Ensuring Safety and Security: How a Technical Agency Operates in a Policy Environment

Allison Macfarlane, Chairman, US NRC U.S. Energy Association Annual Meeting and Public Policy Forum April 23, 2014, Washington, DC



A Dynamic Environment











Research Science vs. Regulatory Science



Research Science

- Open-ended timeframes
- Accountability through professional peers

Regulatory Science

- Statutory deadlines, legal requirements
- Accountability through mandatory legislative or judicial oversight

*At some point, regulators must make decisions based on the best available information.

*Experts who have spent time in both communities must adapt.

Potential Policy Issues



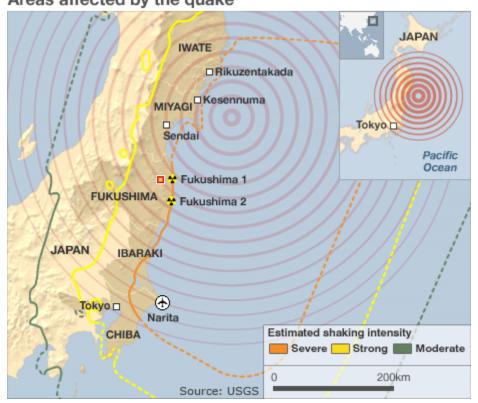
- Statutory requirements and procedures e.g. rulemaking, licensing
- Legislative changes
- Court decisions
- Budget changes/constraints



The Fukushima Dai-ichi Accident March 11, 2011



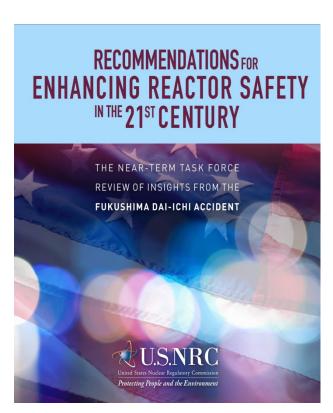
Areas affected by the quake



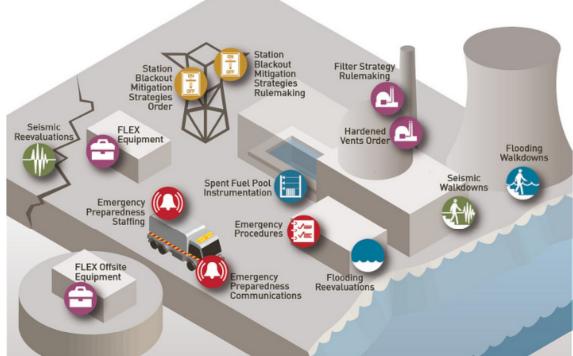


Fukushima: The NRC's Response





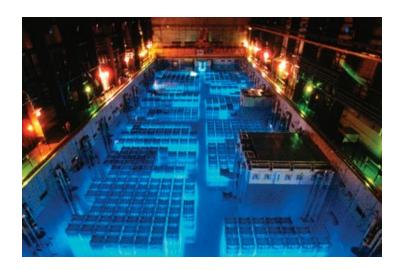
NRC Post-Fukushima Safety Enhancements

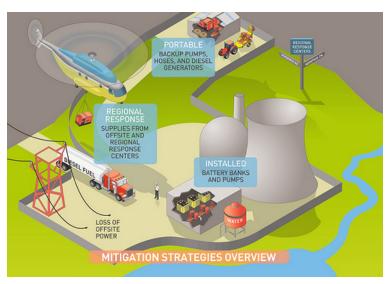


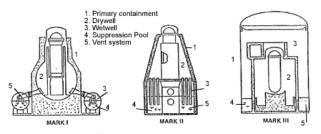
Fukushima: Commission Orders



- Mitigating strategies
- Spent fuel pool instrumentation
- Hardened, severe-accident-capable vents



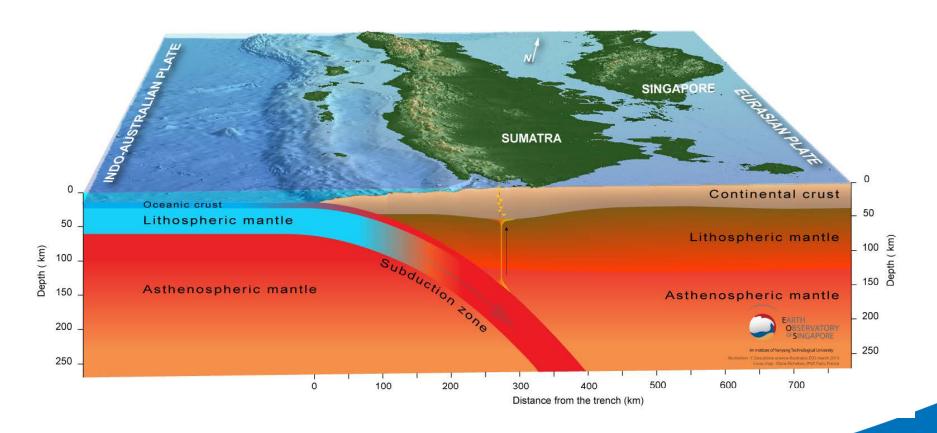




General Electric pressure suppression system designs

Subduction Zones and Megaquakes





Reevaluating Seismic Hazards in the Central and Eastern U.S.

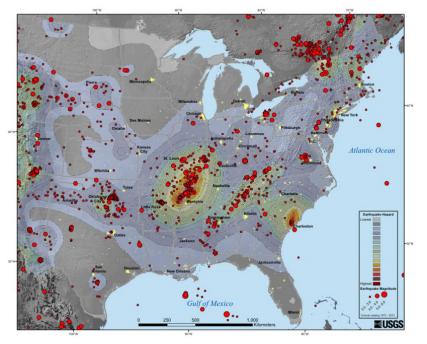


- Importance of taking scientific developments into account
- 2012: New information on earthquake sources → update of seismic source model
- Post-Fukushima: Using updated source model to reevaluate plant safety









Earthquakes greater than magnitude 3.0, 1974-2013 Source: USGS

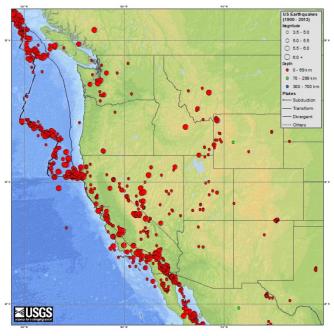
Seismic Hazard Reevaluation: The Process



- Thorough inspections at all reactor sites to ensure ability to withstand seismic event within design basis
- NRC inspections to verify accuracy of licensee reporting
- Reports from plants evaluating and updating seismic hazards at individual facilities
- NRC review of licensee reports in process
- NRC requirement for certain plants to conduct more extensive analyses future
- Similar process being followed for flooding hazards

Seismic Hazard Reevaluation: Western States





Earthquakes greater than magnitude 3.0, 1900-2013 Source: USGS

- Complex geology no single model
- Plants get more time to complete work



License Renewal Process



- 1. Application
- 2. Technical Information
- 3. Integrated Plant Assessment
 - Current Licensing Basis
 - Time Limited Aging Analyses
 - Final Safety Analysis Report
- 4. Technical Specifications
- 5. Standard Review Plan, Generic Aging Lessons Learned (GALL) Report, and Regulatory Guide
- 6 Environmental Review
 - Generic Environmental Impact Statement
 - Scoping Process
 - Standard Review Plan and Regulatory Guide
 - High-Level Waste
- 7. Review Time
- 8. Timely Renewal
- 9. Inspection Program

License Renewal: Aging Management Issues



- Degradation
- Corrosion
- Buried piping
- Concrete issues



EPRI Pipe Mockup



Public Engagement



- Outreach to:
 - •Industry
 - •Congress
 - •Academia
 - •State, local, tribal governments
 - •NGOs
 - •Members of the public
 - •International counterparts
- NRC public comment process
- Considering a full range of views



Global Implications for Regulators





- Ensuring safety is always the top priority
- Balancing human resource needs with national financial and policy circumstances (new construction, decommissioning)
- Importance of a strong, independent regulator

Confidence in Decision-Making



- Conduct the highest quality technical and scientific analysis based on best available information
- Consult the right people internally and externally
- Identify ways to periodically evaluate regulatory work to take new information into account





Conclusions



- Regulatory agencies like NRC need a balance of qualified experts from various disciplines.
- The NRC remains committed to protecting public healthy and safety through sound decision-making, regardless of changes in economic, policy, or other factors.

Thank You

