

**Official Transcript of Proceedings**  
**NUCLEAR REGULATORY COMMISSION**

Title: Advisory Committee on Nuclear Waste

Docket Number: (not provided)

Location: Rockville, Maryland

Date: Thursday, February 24, 2005

Work Order No.: NRC-229

Pages 1-213

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UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

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157TH MEETING

ADVISORY COMMITTEE ON NUCLEAR WASTE

(ACNW)

+ + + + +

THURSDAY, FEBRUARY 24, 2005

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ROCKVILLE, MARYLAND

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The Advisory Committee met at the Nuclear  
Regulatory Commission, Two White Flint North, Room  
T2B3, 11545 Rockville Pike at 8:30 a.m., MICHAEL T.  
RYAN, Chairman, presiding.

COMMITTEE MEMBERS:

MICHAEL T. RYAN

Chairman

ALLEN G. CROFF                      Vice Chairman

JAMES H. CLARKE                    Member

WILLIAM J. HINZE                   Member

RUTH F. WEINER

Member (Telephonically)

NRC COMMISSIONERS PRESENT:

1 PETER B. LYONS

2 JEFFREY S. MERRIFIELD

1        ACRS/ACNW STAFF PRESENT:

2        JOHN T. LARKINS, Executive Director, ACRS/ACNW

3        MICHAEL SCOTT, ACRS/ACNW Technical Support Branch

4                Chief

5        SHARON STEELE, ACNW Team Leader

6        THERON H. BROWN

7        NEIL M. COLEMAN

8        JOHN H. FLACK

9        LATIF HAMDAN

10       MICHELLE KELTON

11       MICHAEL LEE

12       RICHARD K. MAJOR

13       EXPERT PANEL:

14       BUDHI SAGAR, Technical Director, CNWRA

15       NRC STAFF:

16       ANDY CAMPBELL

17       TIM KOBETZ

18       PATRICK LaPLANTE

19       BRET LESLIE

20       DANIEL ROM

21       JOHN RUSSELL

22       RICHARD SAVIO

23       KING STABLEIN

24

25

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P-R-O-C-E-E-D-I-N-G-S

(8:34 a.m.)

6) OPENING REMARKS BY THE ACNW CHAIRMAN

CHAIRMAN RYAN: Good morning. The meeting will come to order, please. This is the second day of the 157th meeting of the Advisory Committee on Nuclear Waste. My name is Michael Ryan, Chairman of the ACNW.

The other members of the Committee present are Allen Croff, Vice Chair; and Ruth Weiner, who is on the phone or will be shortly; --

MEMBER WEINER: Yes. I'm here.

CHAIRMAN RYAN: Okay. Just wanted to make sure there, Ruth. Good morning.

-- Jim Clarke; and William Hinze.

During today's meeting, the Committee will be briefed by an NRC representative on the status of high-significance agreements between the NRC and DOE concerning the proposed high-level waste repository at Yucca Mountain. We will hear from Commissioner Jeffrey Merrifield on areas of mutual interest in the waste management area. We will discussed proposed ACNW letter reports.

And Mr. Neil Coleman is the designated federal official for today's initial session.

The meeting is being conducted in

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1 accordance with the provisions of the Federal Advisory  
2 Committee Act. We have received no written comments  
3 or requests for time to make oral statements from  
4 members of the public regarding today's sessions.  
5 Should anyone wish to address the Committee, please  
6 make your wishes known to one of the Committee staff.  
7 It is requested that speakers use one of the  
8 microphones, identify themselves, and speak with  
9 sufficient clarity and volume so that they can be  
10 readily heard.

11 It is also requested that if you have cell  
12 phones or pagers, kindly turn them off or place them  
13 in a mute mode.

14 Thank you very much. Without further ado,  
15 we have our first presentation: status of  
16 high-significance agreements associated with the  
17 proposed high-level waste repository. Good morning.

18 MR. ROM: Good morning. Thank you. Good  
19 morning, ladies and gentlemen.

20 7) STATUS OF HIGH-SIGNIFICANCE AGREEMENTS  
21 ASSOCIATED WITH THE PROPOSED HIGH-LEVEL WASTE  
22 REPOSITORY

23 MR. ROM: This is a brief presentation  
24 this morning, which should be fairly straightforward,  
25 having to do with the status of the high-significance

1 agreements for the Yucca Mountain project.

2 We have done this annually, and we're in  
3 a position now where the high-significance agreements  
4 are all addressed. And we could almost do this in a  
5 single slide. And if you'll go to the next slide for  
6 me, please?

7 If we did it in a single slide, this would  
8 be the one. The HML here stand for high, medium, and  
9 low-significance risk items, which I'll discuss on  
10 another slide for you.

11 There are 293 agreements total. The other  
12 categories of interest: completed agreements, need  
13 additional information, and received and in review.  
14 Of the 293 agreements total, we have completed and  
15 responded to 209. And we have written letters to DOE  
16 indicating that we have additional information needs  
17 on 15, leaving 69 agreements that are currently in  
18 review.

19 The important agreements we want to talk  
20 about today are the high-significance agreements.  
21 There are 41 total. And they have all been addressed  
22 in letter form to DOE as of about five weeks ago I  
23 think the last letter went out on those.

24 We are not expecting to have any  
25 additional comment on those, including the nine

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1 high-significance agreements where additional  
2 information is required. So of the agreements, the 41  
3 have all been addressed to DOE.

4 The ones we're working on now are the  
5 mediums and lows. You will see that of the 92 mediums  
6 and 160 lows, of those that have been answered or  
7 responded to to DOE, 5 of the mediums have additional  
8 information needs. And one of the low-significance  
9 agreements has an additional information need.

10 Those that have additional information  
11 needs we're considering open. And the total number  
12 responded to, then, will include those complete and  
13 with additional information needs. So the 224, which  
14 is those completed and need additional information, of  
15 293 have been responded to.

16 Next slide, please. This one you might  
17 find helpful with your notes along with the previous  
18 slide. This is just a brief description of what we're  
19 considering a completed agreement, what falls under  
20 additional, need additional information.

21 And the remainder, of course, is received  
22 and in review and considered closed or completed. We  
23 have essentially closed the agreement. No additional  
24 information is required. The information that DOE has  
25 given us has been reviewed and found to sufficiently

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1 address the question.

2 Those that have additional information  
3 needs, the 15 so far, there may be a few more of those  
4 in the batch of mediums and lows that needs to go out.

5 Information has not been sufficient or not  
6 all of the information has been available, not all of  
7 the references have been available. Again, we will  
8 discuss that a little bit more in one of the upcoming  
9 slides. So those are the three categories on the  
10 agreement status.

11 Next slide, please. On the risk ranking  
12 of the agreements, it was suggested I should spend a  
13 little time discussing the difference between the  
14 high, medium, and low-risk significance agreements.

15 In mid 2003, I think the risk ranking was  
16 addressed for all of the agreements in an effort to  
17 help us economize on our time and address the open  
18 agreements as efficiently as possible.

19 The high-risk significance agreements were  
20 information requests that had the potential to alter  
21 the risk estimates significantly. Medium-risk  
22 information request has some influence on the risk  
23 estimates. And, finally, the low-risk category  
24 information request is expected to have little effect  
25 on the risk estimates.

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1           We were asked to get the high-significance  
2 agreements addressed most promptly, particularly when  
3 we believed the license application was imminent. And  
4 that's why the highs have all been addressed at this  
5 point. The mediums and lows are currently in the  
6 works and expect to have those all addressed by April  
7 15th.

8           Let's have the next slide, please.

9           CHAIRMAN RYAN: Just to clarify, --

10          MR. ROM: Sure.

11          CHAIRMAN RYAN: -- that's all the mediums  
12 and lows will be addressed by April 15th?

13          MR. ROM: That's right. Of those  
14 remaining, they are all mediums and lows. Sixty-nine  
15 of them are currently being reviewed. They're bundled  
16 together somewhat. We have approximately 25 letters  
17 that are addressing those.

18                 And those numbers are changing daily.  
19 Those are being addressed pretty quickly. Most of  
20 them will be addressed well before April 15th, but we  
21 expect there may be a couple that take us up to April  
22 15th to get out responses to DOE on.

23          CHAIRMAN RYAN: Just to back you up a  
24 slide, the needs additional information category, --

25          MR. ROM: Right.

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1 CHAIRMAN RYAN: -- you know, you've got  
2 two possibilities here. NRC has responded to DOE and  
3 has identified information needs. That means you're  
4 kind of waiting for something.

5 The second part is or waiting for  
6 supporting documents to be made public. That implies  
7 to me that perhaps you understand and have probably  
8 seen the information but are waiting for it to come to  
9 the public process.

10 MR. ROM: Right, yes.

11 CHAIRMAN RYAN: I mean, you're a little  
12 bit more advanced in the second part than, say, the  
13 first part.

14 MR. ROM: That's correct, yes. Some of  
15 those we have actually seen some documentation. We're  
16 just waiting for some of the supporting documentation  
17 to be made public.

18 CHAIRMAN RYAN: Okay. I mean, that's  
19 helpful to have an insight that the work has  
20 progressed down the road some, rather than just here  
21 waiting.

22 MR. ROM: Yes. In fact, if you want to  
23 skip ahead, I'll come back to this slide. If you want  
24 to skip ahead about three slides to the one that's  
25 titled "Three Categories of Open High-Risk Significant

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1       Agreements," this might be a good time to shed a  
2       little more light on your question.  Thanks.

3               Of the 15 so far identified with  
4       additional information needs, they actually fall into  
5       these three brackets.  The information has not yet  
6       been made public, in which case we have reviewed  
7       non-public information.  Those should not be too  
8       difficult to complete once the information is made  
9       public.

10              There is a category with models needing  
11       clarification.  DOE is aware that we are looking for  
12       clarification on the modeling.  And then the last  
13       category is difficult issues, which of the 15 appear  
14       to be centered on volcanism and aircraft hazards.  So  
15       we can lump those 15 with additional information needs  
16       under these 3 brackets.  Thanks.

17              Would you back up now to where we were?  
18       We have a list of those 15 to fall into these 3  
19       categories.  Of the 15, that gives us the first 5 of  
20       the 15.  This identifies the agreement, indicates what  
21       the information need is.  These are all high-risk.  
22       The subsequent slide will show also the few that are  
23       mediums.  And that's in the low-risk category.

24              The information needs are identified in  
25       this column.  And I think if you'll match them up to

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1 your slide which you do have in your pack, you will  
2 see that you can match them up to one of the three  
3 categories: information we have made public, a model  
4 needing clarification, or if it is a difficult issue.

5 I will note that there are two agreements  
6 that are somewhat different. That would be GEN 1.01  
7 and TSPA I 2.02, which will show up on the next page,  
8 which are kind of catch-all agreements and include  
9 comments on numerous items. So GEN 1.01 and TSPA I  
10 2.02 are being handled somewhat differently but also  
11 in letter form. However, there is quite a lot of meat  
12 to GEN 1.01 and TSPA I 2.02 because of the way they  
13 were set up.

14 Unless there are any questions on this  
15 slide, let's move to --

16 MEMBER HINZE: If you wouldn't mind, Dan?  
17 Do you ever reopen an agreement? I know you have  
18 provision for that. Let me give you an example: the  
19 aeromagnetic data review.

20 MR. ROM: Yes.

21 MEMBER HINZE: That has led to new  
22 information regarding faulting in the Yucca Mountain  
23 region. And I'm wondering if that is being  
24 incorporated in the seismic analysis and whether  
25 you're looking at that to see whether the DOE is

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1 indeed incorporating that new information, not just in  
2 the U.S. activity area but also in other areas where  
3 it's germane.

4 MR. ROM: Okay. If my supportive staff  
5 will help me out if I'm wrong, that is being --

6 MR. LESLIE: Bret Leslie, NRC staff.

7 MR. ROM: Thanks.

8 MR. LESLIE: Dan mentioned that some of  
9 the agreements might go out to April. In fact, the  
10 seismic one is one of them where DOE has changed its  
11 approach and we're going to do a series of topical  
12 reports. I'm trying to come up with a path forward so  
13 that they can discuss with the NRC in a public forum  
14 their path forward on how to deal with this issue.

15 One of the issues that you have raised is  
16 part of our concerns. And so what we're looking for  
17 right now is we're trying to develop that pathway to  
18 be able to address it in a public forum so that we  
19 know that they are going to be treating.

20 MEMBER HINZE: Well, would that be  
21 considered an open item, then?

22 MR. LESLIE: It's an agreement that hasn't  
23 been responded to.

24 MEMBER HINZE: I see. So it's --

25 MR. LESLIE: It's still open.

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1 MEMBER HINZE: Okay. Thank you.

2 MR. LESLIE: It's one of the medium  
3 agreements where we're following it at this point in  
4 time.

5 MEMBER HINZE: But there is the case or  
6 you do have provision for reopening if you see that  
7 sort of information?

8 MR. LESLIE: Yes. That is correct as  
9 well.

10 MEMBER HINZE: Okay. Great.

11 MR. CAMPBELL: And just to add -- this is  
12 Andy Campbell, also with the NRC -- none of the  
13 closure, completion of agreements, means that the  
14 issue can't be raised again in the license review.

15 We have been saying this for quite a few  
16 years, that whatever we review in the license  
17 application is material in the LA. So even though we  
18 may have completed an agreement, it doesn't mean that  
19 that issue can't be raised in the context of the  
20 license application review.

21 MEMBER HINZE: Well, it's so important  
22 because a lot of these processes are coupled. We have  
23 discussed that ad nauseam, Andy. And that is very  
24 important that we don't let something slip through  
25 that is coupled to another agreement.

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1 Have any agreements been reopened?

2 MR. CAMPBELL: None that have been  
3 completed so far.

4 MEMBER HINZE: Okay. Thank you.

5 CHAIRMAN RYAN: One additional question.

6 Jim Clarke?

7 MEMBER CLARKE: I just wondered, as you go  
8 through these slides, could you clarify some of the  
9 acronyms, please?

10 MR. ROM: Sure will.

11 MEMBER CLARKE: IFA I could figure out.

12 MR. ROM: Okay.

13 MEMBER CLARKE: Are these model  
14 abstraction correlations or what is ENFE, for example?

15 MR. ROM: Okay. These are agreement  
16 names. And I originally had a slide on this but  
17 culled it out. ENFE: engineering near-field  
18 environment. That's one of the groupings of  
19 agreements.

20 MR. HAMDAN: One of the KTI sections.

21 MR. ROM: Right, yes. Right. These would  
22 be the key technical issues. ENFE, engineering  
23 near-field environment, is one of them. GEN 1.01 is  
24 unique. That's some general comments. As I said,  
25 that's one that has comments that apply kind of all

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1 over the board. IA: igneous activity.

2 MEMBER CLARKE: These do track to model  
3 abstractions or a 13?

4 MR. HAMDAN: Yes, yes.

5 MR. LESLIE: This is Bret Leslie from the  
6 NRC staff.

7 These agreements reflect the key technical  
8 issue teams that the NRC was using several years ago.

9 MEMBER CLARKE: Okay.

10 MR. LESLIE: And these agreements were the  
11 result of technical exchanges with the Department of  
12 Energy.

13 MEMBER CLARKE: Right. Okay.

14 MR. LESLIE: So, for instance, ENFE is  
15 evolution of the near-field environment, primarily  
16 focused on the geochemical environment.

17 MEMBER CLARKE: Okay. Thanks.

18 MR. ROM: Thanks. Did I say

19 "engineering"? Evolution. Thanks.

20 MEMBER HINZE: Have we gone through those  
21 all?

22 MR. ROM: Yes. I'm sorry. Unless there  
23 are any other questions on acronyms. TBD: technical  
24 basis document.

25 MEMBER HINZE: Well, I was wondering, on

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1 that slide there, the tephra or remobilization, the  
2 ash remobilization, the fourth one there, is that  
3 still an open item?

4 MR. ROM: Yes. All of these that have  
5 additional information needs we're considering open  
6 right now.

7 MEMBER HINZE: Is the remobilization part  
8 of that one? Tephra dilution rate, does that also  
9 mean remobilization?

10 MR. LESLIE: Bret Leslie from NRC staff.  
11 Yes, it does.

12 MEMBER HINZE: Okay.

13 MR. ROM: Thanks, Bret.

14 I don't have all the technical answers for  
15 you, but I think we've got the folks here who can if  
16 more of these questions come up.

17 On to the second of that grouping, three  
18 is pre-closure, additional reports. This is one of  
19 the agreements that requires additional documents be  
20 made public.

21 Three TSPA items that are of high  
22 significance. That's the end of the high  
23 significance. So the first nine, then, were  
24 high-significance agreements that are open and are  
25 considered having additional information needs.

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1 Several mediums, igneous activity, TSPAII.

2 And if you'll move to the next slide,  
3 please, it gives us the rest of the remaining open or  
4 need additional information agreements at this point:  
5 TSPAII, USFIC, and pre-closure 704. Again, if there  
6 are any specific questions, I'll do my best or have  
7 staff here answer those for you.

8 Of those agreements needing additional  
9 information, of those 15 -- and there will presumably  
10 be a few more after the remaining 69 responded to also  
11 -- at this point, we expect that the information needs  
12 will be addressed in the license application.

13 There is an opportunity for more  
14 interactions before license application time. So  
15 there will be an opportunity to discuss items that may  
16 affect the classification currently.

17 Okay. If you'll move on to the next  
18 slide, please? Thanks. The gist of the matter -- and  
19 this is what you asked me to speak about today -- the  
20 high-risk significance agreements have all been  
21 responded to as of January of this year.

22 Those that remain open because of  
23 difficult issues are typically volcanism and aircraft  
24 hazards. Those are the two that have caused us to  
25 have some open items there.

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1           Of the remaining, which are medium and low  
2           significance items, we're on schedule to get them all  
3           addressed by April 15th. The schedule is moving along  
4           well right now. And of those agreements, the mediums  
5           and lows, I suspect there may be a few more that will  
6           go into the need additional information category and  
7           will be left open.

8           We're not expecting to see any written DOE  
9           response to the open agreements, those that need  
10          additional information, prior to the license  
11          application. There should be opportunity to discuss  
12          those or some of those items with DOE, but there is no  
13          new protocol on DOE addressing those items in writing  
14          prior to license application.

15                    Any questions on that presentation?

16                    CHAIRMAN RYAN: Questions, Bill?

17                    MEMBER HINZE: Well, I don't know whether  
18                    it's appropriate to ask, but has any thought been  
19                    given to the risk significance if, indeed, we start  
20                    looking beyond 10,000 years?

21                    MR. ROM: Yes. Bret, do you want to?

22                    MR. LESLIE: This is Bret Leslie from the  
23                    NRC staff.

24                    Again, agreements at this point they're  
25                    somewhat historical in the sense that most of the

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1 technical exchanges occurred back in 2001. And at  
2 this point, it's premature for the NRC staff to  
3 speculate what would be in a standard and what would  
4 impact how risk is determined in that standard. So  
5 the answer to your question is we haven't gone there.

6 MEMBER HINZE: Thank you.

7 MR. ROM: Thank you, Bret.

8 CHAIRMAN RYAN: Anything else, Bill?

9 MEMBER HINZE: That's it. Thank you.

10 CHAIRMAN RYAN: Allen? Jim? Ruth?

11 MEMBER WEINER: Yes, I had a couple of  
12 questions, first a general one. Has this process gone  
13 approximately as you envisioned it would? Were there  
14 any big differences between what you expected the  
15 schedule of resolutions for?

16 MR. ROM: I would say there are always  
17 schedule surprises, but we have adjusted pretty well.  
18 We continue to adjust. We, of course, originally  
19 expected the license application in December. And, as  
20 there was such a mass of information to respond to and  
21 it appeared that we would not be able to answer all  
22 open items before the December '04 deadline, we made  
23 the decision to address the high significance  
24 agreements.

25 And it became obvious towards the end of

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1 the year that that license application date was going  
2 to slip. And, even knowing that, it still took us  
3 until mid January to address all the high significance  
4 items. And that was with an awful lot of staff  
5 effort.

6 However, the exercises helped on  
7 addressing those remaining items that are mediums and  
8 lows. And we're making very good progress on that and  
9 getting good cooperation with OGC.

10 But, to answer your question, I'd say  
11 there has been quite a bit of adjustment to schedule  
12 and finding that items have not been overlooked, for  
13 instance, with the GEN 1.01 and TSPAI, which are  
14 fragmented into dozens of comments, actually. It  
15 became quite a challenge to address all of the  
16 individual comments, some of which could be as  
17 time-consuming as a single agreement and some of which  
18 are still being worked on.

19 So yes, there have been schedule changes  
20 that need to be with good adjustment on staff's part,  
21 I would say.

22 MEMBER WEINER: Thank you.

23 MR. ROM: You're welcome.

24 CHAIRMAN RYAN: If I could maybe turn back  
25 to the status chart?

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1 MR. ROM: Okay. That's the first slide  
2 after the intro, I think.

3 CHAIRMAN RYAN: Over the last year or so,  
4 my predecessor Dr. Garrick would talk about the bow  
5 wave. It looks like the bow wave is a whole lot  
6 smaller now than it has been in the past, which is  
7 good. And, if I understand you right, you will have  
8 zeros across the high, medium, and low and in the  
9 received and reviewed column by April 15th?

10 MR. ROM: That's correct. Those columns  
11 will be zero by April 15th.

12 CHAIRMAN RYAN: Right.

13 MR. ROM: And not only is there progress,  
14 but there is a lot of momentum right now --

15 CHAIRMAN RYAN: Great.

16 MR. ROM: -- in the letters, I would say.

17 CHAIRMAN RYAN: Well, one of the things  
18 that strikes me is that at some point after that  
19 process kind of comes to a close around the middle of  
20 April, you'll have, I think, at least I could envision  
21 where you would have in your hand a view of what key  
22 issues are going to be as you then think about how you  
23 transition into the license application, where the  
24 action is, for lack of a better term.

25 The Committee over the last few months has

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1 focused on the igneous activity as an issue.

2 MR. ROM: Right.

3 CHAIRMAN RYAN: In some of these you have  
4 here, for example, Professor Hinze is tracking that  
5 PBHA review work and so forth and so on.

6 Could you give us any insight as to what  
7 you think we should focus on as we continue to look  
8 particularly at that agreement?

9 MR. ROM: Specific items dealing with  
10 volcanism?

11 CHAIRMAN RYAN: General or specific, what  
12 you think would be helpful or useful for us to take a  
13 look at.

14 MR. ROM: Yes. Bret, can you?

15 MR. LESLIE: I think the positions and the  
16 things that are identified are in the letter. And if  
17 you don't have a copy of the letter, we will get you  
18 a copy of the letter.

19 CHAIRMAN RYAN: Yes, I'm sure I have it.

20 MR. LESLIE: I think that's the best  
21 answer.

22 CHAIRMAN RYAN: Okay. That's fine.

23 MR. ROM: Yes, each of the letters is very  
24 specific on those portions of the agreement that we  
25 are looking for additional information on.

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1 CHAIRMAN RYAN: Yes. And I think if we  
2 could make sure we are as current as you are with  
3 everything that you have put back, that will help us  
4 as we shape up our agenda for that activity in the  
5 next few months.

6 MEMBER HINZE: I guess if there is any  
7 information regarding canisters in the near-field  
8 environment, that, too, would be of great interest to  
9 us if there's --

10 MR. ROM: There's quite a large number of  
11 agreements dealing with containers. And a lot of the  
12 letters dealing with those specific agreements are in  
13 process right now. So that's one that you might want  
14 to watch.

15 I'm not aware of any burgeoning problems  
16 in that area, but there are quite a few agreements.  
17 And they are still being worked on at the moment.

18 MEMBER HINZE: Are we on track to get  
19 copies of those letters?

20 MR. LEE: Yes, we get any publicly  
21 available information that is exchanged between NRC  
22 and DOE.

23 MEMBER HINZE: Well, I think the Committee  
24 would be very interested in having those when they do  
25 become available.

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1 CHAIRMAN RYAN: Yes. I mean, the obvious  
2 progress you have made is helpful to us because that  
3 allows us to focus on these key letters and  
4 information.

5 MR. CAMPBELL: This is Andy Campbell.

6 The letters are all available in Adams.  
7 What we can do is we can ensure that if you are not on  
8 distribution for any particular -- I think you guys  
9 are. I think ACNW does receive them. But if you need  
10 a particular letter, then we can get that to you.

11 CHAIRMAN RYAN: Great. Thanks.

12 MR. ROM: Right. And I am tracking the  
13 Adams, too, and should always be able to pull up an  
14 individual item if need be.

15 CHAIRMAN RYAN: If we can make sure that  
16 we're up to date to where you are, that will let us be  
17 caught up. And then we can move forward from there.  
18 So can we make that happen, Latif or Mike?

19 MR. LEE: Yes.

20 CHAIRMAN RYAN: Okay. Thank you.

21 MR. LESLIE: This is Bret Leslie from the  
22 NRC staff. I want to kind of amplify on and respond  
23 to Dr. Hinze's question.

24 You will notice that on Dan's chart, none  
25 of the high agreements associated with CSLT are open.

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1 And so from the staff's perspective, waste package  
2 agreements, the information DOE has provided is  
3 sufficient for us for now to have answered our  
4 question.

5 There was an evolution of the near-field  
6 environment agreement in TSPA 3.09, which has to do  
7 with how uncertainty is being treated in terms of the  
8 geochemistry and the coupling of the models. And so  
9 in terms of container issues, it's not container-like  
10 in source term. It's more of the coupling of them.  
11 And so those are two agreements.

12 MR. ROM: Yes. Thanks.

13 And, again, I mentioned that are some CSLT  
14 agreements that are still being worked on. Should  
15 there be any open items in those agreements, obviously  
16 they would not be of high significance. But I'm not  
17 aware of any coming up that are going to be in that  
18 additional information needs category.

19 CHAIRMAN RYAN: That's great. Any other  
20 questions? Mike?

21 MR. LEE: Yes. I have a kind of a  
22 process-related question. And it's kind of a segue  
23 onto some responses we've gotten from the staff  
24 previously. As the process is laid out right now, the  
25 desire is to make sure that there is sufficient

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1 information at the time of the license application to  
2 do a review of the license application. Is that  
3 correct?

4 MR. ROM: I'm sorry? Would you rephrase  
5 that?

6 MR. LEE: Okay. The way the issue  
7 resolution process is currently defined, the intent is  
8 to ensure that there is sufficient and high-quality  
9 information to review at the time the license  
10 application is submitted.

11 And on reviews that you have done, you  
12 have no longer any questions or comments, can the  
13 Committee assume that that means there won't be any  
14 requests for additional information once the  
15 application comes in contingent on the information  
16 still being the same?

17 I mean, it's kind of a hypothetical  
18 question, but I guess the question is --

19 MR. LESLIE: This is Bret Leslie, NRC  
20 staff.

21 MR. LEE: Sure.

22 MR. LESLIE: I'd kind of answer it in a  
23 visual way. DOE has presented at last week's  
24 management meeting kind of a hierarchy of how their  
25 license application and all the supporting documents

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1 would be generated.

2 And what the staff has been reviewing  
3 primarily is down in the middle. So the basis for  
4 their license application, we have been reviewing the  
5 supporting documents, but we haven't been reviewing  
6 their license application.

7 So you can't necessarily leap and say that  
8 we won't have any questions because we will have to  
9 review what's in their license applications where  
10 their information they provided was according to our  
11 regulatory requirements.

12 MR. LEE: I guess my question is the  
13 efficacy of this particular approach. If what you say  
14 is true, the expectation is the information that's in  
15 the license application is consistent with the  
16 technical basis documents and that you're hoping that  
17 there is a high success of consistency, if you will,  
18 between the two because of the timetable for --

19 MR. LESLIE: Correct.

20 MR. LEE: Okay.

21 MR. CAMPBELL: Okay. One other thing I  
22 want to add -- this is Andy Campbell -- is that the  
23 fact that some agreements are in an open state when  
24 the license application comes in does not mean we  
25 cannot review those areas.

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1                   The intent of the agreements was to ensure  
2                   a high-quality license application and that that  
3                   high-quality license application would facilitate an  
4                   expeditious review given the timing imposed by the  
5                   Nuclear Waste Policy Act.

6                   MR. LEE: Right.

7                   MR. CAMPBELL: The lack of closure on all  
8                   the agreements doesn't mean we can't review it. It  
9                   may mean that there is more work that might be  
10                  involved in particular areas than if that area had  
11                  been completed.

12                  MR. LEE: The second question is related  
13                  to aircraft hazards. I see that Tim Kobetz is here.  
14                  Could you summarize briefly what the issue is there or  
15                  what remains to be done?

16                  MR. KOBETZ: Sure. We had a meeting with  
17                  them in September of 2003. And the information that  
18                  they had at that time wasn't that up-to-date. And  
19                  they told us they would get back to us in about six  
20                  months after that. Well, it's obviously gone a little  
21                  farther. They're reassessing, I think, how they are  
22                  going to evaluate the aircraft crash hazards.

23                  They're writing two reports or finishing  
24                  up two reports that we're going to review when they're  
25                  publicly available: one on the identification of the

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1 hazards and the other on the frequency. And hopefully  
2 we're going to have a tech exchange on it this summer.

3 MR. LEE: Okay. So, really, what impact  
4 does this have on your ability to close issues at the  
5 staff level on the pre-closure safety assessment that  
6 DOE will be doing or is working on?

7 MR. KOBETZ: Say that again.

8 MR. LEE: It's been identified as a  
9 high-significance issue.

10 MR. KOBETZ: As far as the pre-closure  
11 safety analysis, this isn't the only thing that is  
12 sticking out.

13 MR. LEE: Okay.

14 MR. KOBETZ: And that's a broader  
15 question. We have to go through and make sure we  
16 understand all of their hazards, not just this one,  
17 all of the event sequences, all the consequence  
18 analysis, and then determine.

19 MR. STABLEIN: This is King Stablein from  
20 the NRC staff.

21 Just following up a little bit to remind  
22 -- Mike knows this very well and some of the Committee  
23 members, too -- that the issue resolution process that  
24 we're looking at here, the key technical issues were  
25 aimed at the post-closure. And the pre-closure area

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1 is not as far along in this program as the  
2 post-closure.

3 So we did not capture the pre-closure  
4 issues in key technical issues or in the agreements  
5 with one or two exceptions. The aircraft hazards is  
6 touched on in one of the pre-closure agreements.

7 But there are a lot of pre-closure issues  
8 out there which are not deal with by this process.  
9 And we are working on those issues now. We will not  
10 be setting up a parallel process with agreements at  
11 this time.

12 But Tim heads up our pre-closure team, and  
13 he is interacting with DOE on those issues,  
14 highlighting which ones are most important. And we  
15 may well have a series of interactions on those in the  
16 coming months.

17 CHAIRMAN RYAN: I wonder if it might be  
18 useful to think about a briefing to the Committee on  
19 the pre-closure review issues and processes and where  
20 you are and so forth.

21 MR. KOBETZ: I can talk to the staff about  
22 that and see what it would be in your best interest.

23 CHAIRMAN RYAN: Thank you.

24 John?

25 MR. FLACK: Yes. I just have a question

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1 on the ratings: the high, medium, and low. After the  
2 application comes in, do they remain the same? I  
3 mean, are you kind of locked into those levels, those  
4 bins, those high, medium, low?

5 MR. ROM: There's no plan on changing that  
6 at this point.

7 MR. FLACK: Now, if, for example, the  
8 period of time that's considered later on has an  
9 influence on these rankings, how would that change?  
10 I mean, is your review based on that? And does like  
11 high receive more attention than medium and low and  
12 that could get switched around or how would that work?

13 MR. ROM: Well, hypothetical. Bret, do  
14 you want to?

15 MR. LESLIE: Bret Leslie, NRC staff.

16 The rankings of the agreements came out in  
17 a report in 2003. In 2004, the staff wrote a risk  
18 insights baseline report, which describes the staff  
19 understanding of those areas that have high  
20 significance to waste isolation.

21 And in that document and in subsequent  
22 briefings to the ACNW, we have identified it is not  
23 the agreement rankings that control where the risk  
24 information comes from to risk-inform our review. But  
25 it's the risk insights baseline report that does it.

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1 MR. FLACK: Right, right, right.

2 MR. LESLIE: So, in essence, the rankings  
3 of the agreements don't control where the staff will  
4 be focusing on during the licensing review. If you  
5 want to understand right now what the staff is  
6 thinking about, it's a different report, risk insights  
7 baseline report.

8 MR. CAMPBELL: One additional item to add  
9 to that -- this is Andy Campbell, NRC staff -- is that  
10 as we review the license application, it is the  
11 license application, the material in that, which will  
12 drive our understanding of the significance of issues.

13 We have used the risk insights  
14 interactions and activities in the development of the  
15 risk insights baseline to help focus our prelicensing  
16 program, but ultimately in the review of the license  
17 application, it's what DOE gives to us that will  
18 really be where we're looking at in trying to  
19 understand what's important.

20 CHAIRMAN RYAN: John?

21 DR. LARKINS: Yes. Just a quick question.  
22 You said you don't anticipate getting or don't expect  
23 getting any written responses to those areas that you  
24 said need additional information. Are you  
25 anticipating any public exchanges, technical

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1 exchanges, with DOE on those?

2 MR. ROM: It's conceivable. There are a  
3 number of potential interactions, some of which may  
4 involve some of these, if I'm not taken. I think some  
5 of these, if not all, would be included in some likely  
6 upcoming interactions. So there will be more  
7 opportunity to delve into those issues in the next few  
8 months.

9 CHAIRMAN RYAN: Thank you. Any other  
10 questions, comments?

11 (No response.)

12 CHAIRMAN RYAN: Thanks very much for your  
13 presentation. We appreciate you being here.

14 MR. ROM: Thanks for the opportunity.

15 CHAIRMAN RYAN: Thank you all.

16 DR. LARKINS: I need to make an  
17 announcement. I just got a note that because the  
18 Commission has had to change its schedule, they were  
19 planning a meeting, Commission meeting, this  
20 afternoon, they were a little concerned about the  
21 weather. So they've switched their Commission meeting  
22 until this morning at 10:30 to 12:00.

23 So Commissioner Merrifield will not be  
24 able to get over here until after lunch. And right  
25 now it looks like his schedule is to be here at 2:00

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1 o'clock.

2 CHAIRMAN RYAN: Okay. We adjust.

3 Yes, Carol?

4 MS. HANLON: Can I just make a couple of  
5 comments if you don't mind following that  
6 presentation? There were a couple of mentions on  
7 making documents publicly available. And I did want  
8 to say that we are aggressively pursuing getting all  
9 of the AMRs on the Web. I think that the staff knows  
10 that. But I wanted to just say that we're proceeding  
11 with getting all of our AMRs on the Web.

12 And also, as the staff requests specific  
13 references that they need to address, specific  
14 references that they're looking for, we're also  
15 putting them on the Web, thus making them publicly  
16 available.

17 In reference to some of the discussions  
18 they had that we've had regarding the additional  
19 information items, we're looking into taking action to  
20 address some of those additional information needs,  
21 what we could do in the interim to address some of  
22 those.

23 I think Bret was out a couple of weeks  
24 ago. Unfortunately, I missed that interaction. But  
25 we're looking into what we may be able to do in the

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1 interim to address those. So I just wanted to make  
2 those comments.

3 CHAIRMAN RYAN: Thanks, Carol. I  
4 appreciate that.

5 Any other comments or questions?

6 (No response.)

7 CHAIRMAN RYAN: Okay. We have two things  
8 on the agenda. Looking ahead a bit with Commissioner  
9 Merrifield coming this afternoon, we could perhaps do  
10 one of two things now: start the presentations from  
11 the center and take our letter-writing activity a  
12 little later on.

13 DR. LARKINS: If they can accommodate.  
14 I'm not sure. It's about --

15 CHAIRMAN RYAN: I'm just trying to offer  
16 that, offer that up a bit. Budhi, what do you think?

17 DR. SAGAR: I'm flexible.

18 MS. KELTON: What about people that may  
19 wait until 1:00 o'clock to come? They now miss his  
20 presentation.

21 CHAIRMAN RYAN: Well, I guess what we can  
22 do is just take our letter-writing, then.

23 DR. LARKINS: Yes. Is there supposed to  
24 be a link with the center for this presentation? The  
25 only thing I'm concerned about is if something happens

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1 and the weather turns bad, you may miss it. What if  
2 we try to schedule Budhi's presentation at 11:00  
3 o'clock?

4 CHAIRMAN RYAN: That would work. That's  
5 not a huge change. If that works for you, Budhi?

6 DR. SAGAR: I'm flexible.

7 CHAIRMAN RYAN: I mean, I'm just trying to  
8 balance the weather, the Commission's schedule, and  
9 all of that.

10 DR. LARKINS: I would hate to have him  
11 make this trip and then have to reschedule.

12 CHAIRMAN RYAN: Yes, right. So we'll  
13 proceed with the letter, which we should I think  
14 successfully complete in short order, hopefully. And  
15 the one letter we have written we can discuss whether  
16 we need to write another on the issue resolution  
17 presentation we just heard and take a short break and  
18 reconvene at 11:00 for the start of the center's  
19 presentations.

20 DR. LARKINS: Sounds good.

21 8) PREPARATION OF ACNW REPORTS

22 8.1) AGREEMENT STATE PROGRAM

23 CHAIRMAN RYAN: Okay. The first item on  
24 the letter-writing agenda is the agreement state  
25 program. We heard I think an interesting presentation

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1 from Paul Lohaus on the agreement state program and,  
2 in particular, on the impact program and how it's used  
3 to review agreement state programs and the letter.  
4 We'll come out and we'll read that letter into the  
5 record and then consider it and go from there.

6 DR. LARKINS: Yes.

7 CHAIRMAN RYAN: John?

8 DR. LARKINS: You don't need this in the  
9 transcript right now.

10 CHAIRMAN RYAN: Oh, we do not?

11 DR. LARKINS: Pick up the transcript at  
12 11:00 o'clock.

13 CHAIRMAN RYAN: 11:00 o'clock. Thank you  
14 very much.

15 (Whereupon, the foregoing matter went off  
16 the record at 9:16 a.m. and went back on  
17 the record at 10:54 a.m.)

18 CHAIRMAN RYAN: And we're now in the  
19 capable hands of Dr. Budhi Sagar, who's going to talk  
20 to us for some activities at the center. Again, we  
21 appreciate your flexibility on schedule. The weather  
22 has upset everybody's schedule apple cart today. So  
23 thanks for being with us, Budhi.

24 DR. SAGAR: Good morning. And thank you,  
25 Dr. Ryan, Committee members. I appreciate the

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1 opportunity to make this presentation today.

2 10) CNWRA REPORT -

3 ACCOMPLISHMENTS AND FUTURE PROJECTS

4 DR. SAGAR: As you all know, the Center  
5 for Nuclear Waste Regulatory Analysis located in San  
6 Antonio provides technical support to NRC, primarily  
7 in the repository program area but also in some other  
8 areas.

9 What I plan to do today would be to give  
10 you what I call a management-level overview of various  
11 activities of certain key technical issues for the  
12 past year, try to indicate to you what is planned for  
13 this fiscal year, in '05.

14 And not all of the KTIs will be discussed.  
15 The selection was made by your Committee as to what I  
16 should talk about. And just I want everybody to know  
17 that a subset of the ACNW members would visit the  
18 center in April, I think April 14th and 15th, to talk  
19 about it in much greater detail on certain aspects of  
20 some of these issues.

21 I don't know what the schedule -- with the  
22 change in schedule, whether I continue to speak now  
23 and the discussion session would be in the afternoon  
24 or I speak for a half an hour, then we talk about,  
25 discuss questions in the first half an hour.

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1 CHAIRMAN RYAN: I'd say we'll be  
2 interrupted at some point by Commissioner Merrifield's  
3 modified schedule due to the weather. So I would  
4 suggest stick to your original game plan.

5 DR. SAGAR: Okay.

6 CHAIRMAN RYAN: And we'll take a pause for  
7 that session and go from there. Is that a workable  
8 plan?

9 DR. SAGAR: That's fine.

10 MEMBER WEINER: Yes. That's good.

11 CHAIRMAN RYAN: I know you have other  
12 folks standing by and so forth. So, again, I  
13 appreciate everybody's help.

14 DR. SAGAR: Okay. That will be fine.

15 Okay. The outline essentially lists all  
16 of the topics that were selected by the Committee for  
17 me to present. The only thing I'd like to point out  
18 is that all of the topics except this topic here are  
19 related to the high-level waste program or the  
20 repository program. And some of these names have  
21 become pretty common by now. These are the names of  
22 the so-called KTIs, or key technical issues.

23 This topic here is not related to the  
24 repository. This is related to the work that the  
25 center is doing on decommissioning. So that's at the

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1 end of my presentation I'll talk about this topic.

2 The program overview, for some reason I  
3 had a slide on funding because I was asked to --

4 CHAIRMAN RYAN: It's in our package, yes.

5 DR. SAGAR: What happened here I have no  
6 idea.

7 CHAIRMAN RYAN: I think you skipped over  
8 it. It's actually slide 4.

9 MR. HAMDAN: Keep going back.

10 DR. SAGAR: Keep going back?

11 MR. HAMDAN: Before this.

12 DR. SAGAR: There it is. I'm sorry.

13 Okay. In fiscal 2004, there were \$16.4 million on the  
14 repository, including Spent Fuel Project Office, which  
15 is the contingency which has gone through the hearing  
16 process.

17 This is called charter programs. And in  
18 fiscal '05, this was raised to 19 million with the  
19 assumption that the license application would be  
20 submitted by December 2004. Since that did come in,  
21 we are modifying the operations plan now to define a  
22 scope of work with the contingency that a license  
23 application may come in by December 2005. We don't  
24 know exactly when. So, actually, we intend to spend  
25 less money than is there for 2005 and keep some for

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1 2006 as a carryover from this year.

2 The non-charter programs, which have  
3 several small components, decommissioning, and  
4 environmental impact statement, the fuel cycle safety  
5 and safeguards integrated safety analysis on certain  
6 facilities, I've given you the thousands of dollars  
7 that were for fiscal 2004 and for fiscal 2005.

8 As you can see, it is a small part of the  
9 overall work. The major work is in the high-level  
10 waste program.

11 MEMBER HINZE: Is it possible to ask  
12 questions while you're --

13 DR. SAGAR: I would be happy. It's up to  
14 you.

15 MEMBER HINZE: Well, I realize we all can  
16 use more money at all times. But I'm wondering, like  
17 that 16.4 there, how close does that come to what you  
18 requested or what you budgeted out for the research  
19 that you thought was particularly important to the  
20 charter programs?

21 DR. SAGAR: It comes pretty close to what  
22 we requested. It's a negotiation process. And we do  
23 have a priority list. Not everything can be done, as  
24 you said. I agree with you, probably as much money as  
25 we could spend if we had it.

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1 I think the high priority, the items that  
2 are significant to either waste isolation or  
3 pre-closure safety can be done.

4 MEMBER HINZE: What is the role of the  
5 scientists and you as the technical senior in deciding  
6 prioritizing where that money should be spent within  
7 the program? How much of that comes down from the  
8 NRC, and how much comes from suggestions by you?  
9 Could you go through the process with us a bit?

10 DR. SAGAR: Yes. I mean, the President's  
11 budget is submitted in February, January, February,  
12 and it's always a year ahead. Like the 2007 budget is  
13 being discussed now. So you have to kind of think  
14 ahead of what you might be doing in 2007, what would  
15 be important. And there is some guesswork involved in  
16 that.

17 The center doesn't get involved in the  
18 planning process. We do advise the NRC staff as to  
19 what we believe are the high-priority items. And then  
20 we do discuss it with the NRC staff. Some items after  
21 discussion we find are not as important as we thought  
22 or vice versa. So there is a significant amount of  
23 input from the center, the technical staff in the  
24 decisions.

25 And, as any budgeting process, I mean,

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1 there would be more items of activity or projects  
2 suggested than we get funded. And then we have to  
3 decide which is more significant than others.

4 MEMBER HINZE: Are there any critical  
5 programs that you believe you should be doing at this  
6 time that you're not doing?

7 DR. SAGAR: Well, the critical programs  
8 will be related to -- I think there is a risk here  
9 because, as the EPA standard becomes known, there may  
10 be something critical which we have to do which we  
11 cannot do right now if the EPA standard does become  
12 known.

13 As far as the fundamental processes are  
14 concerned, I would be hard-pressed to name something  
15 that we are not doing that we need to do. Now --

16 MEMBER WEINER: I'm sorry to interrupt,  
17 but I can't see anybody.

18 MEMBER HINZE: We can't see you either.

19 DR. SAGAR: Ruth, could you please repeat  
20 your question?

21 MEMBER WEINER: Okay. What do you  
22 envision the role of your research program to be once  
23 the license application has been submitted to NRC?

24 DR. SAGAR: Well, let me first make it  
25 clear that when we talk about research programs,

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1 sometimes people think research program is what Office  
2 of Regulatory Affairs sponsors at the center, which it  
3 used to.

4 There is no such program anymore at the  
5 center, but research in the sense of doing some  
6 advanced type of work does go on. And the role would  
7 be basically two-faceted, I think. One would be there  
8 would be some issues that might come up in the license  
9 application that may require scientific examination,  
10 either lab work; going to the site itself; or  
11 analysis, advanced type of analysis.

12 An example would be a crash. The DOE  
13 design includes a berm, as I understand. Well, the  
14 structural stability of that berm to reduce the crash  
15 hazard may need to be investigated. I'm not saying it  
16 will but may need to be investigated. You might call  
17 that research because there would be advanced matters  
18 that may be required.

19 Similarly, in post-closure, there may be  
20 certain critical issues, volcanism being one, for  
21 example, that might require an independent piece of  
22 scientific work. That would be the primary role  
23 during the LA review for that kind of work.

24 I don't know if I answered your question,  
25 Ruth, but --

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1 MEMBER WEINER: Okay. Thanks.

2 MR. HAMDAN: Can I ask a question, Mike?

3 CHAIRMAN RYAN: Please.

4 MR. HAMDAN: That's all that the system  
5 would do when the license application comes in? He  
6 will not review the license application with the  
7 staff?

8 DR. SAGAR: No. I'm not saying that at  
9 all. Just give me a minute, and then Andy can speak.  
10 There is a whole project plan that has been prepared  
11 for the LA review, which has team formations, which  
12 are teams jointly between the NRC staff and the center  
13 staff who are conducting the review for writing the  
14 SER sections and so on and so forth. And those same  
15 teams would with discussions between them decide what  
16 part needs to be investigated independently, what  
17 analysis needs to be done, and so forth.

18 So there is a whole blend with the source  
19 loading, with the schedule, and so on. And the center  
20 would participate in almost every aspect of the whole  
21 process.

22 Andy?

23 VICE CHAIRMAN CROFF: That's a very  
24 well-laid-out description of the plan and the team  
25 structure and everything that we have in place. I'll

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1 just point out that that will probably be the vast  
2 majority of center activities during the license  
3 application review, working with staff on individual  
4 segments of developing the SER, dealing with a variety  
5 of other things associated with the license  
6 application review and production of the SER.

7 MR. HAMDAN: That's what I thought. Thank  
8 you.

9 DR. SAGAR: Yes. In fact, the, quote,  
10 "research," unquote, kind of work would probably be  
11 much less at the time of license review than has been  
12 in the past.

13 Okay. Any other question?

14 (No response.)

15 DR. SAGAR: Moving on, then, let me first  
16 kind of summarize the technical accomplishments in the  
17 fiscal year 2004. You have already discussed quite a  
18 bit this morning about the KTI agreements. There were  
19 293.

20 The way we worked this one was that the  
21 center staff, the technical staff, did their reviews  
22 and provided what we call input to the NRC. It's not  
23 true that all of that input was provided in fiscal  
24 2004. By the 15th of December this calendar year, the  
25 center had completed its review, provided input to the

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1 NRC for them to add onto whatever the center had  
2 provided to prepare the letters that would eventually  
3 be sent to DOE. So this was a very time-consuming  
4 piece of work.

5 I mean, whatever is in the letters is  
6 actually what is in the public domain. So whatever we  
7 could get by a certain date from DOE, that review was  
8 completed and the comments written.

9 DR. LARKINS: Can I interrupt you and go  
10 back to a comment that Andy made and follow up on  
11 Latif's question? Do you as part of this team that  
12 will be reviewing specific parts of the application  
13 currently have within your staff and budget those  
14 people and things in place to implement this plan upon  
15 receipt of the LA or are you going to have to go out  
16 and supplement and build up?

17 DR. SAGAR: Andy could answer the NRC part  
18 of this on the staffing issue, but at the center, we  
19 have at this point about eight positions open.  
20 However, there is, I would say, sufficient staff in  
21 most areas, most disciplines that we would need for a  
22 later review.

23 There are certain other areas which are so  
24 specialized that neither the NRC nor the center will  
25 probably have a full-time staff for those areas. And

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1 we have consultants and subcontractors in place which  
2 are free of conflict of interest that would help us in  
3 that review.

4 DR. LARKINS: Okay. That's what I wanted  
5 to know. Thank you.

6 VICE CHAIRMAN CROFF: Let me just add on  
7 to that that we have identified areas where we may  
8 need technical assistance requests or user need  
9 requests to the Office of Research and possibly to  
10 Division of Waste Management. Those are included in  
11 this plan.

12 By and large, we have the staffing  
13 capability on board. I mean, obviously, you know,  
14 people come and go. So we have to replace people.  
15 But we're there.

16 DR. LARKINS: Yes. My question is, do you  
17 have the basic constituents to fill those teams?

18 VICE CHAIRMAN CROFF: Yes. As we sit here  
19 right now, we do.

20 DR. SAGAR: Another big activity last year  
21 was the upgrading of the TPA code, which is the total  
22 system performance assessment code developed jointly  
23 by NRC and CNWRA staff.

24 By the way, I should say that up front  
25 that many of the work or activities I would present

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1 here had been conducted jointly. So I don't want to  
2 take all the credit for the center here. NRC staff  
3 has contributed to many of them. And I don't want to  
4 say it again and again every time I go on an activity.  
5 The TPA code is certainly an example where both the  
6 staff worked together.

7 We are at version 5.0. I think the  
8 version 1.0 was written in 1993 or '94 time frame. So  
9 over the years, as we have learned more and gotten  
10 more data and learned more about processes that should  
11 be included in the TPA code that has been updated.

12 We thought version 5.0 is the version we  
13 will use for the LA review. Of course, the LA being  
14 delayed and the EPA standard may, we don't know which  
15 way it will change. It might require some changes.  
16 And that could be a schedule risk that we would run  
17 depending upon the time difference between when the LA  
18 comes in and when the EPA standard is finalized, but  
19 that's something we have to watch out.

20 Here are a few of the factors we have  
21 included. I hope Ruth has a copy of my presentation.

22 MEMBER WEINER: Yes, I have a copy.

23 DR. SAGAR: I'm not reading every word  
24 here.

25 MEMBER WEINER: Yes.

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1 DR. SAGAR: You will have to --

2 MEMBER WEINER: That's fine. I'm glad you  
3 are. I do have a copy of it.

4 DR. SAGAR: Okay. Good. The PCSA is a  
5 code similar to the TPA code for post-closure PCSAs  
6 and for a pre-closure, pre-closure safety analysis  
7 tool, which integrates the analysis of the hazards  
8 during the operating period. And we started much  
9 later in the development of this if you remember the  
10 history during 1995-96, when the budget was cut.

11 The pre-closure safety analysis took the  
12 biggest hit, the thinking being that the NRC has been  
13 doing this kind of licensing action for many, many  
14 years. So even though this is not exactly similar to  
15 or the same as others, the components are very  
16 similar. So this could be actually a bit later.

17 I think we started on it about four years  
18 ago. We have put an inordinate amount of resources  
19 into this. And the tool version 3.0 was supposed to  
20 be the tool that would be used again in the later  
21 review.

22 The design being a little bit fluid, the  
23 design being a little bit fluid, this might again  
24 require some updating in fiscal '05 or fiscal '06  
25 depending on what we finally see.

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1           We did include a worker dose calculation  
2           in this code in 2004. And there are two components.  
3           There is a database which has the reliability of  
4           various engineering systems included based on the  
5           industry literature. And it has the calculational  
6           part. So it can do probablistic safety analysis if we  
7           needed to.

8           The idea is not to repeat everything DOE  
9           does, just like in TPA code, but pick and choose those  
10          items that we believe would be most significant to  
11          people in safety and analyze those.

12          DR. LARKINS: And consequences of drift  
13          degradation --

14          MEMBER WEINER: Before you get away from  
15          that slide, --

16          DR. LARKINS: Ruth?

17          MEMBER WEINER: -- have you done anything  
18          with the TPA code that extends past 10,000 years?

19          DR. SAGAR: We have not. I mean, the TPA  
20          code was already capable of doing 100,000 years. And  
21          we have not gone beyond that at this point. We have  
22          the staff direction basically saying think about what  
23          you might need to do but not speculate on what the EPA  
24          standard would be, for example, and necessarily spend  
25          too much resources modifying it to that speculation.

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1 I think we are doing more work at the lower level than  
2 TPA, the process level.

3 The question being asked is, what if we  
4 extend the time of compliance? Does something  
5 fundamentally change? So can I ask a spectral  
6 geologist that we have at the center and say, "What do  
7 you think? Is there some basic process that would  
8 change that has to be factored into TPA but not really  
9 work on TPA code at this point?"

10 DR. LARKINS: Consequences of drift  
11 degradation, is that from rock fall igneous event or  
12 --

13 DR. SAGAR: Yes. It is from the  
14 calculation of all the effects. This could be  
15 terminal. This could be hydrological. This could be  
16 stretch. Be essentially to try to model this  
17 degradation as a function of time and see the effects  
18 of the accumulation on various processes that undergo  
19 in the near future the dip scale, that inspection is  
20 included in TPA.

21 MEMBER HINZE: Budhi, looking at your  
22 bullet there regarding colloidal transport brings to  
23 mind the matter of retardation in the performance  
24 assessment code. There are some changes that we're  
25 seeing in that, as I understand it. How much of those

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1 are included? What kind of detail do we have in the  
2 TPA code version 5 regrading retardation?

3 DR. SAGAR: Right. Well, the colloidal  
4 transport is a separate module that does a stochastic  
5 modeling depending on the colloid size and whether it  
6 is filtered or not filtered and so on and so forth.

7 The absorption in the TPA code, absorption  
8 coefficient, for various radionuclides are now  
9 functions of the chemistry, the geochemistry. So the  
10 geochemistry appeared this year, too, are described by  
11 probability distributions based on field data.

12 We had field data at various locations on  
13 the side. And based on those, you know, not including  
14 every observation, but we have ways to filter those,  
15 the probability distributions are filtered and are  
16 sampled from those distributions. And then  
17 correlations are set up between the absorption  
18 coefficient and the chemistry.

19 So the absorption coefficients are not  
20 directly given at PDF anymore. There is a link  
21 between the site chemistry and absorption.

22 MEMBER HINZE: Do you and your technical  
23 staff feel that you have a sufficient amount of  
24 geological data to prescribe the geochemical and  
25 lithological variations between the site and the RMEI

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1 or are you taking that spatial uncertainty into  
2 account in some stochastic manner?

3 DR. SAGAR: We are taking the spatial  
4 uncertainty to stochastic into a model. I think the  
5 staff is still doing some actual lab testing on the  
6 alluvium part of the flow path, which was late in  
7 determining. It wasn't investigated a whole lot  
8 before two years from now, for example.

9 So if you ask my opinion, that is probably  
10 the weakest link in terms of data at this point. But  
11 I think there is reasonable confidence that we have  
12 the bounds to at least describe the probability  
13 distribution that can be factored into the TPA code.

14 MEMBER HINZE: Perhaps when some of the  
15 Committee members are down in April that can be  
16 investigated a little more in detail.

17 DR. SAGAR: Yes. I have --

18 MEMBER WEINER: Yes. I think that would  
19 be a good idea.

20 DR. SAGAR: I have John Russell back to  
21 take these notes so I can take them back.

22 MR. LEE: If I could just ask two quick  
23 questions? One, Budhi, the users' manual for version  
24 5, is that available now or to be delivered later on  
25 this year? And I presume that will include some

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1 discussion technically of what you did to the code?

2 DR. SAGAR: Bret?

3 MR. LESLIE: This is Bret Leslie, NRC  
4 staff.

5 A couple of things. Developing user  
6 manuals are extremely resource-intensive. And we are  
7 asking ourselves whether that is really necessary  
8 given who actually uses the code.

9 We have identified that in this fiscal  
10 year, we will be taking some activities to ensure that  
11 the users of the code understand the changes relative  
12 to that and that right now we are focused on, as Budhi  
13 suggested, looking at the parameters ranges and making  
14 sure that those are bounded.

15 MR. LEE: Okay. Let me ask the question  
16 a little differently. You guys operate under what,  
17 TOP 003 or one of those technical operating  
18 procedures? How do you document what you have changed  
19 in your code as a legacy to future users of the code?

20 DR. SAGAR: We operate under technical  
21 operating procedure 018, which would be QA procedure  
22 for software development. And both the NRC staff and  
23 center staff operate under that.

24 There is complete documentation in the QA  
25 records. It's not a users' manual per se.

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1 MR. LEE: Right.

2 DR. SAGAR: But if you wanted to see what  
3 did we change on what date and why, it's there. It's  
4 a huge file, by the way. So we can go back and  
5 reproduce and tell you what changed.

6 I agree with Bret that it is very  
7 time-consuming to the users' manual. As I  
8 understood it, Bret, -- I may be wrong -- there is  
9 thinking that we might end up writing a users' manual  
10 for TPA 5. I think with this uncertainty now, whether  
11 TPA 5.0 will gain change and then "Do I have to modify  
12 the users' manual?" all this kind of gives us a pause  
13 and says, "Well, maybe we should wait and think before  
14 we spend a lot of resources on doing this now."

15 We may be overtaken by events. The LA  
16 comes in, and we say, "Gee, what is more important:  
17 the users' manual or doing the review?"

18 MR. LEE: Right. And my follow-on  
19 question is to what Ruth has asked about, I guess the  
20 validity of the code. You said you could run it for  
21 100,000 years now. Does that mean that the code in  
22 terms of scenario screening or FEP selection is based  
23 on 100,000 years?

24 DR. SAGAR: Well, let me clarify.

25 MR. LEE: My other questions are, I guess,

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1 presumably, then, the models have been validated and  
2 the code verified computationally. Is that --

3 DR. SAGAR: Well, that's a two-part  
4 question, and I will give you a two-part answer.

5 MR. LEE: Okay.

6 DR. SAGAR: The 100,000-year calculations  
7 we have been doing for some time. And that was  
8 primarily based on one assumption. What if the basic  
9 processes and even the parameter distributions remain  
10 the same as in 10,000 years? What answer do you get  
11 in 100,000 years? It's just running the software for  
12 a longer period. No changes were made. Okay?

13 Going beyond 100,000 years or wherever it  
14 goes, I may not be able to make that assumption.  
15 Serious thought has to be given to that. The FEPs are  
16 really based on 10,000 years, --

17 MR. LEE: Okay.

18 DR. SAGAR: -- even if I'm making it for  
19 100,000 years. Obviously if you had hardware and you  
20 can run it for a million years as such, no big deal.

21 MR. LEE: Yes, big time steps.

22 DR. SAGAR: But then you would ask me what  
23 confidence I have on the result. I would say none  
24 because I haven't really examined the basic processes.

25 The second part was the?

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1 MR. HAMDAN: Validation.

2 DR. SAGAR: The validation part. Again,  
3 we separate into two parts: model validation and code  
4 validation or code verification, whatever terms you  
5 want to give. We call it code validation. Code  
6 validation is done. It's required in the QA team.

7 Okay. Model validation is a much more  
8 difficult task. We leave it to the DOE. Again, I'm  
9 not going to make a safety case. We're not going to  
10 make a safety case. Okay?

11 We are going to ask questions. We are  
12 going to make a review, make sure things look similar  
13 or the same where there is no big disjoint. And we  
14 had no plan to do model validation. We don't intend  
15 to for the TPA code or for the PCSA code, for that  
16 matter.

17 MR. LEE: Thank you.

18 MR. LESLIE: Bret Leslie. I would kind of  
19 echo to get back to Mike's original question, which  
20 was on documentation. What we did for 5.0 is one of  
21 the deliverables that the center provided was the  
22 validation report because that to us explains what the  
23 new modules are in their attempts to document it.

24 And so any subsequent type of revision to  
25 the 5.0 code also we would expect to see a validation

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1 report. And that again is pretty large. It's not a  
2 users' manual, but it says "Here's the algorithm that  
3 we're doing to describe this change, and here's the  
4 basis for why we believe this is improperly  
5 implemented. And here are the results of the entire  
6 code. And we believe it works within the ranges that  
7 we have provided."

8 CHAIRMAN RYAN: And just to be clear,  
9 that's a code validation exercise, not a model  
10 validation?

11 MR. LESLIE: Yes. It's a code validation.

12 CHAIRMAN RYAN: Just so we're all  
13 confused.

14 MEMBER HINZE: Its a verification.

15 CHAIRMAN RYAN: Well, I mean, that's an  
16 important point. The code is the mechanics of how  
17 things get multiplied and subtracted, added, and  
18 divided.

19 DR. SAGAR: Right.

20 CHAIRMAN RYAN: And then the model if it's  
21 representing some truth somewhere, that's the model  
22 validation code. We just need to be clear. That's  
23 two different aspects.

24 DR. SAGAR: The model validation is more  
25 onerous in the sense of comparing it to either field

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1 or lab data or making sure you can represent those  
2 values.

3 And we have done that. We don't claim  
4 that the models are validated. We will not claim the  
5 models are validated, even though some of that work  
6 gets obviously done because there has to be a  
7 foundation for why the model is what it is in the  
8 first place.

9 MR. LEE: The reason I raise the question  
10 is you use your code to vector questions to DOE  
11 regarding their programs.

12 DR. SAGAR: Yes.

13 MR. LEE: And you compare your results  
14 with DOE results and sometimes make recommendations or  
15 suggestions for additional analyses or additional  
16 information.

17 DR. SAGAR: Yes. There is a risk.

18 MR. LEE: It is a risk.

19 DR. SAGAR: There is a risk there, yes.  
20 We recognize that.

21 CHAIRMAN RYAN: Budhi, I'd like to just  
22 probe, if I could, the greater than 10,000-year  
23 calculation. I can think about it a couple of ways.  
24 I mean, you could help me here get more insight.

25 You know, if, for example, I am required

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1 -- let me just use X and Y. If I am required to  
2 calculate to X, sometimes I want to run up to Y, which  
3 is bigger than X so I know something doesn't blow  
4 apart here at the point where I need an answer.

5 That's really a code kind of issue, rather  
6 than a model kind of issue. Are we running these  
7 larger calculations for more of the code purpose than  
8 the insight to any other kind of numerical or model  
9 purpose? Is that really what you were saying earlier?

10 DR. SAGAR: That's correct.

11 CHAIRMAN RYAN: Again, I want to just make  
12 sure from a clarity standpoint that I am getting that  
13 right.

14 DR. SAGAR: You said it better than I did.  
15 Yes.

16 CHAIRMAN RYAN: Okay. Thank you.

17 DR. SAGAR: Okay. No more questions?

18 (No response.)

19 DR. SAGAR: Other parts of the technical  
20 accomplishments. I think Bret spoke about the top  
21 bullet in the morning. We continue to enhance the  
22 risk understanding. As new information comes in, new  
23 thinking evolves.

24 And one of the things done during the  
25 fiscal 2004 was the 14 -- there were 14 analyses

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1 selected, discrete analyses, to try to factor them  
2 into the risk insights.

3 MEMBER WEINER: Can you give an example,  
4 just a brief example, of one of those?

5 DR. SAGAR: Bret?

6 MR. LESLIE: Bret Leslie from the NRC  
7 staff.

8 For instance, one of the things that we  
9 wanted to look at, we used these risk insights or risk  
10 analyses for risk insights tasks to say, are there  
11 places within our TPA code perhaps where we could do  
12 something better.

13 And so one of the things we looked at was,  
14 well, what if we changed the near-field chemistry.  
15 Right now in a previous version, 4.0, we had a fairly  
16 simple way of dealing with chemistry. And we only  
17 looked at chloride, which, of course, could be  
18 potentially detrimental to the waste package.

19 So what we did is the near-field folks at  
20 the center and at the NRC worked together to get a  
21 more realistic assessment and module in there to take  
22 into account more information that we had, taking into  
23 account, for instance, the nitrate, which is a  
24 potential mitigator.

25 So that was an example of where we did

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1 some process-level modeling to become a little more  
2 realistic. And it actually led to changes in 5.0 as  
3 5.0 was being developed.

4 MEMBER WEINER: But isn't that  
5 incorporating uncertainty or, rather, broadening your  
6 parameter base, rather than applying enhancing risk  
7 insights? I mean, in a larger way, since TA is, in  
8 fact, a risk program, yes, you're enhancing risk  
9 insights. But what you're doing is, it seems to me,  
10 what you do just to expand your TPA to cover all  
11 realistic parameters.

12 DR. SAGAR: Well, Bret, do you want to?

13 MR. LESLIE: Yes. I'll answer that. I  
14 mean, if you look at the risk insights baseline  
15 report, which we discussed earlier, it basically says  
16 the chemistry of the near-field environment is  
17 important, and here are some of the uncertainties  
18 associated with that.

19 So how important and what exactly is it  
20 that we should be focusing on? Well, this was an  
21 attempt to constrain the chemistry of the near-field  
22 as being as important as to what portion of the  
23 chemistry of the near-field is important. And if we  
24 used our current tool, would we come to a different  
25 answer if we had a new abstraction, let's say, of the

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1 near-field chemistry?

2 So it's really taking a larger topic and  
3 focusing on what controls what is important within  
4 that thing? And that is why we used our acronym risk  
5 analysis for risk insights. In other words, we  
6 focused on something that was already high on a risk  
7 insights baseline report and tried to constrain the  
8 analysis to better understand that insight.

9 MEMBER WEINER: Thanks. That's very  
10 helpful.

11 DR. SAGAR: Okay. Thank you. You bet.

12 There are issues -- there were issues, at  
13 least, or there are still some on the fabrication  
14 processes of the waste package and what effect they  
15 might have on the long-term longevity of waste  
16 packages. And, actually, we took a sample of C-22,  
17 had it welded together in the laboratory, at least,  
18 did corrosion studies on that.

19 This study is still being continued, by  
20 the way, but the conclusion that came out of at least  
21 the preliminary study was that we didn't see a major  
22 effect on the fabrication processes. And I will have  
23 another slide later on this.

24 This is a pre-closure one where the  
25 seismic data was analyzed as we received it from the

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1 DOE and what effect, if any, or how to analyze that  
2 seismic data to get the motion used for the surface  
3 facility design. And again I have a slide later on  
4 this.

5 Again, getting ready for the LA review, we  
6 were busy devising the inspection manual, including  
7 sections in the chapter 2300 on how the inspection  
8 program would be conducted, during the LA review and  
9 once construction begins and so on. So quite a bit of  
10 time was spent on that.

11 The public outreach was center stage last  
12 year. And we developed a physical model, in a sense  
13 a model that shows what the mountain looks like, where  
14 the drift is, how the waste package is so when we go  
15 to these meetings we could take this with us.

16 This was a pretty significant item, the  
17 integrated issue resolution report was completed, I  
18 think sent to DOE in the middle of January this year,  
19 which kind of set the technical basis of the NRC  
20 staff's and center staff's comments that have been  
21 provided to the NRC. Many of the letters in response  
22 to the KTI agreements are based on that technical  
23 basis. So here in one location, the technical basis  
24 of the center and NRC staff was documented.

25 Now, this is, of course -- there's always

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1 a time lag between a big document being produced and  
2 the information that gets factored in. So this is  
3 already old news. We had March of 2004 as the cutoff  
4 date. Whatever we had up to March of 2004 was  
5 factored into this document. And lots of stuff has  
6 gone on since then which is not here.

7 The plan is not to update it. This is  
8 revision 1. Revision 0 was two years ago. But we  
9 have no plan to update it any further.

10 MR. HAMDAN: So, Budhi, is this a public  
11 document now?

12 DR. SAGAR: Yes. This is on the NRC Web.

13 MR. HAMDAN: Thank you.

14 DR. SAGAR: It has been sent to DOE. It's  
15 on the NRC Web.

16 This is an important item going on where  
17 we constructed a one-fifth scale physical model of a  
18 heated drift to study the movement of air and moisture  
19 within a drift because there are hot spots and there  
20 are cold spots within the drift. And the idea is to  
21 look at the spatial distribution of moisture and wet  
22 spots on the engineered barriers. So an extra  
23 physical experiment is being conducted on that.

24 The experiment is still ongoing, but the  
25 physical model was to --

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1 (Whereupon, the foregoing matter went off  
2 the record briefly.)

3 DR. SAGAR: I already talked about the  
4 colloidal transport model. That is included now in  
5 the TPA code. The xFLO code is a different code we  
6 were trying to develop as part of what we call  
7 performance confirmation, a new generation flow,  
8 transport, and chemical reaction, the reactive  
9 transport code, that we hope will be completed at a  
10 slow rate. You know, if it takes three or four years,  
11 that's okay because we probably will use it once the  
12 license application has been reviewed and so on. But  
13 it's an object-oriented new generation of code we are  
14 developing.

15 Okay. This is the next topic. That's why  
16 it's called a risk-informed or risk insight because  
17 it's not entirely based on a single measure in the  
18 sense of what is the effect on, like I said, the  
19 individual dose.

20 That's not the only criteria, the only  
21 quantitative criteria, that factors into determining  
22 those three bins that you saw this morning: the high  
23 significance, the medium significance, the low  
24 significance bins.

25 So there are some subjective judgments.

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1 There is some experience factored into deciding what  
2 goes where. It's not precise science, although there  
3 is support for whatever we have done. So there is  
4 explanation of why something is high versus something  
5 is only medium significance. But it's not risk-based.  
6 That should be clearly understood.

7 Again, this is a complicated system. If  
8 you kind of focus on just one thing, the bottom line  
9 end result, you may lose some things. So they were  
10 broken into three basic parts. If something affected  
11 significantly risk packages, it could be high risk  
12 without really looking at what effect ultimately it  
13 has on the individual dose. Release that always  
14 determines the source terms is important and then  
15 transport to geosphere, biosphere.

16 And there was a huge amount of time spent  
17 by both staffs in trying to come to grips with it and  
18 trying to get to a consensus based on whatever we  
19 knew, whatever analysis we had done, you know, which  
20 item goes into which of those three bins.

21 And we have used this effectively I think  
22 to allocate staff effort because now if somebody  
23 brings forward an issue which is, let's say, of low  
24 significance, that doesn't mean we will totally say,  
25 "Forget it. There is no way." We will still discuss

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1 that issue because it's possible that the low risk may  
2 change to medium risk and medium risk may change to  
3 high risk or vice versa, the other way around  
4 depending on what we learn.

5 But the staff effort can certainly be  
6 proportionally allocated to studying of those items  
7 which are of high significance. We will obtain  
8 supporting information. So when we are talking about  
9 KTI agreements, if something is low significance, the  
10 standard is lower as to what information would be  
11 adequate or sufficient for starting to conduct a  
12 detailed review at the NRC. And the effect goes into  
13 general priority.

14 This is usually the first question any  
15 time we do an operations plan or we do decide on  
16 activities. Well, what is the significance of this?  
17 And then we proceed to other steps.

18 MR. HAMDAN: Budhi, do you feel that  
19 process improved your efficiency? And how much? Just  
20 a general feeling.

21 DR. SAGAR: Definitely for what is the  
22 basis for making decisions. Essentially key people  
23 will sit in a room and decide X is important and then  
24 be sent to me or to Bill Reamer and say, "Well, X is  
25 important."

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1 I think we have a better explanation now  
2 why X is important or not important. I do not want to  
3 convey to you that there is complete consensus of all  
4 the 130 staff involved in all of this. I mean, there  
5 are always pockets of, "Gee, you guys don't understand  
6 this. This is really important, but what am I going  
7 to do with you?" kind of thing. But there is a  
8 general feeling among the staff that we have done a  
9 reasonably good job and that one could base one's  
10 judgments on these results.

11 So the efficiency is certainly improved.

12 DR. LARKINS: You didn't mention  
13 uncertainty in that. I mean, I assume when you are  
14 talking about the risk, considering the risk, you also  
15 are thinking about the uncertainty and what impact  
16 reducing the uncertainty might have on your analysis.

17 DR. SAGAR: Well, uncertainty plays a role  
18 in almost all of these considerations, but, I mean,  
19 something could be hugely uncertain, but if it doesn't  
20 affect any of these three, why bother is the issue.  
21 Some things may have small uncertainty, but they  
22 affect by a huge amount. Then you say, "Gee, I'm so  
23 worried. This is high significance."

24 But yes, uncertainty plays a role in all  
25 of these factors. You know, controversy plays a role

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1 even, subjective. When we say, "Gee, this subject is  
2 not really well-understood," you know, many questions  
3 are being raised. Even though it's making only a  
4 slight effect on something, we had better study this  
5 thing to get ready for LA review. Those factors have  
6 been --

7 DR. LARKINS: Is the criteria in your  
8 decision analysis as to whether or not --

9 DR. SAGAR: Yes.

10 CHAIRMAN RYAN: Budhi, correct me if I'm  
11 wrong, but the way to get at the importance of  
12 uncertainty is to do a more formal risk assessment, a  
13 probabilistic risk assessment. I think that is what  
14 reflected on at least the groundwater release part on  
15 the next graph versus the direct release, which I  
16 don't see it.

17 DR. SAGAR: Right.

18 DR. LARKINS: Yes. My point is you don't  
19 have a clear criteria for your decision analysis, not  
20 like you get a vessel or a number like that. So you  
21 have to have some criteria for your decision analysis.

22 CHAIRMAN RYAN: I got your point. I'm  
23 sorry. I wasn't listening to your question.

24 MR. FLACK: Yes. If I could just follow  
25 it up? It sounds like you would be using this more in

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1 the context of a sensitivity study. You vary  
2 parameters and see how the effect plays out and then  
3 decide based on the sensitivity of these whether it's  
4 going to be important or not and then if it is, then  
5 maybe more formal uncertainty understanding of the  
6 certainty. I don't want to put words in your mouth,  
7 but --

8 DR. SAGAR: Well, that's a major input in  
9 deciding what is risk significance, the sensitivity  
10 analysis. But that's not the only. People can bring  
11 in other information from what DOE has done.

12 Eventually what would matter is what is  
13 DOE's strategy in their license application. I mean,  
14 I can do all of the sensitivity analysis, but if they  
15 don't take credit for something, it is not important.

16 So in the end, we are trying to learn what  
17 the system is. We are trying to understand how the  
18 system functions, what makes the system move in this  
19 direction versus that direction because as a reviewer,  
20 we need to know what is important in the system.

21 Eventually it is the DOE space that we  
22 will have to look at. Actually, they have their own  
23 risk ranking, which is not always the same as the  
24 NRC's risk ranking. The models are different and  
25 thinking is somewhat different. We did it

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1 independently of them. They're very similar but not  
2 exactly the same.

3 So yes, certainly the sensitivity analysis  
4 is probably the most important analysis that plays a  
5 role, no question about that.

6 MR. CAMPBELL: This is Andy Campbell.  
7 Let's just make sure, though, that everybody is clear  
8 that the output of the TPA code does represent  
9 parameter uncertainties in the distributions of  
10 results that you get. In addition, we do alternative  
11 conceptual model type of analyses that help get us at  
12 the uncertainties due to different conceptual models.

13 So that in conjunction with a wide range  
14 of sensitivity studies -- we don't just rely on one  
15 type of sensitivity study, and that has been  
16 documented over the years in a number of center  
17 reports for various integrated performance assessments  
18 that have been done.

19 So it's not that we don't consider  
20 uncertainty, but we consider it in a number of  
21 different ways, both for parameters and for models.  
22 And we do a lot of different things for sensitivity.

23 DR. SAGAR: And as an example, you must  
24 have seen this diagram many times before. This is  
25 what we call the base case, where all of the release

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1 is in the groundwater and that's how the it would get  
2 to those.

3 It's done in a probablistic manner. Here  
4 on the x-axis, you see the time, up to 10,000 years,  
5 and those in millisievert per year on the y-axis.

6 All the blue lines here are individual  
7 realizations, as we call them, in the sense that, as  
8 Andy said, in the TPA code, there are about 350  
9 parameters which are sampled, which are uncertain,  
10 which are described by probability dissolutions.

11 Fourteen of those are actually correlated  
12 to another. It's important when you do probablistic  
13 analysis to make sure you have proper correlations in  
14 there.

15 Depending on how much computer resources  
16 you have, you can make many rounds. But we found the  
17 350 runs to be sort of minimum runs, the number of  
18 runs that you have to make with that many uncertain  
19 parameters.

20 We use the Latin hypercube sampling  
21 scheme. And you see a great amount of spread. I  
22 mean, the blue curves are all over the place. Each  
23 one is equally likely. As a probablist,  
24 any one of those could be the realization of the under  
25 10,000 years.

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1           So there is a tremendous amount of  
2 uncertainty in the system, both parameter and model  
3 uncertainty. And the standard in the regulation is  
4 written in terms of the expected dose, which is the  
5 mean, which is this black curve. And it is written in  
6 terms of peak dose, which happens to be at 10,000  
7 years.

8           We know when we did the 100,000-year run  
9 for the code, not the model, this still increases  
10 further. The dose increases further. That's the  
11 issue of the peak dose, whether we're going to do a  
12 peak dose or not.

13           But the other 95th percentile and so on,  
14 the important thing to notice is that the expected  
15 dose has a high probability. It's not 50th percent.  
16 Fiftieth percentile is down here. The expected dose  
17 is as much as 87 percent. So there is only a 13  
18 percent probability that the dose would be greater  
19 than your need, which is being regulated.

20           We found that the release here, at least  
21 in this base case, is not due to corrosion failure of  
22 C-22 waste package out the container. And that leads  
23 us, for example, to say that why that doesn't tucker  
24 is because its stable passively in an oxide layer on  
25 C-22 is formed, which doesn't allow the localized

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1 corrosion to fairly contain it.

2 So that's how the importance of the risk  
3 significance of certain processes leads us to say,  
4 "Hey, study this more. Would this really be stable or  
5 not? How thick is this layer? What is contained in  
6 this layer? How well would it perform in the  
7 10,000-year time frame?"

8 No strongly -- by "strongly," we mean, the  
9 KD, the distribution coefficient, the risk base of  
10 one, for example, is pretty strongly the target.

11 Those radionuclides don't show up. In the  
12 base case, it's the technetium, iodine. The  
13 absorption they don't solve at all. The neptunium,  
14 which is very small, very small absorption  
15 coefficient. Those 3 make up 90 percent of the dose  
16 out of all the 500 radionuclides. We consider about  
17 30 in the TPA out of those 500.

18 CHAIRMAN RYAN: When you say, "iodine,"  
19 Budhi, I assume you mean I-129?

20 DR. SAGAR: Yes.

21 CHAIRMAN RYAN: That's an interesting one  
22 because if you take a count of its dilution in the  
23 iodine pool in the diet, it becomes much less  
24 important.

25 DR. SAGAR: I've read your paper on that.

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1 And I don't know if we have -- and Bret may be able to  
2 answer that, if we have any plans to incorporate those  
3 kinds of things.

4 CHAIRMAN RYAN: Whether you incorporate it  
5 or not in a formal way, it is conservatism that  
6 somehow should be recognized --

7 DR. SAGAR: Sure.

8 CHAIRMAN RYAN: -- in treating I-129.

9 DR. SAGAR: What helps is that I've seen  
10 that paper. I was given to read that paper. So I saw  
11 that.

12 MEMBER CLARKE: Budhi, base case and  
13 nominal case, are they --

14 DR. SAGAR: Yes, they're the same.

15 MEMBER CLARKE: They're synonymous?

16 DR. SAGAR: Yes. Let me tell you that in  
17 the base case, seismicity is included. Seismic change  
18 is included. It's the gradual processes that don't --

19 MEMBER CLARKE: Would that be disruptive  
20 of --

21 DR. SAGAR: Well, yes. But, I mean, some  
22 people call climate change as disruptive. So it's a  
23 conceptual way you want to do this analysis.

24 MEMBER CLARKE: And the realization that  
25 is shown under "Direct Releases," does that correlate

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1 to anything on the other side.

2 DR. SAGAR: Well, yes. I was going to  
3 come there.

4 MEMBER CLARKE: Okay.

5 DR. SAGAR: This is the same black curve  
6 as this black curve here. Note that the scale here  
7 has changed. So they don't exactly match. This  
8 starts from  $10^{-8}$ . This started from  $10^{-12}$ . So they  
9 don't exactly look the same.

10 MEMBER CLARKE: Yes.

11 DR. SAGAR: On the computer, there is no  
12 zero. That's the problem. So you have to.

13 MEMBER HINZE: Budhi, that local high  
14 there on the groundwater releases, is that isotope-  
15 driven?

16 DR. SAGAR: I think this is the -- I don't  
17 want to say something wrong here. Do you know that?  
18 I thought this was related to the failure, the way we  
19 depict the failure of the waste package, where the  
20 release occurs.

21 MR. LESLIE: I would say it's pretty much  
22 lost in the noise given the risk level.

23 MEMBER HINZE: I understand that, but it's  
24 interesting to --

25 DR. SAGAR: Yes, I'll go back and check.

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1 It could be. I mean, it could be that the iodine and  
2 technetium are here but not neptunian yet. And then  
3 the neptunian shows up, as you are saying. It's  
4 possible. Neptunian does have longer travel time. So  
5 it's entirely that could be the reason.

6 But this curve is the direct release. The  
7 only disruptive scenario that we considered, in  
8 addition to the base case, is the igneous activity,  
9 the volcanic eruption through the repository. And  
10 that, as you can see, whenever -- and there is an  
11 assumption made.

12 When such an event occurs, the consequence  
13 is imaging, more or less, because it's direct  
14 expression through the air. And then we will feel the  
15 effect very quickly after such an event occurs. Well,  
16 you see this peak as soon as the event occurs. And  
17 then it decreases. In 10,000 years, it's about the  
18 same as the base case.

19 So this is the only separate event in the  
20 peak here. And you can see that the important  
21 radionuclides for this are different from the base  
22 case because you've got the americium and the  
23 plutonium giving you 90 percent of the dose in the  
24 direct release case. So those kinds of understandings  
25 and how the system behaves kind of helps us in risk

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1 insights.

2 MEMBER HINZE: Help me here a bit, Budhi.  
3 The igneous activity, that's the extrusive event?

4 DR. SAGAR: Extrusive.

5 MEMBER HINZE: But the groundwater  
6 releases include the effect of destruction of the  
7 waste canisters due to volcanic activity through a  
8 dike interaction?

9 DR. SAGAR: No. I think --

10 MEMBER HINZE: No volcanic activity at all  
11 in the left or --

12 DR. SAGAR: I am not sure again.

13 MR. CAMPBELL: Let me. This is Andy  
14 Campbell. The base case does not include an intrusive  
15 event impacts on groundwater. The igneous activity is  
16 primarily driven by an extrusive volcanic event, the  
17 impact of in our model an intrusive volcanic event has  
18 a lower dose. So this is mainly inhalation of  
19 americium and plutonium after deposition of volcanic  
20 ash.

21 MR. HAMDAN: I'll add to what Andy said  
22 that I have been told that the component of the dose  
23 through an event is small it doesn't feel the effect.

24 MEMBER HINZE: So it is not included in  
25 the base case, but it would be lost in the width of

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1 the line?

2 MR. HAMDAN: Right.

3 DR. SAGAR: Okay. If there are no  
4 questions on this, I'll move forward. So here I list  
5 the items of high significance. I think this morning  
6 you saw that out of the 293 agreements, there was  
7 something like 41 agreements that were listed as high  
8 significance. But those are related to these items  
9 here.

10 As I said, passive film on waste package  
11 is very significant risk because it is not stable.  
12 Then we know that we will have much larger consequence  
13 than we calculate, assuming that this is stable.

14 Seepage rate is the driver, of course, for  
15 all of the base case. So if this changes by a  
16 significant amount, we have a significant amount of  
17 uncertainty in it. And it will drive the mean dose  
18 that we calculate in the end.

19 And all of these things -- I don't need to  
20 read all of these things. But, you know, these are  
21 activities or processed right sometimes. Just the  
22 home visit remains. I could get her to stop jumping  
23 on window, significance to waste isolation.

24 So the waste code, for example, in these  
25 items would be the high priority compared to the next

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1 item which I'm presenting, the medium significance.  
2 This is obviously a larger number than the high  
3 significance, as it should be. The items of low  
4 significance are even a larger list, which I am not  
5 presenting here. You can see that in the baseline  
6 report if you are interested.

7 Let's look at, for example, climate  
8 changes. The climate change we know affects the --

9 MEMBER WEINER: Hello.

10 MEMBER HINZE: Okay, Ruth.

11 DR. SAGAR: And --

12 MEMBER WEINER: What slide are you on?

13 CHAIRMAN RYAN: Twelve Ruth.

14 MEMBER WEINER: Twelve. Okay.

15 DR. SAGAR: We have, you know, in the  
16 baseline report brief explanations of why we believe  
17 these are of medium significance; whereas, the  
18 previous list was of the high significance. This is  
19 all based on 10,000 years.

20 CHAIRMAN RYAN: Budhi, just a timing  
21 issue. We're now at 12:00. And we're expecting  
22 Commissioner Merrifield at 2:00. So we'll probably go  
23 to 1:00 o'clock with your presentation.

24 DR. SAGAR: Okay.

25 CHAIRMAN RYAN: Okay.

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1 MEMBER WEINER: Budhi, this is a comment  
2 for our meeting when we come down to the center. A  
3 number of these items you were working on had ongoing  
4 services the last time we visited the center. And I  
5 think it would be a good idea if we were basically  
6 updated what has happened since we were down there.

7 DR. SAGAR: Okay. On the same items that  
8 we discussed last year?

9 MEMBER WEINER: Yes. I mean on those  
10 items, not that there's nothing new. I'm more  
11 interested in an update. Let me put it this way. I  
12 think we're more interested in updates than we are in  
13 a review of the entire program. Of course, we're very  
14 interested in anything new that you're doing.

15 DR. SAGAR: Okay. Okay. And, by the way,  
16 we are on slide number 12, Ruth, if you didn't know  
17 that.

18 MEMBER WEINER: Yes.

19 DR. SAGAR: Okay. Any question on this?

20 (No response.)

21 DR. SAGAR: Okay. Total system  
22 performance assessment and integration key technical  
23 issue. The results I just showed you were based on  
24 TPA version 4.1j, not 5.0. And it was prepared for  
25 inclusion in the license support network that NRC was

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1 supposed to do within 30 days of DOE certifying their  
2 LSN.

3 The TPA version 5.0 code is still being  
4 prepared. It will be tested. Code validation will be  
5 done. We have included a preprocessor to this code to  
6 make it easier.

7 The expectation is that a very large  
8 number of NRC center staff should be able to use this  
9 code, execute this code, on their PCs. So most people  
10 will have access to it. And if some question arises,  
11 they can use it.

12 The basic info file would be fixed. So  
13 they would have access to all of the 900-some  
14 parameters that are in code. If somebody wants to  
15 change one, they can do it and run it to see what  
16 effect, if any, on the 5.0 code.

17 The parameter values actually -- I mean,  
18 most people talk about model validation or code  
19 validation, but to me, the most important is the data  
20 that goes into the so-called validated models because  
21 the huge number of input parameters and the data model  
22 is even more complex, has an even greater number of  
23 parameters than we have. And the data on which those  
24 things are based and the way those parameter values  
25 are derived, the way the probability distributions are

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1 fixed for them affects to a very large extent what the  
2 end result is.

3 So whatever the best knowledge at any  
4 given time is whatever information is there or lab  
5 information, and so on, has to be included in that.  
6 In fact, to me that is really the most important part  
7 of the whole analysis, rather than what the code looks  
8 like or the models look like.

9 MEMBER WEINER: Budhi, when someone uses  
10 this preprocessor, does the code actually run or do  
11 you have precalculated solutions?

12 DR. SAGAR: No. The code would run. With  
13 the preprocessor, it's just to help set up the run for  
14 the user.

15 MEMBER WEINER: Okay. Thank you.

16 DR. SAGAR: Yes. And there may be a  
17 possible consideration. We don't know which direction  
18 that would go for the code changes. A simple example  
19 in the number slide, number 15.

20 The sensitivity analysis, as has already  
21 been said, probably the most important use of this  
22 code, is in doing sensitivity analysis. The most  
23 important thing to know about sensitivity analysis is  
24 that there are many methods of doing sensitivity  
25 analysis. There is sensitivity analysis of

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1 parameters, sensitivity analysis with respect to  
2 components of a system, subsystems of a system.

3 And there is not a single method. At  
4 least we have used up to six or seven different  
5 methods. And each method gives you a slightly  
6 different answer based on what the basis of that  
7 method is.

8 One of the conclusions we drew is that you  
9 shouldn't just depend on a single, applying a single,  
10 method and saying, "Okay. This is your sensitivity.  
11 This is it" and that you should try different methods  
12 to see how your sensitivity results weight.

13 This is just one example on the component  
14 sensitivity analysis, the unsaturated zone, drip  
15 shield. We are calling these components of the  
16 system.

17 And sensitivity analysis is not always  
18 realistic, by the way. I mean, we all talk about in  
19 terms of sensitivity bounding realistic. The  
20 sensitivity analysis can be done in many factors,  
21 again to learn how the system behaves.

22 So sometimes you learn more about the  
23 system if you do something unrealistic to the system  
24 and say, "This component doesn't work. What happens?  
25 Does the whole system fail or not?" and so on.

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1                   So this is one of those examples where we  
2 would say, "Well, the unsaturated zone doesn't do its  
3 function. What happens? What's the effect on this  
4 system?" and so on.

5                   And this is not unique. Every analyst  
6 could think up other components or fewer components  
7 and so on and so forth. This is, again, a repetitive  
8 process and what we call one-off, one-on. If only one  
9 of these components was on in the sense of solving its  
10 functions and one off, not doing its functions,  
11 assigned functions, in the system, what would happen?

12                   And if so, I want to say that nowhere in  
13 Part 63 we say, "You have got to do this kind of  
14 analysis." This is, again, up to the analyst as to  
15 what helps people to understand the behavior of the  
16 system.

17                   MEMBER HINZE: While you have that up  
18 there, Budhi, may I ask you a question? Going back to  
19 your page 11, you had seepage rate as one of the  
20 critical items to the isolation of the waste. I'm  
21 wondering, in treating that in the unsaturated zone,  
22 do you treat that temporally and spatially or is this  
23 just a flux we're looking at a tube blind, if you  
24 will, or a tube through the critical group?

25                   DR. SAGAR: What we do, the temporal part

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1 is only the climate change. You have the one climate,  
2 and then it changes to the blue hill climate. That's  
3 the temporal change, extent of temporal change. We  
4 don't do hourly or daily.

5 MEMBER HINZE: Sure.

6 DR. SAGAR: The spatial, I think we divide  
7 the -- Bret is the expert here; he will help me --  
8 seven or eight space zones, each one having a  
9 different infiltration rate.

10 So the stratigraph he also changes on  
11 those seven. So if you think of seven one-dimensional  
12 columns, the particulars of each one of these  
13 stratigraphs is different in each column. The inflow  
14 at the top is different. That's the heterogeneity  
15 part.

16 MEMBER HINZE: So the realizations may  
17 take into account the uncertainty of your information  
18 on the seepage rate in each one of those seven, eight  
19 zones?

20 DR. SAGAR: That's correct, yes.

21 MR. LESLIE: That's correct.

22 MEMBER HINZE: Okay.

23 DR. SAGAR: For instance, it's that way --  
24 I mean, why 7? Why not 47? But that's based on what  
25 best we can do.

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1 MR. FLACK: If I could raise a question?  
2 Getting back to the sensitivity studies that you do,  
3 some parameters are known a lot better than others.

4 DR. SAGAR: Yes.

5 MR. FLACK: And some have much larger  
6 uncertainties than others. And when you do your  
7 sensitivity studies, I guess you vary them depending  
8 on how much uncertainty is associated with one versus  
9 the other. So you could end up with, say, something  
10 of large uncertainty. You could have a large range of  
11 impact.

12 How do you reconcile that with things that  
13 are all well-known where the sensitivity shows very  
14 narrow spread? Are you just using expert judgment in  
15 there, in that area of reconciling the differences?

16 For example, in reactors, we have external  
17 events and internal events. External events are  
18 somewhat treated differently than internal events the  
19 way that that information is used because the  
20 uncertainties are much larger.

21 Is there something like that that you do  
22 here or do you kind of mix them all together or --

23 DR. SAGAR: Well, they are mixed together.  
24 The only external, to take your example here, would be  
25 the volcanic. That would be considered separately and

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1 is treated differently from all of the other  
2 processes.

3 But you are correct that there are some  
4 parameters where the probability band is very wide  
5 compared to some others where they are better known  
6 and the probability is narrow. Those are factored in  
7 and mixed in.

8 Now, if there is a parameter whose  
9 probability base is very broad and we see a great  
10 effect of that -- I mean, we have done sensitivity  
11 analysis where we say, "Well, how would the gradience  
12 of this parameter effect remain of" -- statistical  
13 sensitivity.

14 And that helps us to discriminate between  
15 those two different types of parameters with different  
16 kinds of uncertainties. But certainly the expert  
17 judgment, another part of the question, plays a role  
18 everywhere here.

19 Okay. Here is the result of that one-on  
20 and one-off analysis. And DS means drip shield. WP  
21 means waste package, waste formed inward, saturation  
22 zone. And what this means is that in the one-off  
23 analysis, you have the whole system functioning. You  
24 have the whole everything functioning as normal  
25 functions. And here the blackened box indicates that

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1 the drip sheet is off. Its functions are removed from  
2 the cold.

3 And, again, the questions usually in this  
4 kind of analysis is "How can you do that? If this  
5 doesn't work, something else shouldn't work" and so  
6 forth.

7 This is done one at a time. This function  
8 is off. Everything else is on. There are  
9 correlations we understand. So this is not, as I  
10 said, realistic in that sense. It's not necessarily  
11 something that will happen in extra life.

12 But what happens is that the dose is 34  
13 percent higher if this one is not functioning. That's  
14 the meaning of all of these numbers here. If the  
15 waste package, only one item at a time, is not  
16 functioning, we get a dose which is 62,200 percent  
17 higher.

18 Well, obviously this is a complement of  
19 the system, which is more significant than this  
20 complement and so on. And you can repeat it the other  
21 way, where you have one-on analysis, where the basic  
22 thing is where none of the components are functioning  
23 and now the drip sheet only is functioning and the  
24 dose is 63 percent less. And here the dose is 99.9  
25 percent less.

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1 MEMBER CLARKE: Budhi, on the left-hand  
2 side of your second highest impact is when the  
3 unsaturated zone is off. Is my understanding right?

4 DR. SAGAR: This one? Drip shield is off  
5 here.

6 MEMBER CLARKE: Oh, no. Go --

7 CHAIRMAN RYAN: Look at the 1980.

8 MEMBER CLARKE: Go over to 1980.

9 DR. SAGAR: Here?

10 MEMBER CLARKE: Yes.

11 DR. SAGAR: Yes. The unsaturated zone  
12 below the repository. There are two unsaturated  
13 zones: one above the controls the seepage.

14 MEMBER CLARKE: I understand. I  
15 understand.

16 DR. SAGAR: Yes. Right.

17 MR. FLACK: So this is equivalent to a  
18 risk achievement worth?

19 DR. SAGAR: That's exactly right, yes.  
20 It's very common to the reactor analysis, as a matter  
21 of fact, your important specters.

22 MR. FLACK: Right. It also tells you how  
23 much credit you're taking for things when you get a  
24 big number.

25 DR. SAGAR: Well, in the actual nominal

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1 case, this is not the credit we take necessarily.  
2 It's much less credit taken in the nominal case  
3 because in the nominal case, this thing is  
4 functioning.

5 So, again, this does not mean to imply  
6 that the waste package is the most important part  
7 compared to something else. So the natural systems  
8 don't do anything. Why do I need natural systems?  
9 Risk can do the whole thing.

10 We don't want to go there. The idea is if  
11 needed, if other things failed, this is what this  
12 component would do, could do. That is not necessarily  
13 what the credit is taken for in the nominal case.

14 MEMBER CLARKE: Budhi, if I could follow  
15 up on the question that I just asked? In the  
16 unsaturated zone, you are or are not including matrix  
17 diffusion?

18 DR. SAGAR: The NRC code does not include  
19 matrix diffusion. The DOE code does. Bret has --

20 MR. LESLIE: Actually, it does it based  
21 upon travel time. So we have a switch that says if --  
22 so it depends on which subarea you are in. You might  
23 have matrix diffusion in a particular unit all the  
24 time.

25 But in general, we have a switch that for

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1 computational efficiency -- and this leads back to  
2 kind of several of the questions about the long time  
3 frame simulations.

4 We need to have a code that can conduct  
5 routinely longer-time simulations than 10,000 years.

6 MEMBER CLARKE: The other thing, I think  
7 the reason I am a little confused is my understanding  
8 was that, to use the jargon, you are not taking much  
9 credit for the unsaturated zone. This shows a high  
10 impact.

11 MR. LESLIE: There is one layer, the  
12 non-welded vitric Calico Hills, that provides a lot of  
13 retardation where it's present.

14 MEMBER CLARKE: Two thousand percent.

15 MR. LESLIE: From four subareas where  
16 retardation occurs.

17 MEMBER CLARKE: Okay. I'm with you.

18 DR. SAGAR: This is the unfractured,  
19 non-matrix --

20 DR. LARKINS: How do you reconcile in your  
21 one-on analysis? You've got three, possibly four  
22 components that are of equal sensitivity; whereas, in  
23 your one-off analysis, it's essentially dominated by  
24 one component.

25 DR. SAGAR: That's the way the percentages

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1 are calculated. I mean, notice that this is the basic  
2 normalizing factor here. If nothing was working,  
3 you've got the huge goals. And everything you've got  
4 is --

5 DR. LARKINS: No, no. I understand that.  
6 How do you use that information in your assessment?

7 DR. SAGAR: Well, I mean, if I were going  
8 to risk-rank, I would risk both from this analysis and  
9 this analysis that waste package is ranked high. So  
10 the stability of the passive layer is definitely a  
11 high risk-significant or high significant --

12 DR. LARKINS: So you try to combine the  
13 insights from both of these types of analysis in terms  
14 --

15 DR. SAGAR: Yes. Well, not --

16 DR. LARKINS: -- of your risk  
17 significance?

18 DR. SAGAR: As I said, these two are just  
19 an example. We have six other sensitivities analyses  
20 we did trying to figure out --

21 DR. LARKINS: I was just trying to see how  
22 you reconcile the information that you're getting from  
23 these six different types of ways of doing a  
24 sensitivity analysis in terms of risk ranking.

25 DR. SAGAR: Well, one thing we did, we

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1 looked at results from all six of them. This one  
2 appears high in all six of them, must be higher. This  
3 one appears on number 5 here but number 15 here. Then  
4 we try to understand why, why is this so, and then  
5 decide where that item should go. But it's not --

6 CHAIRMAN RYAN: And I guess I'm getting  
7 the idea that Bret's answer of what particular unit in  
8 the unsaturated zone was so important is the endpoint  
9 of what you just described. And, again, I think it's  
10 one-off, one-on, two off.

11 You could look at all different  
12 perturbations of this to get combination insights.  
13 And I think I have an understanding.

14 DR. LARKINS: Yes. I think it goes back  
15 to what Bill said about using expert judgment, in  
16 addition to this information.

17 CHAIRMAN RYAN: Exactly, sure.

18 DR. SAGAR: You're in a hurry?

19 MR. LESLIE: They want you to finish in 45  
20 minutes, and you have 35 slides left.

21 CHAIRMAN RYAN: You can certainly --

22 DR. SAGAR: I'll stop at one, wherever I  
23 am.

24 CHAIRMAN RYAN: You can stop there and  
25 pick up after we --

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1 DR. SAGAR: I see the sign there. So I'm  
2 wondering what's going on.

3 CHAIRMAN RYAN: You can take as much time  
4 as you like. We have the rest of the day. We just  
5 have to interrupt you.

6 DR. SAGAR: No. I don't want to take any  
7 more time than is necessary, but I have a speed of  
8 speaking, and I can't pick it up, --

9 CHAIRMAN RYAN: That's fine.

10 DR. SAGAR: -- unfortunately. If I do  
11 that, I'll mess it up.

12 CHAIRMAN RYAN: The good news is we're  
13 asking all the questions now, Budhi.

14 DR. SAGAR: Yes. Well, that's good.

15 Well, this is another summary of the same  
16 results, as you said, two on, two off, or all on, all  
17 off, and so on, so forth. So sometimes the question  
18 is whether the natural system does worse than the  
19 engineered value system. So all drip shields and all  
20 waste packages, if we assume, which is not realistic,  
21 they all fail, what would the dose curve as a function  
22 of time look like? What if only the drip shields  
23 failed but the waste packages kept functioning? What  
24 would the dose look like? This is the base case for  
25 comparison.

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1           So, again, you can play these or you can  
2 do this kind of analysis to try to answer different  
3 questions and try to understand the system behavior.

4           MEMBER HINZE: Let me see. Part of the  
5 reason for those values is a wide range of  
6 uncertainty, for example --

7           DR. SAGAR: Yes.

8           MEMBER HINZE: -- in the waste package  
9 failure. And if I'm correct, you're doing further  
10 analyses on the waste package failure. And so that  
11 could well decrease that uncertainty and, thus, move  
12 that line down, move those results down.

13          DR. SAGAR: It could.

14          MEMBER HINZE: Is that the purpose? Is  
15 that right?

16          DR. SAGAR: I mean, I would expect if the  
17 uncertainties decrease, I would expect this line to  
18 move down, reduce the dose. That could be one of the  
19 purposes of studying this, sure.

20          MEMBER HINZE: Do we have any feel for how  
21 much that might move down?

22          DR. SAGAR: Yes. We have done this more  
23 than once in the sense of what if, what this, and  
24 looked at different curves.

25          MEMBER HINZE: Okay.

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1 DR. SAGAR: You can get a sense. I mean,  
2 you can do a sensitivity analysis to try to find out  
3 at what rate things will move up and down.

4 MEMBER HINZE: Well, you're working in  
5 waste package failure. How often do you update the  
6 values so that you can get a more realistic curve  
7 here?

8 DR. SAGAR: We update that internally. I  
9 mean, we haven't published anything after this if that  
10 is what you are saying. Staff keeps doing these  
11 analysis plugging different curves and understand what  
12 things are going on. But publishing these things is  
13 another matter which takes months to get things out.

14 Bret?

15 MR. LESLIE: For instance, there are a  
16 couple of papers that are coming out at NACE where the  
17 PDF for localized corrosion on the base metal and on  
18 welds is provided. Okay? And so some of this  
19 reflects. You know, what he is presenting here are  
20 results from the 4.1j code, which was a couple of  
21 years ago. The 5.0 code has enhanced some things.  
22 And the bases for those parameters are being published  
23 in the peer literature.

24 MEMBER HINZE: Are you getting regular  
25 updates from the research that is being conducted by

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1 the DOE? Are these synched?

2 MR. LESLIE: For the waste package  
3 example, DOE and NRC have different approaches, in the  
4 past have had different approaches, in terms of how  
5 corrosion is modeled in their performance assessment.  
6 So primarily the way we have incorporated corrosion of  
7 the waste package and a drip shield is primarily based  
8 upon the center's laboratory work, where it is a much  
9 more mechanistic model. And those results are the  
10 basis for the parameters that we're providing.

11 So, for instance, the paper that I'm  
12 talking about on what is the PDF, probability  
13 distribution function, for localized corrosion, it's  
14 a function of all the laboratory experiments that the  
15 NRC and the center have been conducting over the  
16 years.

17 MEMBER HINZE: And you can't realistically  
18 feed in the results from DOE because you're  
19 approaching it differently. Okay.

20 MR. LESLIE: That is correct.

21 MEMBER HINZE: I'd like to learn more.

22 DR. SAGAR: Okay. The next topic is the  
23 evolution of the near-field environment, or ENFE, as  
24 we call it lovingly, key technical issue.

25 There were two main items that I wanted to

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1 present on this topic. One is the chemistry of the  
2 brines that we studied during thermodynamic  
3 simulations. The idea here is that the near-field  
4 environment that affects the engineered barriers' life  
5 depends upon the chemistry of the aqueous phase that  
6 they come into contact with.

7 One of the things that might happen is  
8 that the seepage water, which is a pretty dilute  
9 solution to begin with, when it comes into contact  
10 with the heated engineered barriers will evaporate,  
11 specifically the salts on the surface. And this cycle  
12 echoes many times as the seepage continues. So there  
13 can be brine formed on the surface, a concentrated  
14 solution found on the surface, that could affect the  
15 corrosion of the engineered barriers.

16 And the chloride-type ion is important.  
17 It's deleterious for what is enhanced as corrosion of  
18 C-22. The fluoride does that to the titanium, which  
19 is the material of the shield. The nitrate, sulfate,  
20 and bicarbonates are inhibiting species. That is, the  
21 greater the amount of these three, the lower is the  
22 rate.

23 In this diagram here, which is kind of  
24 complicated, all of the red or pink, whatever that  
25 color is, crosses of the Yucca Mountain actual major

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1 full water chemistry on the diagram. And the diamonds  
2 here, the blue diamonds, I think there are 11 bins  
3 that DOE has created in their model, representing the  
4 variation in chemistry on the site.

5 What we have done is that we have  
6 collapsed those 11 bins that DOE has into basically 3,  
7 that there are three major types of chemistry that  
8 cannot: the alkaline, the neutral, and the calcium  
9 chloride brine. We wanted to see which of these  
10 different kinds of brines that can form due to  
11 evaporation/condensation can most affect the waste  
12 package corrosion.

13 Here are some results here. This is the  
14 key on the x-axis. And when the brine dies, they'll  
15 climb. All of the three brine types are on the x-axis  
16 here that I showed you in the previous diagram. And  
17 the box here represents the range that we calculated  
18 with thermodynamic modeling or, for example, pH here.  
19 The line here is the median in the middle of the box.  
20 And you see the same thing for chloride, fluoride.

21 And this is the ratio. This is the  
22 important part because the susceptibility of the  
23 engineered barriers to corrosion depends on this ratio  
24 of the corroding ion to the inhibiting ions, mainly  
25 nitrate in this case. So the greater this ratio is,

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1 the corroding to the inhibiting, the more potential  
2 there is for corrosion to occur. So that was the main  
3 idea of doing this kind of analysis.

4 The second part of this study was the  
5 deliquescence of salts that are present in the dust or  
6 could potentially be present in the dust at Yucca  
7 Mountain, the idea being that many of these salts are  
8 hygroscopic in nature. So they would absorb water,  
9 even at lower humidity. And there could be a  
10 formation of a liquid or aqueous phase layer on the  
11 surface of the engineered barriers.

12 We did actual lab experiments using  
13 different salts. And you see here the part between  
14 the temperature going up to 100 degrees C and the  
15 relative humidity at which the liquid phase appeared.

16 And, as you can see, this is thought to be  
17 the major types of salts that would be present in  
18 Yucca Mountain: the sodium/potassium chloride,  
19 nitrate salts.

20 But we tried with something else. The  
21 magnesium chloride probably actually gives it and the  
22 calcium chloride actually give it much lower relative  
23 humidity at which a liquid layer would appear.

24 So depending on the different salts and  
25 the temperatures, the onset of corrosion in the sense

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1 -- you know, the aqueous corrosion would only be onset  
2 when there is a liquid water. When there is a certain  
3 chemistry; localized corrosion, for example, it could  
4 be earlier if the magnesium chloride or calcium  
5 chloride were present. We also did the chromium here  
6 because chromium is a corrosion product to see what  
7 effect that has on the deliquescence.

8 So the idea is, again, to feed into a  
9 performance assessment-type corrode as to at what  
10 humidity should we consider the aqueous phase to begin  
11 on the surface, even though it's heated.

12 So what we are saying is not true that at  
13 a temperature above boiling, this is going to be dry,  
14 the engineered barriers would be dry. There would be  
15 an aqueous phase that might exist because of the  
16 presence of salts on the surface.

17 So in that sense, it would affect the  
18 possibility of performance because the life of the  
19 waste packages, for example, could be affected. Now,  
20 what is actually positive is that the dust from Yucca  
21 Mountain vicinity which has been analyzed -- and we  
22 looked mainly at nitrate data on this -- also not only  
23 included chloride, for example, which is not so good,  
24 but also include nitrate and sulfate.

25 So one has to look at the ratio of these

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1 two to determine the susceptibility of the engineered  
2 barriers to corrosion. And we are trying to get some  
3 atmospheric dust samples from the Geological Survey,  
4 who is collecting this, to actually look at the  
5 composition of the dust at Yucca Mountain.

6 In this figure, for example, here we show  
7 the nitrate and sulfate which are inhibiting the  
8 chloride ion from the actual dust here. And you can  
9 see the spread of these in the median. In a later  
10 picture, I will show you where the susceptibility  
11 window is with respect to this ratio, so where, at  
12 what ratio there is potential for corrosion.

13 I will show you in this slide the  
14 container life and key technical issue. As we said,  
15 the stability of the test simulator, the oxide layer  
16 that forms on the C-22 ultra container is a major  
17 factor in determining the life of the waste package.

18 The uniform corrosion rate is low for  
19 C-22. It's only the localized corrosion or corrosion  
20 that could shorten the life of the waste package. So  
21 the idea is to see how thick such a layer would be,  
22 oxide layer, passive layer, would be.

23 And we wanted to see what is in that  
24 passive layer and how could we -- what could we say  
25 about the stability with region II is the passive

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1 layer in this figure. This is experimentally  
2 determined.

3 And you see the different compositions.  
4 This one is the nickel. This one is the molybdenum,  
5 moly, and chromium. Those are the three main  
6 components of the passive layer.

7 It's about 54 angstrom thick, measured  
8 actually in the lab and, as I said, chromium, nickel,  
9 and moly oxides is the main composition of the passive  
10 layers.

11 We still are trying to look at the  
12 stability because it's a time-dependent phenomenon,  
13 what good, for example, rock fall destroy this if it  
14 all falls on the waste package. Would it penetrate  
15 this passive layer and start the corrosion process  
16 again?

17 MR. HAMDAN: But, Budhi, where are you in  
18 this process? I mean, are you near the end of the  
19 beginning?

20 DR. SAGAR: Well, we know quite a bit  
21 about this. Let me say that. Whether we are the end,  
22 there will always be something to investigate. But I  
23 think if they submitted tomorrow, I would say we can  
24 review it.

25 This explains the study on what is the

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1 effect of the ratio. What is the effect of the ratio?  
2 As I said, nitrate is the inhibiting ion to chloride  
3 on the vulnerability to corrosion.

4 We use, as Bret had aptly explained, the  
5 mechanistic model, which is based on looking at the  
6 repassivation potential. This is the electro  
7 potential. The corrosion potential is the potential  
8 at which the metal would corrode. The repassivation  
9 potential is the electro potential at which the metal  
10 will repassivate and stop corroding.

11 And we assume the repassivation potential  
12 to be the threshold value that the actual potential  
13 would have to be higher than this for the metal to  
14 corrode. So higher would be repassivation potential.  
15 Less is the potential for the metal to corrode.

16 Higher repassivation potentials are good.  
17 Low repassivation potentials are not so good. That's  
18 how to understand this figure. And we have done  
19 experiments with minimal need and terminally in need  
20 samples at eight degrees C., ten degrees C.

21 The basic idea is to see that at about .1  
22 ratio, if nitrate is one-tenth off the concentration  
23 of chloride, the repassivation potential goes up  
24 considerably. If it is .2, you can say, well, the  
25 potential for localized corrosion is very low, will

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1 not occur. So that's the importance of the inhibiting  
2 ion.

3 Here we show at the higher temperature 870  
4 degrees C in a sodium chloride solution with a crevice  
5 contained in the sample so that we can start the  
6 localized corrosion, crevice corrosion.

7 And, again, we see that at the higher  
8 temperature, you would need a larger ratio of  
9 inhibitors to chloride ions for the repassivation  
10 potential to be as high as here. But, again, here is  
11 a .2, here probably .4, you cover most of the points.  
12 So if there is a 40 percent nitrate, 60 percent  
13 chloride, the potential for localized corrosion of  
14 C-22 would be very low.

15 MR. HAMDAN: Is there something that DOE  
16 can do in the design of C-22 to introduce? Maybe this  
17 isn't a question but inhibitors or --

18 MEMBER HINZE: Lower the temperature.

19 MR. HAMDAN: Yes, lower.

20 DR. SAGAR: Since you called it DOE, I'll  
21 have DOE answer that.

22 MEMBER HINZE: That's very simple.

23 DR. SAGAR: I don't know.

24 Another question that was being  
25 investigated was the stress corrosion cracking. I

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1 think it was in two or three years ago that Lawrence  
2 Livermore had done some tests with the conclusion that  
3 C-22 could be vulnerable to stress corrosion cracking.

4 We did a test using slow strain rates.  
5 This shows you the samples as they dragged. And we  
6 found that the bicarbonate, which is an inhibitor of  
7 localized corrosion, actually is an ion that causes a  
8 greater rate of stress corrosion cracking.

9 So we have a solution that contained  
10 chloride and added CO<sub>3</sub>. And we got stress corrosion  
11 cracking. If you removed the bicarbonate ion, no  
12 stress corrosion cracking occurred. So that's kind of  
13 an interesting result.

14 And the morphology of this surface is such  
15 that we think that even if the corrosion cracking is  
16 initiated, the crack may not propagate. It's so rough  
17 that a propagation of such a crack would be hindered.

18 We haven't done that, actually, at a very  
19 slow, a dynamic type of loading test. But that's  
20 something we might end up doing.

21 MEMBER HINZE: Isn't that a function of  
22 the strain pattern, though?

23 DR. SAGAR: It's a strain rate, yes. And  
24 I think in the actual case, perhaps the strain would  
25 happen because of a -- well, there are two kinds. One

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1 is initially when they manufacture the waste packages,  
2 they would heat treat and so on, which would leave  
3 some stresses and strain there. And second would be  
4 during the functioning of the operation of the  
5 repository, you know, things falling on it.

6 MEMBER WEINER: As the endpoint that you  
7 will observe corrosion experiments, when is enough  
8 enough? Where are you heading just generally?

9 DR. SAGAR: As I think I had replied  
10 earlier, I mean, we are at a stage where we are  
11 confident in saying we have adequate information to do  
12 a review.

13 MEMBER WEINER: Thank you.

14 DR. SAGAR: So, I mean, this is  
15 enhancement of whatever understanding we already have.  
16 Add to that.

17 MEMBER WEINER: Well, I apologize for  
18 having you repeat.

19 DR. SAGAR: That's okay. I used to be a  
20 teacher. I repeated many, many times. I have the  
21 patience.

22 But, anyway, spent fuel dissolution.  
23 That's some topic we discussed last time.

24 MEMBER WEINER: Yes.

25 DR. SAGAR: The ACNW members visited. I

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1 think Ruth is very interested in this topic. But  
2 there was a suggestion from you that we look at the  
3 data from spent fuels. We made an initial step in  
4 that direction by talking to the NRC Interoffice  
5 Technical Advisory Group to collect appropriate data.

6 The preliminary thinking is that the data  
7 is probably not going to give us a whole lot because  
8 the pools get cleaned periodically and it's mostly  
9 cobalt 60 that leaks in. The concentration of all  
10 others is very, very low, and so on, so forth. So  
11 we're still looking at that.

12 Basically what we are doing is to monitor  
13 whatever DOE experiments are going on on this and the  
14 data in this area from other countries also. There's  
15 quite a bit of work being done in Europe and so on.

16 We at this time have no experimental work  
17 planned at the center.

18 MEMBER WEINER: I might say I read the  
19 earlier report that you put out on the spent fuels  
20 solution. And I found it very informative, a very  
21 good resource.

22 DR. SAGAR: Thank you.

23 MR. FLACK: Can I just ask one question,  
24 please? On the expectation of containment life,  
25 dependent on the fuel contained within, cask, in other

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1 words, have you looked at the chemistry of the fuel  
2 itself?

3 DR. SAGAR: There has been a look or study  
4 done on the chemistry in the sense the corrosion of  
5 the container can start from inside and outside.

6 MR. FLACK: Right.

7 DR. SAGAR: Yes. That has been looked at.  
8 And I can't also remember whether that has been  
9 factored into TPA. I know it has been looked at at a  
10 process level, what effect that might have. Do you  
11 know?

12 MR. LESLIE: The casks are sealed under an  
13 inert environment and dewatered. And so basically the  
14 idea is that in terms of a performance assessment,  
15 that has been screened out because they will have the  
16 controls to ensure that there is an inert environment  
17 in there prior to placement into the repository.

18 MR. FLACK: So essentially you could take  
19 any kinds of fuels with respect to advance reactor  
20 fuels and this sort of thing coming down the pike, I  
21 said?

22 DR. SAGAR: No. I think the high-burnup  
23 fuel is still being looked at, what effect that might  
24 have. Now, your question is whether the fuel type has  
25 an effect on the container life itself. And, you

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1 know, that is correct. But once imperfection occurs  
2 or a hole buckles, then the water goes in. And the  
3 corrosion can start both from inside and outside. So  
4 for intents and purposes, we assume that once the  
5 penetration occurs, the container has failed. Okay.

6 And then what we were looking more at is  
7 not at the container life as much as what would be the  
8 effect on dissolution rate, the fuel dissolution rate,  
9 because of the corrosion products, plus also what the  
10 internal --

11 MR. FLACK: Which can then have an effect.

12 DR. SAGAR: Yes, which can then have an  
13 effect. But I think it's not factored into the TPA at  
14 this time.

15 MR. LESLIE: The only other aspect of that  
16 -- this is Bret Leslie from the NRC staff again -- as  
17 we did look at the effect of gamma radiolysis, the  
18 radiation effects on the surface chemistry outside the  
19 waste package. So we have investigated this.

20 DR. LARKINS: Is DOE doing any work on  
21 fuel dissolution?

22 DR. SAGAR: Oh, yes.

23 DR. LARKINS: Okay.

24 DR. SAGAR: They're doing the major part  
25 of the work.

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1           The igneous key technical issue is the  
2 next topic. This is one of the problem torrential  
3 subjects that most people believe would be difficult  
4 in an LA review, but both the probability as well as  
5 the consequence of igneous activity have some open  
6 issues at this time, as was said this morning.

7           Here is a picture, for example, where the  
8 -- this would be the repository here. And these are  
9 the known volcanic centers. These are some of the  
10 geophysical data that tells us with high confidence  
11 that they are probably basaltic volcanism that had  
12 been buried underground. There are other geophysical  
13 data that may or may not be volcanic centers, as shown  
14 in blue.

15           The probability so far still remains in  
16 that range according to the best estimate we have of  
17  $10^{-8}$  to  $10^{-7}$  per year. But there is some new  
18 geophysical data that we have recently received.

19           I think DOE did some geomeg studies that  
20 we have also received the raw data. And we are  
21 looking at that to try to find out if this probability  
22 would be affected in any significant way.

23           The existence of these possible volcanoes,  
24 of course, adds to the uncertainty in the spatial and  
25 temporal repository because most of that is based on

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1 the past data that we know.

2 There are other alternate hypotheses that  
3 we know that they are put into clusters. They are not  
4 totally randomly distributed, but there could be  
5 alternate hypotheses for modeling the clustering  
6 process.

7 At most, we think the probability can be  
8 a factor of ten or less, even if all of these turned  
9 out to be volcanoes that should be considered in the  
10 probability distribution. Of course, the age of these  
11 volcanoes affects how they factor into the probability  
12 model and so on, so forth. I understand the DOE might  
13 even drill at some places.

14 Yes, sir?

15 MR. COLEMAN: Budhi, from my experience  
16 with exercising the NRC's center model on probability  
17 for volcanism, your last point there, where it says  
18 you could get up to a 10X increase depending on  
19 alternative hypotheses, I find that you cannot do that  
20 with the spatial clustering alone.

21 And if you do it with temporal clustering,  
22 as has been applied in presentations to the Committee,  
23 the more that you focus on narrow pieces of time, that  
24 means the more you are neglecting the long spans of  
25 time over which no volcanism has occurred in this

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1 region, which means you are moving away from a  
2 risk-informed approach.

3 I was wondering why in volcanism, you are  
4 taking that approach.

5 DR. SAGAR: I think some of the other  
6 staff would have to answer that detailed question.  
7 I'm not a volcanologist. I mean, the clustering, both  
8 in space and time, does mean that you pick an  
9 appropriate interval of space or time in which you  
10 would consider clustering.

11 Whether those are too narrow versus too  
12 wide is something that needs to be done by appropriate  
13 experts. I mean, I can't answer what that interval  
14 is.

15 MR. COLEMAN: I mean this in a generic  
16 way. I mean, you've been a hydrologist much of your  
17 career. One of your slides --

18 DR. SAGAR: Ask me a hydrology question,  
19 and I will answer it.

20 MR. COLEMAN: Okay. Okay. I'll do that.  
21 Your slide 11 showed that percolation is one of the  
22 high-significance items, along with the volcanism  
23 probability. Of course, percolation comes from  
24 precipitation and infiltration.

25 I've been at the Nevada test site when an

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1 inch of rain fell in an hour. But it never occurred  
2 to me to think I should somehow extrapolate that to a  
3 yearly rate of over 8,000 inches per year.

4 In a sense, you can get very high cluster  
5 probabilities with volcanism in the same way, but they  
6 have no meaning and are inconsistent with the  
7 geometric record.

8 DR. SAGAR: I would be hesitant in going  
9 to your conclusion of no meaning because there is a  
10 tremendous difference between your example and  
11 hydrology, which is once the seepage occurs, there is  
12 a whole 300 meters of ground that makes it uniform.  
13 It's a very low pass filter.

14 That's not true in volcanism. There is an  
15 event that occurs at a particular event of time. It's  
16 very focused, which is not true with seepage. Seepage  
17 I would never go this route. Okay? And there's a  
18 very good reason for that.

19 So in my mind, the two are very different  
20 processes. Seepage is not a low-probability,  
21 high-consequence thing. It's a continuous process.  
22 And the 300 meters of unsaturated zone, even if there  
23 are pauses at the top, are all uniform, become  
24 uniform, as you know. You're a hydrologist, too,  
25 right?

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1 MR. COLEMAN: I agree with everything you  
2 said. However, you cannot ignore the long spans of  
3 time over which no activity has taken place.

4 DR. SAGAR: I'm not. I definitely am not  
5 advocating ignoring. All I'm saying is, being not an  
6 expert, I don't know what interval of time is  
7 appropriate for considering clustering. You may have  
8 one opinion. Other guys may have other opinions. I  
9 don't know.

10 MR. COLEMAN: I'll leave it just to say  
11 that you would want a consistent approach throughout  
12 the program with how you treat clustering events.

13 DR. LARKINS: Maybe you can pursue that at  
14 the center and in paper.

15 CHAIRMAN RYAN: I was just going to say I  
16 think you're not going to answer the question here and  
17 come to a final conclusion, but it would be helpful to  
18 explore, I think, --

19 DR. SAGAR: Sure.

20 CHAIRMAN RYAN: -- with the experts,  
21 Budhi, when the team get out to the center. It would  
22 be great.

23 DR. SAGAR: Sure.

24 MEMBER WEINER: Yes, I think this is a  
25 very important question.

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1 CHAIRMAN RYAN: Thank you.

2 DR. SAGAR: Okay. Yes. I wish I could  
3 answer, but I can't.

4 But consistency I agree, and I don't see  
5 this to be inconsistent, by the way. So raise it  
6 again in April when experts are there.

7 In the consequence part, we have a  
8 contract in the U.K. and in the Netherlands to  
9 calculate actual physics of the exsolution of gas as  
10 the magma moves up, the turbulence flow modeling of  
11 that and trying to see what the pressure distribution  
12 would be behind the magma flow, whether it can create  
13 secondary parts or not, whether the magma would enter  
14 the -- once it hits the open dearths of the repository  
15 and how many of the waste packages would be impacted.

16 This is not something people model  
17 normally. I mean, this is not something that is done  
18 every day at many universities. So that is one reason  
19 why this is a more difficult topic, because it's not  
20 like hydrology, which thousands of people are doing  
21 every day. So you can have different understandings.

22 But here it is kind of a heartbreaking  
23 analysis that is being done. It's a high number of  
24 flow. I won't even try to explain this because  
25 there's more behind this than this curve.

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1           The basic idea is that if you could  
2 understand the physics of the flow as it comes from  
3 depth up, how does the pressure change? How does the  
4 velocity change? What is the mixture of gas vapor  
5 versus solids that are moving up, et cetera? So we  
6 need to get some sense of that. And if you have to  
7 depend on an expert opinion, it's based on some things  
8 that you have done, some analysis that you have done.

9           The value distribution is part of the  
10 calculation of consequence for igneous activity. This  
11 is the repository here. This is the 14-mile wash  
12 basin. Any ash that's deposited in this area kind of  
13 flows like this into this area here, which is a  
14 depression and deposits here.

15           The drain is in this area. So the idea is  
16 that for many years after such an event occurs, the  
17 ash can be redistributed, can be accumulated, which is  
18 widespread here initially but eventually can flow  
19 through this area.

20           So this can be a source, radionuclide  
21 source, there for many years to come. The idea would  
22 be to somehow try to consider this in the calculation  
23 of the dose.

24           CHAIRMAN RYAN: Budhi, I think this needs  
25 to be on the list as well --

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1 MEMBER WEINER: Yes.

2 CHAIRMAN RYAN: -- as a critical issue  
3 because the ultimate inhaled quantity by whoever  
4 you're calculating for is dramatically dependent, by  
5 orders of magnitude, on some of the assumptions you  
6 can make.

7 For example, a simple one -- and you're  
8 showing them on the next slide. Thank you. You know,  
9 the idea that 100-micron particles are inhalable is at  
10 least 80 percent outside of the range that 10 CFR 20  
11 relies on. So I really want to explore that I think  
12 in some detail to understand the insights that people  
13 feel are appropriate.

14 You know, we had a working group session  
15 in Las Vegas last September and had a diverging set of  
16 views on how long material is available for  
17 resuspension, what fraction is resuspended and what  
18 particle size range.

19 I think there are important questions  
20 about the distribution of the radioactive material on  
21 or in airborne material and so on. And all of that  
22 again I think sums up to have a very important impact  
23 on the calculated dose.

24 So I think the Committee is certainly  
25 focused on this and will really appreciate some depth

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1 of discussion on these issues at the center visit.

2 DR. SAGAR: Okay.

3 MEMBER WEINER: One question that I hope  
4 to explore when we are there is specifically -- it's  
5 probably too long to answer it now -- how you model  
6 resuspension, what model you use, what assumptions you  
7 make, and so on. It's just a head's up.

8 DR. SAGAR: Okay.

9 MEMBER WEINER: Thank you.

10 CHAIRMAN RYAN: Bret, you had a comment?

11 MR. LESLIE: Yes. This is Bret Leslie  
12 from the NRC staff.

13 Previously you had asked, well, what kind  
14 of risk analyses did you do? In fact, 3 of the 14  
15 analyses were on this topic or aspects of this topic;  
16 for instance, wind fields, redistribution, what are  
17 appropriate sizes for inhalation. So a lot of that  
18 work was occurring this last year with the thought of  
19 updating what is in the TPA code. So we did these  
20 things.

21 And so what I want the Committee to  
22 understand is it's not just isolated analyses, but  
23 there is a thread here that we are trying to use our  
24 risk insights to identify where areas are that we need  
25 additional information. Those analyses are being

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1 done. And you should get an integrated picture of the  
2 topic and not focus just on, is this --

3 CHAIRMAN RYAN: Oh, no. I don't think  
4 we're focused on any one parameter. We actually want  
5 to do exactly what you say, which is explore the  
6 entire picture.

7 MEMBER HINZE: Yes, exactly.

8 CHAIRMAN RYAN: You know, again going back  
9 to September, we didn't have a lot of the updated  
10 information then. We wrote a letter. The EDO's  
11 response really didn't give us a lot of the detail  
12 that you're now describing and we hope to get at the  
13 center.

14 (Whereupon, the foregoing matter went off  
15 the record briefly.)

16 CHAIRMAN RYAN: Again, I'm aiming ahead a  
17 bit, but where I think the Committee wants to be is to  
18 explore this with the idea that we could write a  
19 follow-up letter that would provide the Commission  
20 with our further understanding and insights from the  
21 visit on these details. That's really where we're  
22 heading, and I just wanted everybody to have an  
23 appreciation for that up front.

24 MEMBER WEINER: Yes.

25 DR. SAGAR: Any help we can get from the

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1 Committee would be great on this topic. This is one  
2 of the controversial ones.

3 CHAIRMAN RYAN: Yes. That's great. And  
4 we'll look forward to it.

5 MEMBER WEINER: Yes. I think this has  
6 been great.

7 MR. HAMDAN: I just wanted to say on this  
8 topic, if you go back to your list of items of high  
9 significance and those that are medium, you see  
10 already that igneous activity is one of the high  
11 items. And then two items on the medium are the  
12 volume of ash and the remobilization of ash. I think  
13 that is where the question is going to be, that these  
14 two should also be in the high-significance item list.

15 MEMBER HINZE: I think three of the six  
16 are volcanic-related. Right. They're on that page  
17 11, I think it is.

18 DR. SAGAR: Yes, yes. I think the  
19 resuspension is an important one depending on the  
20 activity of the RMEI. So yes. That needs to be  
21 considered.

22 Structure deformation and seismic key  
23 technical issue. One of the main work that I am  
24 showing you as an example is the calculation or  
25 estimation of the ground motion for design of surface

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1 facilities, which is a function of mainly three  
2 things: resources, what we have for the excitation to  
3 moves, and what the correct sticks on the side are.

4 The primary thing we are investigating is  
5 the effect of the alluvium on the shallow stratigraph  
6 just below foundations of the surface structures; what  
7 effect; what amplification, if any; how the ground  
8 motion changes as it goes through the shall  
9 stratigraph.

10 MEMBER HINZE: You are still using the  
11 California measurements on ground motion?

12 DR. SAGAR: We have -- and I don't know  
13 where these are. Two of the earthquakes are from  
14 Europe. Again, I'm not a seismologist. And two are  
15 from California. So they are doing four analog  
16 earthquake motions to try to study this.

17 MEMBER HINZE: I think we would like to  
18 hear more about this at the center as well.

19 DR. SAGAR: Sure. Okay. We'll make a  
20 note of that.

21 MEMBER WEINER: Yes. I already have.

22 MR. LEE: Before we leave this, though,  
23 staff are in the queue to come in and talk to the  
24 members about seismic design issues just to remind  
25 folks. I think that's on our count.

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1 CHAIRMAN RYAN: Before or after the center  
2 visit?

3 MR. LEE: After, after.

4 CHAIRMAN RYAN: We want to hear about it  
5 at the center.

6 MEMBER WEINER: Yes.

7 DR. SAGAR: This earthquake, Kozani, I  
8 think this is a European earthquake somewhere in 1995  
9 with a magnitude of 6.5, 17-kilometer epicenter. This  
10 is the input exsolution. The red line here in this  
11 curve is the same as this one. This is the input at  
12 the rock surface and the depth.

13 And then all of the other lines are  
14 assuming a one-dimensional stratigraphic column under  
15 the surface structures. And there is variation in the  
16 shallow stratigraph here at the site where the  
17 thicknesses of each type of stratigraph changes as we  
18 move about the site. And the velocity propagation  
19 rate depends upon the geologic nature of that and how  
20 thick that stratigraph is.

21 So we took 25 such columns,  
22 one-dimensional columns. And these are 25 curves as  
23 to how the motion, one motion of the depth, would  
24 amplify as it moves up to the surface. So the design  
25 basis would then depend upon these ground motions, one

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1 of these ground motions.

2 The only difference I see between what DOE  
3 is doing here is that they are doing this more on a  
4 randomized fashion in the sense that they have a base  
5 case stratigraph. And then they put uncertainties  
6 around it to try to calculate the design basis.

7 We didn't put uncertainties. We just had  
8 25 samples taken. The idea was to try to see how good  
9 that uncertainty bound that DOE is doing does bound  
10 the adequate motion of the surface.

11 MEMBER HINZE: Do you have access to all  
12 of the information you need from DOE to perform these  
13 analyses?

14 DR. SAGAR: As far as I know because these  
15 25 one-dimensional columns were derived from the 3D  
16 site model that both DOE has and we have.

17 MEMBER HINZE: They have been doing some  
18 more work, as I understand it. I don't have any of  
19 the details on it, but I am wondering whether you're  
20 getting that information on a continuing basis.

21 DR. SAGAR: Well, that's another question  
22 we should ask when you come to the center because,  
23 again, those people who are doing this hands on would  
24 be best to answer that. I mean, I haven't heard  
25 anything going up and saying, "Oh, we're not getting

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1 this. What is this?"

2 Then the effect of the thermal falls that  
3 the repository would create on the potential for  
4 slipping on falls, this is mainly related to the rock  
5 fall, potential rock fall, in the drifts.

6 On the left side here is an analysis that  
7 indicates the slip tendency with *in situ* stresses, the  
8 red being where the slip tendency is high, -- it's a  
9 dimensionless number -- and the other colors being  
10 less potential for slip. As you factor the  
11 temperature, the heat generated the picture changes  
12 somewhere in the sense that you see more color here,  
13 which means more there is a potential for activation  
14 of fractures because of the heat generated.

15 In my next slide, I think I would show you  
16 the thermo-mechanical effects key technical issue.  
17 There are two parts here. One is once the degradation  
18 occurs, the rock fall occurs. It accumulates around  
19 the waste package for the engineered barriers, drip  
20 shield included. It acts as insulating material. And  
21 the temperature is calculated without assuming the  
22 accumulation of this debris material works as the  
23 temperature calculated without it is different.

24 So we have a higher temperature. I think  
25 the black line is the one you should pay attention to,

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1 which includes both convection and conduction  
2 processes in the calculations.

3 It's about 150 degrees C. higher. But  
4 when we factor this into the calculation of the dose,  
5 again look at the black curve. This is the blue curve  
6 here, which is no backfill at all.

7 Assuming no degradation occurs, the  
8 difference is not that large. Look at the scale here.  
9 The first dose calculation is not large with the  
10 conclusion that perhaps it wouldn't matter.

11 Now, this has some assumptions about  
12 whether the drip shield fails or not, whether the  
13 waste package mechanically fails or not, and so on and  
14 so forth. But on the next one, you would see a  
15 connection.

16 Did I miss something? Is that right?  
17 I've got another slide in which the DOE's strategy is  
18 that they will design the drip shield to accommodate  
19 all the load from a degradation. If that's the case  
20 and we agree that design can be done, then it's really  
21 not that big an issue.

22 CHAIRMAN RYAN: That's not a bad break  
23 point. Bill's got 2005, and then there are some other  
24 topics. I'm going to suggest that we wrap up with  
25 perhaps Bill's question and perhaps a couple of others

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1 and then take our lunch break so that we're all back  
2 and seated for the commissioners' arrival at 2:00  
3 o'clock, rather than go long.

4 DR. SAGAR: Okay.

5 MEMBER HINZE: I'll ask him after the  
6 break.

7 CHAIRMAN RYAN: It will wait until  
8 afterwards?

9 MEMBER HINZE: Yes.

10 CHAIRMAN RYAN: Okay. If now is right,  
11 go. That's fine.

12 MEMBER HINZE: No.

13 CHAIRMAN RYAN: Ruth, we'll sign off with  
14 you.

15 MEMBER WEINER: Yes. Can you patch me in  
16 again when Commissioner Merrifield comes in? I think  
17 I've got the local electronics under control.

18 CHAIRMAN RYAN: Well, it's going to be  
19 2:00 o'clock.

20 MEMBER WEINER: Yes. That's fine. And if  
21 nobody answers, it means I'm in surgery at the same  
22 time.

23 CHAIRMAN RYAN: Okay.

24 MEMBER WEINER: Thank you, guys, for your  
25 forbearance.

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1 DR. SAGAR: Thank you very much.

2 CHAIRMAN RYAN: Bye.

3 (Whereupon, at 12:57 p.m., the foregoing  
4 matter was recessed for lunch, to  
5 reconvene at 1:52 p.m. the same day.)

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1 A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N

2 (1:52 p.m.)

3 CHAIRMAN RYAN: We can go ahead and begin  
4 our session this afternoon. We want to welcome  
5 Commissioner Merrifield and Commissioner Lyons to the  
6 Advisory Committee on Nuclear Waste. And we're  
7 looking forward to your discussions this afternoon now  
8 with areas of mutual interest in waste management.

9 So, without further ado, let me turn the  
10 meeting over to you.

11 COMMISSIONER MERRIFIELD: Great.

12 CHAIRMAN RYAN: Welcome.

13 COMMISSIONER MERRIFIELD: Well, thank you  
14 very much. And, again, Mr. Chairman, thank you for  
15 making this time available to do this. I have the  
16 opportunity to meet some of the members of ACNW whom  
17 I have not yet had the pleasure of meeting.

18 9) DISCUSSION WITH COMMISSIONER MERRIFIELD

19 COMMISSIONER MERRIFIELD: As John Larkins  
20 would recognize, this is something that I have done  
21 previously with ACRS and not previously had an  
22 opportunity to sit down with the ACNW as a whole and  
23 to talk about some of the issues that I think are  
24 important for you to be focusing on. So it's a good  
25 opportunity today I think to do that.

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1           When he first came on board, Commissioner  
2 Lyons had expressed a desire to come as well and to  
3 meet with some of the members of the board and see  
4 what a commissioner interaction with ACNW would look  
5 like. It was certainly my pleasure to do that.

6           There are a few things that I want to try  
7 to cover today. I guess as a predicate, I would say  
8 that the best way of adjudging what it is ACNW should  
9 be doing is following the Commission SRMs.

10           And so I don't get too far away from that,  
11 certainly I would reference the most recent SRM from  
12 the Commission under Com. SECY 04-0077 that we issued  
13 on January 19th of 2005 giving the Committee the  
14 notion of where the Commission was coming from  
15 relative to the action plan that you had sent us for  
16 fiscal year 2005 in 2006.

17           Before I get into some of the details on  
18 that, I think I regret that it has taken me six and a  
19 half years to actually come and have this type of  
20 meeting.

21           When I worked on the Senate Environment  
22 Committee and when I finished that effort in 1998, I  
23 frequently talk about the subcommittee of which I was  
24 the staff director, and that was the Subcommittee on  
25 Superfund Waste Control and Risk Assessment. So the

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1 issue of waste, as you can well-imagine, is something  
2 that is near and dear to my particular heart.

3 I spent a number of years up in the Senate  
4 interacting with the Senate Environment Committee.  
5 And that involvement focused not only on the issues of  
6 Superfund and the Resource Conservation and Recovery  
7 Act, which were under the principal jurisdiction of  
8 that subcommittee, but in the role that I played for  
9 the member of Congress for whom I then worked. I was  
10 also substantially involved in activities associated  
11 with the cleanup at a variety of DOE and DOD  
12 facilities, which included both radiological as well  
13 as hazardous waste contamination.

14 And so under that aegis, certainly the  
15 notion of sensitivity of those issues has been one  
16 that I have been concerned with for a long period of  
17 time.

18 And I'm going to go into that in a few  
19 minutes. Today I think the principal focus of my  
20 discussion in the dialogue I want to engender does  
21 relate to the issue of decommissioning and where I  
22 think we need to be focused.

23 A few predicate things I think are  
24 important. I think any meeting with ACNW on the issue  
25 of priorities would not be complete without at least

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1       referencing the issue of the role of this group as it  
2       relates to Yucca Mountain. That clearly has been the  
3       focus of the substantial interaction between the  
4       Commission and you, Mr. Chairman, and your  
5       predecessors in the past few years and obviously given  
6       the current status will be one of continuing  
7       interaction and concern.

8               This is clearly a case where it is in I  
9       think my best interest and that of the Committee to  
10      focus merely on the words that are contained in the  
11      SRM of the Commission. And I think I may not read the  
12      entirety of that text. You can do that on your own.  
13      But I have no better summation of the expectation of  
14      the Commission than what is engendered in that  
15      particular document.

16             That brings us to a couple of other issues  
17      that are listed on the SRM that I would like to just  
18      briefly touch on before I get to decommissioning. The  
19      first one is the issue of waste incidental to  
20      reprocessing.

21             In the context of the SRM, the Commission  
22      noted the importance that it believed should be placed  
23      on this particular issue and should be included as a  
24      Tier I topic of the Committee. I think that was  
25      principally underscored by recent congressional

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1 action, which has enhanced to a great degree the NRC's  
2 role in this program in the interaction that we will  
3 be having with the Department of Energy.

4 This is an issue which has significant  
5 interest on the part of a few congressional  
6 delegations. Some members of Congress,  
7 understandably, are very concerned. "Concerned"  
8 perhaps isn't the right word, but they are very  
9 interested in knowing where we are going to go and the  
10 level of involvement that we will be having.

11 So I think the Commission, as the SRM  
12 indicates, would be well-served by the Committee  
13 taking a look at this matter in a thoughtful way and  
14 as a tier one priority in the context of the next  
15 year. There's going to be a lot of work on the part  
16 of our staff and certainly I think to the extent that  
17 we can engender the significant expertise of the  
18 Committee in assisting in good quality outcomes I  
19 think is the right way to go.

20 The second predicate issue I think I would  
21 want to mention is the transportation of radioactive  
22 materials. As is noted again in the SRM, this was  
23 listed as a second tier topic of the ACNW and one  
24 which the Commission has considered should be thought  
25 of as either a first tier topic or, at worst, given a

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1 high priority among the second tier projects.

2 I think this is an area where the  
3 Commission does have, albeit it a limited role in the  
4 issue of transportation, an important one. And as the  
5 time gets closer to potential consideration of where  
6 DOE is going in that regard, I think it's very  
7 important that the Commission have the benefit of the  
8 knowledge and expertise of ACNW to make sure that  
9 we're getting what we need to get going forward.

10 This is clearly an area which engenders  
11 significant interest on the part of our stakeholders,  
12 those who live in communities that may be affected by  
13 transportation issues, those in Congress who represent  
14 those and other individuals, and other interested  
15 parties.

16 It is an area which has received  
17 increasing attention on the part of the Commission.  
18 We did engender to understand with greater specificity  
19 the impacts of the Baltimore tunnel fire and how that  
20 may play out on spent fuel transportation.

21 We are at a point where we are having  
22 consideration very actively of spent fuel storage  
23 transportation of a canister and monies that we may  
24 put toward conducting a full-scale test, so a lot of  
25 areas that have had an increasing level of interest,

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1 but, again, as I said before, which certainly justify  
2 having increased activities on the part of this  
3 Committee into looking into those particular concerns.

4 All right. That brings me to the last  
5 topic that I want to lay out before I open it up. And  
6 that is really the issue of decommissioning.

7 I think there is a variety of important  
8 issues that are going on with decommissioning right  
9 now. Part of what I am going to talk about today is  
10 not any different than similar discussions that I've  
11 had with our licensees, with other outside stakeholder  
12 groups, or have had in our public veins.

13 As it relates to reactors that are under  
14 decommissioning, we are in, I believe, somewhat of a  
15 unique opportunity right now to really gauge in  
16 understanding some lessons learned in how one might go  
17 about decommissioning a former power reactor.

18 We have right now more former reactors  
19 under decommissioning than we have had at any time in  
20 the history of this Commission, whether it is Big Rock  
21 Point. Whether it is Maine Yankee, Rancho Seco,  
22 Trojan, or many of the other facilities that are  
23 either under decommissioning or nearing completion,  
24 like Saxon, I think it is quite important for our  
25 staff and for our licensees, both collectively and

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1 individually, to take a real assessment of how this  
2 process of decommissioning has gone.

3           What were the successes of that  
4 decommissioning process? What were the potential down  
5 sides of some of the activities, be it from a  
6 regulatory and safety standpoint or from a cost and  
7 efficiency and effectiveness standpoint, to really  
8 capture to the extent that we can these lessons in a  
9 methodological way so that a commission of the future  
10 or a licensee of the future when confronted with the  
11 inevitable requirement to decommission these reactors  
12 will have the understanding and appreciation of what  
13 went through before?

14           These, as you all know, are very expensive  
15 undertakings. Mistakes made early on can have impacts  
16 in the tens to potentially hundreds of millions of  
17 dollars. And so understanding what those potential  
18 pitfalls are and translating that I think is quite,  
19 quite important.

20           Now, the reason why the timing on this I  
21 think is somewhat critical results from the fact that  
22 looking back at the period of the mid '90s, the Energy  
23 Information Agency at that point felt that we were  
24 really on the bridge of having a significant number of  
25 reactors shut down.

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1           The shutdown of Maine Yankee I think was  
2 probably the penultimate of that particular action.  
3 What has subsequently happened, as all of you  
4 well-know, is that we haven't had that wave of reactor  
5 decommissionings.

6           And, indeed, given our license renewal  
7 program and the trajectory that it is on right now,  
8 which I think will result in virtually all of our  
9 reactors being relicensed for an additional 20 years  
10 of power operations, the next wave of decommissions on  
11 the power reactor site may be many years away.

12           And so I think it is for this reason that  
13 having the focus today and now is important for  
14 capturing that information for its future use. As it  
15 relates -- and I think it is important to always focus  
16 not merely on licensees who are part of this process,  
17 but I think it is also important to think about these  
18 issues, decommissioning issues, in the context of the  
19 people who live around these sites.

20           When the early days of the building of the  
21 current program and this I would date back to the  
22 1950s and early 1960s, individuals, be they utilities  
23 or be they associated with the Atomic Energy  
24 Commission, went to communities that were to be the  
25 future host of these sites. They went on with a

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1 promise that at the end of the day, after these  
2 reactors were utilized for their purpose, that the  
3 site upon which they were located would be put back in  
4 a way that would be responsive to the needs of the  
5 community, sort of the "We'll use it, but we'll put it  
6 back right."

7 I think the efforts underway right now, be  
8 they at Saxon, be they at Big Rock Point or elsewhere,  
9 is the closing of that circle. The fulfilling of the  
10 promise to the host community is that, in fact, when  
11 the useful life of the reactor is completed, the site  
12 will have some useful future purpose.

13 Now, this, again, dates to an issue that  
14 goes back to the time I spent on Capitol Hill. One of  
15 the things I dealt with quite significantly was the  
16 base closure process by the Department of Defense.  
17 How do you take former military facilities, some of  
18 which have significant environmental contamination,  
19 and reutilize them in a way in which they can provide  
20 enhancement and value to a community?

21 In some cases, that meant that portions of  
22 these facilities were put toward environmental  
23 purposes, be it the Fish and Wildlife Service, the  
24 Park Service, or otherwise.

25 Some of them were for like reutilization.

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1 For example, many of the Air Force facilities were  
2 reutilized as airports or other types of economic  
3 redevelopment, whether it is for the purposes of  
4 residential, commercial, or otherwise.

5 Well, Congress I think recognized that one  
6 of the significant impediments to making that process  
7 work, not just merely at the Department of Defense  
8 sites but, for example, at Superfund sites and  
9 Brownfield facilities, which fall typically under the  
10 aegis of the Resource Conservation and Recovery Act,  
11 was that the mechanism used to require the ultimate  
12 cleanup of those facilities created a liability regime  
13 in which it made it very difficult to attract  
14 individuals to come in and to provide that beneficial  
15 reuse.

16 Keeping that focus in mind, coming to the  
17 Commission, it was my desire -- and I think the  
18 Commission has gone far in accomplishing this goal --  
19 to try to move us in a way that would provide for  
20 greater sensitivity of meeting the needs of the local  
21 communities in providing those beneficial reuses.

22 Changes to the license termination rule,  
23 recognition that, for example, in some cases,  
24 institutional controls with a balance of cost versus  
25 benefits made sense in a way that would allow enhanced

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1 and expedited reuse of these facilities by the people  
2 and by the individuals who were living in those sites.

3 That obviously brings with it a lot of  
4 complexities. It brings with it some obligation on  
5 the part of its agency to be a steward of those  
6 efforts. But I think moving away from a focus which  
7 typically always looked at a default farmer scenario  
8 and, instead, looked to more realistic scenarios I  
9 think makes a lot of sense.

10 As ACNW moves forward on this, I think it  
11 would be instructive and useful as part of our overall  
12 mandate to protect public health and safety to have an  
13 opportunity for ACNW to look at these issues in a  
14 holistic way, to make sure that, in addition to  
15 meeting our overall requirement for public health and  
16 safety, that we are mindful of the local communities  
17 and mindful of ways in which we can innovatively put  
18 these sites back into a beneficial reuse in a way that  
19 makes sense in a way that is timely. That I think --  
20 and I have been going on for a while. That is really  
21 the heart I think of much of what I wanted to say  
22 today.

23 I guess one additional issue that is worth  
24 mentioning, I have been focused principally on the  
25 issue of the decommissioning of reactors. It would be

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1 a gross oversight on my part to say that I don't have  
2 similar concerns with decommissioning of other  
3 facilities that fall under our regulatory authority.

4 One of the things that I think I have  
5 asked the staff to focus on quite a bit since I came  
6 here as a commissioner was to get a better grapple on  
7 what is the totality of the sites that we have under  
8 our responsibility for decommissioning and in a  
9 holistic kind of way try to have the staff create  
10 documentation that would give the Commission a better  
11 understanding of those sites, what the complexities  
12 and costs of cleaning up those sites are, and what is  
13 the timetable for us to ultimately get to an  
14 appropriate disposition of those sites.

15 Part of the driving force for that I think  
16 for me was a recognition that, unlike EPA, which can  
17 tap into the Superfund to clean up some of these  
18 facilities, we generally do not have a pool of funds  
19 that we can use to clean up these sites.

20 Working with our staff and working with  
21 our licensees to identify the areas that we have of  
22 concern, where appropriate and if we can, identifying  
23 streams of our licensees to resolve those in a way  
24 which is meeting our health and safety mission I think  
25 is critically important.

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1           The staff I think has achieved a  
2 significant amount in the course of the last few years  
3 in that regard. I think we now have documentation  
4 that more clearly articulates the universe of sites  
5 that we have before us.

6           I think today the staff if called in front  
7 of you could give a better explanation of where they  
8 think the program is, what the requirements are for  
9 it, and where they think it is going. I think we have  
10 somewhat of a better throughput in terms of addressing  
11 some of these sites.

12           Now, I wouldn't be so sanguine as to say  
13 everything is hunky-dory. Obviously with any  
14 environmental program and legacy issues that they back  
15 well over 50 years, there are and will continue to be  
16 sites already identified as we go along with  
17 contamination that we otherwise may not have been  
18 aware of. That is just a given I think for where we  
19 are.

20           In this regard, having an understanding of  
21 the methodology we should be using to most  
22 appropriately and quickly identify those sites and  
23 resolve them with the methodologies and capabilities  
24 we have would well-benefit from again I think an  
25 introspective look at this process by ACNW.

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1           At the end of the day, the American people  
2           want these sites to be resolved. They want them to be  
3           resolved in a way that is protective of public health  
4           and the environment. And they want them to be  
5           resolved in a way that hopefully can contribute to the  
6           community.

7           Those contributions may be in a more  
8           natural state. It may be in a more commercial or  
9           residential state. But hopefully given the tools that  
10          we have and perhaps some tools we can come up with, we  
11          can do it in a way that makes sense that is timely,  
12          efficient, and effective in accordance with our  
13          overall strategic plan.

14          So that I think is encompassing of the  
15          major things I wanted to talk to you about today and  
16          certainly would be welcome to engage in questions or  
17          dialogue on those issues.

18          Before I do, I don't know if you had  
19          anything, Commissioner Lyons, you wanted to add.

20                 COMMISSIONER LYONS: I mainly wanted to  
21          join you today just from the standpoint of an initial  
22          meeting and to see how you conduct these kinds of  
23          meetings.

24                 Certainly all of the areas that  
25          Commissioner Merrifield are of great interest to me as

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1 well. And on some of them I bring perspectives from  
2 my past job. I'm still very much learning this  
3 current job.

4 As we proceed in the discussion, I may  
5 jump in if it seems appropriate, but I didn't have any  
6 particular comments. Thank you.

7 CHAIRMAN RYAN: I would certainly welcome  
8 participation from both Commissioner Merrifield and  
9 Commissioner Lyons in any and all of our activities.  
10 And we certainly appreciate you taking the time today  
11 to be with us.

12 By way of introduction, if I may, mainly  
13 for Commissioner Lyons' benefit, introduce the members  
14 a little bit more formally in their technical areas of  
15 interest, that might give you some additional  
16 insights.

17 To my right in the green jacket is  
18 Professor Bill Hinze. Bill is a geoscientist of great  
19 note. He's a returning member of the Committee after  
20 a gap. He's been back. And he is our continuity to  
21 the past geosciences effort, particularly related to  
22 Yucca Mountain. We're pleased that Bill is back to  
23 join us just recently for a new term.

24 I'd like to also add that, particularly  
25 Commissioner Merrifield, I know that you and the other

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1 commissioners helped us fill two slots that were  
2 vacated very quickly to members that went to the  
3 NWTRB. And we appreciate now being a full complement  
4 again to do our work and share the load.

5 COMMISSIONER MERRIFIELD: Well, I have to  
6 say, speaking on behalf of the Commission, which I do  
7 rarely, we appreciate being a full complement as well.

8 (Laughter.)

9 CHAIRMAN RYAN: We all work well together.  
10 Next is Allen Croff. Allen is retired  
11 from Oak Ridge National Laboratory and a chemical  
12 engineer, has a particular interest in WIR and will  
13 probably be our lead person on the WIR effort. It is,  
14 as you know, on our action plan and one that is under  
15 current discussion.

16 Again, by way of introduction, I am a  
17 health physicist by training and have been a member of  
18 the Committee for several years now and took on the  
19 chairmanship as John Garrick departed along with  
20 Professor Hornberger to the NWTRB.

21 Jim Clarke, to my left, is also one of our  
22 new members. Jim is an environmental scientist and  
23 has a unique background that bridges your own  
24 experience in RCRA and our waste management as well as  
25 radioactive waste management and environmental issues

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1 related to many of the questions you raise.

2 So Jim has been in good conversation with  
3 Robert Johnson and the staff in the decommissioning  
4 area. And that is an important part of our planning  
5 for our work ahead as well.

6 One member is not with us today. She is  
7 probably having surgery at this moment. She broke her  
8 leg. And, unfortunately, Dr. Ruth Weiner from Sandia  
9 just could not be with us due to that injury. So I'm  
10 sure she would want to say hello.

11 Ruth is a chemist by training and has  
12 quite a good background in actinide chemistry. So  
13 that's by way of introduction.

14 We have been working hard in the last few  
15 months, again, with Dr. Larkins and other members of  
16 the staff preparing our action plan. We are pleased  
17 and very satisfied with the advice and clarifications  
18 that you have given us and the direction, the Com.  
19 SECY memo.

20 In fact, we finished incorporating those  
21 revisions to better orient our plan to align with your  
22 goals and objectives and hopefully will be  
23 transmitting that back to you shortly. So we found  
24 that to be a very effective tool and information for  
25 us to redirect our priorities. It was helpful to us

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1 to get your insights.

2 As you know and, again, for Commissioner  
3 Lyons' benefit, about a year ago, as we were  
4 previously directed, expecting an LA for Yucca  
5 Mountain to come in, we have refocused our activities  
6 to better balance our work on Yucca Mountain with  
7 other activities of interest.

8 We have been in routine communication with  
9 the staff of NMSS. And we view that ACNW can serve  
10 NMSS in the same way that the ACRS serves NRR. So we  
11 are looking at those broad spectra of issues in waste  
12 management and radioactive materials management that  
13 span a spectrum of interests.

14 We have the rulemaking activity on  
15 disposition of solid materials. We have the license  
16 termination rule and its application. You know, we  
17 have low-level waste questions that continue to arise.  
18 And we see popular press developments on areas in that  
19 industry segment.

20 So there is a broad spectrum of issues.  
21 What we have tried to do is recognize the common  
22 technical threads, much along the lines, Commissioner  
23 Merrifield, that you just identified.

24 And there is I think benefit of seriously  
25 and thoughtfully studying these areas to gain the

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1 lessons learned and to bring forward the information  
2 that will help us do a better job in advising you and,  
3 in turn, a better job of meeting our health and safety  
4 mission as an agency.

5 So your words I think sit very well  
6 probably with all of the Committee members, certainly  
7 with me, and are very much in line with our action  
8 plan and our plan for the year's work ahead.

9 I would invite other members to make any  
10 comments or open it up for questions.

11 MEMBER HINZE: Well, let me ask you,  
12 Commissioner Merrifield, does your interest in the  
13 lessons learned go to the actual decommissioning  
14 process itself in terms of the physical  
15 decommissioning and exposures, radiation problems  
16 associated with the workers? That's a very critical  
17 time for the public as well during the decommissioning  
18 process.

19 COMMISSIONER MERRIFIELD: Yes. I have no  
20 problem with looking at those issues. I wouldn't say  
21 that that was the specific focus I was looking for.  
22 I think what I was looking for was sort of a more  
23 encompassing look at a variety of different areas.  
24 That would be clearly one that could well be  
25 considered by our staff and by our licensees.

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1           Really, what I was trying to engender here  
2 was a notion that you have a unique opportunity right  
3 now. A lot of these decommissionings that are coming  
4 either very close to fruition, like Saxon, are well  
5 along their way. And we ought to really take the  
6 opportunity now to look at a number of slices of how  
7 that process has worked and are there better ways that  
8 they can be done.

9           Now, I say the very same thing to our  
10 licensees because I think that they ought to be doing  
11 the same thing as well. It really does in some ways  
12 benefit them as much, if not more, than it does us as  
13 a regulatory agency.

14           I think from a regulatory perspective,  
15 licensees have been accomplishing those  
16 decommissioning activities in accordance with our  
17 requirements. But, like anything else, I think there  
18 are ways you can do it smarter.

19           And I think there are ways you can do it  
20 more effectively and efficiently in identifying that  
21 either through our staff on a parallel track. The  
22 licensees themselves I think make sense.

23           Now I don't want to talk too much to this,  
24 but I think in terms of the conversations I have had,  
25 I think the folks at NEI, Nuclear Energy Institute,

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1 recognize this. There is some effort. It may well  
2 perhaps be inclusive of some efforts at EPRI to try to  
3 capture some of those lessons learned.

4 What I think is important to try to do on  
5 their part and, similarly, I think if we were to  
6 engage in this on our part is to make sure it's not  
7 stovepiped; i.e., here are the lessons learned from  
8 Maine Yankee, here are the lessons learned from Saxon,  
9 here are the lessons learned from Big Rock Point. I  
10 think we ought to have that, as they say, in a more  
11 holistic sort of way.

12 One I think which is useful for us to  
13 consider -- and this has an application as it relates  
14 to low-level waste -- is the activities undertaken at  
15 Big Rock Point in terms of disposing of very low  
16 levels of radioactive material.

17 As you may well know, much of the rubble  
18 from Big Rock Point is being deposited in a RCRA  
19 subtitle D landfill, sanitary waste landfill, in the  
20 central part of Michigan. This is one of the largest  
21 landfills, I believe, in the Midwest.

22 There was a significant amount of  
23 negotiation between the community of Big Rock Point,  
24 the host community in which that landfill rests, the  
25 landfill operator at Big Rock Point, and others in

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1 Michigan and other staff, who are interested in how  
2 all that might come together.

3 In order to accommodate that, some of the  
4 things that consumers, energy was willing to do was to  
5 pay for monitoring equipment, both at Big Rock Point  
6 when the material was being shipped out as well as  
7 monitoring equipment when it was being received at the  
8 landfill to provide some level of assurance that it  
9 was not going to trigger in the areas it shouldn't  
10 have.

11 Another thing that occurred was there was  
12 an effort on the part of the utility to volunteer to  
13 pay for an individual not under the employ of the  
14 utility but under the employ of the community to  
15 assess that, to make sure that the licensee and any  
16 contractors that they had were doing the right thing.

17 The cost of that is relatively modest.  
18 The amount of savings that Big Rock Point is achieving  
19 in comparison to the cost that would have been  
20 associated with shipping it to a Class A facility is  
21 extraordinary. I mean, it's a huge savings.

22 Now, in terms of the mass of material, one  
23 of the things that they're doing at Big Rock Point at  
24 this particular landfill, is, rather than putting it  
25 in one single area, they're actually doing some

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1 spreading around the site because, after all, most of  
2 this is concrete material. And if you know anything  
3 about landfills, you want to have an appropriate  
4 balance. You don't sort of squish the liquids out too  
5 much.

6 Well, the total volumetric amount of this  
7 material, although it's very large if you look at it  
8 from the perspective of Big Rock Point, in comparison  
9 with the total volume of material in that landfill is  
10 very, very small. I think it's something two percent  
11 or less.

12 So you have a real win-win in that  
13 respect. It will have in the end almost no measurable  
14 impact on the total radionuclide content at this  
15 landfill.

16 And, indeed, the claim is made -- I  
17 haven't verified this independently, but the  
18 radiological content of what is being disposed of by  
19 Big Rock Point is actually less than the material that  
20 would be preexisting in the landfill. It sort of  
21 would cause you to step back a bit and say, "Are there  
22 more places that this could be done?"

23 So it's that type of lesson learned that  
24 I think would be valuable for us to capture for the  
25 benefit of the American people as a whole.

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1 MEMBER HINZE: You know, a lot of goodwill  
2 with the local people in the State of Michigan.

3 COMMISSIONER MERRIFIELD: Right.

4 MEMBER HINZE: And that's important.

5 CHAIRMAN RYAN: Commissioner, your  
6 comments suggest a different view than the typical  
7 kinds of stovepiping looking at reactor by reactor.  
8 And if you extend your thought, say, from bulk  
9 concrete waste with a very small amount of radioactive  
10 material contained in, you could look at the reactor  
11 decommissioning in a segmented way based on those kind  
12 of work activity breakdowns.

13 You could go all the way up to the other  
14 end and look at irradiated hardware, stainless steel.

15 COMMISSIONER MERRIFIELD: Right.

16 CHAIRMAN RYAN: It's got a lot of cobalt  
17 and a little bit of nickel. And by classification, it  
18 may be Class C, but by risk-informed assessment, is it  
19 the same? So there is a challenge I think at every  
20 level of radioactive material concentration and  
21 content to evaluate those same and similar questions  
22 where you keep things risk-informed.

23 On the worker side, it could be, well, was  
24 the work activity to take something apart into 1,000  
25 pieces, rather than grouted in one container, worth

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1 the extra worker exposure?

2 COMMISSIONER MERRIFIELD: Right.

3 CHAIRMAN RYAN: So there are probably  
4 operational issues and so forth. So that kind of  
5 topical view across the industry, rather than reactor  
6 by reactor, I fully understand what you are  
7 suggesting. And that is something we will certainly  
8 take up.

9 COMMISSIONER MERRIFIELD: Well, I think  
10 along those lines, I think that was one of the  
11 trade-offs that they made up at Maine Yankee. Now, in  
12 the case of Maine Yankee -- and I don't know the  
13 nature. You know, a lot of disposal issues relate to  
14 very sensitive contractual relationships between the  
15 licensee and the ultimate host of the facility that  
16 the material would be disposed of. But I think Maine  
17 Yankee probably made a lot of those very same  
18 trade-offs.

19 You know, if they could more quickly get  
20 it into a car where it could be shipped off and they  
21 had a price at which they thought they could meet, you  
22 know, perhaps they didn't do the same level of  
23 decontamination or something. I would just say,  
24 "Okay. Well, it's going to go to a Class A. Let's  
25 just ship it out."

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1           So those trade-offs are very important in  
2 understanding why those choices are made. I think it  
3 would be helpful for us and for the licensees.

4           CHAIRMAN RYAN: Often that is referred to  
5 as the process of optimization for waste management.

6           COMMISSIONER MERRIFIELD: Right.

7           CHAIRMAN RYAN: I think that's a guiding  
8 principle we will certainly hold.

9           Comments or questions? John?

10          DR. LARKINS: Yes?

11          COMMISSIONER MERRIFIELD: I want to go  
12 home. It's snowing, and I live in Alexandria. So,  
13 you know, it's okay.

14          (Laughter.)

15          DR. LARKINS: No. I was just going to  
16 follow up on a comment that Mike Ryan. We have been  
17 meeting with the staff and are developing a plan to  
18 move forward with the WIR issue.

19                 One of the questions that came up as we  
20 tried to revise the action plan was transportation of  
21 radioactive waste. The Committee has been looking at  
22 the proposed full-scale testing of shipping casks.  
23 And we'll propose to continue to look at that.

24                 The other issue involves the NRC has a  
25 limited role in looking at transportation issues

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1       except maybe through adoption of DOE's environmental  
2       impact statement.

3                   And that was an area that we have been  
4       discussing and thinking about. Any views you had on  
5       that would be helpful.

6                   COMMISSIONER MERRIFIELD: Well, I don't  
7       know how much more I want to add on transportation.  
8       I think the previous Commission has committed to  
9       having a full-scale test.

10                   Right now I think what we're trying to  
11       balance is what would be a test that would make sense,  
12       what would be a useful effort that would provide us  
13       some results that are going to engender a greater  
14       degree of confidence and hopefully a greater degree of  
15       public confidence on what we do.

16                   I think that is sort of the general theme  
17       that the Commission has used and would likely use to  
18       determine what is the best way to go in that regard.

19                   Now, you know, obviously this is not all  
20       passive activity. You know, as a result of  
21       international obligations that we have made, many of  
22       the transportation casks currently in use will no  
23       longer be allowable after the 2007-2008 time period.  
24       That brings with it complications and possibilities  
25       that the transport of materials may be affected.

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1 I think the Commission has asked the  
2 staff, we have already asked the staff, -- and  
3 certainly I think it would be useful for all of you to  
4 track it -- what does that really mean? You know,  
5 what are the outcomes? And so that's one I think is  
6 important just to be mindful of.

7 COMMISSIONER LYONS: If I could just add  
8 a comment that the general area of full-scale testing  
9 of casks is one of the few things I've had a chance to  
10 speak out on in the limited time I've been here.

11 And primarily from my perspective of just  
12 leaving the Hill, where I feel very, very strongly  
13 that having a very credible full-scale test is  
14 absolutely essential from the standpoint of public  
15 confidence. I am very complimentary of my more senior  
16 colleagues on the Commission for having provided the  
17 guidance to proceed with that test.

18 Having said that, I don't have a  
19 preconceived notion of what that test should be. I  
20 would agree with the way Commissioner Merrifield  
21 stated it. It should be a carefully thought through,  
22 sensible, realistic test, hopefully one that can  
23 provide some data for code verification and additional  
24 confidence in other accident scenarios because you're  
25 certainly not going to test every accident scenario

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1 with one or two tests.

2 DR. LARKINS: That's good because if  
3 you're conducting the test to verify codes or things  
4 that have one type of design, for demonstration it  
5 might have another type of test.

6 COMMISSIONER LYONS: I imagine it would be  
7 best to balance both. I'm sure that there is at least  
8 useful data or code verification that comes out of it  
9 along with providing an advance level of confidence.

10 CHAIRMAN RYAN: Other questions, comments?

11 (No response.)

12 CHAIRMAN RYAN: I'd like to pick up on  
13 another aspect, Mr. Merrifield, on decommissioning.  
14 You mentioned the non-reactors. That's a world that  
15 I have a lot of interaction with in my background.

16 You know, we think about 17,000 licensees  
17 and agreement states. Perhaps they're not spending  
18 the dollars that a Maine Yankee would spend, but  
19 sometimes they face critical decommissioning questions  
20 that are similar at a much lower budget level, but  
21 with the number of licensees out there, I think that  
22 is an important question and certainly one that we  
23 have addressed.

24 We have interacted with the agreement  
25 states program and learned how they're involved in

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1 those activities. We have talked to NMSS and have  
2 looked again across the spectrum of facilities, both  
3 licensed by the Commission and by the agreement  
4 states. And we're mindful of those activities as  
5 well.

6 So I just want you to know that is on our  
7 radar screen.

8 COMMISSIONER MERRIFIELD: You know, I  
9 think that is appropriate. One of the reasons I think  
10 that I have really laid on the staff to get a better  
11 handle around that part of the program is a  
12 recognition that at the end of the day, there may be  
13 a group of sites. I don't have a crystal ball as to  
14 whether that is one, 2, 20, or more.

15 There is going to be some group of sites  
16 for which there is not a viable party with the  
17 wherewithal to clean it up and that there are no other  
18 avenues within the regulatory authority of this agency  
19 to get the money necessary to effectuate that cleanup.

20 And so if we can identify that, as in the  
21 case of safety license up in Pennsylvania, where we  
22 recognize that that is ultimately going to become a  
23 Superfund site, and work with EPA to get it there,  
24 identifying those and working that mechanism through  
25 either to tailor that in and seek tailoring that into

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1 the EPA program through Superfund or, alternatively,  
2 if there was a notion that if we knew we had a core  
3 universe of sites that we had a good handle on were  
4 going to be the number of sites that we really thought  
5 were going to need some federal intervention from the  
6 federal fisk, then perhaps we would be able to go to  
7 Congress and say, "You know, we've got these five  
8 sites. And we think we're going to need somewhere in  
9 the neighborhood of -- pick a number -- to clean them  
10 up. That would at least give us the data necessary to  
11 go ahead and make that appeal as appropriate."

12 I think it's important for us to continue  
13 to develop and follow through on that program so that  
14 we can close the chapter on some of these sites and  
15 get to the finality, which I think people who live  
16 around them deserve and certainly desire.

17 So I think following through, continuing  
18 through, keeping on top of our staff in terms of  
19 bringing these to finality I think for me is an  
20 important criterion.

21 CHAIRMAN RYAN: I think if we could serve  
22 the function of bringing the technical experience to  
23 date across those sites that have been taken care of  
24 and what costs look like and what problems occurred  
25 and what successes they've had and those kinds of

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1 things, that may better inform these estimates that  
2 will be important to you in addressing these larger  
3 potential problem sites.

4 COMMISSIONER MERRIFIELD: Right.

5 CHAIRMAN RYAN: Okay. Thank you.

6 Other comments or questions?

7 (No response.)

8 CHAIRMAN RYAN: Commissioners, again I  
9 thank you very much for joining us. We would welcome  
10 you to stay. We recognize you have other  
11 responsibilities. And with the snow pounding down the  
12 streets, it's going to be a tough travel afternoon for  
13 some. We really appreciate you being with us today.  
14 Thank you very much for your insight. It will help us  
15 in our work and in our continued planning and efforts  
16 on behalf of the Commission and the staff.

17 COMMISSIONER MERRIFIELD: I appreciate  
18 that. And I would say, having been on the Commission  
19 now six and a half years obviously I know full well  
20 the degree to which the Commission relies on the  
21 important involvement and interaction with ACNW.

22 Although you are new to your tenure, I  
23 know that you certainly have and will take the  
24 opportunity to come and meet with the commissioners  
25 individually --

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1 CHAIRMAN RYAN: Yes.

2 COMMISSIONER MERRIFIELD: -- to make sure  
3 we have the appropriate level of communication in  
4 terms of the direction you're going and keeping us  
5 informed of where you think you need to go. So I  
6 appreciate that.

7 It was an excellent relationship I had  
8 with your two previous chairmen, both of whom have  
9 left. Certainly I expect good things to continue, as  
10 they have over the years.

11 CHAIRMAN RYAN: I look forward to it.

12 I'd be remiss if I didn't recognize the  
13 staff, John Larkins, who is our director of the staff,  
14 and the other members who support the ACNW. They all  
15 do a fabulous job. They're very highly skilled  
16 professional people. And everybody around the table  
17 and many who are not in this room, we get the support  
18 we need to do the work that you asked us to do. And  
19 I want to recognize their contributions to the  
20 Committee's efforts. So thank you.

21 COMMISSIONER MERRIFIELD: I always tell  
22 folks up on Capitol Hill that we always hire smart  
23 people, and it shows. Thank you.

24 CHAIRMAN RYAN: Thank you.

25 (Whereupon, the foregoing matter went off

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1 the record at 2:36 p.m. and went back on  
2 the record at 2:59 p.m.)

3 CHAIRMAN RYAN: Again, I mentioned to Dr.  
4 Sagar that we appreciated his flexibility in letting  
5 us interrupt his presentation, but we'll get back on  
6 track. I think we had left off with a thorough and  
7 informative review and lots of good questions and  
8 answers on work in 2004. Now Budhi is going to give  
9 us a view of the work plans for 2005 and beyond.

10 DR. SAGAR: Right.

11 CHAIRMAN RYAN: Thank you.

12 DR. SAGAR: Thank you. The 2005, just to  
13 brief you on what we do in planning for a fiscal year,  
14 we do prepare what we call operations plans at every  
15 center, which are approved by the NRC before we start  
16 expending money.

17 For 2005, we did prepare a plan while the  
18 budget was not yet approved by the Congress as an  
19 interim plan with the assumption that the license  
20 application would come in December 2004. There would  
21 be a three-month period in which we would do  
22 acceptances, et cetera, et cetera, et cetera.

23 And that, of course, all has to be revised  
24 now that the license application has been delayed.  
25 That revision is ongoing now. By the 23rd of March,

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1 the revised license application will be sent to the  
2 NRC.

3 There is a discussion going on on the  
4 scope of work. As I said, the expectation this fiscal  
5 year is to not spend all the money that is in the  
6 budget for the fiscal year because it's expected that  
7 more funds would be needed next year. So some things  
8 can be carried over. It's between the contracts  
9 because there is some issue upon how much you can  
10 carry over and so on, so forth, but that is ongoing.

11 In a sense, then, I think one of the  
12 things you perhaps want to note is that the key  
13 technical issue agreement work is, quote, unquote,  
14 "complete." We do not expect, as was said this  
15 morning, even on the agreements that are not complete,  
16 which we have responded to the DOE indicating that  
17 there is some information for the NRC staff to proceed  
18 to do a detailed review, a response, a written  
19 response, from DOE is not necessarily expected. We  
20 may get something. We would continue to review. Any  
21 new information DOE would produce we'll bring out in  
22 public.

23 Again, we have no plan to update the ISR,  
24 for example. So the key technical issue work we may  
25 say finished. And, really, we are proceeding to look

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1 at how to implement the plan that is being developed  
2 for the license application review. What is it that  
3 we need to do in the interim that the LA is not here?  
4 That is what is reflected here.

5 Once the new EPA standard or the revised  
6 EPA standard with respect to the compliance period is  
7 known, even in draft form, I think we would be  
8 concentrating on doing whatever work is needed to be  
9 able to review the license application with respect to  
10 that standard, which would, of course, require, you  
11 know, similar revision of Part 63 or looking at any  
12 changes that we may need to make, either in the TPA  
13 codes or in the PCSA code and so on, so forth.

14 What I've listed here is sort of a summary  
15 of what we think are the important items that we would  
16 continue working on until the license application  
17 actually is submitted.

18 The risk insight is an important item of  
19 work. And any new things that we learn, as I said,  
20 the risk insight report, the baseline report, is now  
21 18 months old. And as new information factors in, you  
22 know, factor that into calculations and update any  
23 information, any results that we can.

24 Update the EPA codes as needed. I say "as  
25 needed" because we don't know what the EPA standard

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1 would look like. Sensitivity studies are ongoing most  
2 of the time. And these go on the total system level  
3 as well as at the process level.

4 So, again, you know, faulting, for  
5 example, we had a slightly different method to look at  
6 the probability of faulting, fault slip in the future  
7 and so on. Perhaps we'll continue to look at that.

8 The reactive transport, we have made a  
9 tremendous amount of progress in simulating the  
10 reactive transport. Rather, you know, we were in the  
11 preliminary stage, I would say, five years ago. And  
12 this is still an active area of research in many  
13 places all over the world.

14 So to absorb this new knowledge and  
15 continue to do a more realistic simulation of the  
16 active transport remains an objective. My own  
17 personal guess is that this is the kind of area which  
18 will probably continue in the performance conformation  
19 phase.

20 MEMBER CLARKE: Budhi, your reactive  
21 transport simulator seems to be dealing with seepage  
22 water chemistry. Is it dealing with stuff potentially  
23 coming out of the repository as well?

24 DR. SAGAR: The primary objective of the  
25 simulator is the seepage water. As it travels

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1 downward, it interacts with the rock.

2 MEMBER CLARKE: What is its chemistry? Is  
3 it --

4 DR. SAGAR: What is its chemistry? How  
5 does it change and so on? We have a multi-flow that  
6 couples the unsaturated chemistry heat and flow.

7 MEMBER CLARKE: If I could follow up, I  
8 was going to say when you finished, Dr. Hinze this  
9 morning asked about retardation studies and KD as a  
10 function of water chemistry. Is there any more going  
11 on in that area? I don't see it on this.

12 DR. SAGAR: Well, let me see. Do I have  
13 one more slide or this is it?

14 MEMBER CLARKE: Oh, you have another  
15 slide?

16 DR. SAGAR: Okay. No, no.

17 MEMBER CLARKE: All right.

18 DR. SAGAR: Well, maybe I missed it, but  
19 the investigation of the retardation in the alluvium  
20 is ongoing.

21 MEMBER CLARKE: We are interested in that  
22 when we come to the center.

23 MEMBER HINZE: Yes. I think that is a  
24 critical item.

25 DR. SAGAR: Yes. And we will be happy to

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1 talk much more about it. That is the Nye County is  
2 drilling wells. And we have taken both water samples  
3 and rock samples, sediment samples from there.

4 We have brought those into the lab. And  
5 we are doing the characterization of the sediments,  
6 the water chemistry, absorption, studies on the actual  
7 sediment.

8 MEMBER CLARKE: Thank you. I didn't mean  
9 to distract you.

10 DR. SAGAR: No, no. That's fine. But  
11 yes, that is ongoing and will continue.

12 I wasn't totally sure what to put on this  
13 list. As I said, revision is going on. Discussions  
14 are going on. The work scope is still being defined  
15 for fiscal 2005. So, you know, I may have missed  
16 something.

17 The relative humidity of the deliquescence  
18 of salt mixtures in Yucca Mountain, those experiments  
19 are continuing. And we expect to encounter the actual  
20 Yucca Mountain dust in some of these experiments.

21 The fabrication -- and I am not a material  
22 scientist, but the welding of a TIC C-22 plate is an  
23 issue I think the DOE is in the process of making a  
24 prototype. Perhaps more will be known at that point,  
25 the temperatures and so on, or whether or not there

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1 are any potential effects, we would continue to look  
2 at that.

3 The igneous activities remain a topic on  
4 which we have not closed all of the agreements in the  
5 KTI space. And those investigations would continue.  
6 I had indicated this morning that we have received  
7 some new geomagnetic data from DOE last week. And we  
8 intend to do an analysis ourselves to try to see what,  
9 if any, effect there might be on the estimate of the  
10 probability.

11 Some new seismotectonic models have  
12 recently been proposed at DOE, which I just heard last  
13 week. And the tectonic people told me they need to  
14 spend some time to try to understand what those models  
15 are indicating. I, frankly, don't exactly know what  
16 these new models are, but certainly some time would be  
17 spent doing that.

18 In the pre-closure one, the DOE design,  
19 there are some new -- well, not entirely new, I was  
20 told, but some concepts in which the safety margins  
21 are being evaluated or will be evaluated using a  
22 method called high probability or high confidence, low  
23 probability of failure. This is apparently a method  
24 that has been used previously in evaluating structural  
25 design. But for this program, this is I think

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1 somewhat new. It is being introduced now. So we at  
2 the center, together with NRC staff, will try to look  
3 deeper into that method for the design part.

4 Unless you have questions, this would  
5 close the presentations on the repository program.

6 MR. FLACK: This is all related to your  
7 infrastructure that you have now to support the  
8 licensing application. If the standard should change,  
9 would you have to adjust the infrastructure or do you  
10 feel comfortable that the infrastructure you have now  
11 in place can be used even after that or whatever?

12 DR. SAGAR: Right. The infrastructure in  
13 the sense of staffing we are very confident is  
14 sufficient to support whatever change is out there.  
15 The infrastructure that is back to tools, like  
16 computer codes we are not so confident that depending  
17 on what the changes are in the standard, there may be  
18 things that have to be done to those tools.

19 But I think as far as do we have enough  
20 staff in each of the main disciplines that will be  
21 needed to implement whatever that standard happens to  
22 be, I think we are pretty confident we can do it.

23 MEMBER HINZE: Budhi, can we understand  
24 from that list or can we gather from that list that  
25 you will be completed with your studies of the tephra,

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1 the remobilization and the suspension problems and so  
2 forth?

3 DR. SAGAR: No.

4 MEMBER HINZE: That's not on there.

5 DR. SAGAR: Yes.

6 MEMBER HINZE: I think that that is  
7 something that is of interest, considerable interest,  
8 to us.

9 DR. SAGAR: Well, I was afraid that this  
10 list would not be complete when I was writing it also.

11 MEMBER HINZE: That's the danger of it.

12 DR. SAGAR: But no. Those studies are  
13 ongoing. And there is some data from analog volcanic  
14 sites that is being analyzed for the remobilization  
15 part also, how many years does it take to erode  
16 certain parts of the deposit and how far it can go and  
17 so on, so forth, and an I will call mechanistic model  
18 because that is far more difficult than a field  
19 mechanics-type model, but more often empirical model  
20 based on data is being developed. It has been  
21 developed, but I think that they will probably enhance  
22 it.

23 MEMBER HINZE: Your sixth bullet there  
24 regarding dust, there might be quite a difference in  
25 the dust that you encounter outside of Yucca Mountain

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1 and that which you encounter within the drifts. I  
2 think we would be interested in how you are focusing  
3 in on that dust and its attributes. Dust is not as  
4 simple as the housewife makes it, I think.

5 DR. SAGAR: You are exactly right. And I  
6 think the dust they are collecting is from the ESF,  
7 from the underground repository. And through  
8 ventilation and those kinds of processes. But you are  
9 correct that the one that would actually be in  
10 emplacement drifts is not necessarily the dust I would  
11 collect today.

12 MEMBER HINZE: Yes.

13 DR. SAGAR: It might give us some idea,  
14 though, a threshold baseline understanding, but yes,  
15 the same --

16 MEMBER HINZE: Well, that is really a  
17 container issue. And so I am quite certain that the  
18 group going down, if I can speak for Jim here and Ruth  
19 that we would be interested in that aspect as well.

20 DR. SAGAR: On that issue, though, I am  
21 expecting -- and I was talking to Dr. Ryan in the  
22 break -- that, as we did in your last year's visit,  
23 that we probably would have a chance to talk to you  
24 before you come so that we are aware of what are the  
25 main questions that we need to talk about.

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1 CHAIRMAN RYAN: I think we would take the  
2 action that based on today's briefing, particularly  
3 from the members who are participating. We will do  
4 the same thing again, --

5 DR. SAGAR: Right.

6 CHAIRMAN RYAN: -- have some formal back  
7 and forth in writing, so that you can prepare as best  
8 you can for the questions that are of interest.

9 DR. SAGAR: That's correct.

10 MEMBER HINZE: These will obviously not be  
11 all-inclusive because the presentation --

12 CHAIRMAN RYAN: Well, it will be a good  
13 start --

14 MEMBER HINZE: It will be a good start.

15 CHAIRMAN RYAN: -- and allow Budhi and his  
16 staff to --

17 MEMBER HINZE: Exactly.

18 CHAIRMAN RYAN: -- prepare I think as  
19 effectively as they can.

20 MEMBER HINZE: Right.

21 CHAIRMAN RYAN: I'm sure they'll take one  
22 or two calls. We can continue to have a dialogue.

23 DR. SAGAR: Right, right. And if we can  
24 provide, like we did last year, any written reports on  
25 what the work is based on for you to prepare so that

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1 in the day and a half, we can complete whatever the  
2 objective is. I think we will be very happy to give  
3 you those things.

4 MS. HANLON: This is Carol Hanlon.

5 Regarding delinquescence in the salts, the  
6 dust samples, I think the dust samples that you are  
7 working with are the ones that I worked with Zell  
8 Peterman to obtain for you. So if you are looking for  
9 the background on those dust samples, if it would be  
10 helpful to you, I can get in contact with Zell and  
11 perhaps get some background on those.

12 I don't know if that's what you're looking  
13 for, but I think those are the ones that we sent down  
14 to you around Thanksgiving time. And if those are the  
15 ones that are in question, it might be helpful to get  
16 the background. So if that is, just let me know, and  
17 I'll get the background for you.

18 MEMBER HINZE: Excuse me, Carol. Could  
19 you give us any information or any hard copy on what  
20 Zell is doing with the dust samples?

21 MS. HANLON: I can ask Zell for that as  
22 well.

23 MEMBER HINZE: Yes. That would be  
24 helpful.

25 DR. SAGAR: Thank you, Carol.

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1                   Okay. Any other questions on the  
2 repository program?

3                   (No response.)

4                   DR. SAGAR: Hearing none, I would proceed  
5 on to my last topic, which is evaluating and testing  
6 multimedia environment to models for complex  
7 decommissioning sites. This is a relatively very  
8 small task that we are doing for the Decommissioning  
9 and Environmental Branch.

10                  I suppose you might get a briefing from  
11 the NRC staff from that branch to get a more broad  
12 perspective of why this is being done, et cetera, et  
13 cetera, but I will try to provide you a very brief  
14 overview again of the work that we are doing at the  
15 center.

16                  In background, this is primarily for  
17 determination of potential doses for complex  
18 decommissioning at low-level waste sites. I would  
19 stress complex here because there are some  
20 decommissioning sites which are at a screening-level  
21 basis, which are simple enough that you could screen  
22 them and say, you know, based on risk whether  
23 something needs to get done or they can be released.

24                  But complex could be because they are  
25 geologies-complex. Complex could be because the

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1       sostrum is complex. Complex could be because the  
2       contamination is already widespread or some parts  
3       could be, other parts not, and so on, so forth. So  
4       that estimate requires somewhat sophisticated  
5       application of sophisticated software to do those  
6       estimates.

7                 Well, there are quite a few advanced  
8       modeling tools that one could use for decommissioning  
9       analysis, but all of them are in various stages of  
10      development, various not a standard tool that you can  
11      say, "Well, use this, and you will be okay."

12                Again, being a hydrology, for example,  
13      monfloys they're called in hydrology, which has become  
14      industry standard. If somebody has nothing else, you  
15      pick up that, and you get an answer. And most people  
16      will shake their head and say, "Okay. These."

17                There is nothing yet of that variety.  
18      Whether we will get there I don't know because you, of  
19      course, again need to test these models. And the site  
20      characteristics can be quite different from site to  
21      site. And some have these boundary conditions or this  
22      kind of contamination versus some other sites. So  
23      perhaps even the objective of having a standard tool  
24      may not be reasonable here.

25                MEMBER CLARKE: Budhi, are you looking at

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1 interfaces as well?

2 DR. SAGAR: Interfaces?

3 MEMBER CLARKE: For sample models that you  
4 might use to evaluate transport across, a  
5 groundwater-surface water interface, something of that  
6 nature.

7 DR. SAGAR: Pat, do you have an answer to  
8 that question? Pat LaPlante is at the center. He's  
9 the principal investigator for this project.

10 MR. LaPLANTE: Yes. Just to answer the  
11 question in general, I would say the testing we are  
12 doing is considering a variety of pathways in the  
13 environment, surface water, groundwater, betos  
14 transport, the whole, you know, just about anything  
15 you could think of that could be going on at a  
16 decommissioning site.

17 So when we evaluate the codes, we would  
18 obviously be looking at how the models allow you to  
19 model interfaces or not between the different pathways  
20 in the environment.

21 MEMBER CLARKE: Is it your intent to  
22 provide a framework of how these different models  
23 could be used in combination for something like that  
24 or --

25 MR. LaPLANTE: I think that --

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1                   MEMBER CLARKE:  -- you're evaluating them  
2 separately?

3                   MR. LaPLANTE:  We're evaluating them  
4 separately, but with the understanding that we can if  
5 we see opportunities for using tools together to  
6 achieve a certain end, we can provide that information  
7 in our final report or to the NRC.  And that's part of  
8 what we have looked at as we're continuing the work.

9                   We have identified some areas where you  
10 can combine tools to achieve a certain level of  
11 complexity that you don't have with --

12                   MEMBER CLARKE:  I just raise that example  
13 because for a lot of these sites, I would think the  
14 groundwater-surface water interface could be  
15 important.

16                   MR. LaPLANTE:  Yes.

17                   MEMBER CLARKE:  It seems it's a hot topic  
18 in other areas.

19                   MR. LaPLANTE:  That's true.

20                   CHAIRMAN RYAN:  Maybe one other final  
21 question before you get away.  You know, we hear a lot  
22 about waste modeling and how it's risk-informed.  Are  
23 you approaching these modeling activities in the same  
24 way of using probabilistic risk assessment techniques  
25 or how are you addressing the risk-informing aspect?

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1 MR. LaPLANTE: Well, I would say it would  
2 be risk-informed from the standpoint of we are  
3 focusing on those parts of the models that contribute  
4 most to risk. Obviously we wouldn't spend a whole lot  
5 of effort trying to dig into a part of a code that  
6 might not contribute to risk --

7 CHAIRMAN RYAN: That's why I would steer  
8 you in the other direction because if it didn't use  
9 the same rigor to look at all aspects of the code, you  
10 might miss something. I mean, that's the one-off,  
11 one-on, and those kinds of things.

12 I guess just as a general matter, as you  
13 take approaches toward these other modeling areas, I  
14 would at least start out with the same rigor that you  
15 have on the high-level waste program because it might  
16 serve you well in the long run, just something to  
17 think about.

18 MR. LaPLANTE: Yes. I wouldn't say we're  
19 ignoring anything, but we're certainly, for example,  
20 focusing attention on the hydrologic models because  
21 the license termination rule requires off-site dose  
22 calculations. And that is a newer aspect of what they  
23 need to do now, as opposed to the compliance with  
24 previous clean-up criteria of the past.

25 And so hydrologic modeling, coupling the

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1 hydrologic models to exist decommissioning site  
2 modeling tools is a new area that there's more  
3 interest in that. So our vision might be focused on  
4 some of those types of areas that we know that the  
5 Decommissioning Branch is particularly interested in.

6 CHAIRMAN RYAN: Yes. I think that is good  
7 thinking. Another tack might be to think about it  
8 from the licensee's perspective. It's a tough problem  
9 when you say that the limit is X. Pick a number, 25,  
10 15, whatever number you happen to be thinking about  
11 and in whatever context.

12 We're talking about doing a calculation  
13 that we all recognize is not single valued. So how do  
14 you instruct the licensee to do something that is  
15 risk-informed; that is, that has some character of  
16 while the mean value is this and the thousand  
17 realizations, 300 realizations give you this kind of  
18 spread? And how do you then translate that into  
19 you're done, you've done enough, that's okay --

20 MR. LaPLANTE: Right.

21 CHAIRMAN RYAN: -- when, in fact, there is  
22 some spread of how that result can be measured against  
23 what, in essence, is a single valued standard?

24 So thinking ahead to how you would  
25 instruct the licensee to the endpoint of when you're

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1 done, --

2 MR. LaPLANTE: Right.

3 CHAIRMAN RYAN: -- that's an interesting  
4 way to -- that's the way I kind of think about how to  
5 risk-inform the tool because you've got to put --

6 MR. LaPLANTE: Right. And some of these  
7 tools, if they prove to be useful for modeling  
8 decommissioning sites, that may translate into making  
9 a licensee's job easier because now they have to do  
10 the work themselves to find --

11 CHAIRMAN RYAN: Most of it, you tell them  
12 when they're done.

13 MR. LaPLANTE: Yes. That's a --

14 DR. SAGAR: I agree with you, Dr. Ryan.  
15 I think that would be the way to go. Some of the  
16 tools I'll project on my next slide do have the  
17 capability of doing probablistic simulations. But  
18 this is my personal comment, that I think the  
19 decommissioning is thought to be a simpler -- even  
20 though the commissioner, we just heard from him, for  
21 example, high-level waste repository program.

22 And probably the probablistic grounding or  
23 foundation is not as strong there as it has become in  
24 the repository program, where the regulation itself is  
25 written in terms of probability. It's not that

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1 explicit there in the site, rule of site domination  
2 rule, or even in the low-level waste, I think, Part  
3 61.

4 CHAIRMAN RYAN: But I will tell you there  
5 are ten dead corpses out there for low-level waste  
6 siting that failed because we couldn't get from a  
7 geohydrologic model for a surface system to any kind  
8 of an assessment that "I'm done."

9 So I would challenge. You know, it's a  
10 great dialogue, but I would challenge you to rethink  
11 the idea that, oh, this is a simpler case than  
12 high-level waste. It is in terms of the time frames,  
13 perhaps in terms of the complexity, the geohydrology,  
14 but in terms of where the bar is set to demonstrate a  
15 compliance, I am not too sure it is all that  
16 different.

17 So, again, I'm not criticizing anything  
18 you've said, and it's a good thing, but I just thought  
19 I'd offer some comment for us to stimulate the new  
20 work. I think that's the challenge. If it gets off  
21 on the right foot that can address this range of  
22 issues, it will be a lot more powerful.

23 DR. SAGAR: Okay. But the scope of work  
24 for the center is rather well-defined in the sense  
25 that we have four goals, which I will show you in my

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1 next slide, that we are supposed to evaluate based on  
2 certain criteria, which we have defined, whether the  
3 strengths and weaknesses of each goal, what it can or  
4 cannot do. Can it do interfaces between groundwater  
5 and surface water? Can it do whatever processes we  
6 have to consider?

7 And, therefore, can we come out with in  
8 the end recommendations with respect to those four  
9 goals where they would be most useful? And can we,  
10 then, therefore, say -- and this is the kind of site  
11 -- we have used this tool, and if this is another  
12 kind, use that other tool.

13 So this is primarily looking at the  
14 characteristics of the four different goals. And to  
15 be able to compare them, we will pick a fictitious  
16 site, which is based on a real site, but we will make  
17 up data because a real site doesn't have all the  
18 different complexities that we want to look at.

19 So even though it's based on some site  
20 that we have already dealt with, we would make up the  
21 test case and then have various models' goals run on  
22 that test case to kind of try to draw some conclusions  
23 as to their effectiveness.

24 So these are the four. The GENII was in  
25 2.0, which is still a test portion of codes using the

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1 frames. I assume some of you are familiar with this,  
2 but frames is a general framework written I think at  
3 the Pacific Northwest Lab. To be able to have an  
4 object-oriented goal, you can create an environment of  
5 assessment goals picking various modules and combining  
6 them together to solve a problem.

7 The GENII is a wide disruption of a coal  
8 that's again produced at the PNL, P&NL now, National  
9 Lab. That calculates the dose to receptors by various  
10 pathways. It's probably one of the better known dose  
11 simulators.

12 What is included in here is air transport  
13 and exposure pathway models, such as farming. I was  
14 interested in the comment that was made that perhaps  
15 the subsistence farming is not always the appropriate  
16 scenario to try to look at the safety of a site.

17 CHAIRMAN RYAN: There are not many  
18 subsistence farmers in some of the industrial sites  
19 downtown in big cities.

20 DR. SAGAR: Well, you said bounding. It's  
21 a bounding thing.

22 CHAIRMAN RYAN: But that tells you nothing  
23 about the risk?

24 DR. SAGAR: That doesn't tell you anything  
25 about the risk, right.

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1 CHAIRMAN RYAN: Having a calculation that  
2 is unrealistic conveys nothing about the risk.

3 DR. SAGAR: Right. I think it's okay for  
4 screening purposes, but if you get into where is it  
5 done or is it complete, then you have to go for --

6 CHAIRMAN RYAN: Yes. This is kind of my  
7 point, Budhi. It's on what we talked about a minute  
8 ago, that the subsistence farmer can inform a  
9 practitioner. If you and I look at subsistence  
10 farming scenario output, we can decide it's okay or  
11 it's not, but that doesn't help either of us if we're  
12 demonstrating compliance --

13 DR. SAGAR: Right.

14 CHAIRMAN RYAN: -- from a point of view of  
15 a regulator or the public because it's not realistic.  
16 And it doesn't communicate anything about risk. I  
17 think, frankly, that's kind of what Commissioner  
18 Merrifield's comments are aimed at, thinking about it  
19 in that way.

20 DR. SAGAR: MEPAS again used in FRAMES.  
21 So this is the -- what is it called, Pat, the  
22 multi-environmental pathway assessment?

23 MR. LaPLANTE: Yes, that's pretty close.

24 DR. SAGAR: But this is, again, in the  
25 sense that the earlier question you asked, whether the

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1 surface water/groundwater coupled here is through the  
2 soil, through the groundwater, through surface water,  
3 through air, all kind of pathways are included.

4 Now, of necessity, these models are  
5 generally compartment-type models, where you mix  
6 things up and then it moves into another compartment.  
7 That's all about the transport process.

8 There have been some models now that are  
9 being developed where the groundwater pathway has a  
10 more physics-oriented transport, rather than just a  
11 mixing cell type of model. So eventually you are  
12 going to where you have more realistic modeling of the  
13 various processes.

14 The RESRAD-OFFSITE, which is, again, a  
15 beta version, which means a test version, which is now  
16 left to do only the on-site, those calculations. They  
17 have a new version now, which is off-site, which is  
18 what we need for the site determination kind of  
19 analysis for decommissioning. That's the third.

20 CHAIRMAN RYAN: Budhi, those are kind of  
21 one-dimensional transport models that are certainly  
22 useful but are limited perhaps. And some of the  
23 kinetic models; for example, the pathway stuff, is  
24 also for kinetics and linked compartments with single  
25 value rate constants and those kinds of things.

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1 Do you see anything that is getting a  
2 little more powerful in the other areas besides, say,  
3 groundwater? Are they becoming more sophisticated in  
4 the other aspects of the modeling?

5 DR. SAGAR: Again I would ask Pat to  
6 comment because what I have seen, I have seen the  
7 groundwater getting more physics-based, but I don't  
8 have knowledge about other parts.

9 MR. LaPLANTE: This is Pat, Pat LaPlante  
10 again from the center. Well, the RESRAD-OFFSITE code,  
11 for example, pays it to the groundwater transport  
12 model. And we're just starting to get into that one.  
13 We're waiting for some more documentation on the  
14 actual mathematical equations and the model --

15 CHAIRMAN RYAN: That's fairly new, right?

16 MR. LaPLANTE: -- because the  
17 documentation hasn't been developed yet, but I think  
18 some papers have been published or something like  
19 that.

20 I think early on, they might have put a  
21 three-dimensional groundwater model in to RESRAD, and  
22 it ran so slowly that they had to make some  
23 adjustments.

24 So I think that these tools that we're  
25 looking at are I would say generally consistent with

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1 the types of tools that are used for decommissioning  
2 analyses, the level of modeling that is being done.

3 Now, we understand that technically the  
4 models are fairly simplistic. And they may not be  
5 considered state-of-the-art, but there's that balance  
6 between how do you get a tool that's essentially good  
7 enough technically to satisfy the technical  
8 requirements of the analysis but will also enable  
9 staff to do these analyses efficiently because staff  
10 don't have the time or resources to do cutting-edge,  
11 state-of-the-art analyses for each of these  
12 decommissioning sites?

13 And so there are some very detailed models  
14 out there that I think the Decommissioning Branch is  
15 looking at and NRC Office of Research is looking at  
16 for the Decommissioning Branch.

17 One that comes to mind is like the  
18 groundwater modeling system software GMS, but in this  
19 case, these are the ones, these are the models that we  
20 selected based on interactions with the staff.  
21 They're comfortable I think with the list.

22 As we get more into the details of them,  
23 I will provide the details for each source term,  
24 release, betos, transport, saturated zone, what types  
25 of models are there, what are their limitations, what

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1 are their strengths, that kind of thing.

2 CHAIRMAN RYAN: Yes. That will be a great  
3 start. Well, for example, the RESRAD on-site, the  
4 documentation always impresses me because in many  
5 places, it says, "Use site-specific data. Here's the  
6 reference code. Use site-specific data." It shows up  
7 -- I don't know -- a half a dozen times.

8 MR. LaPLANTE: Right.

9 CHAIRMAN RYAN: And I think sometimes that  
10 aspect of how models are used and how you advise on  
11 their use is as important as perhaps a level of  
12 sophistication and the mathematics.

13 MR. LaPLANTE: Sure.

14 CHAIRMAN RYAN: I mean, very often one  
15 site-specific parameter erases a whole lot of  
16 conversation.

17 DR. SAGAR: Well, that was my comment this  
18 morning on the repository program. And that aspect of  
19 the data part is even in my mind more important than  
20 the model itself.

21 CHAIRMAN RYAN: Sure.

22 MEMBER HINZE: Is there any thought of  
23 using this type of program for determining where you  
24 should be doing the monitoring?

25 DR. SAGAR: Certainly you can do that. I

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1 mean, that's a question that has been studied, I'm  
2 sure you know, in various fields, the monitoring  
3 aspects and where it should be done, when it should be  
4 done, what intervals of time and et cetera are.

5 I'm sure. I'm sure that you can use these  
6 models for that purpose. I don't know examples where  
7 they have actually been used that way, but we  
8 certainly wouldn't be having this program. We are  
9 suggesting that even the all-site review or the --  
10 what's it called? -- the inspections, you know, what  
11 to inspect, when to inspect, where to inspect, could  
12 be part of the simulation. I mean, it could tell you  
13 what is the high-priority item that you should go look  
14 at. So definitely I think this is an area which  
15 should be looked at.

16 The GOLDSIM model, DOE uses this for the  
17 repository program. It is not really a model itself.  
18 It is language in which you can write your models.  
19 But it is pretty flexible. It's expensive. But I  
20 think it is much easier to create a model using  
21 GOLDSIM.

22 This you can make as complex as you want.  
23 I mean, here is a possibility where you can create a  
24 cutting-edge model if you wanted to. But, for  
25 example, the GOLDSIM at least we have doesn't have

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1 those calculation capabilities, but you can bring  
2 GENII and make it a part of GOLDSIM.

3 And GENII is a pretty detailed pathway  
4 model for those calculations. So you can have all  
5 sorts of models. So it's just another question of  
6 what are the hardware you need.

7 We at the center don't have the hardware  
8 to make many simulations using GOLDSIM as DOE does  
9 using DOE's complexity of the model. It takes a lot  
10 of hardware.

11 So, as Pat said, there may be some balance  
12 you have to reach as to what the end objective is and  
13 what kind of complexity would be sufficient.

14 The last mark here, this is part of the  
15 experience we had using these models, bringing them  
16 in, putting them on a computer system, trying to run  
17 them. And we discovered bugs.

18 So not all of these models have taken a  
19 long time to develop. Not all of them are through the  
20 same rigor of quality assurance, QA/QC. And it's  
21 sometimes bothersome when you get a cold and it has  
22 been in use for ten years. You want to run it. And,  
23 well, it doesn't.

24 I think when the tools become so important  
25 to your work that that is an important input to the

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1 decision-making, I think it is perhaps time to pay  
2 some attention to make sure that you have confidence  
3 in the tools that you have.

4 We added a very preliminary stage in this  
5 task. So I can't present you a whole lot of results.  
6 The FRAMES would be the framework for -- in general,  
7 I think it's a good idea to have this kind of --  
8 unless we are into GOLDSIM, which is a mix of the  
9 frame and so on so you don't have to go into FRAMES.

10 The GENII is now upgraded to version 2.0.  
11 And that can be worked in FRAMES 1.4. The  
12 capabilities we believe are consistent with  
13 decommissioning model needs.

14 We have completed the integration of GENII  
15 into FRAMES version 1.4, but the FRAMES is being  
16 updated to version 1.5. And we would like to look at  
17 the latest version of FRAMES and have GENII included  
18 in that.

19 So, as you can see, it's still at a stage  
20 where we are bringing these codes in-house, putting it  
21 on our computer systems, and making sure that they are  
22 strong.

23 Again, MEPAS, again, the path would have  
24 to be used in FRAMES 1.5, I suppose, eventually, even  
25 though we only talk about FRAMES 1.4 here.

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1 MR. LaPLANTE: Yes. We just got the  
2 version that is in 1.5.

3 DR. SAGAR: 1.5, right.

4 MR. LaPLANTE: Both GENII and MEPAS now  
5 run in FRAMES 1.5.

6 DR. SAGAR: Right. But there were some  
7 problems with version 1.4 with the stochastic version  
8 of MEPAS they found, which is apparently now fixed.  
9 And it runs in version 1.5.

10 And basically what we call the center  
11 according to the QA procedure, the installation tests  
12 of these codes is proceeding. Once we are sure that  
13 they are properly functioning as advertised by the  
14 developer, then we will start testing them.

15 The RESRAD-OFFSITE we got in December  
16 2004. We had completed installation testing. It was  
17 running fine. And we wrote a cumulative report, which  
18 was published in August 2004, where we indicated the  
19 various criteria which would be used to evaluate these  
20 four goals, you know, all of the functional  
21 requirements against which we would judge the utility  
22 of these codes. So that is published there.

23 It would depend both on modeling and  
24 coding, how easy it is to use. There are some  
25 criteria like that. And the model capability, whether

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1 it does kinetics or other complexity and so on and so  
2 forth.

3 And we are scheduled to have a code  
4 comparison initial report in March 2005. And I assume  
5 we are going to meet that date, Pat.

6 MR. LaPLANTE: Yes. That report is  
7 actually an interim status report. So we will  
8 summarize what we have done to date in that report.

9 DR. SAGAR: And the final report is in  
10 August 2005. On the GOLDSIM, we actually took the  
11 GOLDSIM language, and we included in it certain  
12 modules to make the code do what is needed in a  
13 complex decommissioning site. It's kind of unique in  
14 that sense that you can adapt it to do various things.

15 We think this is probably the most  
16 flexible code that can be used for decommissioning.  
17 And it can be flexible in the sense that it can be  
18 modified very easily to include a variety of  
19 processes. And we think that we don't have to reach  
20 the end state immediately. We can do modest  
21 complexity first and then perhaps look at what else is  
22 needed. So theoretically we can develop the code to  
23 a stage where it is useful.

24 And since I said earlier that it did not  
25 have the capability or did not have a module that came

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1 with it to calculate the goal, we incorporated the  
2 GENII as part of the GOLDSIM to do the dose  
3 calculation. And we are testing the model at this  
4 stage.

5 MR. HAMDAN: Yes. Budhi, can I can you a  
6 question? You have two of the codes in there. You  
7 are evaluating the codes from the center. I did not  
8 hear you say anything as to how you are doing that.  
9 I mean, are you taking sites and outlaying them or how  
10 do you go about doing that?

11 DR. SAGAR: Two things. One, we did  
12 develop criteria for comparison which look at both  
13 what the model's capabilities are and the code. And  
14 then we have, as I said, one example site, which is  
15 based on a real site but not exactly. We can add data  
16 to it just to make it more complex or add processes to  
17 it and so on, so forth.

18 MR. HAMDAN: Can you apply all models to  
19 that one?

20 DR. SAGAR: And we will apply all models  
21 to that one. We would see how each model does on that  
22 site. I mean, you can do many sites, but that is the  
23 extent of the scope of work at this point.

24 MR. HAMDAN: Yes. Thanks.

25 DR. SAGAR: Okay. So the initial insight

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1 is this is the very beginning stage of the testing.  
2 We note that the four tools that I described are in  
3 various stages of development. And we believe that  
4 perhaps we don't need to develop an entirely new model  
5 for decommissioning or new code for decommissioning.  
6 The existing codes together can meet the need.

7           Incorporation of NRC models is an  
8 important aspect in FRAMES. I think this is a  
9 multi-agency initiative, and EPA is included.  
10 Department of Agriculture is included. There are  
11 quite a few federal agencies that work together to  
12 develop the FRAMES code.

13           The quality of software, I've already  
14 noticed that it varies depending upon who has  
15 developed the codes and how strictly QA was applied.  
16 And, of course, the testing of codes and actual use of  
17 it, there's no code I know -- I'm a modeler. I'm a  
18 code developer. I used to be in my previous life.  
19 There is no perfect code. And there's no code without  
20 any bugs. I mean, that doesn't exist.

21           So unless you test it thoroughly and  
22 unless you use the codes, that's the only way to  
23 figure out if these codes work okay or not.

24           I think that's the --

25           MEMBER HINZE: Budhi, are these codes and

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1 this whole process for the purposes of evaluation by  
2 NRC or will the sequence of codes be made available to  
3 units that are doing the actual decommissioning? And  
4 how will all of that come about?

5 DR. SAGAR: My sense is that these codes  
6 would be provided to be made available to the  
7 licensees.

8 MEMBER HINZE: So they will be available,  
9 then, to people to do the analysis. And they could do  
10 this up front before they start some work up front.

11 DR. SAGAR: Right. That's right.

12 MEMBER HINZE: And are there any  
13 restrictions on the use of these codes? Will they  
14 have to buy GOLDSIM, for example, and --

15 DR. SAGAR: GOLDSIM I'm sure they will  
16 have to buy. This is a for-profit company that does  
17 nothing but sell GOLDSIM. So they are in it to make  
18 money. So yes, they will have to buy that.

19 The other three I think are developed by  
20 federal agencies. So they should be available to the  
21 public. I mean, NRC has a long history of developing  
22 codes in NRR which are used by all licensees for all  
23 sorts of things.

24 MEMBER HINZE: Will this test case that  
25 you talked about in response to Latif's question be

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1 made available as an example or as --

2 DR. SAGAR: It would be published. And it  
3 should be available to anybody who needs it, yes.

4 MEMBER HINZE: Great. Thank you.

5 DR. SAGAR: Well, this is a summary of the  
6 entire presentation. I think there's nothing I'm  
7 saying here that you already don't know. We do  
8 support NRC through the charter program, which is  
9 primarily to the repository and the Spent Fuel Project  
10 Office in transitory projects and non-charter, such as  
11 decommissioning I presented to you today but some  
12 other programs also.

13 Risk insights has become the main method  
14 by which resource allocation and prioritization is  
15 done. As I said before, I think we had developed  
16 sufficient expertise that the expertise and the tools  
17 that are needed for review of license application, we  
18 do have that that goes in hand except for the caveat  
19 that the tools have to be modified because of standard  
20 changing. Well, there may be a schedule issue there,  
21 but I think we are capable of doing it.

22 This was a big task. As I said earlier,  
23 the KTI agreements have been hanging there for three  
24 to four years. I think the completion of those  
25 agreements with very few left incomplete is an

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1 accomplishment.

2 This is a question often asked. I think  
3 it was asked this morning, too. What would we do once  
4 the LA is in-house? Would we stop doing all  
5 laboratory field work?

6 The best guess I can give you is that no,  
7 that's not really true. The amount of work we do --  
8 you called it research this morning. The amount of  
9 this work may be reduced, but some of this work would  
10 continue to be done, even when we are reviewing the  
11 license application.

12 The decommissioning work I explained to  
13 you is to provide an assessment of evaluation of the  
14 various tools that NRC already has in their hands to  
15 try to give them a comparison of the utility.

16 Those are the prepared comments. I will  
17 be happy to answer any questions.

18 VICE CHAIRMAN CROFF: Okay. Thank you.  
19 I think you've already answered many questions, but  
20 are there any further questions now that we're at an  
21 end? Latif?

22 MR. HAMDAN: Yes. Budhi, on  
23 decommissioning, I know what you are doing in 2005 on  
24 these codes, in evaluating these codes, which is  
25 ongoing work and needs to be competed. But has the

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1 center done any other work on decommissioning for NRC?

2 DR. SAGAR: Yes. The site I was referring  
3 to, the real site, we did work on that and John  
4 Russell, who is our manager on decommissioning  
5 projects.

6 John, could you answer that more clearly?

7 MR. RUSSELL: Yes. John Russell. I  
8 manage the Decommissioning Project.

9 We have actually had two decommissioning  
10 projects that go back to 1997. I believe at this  
11 point, they have been task order contracts. We have  
12 done probably 15 different task orders. Those have  
13 been a mixture of generic task orders,  
14 non-site-specific but would generically support all of  
15 the decommissioning actions and then others that are  
16 site-specific, like a performance assessment for  
17 particular decommissioning sites.

18 These run the gamut from support for the  
19 looking at certain aspects of a resuspension, indoor  
20 resuspension, slag leeching, all of these types of  
21 things.

22 MR. HAMDAN: Actually, the next question  
23 is from this work that has been committed at the  
24 center, are there any lessons learned that could be  
25 shared, not necessarily now but in time to come.

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1 DR. SAGAR: There are always lessons  
2 learned. We will be happy to share them with you.

3 VICE CHAIRMAN CROFF: Okay. Do we have  
4 any other questions? Jim?

5 MEMBER CLARKE: I just have one. I'll try  
6 to frame this as a question, Budhi. If the objective  
7 is to do risk analysis for risk insight, what I've  
8 seen people do more than once is use -- and Pat  
9 brought his up earlier -- a very complex  
10 three-dimensional model with a lot of parameters in a  
11 very deterministic way and not permit, really, risk  
12 insights. And I wondered what your feelings were  
13 about, rather than doing that, using a more simple  
14 model in a probablistic way.

15 DR. SAGAR: Well, in fact, that's a very  
16 good question. And I didn't show it to you, but  
17 people usually represent it with a pyramid where the  
18 node to take three-dimensional process-level models  
19 are at the base. And then you have simplified models  
20 at the top. Most of the time the more complicated the  
21 model is, the likelihood it's going to run in a  
22 deterministic manner because there's no way --

23 MEMBER CLARKE: Because of the resources,  
24 the time it takes?

25 DR. SAGAR: Yes. I mean, if you are doing

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1 a hydrologic model and there are one million nodes and  
2 you make them all sample, well, you will be here for  
3 10,000 years before you get an answer. So yes, most  
4 of the risk insights, as a matter of fact, are from  
5 the quantitative risk information, is from simpler  
6 models.

7 Now, that doesn't mean that the more  
8 detailed models are in a deterministic framework  
9 doesn't give you some idea and understanding of what  
10 is going on. So I don't think we have to do  
11 either/or, either do this or that. I mean, these  
12 things have to proceed in parallel. What you learn  
13 from detailed process models, you factor into your  
14 simpler models before you do probablistic simulations.

15 So it's a mixture of several things. We  
16 do both.

17 MEMBER CLARKE: Will you be providing  
18 guidance as well as critical review of these models  
19 and the extent to which the codes are valid and the  
20 models are appropriate?

21 DR. SAGAR: The scope of work does not  
22 include commenting upon, model --

23 MEMBER CLARKE: How would it be used?

24 DR. SAGAR: I think we are going to look  
25 at the capabilities, what are they designed for. And

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1 given that, we will run them with certain data and  
2 say, "Yes. This capability function is fine. This  
3 particular one doesn't do as well" and so on.

4 Now, if we learn something about the  
5 models themselves, the process not being included, we  
6 would certainly comment upon that to the NRC. But  
7 that's not necessarily the main focus.

8 MEMBER CLARKE: Thank you.

9 VICE CHAIRMAN CROFF: Okay. Anything  
10 further?

11 MR. SAVIO: It would help if they could  
12 identify the activities that they want to focus on at  
13 the center. I've heard some of the members'  
14 conversations. I came up with igneous activity,  
15 near-field corrosion. I believe Jim might have an  
16 interest in talking about the decommissioning.

17 MEMBER CLARKE: Absolutely, if there's  
18 time. I mean, one of the things I think you did is  
19 take what we've learned to go already and cycle  
20 through that again.

21 VICE CHAIRMAN CROFF: Yes. There was I  
22 think some discussion earlier about getting you the  
23 discussion topics from the Committee by mid March.

24 MR. SAVIO: Actually, those were detailed  
25 questions. The last time we did it the list ran

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1 several pages.

2 VICE CHAIRMAN CROFF: well, i think let's  
3 try and --

4 MR. SAVIO: This is just the general area  
5 so that Budhi would have some indication and also so  
6 that --

7 VICE CHAIRMAN CROFF: Let's try and do  
8 both at the same time, get those in.

9 MR. SAVIO: Okay.

10 VICE CHAIRMAN CROFF: And then you can get  
11 the list down to the center by no later than the end  
12 of March. Is that okay with you or is that too late?

13 DR. SAGAR: Well, my perspective would be  
14 the sooner we get it, the more prepared we will be for  
15 your visit.

16 MR. SAVIO: We talked about trying very  
17 hard to get it out by March 15th.

18 VICE CHAIRMAN CROFF: Get it to the  
19 center?

20 MR. SAVIO: Getting it to Budhi.

21 VICE CHAIRMAN CROFF: Okay.

22 MR. SAVIO: What we have done in the past,  
23 which I think works pretty well. Once you have the  
24 list of questions, we sit down with you and whatever  
25 ones you --

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1 VICE CHAIRMAN CROFF: Okay. Is it --

2 MR. SAVIO: -- and your staff want to  
3 involve and talk to you over the phone.

4 VICE CHAIRMAN CROFF: Jim, Bill, does it  
5 give you any problems giving your input in the next  
6 couple of weeks?

7 MEMBER HINZE: Well, the question is, how  
8 much time is it going to take them to turn that  
9 around? I can see us getting it to Dick by, say, the  
10 10th of March or something like that. If you could  
11 get it to them shortly thereafter, then we would be on  
12 track. I think that --

13 VICE CHAIRMAN CROFF: Would that work for  
14 you, Dick?

15 MR. SAVIO: That would.

16 VICE CHAIRMAN CROFF: Okay. Let's say our  
17 input to you by the 10th of March. And you'll get it  
18 down within the next few days, which is mid March down  
19 at the center.

20 MEMBER CLARKE: You have to tell us,  
21 Budhi, if these are realistic requests in the time we  
22 have available.

23 DR. SAGAR: Well, I'm sure we would. If  
24 we can't address something, we will definitely let you  
25 know why we can't address it or something. But, I

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1 mean, sometimes the questions are asked, and we have  
2 some balances under these reports.

3 My intention at that point is to point to  
4 that report and say, you know, "Look at this." And if  
5 there is still something we need to discuss, we shall  
6 discuss it.

7 To the extent we can point you to some  
8 published material, I think it would be helpful for  
9 you to take a look at that before you come.

10 MEMBER CLARKE: Absolutely.

11 DR. SAGAR: But definitely I think  
12 whatever questions --

13 MEMBER HINZE: Well, I'm the culprit  
14 behind climate change. And I would like to find out  
15 where the center ended up their work and where they  
16 were at that position. But I really don't see that as  
17 taking much more than three-quarters of an hour at the  
18 center at the most, but I think we would like to learn  
19 that from the center and from their people that were  
20 actually involved. But igneous activity might go for  
21 much longer than that.

22 MEMBER CLARKE: We've heard a great deal  
23 of interest in even some of the transfer work which is  
24 still going on, which may become more important if the  
25 time of compliance goes out further and further,

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1           whatever.  So that's --

2                         DR. SAGAR:  I mean, I don't think we would  
3           be able to discuss issues related to time of  
4           compliance because --

5                         MEMBER CLARKE:  I mean discussing what  
6           you're doing on KDs and water chemistry absorption.

7                         DR. SAGAR:  Sure.  Yes.

8                         VICE CHAIRMAN CROFF:  Okay.

9                         MR. FLACK:  There was another objective to  
10          that, preparing another viewgraph for the Commission  
11          to let them know ahead of time the areas where that  
12          would be explored on this trip.  So if there was a way  
13          of coming up with some very high-level four or five  
14          bullets on a viewgraph for them because I think the  
15          other piece --

16                        MR. SAVIO:  The answer I heard was that we  
17          would be doing it later and not in-depth.

18                        MR. FLACK:  Yes.  We wanted to get those  
19          viewgraphs prepared and completed at the end of this  
20          session.

21                        VICE CHAIRMAN CROFF:  Yes.  Well, my  
22          memory was Mike was going to work a little bit on that  
23          with --

24                        MR. FLACK:  I worked with him.  That's why  
25          I'm bringing it up.

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1 (Laughter.)

2 VICE CHAIRMAN CROFF: What does that mean?

3 MR. FLACK: The four or five bullets were  
4 to be filled out. And we figured this would be the  
5 final viewgraph that would enter into that package.  
6 We can discuss that offline, actually.

7 VICE CHAIRMAN CROFF: Well, offline all  
8 right. I think, well, first let me do some business  
9 in order here. I'd like to thank the representatives  
10 from the center for a very interesting talk under  
11 somewhat difficult circumstances. So thank you very  
12 much.

13 To everybody, i think it's been somewhat  
14 of a chaotic day, but it's been a very productive day.  
15 Mike has gone off to a conference call he had to take,  
16 but at this point we're going to call the session to  
17 a close. And I expect some people may want to find  
18 their way home. We will reconvene tomorrow morning at  
19 8:30.

20 Tomorrow's business basically we've got a  
21 number of odds and ends to pick up. I think this can  
22 be one of the odds or ends as you choose to pose it.  
23 I think we've already got probably enough general  
24 items already on just the short list from this  
25 discussion to do the viewgraph at least, but we'll

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1 work our way through that. We've got a few other  
2 things we'll need to do tomorrow. And so that will be  
3 our morning session.

4 Is there anything else we need to do here  
5 today?

6 (No response.)

7 VICE CHAIRMAN CROFF: Seeing nothing,  
8 we're adjourned. Thank you very much.

9 (Whereupon, at 4:00 p.m., the foregoing  
10 matter was recessed, to reconvene at 8:30  
11 a.m. on Friday, February 25, 2005.)  
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