18 It has been about 16 years since we saw the last
- 19 Hispanic enter SES. Part of the reason for no Hispanics
- 20 being selected is the fact that there is lack of Hispanics
- 21 in the feeder groups. For instance, it has been eight years
- 22 since the last Hispanic has been promoted to a GG-15
- 23 position. It also seems that one of the selection criteria
- 24 for selection into the candidate development program was to
- 25 have extensive supervisory experience. There are only three

- 1 GG-15 level supervisors that are Hispanic. So, taking these
- 2 things into account, the future doesn't look bright in the
- 3 near future. In fact, we estimate it's going to take
- 4 another ten years before the next Hispanic enters the SES
- 5 ranks. Hispanics need to be better represented in the near
- future in the SES ranks. Thank you.
- 7 MR. THOMAS: Again, my name is Brian Thomas, and
- 8 I'm co-chair of the Advisory Committee for African
- 9 Americans. On behalf of the committee, I'd like to thank
- 10 you for the opportunity to address EEO issues before the
- 11 Commission that affect African Americans here at the agency.
- 12 The ACAA, we have a number of EEO concerns, but
- 13 I'll try to limit them to our top three issues today, which
- 14 has been discussed at the table so far. Namely, those are
- 15 the underrepresentation of African Americans in the SES
- 16 management and supervisory levels, and the underutilization
- $\,$ of the upward mobility program, to the extent that it does
- 18 not necessarily benefit African Americans. Also, the issue
- 19 that there's a need to establish criteria for evaluating
- 20 management's performance. In that, there needs to be a
- 21 better method of getting managers to focus on their
- 22 contributions to EEO, to improve the EEO program.
- 23 I'd like to emphasize that again, we strongly
- 24 support the statement in the joint statement, that in our
- view, progress has been very slow, very gradual over the

- 1 years. You know, I've been involved in these issues that
- 2 are going back to, I believe it was 1986, and so I've seen
- 3 some of the progress so far. I have to submit that it is
- 4 very, very gradual.
- 5 With regard to the issue of underrepresentation in
- 6 the SES and management supervisory level is just to add to
- 7 the demographics that Mary presented in a paper, I'd like to

- 8 point out that only 6.4 percent of the SES pool of 140 is
- 9 African Americans. There are seven African American men and
- 10 two African American females, and they were more recently
- 11 promoted to SES. Basically over the last five years, the
- 12 number has -- well, over the last three years, that number
- has been reduced. I believe it was eight percent in '98,
- 14 more like nine percent. Well, it's currently 6.4 percent.
- I think it was nine percent in '97, or I may have the
- numbers switched around, but the trend is downward.
- 17 Basically the trend is downward. So, the point is
- 18 that there is a considerable disparity in the demographics
- 19 if you look at African Americans representing 13 percent of
- 20 the labor force. This issue is of significant concern to us
- 21 because also, of the nine African Americans, eight of them
- 22 are, I believe, over the age of 50. So, if we try to
- 23 speculate what would happen over the next five years, we
- 24 estimate that there will be a further reduction in our
- 25 representation over the next five years of African Americans

- 1 in the SES levels.
- 2 To say the least, this, you know, the SES
- 3 candidate development program is not very supportive
- 4 currently of improving that future outlook. As Mary
- 5 mentioned, there were four minorities out of a field of 24.
- 6 Two of them were African Americans. So, you know, we'll
- 7 keep beating that issue, that the SES candidate development
- 8 program could have been better utilized to develop
- 9 minorities and African Americans so that they could aspire
- 10 into the SES ranks.
- 11 Another approach we would like to -- and I'm going
- 12 to try to make this brief. Another approach we'd like to
- 13 recommend to agency management is if they don't see that
- 14 they're qualified members within the agency for promotion
- 15 into the SES ranks, then why not hire from the outside? You
- 16 know, why not go out and bring in some folks at the SES
- 17 level?
- 18 A second issue is the upward mobility program, and
- 19 you know, a fair amount's been said about that. Certainly
- 20 we'd like to see it better utilized for advancing African
- 21 Americans. There were some notable things that were said by
- 22 Ms. Norry as to things that are being done. We'd like to
- 23 recognize that the Office of Administration, along with
- 24 Region Four in FY '99, I believe, combined had like six
- 25 positions that were filled through upward mobility. The
- 1 problem with that is that the program itself is not well
- 2 advertised. A lot of folks out there, especially in the
- 3 African American community, are questioning, you know, what
- 4 is it exactly. How can they utilize it to their advantage,

- 5 and you know, how can it best benefit us.
- 6 So, we feel that more positions agency-wide should
- 7 be established. A lot more offices should follow suit with
- 8 the Office of Administration in the region. We would like
- 9 to recommend that if it's one or two positions, that they be
- 10 set aside annually and get promoted as upward mobility
- 11 positions, and that's agency-wide.
- 12 A third issue, which is the establishment of
- 13 criteria for evaluating EEO performance, again, I'm happy to
- 14 hear some of the things that's being done there. I'm
- 15 familiar with some of the efforts, but I got to say, this is
- 16 an issue that deals with responsibility and accountability,
- 17 and basically we're saying if the agency is to have a
- 18 successful EEO program, it should place the burden and the
- 19 responsibility for contributing to that program on the backs
- 20 of its managers. In other words, their performance in EEO
- 21 should be evaluated and, you know, short of having another
- 22 idea, our idea is that elements and standards be
- 23 established, you know, as the mechanism for evaluating how
- the agency managers are doing in this regard..
- Ms. Norry did issue a memo back in May of 1999
- 1 that requested that managers in their performance appraisals
- 2 identify specific EEO accomplishments. We would certainly
- 3 like to get some feedback on an assessment of the responses
- 4 to that request and to get a sense of how is the agency
- $\,\,$ doing with its current criteria, which is really just a
- 6 sub-element under the element of human resources to look at
- 7 the EEO. Thank you. I appreciate it.
- 8 MR. COX: Good morning, and again, we appreciate
- 9 the opportunity to discuss aging issues with the
- 10 Commissioners. I do represent the Committee on Age
- 11 Discrimination, and I'd like to say that we kind of feel
- 12 like a square peg in a round hole sometimes because we're
- one of the few groups that's really not underrepresented in
- 14 the agency, as Dr. Travers said. The average age now is 48,
- 15 so they all come under. Commissioner Dicus recognizes that
- 16 eventually she's going to come under our group, too.
- 17 COMMISSIONER DICUS: Eventually.
- 18 MR. COX: Eventually. I said eventually. I think
- 19 we have noticed some progress in recognizing aging issues
- 20 with the agency. For example, the Diversity Day and the
- 21 Aging Panel. We appreciate that.
- The one issue that we'd like to discuss, though,
- 23 that was pointed out in our joint statement is the
- 24 appraisals for the technical group, which is the engineers
- 25 and scientists, and in particular over 55. These people

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      represent the greatest or the most experienced in health and
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      safety issues, and yet they appear to get the lower
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      appraisals. We are -- Paul Bird has sent out a memo
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      addressing this issue after the 1999 appraisal went through,
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      and we will continue to monitor the effectiveness of that
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      memo with the 2000 appraisals. Thank you.
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                CHAIRMAN MESERVE: Thank you.
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                MR. EID: Good morning. I would like to say first
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      one thing, that the Joint Labor Management Committee is
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      different from the other committees. It's unique because it
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      represents the point of views of both labor and management.
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      Also, this committee does not focus on certain groups. It's
      focused on all NRC population. Therefore, I hope that you
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      will take seriously the recommendations that I will bring up
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      in this briefing.
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Before that, on behalf of the Joint Labor and Management EEO Committee, I would like to thank the Commission, the EDO and the SBCR for the opportunity to present the committee views and recommendations regarding EEO issues and affirmative actions. In addition, I would like to thank Commissioner Merrifield for attending our committee meeting. It was very inspiring for him to attend our meeting. I hope this will be repeated.

24 The Committee recognizes the extensive effort of 25 the agency. We pay lots of effort on EEO issues and

affirmative actions. Especially SBCR and HR, I'd like to give them credit for what they're doing. They're doing lots of efforts to achieve the agency goals. However, our committee also believes that more tangible progress should be made, underlying tangible progress. Therefore, the Committee would like to bring to the attention of the Commission and the NRC's management concerns regarding standing EEO issues and offer recommendations for helping the NRC plan, track, and resolve EEO issues.

First, I would to add the standing EEO issues and concerns that were raised previously by our committee and still pending for resolution. These concerns and issues include strengthening and broadening upward mobility for advancement of minorities and women in professional positions. Statistics and data were mentioned before. I'm not going to repeat those.

We need to improve representation of women and minorities in management, executives and senior level positions. The SES candidate program was an example that we could not achieve what we wanted to achieve through this program.

We need to improve hiring, development, mentoring.

Mentoring was not mentioned, but I believe it is a vehicle

24 that we could use. Also we need to improve retention. Many

of the issues also related to retention of women,

1 minorities, and disadvantaged groups.

We need to improve oral and written communication skills among staff. We need to improve management communication, their reception and responsiveness about EEO issues, goals, and affirmative actions.

There is one additional thing which was not mentioned. We need to examine the short term and the long term impacts of NRC's reorganization on achieving EEO goals and downsizing.

Having said this, our committee would like to offer the following recommendations. There is a need to develop an effective action plan for the implementation of EEO goals. We have goals. We have dreams. However, we need an effective action plan. That's what Commissioner Diaz was talking about. This plan should include a time frame, a means for checking and monitoring affirmative actions.

Then we come to the Commissioner report what we have done. We need to develop training programs, along with incentives to enhance staff effective communication. There are already courses that can be taken about developing communication skills. What kind of incentive we give for the staff to take those courses? Our solution from our committee previously was the core courses, for example, and those could improve the rating of the staff in case they take these courses. They already exist at the agency.

We need to establish a framework of specific responsibilities and procedures for direct coordination between SBCR and the Commission on one side and between the EDO, HR, and NRC's key managers on the other side.

We need to develop effective plans and incentives to hire, retain, and develop women and minorities and disadvantaged groups. We need to establish an independent monitoring vehicle, and I underline independent, monitoring vehicle to insure progress is made towards achieving EEO goals.

In conclusion, the joint labor management EEOC believes that substantive progress on resolving EEO standing issues and implementing affirmative action goals can only be achieved and only through the attention and cooperation of NRC's management at all levels. It's not just EEO. It is required for management at all levels.

Also, our committee mentioned staff initiative.

Staff, the should have initiative to develop their career.

They should have perseverance for development and

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20 improvement. It is not just having the tool. We need also
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- 21 the staff to do that. The EDO and Commission attention and
- 22 support and clear direction is also needed. In general, the
- 23 joint labor management EEOC is confident that with
- 24 Commission, perseverance, and effective direction, our
- 25 concerns would be seriously addressed to insure maintaining

- an effective EEO program within the NRC that benefit all of
- 2 us, not just minority groups because we care about the
- 3 individual and the human being, all, not just only certain
- 4 groups. Thank you.

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- 5 CHAIRMAN MESERVE: Thank you very much. Mr.
- 6 Hearn, would you like to make a statement on behalf of the
- 7 National Treasury Employees Union?
- 8 MR. HEARN: Yes, I would. First of all, I'd like
- 9 to say that we support the recommendations of the Joint
- 10 Labor Management EEOC Committee. Another observation I made
- 11 was there was concern earlier on in a meeting when it was
- 12 stated that in '98, you had 12 EEO complaints, and it went
- 13 up in '99 to 16. The actual number of EEO complaints or EEO
- 14 related complaints is much higher. Our realm of where we
- 15 work, especially on complaints, is in the FITA group. We
- have a problem with the way the EEO process is set up
- 17 government-wide. It's not under NRC's influence.
- 18 To take an EEO case forward, and I've been
- 19 involved in these, and I've done it. I've been all the way
- down to the EEO Commission in Baltimore. They're tough.
- 21 You not only have to prove the employee was wrong, you have
- 22 to prove that they were wrong because of an EEO matter. The
- 23 Supreme Court about five years ago made that second step
- 24 very difficult. So, when an employee comes with an EEO
- 25 matter, we usually recommend that he take it through a

- regular grievance because they only have to prove they were
- wrong to win something. We have a number of grievances.
- Right now we have -- in headquarters, we have over
- 4 60 higher graded duties grievances, and I would bet 50 of
- 5 them are EEO related. They have a much better chance of
- 6 showing their cause under the grievance procedure than the
- 7 EEO procedure. These people are not only being denied
- 8 promotions, they're doing the work of the higher grade.
- 9 We're trying to get these resolved, and we're having a bit
- of a log jam. We've heard 30 of the cases and have no
- 11 responses yet. Of that 30, probably 25 of them have EEO
- $\,$ 12 $\,$ overtones. If they could be freed up, it would do a lot of
- 13 good for the program, I believe. Thank you.
- 14 CHAIRMAN MESERVE: Thank you very much. I want to
- 15 thank all of you for briefings that you have provided for us
- 16 this morning. I know I speak for all the Commission in

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      expressing the view that the staff is really the central
      ingredient to the success of this agency, and it is in our
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      interest as Commissioners and our interest in being
      successful in our jobs in making sure that everyone has the
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      opportunity to participate in the accomplishments of the
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      agency, to work in an environment that is absolutely free of
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      discrimination and have every opportunity for advancement
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      and opportunity to be hired by this agency. This is a
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      central component for us as an agency to be successful in
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      achieving our fundamental mission.
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                We take this briefing this morning very seriously.
      This is a very important matter for all of us, and I would
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 4
      like to thank you all for your candid and helpful views.
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      With that, let me turn to my fellow Commissioners to see if
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      they have a statement.
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                COMMISSIONER MERRIFIELD: I'd just say that I
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      concur in the Chairman's remarks. I think we all take these
      issues very seriously. You can tell by the questions that
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      we do think about these things.
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                COMMISSIONER DICUS: If I could just make maybe
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      one minute. There were two things that came to mind. One
      of them is to follow on Commissioner Merrifield's comment
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      about diversity. I think as I recall from our last
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      briefing, I think it was Region Four. Ellis Mershoff was
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      here, who pointed out as having been very successful at
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      diversity in Region Four, and he talked about his programs
      and what he's done. So, there has been some recognition of
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      diversity.
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                The other thing, it's a comment that, or statement
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      that Ms. Little made that bothered me a little bit, and that
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      was the comment at a certain level, people are getting
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      outstanding ratings, but when you talk to the manager, the
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      supervisor, can this person go to a higher level, and the
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      answer in some cases, or maybe a lot of cases, was no, that
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      that bothered me because in my mind -- if I heard you right,
      in my mind, I heard -- my mind said glass ceiling, so I may
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      want to pursue this a little bit. If this is the case, what
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      are we doing about it, but we're running out of time, so I
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      appreciate that, but I did hear it and it did bother me.
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                CHAIRMAN MESERVE: Good. Thank you very much.
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      With that, we're adjourned.
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[Whereupon, at 11:10 a.m., the briefing was

9 concluded.]