

***Advisory Committee on Medical Uses of Isotopes (ACMUI)
Sub-Committee on Proposed Rule***

Comments on

NUCLEAR REGULATORY COMMISSION (NRC)

10 CFR Parts 30, 32 and 35

RIN: 3150-AI63 [NRC-2008-0175]

**Medical Use of Byproduct Material
- Medical Event Definitions, Training and Experience, and Clarifying Amendments**

Date: March 12, 2013

Note

This document provides comments by a Sub-Committee of the ACMUI on the public version of 10 CFR Parts 30, 32 and 35, RIN: 3150-AI63 [NRC-2008-0175] - Medical Use of Byproduct Material - Medical Event Definitions, Training and Experience, and Clarifying Amendments. The Sub-Committee identifies many of its comments with respect to the relevant page and/or line numbers in a version of the foregoing document in which it has inserted line numbers.

General Comments

1. Medical event (ME) definitions for permanent implant brachytherapy

- a. Historical review of permanent implant brachytherapy misadministration/medical event.

In considering the criteria for an ME in permanent implant brachytherapy, it would be helpful to review the recent regulatory history of MEs for this form of therapy. In the current 10 CFR 35.2 (Definitions), "prescribed dose" for manual brachytherapy is defined as "...either the total source strength and exposure time or the total dose, as documented in the written directive." This definition implies that total source strength (activity) or exposure time is interchangeable with total dose. The current ME criteria in 10 CFR 35.3045 (a)(1)(i) does not include any dose unit and so does not appear to exclude use of total source strength (activity) or exposure time. The activity-based criterion for permanent implant brachytherapy MEs in proposed rule thus does not actually differ from that in the current.

To explore this further, previous Part 35 rulemakings were reviewed. NRC's final rule for "Quality Management Program and Misadministrations" published July 25, 1991 [58 FR 34104] established the first definition of a misadministration, which for brachytherapy is as follows.

"A brachytherapy radiation dose:

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- (i) Involving the wrong patient, wrong radioisotope, or wrong treatment site (excluding, for permanent implants, seeds that were implanted in the correct site but migrated outside the treatment site);
- (ii) Involving a sealed source that is leaking;
- (iii) When, for a temporary implant one or more sealed sources are not removed upon completion of the procedure; or
- (iv) When the calculated administered dose differs from the prescribed dose by more than 20 percent of the prescribed dose.” [58 FR 34120].

While item (iv) uses the term, “calculated administered dose,” the document also provides the following discussion of a brachytherapy misadministration:

“Paragraph (6) applies to brachytherapy procedures other than those specified in paragraph (5) above. This paragraph is essentially the same as paragraph (d) in the proposed definition of prescription. This paragraph requires the authorized user (AU) to specify, before implantation, the radioisotope, the source strengths, and the number of sources, but does not require the total dose because detailed calculations are required to determine the total dose after the sources are implanted. However, following implantation but before completion of the procedure, AU must specify, among other parameters, the total source strength and exposure time. If the AU prefers, the total dose may be used instead of the total source strength and exposure time. This change, using total source strength and exposure time, provides an easy way of specifying the total dose and simplifies the determination of a misadministration. Since the total source strength is fixed when the sources are implanted, delivering the prescribed dose is a matter of using the correct (ie prescribed) exposure time. In other words, after implanting the correct sources, the exposure time (and total dose) will be correct if the sources are removed at the correct time.” [58 FR 34115].

The foregoing discussion suggests that the current rule allows use of total source strength and exposure time to identify whether there was a misadministration.

In NRC’s final rule for “Medical Use of Byproduct Material” published April 24, 2002 [67 FR 20250], the requirements of 35.3045 “...are based on the current requirements in Section 35.33, Notifications, reports, and records of misadministrations” [67 FR 20363]. This rulemaking description does not indicate that NRC will no longer allow use of total source strength and exposure time in determination of a ME. Would that not mean that the 1991 statement allowing use of total source strength and exposure time also applies to identifying a brachytherapy ME? **The ACMUI and its Rulemaking Sub-Committee unanimously recommend** NRC staff allow use of total source strength as a substitute for total dose for determining MEs for permanent implant brachytherapy until the Part 35 rulemaking is complete.

- b. Changing the number-of-seeds component of the ME definition to be compared to the post-implant written directive (WD) is appreciated, since it clarifies that the AU is allowed to change the implant plan based on his/her medical decision during the implant procedure.

- c. There is concern that the complexity introduced by the proposed ME definition may discourage practitioners from utilizing this therapy. **The ACMUI and its Rulemaking Sub-Committee therefore unanimously recommend** that NRC solicit in Supplementary Information section IV. D. comments specifically on whether the proposed ME definition for permanent implant brachytherapy will discourage licensees from using this therapy option.
- d. There is also concern with the OAS's position (page 29, lines 871-879, and page 77 ("Draft Compatibility Table for Proposed Rule")) that the draft rule re-defining MEs in permanent implant brachytherapy should be designated as Compatibility Category C for the Agreement States, thereby allowing them to retain the dose-based criteria for definition of a ME. The rationale for conversion from dose-based to activity-based criteria has been detailed, with the most important component of this rationale being the failure of dose-based criteria to sensitively and specifically capture clinically significant "misadministrations" in permanent implant brachytherapy. Retaining the current dose-based criteria (as specified in Section 35.3045), would still result in clinically insignificant occurrences being identified as MEs and thereby perpetuate the confusion associated with the current activity-based criteria. **The ACMUI and its Rulemaking Sub-Committee unanimously recommend that** the draft rule re-defining medical events in permanent implant brachytherapy be designated as Compatibility Category B.
- e. Rather than ascribing the rationale for the ME criteria based on the absorbed dose to 5 cubic centimeters of contiguous normal tissue "...to the literature...", the following reference should be cited:

S Nag, H Cardenes, S Chang, I Das, B Erickson, G Ibbott, J Lowenstein, J Roll, B Thomadsen, M Varia. Proposed guidelines for image-based intracavitary brachytherapy for cervical carcinoma: Report from Image-Guided Brachytherapy Working Group Int J Radiat Oncol Biol Phys 60:1160-1172, 2004.

The ACMUI and its Rulemaking Sub-Committee unanimously recommend citation of this reference in the proposed rule.

2. Training and experience (T&E) requirements for authorized users (AU), medical physicists, Radiation Safety Officers (RSO), and nuclear pharmacist.

- a. There is enthusiastic support for eliminating the preceptor statement requirement for Board-certified individuals.
- b. With regard to the sentence on page 48, lined **1447-1448**, why do AUs need to have work experience on the elution of generators? This topic should be covered as part of their didactic (ie classroom and laboratory) training. It is likely that the vast majority of § 35.200 AUs are not responsible for a generator system because they obtain unit dosages or bulk radionuclide from a commercial radiopharmacy. Would it not make more sense, therefore, that licensees approved to use generator systems show specific training on the requirement now listed under § 35.290 (c)(1)(ii)(G) for those individuals (AUs and others) who are responsible for proper operation and test of the generator as part of their license conditions? This could be similar to the way boiler-plate license conditions are used for sealed-source leak test requirements or for decay-in-storage requirements. **The ACMUI and its Rulemaking Sub-Committee thus unanimously recommend eliminating the explicit requirement in the proposed rule for work experience/practical training of prospective AUs on generator elution.**

- c. With respect to the amended requirements for preceptor attestation for an individual seeking regulatory authorization as an RSO, AMP, ANP, or AU, the ACMUI and its Rulemaking Sub-Committee unanimously endorse the attestation language in the proposed rule stating that the individual can "...independently fulfill the radiation safety-related duties..." associated with the authorization being requested. This replaces the language in the current rule requiring the preceptor to attest that the individual "...has achieved a level of competency to function independently..." for the authorization. The proposed language thus eliminates burdening preceptors with making a subjective judgment as to the professional competency of an individual. The latter language requires, more reasonably, the preceptor to simply attest that an individual satisfactorily completed the residency and other requirements of a training program (an objective determination) but does not require the preceptor to make a judgment as to the actual competency of the individual (a subjective determination).
- d. The ACMUI has reservations about certain elements of Section 35.390 (Training for use of unsealed byproduct material for which a written directive is required) (pages 49-51) and of Section 35.396 (Training for the parenteral administration of unsealed byproduct material requiring a written directive) pages (53-55). Specifically, lines 1503 to 1508 (Section 35.390) state, "The current regulations include a broad category for parenteral administrations of 'any other' radionuclide. This broad category would be removed as any new parenteral administration of radionuclides not listed in this paragraph would be regulated under § 35.1000. This approach would allow the NRC to review each new proposed radionuclide for parenteral administration and determine the appropriate T&E for its use." And lines 1628-1632 (Section 35.396) state, "AUs authorized to use any of the categories for parenteral administration of radionuclides in § 35.390(b)(1)(ii)(G) would also have to meet the supervised work experience requirements in paragraph (d) of this section for each new parenteral administration listed in § 35.390(b)(1)(ii)(G) for which the individual is requesting AU status." The proposed radionuclide-by-radionuclide determination by the NRC of T&E requirements is unnecessary, places an unnecessary regulatory burden on practitioners, and may delay or prevent patient access to effective radionuclide-based diagnostics and therapeutics. There are only several types of radiations associated with radioactive decay: photons (x- and gamma-rays), beta particles (positrons and negatrons), electrons (internal conversion and Auger), and alpha particles, and there is no *fundamental* difference in the clinical applications, ~~radiobiology~~, and radiation safety among these radiations. The ACMUI believes the training and experience a physician receives to perform **parenteral administration of a radiopharmaceutical, including the three cases of work experience, is sufficient in demonstrating that physician's competency to function as an AU for both beta-/gamma-emitting and alpha-emitting radiopharmaceuticals.** NRC staff has not provided a compelling radiation-safety need for emission-specific T&E requirements. The ACMUI is concerned that this separation would have the opposite effect: the separation of beta-/gamma-emitting alpha-emitting radiopharmaceuticals expends licensee and regulatory staff resources in the prescriptive bookkeeping needed to track all these separate work experiences that the supervising AU and the physician being trained has had. In addition, the ACMUI is concerned that the proposed separation does not address how AUs currently approved under § 35.390 and § 35.396 will be grandfathered to allow parenteral administration alpha-emitting radiopharmaceuticals and to act as supervising AUs for § 35.390 (b)(1)(ii)(G). Therefore, the ACMUI recommends that the work experience for parenteral administrations under § 35.390 (b)(1)(ii)(G) and § 35.396 **not** be separated between parenteral administration of a

beta/gamma-emitting radiopharmaceutical versus an alpha-emitting radiopharmaceutical as proposed.

3. Extending grandfathering to certain certified individuals (Ritenour petition)

- a. The ACMUI recommended in September 2012 that all individuals who were able to meet the requirements of the previous Subpart J for an authorized user, authorized radiation safety office, authorized medical physicist, or authorized nuclear pharmacist before that subpart was eliminated as of October 24, 2005 should be grandfathered, thus relieving them of meeting the current training and experience requirements. The draft proposed regulations contain the provision, "...for the modalities that they practiced as of October 24, 2005 and that their previously-acceptable qualifications for authorized status should continue to be adequate and acceptable from a health and safety standpoint such as to allow them to continue to practice using the same modalities." ~~This provision is confusing because if the individuals were already practicing these "modalities," wouldn't they already be named on a license?~~ See related Specific Comments below.
- b. Some of the terminology NRC has historically used and now uses in the proposed rule is somewhat confusing. For clarification of meaning, it is suggested that the terms, "type of use", "modality", and "category," be explicitly defined in Section 35.2 (Definitions), so that the regulatory meaning of these three terms is clearly understood.
- c. What remains unclear with respect to the Ritenour petition is the impact of the date of recognition of a certifying board by the NRC. In discussions on this point, the ACMUI had recommended, and still recommends, that the date of recognition should *not* impact individuals seeking to be named as an authorized user, authorized radiation safety office, authorized medical physicist, or authorized nuclear pharmacist through the certification pathway. Once a board has been recognized by the NRC, the date of recognition is irrelevant. This point should be stated explicitly in the proposed rule.

4. Measuring molybdenum contamination for each elution and reporting of failed breakthrough tests

- a. Only two generator systems are specified in the current and proposed rules, molybdenum-89 (Mo-99)/technetium-99m (Tc-99m) and strontium-82 (Sr-82)/rubidium-89 (Rb-89) generators. Should other generator systems be included or should this section be generalized to all medical generator systems?
- b. The current Food and Drug Administration (FDA) labeling requirements (ie the package insert) for a Mo-99/Tc-99m generator states **states** that each eluate should be tested for Mo-99 content, to verify it does not exceed the stipulated limit of 0.15 μ Ci of Mo99 per mCi of Tc99m at the time of patient administration. The current FDA labeling **is** therefore more restrictive than the current NRC rule, while the proposed rule will match that of the FDA in terms of frequency of eluate testing (ie for each elution) As an alternative to amending its rule, therefore, the NRC might simply stipulate that a licensee is required to demonstrate compliance with the applicable FDA regulation.

Pursuant to its recently revised labeling requirements for strontium-89 (Sr-89)/rubidium-89 (Rb-89) generators, the FDA's regulation **is** now more restrictive than the NRC's rule in terms of breakthrough limits. The new FDA limits are one-half of those of the NRC and an action level limit has been introduced. The NRC, however, is not revising its rule to comply with the FDA regulation. As discussed at the 4/17/2012 ACMUI meeting on

April 18, 2012, the NRC encourages licensees to follow good medical practice but would not cite a licensee if the licensee did not follow the applicable FDA requirements regulation.

For generator breakthrough testing, conformity between the corresponding FDA regulations and NRC rules is highly recommended. This would be especially beneficial as new generators (eg the germanium-68 (Ge-68)/gallium-68 (Ga-68) generator) become FDA-approved products. The NRC would be able to inspect, immediately, for compliance with the applicable FDA breakthrough testing requirements and thus would not have to await revision of its rules for testing newly introduced generators. Of course, if the NRC feels it cannot inspect a licensee for compliance with the applicable FDA regulation at this time, then the proposed rule for breakthrough testing of Mo-99/Tc-99m generators is recommended.

- c. The proposed NRC reporting requirement for out-of-tolerance generator elutions is excessively burdensome. For example, on page 26 (lines 788-793), Section IV. f. (Requiring reporting and notification of failed Mo-99/Tc-99m and Sr-82/Rb-82 generators) states, "The NRC proposes to add two new reporting requirements related to breakthrough of Mo-99 and Sr-82 and Sr-85 contamination. One reporting requirement in § 35.3204(a) would require licensees to report to the NRC and the manufacturers or distributors of medical generators any measurement that exceeds the limits specified in § 35.204(a) within 24 hours. The second requirement in § 30.50 would require manufacturers/distributors to report to the NRC when they receive such a notification from a licensee." Instead, to lessen the reporting burden on licensees, the ACMUI suggests the reporting requirement for licensees be reduced to a single requirement of reporting to the vendor. If licensees were required to report out-of-tolerance elution results to the vendor (which is the standard prevailing practice when out-of-tolerance generator elutions are found), then a requirement for the vendor to report such results to the NRC could be imposed. In addition, the ACMUI suggests increasing the required reporting interval to 48 or 72 hours, to lessen the reporting burden when out-of-tolerance elution results occur on nights, weekends, or holidays, when only a single staff member may be on duty (perhaps on an on-call basis) and occupied with patient-care and other, more pressing responsibilities. Likewise, on pages 67-68 (lines 2046-2054), Section 35.3204 (Report and notification for an eluate exceeding permissible) states, "This new section would require licensees to submit a written report to the appropriate NRC Regional Office listed in § 30.6 within 15 days after discovery of an eluate exceeding the permissible concentration. The report would have to be submitted by an appropriate method listed in § 30.6(a). The report would include the action taken by the licensee, patient dose assessments, and the methodology used in making the patient dose assessment if the eluate was administered to patients or human research subjects, and the information in the telephone report as required by paragraph (a) of this section." The ACMUI recommends that this written reporting requirement be eliminated - the report by the licensee to the vendor of out-of-tolerance generator elutions should suffice.

The ACMUI does not find the NRC's rationale - in lines 768-804 on pages 26 and 27 - for its proposed dual-reporting requirement (to the vendor and to the NRC) for out-of-tolerance generator elutions compelling. In the exposition of its rationale, the NRC states, for example, that, "The FDA may not investigate each reported incident and may take a considerable amount of time in investigating the cause of reported failures." Given the FDA's long-standing experience and expertise in the regulation of

radiopharmaceuticals, however, it is the regulatory agency of choice for dealing with out-of-tolerance generator elutions. Further, the assertion that, "...some incidents of failed generators may not be reported to the FDA because certain manufacturers are not in the United States, and the generators are distributed by vendors who are not required to report to the FDA," is somewhat specious. If a drug product is used in the United States, it requires FDA approval. And, in either the new drug or an abbreviated new drug application, the manufacturing standard operating procedures (SOPs) and manufacturing site will be reviewed, inspected and approved by the FDA before the product is actually marketed. If a licensee's generator is not performing to specifications and thus cannot be used for patient studies, the manufacturer will be notified immediately, either directly or indirectly through a vendor. The foregoing SOPs include protocols for documenting and reporting a product failure when the manufacturer is contacted by a customer/licensee, including how to form and implement a Deviation Investigation Team (DIT) to investigate such a failure. These SOPs also include a procedure for implementing and performing a Corrective and Preventative Action investigation if a DIT is unsuccessful. Finally, a formal mechanism is already in place for sharing of information among federal agencies, with a memorandum of understanding (MOU) dated December 4, 2002 between the FDA and the NRC - "The purpose of this MOU is to coordinate existing NRC and FDA regulatory programs for (1) medical devices, drugs, and biological products utilizing byproduct, source, or special nuclear material..." The MOU also calls for an annual meeting between the two agencies, providing an appropriate mechanism for addressing criteria for the evaluation process and the assessment of the regulatory response to issues of mutual responsibility.

- d. With respect to Sr-82/Rb-82 generators, the proposed "reporting" rule does not actually address the underlying cause – the apparent failure of licensees to perform daily breakthrough testing - of the recent reported instances of excess radiostrontium breakthrough. Appropriate breakthrough testing at the two medical facilities involved very likely would have detected the out-of-tolerance breakthrough results and avoided the resulting large-scale disruption of Rb-82 myocardial perfusion studies. Has the NRC prepared an **RIS** or other document to emphasize the importance of and the proper method for breakthrough testing for this type of generator? Has it communicated with the Agreement States the importance of inspecting sites for not only regulatory compliance but also for demonstrated competency of a licensee's staff in performing breakthrough tests for Sr-82/Rb-82 generators? Has the NRC addressed training requirements for AUs who wish to use generators under Section 35.290? The current training requirements are specific to Mo-99/Tc99m generators; training requirements have not kept pace with new and different generators.
- e. With respect to item c., it is suggested that NRC solicit comments in Supplementary Information Section IV. D. specifically on whether the proposed notification requirements will discourage licensees from using generators, potentially limiting development of generator-based radiopharmaceuticals and having an adverse economic impact on vendors of generator systems.

5. Allowing Associate Radiation Safety Officers (ARSO) to be named on a medical license

- a. With the addition of the term, "ARSO," Section 35.15 (Exemptions regarding Type A specific licenses of broad scope) should also be updated. **The ACMUI and its Rulemaking Sub-Committee strongly recommended and still recommends that the**

addition of ARSOs, and Temporary RSOs also be included in these exemptions in the same manner as AUs, ANPs, and AMPs. Specific changes are suggested in the Specific Comments below.

- b. When an individual who does not have board certification is named as an RSO, ARSO, or any of the other authorized individuals, does any of their additional future training for an additional type of use (ie “modality” or “category”) require a preceptor signature? If so, examples of how this should be done (eg for an RSO) should be provided.

6. “Plain language” requirement

- a. Section X. Plain Language (lines 2198-2200) states, “The NRC requests comment on the proposed rule with respect to the clarity and effectiveness of the language.” Overall, the proposed rule is well-written and well-organized. It could be shortened, and improved, by eliminating redundancies and consolidating related sections, eliminating identical or nearly identical passages appearing multiple times throughout the draft rule. A further improvement would be the inclusion of a detailed “executive summary”-style section summarizing, perhaps in a “bullet” format, the key changes introduced in the draft rule. This would be in place of the current one-paragraph Summary.

7. Additional general comments

- a. Elimination of the requirement to submit a second copy of the 313 application is excellent
- ~~b. Proposed changes to § 35.390 (b)(1)(ii)(G) and the current concept of AU approvals under the current § 35.390, 392, 394, and 396 remains confusing. As noted, why does NRC feel that there is a difference between parenteral administration of a beta-/gamma-emitting radiopharmaceutical versus an alpha-emitting radiopharmaceutical that is not already addressed in the licensing of this use? If NRC insists on separate T&E requirements for these groups, the following revisions are recommended in an effort to minimize confusion over these requirements:
 - ~~i. Eliminate the T&E requirements listed in Section 35.390;~~
 - ~~ii. Keep the T&E requirements listed in Sections 35.392 and 35.394 as proposed;~~
 - ~~iii. Change the T&E requirements listed in the proposed Section 35.396 to apply only for beta-/gamma-emitting radiopharmaceuticals;~~
 - ~~iv. Establish a new Section 35.398 to list the T&E requirements to apply only for alpha-emitting radiopharmaceuticals and allow an AU approved for Section 35.396 use to obtain approval for § 35.398 use with a three-case experience with alpha-emitting radiopharmaceuticals.~~~~
- c. Use of different sealed sources is a helpful change. However, licensees will have the need to easily access device registry documents. Can NRC provide access to copies of these registrations?
- d. The gamma-knife change to 7-year full inspections is also helpful.

Specific Comments - Significant

concentration of the *first* eluate after receipt of a generator to demonstrate compliance with paragraph (a) of this section.”
The proposed rule would require such a measurement after every elution, as noted earlier.

Pg 38 Lines 1155-1156 The phrase, “The maximum absorbed dose to any 5 contiguous cubic centimeters...,” should be changed to, “The **minimum** absorbed dose to the maximally exposed 5 contiguous cubic centimeters...”

Similar revisions are also suggested in the “Specific Comments - Minor” below.

Pg 39 Lines 1181-1182 It is suggested to revise this passage as follows.

2) adding a provision that would allow individuals identified as an AU, AMP, or ANP, on a medical license to be an RSO or an ASRSO not only on their current license, but also on a different medical license.

~~Pg 40 Lines 1202-1203 The phrase, “...is able to independently fulfill the radiation safety related duties as an RSO or ARSO,” should be changed to, “...has satisfactorily fulfilled the T&E requirements consistent with achieving a level of competency sufficient to function independently as an RSO or ARSO...”~~

~~As noted, similar revisions are also suggested in the “Specific Comments - Minor” below.~~

Pg 61 Lines 1852-1852 This sentence states the training must be provided by the device manufacturer or individuals certified by the device manufacturer. How will this requirement impact licensees? Will there be enough trainers for the number of unit operators? Will computer-based training be acceptable?

Pg 90 Line 2653 After this line, insert the following and renumber the items following this addition.

11. In § 35.15, redesignate paragraphs (c), (d), (e), (f), and (g) as paragraphs (d), (e), (f), (h), and (i), respectively, revise newly redesignated paragraphs (d) and (f), and add new paragraphs (c) and (g) to read as follows:

§ 35.15 Exemptions regarding Type A specific licenses of broad scope.

* * * * *

(c) The provisions of § 35.13(d);

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(d) The provisions of § 35.13(f) regarding additions to or changes in the areas of use at the addresses identified in the application or on the license;

* * * * *

(f) The provisions of § 35.14(b)(1) for an authorized user, an authorized nuclear pharmacist, an Associate Radiation Safety Officer, or an authorized medical physicist;

(g) The provisions of § 35.14(b)(2) for a temporary Radiation Safety Officer;

* * * * *

Pp 99-100 Lines 2944-2950 It is not clear what is meant at the end of this sentence by the phrase, "...any new material." Is this yet another use term that needs to be defined for its regulatory meaning as discussed in Item 3.b. in the General Comments above? It is uncertain, for example, what additional training an experienced, board-certified RSO would need. And if a non-board-certified RSO would need a preceptor statement to document this T&E?

Specific Comments - Minor

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|------|---------------|---|
| Pg 1 | Line 37 | Here and throughout the document, hyphens should be inserted in "compound" adjectives such as "medical use." |
| Pg 1 | Line 37 | The phrase, "...molybdenum contamination for each elution..." should be changed to, "...molybdenum-99 contamination for each generator elution..." |
| Pg 6 | Line 225 | The phrase, "...on the dose administered to the patient," should be changed to, "...on the radiation absorbed dose delivered to various tissues/structures of the patients body." |
| Pg 7 | Lines 230-231 | With the foregoing revision, this sentence should be revised as follows, "The ME criteria would include absorbed doses to normal tissues located outside of the treatment site as well as within the treatment site." |
| Pg 7 | Line 237 | The phrase, "...to convert..." should be changed to, "...with the conversion..." |
| Pg 8 | Line 261 | The phrase, "...the agency..." should be changed to the word, "regulators." |
| Pg 8 | Line 262 | The comma between the words, "training" and "as," should be deleted. |

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Pg 8	Line 267	The comma between the terms, “New York” and “in,” should be deleted.
Pg 8	Line 268	The comma between the terms, “Texas” and “in,” should be deleted.
Pg 8	Line 271	A comma should be inserted between the words, “stakeholders” and “to.”
Pg 11	Line 353	The comma between the words, “regulations” and “and,” should be deleted.
Pg 11	Line 372	Is the term, “noticed,” appropriate in the context in which it is being used?
Pg 11	Line 387	The phrase, “...these definitions...,” should be changed to, “...the definition of an ME...”
Pg 12	Line 399	The comma between the terms, “ACMUI” and “as,” should be deleted.
Pg 12	Line 401	The phrase, “...for distinguishing truly significant events from those related to deviations from the WD but otherwise clinically inconsequential.”
Pg 13	Lines 406-407	The phrase, “..., as there is no suitable clinically used dose metric available for judging the occurrence of MEs,” should be changed to, “..., as dose is generally not a reliable metric for identifying clinically significant MEs,” should be appended to the end of this sentence
Pg 13	Line 413	The comma between the terms, “brachytherapy” and “the,” should be deleted.
Pg 13	Line 421	The comma and the word, “and,” should be transposed.
Pg 14	Line 433	The phrase, “...public involvement in...,” should be changed to, “...for further public comment on...”
Pg 14	Line 433	The term, “regulation,” should be changed to, “MEs.”
Pg 14	Line 438	The phrase, “..., noted earlier...,” should be deleted.
Pg 14	Line 439	A hyphen should be inserted between the terms, “source strength” and “based.”
Pg 14	Lines 439-442	This sentence should be revised as follows, “The final report also included a quantitative consideration of the target site source distribution, the “octant approach,” for if the distribution of implanted sources was irregular enough (i.e., “bunched”) relative to the prescribed distribution to qualify as an ME.”

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Pg 14	Lines 442-443	The “dose-related ME criterion for the treatment site” should be specified.
Pg 14	Line 445	The word, “by,” should be changed to the phrase, “...in a...”
Pg 14	Line 447	The phrase, “...expressed criticism...,” should be changed to, “...criticized...”
Pg 14	Line 450	The comma between the words, “site” and “removed,” should be changed to the word, “and.”
Pg 14	Line 451	The comma between the words, “dose” and “was,” should be deleted.
Pg 15	Line 457	A comma should be inserted between the terms, “2012” and “to.”
Pg 15	Line 474	The comma between the words, “sources” and “for,” should be changed to the word, “and.”
Pg 15	Line 477	The comma between the words, “site” and “and,” should be deleted. A hyphen should be inserted between the words, “dose” and “based.”
Pg 15	Line 482	The term, “written directive,” should be changed to the abbreviation, “WD.”
Pg 16	Line 488	The comma between the terms, “ACMUI” and “for,” should be deleted.
Pg 16	Line 499	The phrase, “...the high variation in dose sometimes seen in doses...” should be changed to, “...the pronounced spatial variation in dose sometimes seen with ‘point’ sources (i.e., seeds)...”
Pg 16	Line 501	The phrase, “...the size of the normal tissues,...” should be changed to, “...the specified volume of the normal tissue affected,...”
Pg 17	Line 514	A hyphen should be inserted in the term, “60-day.”
Pg 17	Line 515	The phrase, “...come back...,” should be changed to, “...return to the treatment center...”
Pg 17	Line 524	The comma between the words, “sources” or “or,” should be deleted.

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		The comma between the closing parenthesis and the word, "A," should be deleted.
Pg 17	Line 529	A comma should be inserted between the words, "locations" and "results."
Pg 17	Line 531	Hyphens should be inserted in the terms, "0.5-sievert" and "50-rem."
Pg 18	Line 541	The comma at the end of this line should be deleted.
Pg 18	Line 543	A hyphen should be inserted in the term, "post-procedure."
Pg 18	Line 560	The phrase, "brachytherapy where...", should be changed to, "brachytherapy procedures, where..."
Pg 19	Line 591	The comma between the terms, "2008" and "with," should be deleted.
Pg 19	Line 593	Commas should be inserted before and after the phrase, "...if not corrected..."
Pg 20	Line 597	The term, "authorized individuals," should be changed to, "preceptors."
Pg 20	Lines 614-617	This sentence should be revised as follows, "The ACMUI advised that training of residents is a collective process and entails the collective judgment of an entire residency program faculty whereas preceptor attestation is an individual process."
Pg 20	Line 618	The comma between the terms, "2008" and "with," should be deleted.
Pg 22	Line 652	Here and elsewhere in the draft rule, a hyphen should be inserted between the words, "board" and "certified."
Pg 22	Line 680	The between the terms, "who" and "RSO," should be deleted.
Pg 22	Line 691	The phrase, "...or other service-provider sites...", should be inserted between the words, "hospitals" and "are."
Pg 24	Line 734	The phrase, "...at the time of administration," should be inserted at the end of the sentence ending with, "99m."
Pg 24	Line 737	The word, "several," should be changed to, "multiple."
Pg 25	Line 746	A period should be inserted at the end of this line.
Pg 25	Lines 753-760	Are there any relevant references which may be cited to support the statements in this paragraph?

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Pg 25	Line 756	The phrase, "...failed subsequent elutions," should be changed to, "...excessive Mo-99 concentrations in subsequent elutions."
Pg 25	Line 769	The term, "radioactive drugs," should be changed to, "radiopharmaceuticals."
Pg 25	Line 776	The word, "received," should be changed to, "undergone."
Pg 25	Line 777	The word, "radionuclides," should be changed to, "radionuclidic contaminants."
Pg 27	Line 804	The word, "vendors," is misspelled.
Pg 28	Line 857	The comma between the words, "event" and "is," should be deleted.
Pg 30	Line 908	The phrase, "...the high variation in dose sometimes seen in point doses...", should be changed to, "...the pronounced spatial variation in dose sometimes seen with 'point' sources (i.e., seeds)..."
Pg 31	Line 940	The semi-colon between the words, "issues" and "Section," should be changed to a colon.
Pg 32	Line 963	A period should be inserted at the end of this line.
Pg 33	Lines 989-990	Here and subsequently in the draft rule, the phrase, "by the NRC or Agreement State...", should be changed to, "...by the NRC or an Agreement State."
Pg 36	Line 1091	A comma should be inserted between the terms, "RSO" and "who."
Pg 37	Line 1118	Should the word, "allow," be changed to, "require"?
Pg 38	Lines 1147-1148	The phrase, "...include determining post implant source position verification and normal tissue dose assessment...", should be changed to, "...include performing post-implant source-position verification and normal-tissue dose assessment..."
Pg 38	Line 1154	The word, " minimum ," should be inserted between the words, "The" and " absorbed ."
Pg 38	Line 1166	A hyphen should be inserted in the term, "60-calendar day."
Pg 39	Line 1182	The comma between the terms, "ANP" and "on," should be deleted.

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- Pg 40 Line 1182 The comma between the words, “on” and “therefore,” should be changed to a semi-colon.
- Pg 40 Lines 1226-1228 This sentence (in particular, the phrase, “...same new medical license”) is confusing. It should be re-worded and clarified.
- ~~Pg 40 Lines 1279-1280 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- Pg 46 Line 1394 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 46 Lines 1406-1407 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- Pg 47 Line 1418 The word, “several,” should be changed to, “multiple.”
- Pg 48 Line 1453 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 48 Lines 1464-1465 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- Pg 51 Line 1557 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 51 Lines 1571-1572 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- Pg 53 Line 1598 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 53 Lines 1611-1612 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~

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- Pg 54 Line 1645 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 55 Lines 1661-1662 As above, the phrase, “...is able to independently fulfill the radiation safety related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties...”~~
- Pg 56 Lines 1707-1708 The phrase, “...to provide high confidence that...,” should be changed to, “...to ensure that...”
- Pg 57 Line 1736 Here and elsewhere, a hyphen should be inserted between the words, “single” and “discipline.”
- Pg 58 Line 1744 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 58 Lines 1755-1756 As above, the phrase, “...is able to independently fulfill the radiation safety related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties...”~~
- ~~Pg 58 Lines 1762-1763 As above, the phrase, “...is able to independently fulfill the radiation safety related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties...”~~
- Pg 60 Line 1816 Here and elsewhere, a hyphen should be inserted between the words, “photon” and “emitting.”
- Pg 60 Line 1820 The comma between the terms, “SSDR” and “however,” should be changed to a semi-colon.
- ~~Pg 61 Line 1862 The comma between the words, “training” and “could,” should be deleted.~~
- Pg 63 Line 1909 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- ~~Pg 63 Lines 1922-1923 As above, the phrase, “...is able to independently fulfill the radiation safety related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties...”~~
- Pg 64 Line 1924 The semi-colon between the words, “management” and “and,” should be deleted.

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Pg 64	Line 1961	The word, “have, “ between the words, “provide” and “criteria,” should be deleted.
Pg 65	Line 1971	The comma between the terms, “ME” and “an,” should be deleted.
Pg 65	Line 1981	The word, “radiation, should be deleted.
Pg 65	Line 1986	The comma at the end of this line should be changed to a period.
Pg 66	Line 1995	Here and elsewhere when used at an adjective, the term, “organ at risk,” should be changed to, “organ-at-risk.”
Pg 66	Line 2016	A hyphen should be inserted between the terms, “20” and “percent.”
Pg 67	Line 2037	The phrase, “...failed generators...,” should be changed to, “...out-of-tolerance generator elutions...”
Pg 67	Line 2044	The comma at the end of this line should be changed to a semi-colon.
Pg 67	Line 2045	The comma between the words, “notified” and “and,” should be changed to a semi-colon.
Pg 70	Line 2127	The phrase, “..., and, thus,...,” should be changed to, “...and thus...”
Pg 78	Line 2213	The word, “failures,” should be changed to, “deficiencies.”
Pg 79	Line 2242	The comma between the words, “regulations and “meet,” should be deleted.
Pg 82	Line 2336	The hyphen at the end of this line should be changed to a colon.
Pg 87	Line 2526	The hyphen at the end of this line should be changed to a colon.
Pg 91	Line 2695	The hyphen at the end of this line should be changed to a colon.
Pg 93	Line 2750	The hyphen at the end of this line should be changed to a colon.
Pp 93-94	Lines 2761-2765	This item is confusing (grammatically incomplete?) as written. It should be revised and clarified.
Pg 94	Line 2769	The word, “mean,” should be inserted between the words, “The” and “mean.”

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- Pg 94 Line 2771 The phrase, “The maximum absorbed dose to any 5 contiguous cubic centimeters...,” should be changed to, “The mean absorbed dose to the maximally exposed 5 contiguous cubic centimeters...”
- Pg 94 Line 2784 The hyphen at the end of this line should be changed to a colon.
- Pg 94 Line 2798 A comma should be inserted between the words, “examination” and “administered.”
- Pg 95 Line 2805 The hyphen at the end of this line should be changed to a colon.
- Pg 95 Line 2816 The hyphen at the end of this line should be changed to a colon.
- Pg 96 Line 2832 The hyphen at the end of this line should be changed to a colon.
- ~~Pg 96 Lines 2851-2852 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- ~~Pg 98 Lines 2901-2902 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- ~~Pg 99 Line 2929 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~
- Pg 105 Line 3108 The word, “or,” between the words, “Education” and “the,” should be changed to a comma.
- Pg 106 Line 3152 The hyphen at the end of this line should be changed to a colon.
- ~~Pg 106 Lines 3156-3157 As above, the phrase, “...is able to independently fulfill the radiation safety-related duties...,” should be changed to, “...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety-related duties...”~~

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Pg 106	Line 3169	The word, "or," between the words, "Education" and "the," should be changed to a comma.
Pg 107	Line 3183	The hyphen at the end of this line should be changed to a colon.
Pg 108	Line 3212	The hyphen at the end of this line should be changed to a colon.
Pg 108	Line 3219	The comma between the words, "characteristics" and "or."
Pg 108	Lines 3224-3225	As above, the phrase, "...is able to independently fulfill the radiation safety related duties..." should be changed to, "...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties..."
Pg 109	Line 3224	The word, "or," between the words, "Education" and "the," should be changed to a comma.
Pg 109-110	Lines 3274-3277	As above, the phrase, "...is able to independently fulfill the radiation safety related duties..." should be changed to, "...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties..."
Pg 110	Line 3290	The word, "or," between the words, "Education" and "the," should be changed to a comma.
Pg 111	Lines 3317-3318	As above, the phrase, "...is able to independently fulfill the radiation safety related duties..." should be changed to, "...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties..."
Pg 112	Line 3348	The hyphen at the end of this line should be changed to a colon.
Pg 112	Line 3361	The hyphen at the end of this line should be changed to a colon.
Pg 113	Line 3375	The hyphen at the end of this line should be changed to a colon.
Pg 113	Line 3380	The comma between the words, "dosages" and "and," should be deleted.
Pg 113	Line 3385	The comma between the words, "safely" and "and," should be deleted.

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- Pg 120 Line 3625 The hyphen at the end of this line should be changed to a colon.
- Pg 121 Line 3673 The hyphen at the end of this line should be changed to a colon.
- ~~Pg 121 Line 3678 As above, the phrase, "...is able to independently fulfill the radiation safety related duties...", should be changed to, "...satisfactorily fulfilled the T&E requirements consistent with being able to independently fulfill the radiation safety related duties..."~~
- Pg 122 Line 3692 The word, "or," between the words, "Education" and "the," should be changed to a comma.
- Pg 123 Line 3747 The hyphen at the end of this line should be changed to a colon.
- Pg 123 Line 3758 The comma between the words, "fraction" and "by," should be deleted.
- Pg 124 Line 3762 The hyphen at the end of this line should be changed to a colon.
- Pg 124 Line 3782 The hyphen at the end of this line should be changed to a colon.
- Pg 125 Line 3790 The phrase, "An absorbed dose...", should be changed to, "A mean absorbed dose..."
- Pg 125 Line 3794 The phrase, "An absorbed dose...", should be changed to, "A mean absorbed dose..."

NUCLEAR REGULATORY COMMISSION

10 CFR Parts 30, 32 and 35

RIN: 3150-AI63

[NRC-2008-0175]

**Medical Use of Byproduct Material - Medical Event Definitions, Training and Experience,
and Clarifying Amendments**

AGENCY: Nuclear Regulatory Commission.

ACTION: Proposed rule.

SUMMARY: The U. S. Nuclear Regulatory Commission (NRC or the Commission) is proposing to amend its medical use regulations related to medical event (ME) definitions for permanent implant brachytherapy; training and experience (T&E) requirements for authorized users (AU), medical physicists, Radiation Safety Officers (RSO), and nuclear pharmacists; consideration of Ritenour Petition (PRM-35-20) to “grandfather” certain experienced individuals for T&E requirements; measuring molybdenum contamination for each elution and reporting of failed breakthrough tests; allowing Associate Radiation Safety Officers (ARSO) to be named on a medical license; and several minor clarifications.

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DATES: Submit comments by **[INSERT DATE 90 DAYS AFTER PUBLICATION IN THE FEDERAL REGISTER]**. Submit comments specific to the information collections aspects of this proposed rule by **[INSERT DATE 30 DAYS AFTER PUBLICATION IN THE FEDERAL REGISTER]**. Comments received after these dates will be considered if it is practical to do so, but the NRC is able to assure consideration only for comments received on or before these dates.

ADDRESSES: You may access information and comment submissions related to this proposed rule, which the NRC possesses and are publicly available, by searching on <http://www.regulations.gov> under Docket ID NRC-2008-0175. You may submit comments by any one of the following methods (unless this document describes a different method for submitting comments on a specific subject):

- **Federal rulemaking Web site:** Go to <http://www.regulations.gov> and search for Docket ID NRC-2008-0175. Address questions about NRC dockets to Carol Gallagher, telephone 301-492-3668, e-mail Carol.Gallagher@nrc.gov.
- **E-mail comments to:** Rulemaking.Comments@nrc.gov. If you do not receive an automatic e-mail reply confirming receipt, then contact us directly at 301-415-1677.
- **Fax comments to:** Secretary, U.S. Nuclear Regulatory Commission at 301-415-1101.
- **Mail comments to:** Secretary, U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, ATTN: Rulemakings and Adjudications Staff.
- **Hand deliver comments to:** 11555 Rockville Pike, Rockville, Maryland 20852, between 7:30 a.m. and 4:15 p.m. (Eastern Time) Federal workdays; telephone: 301-415-1677.

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79 For additional direction on accessing information and submitting comments, see
80 “Accessing Information and Submitting Comments” in the “SUPPLEMENTARY INFORMATION
81 section of this document.

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85 **FOR FURTHER INFORMATION CONTACT:** Neelam Bhalla, Office of Federal and State
86 Materials and Environmental Management Programs, U.S. Nuclear Regulatory Commission,
87 Washington, DC 20555-0001, telephone: 301-415-6843, e-mail: neelam.bhalla@nrc.gov.

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91 **SUPPLEMENTARY INFORMATION:**

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I. Accessing Information and Submitting Comments

A. Accessing Information

Please refer to Docket ID NRC-2008-0175 when contacting the NRC about the availability of information for this proposed rule. You may access information related to this proposed rule, which the NRC possesses and are publicly available, by any of the following methods:

- **Federal Rulemaking Web Site:** Go to <http://www.regulations.gov> and search for Docket ID NRC-2008-0175.
- **NRC's Agencywide Documents Access and Management System (ADAMS):**

You may access publicly available documents online in the NRC Library at <http://www.nrc.gov/reading-rm/adams.html>. To begin the search, select “[ADAMS Public Documents](#)” and then select “[Begin Web-based ADAMS Search](#).” For problems with ADAMS, please contact the NRC’s Public Document Room (PDR) reference staff at 1-800-397-4209, 301-415-4737, or by e-mail to pdr.resource@nrc.gov. The ADAMS accession number for each document referenced in this document (if that document is available in ADAMS) is provided the first time that a document is referenced.

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- **NRC's PDR:** You may examine and purchase copies of public documents at the NRC's PDR, Room O1-F21, One White Flint North, 11555 Rockville Pike, Rockville, Maryland 20852.

B. Submitting Comments

Please include Docket ID NRC-2008-0175 in the subject line of your comment submission, in order to ensure that the NRC is able to make your comment submission available to the public in this docket.

The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions at <http://www.regulations.gov> as well as enter the comment submissions into ADAMS. The NRC does not routinely edit comment submissions to remove identifying or contact information.

If you are requesting or aggregating comments from other persons for submission to the NRC, then you should inform those persons not to include identifying or contact information that they do not want to be publicly disclosed in their comment submission. Your request should state that the NRC does not routinely edit comment submissions to remove such information before making the comment submissions available to the public or entering the comment submissions into ADAMS.

II. Background

The NRC published a final rule in the *Federal Register* on April 24, 2002 (67 FR 20250), that revised the medical use regulations in 10 CFR part 35 in their entirety. The T&E requirements in 10 CFR part 35 were further revised through an additional rulemaking published in the *Federal Register* on March 30, 2005 (70 FR 16336).

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199 In implementing the current regulations in 10 CFR part 35, the NRC staff, stakeholders,
200 and the Advisory Committee on the Medical Uses of Isotopes (ACMUI) have identified
201 numerous issues that need to be addressed through the rulemaking process. As a result, the
202 NRC is proposing to amend its regulations in part 35 to address these issues. The proposed
203 amendments include: revising the preceptor attestation requirements, allowing ARSOs to be
204 named on a medical use license, requiring increased frequency of testing for measuring
205 molybdenum-99 (Mo-99) concentration in a Mo-99/technetium-99m (Tc-99m) generator,
206 requiring reporting of failed tests of a Mo-99/Tc-99m generator and failed strontium-82 (Sr-82)
207 and strontium-85 (Sr-85) tests of a rubidium-82 (Rb-82) generator, extending the 5-year
208 inspection frequency for a gamma stereotactic radiosurgery unit to 7 years, and several
209 clarifying amendments.

210 In addition, the proposed rule would address issues that were raised in a petition for
211 rulemaking (PRM) (PRM-35-20, ADAMS Accession No. ML062620129) filed by E. Russell
212 Ritenour, Ph.D., on behalf of the American Association of Physicists in Medicine (AAPM) on
213 September 13, 2006. The petition requested that the training requirements for experienced
214 RSOs and medical physicists in 10 CFR 35.57 be amended to recognize board certified
215 physicists and RSOs as “grandfathered” for the modalities that they practiced as of October 24,
216 2005. This issue is discussed in greater detail in Section III, Petition for Rulemaking PRM-35-
217 20, of this document.

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220 Finally, the proposed rule would modify the written directive (WD) requirements in
221 10 CFR 35.40 and the ME reporting in 10 CFR 35.3045 to establish separate ME reporting
222 criteria for permanent implant brachytherapy.

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224 Currently, the ME criteria for brachytherapy implants in 10 CFR 35.3045, “Report and
225 Notification of a Medical Event,” are based on the dose administered to the patient. The
226 proposed amendment would establish separate ME criteria for permanent implant

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229 brachytherapy in terms of the total source strength administered (activity-based) rather than the
230 dose delivered (dose-based). The ME criteria would also include absorbed doses to normal
231 tissues located outside of the treatment site and within the treatment site. The proposed
232 amendments are based on the staff recommendations contained in SECY-12-0053
233 “Recommendations on Regulatory Changes for Permanent Implant Brachytherapy Programs,”
234 (ADAMS Accession No. ML12072A306).

235 NRC previously published a proposed rule to revise ME definitions for permanent
236 implant brachytherapy in the *Federal Register* on August 6, 2008 (73 FR 45635) for public
237 comment. The majority of commenters were in agreement to convert the ME criteria from
238 dose-based to activity-based. However, during late summer and early fall of 2008, a substantial
239 number of MEs involving permanent implant brachytherapy were reported to the NRC. Based on
240 the circumstances involving the MEs reported in 2008, the staff re-evaluated the previously
241 published proposed rule and developed a re-proposed rule.

242 In SECY-10-0062, “Reproposed Rule: Medical Use of Byproduct Material –
243 Amendments/Definitions,” dated May 18, 2010, (ADAMS Accession No. ML100890086) the staff
244 requested the Commission to publish the revised proposed rule for public comment. Prior to
245 Commission voting on the re-proposed rule, a Commission briefing was held on the re-proposed
246 rule on July 8, 2010. The presenters included a member of the ACMUI, a representative from the
247 Organization of Agreement States (OAS), a physician from the American Brachytherapy Society,
248 the National Director of the Radiation Oncology Program, Department of Veterans Affairs, a
249 representative from the American Association of Physicists in Medicine (AAPM), and a
250 representative from Us-TOO (a support group for prostate cancer patients). The presenters
251 urged the Commission not to publish the re-proposed rule as developed. They believed that MEs
252 should be based on events of potential clinical significance and recommended that the
253 NRC seek stakeholder input in revising this rule.

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256 In Staff Requirements Memorandum (SRM) SECY-10-0062, dated August 10, 2010,
257 (ADAMS Accession No. ML102220233) the Commission disapproved the staff's
258 recommendation to publish the re-proposed rule and directed the staff to work closely with the
259 ACMUI and the broader medical and stakeholder community to develop ME definitions that
260 would protect the interests of patients and allow physicians the flexibility to take actions that
261 they deem medically necessary, while continuing to enable the agency to detect failures in
262 process, procedure, and training, as well as any misapplication of byproduct materials by AUs.
263 The SRM also directed the staff to hold a series of stakeholder workshops to discuss issues
264 associated with the ME definitions.

265 Following Commission direction, the NRC conducted two workshops in the summer of
266 2011. These facilitated workshops were held in New York, New York, in June 2011 and in
267 Houston, Texas, in August 2011. The NRC staff also requested the ACMUI to prepare a report
268 on ME definitions for permanent implant brachytherapy. In February 2012, the ACMUI
269 submitted its final revised report to NRC. The staff used the recommendations in the ACMUI
270 revised final report, along with the substantial input from stakeholders to develop the
271 recommendations in SECY-12-0053 which provided the regulatory basis for the ME definitions
272 in this proposed rule.
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III. Petition for Rulemaking PRM-35-20

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279 The NRC has incorporated into this proposed rulemaking the resolution of a petition for
280 rulemaking (PRM-35-20) filed by E. Russell Ritenour, Ph.D. (the petitioner), dated September
281 10, 2006, on behalf of the AAPM. Notice of receipt and a request for comments on this petition
282 was published in the *Federal Register* on November 1, 2006 (71 FR 64168).

283 The petitioner requested that 10 CFR 35.57, "Training for experienced Radiation Safety
284 Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear
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288 pharmacist, and authorized nuclear pharmacist,” be revised to recognize: 1) medical physicists
289 certified by either the American Board of Radiology or the American Board of Medical Physics on
290 or before October 24, 2005, as “grandfathered” for the modalities that they practiced as of
291 October 24, 2005 independent of whether or not a medical physicist was named on an NRC or
292 an Agreement State license as of October 24, 2005, and 2) all diplomates certified by the
293 named boards in former 10 CFR Subpart J, which was removed from 10 CFR part 35 in a
294 rulemaking dated March 30, 2005 (70 FR 16336), for RSOs who have relevant timely work
295 experience even if they have not been formally named as an RSO. The petitioner believed that
296 these individuals should be grandfathered as RSOs by virtue of certification providing the
297 appropriate preceptor statement is submitted. The NRC received 168 comments from
298 professional organizations and individuals on the petition. The majority of the commenters
299 supported the petition.

300 The NRC reviewed the petitioner’s request and comments received on the petition and
301 concluded (73 FR 27773, May 14, 2008) that revisions made to the regulations in 2005 may
302 have inadvertently affected a group of board certified professionals insofar as they may now
303 have to use the alternate pathway option to demonstrate that they meet the T&E requirements
304 in 10 CFR part 35 rather than the certification pathway for recognition on an NRC license as an
305 RSO or an authorized medical physicist (AMP). Therefore, the NRC concluded that the issues
306 raised in the petition would be considered in the rulemaking process if a regulatory basis could
307 be developed to support a rulemaking.

308 In October 2008, the NRC staff sent letters to all of the certifying boards whose
309 certification processes are presently recognized by the NRC and to certifying boards previously
310 named in the former 10 CFR part 35 Subpart J whose certification processes are not presently
311 recognized by the NRC. The staff asked each organization to provide the number and
312 percentage of its currently active diplomates who are not grandfathered under 10 CFR 35.57, by

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315 virtue of not being named on a license or permit, and who are now or may in the future be
316 seeking to be named as an RSO, AMP, AU, or authorized nuclear pharmacist (ANP) on an NRC
317 or Agreement State medical use license. It is these individuals who might be negatively impacted
318 by the T&E grandfathering provisions of the current medical use rule. Based on the responses,
319 the NRC estimates that as many as 10,000 board certified individuals may have been affected by
320 the 2005 T&E rulemaking.

321 This proposed rule, in response to the petition, would amend § 35.57 to recognize all
322 individuals that were previously certified by boards recognized under the previous Subpart J as
323 RSOs, teletherapy or medical physicists, AMPs, AUs , nuclear pharmacists, and ANPs for the
324 modalities that they practiced as of October 24, 2005. The staff believes that these individuals
325 should be eligible for grandfathering for the modalities that they practiced as of October 24,
326 2005 and that their previously-acceptable qualifications for authorized status should continue to
327 be adequate and acceptable from a health and safety standpoint such as to allow them to
328 continue to practice using the same modalities.

329 The petitioner, in its support for “grandfathering” the RSOs who have relevant work
330 experience and were not formally named on NRC or Agreement State licenses or permits as an
331 RSO, stated that these individuals will be required to provide preceptor attestations. In this
332 proposed rulemaking, the NRC is eliminating the requirement for preceptor attestations for all
333 individuals certified by NRC recognized boards. The NRC believes that attestations are not
334 necessary in this particular situation because the provisions of § 35.59, Recentness of training,
335 require that the T&E must have been obtained within the 7 years preceding the date of
336 application, or the individual must have had related continuing education and experience since
337 the required T&E was completed. The “grandfathered” individuals would fall under the
338 provisions of § 35.59 and would need to provide evidence of continuation of education and
339 experience. Therefore, staff believes that preceptor attestations are not warranted for these

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342 “grandfathered” individuals so long as the provisions of § 35.59 are met and the individual
343 requests authorizations only for the modalities the individual practiced as of October 24, 2005.

IV. Discussion

A. What Action is the NRC taking?

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351 In implementing the current regulations in 10 CFR part 35, the NRC staff, stakeholders,
352 and the ACMUI identified numerous issues that need to be addressed through the rulemaking
353 process. The proposed revisions would clarify the current regulations, and provide greater
354 flexibility to licensees without compromising patient, worker, and public health and safety. The
355 proposed amendments include:

- 356 a. Adding separate ME definitions for permanent implant brachytherapy.
- 357 b. Amending preceptor attestation requirements.
- 358 c. Extending grandfathering to certain certified individuals (Ritenour petition) discussed
359 in Section III, Petition for Rulemaking (PRM-35-20), of this document.
- 360 d. Allowing ARSOs to be named on a medical use license.
- 361 e. Requiring increased frequency of testing to measure Mo-99m breakthrough.
- 362 f. Requiring reporting and notification of failed Mo-99/Tc-99m and Sr-82/Rb-82
363 generators.
- 364 g. Additional issues and clarifications which are discussed in Section V, Discussion of
365 Proposed Amendments by Section, of this document.

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369 Early public input on this proposed rule was solicited through various mechanisms. For
370 certain non-complex amendments the NRC posted preliminary draft rule text (ADAMS
371 Accession No. ML111390420) on the website, regulations.gov, for comment for 75 days. The
372 availability of the draft rule language was noticed in the *Federal Register* on May 21, 2011 (76
373 FR 29171). The NRC received 10 comment letters which are also posted on the

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376 regulations.gov website under Docket I.D. NRC-2008-0175. The NRC staff reviewed the
377 comments and considered them in developing the proposed rule text.

378 The proposed amendments and preliminary draft rule text were also discussed at the
379 two transcribed facilitated public workshops that were conducted in New York City, New York,
380 on June 20-21, 2011, (ADAMS Accession No. ML111930470) and in Houston, Texas, on
381 August 11-12, 2011, (ADAMS Accession No. ML112900094). The purpose of the workshops
382 was to solicit key stakeholder input on topics associated with definition of an ME including the
383 requirements for reporting and notifications of MEs for permanent implant brachytherapy, and
384 on other medical issues that are being considered in the proposed rulemaking. These
385 workshops were initiated as a result of the Commission's direction to staff in SRM-SECY-10-
386 0062 to work closely with the ACMUI and the medical community to develop event definitions
387 that would protect the interests of patients. The Commission also directed that these definitions
388 should allow physicians the flexibility to take actions that they deem medically necessary, while
389 preserving the NRC's ability to detect misapplications of radioactive material and failures in
390 process, procedure and training. The panelists for the workshops included representation from
391 the ACMUI, Agreement States, professional societies, and a patients' rights advocate.

392 The major proposed revisions are:

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394 **a. Adding separate ME definitions for permanent implant brachytherapy.**

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396 The proposed rule would establish separate ME definitions and reporting requirements
397 for permanent implant brachytherapy programs. As explained in Section II, Background, of this
398 document, the proposed amendments are based on the recommendations developed in close
399 cooperation with the ACMUI, as well as with substantial input from various stakeholders.

400 During its meeting in March 2004, the ACMUI recognized the existing inadequacy of
401 defining MEs with regard to permanent implant brachytherapy. The ACMUI expressed that for
402 these implants, the ± 20 percent variance from the prescription criterion in the existing rule was

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405 only appropriate if both the prescription and the variance could be expressed in units of activity,
406 rather than in units of dose, as there is no suitable clinically used dose metric available for
407 judging the occurrence of MEs. In June 2005, the ACMUI recommended that new language
408 should be developed to define MEs related to permanent implant brachytherapy.

409 In SECY-05-0234, “Adequacy of Definitions in 10 CFR 35.3045, and
410 Communicating Associated Risks to the Public,” dated December 27, 2005, (ADAMS Accession
411 No. ML041620583) based on recommendations received from the ACMUI, the staff
412 recommended that for permanent implant brachytherapy, the Commission approve the staff’s
413 plan to revise the ME definitions and the associated requirements for WDs to be activity-based,
414 instead of dose-based. In SRM-SECY-05-0234, dated February 15, 2006, (ADAMS Accession
415 No. ML060460594) the Commission directed the staff to proceed directly with the development of
416 a proposed rule to modify both the WD requirements in 10 CFR 35.40(b)(6) and the ME reporting
417 requirements in 10 CFR 35.3045 for permanent implant brachytherapy medical use, to convert
418 from dose-based to activity-based ME criteria.
419

420 As discussed in Section II, Background, of this document, a proposed rule was published
421 in the *Federal Register* on August 6, 2008, and because of the substantial number of MEs
422 reported in 2008, the staff submitted a re-proposed rule to the Commission for consideration.
423 However, the Commission disapproved the staff’s recommendations and directed the staff to
424 work closely with the ACMUI and the broader medical and stakeholder community to develop
425 ME definitions and to hold a series of stakeholder workshops to discuss issues associated with
426 the MEs.

427 The ACMUI Permanent Implant Brachytherapy Subcommittee (PIBS) issued a report,
428 with recommendations, which was unanimously approved by the ACMUI at its October 20, 2010
meeting (ADAMS Accession No. ML103540385). The PIBS report included the caveat that it
was to be considered as an interim report that might be revised in the future in response to

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431 additional input, such as that expected to be received from stakeholders at the then-upcoming
432 public workshops. The ACMUI meeting, in April 2011, was devoted to issues associated with
433 the ME definition and was webcast, providing an opportunity for public involvement in this issue.

434 The ACMUI final report, which revised the earlier interim report, on prostate
435 brachytherapy regulation was provided to the NRC following the ACMUI October 18, 2011,
436 teleconference public meeting (ADAMS Accession No. ML11292A139). The final report
437 reflected the principal positions expressed and recommendations provided by participants
438 during the NRC public workshops, noted earlier, in particular, the recommendation to change
439 from dose-based ME criteria for the treatment site to source-strength based criteria. The final
440 report included a quantitative metric, the “octant approach,” for determining that a distribution of
441 implanted sources was irregular enough (i.e., demonstrating “bunching”) to consider the
442 procedure as an ME. The final report also included a dose-related ME criterion for the
443 treatment site.

444
445 However, by letter to the Chairman of the ACMUI dated November 30, 2011 (ADAMS
446 Accession No. ML11341A051), the American Society for Radiation Oncology (ASTRO)
447 expressed criticism of the ACMUI final report. ASTRO considered the ME definition
448 recommended by the ACMUI to be complex, difficult to regulate, and likely to cause confusion in
449 practice. Consequently, a revised final report (ADAMS Accession No. ML12038A279) that
450 simplified the ME criteria for the treatment site, removed the “octant approach” and direct
451 reference to absorbed dose, was issued by the PIBS. The revised final report was, with minor
452 modification, approved by the ACMUI during its February 7, 2012 teleconference public meeting
453 and was subsequently, in a letter to the Chairman of the ACMUI (ADAMS Accession No.
454 ML12044A358), characterized by ASTRO as an improvement.

The staff used the recommendations in the ACMUI revised final report, along with the
substantial input from stakeholders gathered in the two facilitated public workshops and the

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457 three ACMUI public meetings in 2011 and early 2012 to develop the recommendations
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459 conveyed to the Commission on April 6, 2012 in SECY-12-0053. In a Commission meeting held
460 April 24, 2012, (ADAMS Accession No. ML121116A294) participating representatives from the
461 ACMUI, from ASTRO, and from the American Brachytherapy Society (ABS) endorsed the
462 recommendations for modification of the requirements in 10 CFR 35.40 and 35.3045 that are
463 contained in SECY-12-0053.

464 The endorsement from the ACMUI representative was unconditional. However, the
465 endorsements from the ASTRO and ABS representatives came with the suggestion that one of
466 the criteria for ME reporting, dealing with excessive dose to normal tissue structures within the
467 treatment site, be eliminated. The NRC decided to retain this ACMUI-recommended ME
468 reporting criterion for normal tissue structures located within the treatment site because there
469 needs to be some form of ME reporting criterion for overdosing of normal tissue structures
470 located within the treatment site.

471 The ACMUI recommendations, as approved by the Commission in SRM-SECY-12-0053,
472 “Recommendations on Regulatory Changes for Permanent Implant Brachytherapy Programs,”
473 (ADAMS Accession No. ML122260211) are applicable to all permanent implant brachytherapy
474 procedures utilizing radioactive sources, for all treatment sites.

475 Consistent with the ACMUI recommendations, all of the proposed ME criteria reflect
476 circumstances in which there is actual or potential harm to a patient resulting from a ME. The
477 proposed ME criteria are primarily source-strength based for the treatment site, and dose based
478 for the absorbed dose to normal tissues. The proposed ME criteria for permanent implant
479 brachytherapy are:

480 1) For the treatment site (documented in the pre-implantation portion of the WD), a ME
481 has occurred if 20 percent or more of the implanted sources documented in the post-
482 implantation portion of the written directive are located outside of the intended implant location.

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485 In supporting this recommendation, NRC believes that source strength/positioning is the
486 measurable metric/surrogate for dose, as related to harm/potential harm for permanent
487 brachytherapy implants MEs. The 20 percent variance limit (from physician intention) is
488 consistent with the recommendation of the ACMUI, for all medical uses of byproduct material as
489 described in SECY 05-0234.

490 2) For normal-tissue structures, a ME has occurred if: a) For structures located outside
491 of the treatment site (such as the bladder or rectum in prostate implants as an example), the
492 dose to the maximally exposed 5 contiguous cubic centimeters of tissue exceeds 150 percent of
493 the absorbed dose prescribed to the treatment site in the pre-implantation portion of the WD; or
494 b) For intra-target normal structures, the maximum absorbed dose to any 5 contiguous cubic
495 centimeters of tissue exceeds 150 percent of the dose the tissue would have received based on
496 the approved pre-implant dose distribution.

497 The size of the normal tissue, 5 cubic centimeters, is based on the ACMUI report. In
498 their recommendation, the ACMUI stated that the 5 cubic centimeters contiguous dose-volume
499 specification avoids the high variation in dose sometimes seen in point doses and has literature
500 to support it being a relevant quantity for toxicity. In this proposed rule, NRC is specifically
501 inviting comments on the selection of the size of the normal tissues, located both outside and
502 within the treatment site in defining MEs.

503 The proposed rule specifies that these dose determinations must be made within 60
504 days from the date the treatment was administered unless accompanied by written justification
505 about patient unavailability. NRC believes that 60 days provides adequate time to make
506 implanted source location and dose assessments to determine if a ME has occurred. The
507 AAPM, in its Task Group Report 137, entitled, "AAPM recommendations on dose prescription
508 and reporting methods for permanent interstitial brachytherapy for prostate cancer,"
509 recommends that post-implant dosimetry for iodine-125 implants should be performed at 1

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512 month (plus or minus 1 week) after the procedure. For palladium-103 and cesium-131 implants,
513 it recommends that post-implant dosimetry be performed at 16 (plus or minus 4) days and 10
514 (plus or minus 2) days, respectively. The 60 day time limit is also consistent with the ACMUI
515 recommendation. The NRC recognizes that some patients may not be able to come back for
516 the dose assessment, and the proposed rule addresses that concern by adding “unless
517 accompanied by written justification about patient unavailability.”

518 Because of this dose-based ME criterion for organs and tissues other than the treatment
519 site, there is an implicit operational requirement for post-implant imaging, as strongly
520 recommended during the public workshops and as practiced in most clinical facilities.

521 3) A ME has occurred if a treatment involves: a) Using the wrong radionuclide; b)
522 Delivery to the wrong patient or human research subject; c) Source(s) implanted directly into
523 the wrong site or body part, i.e., into other (distant from the treatment site) locations; d) Using
524 leaking sources, or e), A 20 percent or more error in calculating the total source strength
525 documented in the pre-implantation WD (+/- 20% is used for the ME threshold for source
526 strength variance because +/- 10% is considered too close to the actual variance associated
527 with this quantity in clinically acceptable implant procedures).

528 Note that the criterion related to sources implanted directly into the wrong site or body
529 part, i.e., into other (distant from the treatment site) locations results in the occurrence of a ME.
530 This criterion directly reflects an ACMUI recommendation. Although the current regulation has a
531 0.5 sievert (50 rem) organ/tissue dose threshold for ME declaration, the localized dose
532 associated with even one misplaced source far exceeds the 0.5 Sievert (50 rem) dose
533 threshold. Therefore, the recommended regulation is not more restrictive than the current
534 regulation.

535 The current WD requirements for manual brachytherapy in § 35.40(b)(6) primarily reflect
536 requirements associated with temporary implant brachytherapy medical use. The WD

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539 requirements in § 35.40 would be amended to establish separate WD requirements appropriate
540 for permanent implant brachytherapy. The WD for permanent implant brachytherapy would
541 consist of two portions: the first portion of the WD would be prepared before the implantation,
542 and the second portion of the WD would be completed after the procedure, but before the patient
543 leaves the post procedure recovery area. For permanent implant brachytherapy, the
544 WD portion prepared before the implantation would require documentation of the treatment site,
545 the radionuclide, the intended absorbed dose to the treatment site and the corresponding
546 calculated source strength to deliver that dose. If the treatment site has normal tissues located
547 within it, the WD would also require documentation of the expected absorbed dose to any 5
548 contiguous cubic centimeter of normal tissue as determined by the AU. The post-implantation
549 portion of the WD would require the documentation of the number of sources implanted, the
550 total source strength implanted, the signature of an AU for § 35.400 uses for manual
551 brachytherapy, and the date. It would not require the documentation of dose to the treatment
552 site.

553 Through the ACMUI and the information gained at the workshops, NRC understands that
554 these implants must allow final WD documentation based on the medical situation encountered
555 during the surgical procedure. Therefore, in defining a ME involving the treatment site, the
556 criterion is based on the percentage of implanted sources documented in the post- implantation
557 portion of the WD that are outside of the treatment site, and not based on a comparison of the
558 implanted total source strength to the calculated total source strength documented in the pre-
559 implantation portion of the WD. This proposed definition differs from the ME definition for all
560 other brachytherapy where the dose comparisons are made with what was prescribed in the WD
561 prepared/revised before the procedure.

562 Conforming changes would be made to § 35.41 “Procedures for administrations
563 requiring a written directive” to include permanent implant brachytherapy. Currently, in this

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566 section, there is no requirement that a licensee determine that an administered dose or dosage
567 has met a ME criterion defined in § 35.3045. The ME reporting criteria are defined in § 35.3045,
568 but the current regulations do not require that a licensee have procedures to make that
569 determination. This section would be amended to require that a licensee include procedures for
570 determining if a ME has occurred. For permanent implant brachytherapy, this section would
571 also be amended to require that a licensee develop additional procedures to include an
572 evaluation of the placement of sources as documented in the completion portion of the WD, dose
573 assessments to normal tissues located near and within the treatment site, and procedures that
574 these assessments be made within 60 days from the date the treatment was performed.

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b. Amending preceptor attestation requirements.

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The current regulations in 10 CFR part 35 provide three pathways for individuals to satisfy T&E requirements to be approved as an RSO, AMP, ANP, or AU. These pathways are:

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582 1) Approval of an individual who is certified by a specialty board whose certification process has
583 been recognized by the NRC or an Agreement State (certification pathway); 2) Approval based
584 on an evaluation of an individual's T&E (alternate pathway); or 3) Identification of an individual's
585 approval on an existing NRC or Agreement State license.

586 Under both the certification and the alternate pathway, an individual seeking authorization
587 for medical byproduct material must obtain written attestation signed by a preceptor with the
588 same authorization. The attestation must state that the individual has satisfactorily completed
589 the necessary T&E requirements and has achieved a level of competency sufficient to function
590 independently in the position for which authorization is sought.

591 During a briefing held on April 29, 2008, with the Commission, the ACMUI recommended
592 that the attestation requirements be revised. The ACMUI expressed concern that the existing
593 requirements have had unintended consequences that if not corrected would impact the

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596 availability of authorized individuals; i.e., there was likely to be a shortage of authorized
597 individuals to provide medical care as a result of the reluctance of authorized individuals to sign
598 preceptor attestations. The ACMUI recommended that attestations be eliminated for the board
599 certification pathway. In the ACMUI's view, by meeting the board requirements, a curriculum
600 and a body of knowledge can be defined, and progress toward meeting defined requirements
601 can be measured. A board certification indicates that the T&E requirements have been met, and
602 the Maintenance of Certification provides ongoing evidence of current knowledge. Therefore, the
603 ACMUI argued that an additional attestation for the board certified individuals was superfluous.

604 The ACMUI also recommended that the attestation requirements associated with the
605 alternate pathways be modified to delete the requirement for an attestation of an individual's
606 radiation safety-related-competency being sufficient to function independently as an authorized
607 person for the medical uses being requested. The reason for the recommendation was the
608 ACMUI believed that signing an attestation of competence results in a perceived risk of personal
609 liability on the part of the individual signing the attestation and that preceptors are reluctant to
610 accept this risk.

611 In addition, the ACMUI recommended the attestation submitted under the alternate
612 pathway be considered acceptable if provided by a residency program director representing a
613 consensus of an authoritative group, irrespective of whether the program director personally met
614 the requirements for authorized status. The ACMUI advised that training of residents is a
615 collective process and entails the collective judgment of an entire residency program faculty.
616 Whereas preceptor attestation is an individual process, and an individual preceptor typically
617 would provide only a small portion of the T&E.

618 Following the April 29, 2008, meeting, in a Staff Requirements Memorandum (SRM)
619 dated May 15, 2008, entitled "Meeting with Advisory Committee on the Medical Uses of
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623 Isotopes (ACMUI), 1:30 p.m., Tuesday April 29, 2008,” (ADAMS Accession No. ML081360319)
624 the Commission directed the staff to work with the ACMUI and the Agreement States to provide
625 recommendations to the Commission with regard to amending the NRC's requirements for
626 preceptor attestation for both board certified individuals and for individuals seeking authorization
627 via the alternate pathway. The staff was also directed to consider additional methods, such as
628 the attestation being provided by consensus of an authoritative group.

629 Following both consideration of the position of the ACMUI, which the staff determined
630 was clear and consistent with its long-held position on this issue, and interactions with Regional
631 NRC staff and the Agreement States, the staff provided its recommendations on this issue to the
632 Commission on November 20, 2008, in SECY-08-0179, “Recommendations on Amending
633 Preceptor Attestation Requirements in 10 CFR Part 35, Medical Use of Byproduct Material”
634 (ADAMS Accession No. ML083170176). The staff recommended that the Commission approve
635 development of the following modifications to the 10 CFR part 35 attestation requirements: 1)
636 eliminate the attestation requirement for individuals seeking authorized status via the board
637 certification pathway; 2) retain the attestation requirement for individuals seeking authorized
638 status via the alternate pathways; however, replace the text stating that the attestation
639 demonstrates that the individual “has achieved a level of competency to function independently”
640 with alternative text such as “has demonstrated the ability to function independently” to fulfill the
641 radiation-safety-related duties required by the license; and 3) accept attestations from residency
642 program directors, representing consensus of residency program faculties as long as at least one
643 member of the residency program faculty is an authorized individual in the same category
644 as that requested by the applicant seeking authorized status.

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646 In an SRM dated January 16, 2009, to SECY-08-0179, (ADAMS Accession No.
647 ML090160275), the Commission approved these recommendations and directed the staff to

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650 develop the proposed rule language for the attestation requirements for the alternate pathway in
651 concert with the ACMUI and the Agreement States.

652 The proposed changes to remove the attestations requirement for board certified
653 individuals were broadly supported during the public workshops conducted in the summer of
654 2011. The panelists (which included members of the ACMUI and the Agreement States) at the
655 workshops recommended that the NRC should remove the requirement for attestation for board
656 certified individuals. They believed that board certification coupled with the recentness of
657 training requirement should be sufficient for the regulator's needs. With regard to the language of
658 attestation (for the alternate pathway), they believed that the preceptors should not be attesting
659 to someone's competency; rather, they should be attesting to the individual's T&E necessary to
660 carry out one's responsibility independently. At the April 2011 ACMUI meeting,
661 the ACMUI advised that the attestation language should be revised to say that the individual has
662 received the requisite T&E in order to fulfill the radiation safety-related duties required by the
663 licensee. The proposed rule language reflects this approach.

664 The proposed rule would amend T&E requirements in multiple sections of 10 CFR part
665 35 with regard to the attestation requirements in accordance with the staff's recommendations in
666 SECY-08-0179.
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673 **c. Extending grandfathering to certain certified individuals (Ritenour petition).**

674 The petition is discussed in Section III, Petition for Rulemaking (PRM-35-20), of this
675 document.
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677 **d. Allowing ARSOs to be named on a medical use license.**

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679 Currently, § 35.24(b) requires a licensee's management to appoint an RSO, who agrees
680 in writing to be responsible for implementing the radiation protection program. However, the
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684 regulations in 10 CFR part 35 do not allow the naming of more than one permanent RSO on a
685 license.

686 During an ACMUI meeting in June 2007 (ADAMS Accession No. ML072060526),
687 concern was expressed that this restriction has been contributing to a shortage of available
688 RSOs to serve as preceptors. The ACMUI stated that the restriction has been creating a
689 situation in which individuals who are qualified and performing the same duties as an RSO
690 cannot be recognized or listed as RSOs, and that it has been creating a situation in which
691 individuals working as contractor RSOs at several hospitals are unable to have actual day-to-
692 day oversight at the various facilities.

693 The proposed rule would amend the regulations in 10 CFR part 35 to allow licensees to
694 appoint qualified individuals with expertise in certain uses of byproduct material to serve as
695 ARSOs. These individuals would be required to complete the same T&E requirements as the
696 named RSO for their assigned sections of the radiation safety program. The ARSOs would be
697 responsible for overseeing the radiation safety operations of their assigned sections, while
698 reporting to the named RSO. The regulations would continue to allow a licensee to name only
699 one RSO on a license, who would continue to be the individual responsible for the day-to-day
700 oversight of the entire radiation safety program. Similarly, licensees with multiple operating
701 locations could appoint a qualified ARSO at each location of byproduct material use; however
702 the named RSO would remain responsible for the overall licensed program. Under the
703 proposed rule, the ARSOs would be named on the license for the types of use of byproduct
704 material for which these individuals have been assigned duties and tasks by the RSO.

705 The NRC believes that allowing ARSOs to be named on a license would increase the
706 number of individuals who would be available to serve as preceptors for individuals seeking to
707 be appointed as RSOs or ARSOs. Also, by being named on a license, ARSOs could more
708 easily become RSOs on other licenses for the types of uses for which they qualify.

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711 In addition, the current regulations allow AU's, AMP's and ANP's to serve as the RSO
712 only on the license they are listed on. Because AU's, AMP's and ANP's must meet the same
713 requirements to serve as the RSO regardless of which Commission medical license they are
714 identified on, the NRC believes that it is overly restrictive to not allow them to serve as an RSO
715 on any Commission medical license. Therefore, a modification is proposed that would allow an
716 AU, AMP, or ANP listed on any license or permit to serve as RSO or ARSO. This proposed
717 change would increase the number of individuals available to serve as RSOs and ARSOs on
718 NRC medical licenses. Additionally, these ARSOs and RSO's could serve as preceptors for
719 individuals seeking to be named as the RSO.

720 The proposed change to allow ARSOs to be named on a license was broadly supported
721 during the public workshops conducted in the summer of 2011. The T&E requirements for an
722 ARSO were discussed and stakeholders strongly supported the NRC's position that the ARSO
723 must meet the same qualifications as the RSO for their assigned sections of the radiation safety
724 program.

725 The proposed rule would amend multiple sections of 10 CFR part 35 to accommodate
726 the new ARSO position.

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e. Requiring increased frequency of testing to measure Mo-99m breakthrough.

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732 Current regulations in § 35.204(a) prohibit a licensee from administering a
733 radiopharmaceutical to humans that exceeds 0.15 microcuries of Mo-99 per millicurie of Tc-
734 99m. Section 35.204(b) requires that a licensee that uses Mo-99/Tc-99m generators for
735 preparing a Tc-99m radiopharmaceutical measure the Mo-99 concentration of the first eluate to
736 demonstrate compliance with the specified concentrations. Although a generator can be eluted
737 several times to obtain Tc-99m for formulating radiopharmaceutical for patient use, current
738 regulations require licensees to measure the Mo-99 concentration only the first time a generator

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is eluted.

Mo-99 break-through measurements which exceed the permissible concentration listed in § 35.204(a) may cause unnecessary radiation exposures to patients. The administration of higher levels of molybdenum-99 could potentially affect health and safety, as well as have an adverse effect on nuclear medicine image quality and medical diagnosis

Generator manufacturers have always recommended testing each elution prior to use in humans. Prior to 2002, § 35.204 required the licensees to measure the Mo-99 concentration of each eluate. However, the NRC had revised § 35.204 in April 2002, because the medical and pharmaceutical community considered frequency of molybdenum breakthrough to be a rare event. Therefore, the Commission decided that measuring only the first elution was necessary to detect manufacturing issues or generators that may have been damaged in transport.

During October 2006 through February 2007 and again in January 2008, medical licensees reported to the NRC that numerous generators had failed the Mo-99 breakthrough tests. Some licensees reported the failed tests in the first elution, while some reported an acceptable first elution but failed subsequent elutions. One generator manufacturer voluntarily reported 116 total elution test failures in 2008. Based upon the numerous reports of failed Mo-99 breakthrough measurements noted in the subsequent elutions, the proposed rule would amend § 35.204 to return to the pre-2002 performance standard which required licensees to measure the Mo-99 concentration for each elution of the Mo-99/technetium-99m generator.

f. Requiring reporting and notification of failed Mo-99/Tc-99m and Sr-82/Rb-82 generators.

The regulations do not currently require that when an elution from a Mo-99/Tc-99m or Sr-82/Rb-82 generator exceeds the regulatory limit in § 35.204(a) it be reported to the NRC. As discussed in this section, eluates from generators for making Tc-99m radioactive drugs

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772 exceeded the permissible concentration listed in § 35.204(a) on numerous occasions in 2006,
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774 2007, and 2008. Additionally, in 2011, contamination issues with Sr-82/Rb-82 generators were
775 discovered when several individuals were identified with unexpected levels of Sr-82 and Sr-85.
776 These individuals had received Rb-82 chloride cardiac scanning procedures several months
777 before and had received these radionuclides in levels greatly in excess of the administration
778 levels permitted in § 35.204 for Sr-82/Rb-82 generators. Further investigations showed that at
779 least 90 individuals at one facility and 25 at another facility received levels of Sr-82 or Sr-85 that
780 exceeded the levels permitted in § 35.204. Of these patients, at least three had levels of Sr-82
781 and Sr-85 high enough to result in reportable MEs as defined in § 35.3045.

782 Because the reporting of a failed generator is voluntary, the NRC had difficulty
783 determining the extent of the problem. Reporting of results in excess of the levels in § 35.204
784 for the Sr-82/Rb-82 generators could have alerted users and regulators to issues associated
785 with these generators and possibly reduced the number of patients exposed to excess Sr-82
786 and Sr-85 levels. Breakthrough of Mo-99 and Sr-82 and Sr-85 contamination can lead to
787 unnecessary radiation exposure to patients.

788 The NRC proposes to add two new reporting requirements related to breakthrough of
789 Mo-99 and Sr-82 and Sr-85 contamination. One reporting requirement in § 35.3204(a) would
790 require licensees to report to the NRC and the manufacturers or distributors of medical
791 generators any measurement that exceeds the limits specified in § 35.204(a) within 24 hours.
792 The second requirement in § 30.50 would require manufacturers/distributors to report to the
793 NRC when they receive such a notification from a licensee.

794 Several commenters at the June and August 2011 public workshops stated that NRC
795 should not require this reporting because the manufacturers are required to report failed
796 generators to the Food and Drug Administration (FDA). The FDA may not investigate each
797 reported incident and may take a considerable amount of time in investigating the cause of

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800 reported failures. The NRC believes that requiring each incident of a failed generator to be
801 reported would provide the NRC the opportunity to evaluate and take prompt action as needed.
802 Additionally, some incidents of failed generators may not be reported to the FDA because
803 certain manufacturers are not in the United States, and the generators are distributed by
804 vendors who are not required to report to the FDA. This new reporting requirement is being
805 proposed to allow the NRC to assess potential situations in a timely manner so that appropriate
806 action may be taken to avoid unwarranted radiation exposure to patients.

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810 *B. When Do These Actions become Effective?*

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812 Generally, NRC allows an adequate time (30 to 180 days) for a final rule to become
813 effective. The time for the final rule to become effective depends on the scope of the
814 rulemaking, availability of the conforming guidance, and the complexity of the final rule. With
815 regard to this proposed rule, the NRC proposes that the final rule would become effective 120
816 days from its publication in the *Federal Register*.

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820 *C. Are There Any Cumulative Effects of Regulation Associated With This Rule?*

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822 Cumulative effects of regulation (CER) describe the challenges that licensees, certificate
823 holders, States, or other entities may encounter while implementing the new regulatory
824 requirements (e.g., rules, generic letters, orders, backfits, inspections). The CER is an
825 organizational effectiveness challenge that results from a licensee or impacted entity
826 implementing a significant number of new and complex regulatory actions stemming from
827 multiple regulatory actions, within a limited implementation period and with available resources
828 (which may include limited available expertise to address a specific issue). The CER can
829 potentially distract licensee or entity staff from executing other primary duties that ensure safety
830 or security. The NRC is specifically requesting comment on the cumulative effects of this

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rulemaking. In developing comments on CER, consider the following questions:

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(1) In light of any current or projected CER challenges, does the proposed rule's effective date, compliance date, or submittal date(s) provide sufficient time to implement the new proposed requirements including changes to programs, procedures, and the facility?

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(2) If current or projected CER challenges exist, what should be done to address this situation (e.g., if more time is required to implement the new requirements, what period of time would be sufficient)?

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(3) Do other (NRC or other agency) regulatory actions (e.g., orders, generic communications, license amendment requests, and inspection findings of a generic nature) influence the implementation of the proposed requirements.

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(4) Are there unintended consequences? Does the proposed rule create conditions that would be contrary to the proposed rule's purpose and objectives? If so, what are the consequences and how should they be addressed?

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(5) Please comment on the NRC's cost and benefit estimates in the regulatory analysis that supports this proposed rule. The draft regulatory analysis is available in ADAMS under Accession No. MLXXXXXXXXX (to be added)

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D. What are the Issues the NRC is seeking Specific Comments On?

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1) Compatibility Category for the Agreement States on § 35.3045, *Report and notification of a medical event.*

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Currently § 35.3045, Report and notification of a medical event, is designated as Compatibility Category C for the Agreement States. This designation means the essential objectives of the requirement should be adopted by the State to avoid conflicts, duplications, or gaps. The manner in which the essential objectives are addressed in the Agreement State requirements need not be the same as NRC, provided the essential objectives are met. Under

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864 Compatibility Category C, Agreement States may require the reporting of MEs with more
865 restrictive criteria than those required by the NRC.

866 Some medical licensees having multiple locations in various states, both NRC-regulated
867 and Agreement State-regulated would prefer a Compatibility Category B designation, for
868 uniformity of practice and procedures among their different locations. Compatibility Category B
869 are those program elements that apply to activities that have direct and significant effects in
870 multiple jurisdictions.

871 The OAS has expressed a strong desire to retain a dose-based ME reporting criterion
872 for the treatment site if NRC regulations are revised to include source-strength based criteria for
873 determining MEs for permanent implant brachytherapy. The OAS has no objection to the
874 introduction of the source-strength-based criteria, as long as the dose-based criteria can be
875 retained by Agreement States, which requires § 35.3045 to remain as Compatibility Category C.
876 With a Compatibility Category C designation, the Agreement States could require both the dose-
877 based criterion and source-strength-based criterion; as long as the Agreement State reports to
878 NRC include the information desired by the NRC.

880 For some Agreement States, Compatibility Category B is difficult to achieve because
881 their regulations have to also meet specific state requirements based on the state agencies in
882 which the radiation control regulators reside. Also, Agreement States may have existing laws
883 requiring the collection of additional information on medical diagnostic and therapy procedures.

884 If the level of compatibility for § 35.3045 were to be raised to Category B, Agreement
885 State requirements would need to be essentially identical to those of the NRC. Category B
886 compatibility is applied to requirements that have significant direct trans-boundary health and
887 safety implications. This designation would require that the Agreement State requirements
888 could not include any additional requirements, such as diagnostic reports, shorter reporting
889 times, or lower dose limits for reporting.

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892 Because of these divergent positions (the OAS favoring Compatibility Category C and
893 some medical use licensees favoring Compatibility Category B), the NRC invites comments on
894 the appropriate compatibility category for ME reporting under § 35.3045. In responding to this
895 issue, please use one of the methods described in Section I, Accessing Information and
896 Submitting Comments, of this document.

897 2) Volume for determining an absorbed dose to normal tissue for MEs under § 35.3045,
898 Report and notification of a medical event.

899 Two new criteria for determining if a licensee must report an ME involving permanent
900 implant brachytherapy have a dose-volume specification for an absorbed dose to normal tissue.
901 One proposed criterion is for normal tissue within the treatment site (such as the urethra in
902 prostate implants) and the other proposed criterion is for normal tissue outside the treatment
903 site (such as the bladder or the rectum in prostate implants).

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905 The proposed volume, 5 cubic centimeters contiguous of normal tissue, is based on the
906 recommendations from the ACMUI (ADAMS Accession No. ML12038A279). In its
907 recommendation, the ACMUI stated that the 5 cubic centimeters contiguous dose-volume
908 specification avoids the high variation in dose sometimes seen in point doses and has literature
909 to support it being a relevant quantity for toxicity to an organ at risk.

910 Because the majority of permanent implants are performed to treat prostate cancer,
911 examples and guidance for the ACMUI recommendations related extensively to that procedure.
912 However, the proposed rule is intended to apply generally to all forms of permanent implants.

913 The NRC is seeking specific comments on the proposed volume of 5 cubic centimeters
914 contiguous dose-volume specification for an absorbed dose to normal tissue located both outside
915 and within the treatment site in defining MEs. In responding to this issue, please use one of the
916 methods described in Section I, Accessing Information and Submitting Comments, of

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E. What Should I Consider as I Prepare My Comments to the NRC?

Tips for preparing your comments. When submitting your comments, remember to:

- i. Identify the rulemaking (RIN 3150- AI63);([NRC-2008-0175).
- ii. Explain why you agree or disagree; suggest alternatives and substitute language for your requested changes.
- iii. Describe any assumptions and provide any technical information and/or data that you used.
- iv. If you estimate potential costs or burdens, explain how you arrived at your estimate in sufficient detail to allow for it to be reproduced.
- v. Provide specific examples to illustrate your concerns, and suggest alternatives.
- vi. Explain your views as clearly as possible.
- vii. Make sure to submit your comments by the comment period deadline identified.
- viii. The NRC is particularly interested in your comments concerning the following issues; Section IV of this document contains a request for comment on the Agreement Compatibility designations for the proposed rule and a request for comment on the volume for determining an absorbed dose to normal tissue for MEs; Section X contains a request for comments on the use of plain language; Section XIV contains a request for comments on the environmental assessment; Section XV contains a request for comments on the information collection requirements; Section XVI contains a request for comments on the draft regulatory analysis; and Section XVII contains a request for comments on the impact of the proposed rule on small businesses.

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V. Discussion of Proposed Amendments by Section

Section 30.34 Terms and conditions of licenses.

Paragraph (g). A new requirement would be added requiring licensees to report to the NRC the results of generator elutions for Mo-99 breakthrough or Sr-82 and Sr-85 contamination that exceeds the permissible concentration listed in § 35.204(a). Reporting would be in accordance with the reporting and notifications in § 35.3204. While the proposed reporting requirement is new, the requirement for licensees to test eluates to ensure that they do not exceed the permissible concentration listed in § 35.204(a) and record the results of these tests are already required by this paragraph

964 This change is being proposed to provide the information to allow the NRC to assess a
965 potential situation quickly and efficiently when issues occur with generators that may cause
966 unwarranted radiation exposure to patients. This issue is discussed further in Section IV,
967 Discussion, of this document.

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Section 30.50 Reporting requirements.

Paragraph (b)(5). This new paragraph would be added to require manufacturers or distributors of medical generators to notify the NRC within 24 hours of receipt of a notification required by § 35.3204(a). Section 35.3204(a) requires licensees to notify the manufacturers or distributor of the generator when an eluate from a generator exceeds the permissible concentration listed in § 35.204(a). Further discussion of reporting of failed generators is found in Section IV, Discussion, of this document.

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Section 32.72. Manufacture, preparation, or transfer for commercial distribution of radioactive drugs containing byproduct material for medical use under part 35.

Paragraph (a)(4). This paragraph would be modified to clarify that applicants commit to following the label requirements rather than satisfying the label requirements.

Paragraph (b)(5)(i). This paragraph would be amended to remove the requirement to obtain a written attestation for individuals seeking to be named as an ANP and who are certified by a specialty board whose certification process has been recognized by the NRC or Agreement State to be an ANP. This is a conforming change to the removal of the attestation requirement in § 35.55(a) of this chapter for a board certified ANP.

Paragraph (d). This new paragraph would be added to clarify that the labeling requirements that applicants commit to in paragraph (a) of this section are also applicable to current licensees.

Section 35.2 Definitions.

A new definition for *Associate Radiation Safety Officer* would be added to this section. This new definition would identify the requirements an individual would need to meet in order to be recognized and listed as an ARSO on a medical license or permit. In order to qualify as an ARSO, an individual would have to be currently identified on a medical license or permit for the types of use of byproduct material for which the individual had been assigned tasks and duties by the RSO. Additional information on ARSOs is located in Section IV, Discussion, of this document.

The definition for *Preceptor* would be amended to add ARSO to the list of individuals who provide, direct, or verify T&E required for an individual to become an AU, an AMP, an ANP, or a RSO. This is a conforming change in support of the new definition for *Associate Radiation Safety Officer*.

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Section 35.12 Application for license, amendment, or renewal.

This section would be amended to remove the requirement to submit copies of the NRC Form 313 or letter containing information required by the NRC Form 313 when applying for a license, an amendment, or renewal; clarify what information should be submitted; and add a requirement to submit information on an individual seeking to be identified as an ARSO.

Paragraph (b)(1). As part of the application for a medical use license, this paragraph would be amended to remove the requirement to submit an additional copy of NRC Form 313. This change would relieve the burden on the applicant by requiring less paperwork to be submitted. It would also require the applicant to submit the T&E qualifications for one or more ARSOs that are to be identified on the license.

Paragraph (c)(1). For license amendments or renewals, this paragraph would be amended to remove the requirement to submit a copy of the NRC Form 313 or a letter containing information required by the NRC Form 313. This change would relieve the burden on the licensee by requiring less paperwork to be submitted. Additionally, it would clarify that the letter submitted in lieu of the NRC Form 313 must contain all the information required by the NRC Form 313.

Paragraph (d). This paragraph would be amended and restructured to clarify what information must be included in an application for a license or amendment for medical use of byproduct material as described in § 35.1000.

Section 35.13 License amendments.

This section would be amended to include two new paragraphs and current paragraphs (d) through (g) would be redesignated.

Paragraph (d). This new paragraph would be added to require a licensee to apply for

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1052 and receive a license amendment prior to permitting an individual to work as an ARSO or before
1053 the RSO assigns different tasks and duties to an ARSO currently authorized on the license.

1054 *Paragraph (i).* This new paragraph would be added to this section to allow licensees to
1055 receive certain sealed sources without first seeking a license amendment. Specifically, a
1056 licensee would be able to receive sealed sources from a new manufacturer or a new model
1057 number for a sealed source listed in the Sealed Source and Device Registry (SSDR) used for
1058 manual brachytherapy for quantities and isotopes already authorized by their license. This
1059 change is proposed to provide licensees greater flexibility in obtaining the sealed sources
1060 necessary for patient treatments in a timely manner.

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1064 **Section 35.14 Notifications.**

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1066 *Paragraph (b)(1).* This paragraph would be amended to require a licensee to notify the
1067 Commission no later than 30 days after an ARSO or an individual identified in § 35.433(a)(2)
1068 discontinues performance of duties under the license or has a name change.

1069 *Paragraph (b)(2).* An administrative change is being made to this paragraph to remove
1070 the phrase “an authorized user or” as it is a redundancy of “an individual qualified to be a
1071 Radiation Safety Officer under 35.50 and 35.59” in the same sentence.

1072 *Paragraph (b)(6).* This new paragraph would be added to allow a licensee to notify the
1073 NRC if it receives certain sealed sources without first obtaining a license amendment.
1074 Specifically, a licensee would have to notify the NRC no later than 30 days after receiving a
1075 sealed source listed in the SSDR for manual brachytherapy with quantities and isotopes already
1076 authorized by the license but from a different manufacturer or with a different model number.

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1080 **Section 35.24 Authority and responsibilities of the radiation protection program.**

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1082 This section is being amended to allow licensees to appoint qualified individuals with

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1085 expertise in certain uses of byproduct material to be named as ARSOs on a license or permit.

1086 *Paragraph (b).* This paragraph would be modified to specify that a licensee's
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1088 management may appoint one or more ARSOs. These appointed ARSOs would have to be
1089 named on a medical license or permit for the types of use of byproduct material for which the
1090 RSO, with the written agreement of the licensee's management, would assign tasks and duties.

1091 The licensee's management would still be limited to naming one RSO who would remain
1092 responsible for implementing the entire radiation protection program. The RSO would be
1093 prohibited from delegating authority and responsibilities for implementing the radiation
1094 protection program. Each ARSO would have to agree in writing to the tasks and duties
1095 assigned by the RSO.

1096 *Paragraph (c).* An administrative change is being made to this paragraph to remove the
1097 phrase "an authorized user or" as it is redundant of "an individual qualified to be a Radiation
1098 Safety Officer under 35.50 and 35.59" in the same sentence.

1099 The proposed position of ARSO is discussed further in Section IV, Discussion, of this
1100 document.

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1104 **Section 35.40 Written Directives.**

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1106 This section would be restructured and amended to accommodate specific requirements
1107 for a WD for permanent implant brachytherapy. A new paragraph (b)(6) would be added to
1108 specify the information that must be included in the pre-implantation (before implantation) and
1109 post-implantation (after implantation) portions of the WD for permanent implant brachytherapy.

1110 *Paragraph (b)(6).* This new paragraph would detail the specific WD requirements for
1111 permanent implant brachytherapy. Specifically, it would clarify that the WD is divided into two
1112 portions; i.e., the pre-implantation portion and the post-implantation portion. The pre-
1113 implantation WD portion would require documentation of the treatment site, the radionuclide, the

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1116 intended absorbed dose to the treatment site, and the corresponding calculated source strength
1117 to deliver that dose. If the treatment site has normal tissues located within it, the WD would also
1118 allow documentation of the expected absorbed dose to normal tissue as determined by the AU.
1119 The information required by the pre-implantation portion of the WD must be documented prior to
1120 the start of the implantation and cannot be modified once the implantation begins. The
1121 proposed rule would retain the current provision that an AU could revise an existing WD in
1122 writing or orally before the implantation begins.

1123 The post-implantation portion of the WD would require the documentation of the number
1124 of sources implanted, the total source strength implanted, the signature of an AU for § 35.400
1125 uses for manual brachytherapy, and the date. It would not require the documentation of dose to
1126 the treatment site. The information required by the post-implantation portion of the WD must be
1127 documented before the patient leaves the post-treatment recovery area. The term “post-
1128 treatment recovery area,” as used in paragraph (b)(6)(ii) is intended to mean the area or place
1129 where a patient recovers immediately following the brachytherapy procedure before being
1130 released to a hospital room or, in the case of an out-patient treatment, released from the
1131 licensee’s facility.

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Section 35.41 Procedures for administrations requiring a written directive.

1138 This section would add two new paragraphs with requirements the licensee must
1139 address when developing, implementing, and maintaining written procedures to provide high
1140 confidence that each administration requiring a WD is in accordance with the WD.

1141 *Paragraph (b)(5).* This new paragraph would require that licensee’s procedures for any
1142 administration requiring a WD must include procedures for determining if an ME, as defined in
§ 35.3045 of this part, has occurred.

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Paragraph (b)(6). This new paragraph would require the licensee to develop specific procedures for permanent implant brachytherapy programs. At a minimum, the procedures would include determining post implant source position verification and normal tissue dose assessment within 60 calendar days from the date the implant was performed. If the licensee cannot make these determinations within the 60 calendar days because of the patient not being available, then the licensee would have to provide written justification that these determinations could not be made due to patient unavailability.

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The determinations that would be made include: 1) The total source strength administered outside of the treatment site compared to the total source strength documented in the post-implantation portion of the WD; 2) The absorbed dose to the maximally exposed 5 contiguous cubic centimeters of normal tissue located outside of the treatment site; and 3) The maximum absorbed dose to any 5 contiguous cubic centimeters of normal tissue located within the treatment site.

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This amendment is proposed because the current regulations do not have a defined time within which the licensee must determine if the implantation of radioactive sealed sources was done as prescribed in the WD. The occurrence of a substantial number of MEs in 2008 underscored the need to add this requirement to the regulations, as post implant source position verifications and normal tissue dose assessments for some of these MEs were not determined for more than a year after the patient was treated. The NRC believes that these determinations must be made in a timely manner to ensure that patients and their physicians can make more timely decisions regarding remedial and prospective health care.

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A 60 calendar day time frame is proposed to ensure that the licensee has ample time to make arrangements to make the required determinations. These determinations would be used to partially assess if an ME as defined in § 35.3045 has occurred.

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Section 35.50 Training for Radiation Safety Officer.

Multiple changes to this section are proposed. They include amending the title of the section to add “and Associate Radiation Safety Officer” as the T&E requirements for this new position would also be made applicable to the ARSO. Other changes proposed are: 1) removing the requirement to obtain a written attestation for individuals qualified under paragraph (a) of this section; 2) adding a provision that would allow individuals identified as an AU, AMP, or ANP, on a medical license to be an RSO or an ARSO on a different medical license; 3) adding a provision to allow an individual to be named both as the RSO and AU on a new license application; and 4) certain administrative clarifications.

Paragraph (a). The requirement for individuals seeking to be named as an RSO or ARSO to obtain a written attestation would be removed for those individuals who are certified by a specialty board whose certification process has been recognized by the NRC or Agreement State. Individuals seeking to be named as RSOs or ARSOs via the certification pathway would still need to meet the training requirements in the new paragraph (d) of this section. Further discussion on removing the written attestation requirement can be found in Section IV, Discussion, of this document.

Paragraph (b)(1)(ii). This paragraph is amended to allow an ARSO, in addition to the RSO, to provide supervised work experienced for individuals under the alternate pathway. The ARSO would be limited to only providing supervised work experience for those areas for which the ARSO is authorized on a medical license or permit.

Paragraph (b)(2). A paragraph would be inserted (paragraph (b)(2) is currently reserved) that would contain the requirements for an RSO or ARSO under the alternate pathway to obtain a written attestation signed by either an RSO or ARSO. The requirement now would be only applicable to RSOs or ARSOs using the alternate pathway. The language that is

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1202 required in the written attestation would be amended to state that the individual “is able to
1203 independently fulfill the radiation safety-related duties as an RSO or ARSO,” rather than that the
1204 individual “has achieved a level of radiation safety knowledge to function independently” as an
1205 RSO or ARSO.

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1209 *Paragraph (c)(1).* This paragraph would be modified to allow medical physicists who
1210 have been certified by a specialty board whose process has been recognized by the Commission
1211 or Agreement State under § 35.51(a) to be named as ARSOs. Additionally, the requirement for a
1212 written attestation for these medical physicists is removed. Medical physicists seeking to be
1213 named as RSO’s or ARSOs would still need to meet the training requirements in paragraph (d) of
1214 this section.

1215 *Paragraph (c)(2).* This paragraph would be modified to allow AUs, AMPs, and ANPs
1216 identified on a Commission or Agreement State medical license or permit to be an RSO or
1217 ARSO on any Commission or Agreement State license or Commission master material permit
1218 provided that the AU, AMP, or ANP has experience with the radiation safety aspects of similar
1219 types of use of byproduct material. The current regulations limit AUs, AMPs and ANPs to serve
1220 as RSO only on the license they are listed on.

1221 AUs, AMPs and ANPs must meet the same requirements to serve as the RSO
1222 regardless of which Commission medical license they are identified on, therefore, not allowing
1223 them to serve as an RSO on any Commission medical license is overly restrictive. This change
1224 would increase the number of individuals available to serve as RSOs and ARSOs on NRC
1225 medical licenses.

1226 *Paragraph (c)(3).* This new paragraph would allow an individual who is not named as an
1227 AU on a medical license or permit but is qualified to be an AU to be named simultaneously as the
1228 RSO and the AU on the same new medical license. Current regulations, under

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1231 § 35.50(c)(2), allow an AU on a medical license or permit to be named as the RSO for the same
1232 byproduct material for which the AU is authorized. An individual may meet the qualifications of
1233 an AU via the board certification or alternate pathway and must have the experience with the
1234 radiation safety aspects of the byproduct material for which the license is sought.

1235 The provision would provide flexibility for an individual to serve as both an AU and as the
1236 RSO on a new medical license and make medical procedures more widely available, especially
1237 in rural areas.

1238 *Paragraph (d).* This paragraph would be amended to include ARSOs as individuals who
1239 can provide supervised training to an individual seeking recognition as an RSO or ARSO.

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Section 35.51 Training for an authorized medical physicist.

1246 *Paragraph (a).* The requirement for individuals seeking to be named as an AMP to
1247 obtain a written attestation would be removed for those individuals who are certified by a
1248 specialty board whose certification process has been recognized by the NRC or Agreement
1249 State. Further discussion on removing the written attestation requirement can be found in
1250 Section IV, Discussion, of this document.

1251 *Paragraph (a)(2)(i).* This paragraph would be amended to clarify that an AMP who
1252 provides supervision for meeting the requirements of this section be certified in medical physics
1253 by a specialty board whose certification process has been recognized under this section by the
1254 Commission or an Agreement State.

1255 Current regulations allow a medical physicist with any board certification, diagnostic or
1256 therapeutic medical physics, to serve as a supervising medical physicist in therapeutic
1257 procedures. The NRC believes that the supervision for therapeutic procedures must be
1258 provided by a medical physicist who is certified in medical physics by a specialty board
1259 recognized under § 35.51 by the Commission or an Agreement State.

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1261 *Paragraph (b)(2).* The wording in this paragraph would be revised to conform to the
1262 removal of the attestation requirement in paragraph (a) of this section. It would also be
1263 amended to incorporate the new language that the written attestation would verify that the
1264 individual is able to independently fulfill the radiation safety-related duties, rather than has
1265 achieved a level of competency to function independently, as an AMP.

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Section 35.55 Training for an authorized nuclear pharmacist.

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1272 *Paragraph (a).* The requirement for individuals seeking to be named as an ANP to obtain
1273 a written attestation would be removed for those individuals who are certified by a specialty
1274 board whose certification process has been recognized by the NRC or Agreement State.
1275 Individuals seeking to be named as an ANP via the certification pathway would still need to meet
1276 the training requirements in paragraph (c) of this section.

1277 *Paragraph (b)(2).* The wording in this paragraph would be revised to conform to the
1278 removal of the attestation requirement in paragraph (a) of this section. It would also be
1279 amended to incorporate the new language that the written attestation would verify that the
1280 individual is able to independently fulfill the radiation safety-related duties, rather than has
1281 achieved a level of competency to function independently, as an ANP.

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**Section 35.57 Training for experienced Radiation Safety Officer, teletherapy or
1285 medical physicist, authorized medical physicist, authorized user, nuclear pharmacist,
1286 and authorized nuclear pharmacist.**

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1291 Multiple changes to this section are proposed. Most of the proposed changes are to the
1292 T& E requirements in response to the requested amendments in the Ritenour petition. This
1293 includes recognizing the board certifications of individuals certified by boards recognized under

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1296 Subpart J, which was removed from 10 CFR part 35 in a rulemaking dated March 30, 2005 (70
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1298 FR 16336), and making administrative clarifications. Additional information on the Ritenour
1299 petition as it relates to this rulemaking is located in Section IV, Discussion, of this document.

1300 *Paragraph (a)(1).* This paragraph would be modified to add AMPs and ANPs identified
1301 on a Commission or Agreement State license or a permit issued by a Commission or
1302 Agreement State broad scope licensee or master material license permit or by a master material
1303 license permittee of broad scope on or before October 24, 2005, as individuals that would not
1304 need to comply with the training requirements of §§ 35.50, 35.51, or 35.55, respectively. In
1305 addition, the date individuals named on a license as RSOs, teletherapy or medical physicists,
1306 AMPs, nuclear pharmacists, or ANPs is changed from October 24, 2002, to October 24, 2005,
1307 because during the three year time frame applicants could have qualified under the old subpart
1308 J or the new T&E requirements under §§ 35.50, 35.51, or 35.55.

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1310 However, under the proposed rule, RSOs and AMPs identified by this paragraph would
1311 have to meet the training requirements in §§ 35.50(e) or 35.51(c) as appropriate, for any new
1312 material or new medical use. This is not a new training requirement. Current regulations
1313 require individuals qualifying under §§ 35.50 and 35.51 as RSOs and AMPs to meet the training
1314 requirements in § 35.50(e) and § 35.51(c). Individuals excepted by this paragraph would still
1315 need to meet the recentness of training requirements in § 35.59.

1316 *Paragraph (a)(2).* This paragraph would recognize individuals certified by the named
1317 boards in the now removed subpart J of 10 CFR part 35 on or before October 24, 2005, who
1318 would not need to comply with the training requirements of § 35.50 to be identified as an RSO
1319 on a Commission or Agreement State license or Commission master material license permit for
1320 those materials and uses that these individuals performed on or before October 24, 2005.
1321 Individuals excepted by this paragraph would still need to meet the recentness of training
1322 requirements in § 35.59 and for new materials and uses, the training requirements in § 35.50(e).

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Paragraph (a)(3). This paragraph would recognize individuals certified by the named boards in the now removed subpart J of 10 CFR part 35 on or before October 24, 2005, who would not need to comply with the training requirements of § 35.51 to be identified as a AMP on a Commission or Agreement State license or Commission master material license permit for those materials and uses that these individuals performed on or before October 24, 2005. Removal of subpart J from 10 CFR part 35 was effective on October 24, 2005. Training requirements excepted under this paragraph would be limited to those materials and uses these individuals performed on or before October, 24, 2005. Individuals excepted by this paragraph would still need to meet the recentness of training requirements in § 35.59 and for new materials and uses, the training requirements in § 35.51(c).

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Paragraph (a)(4). This paragraph would renumber from current paragraph (a)(3) and has not been revised.

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Paragraph (b)(1). This paragraph would be amended to change the date individuals named on a license as AUs from October 24, 2002, to October 24, 2005, because during that three-year time frame applicants could have qualified as AUs either under the former subpart J or the revised T&E requirements in subparts D through H of this part.

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Additionally, the paragraph would be amended to clarify that individuals authorized before, rather than just on, October 24, 2005, would not be required to comply with the T&E requirements in Subparts D through H of this part for those materials and uses that they performed on or before that date.

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Paragraph (b)(2). This paragraph would be restructured and expanded to recognize physicians, dentists, or podiatrists who were certified by the named boards in the now removed subpart J of 10 CFR part 35 on or before October 24, 2005, who would not need to comply with the training requirements of subparts D through H of this part to be identified as an AU on a Commission or Agreement State license or Commission master material license permit for

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1352 those materials and uses that these individuals performed on or before October 24, 2005.
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1354 Removal of subpart J from 10 CFR part 35 was effective on October 24, 2005. Individuals
1355 excepted from the T&E requirements by this paragraph would still need to meet the recentness
1356 of training requirements in § 35.59.

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1360 **Section 35.65 Authorization for calibration, transmission, and reference sources.**
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1363 This section would be restructured and amended to include two new paragraphs.
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1365 *Paragraph (b)(1).* This new paragraph would require that medical use of any byproduct
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1367 material authorized by this section can only be used in accordance with the requirements in
1368 § 35.500. This is a clarification that all of the specified byproduct material for medical use must
1369 be under the supervision of an AU.

1370 *Paragraph (b)(2).* This new paragraph would prohibit the bundling or aggregating of
1371 single sealed sources to create a sealed source with an activity larger than authorized by
1372 § 35.65. Sources that consist of multiple single sources (bundling) that exceed the limits
1373 authorized by § 35.65 would no longer be regulated under § 35.65 and would be treated as one
1374 single source and would have to meet all the regulatory requirements for that single source
1375 including, if appropriate, listing on a specific medical license, leak testing, and security
1376 requirements.

1377 *Paragraph (c)* This new paragraph clarifies that a licensee using calibration,
1378 transmission, and reference sources in accordance with the requirements in paragraphs (a) or
1379 (b) of this section need not list these sources on a specific medical use license.

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Section 35.190 - Training for uptake, dilution, and excretion studies.

Paragraph (a). The requirement for physicians seeking to be named as an AU of unsealed byproduct material for uses authorized under § 35.100 to obtain a written attestation would be removed for those individuals who are certified by a specialty board whose certification process has been recognized by the NRC or Agreement State. Further discussion on removing the written attestation requirement can be found in Section IV, Discussion, of this document.

Paragraph (c)(2). This paragraph would be restructured and expanded to allow certain residency program directors to provide written attestations for physicians seeking to be named as an AU of unsealed byproduct material for uses authorized under § 35.100. The residency program director must represent a residency training program approved by the Residency Review Committee of the Accreditation Council for Graduate Medical Education or the Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate Training of the American Osteopathic Association. The residency training program must include T&E specified in § 35.190.

The residency program directors who provide written attestations do not have to be AUs who meet the requirements in §§ 35.57, 35.190, 35.290, or 35.390, or equivalent Agreement State requirements. However, they must affirm in writing that the attestation represents the consensus of the residency program faculty where at least one faculty member is an AU who meets the requirements in §§ 35.57, 35.190, 35.290, or 35.390, or equivalent Agreement State requirements and that the AU concurs with the attestation.

Additionally, the paragraph would be amended to incorporate the new language that the written attestation would verify that the physician is able to independently fulfill the radiation safety-related duties, rather than has achieved a level of competency to function independently, as an AU.

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Section 35.204 Permissible molybdenum-99, strontium-82, and strontium-85 concentrations.

Paragraph (b). The current requirement to measure the Mo-99 concentration after the first eluate would be changed to require that the Mo-99 concentration be measured in each eluate. A generator can be eluted several times to obtain Tc-99m for formulating radiopharmaceuticals for human use. Current regulations require licensees to measure the Mo-99 concentration only the first time a generator is eluted.

Paragraph (e). This new paragraph would add a requirement that licensees report any measurement that exceeds the limits specified in § 35.204(a) for Mo-99/Tc-99m and Sr-82/Rb-82 generators.

Further discussion on this issue can be found in Section IV, Discussion, of this document.

Section 35.290 Training for imaging and localization studies.

Paragraph (a). The requirement for physicians seeking to be named as an AU of unsealed byproduct material for uses authorized under § 35.200 to obtain a written attestation would be removed for those individuals who are certified by a specialty board whose certification process has been recognized by the NRC or Agreement State. Further discussion on removing the written attestation requirement can be found in Section IV, Discussion, of this document.

Paragraph (c)(1)(ii). This paragraph would be amended to allow an ANP who meets the requirements in §§ 35.55 or 35.57 to provide the supervised work experience specified in paragraph (c)(1)(ii)(G) of this section for individuals seeking to be named as an AU of unsealed byproduct material for uses authorized under § 35.200. Paragraph (c)(1)(ii)(G) of this section

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1445 covers eluting generator systems. Many medical facilities no longer elute generators and
1446 receive unit doses from centralized pharmacies, therefore, training on eluting generators is not
1447 available at these facilities. ANPs have the T&E to provide the supervised work experience for
1448 AUs on the elution of generators.

1449 *Paragraph (c)(2).* This paragraph would be restructured and expanded to allow certain
1450 residency program directors to provide written attestations for individuals seeking to be named as
1451 an AU of unsealed byproduct material for uses authorized under §§ 35.100 and 35.200. The
1452 residency program director must represent a residency training program approved by the
1453 Residency Review Committee of the Accreditation Council for Graduate Medical Education or the
1454 Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate
1455 Training of the American Osteopathic Association. The residency training program must include
1456 T&E specified in § 35.290.

1457 The residency program directors who provide written attestations do not have to be AUs
1458 who meet the requirements in §§ 35.57, 35.290, or 35.390 and 35.290(c)(1)(ii)(G) or equivalent
1459 Agreement State requirements. However, they must affirm in writing that the attestation
1460 represents the consensus of the residency program faculty where at least one faculty member is
1461 an AU who meets the requirements in §§ 35.57, 35.290, or 35.390 and 35.290(c)(1)(ii)(G) or
1462 equivalent Agreement State requirements and that the AU concurs with the attestation.

1463 Additionally, the paragraph would be amended to incorporate the new language that the
1464 written attestation would verify that the individual is able to independently fulfill the radiation
1465 safety-related duties, rather than has achieved a level of competency to function independently,
1466 as an AU.

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1469 **§ 35.300 Use of unsealed byproduct material for which a written directive is**
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1471 **required.**
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1473 The introductory paragraph would be amended to clarify that a licensee may only use
1474 unsealed byproduct material identified in § 35.390(b)(1)(ii)(G) under this section. Currently,
1475 § 35.300 states that “A licensee may use any unsealed byproduct material....” This change is
1476 proposed to clarify that a licensee’s authorization of the radiopharmaceuticals requiring a WD is
1477 only for those types of radiopharmaceuticals for which the AU has documented T&E. An AU
1478 may be authorized for one or more of the specific categories described in § 35.390(b)(1)(ii)(G)
1479 but not for all unsealed byproduct material.

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1483 **Section 35.390 Training for use of unsealed byproduct material for which a**
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1485 **written directive is required.**
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1487 *Paragraph (a).* The requirement for physicians seeking to be named as an AU of
1488 unsealed byproduct material for uses authorized under § 35.300 to obtain a written attestation
1489 would be removed for those individuals who are certified by a specialty board whose
1490 certification process has been recognized by the NRC or Agreement State. Further discussion
1491 on removing the written attestation requirement can be found in Section IV, Discussion, of this
1492 document.

1493 *Paragraph (b)(1)(ii)(G).* This paragraph would be amended to expand and clarify the
1494 categories of parenteral administrations of radionuclides in which work experience is required for
1495 an individual seeking to be an AU for uses under § 35.300. Most radionuclides used for
1496 parenteral administrations have more than one type of radiation emission. Under the proposed
1497 change, the type of radiation emissions of parenteral administrations would be based on the
1498 primary use of the radionuclide radiation characteristics. The proposed changes to this
1499 paragraph would also further expand the parenteral administration categories to include

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radionuclides that are primarily used for their alpha radiation characteristics.

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The current regulations include a broad category for parenteral administrations of “any other” radionuclide. This broad category would be removed as any new parenteral administration of radionuclides not listed in this paragraph would be regulated under § 35.1000. This approach would allow the NRC to review each new proposed radionuclide for parenteral administration and determine the appropriate T&E for its use.

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Current regulations require that physicians requesting AU status for administering dosages of radioactive drugs to humans (including parenteral administration) to have work experience with a minimum of three cases in each category. This requirement would be retained in the proposed rule with regard to all categories in this paragraph.

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Paragraph (b)(2). This paragraph would be restructured and expanded to allow certain residency program directors to provide written attestations for physicians seeking to be named as an AU of unsealed byproduct material for uses authorized under § 35.300. The residency program director must represent a residency training program approved by the Residency Review Committee of the Accreditation Council for Graduate Medical Education or the Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate Training of the American Osteopathic Association. The residency training program must include T&E specified in § 35.300.

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The residency program directors who provide written attestations do not have to be AUs who meet the requirements in §§ 35.57, 35.390, or equivalent Agreement State requirements or have experience in administering dosages in the same dosage category or categories as the individual requesting AU status. However, they must affirm in writing that the attestation represents the consensus of the residency program faculty where at least one faculty member is an AU who meets the requirements in §§ 35.57, 35.390, or equivalent Agreement State requirements and has experience in administering dosages in the same dosage category or

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1530 categories as the physicians requesting AU status and that the AU concurs with the attestation.

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1532 Additionally, the paragraph would be amended to incorporate the new language that the
1533 written attestation would verify that the physician is able to independently fulfill the radiation
1534 safety-related duties, rather than has achieved a level of competency to function independently,
1535 as an AU.

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1539 **Section 35.392 Training for the oral administration of sodium iodide I-131**
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1541 **requiring a written directive in quantities less than or equal to 1.22 gigabecquerels (33**
1542 **millicuries).**

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1544 *Paragraph (a).* The requirement for physicians seeking to be named as an AU for the
1545 oral administration of sodium iodide I-131 requiring a WD in quantities less than or equal to 1.22
1546 Gigabecquerels (33 millicuries) to obtain a written attestation would be removed for those
1547 individuals who are certified by a specialty board whose certification process has been
1548 recognized by the NRC or Agreement State. Further discussion on removing the written
1549 attestation requirement can be found in Section IV, Discussion, of this document.

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1551 *Paragraph (c)(3).* This paragraph would be restructured and expanded to allow certain
1552 residency program directors to provide written attestations for physicians seeking to be named as
1553 an AU of unsealed byproduct material for the oral administration of sodium iodide I-131 requiring
1554 a WD in quantities less than or equal to 1.22 Gigabecquerels (33 millicuries) authorized under §
1555 35.300. The residency program director must represent a residency training program approved
1556 by the Residency Review Committee of the Accreditation Council for
1557 Graduate Medical Education or the Royal College of Physicians and Surgeons of Canada or the
1558 Committee on Post-Graduate Training of the American Osteopathic Association. The residency
1559 training program must include T&E specified in § 35.392.

1560 The residency program directors who provide written attestations do not have to be AUs

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1563 who meet the requirements in §§ 35.57, 35.390, 35.392, 35.394, or equivalent Agreement State
1564 requirements or have experience in administering dosages as specified in
1565 §§ 35.390(b)(1)(ii)(G)(1) or 35.390(b)(1)(ii)(G)(2). However, they must affirm in writing that the
1566 attestation represents the consensus of the residency program faculty where at least one faculty
1567 member is an AU who meets the requirements in §§ 35.57, 35.390, 35.392, 35.394, or equivalent
1568 Agreement State requirements and has experience in administering dosages as specified in §§
1569 35.390(b)(1)(ii)(G)(1) or 35.390(b)(1)(ii)(G)(2) and that the AU concurs with the attestation.

1570 Additionally, the paragraph would be amended to incorporate the new language that the
1571 written attestation would verify that the physician is able to independently fulfill the radiation
1572 safety-related duties, rather than has achieved a level of competency to function independently,
1573 as an AU.

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1577 **Section 35.394 Training for the oral administration of sodium iodide I-131**
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1579 **requiring a written directive in quantities greater than 1.22 gigabecquerels (33**
1580 **millicuries).**

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1583 *Paragraph (a).* The requirement for physicians seeking to be named as an AU for the
1584 oral administration of sodium iodide I-131 requiring a WD in quantities greater than 1.22
1585 Gigabecquerels (33 millicuries) to obtain a written attestation would be removed for those
1586 individuals who are certified by a specialty board whose certification process has been
1587 recognized by the NRC or Agreement State. Further discussion on removing the written
1588 attestation requirement can be found in Section IV, Discussion, of this document.

1589 *Paragraph (c)(3).* This paragraph would be restructured and expanded to allow certain
1590 residency program directors to provide written attestations for physicians seeking to be named
1591 as an AU of unsealed byproduct material for the oral administration of sodium iodide I-131

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1594 requiring a WD in quantities greater than 1.22 Gigabecquerels (33 millicuries) authorized under
1595 § 35.300. The residency program director must represent a residency training program
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1597 approved by the Residency Review Committee of the Accreditation Council for Graduate Medical
1598 Education or the Royal College of Physicians and Surgeons of Canada or the Committee on
1599 Post-Graduate Training of the American Osteopathic Association. The residency training
1600 program must include T&E specified in § 35.394.

1601 The residency program directors who provide written attestations do not have to be AUs
1602 who meet the requirements in §§ 35.57, 35.390, 35.394, or equivalent Agreement State
1603 requirements or have experience in administering dosages as specified in
1604 § 35.390(b)(1)(ii)(G)(2). However, they must affirm in writing that the attestation represents the
1605 consensus of the residency program faculty where at least one faculty member is an AU who
1606 meets the requirements in §§ 35.57, 35.390, 35.394, or equivalent Agreement State
1607 requirements and has experience in administering dosages as specified in
1608 § 35.390(b)(1)(ii)(G)(2) and that the AU concurs with the attestation.

1609 Additionally, the paragraph would be amended to incorporate the new language that the
1610 written attestation would verify that the physician is able to independently fulfill the radiation
1611 safety-related duties, rather than has achieved a level of competency to function independently,
1612 as an AU.
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1617 **Section 35.396 Training for the parenteral administration of unsealed byproduct**
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1619 **material requiring a written directive.**
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1621 Proposed amendments to this section include conforming changes to support the new
1622 categories for parenteral administration in § 35.390(b)(1)(ii)(G), changes to allow residency
1623 program directors to provide written attestations, and the change to the attestation language.
1624 Additionally, the section would be renumbered to accommodate the proposed changes.

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Paragraph (a). This paragraph would be amended to revise the categories for parenteral administration of radionuclides listed in § 35.390(b)(1)(ii)(G). AUs authorized to use any of the categories for parenteral administration of radionuclides in § 35.390(b)(1)(ii)(G) would also have to meet the supervised work experience requirements in paragraph (d) of this section for each new parenteral administration listed in § 35.390(b)(1)(ii)(G) for which the individual is requesting AU status.

Paragraph (d)(1). This paragraph would be amended to conform with the new categories for parenteral administration in § 35.390(b)(1)(ii)(G).

Paragraph (d)(2). This paragraph would be amended to conform with the new categories for parenteral administration in § 35.390(b)(1)(ii)(G) and to clarify that a supervising AU must have experience in administering dosages in the same category or categories as the individual requesting AU status.

Paragraph (d)(2)(vi). This paragraph would be amended to conform with the new categories for parenteral administration in § 35.390(b)(1)(ii)(G).

Paragraph (d)(3). This paragraph would be restructured and expanded to allow certain residency program directors to provide written attestations for physicians seeking to be named as an AU of unsealed byproduct material for the parenteral administration requiring a WD. The residency program director must represent a residency training program approved by the Residency Review Committee of the Accreditation Council for Graduate Medical Education or the Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate Training of the American Osteopathic Association. The residency training program must include T&E specified in § 35.396.

The residency program directors who provide written attestations do not have to be AUs who meet the requirements in §§ 35.57, 35.390, 35.396, or equivalent Agreement State requirements or have experience in administering dosages in the same category or categories

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1654 as the individual requesting AU status. However, they must affirm in writing that the attestation
1655 represents the consensus of the residency program faculty where at least one faculty member is
1656 an AU who meets the requirements in §§ 35.57, 35.390, 35.396, or equivalent Agreement State
1657 requirements and concurs with the attestation. An AU who meets the requirements in § 35.390,
1658 35.396, or equivalent Agreement State requirements must have experience in administering
1659 dosages in the same category or categories as the individual requesting AU user status.

1660 Additionally, the paragraph would be amended to incorporate the new language that the
1661 written attestation would verify that the physician is able to independently fulfill the radiation
1662 safety-related duties, rather than has achieved a level of competency to function independently,
1663 as an AU.

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Section 35.400 Use of sources for manual brachytherapy.

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1669 This section would be expanded to allow sources that are listed in the SSDR for manual
1670 brachytherapy to be used for other medical uses that are not explicitly listed in the SSDR.

1671 *Paragraph (a).* This paragraph would be amended to allow sources that are listed in the
1672 SSDR for manual brachytherapy to be used for other medical uses that are not explicitly listed in
1673 the SSDR provided that these sources are used in accordance with the radiation safety
1674 conditions and limitations described in the SSDR. These radiation safety conditions and
1675 limitations described in the SSDR may apply to storage, handling, sterilization, conditions of
1676 use, and leak testing of radiation sources.

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Section 35.433 Decay of strontium-90 sources for ophthalmic treatments.

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1683 The section title would be modified to delete “Decay of” at the beginning of the title. The
1684 new title would reflect the expanded information and requirements in the section.

1685 *Paragraph (a).* This paragraph would be amended and expanded to allow certain

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1688 individuals who are not AMPs to calculate the activity of strontium-90 sources that is used to
1689 determine the treatment times for ophthalmic treatments. These individuals who are not AMPs
1690 would have to meet the T&E requirements detailed in the new paragraph (a)(2) of this section in
1691 order to perform the specified activities. These requirements are similar to the T&E requirements
1692 for an AMP but include only the requirements related to brachytherapy programs.

1693 This amendment is proposed to increase the number of qualified individuals available to
1694 support the use of strontium-90 sources for ophthalmic treatments. Often, AUs who work in
1695 remote areas do not have ready access to an AMP to perform the necessary calculation to
1696 support the ophthalmic treatment. This proposed change would make the procedure involving
1697 use of strontium-90 sources for ophthalmic treatments available to more patients located in
1698 remote areas.

1699 *Paragraph (b).* This new paragraph would establish the tasks that individuals qualified in
1700 paragraph (a) of this section would be required to perform in supporting ophthalmic treatments
1701 with strontium-90. The first task is based upon the requirements in § 35.432 for calculating the
1702 activity of each strontium-90 source used for ophthalmic treatments. This is not a new
1703 requirement as it is required in the current regulation under § 35.433(a).

1704 The second task is related to the requirements in § 35.41 and are included in this
1705 proposed rule to ensure the safe use of strontium-90 for ophthalmic treatments. Both the AMP
1706 and the individuals identified under paragraph (a)(2) of this section would be required to assist
1707 the licensee in developing, implementing, and maintaining written procedures to provide high
1708 confidence that the dose administration is in accordance with the WD. Under this paragraph,
1709 the licensee would have to modify their procedures required under § 35.41 to include the
1710 frequencies that the AMP and/or the individual identified under paragraph (a)(2) of this section
1711 would observe treatments, review the treatment methodology, calculate treatment time for the
1712 prescribed dose, and review records to verify that the treatment was administered in

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accordance with the WD.

Paragraph (c). This new paragraph would be unchanged from the recordkeeping

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requirements in the current regulation under § 35.433(b).

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Section 35.490 Training for use of manual brachytherapy sources.

Paragraph (a). The requirement for physicians seeking to be named as an AU of a

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manual brachytherapy source for the uses authorized under § 35.400 to obtain a written

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attestation would be removed for those individuals who are certified by a specialty board whose

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certification process has been recognized by the NRC or Agreement State. Further discussion

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on removing the written attestation requirement can be found in Section IV, Discussion, of this

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document.

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Paragraph (b)(1)(ii). This paragraph would be amended to require that the work

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experience required by this section must be received at a medical facility authorized to use

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byproduct materials under § 35.400 rather than at a medical institution. The current term

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“medical institution” in this paragraph is defined in § 35.2 as an organization in which more than

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one medical discipline is practiced. This definition unnecessarily limits where the work

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experience must be obtained. Moreover, the fact that an organization has more than one

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medical discipline does not ensure that one of the medical disciplines will be related to uses

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authorized under § 35.400. The proposed change would allow the work experience to be

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received at a stand-alone single discipline clinic and also ensure that the work experience is

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related to the uses authorized under § 35.400.

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Paragraph (c)(3). This paragraph would be restructured and expanded to allow certain

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residency program directors to provide written attestations for physicians seeking to be named

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as an AU of a manual brachytherapy source for the uses authorized under § 35.400. The

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residency program directors must represent a residency training program approved by the

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1743
1744 Residency Review Committee of the Accreditation Council for Graduate Medical Education or the
1745 Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate
1746 Training of the American Osteopathic Association. The residency training program must include
1747 T&E specified in § 35.400.

1748 The residency program directors who provide written attestations do not have to be AUs
1749 who meet the requirements in §§ 35.57, 35.490 or equivalent Agreement State requirements.
1750 However, they must affirm in writing that the attestation represents the consensus of the
1751 residency program faculty where at least one faculty member is an AU who meets the
1752 requirements in §§ 35.57, 35.490 or equivalent Agreement State requirements and that the AU
1753 concurs with the attestation.

1754 Additionally, the paragraph would be amended to incorporate the new language that the
1755 written attestation would verify that the physician is able to independently fulfill the radiation
1756 safety-related duties, rather than has achieved a level of competency to function independently,
1757 as an AU.

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1759 **Section 35.491 Training for ophthalmic use of strontium-90.**

1760 *Paragraph (b)(3).* This paragraph would be amended to incorporate the new language
1762 that the written attestation would verify that the physician is able to independently fulfill the
1763 radiation safety-related duties, rather than has achieved a level of competency to function
1764 independently, as an AU.

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1766 **Section 35.500 Use of sealed sources for diagnosis.**

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1768 The section would be restructured and expanded to include the use of medical devices,
1771 to allow sealed sources and medical devices that are listed in the SSDR for diagnostic medical
1772 uses to be used for diagnostic medical uses that are not explicitly listed in the SSDR, and to

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1774
1775 allow sealed sources and medical devices to be used in research in accordance with an active
1776 Investigational Device Exemption (IDE) application accepted by the FDA. The section title
1777 would be modified to add “and medical devices” as the use of medical devices is added to this
1778 section.

1779 *Paragraph (a).* This paragraph would be amended to clarify that sealed sources not in
1780 medical devices for diagnostic medical uses approved in the SSDR can be used for other
1781 diagnostic medical uses that are not explicitly listed in an SSDR provided that they are used in
1782 accordance with radiation safety conditions and limitations described in the SSDR. These
1783 radiation safety conditions and limitations described in the SSDR may include storage, handling,
1784 sterilization, conditions of use, and leak testing of radiation sources. _

1785 *Paragraph (b).* This paragraph would be added to allow diagnostic devices containing
1786 sealed sources for diagnostic medical uses if both are approved in the SSDR for diagnostic
1787 medical uses that are not explicitly listed in an SSDR provided that they are used in accordance
1788 with radiation safety conditions and limitations described in the SSDR. These radiation safety
1789 conditions and limitations described in the SSDR may apply to include storage, handling,
1790 sterilization, conditions of use, and leak testing of radiation sources.

1791 *Paragraph (c).* This new paragraph would allow sealed sources and devices for
1792 diagnostic medical uses to be used in research in accordance with an active Investigational
1793 Device Exemption (IDE) application accepted by the FDA provided the requirements of
1794 § 35.49(a) are met.

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1799 **Section 35.590 Training for use of sealed sources for diagnosis.**

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1801 This section would be restructured and expanded to clarify that both diagnostic sealed
1802 sources and devices authorized in § 35.500 are included in the T&E requirements of this
1803 section.

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1806 *Paragraph (b).* This new paragraph would recognize the individuals who are authorized
1807 for imaging uses listed in § 35.200 or equivalent Agreement State requirements for use of
1808 diagnostic sealed sources or devices authorized under § 35.500.

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1812 **Section 35.600 Use of a sealed source in a remote afterloader unit, teletherapy**
1813
1814 **unit, or gamma stereotactic radiosurgery unit.**
1815

1816 The section would be amended to separate the uses of photon emitting remote
1817 afterloader units, teletherapy units, or gamma stereotactic radiosurgery units from the uses of the
1818 sealed sources contained within these units. The amended section would allow only sealed
1819 sources approved in the SSDR in devices to deliver therapeutic medical treatments as provided
1820 for in the SSDR, however, the units containing these sources could be used for therapeutic
1821 medical treatments that are not explicitly provided for in the SSDR, provided that they are used
1822 in accordance with radiation safety conditions and limitations described in the SSDR. The
1823 purpose of this amendment is to allow physicians flexibility to exercise their medical judgment
1824 and to use these devices for new therapeutic treatments that may not have been anticipated
1825 when the devices were registered.

1826 *Paragraph (a).* This paragraph would require that a licensee use only sealed sources
1827 approved in the SSDR for therapeutic medical uses in photon emitting remote afterloader units,
1828 teletherapy units, or gamma stereotactic radiosurgery units as provided for in the SSDR or in
1829 research in these units in accordance with an active Investigational Device Exemption (IDE)
1830 application accepted by the FDA provided the requirements of § 35.49(a) are met.

1831 *Paragraph (b).* This paragraph would continue to require that licensees only use photon
1832 emitting remote afterloader units, teletherapy units, or gamma stereotactic radiosurgery units
1833 approved in the SSDR or in research in accordance with an active Investigational Device
1834 Exemption (IDE) application accepted by the FDA provided the requirements of § 35.49(a) are

1835 met. However, this paragraph would be amended to provide that these units may be used for
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1837 medical uses that are not explicitly provided for in the SSDR, provided that these units are used
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1839 in accordance with the radiation safety conditions and limitations described in the SSDR.

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1842 **Section 35.610 Safety procedures and instructions for remote afterloader units,**
1843 **teletherapy units, and gamma stereotactic radiosurgery units.**
1844

1845 *Paragraph (d)(1).* This paragraph is restructured to add a new training requirement for
1846
1847 the use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units.
1848
1849 This proposed amendment would require all individuals who would operate these units to receive
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1851 vendor operational and safety training prior to the first use for patient treatment of a new unit or
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1853 an existing unit with a manufacturer upgrade that affects the operation and safety of the
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1855 unit. This training must be provided by the device manufacturer or by individuals certified by the
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1857 device manufacturer to provide the training.

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1859 Currently, § 35.610 (d) requires that individuals who operate these units be provided
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1861 safety instructions initially, and at least annually; however, there is no requirement for these
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1863 individuals to receive instructions when the unit is upgraded. In addition, the proposed
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1865 amendment would require individuals who operate these units to receive training prior to first
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1867 use for patient treatment of the new or upgraded unit.

1868
1869 *Paragraph (d)(2).* This paragraph would be restructured and amended to clarify that the
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1871 training required by this paragraph on the operation and safety of the unit applies to any new staff
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1873 who will operate the unit or units at the facility. This requirement is added to enhance the safety
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1875 of patients, as postponing the training of new staff until the required annual training, could lead to
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1877 having undertrained individuals operating the unit.

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1879 *Paragraph (g).* This paragraph would be amended to conform with the restructuring of
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1881 paragraph (d)(2) of this section.

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Section 35.655 Five-year inspection for teletherapy and gamma stereotactic radiosurgery units.

The section title would be modified to delete “Five-year inspection” and insert “Full-inspection servicing” to more accurately reflect the requirements in the section of inspection and servicing of teletherapy unit and gamma stereotactic radiosurgery units.

Paragraph (a). This paragraph would be amended to change the requirement for fully inspecting and servicing intervals for gamma stereotactic radiosurgery units from not to exceed 5 years to not to exceed 7 years. The inspecting and servicing of teletherapy units intervals would remain the same (not to exceed 5 years). Additionally, the paragraph would require that the full inspection and servicing of these units would be required during each source replacement regardless of the last time the units were inspected and serviced.

Section 35.690 Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units.

Paragraph (a). The requirement for physicians seeking to be named as an AU for sealed sources for uses authorized under § 35.600 to obtain a written attestation would be removed for those individuals who are certified by a specialty board whose certification process has been recognized by the NRC or Agreement State. Further discussion on removing the written attestation requirement can be found in Section IV, Discussion, of this document.

Paragraph (b)(1)(ii). This paragraph would be amended to require that the work experience required by this section must be received at a medical facility authorized to use byproduct materials under § 35.600 rather than at a medical institution. The current term “medical institution” in this paragraph is defined in § 35.2 as an organization in which more than one medical discipline is practiced. This definition unnecessarily limits where the work

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1901 experience must be obtained. Moreover, the fact that an organization has more than one
1902 medical discipline does not ensure that one of the medical disciplines will be related to uses
1903 authorized under § 35.600. The proposed change would allow the work experience to be
1904 received at a stand-alone single discipline clinic for the uses authorized under § 35.600.

1905 *Paragraph (b)(3).* This paragraph would be restructured and expanded to allow certain
1906 residency program directors to provide written attestations for physicians seeking to be named
1907 as an AU for sealed sources for uses authorized under § 35.600. The residency program
1908 directors must represent a residency training program approved by the Residency Review
1909 Committee of the Accreditation Council for Graduate Medical Education or the Royal College of
1910 Physicians and Surgeons of Canada or the Committee on Post-Graduate Training of the
1911 American Osteopathic Association. The residency training program must include T&E specified
1912 in § 35.690.

1913 The residency program directors who provide written attestations do not have to be AUs
1914 who meet the requirements in §§ 35.57, 35.690 or equivalent Agreement State requirements for
1915 the type(s) of therapeutic medical unit for which the individual is requesting AU status.
1916 However, they must affirm in writing that the attestation represents the consensus of the
1917 residency program faculty where at least one faculty member is an AU who meets the
1918 requirements in §§ 35.57, 35.690 or equivalent Agreement State requirements for the type(s) of
1919 therapeutic medical unit for which the individual is requesting AU status and that the AU concurs
1920 with the attestation.

1921 Additionally, the paragraph would be amended to incorporate the new language that the
1922 written attestation would verify that the physician is able to independently fulfill the radiation
1923 safety-related duties, rather than has achieved a level of competency to function independently,
1924 as an AU.

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Section 35.2024 Records of authority and responsibilities for radiation protection programs.

Paragraph (c). This new paragraph would require the licensee to keep records of each ARSO assigned under § 35.24(b) for 5 years after the ARSO is removed from the license. These records would have to include the written document appointing the ARSO signed by the licensee’s management; and each agreement signed by the ARSO listing the duties and tasks assigned by the RSO under § 35.24(b).

Section 35.2310 Records of safety instruction.

This section would be amended to conform to the changes proposed in § 35.610 by adding a requirement to maintain the operational and safety instructions required by § 35.610.

Section 35.2655 Records of 5-year inspection for teletherapy and gamma stereotactic radiosurgery units.

The section title would be modified to delete “5-year inspection” and insert “Full-inspection servicing” to reflect the proposed changes to § 35.655 requiring full inspection and servicing of teletherapy units and gamma stereotactic radiosurgery units

Section 35.3045 Report and notification of a medical event.

This section would be restructured and amended to specify separate specific criteria for reporting an ME involving permanent implant brachytherapy. These new criteria would be different from the criteria for reporting an ME for other administrations that require a WD.

Paragraph (a)(1). This new paragraph would provide have criteria for reporting an ME for administrations that require a WD other than permanent implant brachytherapy. Criteria for

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1966 reporting an ME involving permanent implant brachytherapy would be in a new paragraph (a)(2)
1967 in this section. The criteria used to determine if an ME has occurred for administrations that
1968 require a WD other than permanent implant brachytherapy would be unchanged except as
1969 noted. The paragraph related to the dose to the skin or an organ or tissue other than the
1970 treatment site would be restructured for clarity. Also, a criterion would be added in the new
1971 paragraph (a)(1)(ii)(A) of this section for reporting as an ME, an administration involving the
1972 wrong radionuclide for a brachytherapy procedure.

1973 *Paragraph (a)(2).* This new paragraph would be added to establish separate criteria for
1974 reporting MEs involving permanent implant brachytherapy. These new criteria are designed to
1975 identify situations where harm or potential harm to the patient may occur. The new criteria for
1976 reporting an ME involving permanent implant brachytherapy include:

1977 1) The total source strength administered differing by 20 percent or more from the total
1978 source strength documented in the post-implantation portion of the WD. An example of a
1979 situation this criterion would identify would be if the sealed sources, which were implanted, had
1980 a different source strength than what was intended. This could occur from ordering, or a vendor
1981 shipping, sealed sources with the wrong radiation activity.

1982 2) The total source strength administered outside of the treatment site exceeding 20
1983 percent of the total source strength documented in the post-implantation portion of the WD. An
1984 example of a situation this criterion would identify would be if sealed sources are unintentionally
1985 implanted outside of the treatment site. This would be identified by the licensee when
1986 determinations related to § 35.41 of this part are made;

1987 3) An absorbed dose to the maximally exposed 5 contiguous cubic centimeters of
1988 normal tissue located outside of the treatment site that exceeds by 150 percent or more the
1989 absorbed dose prescribed to the treatment site by an AU in the pre-implantation portion of the

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1992 WD. The ACMUI recommended that for this criterion the absorbed dose to normal tissue
1993 should be measured in a volume large enough such that small fluctuations, such as a single
1994 source out of place, would not result in a ME. The 5 contiguous cubic centimeters proposed is
1995 the largest volume related to organ at risk toxicity in the literature.

1996 An example of a situation this criterion would identify would be if sealed sources are not
1997 implanted in the treatment site in a spatially distributed manner; i.e., they are bunched or
1998 grouped rather than spatially distributed. This could result in a higher dose than was expected
1999 or desired to normal tissues that are located close to the treatment site.

2000 4) An absorbed dose to the maximally exposed 5 contiguous cubic centimeters of
2001 normal tissue located within the treatment site that exceeds by 150 percent or more the
2002 absorbed dose to that tissue based on the pre-implantation dose distribution approved by an
2003 AU. The ACMUI recommended with regard to this criterion that the absorbed dose to normal
2004 tissue should be measured in a volume large enough such that small fluctuations, such as a
2005 single source out of place, would not result in a ME. The 5 contiguous cubic centimeters
2006 proposed is the largest volume related to organ at risk toxicity in the literature.

2007 An example of a situation this criterion would identify would be if sealed sources are not
2008 implanted in the treatment site as intended. The unintended higher dose could be from the
2009 sealed sources being bunched or grouped close to the normal tissue rather than spatially
2010 distributed or from sealed sources being unintentionally implanted into the normal tissue. This
2011 could result in a higher dose than was expected or desired to normal tissues that are located
2012 within the treatment site.

2013 5) An administration that includes the wrong radionuclide; the wrong individual or
2014 human research subject; sealed sources directly delivered to the wrong treatment site; a leaking
2015 sealed source; or a 20 percent or more error in calculating the total source strength documented
2016

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2018
2019 in the pre-implantation portion of the WD. Several situations this criterion would identify are self
2020 evident, i.e., wrong patient, wrong treatment site, or leaking sealed source. An error of 20
2021 percent or more in calculating the total source strength could lead to implanting the wrong
2022 number of sealed sources which could result in an under or over-dosing of the treatment area
2023 and possibly a higher dose to normal tissue than was expected.

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2027 **Section 35.3204 Report and notification for an eluate exceeding permissible**
2028 **molybdenum-99, strontium-82, and strontium-85 concentrations.**
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2034 This new section would be added to require reporting and notification of an elution from
2035 a Mo-99/Tc-99m or Sr-82/Rb-82 generator that exceeds the regulatory requirements in §§ 30.34
2036 and 35.204(a). Further discussion on reporting failed generators can be found in Section IV,
2037 Discussion, of this document.
2038

2039 *Paragraph (a).* This new section would require a licensee to notify both the NRC
2040 Operations Center and the manufacturer/distributor of the generator by telephone no later than
2041 the next calendar day after discovery that an eluate exceeds the permissible concentration
2042 listed in § 35.204(a). This notification would include the manufacturer, model number, and
2043 serial number (or lot number) of the generator; the results of the measurement; the date of the
2044 measurement; whether dosages were administered to patients or human research subjects,
2045 whether the manufacturer/distributor was notified, and the action taken.

2046 *Paragraph (b).* This new section would require licensees to submit a written report to the
2047 appropriate NRC Regional Office listed in § 30.6 within 15 days after discovery of an eluate
2048 exceeding the permissible concentration. The report would have to be submitted by an
2049 appropriate method listed in § 30.6(a). The report would include the action taken by the licensee,
2050 patient dose assessments, and the methodology used in making the patient dose

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2053 assessment if the eluate was administered to patients or human research subjects, and the
2054 information in the telephone report as required by paragraph (a) of this section.

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VI. Criminal Penalties

For the purpose of Section 223 of the Atomic Energy Act (AEA), the Commission is
2064 proposing to amend 10 CFR Part 30, 32, and 35 under one or more of Sections 161b, 161i, or
2065 161o of the AEA. Willful violations of the rule would be subject to criminal enforcement.

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VII. Coordination with NRC Agreement States

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The Agreement States were involved throughout the rulemaking process. Agreement
2076 State representatives served on the Working Group that developed the proposed amendments
2077 to 10 CFR part 35 and on the Steering Committee.

2078 Through an All Agreement State Letter (FSME-11-044, dated May 20, 2011) Agreement
2079 States were notified of the availability of preliminary rule text for comments posted at the Federal
2080 Rulemaking Website at www.regulations.gov and noticed in the Federal Register (76
2081 FR 29171, May 20, 2011). The FRN also invited the Agreement States to participate at the two
2082 public workshops that were held in New York City, New York, and Houston, Texas during the
2083 summer of 2011. Finally, in preparing the proposed amendments, the rulemaking working group
2084 considered the comments provided by the Agreement States.

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VIII. Agreement State Compatibility

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Under the “Policy Statement on Adequacy and Compatibility of Agreement State Programs” approved by the Commission on June 30, 1997, and published in the Federal Register (62 FR 46517; September 3, 1997), this proposed rule would be a matter of compatibility between the NRC and the Agreement States, thereby providing consistency among the Agreement States and the NRC requirements. The NRC staff analyzed the proposed rule in accordance with the procedure established within Part III, “Categorization Process for NRC Program Elements,” of Handbook 5.9 to Management Directive 5.9, “Adequacy and Compatibility of Agreement State Programs” (a copy of which may be viewed at <http://www.nrc.gov/reading-rm/doc-collections/management-directives/>).

2108 The NRC program elements (including regulations) are placed into four compatibility
2109 categories (See the Draft Compatibility Table for Proposed Rule in this section). In addition, the
2110 NRC program elements can also be identified as having particular health and safety significance
2111 or as being reserved solely to the NRC. Compatibility Category A are those program elements
2112 that are basic radiation protection standards and scientific terms and definitions that are
2113 necessary to understand radiation protection concepts. An Agreement State should adopt
2114 Category A program elements in an essentially identical manner to provide uniformity in the
2115 regulation of agreement material on a nationwide basis. Compatibility Category B are those
2116 program elements that apply to activities that have direct and significant effects in multiple
2117 jurisdictions. An Agreement State should adopt Category B program elements in an essentially
2118 identical manner. Compatibility Category C are those program elements that do not meet the
2119 criteria of Category A or B, but the essential objectives of which an Agreement State should adopt
2120 to avoid conflict, duplication, gaps, or other conditions that would jeopardize an orderly pattern in
2121 the regulation of agreement material on a nationwide basis. An Agreement State should adopt
2122 the essential objectives of the Category C program elements. Compatibility

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2125 Category D are those program elements that do not meet any of the criteria of Category A, B, or
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2127 C, and, thus, do not need to be adopted by Agreement States for purposes of compatibility.
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2129 Health and Safety (H&S) are program elements that are not required for compatibility but
2130 are identified as having a particular health and safety role (i.e., adequacy) in the regulation of
2131 agreement material within the State. Although not required for compatibility, the State should
2132 adopt program elements in this H&S category based on those of the NRC that embody the
2133 essential objectives of the NRC program elements because of particular health and safety
2134 considerations. Compatibility Category NRC are those program elements that address areas of
2135 regulation that cannot be relinquished to Agreement States under the Atomic Energy Act, as
2136 amended, or provisions of 10 CFR. These program elements are not adopted by Agreement
2137 States. The following table lists the parts and sections that would be revised and their
2138 corresponding categorization under the "Policy Statement on Adequacy and Compatibility of
2139 Agreement State Programs." A bracket around a category means that the section may have
2140 been adopted elsewhere, and it is not necessary to adopt it again.

2141 The NRC invites comment on the compatibility category designations in the proposed
2142 rule and suggests that commenters refer to Handbook 5.9 of Management Directive 5.9 for
2143 more information. The NRC notes that, like the rule text, the compatibility category designations
2144 can change between the proposed rule and final rule, based on comments received and
2145 Commission decisions regarding the final rule. The NRC encourages anyone interested in
2146 commenting on the compatibility category designations in any manner to do so during the
2147 comment period. Discussion on changing the Compatibility Category for § 35.3045, Report and
2148 notification of a medical event, can be found in Section IV, Discussion, of this document.

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Draft Compatibility Table for Proposed Rule

Section	Change	Subject	Compatibility	
			Existing	New
Part 30				
30.34(g)	Amend	Terms and conditions of licenses	B	B
30.50(b)(5)	New	Reporting requirements	-	C
Part 32				
32.72(a)(4)	Amend	Manufacture, preparation, or transfer for commercial distribution of radioactive drugs containing byproduct material for medical use under 10 CFR part 35	B	B
32.72(b)(5)(i)	Amend	Manufacture, preparation, or transfer for commercial distribution of radioactive drugs containing byproduct material for medical use under 10 CFR part 35	B	B
32.72(d)	New	Manufacture, preparation, or transfer for commercial distribution of radioactive drugs containing byproduct material for medical use under 10 CFR part 35	-	B
Part 35				
35.2	New	Definitions – Associate Radiation Safety Officer	-	B
35.12(b)(1)	Amend	Application for license, amendment, or renewal	D	D
35.12(c)(1)	Amend	Application for license, amendment, or renewal	D	D
35.12(c)(1)(ii)	Amend	Application for license, amendment, or renewal	D	D
35.12(d)	Amend	Application for license, amendment, or renewal	D	D
35.12(d)(1)	New	Application for license, amendment, or renewal	-	D
35.12(d)(2)	New	Application for license, amendment, or renewal	-	D
35.12(d)(3)	New	Application for license, amendment, or renewal	-	D
35.12(d)(4)	Amend	Application for license, amendment, or renewal	D	D
35.13(d)	New	License amendments	-	D
35.13(i)	New	License amendments	-	D
35.14(b)(1)	Amend	Notifications	D	D
35.14(b)(2)	Amend	Notifications	D	D
35.14(b)(6)	New	Notifications	-	D
35.24(b)	Amend	Authority and responsibilities for the radiation program	H&S	H&S
35.24(c)	Amend	Authority and responsibilities for the radiation program	D	D
35.40(b)(6)	Amend	Written Directive	H&S	H&S
35.41(b)(5)	New	Procedures for administrations requiring a written directive.	-	H&S

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Section	Change	Subject	Compatibility	
			Existing	New
35.41(b)(6)	New	Procedures for administrations requiring a written directive.	-	H&S
35.50	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.50(a)	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.50(a)(2)(ii)(B)	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.50(b)(1)(ii)	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.50(b)(2)	New	Training for Radiation Safety Officer and Associate Radiation Safety Officer	-	B
35.50(c)(1)	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.50(c)(2)	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.50(c)(3)	New	Training for Radiation Safety Officer and Associate Radiation Safety Officer	-	B
35.50(d)	Amend	Training for Radiation Safety Officer and Associate Radiation Safety Officer	B	B
35.51(a)	Amend	Training for an authorized medical physicist	B	B
35.51(a)(2)(i)	Amend	Training for an authorized medical physicist	B	B
35.51(b)(2)	Amend	Training for an authorized medical physicist	B	B
35.55(a)	Amend	Training for an authorized nuclear pharmacist	B	B
35.55(b)(2)	Amend	Training for an authorized nuclear pharmacist	B	B
35.57(a)(1)	Amend	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	B	B
35.57(a)(2)	New	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	-	B
35.57(a)(3)	New	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	-	B
35.57(b)(1)	Amend	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	B	B

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Section	Change	Subject	Compatibility	
			Existing	New
35.57(b)(2)	Amend	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	B	B
35.57(b)(2)(i)	New	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	-	B
35.57(b)(2)(ii)	New	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	-	B
35.57(b)(2)(iii)	New	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	-	B
35.57(b)(2)(iv)	New	Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist and authorized nuclear pharmacist	-	B
35.65(b)	New	Authorization for calibration, transmission, and reference sources	-	D
35.65(b)(1)	New	Authorization for calibration, transmission, and reference sources	-	D
35.65(b)(2)	New	Authorization for calibration, transmission, and reference sources	-	D
35.65(c)	New	Authorization for calibration, transmission, and reference sources	-	D
35.190(a)	Amend	Training for uptake, dilution, and excretion studies	B	B
35.190(c)(2)	Amend	Training for uptake, dilution, and excretion studies	B	B
35.190(c)(2)(i)	New	Training for uptake, dilution, and excretion studies	-	B
35.190(c)(2)(ii)	New	Training for uptake, dilution, and excretion studies	-	B
35.204(b)	Amend	Permissible molybdenum-99, strontium-82, and strontium-85 concentrations	H&S	H&S
35.204(e)	New	Permissible molybdenum-99, strontium-82, and strontium-85 concentrations	-	H&S
35.290(a)	Amend	Training for imaging and localization studies	B	B
35.290(c)(1)(ii)	Amend	Training for imaging and localization studies	B	B
35.290(c)(2)	Amend	Training for imaging and localization studies	B	B

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Section	Change	Subject	Compatibility	
			Existing	New
35.290(c)(2)(i)	New	Training for imaging and localization studies	-	B
35.290(c)(2)(ii)	New	Training for imaging and localization studies	-	B
35.300	Amend	Use of unsealed byproduct material for which a written directive is required	B	B
35.390(a)	Amend	Training for use of unsealed byproduct material for which a written directive is required	B	B
35.390(b)(1)(ii)(G)(3)	Amend	Training for use of unsealed byproduct material for which a written directive is required	B	B
35.390(b)(1)(ii)(G)(4)	New	Training for use of unsealed byproduct material for which a written directive is required	-	B
35.390(b)(1)(ii)(G)(5)	New	Training for use of unsealed byproduct material for which a written directive is required	-	B
35.390(b)(2)	Amend	Training for use of unsealed byproduct material for which a written directive is required	B	B
35.390(b)(2)(i)	New	Training for use of unsealed byproduct material for which a written directive is required	-	B
35.390(b)(2)(ii)	New	Training for use of unsealed byproduct material for which a written directive is required	-	B
35.390(c)	New	Training for use of unsealed byproduct material for which a written directive is required	-	B
35.392(a)	Amend	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities less than or equal to 1.22 gigabecquerels (33 millicuries)	B	B
35.392(c)(3)	Amend	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities less than or equal to 1.22 gigabecquerels (33 millicuries)	B	B
35.392(c)(3)(i)	New	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities less than or equal to 1.22 gigabecquerels (33 millicuries)	-	B
35.392(c)(3)(ii)	New	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities less than or equal to 1.22 gigabecquerels (33 millicuries)	-	B
35.394(a)	Amend	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities greater than 1.22 gigabecquerels (33 millicuries)	B	B

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Section	Change	Subject	Compatibility	
			Existing	New
35.394(c)(3)	Amend	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities greater than 1.22 gigabecquerels (33 millicuries)	B	B
35.394(c)(3)(i)	New	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities greater than 1.22 gigabecquerels (33 millicuries)	-	B
35.394(c)(3)(ii)	New	Training for the oral administration of sodium iodide I-131 requiring a written directive in quantities greater than 1.22 gigabecquerels (33 millicuries)	-	B
35.396(a)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	B	B
35.396(b)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	-	B
35.396(c)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	B	B
35.396(d)(1)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	B	B
35.396(d)(2)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	B	B
35.396(d)(2)(iv)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	B	B
35.396(d)(3)	Amend	Training for the parenteral administration of unsealed byproduct material requiring a written directive	B	B
35.396(d)(3)(i)	New	Training for the parenteral administration of unsealed byproduct material requiring a written directive	-	B
35.400(a)	Amend	Use of sources for manual brachytherapy	C	C
35.400(b)	Amend	Use of sources for manual brachytherapy	C	C
35.433(a)	Amend	Strontium-90 sources for ophthalmic treatments	H&S	B
35.433(b)	New	Strontium-90 sources for ophthalmic treatments	-	H&S
35.433(b)(1)	New	Strontium-90 sources for ophthalmic treatments	-	H&S
35.433(b)(2)	New	Strontium-90 sources for ophthalmic treatments	-	H&S
35.433(b)(3)	New	Strontium-90 sources for ophthalmic treatments	-	H&S
35.490(a)	Amend	Training for use of manual brachytherapy sources	B	B

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Section	Change	Subject	Compatibility	
			Existing	New
35.490(b)(1)(ii)	Amend	Training for use of manual brachytherapy sources	B	B
35.490(b)(3)	Amend	Training for use of manual brachytherapy sources	B	B
35.490(b)(3)(i)	New	Training for use of manual brachytherapy sources	-	B
35.490(b)(3)(ii)	New	Training for use of manual brachytherapy sources	-	B
35.491(b)(3)	Amend	Training for ophthalmic use of strontium-90	B	B
35.500(a)	New	Use of sealed sources and medical devices for diagnosis	-	C
35.500(b)	New	Use of sealed sources and medical devices for diagnosis	-	C
35.500(c)	New	Use of sealed sources and medical devices for diagnosis	-	C
35.590 (b)	New	Training for use of sealed sources for diagnosis	-	B
35.600(a)	Amend	Use of a sealed source in a remote afterloader unit, teletherapy unit, or gamma stereotactic radiosurgery unit	C	C
35.600(b)	Amend	Use of a sealed source in a remote afterloader unit, teletherapy unit, or gamma stereotactic radiosurgery unit	C	C
35.610(d)(1)	New	Safety procedures and instructions for remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	-	H&S
35.610(d)(2)	Amend	Safety procedures and instructions for remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	H&S	H&S
35.610(g)	Amend	Safety procedures and instructions for remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	H&S	H&S
35.655(a)	Amend	Full-inspection servicing for teletherapy and gamma stereotactic radiosurgery units	H&S	H&S
35.690(a)	Amend	Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	B	B
35.690(b)(1)(ii)	Amend	Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	B	B
35.690(b)(3)	Amend	Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	B	B
35.690(b)(3)(i)	New	Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	-	B
35.690(b)(3)(ii)	New	Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units	-	B

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Section	Change	Subject	Compatibility	
			Existing	New
35.2024(c)	New	Records of authority and responsibilities for radiation protection programs	-	D
35.2024(c)(1)	New	Records of authority and responsibilities for radiation protection programs	-	D
35.2024(c)(2)	New	Records of authority and responsibilities for radiation protection programs	-	D
35.2310	Amend	Records of safety instruction	D	D
35.2655(a)	Amend	Records of full-inspection servicing for teletherapy and gamma stereotactic radiosurgery units	D	D
35.3045(a)(1)	Amend	Report and notification of a medical event	C	C
35.3045(a)(2)	New	Report and notification of a medical event	-	C
35.3204(a)	New	Report and notification for an eluate exceeding permissible molybdenum-99, strontium-82, and strontium-85 concentrations	-	C
35.3204(b)	New	Report and notification for an eluate exceeding permissible molybdenum-99, strontium-82, and strontium-85 concentrations	-	C

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IX. Coordination with the Advisory Committee on the Medical Uses of Isotopes

The NRC staff consults with the ACMUI whenever it identifies any issues with implementation of the current 10 CFR part 35 regulations. As such, all the proposed amendments have been discussed at the ACMUI meetings spanning over the past nine years. The ACMUI meetings are transcribed. Full transcripts of the ACMUI meetings can be found on the NRC's public website:<http://www.nrc.gov/reading-rm/doc-collections/acmui/tr>. In addition, in SRM-SECY-10-0062, the Commission specifically directed the staff to engage the ACMUI in developing the ME definition criterion for permanent implant brachytherapy. Further, the proposals to revise T&E requirements to eliminate preceptor attestation for board certified individuals, change the language of the attestation, and allow a residency director to provide preceptor attestations were initiated by the ACMUI in its briefing to the Commission held on April 29, 2008 (discussed in detail in item b in Section IV, Discussion, of this document. Similarly, the issue of naming more than one RSO was initiated by the ACMUI at the June, 2007

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2185 ACMUI meeting (discussed in detail in item d in Section IV, Discussion, of this document.

2186 Finally, the entire ACMUI meeting held on April 20-21, 2011, was devoted to discussion of the
2187 rulemaking issues addressed in this proposed rule, so that the staff would be better able to
2188 understand ACMUI's position and views on the issues raised.

2189 (Placeholder for ACMUI's review.....)
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X. Plain Language

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2195 The Plain Writing Act of 2010 (Pub. L. 111-274) requires Federal agencies to write
2196 documents in a clear, concise, and well-organized manner. The NRC has written this document
2197 to be consistent with the Plain Writing Act as well as the Presidential Memorandum, "Plain
2198 Language in Government Writing," published June 10, 1998 (63 FR 31883). The NRC requests
2199 comment on the proposed rule with respect to the clarity and effectiveness of the language
2200 used.
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XI. Consistency with Medical Policy Statement

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2208 The proposed amendments to 10 CFR part 35 are consistent with the Commission's
2209 Medical Use Policy Statement published August 3, 2000 (65 FR 47654). The proposed rule is
2210 consistent with this statement because it balances the interests of patients, the flexibility for AUs
2211 to take actions that they deem are medically necessary, and continues to enable the agency to
2212 detect failures in process, procedures, and training as well as any misapplication of byproduct
2213 materials.
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XII. Voluntary Consensus Standards

The National Technology Transfer and Advancement Act of 1995 (Pub. L. 104-113) requires that Federal agencies use technical standards that are developed or adopted by voluntary consensus standards bodies unless the use of such a standard is inconsistent with applicable law or otherwise impractical. In this proposed rule, the NRC would amend its medical use regulations related to ME definitions for permanent implant brachytherapy; T&E requirements for AUs, medical physicists, RSOs, and nuclear pharmacists; consideration of the Ritenour Petition (PRM-35-20) to “grandfather” certain experienced individuals; measuring molybdenum contamination for each elution and reporting of failed breakthrough tests; naming ARSOs on a medical license; and several minor clarifications.

The NRC is not aware of any voluntary consensus standards that address the proposed subject matter of this proposed rule. The NRC will consider using a voluntary consensus standard if an appropriate standard is identified. If a voluntary consensus standard is identified for consideration, the submittal should explain why the standard should be used.

XIII. Environmental Impact: Categorical Exclusion

The NRC has determined that the following actions in the proposed rule are the types of actions described in categorical exclusions in 10 CFR 51.22(c)(2) and (c)(3)(i-v):

1) The amendments to the general administrative requirements and general technical requirements meet the categorical exclusion criteria under § 51.22 (c)(2).

2) The amendments to sealed sources usage provide clarifications to the current regulations, meet the categorical exclusion criteria under § 51.22(c)(2).

3) The amendments to the requirements for reporting MEs and reporting failed generator tests meet the categorical exclusion criteria under § 51.22(c)(3)(iii).

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2247 4) The amendments related to the record keeping requirements meet the categorical
2248 exclusion criteria under § 51.22(c)(3)(ii).

2249 5) The amendments related to the T&E requirements meet the categorical exclusion
2250 criteria under § 51.22(c)(3)(iv).

2251 There are two proposed amendments that do not meet the categorical exclusions in
2252 § 51.22. Therefore, an environmental assessment has been prepared for this proposed rule for
2253 the two proposed actions that do not meet the categorical exclusions in § 51.22 and is discussed
2254 in Section XIV, "Finding of No Significant Environmental Impact: Availability," of this document.
2255 The proposed amendments that do not meet the categorical exclusions in § 51.22 are: 1),
2256 Increase frequency of measuring Mo-99 tests required in § 35.204, and 2), increase the
2257 full inspection time interval for a gamma stereotactic radiosurgery unit from 5 years to 7 years in
2258 § 35.655.
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2265 **XIV. Finding of No Significant Environmental Impact: Availability**
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2267 The Commission has determined under the National Environmental Policy Act of 1969, as
2268 amended, and the Commission's regulations in subpart A of 10 CFR part 51, not to prepare an
2269 environmental impact statement for this proposed rule because the Commission has concluded
2270 on the basis of an environmental assessment that this proposed rule, if adopted, would not be a
2271 major Federal action significantly affecting the quality of the human environment. The
2272 amendments would relax certain requirements and eliminate other procedural restrictions
2273 associated with the medical use of byproduct material. The Commission believes these
2274 amendments would provide greater flexibility in the medical use of byproduct material while
2275 continuing to adequately protect public health and safety. It is expected that this rule, if adopted,
2276 would not cause any significant increase in radiation exposure to the public or radiation release

XVI. Regulatory Analysis

The Commission has prepared a draft regulatory analysis on this proposed regulation.

The analysis examines the costs and benefits of the alternatives considered by the Commission.

The Commission requests public comment on the draft regulatory analysis. The draft regulatory analysis is available in ADAMS under Accession No. MLXXXXXXXXX (to be added) and available for inspection in the NRC's PDR, 11555 Rockville Pike, Rockville, MD 20852.

XVII. Regulatory Flexibility Certification

(This section will be revised after the Regulatory Analysis is completed). In accordance with the Regulatory Flexibility Act of 1980 (5 U.S.C. 605(b)), the Commission certifies that this rule would not, if promulgated, have a significant economic impact on a substantial number of small entities. The majority of the licensees do not fall within the scope of the definition of "small entities" set forth in the Regulatory Flexibility Act or the size standards established by the NRC (10 CFR 2.810). The NRC is seeking public comment on the potential impact of the proposed rule on small entities. The NRC particularly desires comment from licensees who qualify as small businesses, specifically as to how the proposed regulation will affect them and how the regulation may be tiered or otherwise modified to impose less stringent requirements on small entities while still adequately protecting the public health and safety and common defense and security. Comments on how the regulation could be modified to take into account the differing needs of small entities should specifically discuss—

a) The size of the business and how the proposed regulation would result in a significant economic burden upon it as compared to a larger organization in the same business community;

b) How the proposed regulation could be further modified to take into account the

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business's differing needs or capabilities;

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c) The benefits that would accrue, or the detriments that would be avoided, if the proposed regulation was modified as suggested by the commenter;

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d) How the proposed regulation, as modified, would more closely equalize the impact of the NRC's regulations as opposed to providing special advantages to any individuals or groups; and

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e) How the proposed regulation, as modified, would still adequately protect the public health and safety and common defense and security.

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XVIII. Backfit Analysis

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The NRC has determined that the backfit rule, which is found in the regulations at §§ 50.109, 70.76, 72.62, 76.76, and in 10 CFR part 52, does not apply to this proposed rule because this amendment would not involve any provisions that would impose backfits as defined in 10 CFR chapter I. Therefore, a backfit analysis is not required.

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List of Subjects

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10 CFR Part 30

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Byproduct material, Criminal penalties, Government contracts, Intergovernmental relations, Isotopes, Nuclear materials, Radiation protection, Reporting and recordkeeping requirements.

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10 CFR Part 32

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Byproduct material, Criminal penalties, Labeling, Nuclear materials, Radiation protection, Reporting and recordkeeping requirements.

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10 CFR Part 35

Byproduct material, Criminal penalties, Drugs, Health facilities, Health professions, Medical devices, Nuclear materials, Occupational safety and health, Radiation protection, Reporting and recordkeeping requirements.

For the reasons set out in the preamble and under the authority of the Atomic Energy Act of 1954, as amended; the Energy Reorganization Act of 1974; and 5 U.S.C. 553, the NRC is proposing to adopt the following amendments to 10 CFR parts 30, 32, and 35.

PART 30-- RULES OF GENERAL APPLICABILITY TO DOMESTIC LICENSING OF BYPRODUCT MATERIAL

1. The authority citation for part 30 continues to read as follows:

Authority: Atomic Energy Act secs. 81, 82, 161, 181, 182, 183, 186, 223, 234 (42 U.S.C. 2111, 2112, 2201, 2231, 2232, 2233, 2236, 2273, 2282); Energy Reorganization Act secs. 201, 202, 206 (42 U.S.C. 5841, 5842, 5846); Government Paperwork Elimination Act sec. 1704 (44 U.S.C. 3504 note); Energy Policy Act of 2005, Pub. L. No. 109-58, 119 Stat. 549 (2005).

Section 30.7 also issued under Energy Reorganization Act sec. 211, Pub. L. 95-601, sec. 10, as amended by Pub. L. 102-486, sec. 2902 (42 U.S.C. 5851). Section 30.34(b) also issued under Atomic Energy Act sec. 184 (42 U.S.C. 2234). Section 30.61 also issued under Atomic Energy Act sec. 187 (42 U.S.C. 2237).

2. In § 30.34, add a third sentence to paragraph (g) to read as follows:

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§ 30.34 Terms and conditions of licenses.

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(g) * * *The licensee shall report the results of any test that exceeds the permissible concentration listed in § 35.204(a), in accordance with § 35.3204.

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3. In § 30.50, add a new paragraph (b)(5) to read as follows:

§ 30.50 Reporting requirements.

* * * * *

(b) * * *

(5) For manufacturers or distributors of medical generators, receipt of a notification required by § 35.3204(a).

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PART 32-- SPECIFIC DOMESTIC LICENSES TO MANUFACTURE OR TRANSFER CERTAIN ITEMS CONTAINING BYPRODUCT MATERIAL

4. The authority citation for part 32 continues to read as follows:

Authority: Atomic Energy Act secs. 81, 161, 181, 182, 183, 223, 234 (42 U.S.C. 2111, 2201, 2231, 2232, 2233, 2273, 2282); Energy Reorganization Act sec. 201 (42 U.S.C. 5841); Government Paperwork Elimination Act sec. 1704 (44 U.S.C. 3504 note); Energy Policy Act of 2005, sec. 651(e), Pub. L. No. 109-58, 119 Stat. 806-810 (42 U.S.C. 2014, 2021, 2021b, 2111).

5. In § 32.72, revise paragraphs (a)(4) and (b)(5)(i), redesignate paragraph (d) as

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paragraph (e), and add a new paragraph (d) to read as follows:

§ 32.72 Manufacture, preparation, or transfer for commercial distribution of radioactive drugs containing byproduct material for medical use under part 35.

(a) * * *

(4) The applicant commits to the following label requirements:

* * * * *

(b) * * *

(5) Shall provide to the Commission:

(i) A copy of each individual's certification by a specialty board whose certification

process has been recognized by the Commission or an Agreement State as specified in

§ 35.55(a) of this chapter; or

* * * * *

(d) A licensee shall satisfy the labeling requirements in (a)(4) of this section.

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PART 35—MEDICAL USE OF BYPRODUCT MATERIAL

6. The authority citation for part 35 continues to read as follows:

Authority: Atomic Energy Act secs. 81, 161, 181, 182, 183, 223, 234 (42 U.S.C. 2111, 2201, 2231, 2232, 2233, 2273, 2282); Energy Reorganization Act sec. 201, 206 (42 U.S.C. 5841, 5842, 5846); sec. 1704 (44 U.S.C. 3504 note); Energy Policy Act of 2005, sec. 651(e), Pub. L. No. 109-58, 119 Stat. 806-810 (42 U.S.C. 2014, 2021, 2021b, 2111).

7. In § 35.2, modify the definition for *Preceptor*, and add, in alphabetical order, the definition for *Associate Radiation Safety Officer* to read as follows:

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§ 35.2 Definitions.

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Associate Radiation Safety Officer means an individual who —

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(1) Meets the requirements in §§ 35.50 and 35.59; and

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(2) Is currently identified as an Associate Radiation Safety Officer for the types of use of

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byproduct material for which the individual has been assigned duties and tasks by the Radiation

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Safety Officer on —

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(i) A specific medical use license issued by the Commission or Agreement State; or

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(ii) A medical use permit issued by a Commission master material licensee.

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Preceptor means an individual who provides, directs, or verifies training and experience

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required for an individual to become an authorized user, an authorized medical physicist, an

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authorized nuclear pharmacist, a Radiation Safety Officer, or an Associate Radiation Safety

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Officer.

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8. In § 35.12, revise paragraphs (b)(1), (c), and (d) to read as follows:

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§ 35.12 Application for license, amendment, or renewal.

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(b) * * *

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(1) Filing an original NRC Form 313, “Application for Material License,” that includes the

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facility diagram, equipment, and training and experience qualifications of the Radiation Safety

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Officer, Associate Radiation Safety Officer(s), authorized user(s), authorized medical physicist(s), and authorized nuclear pharmacist(s); and

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(c) A request for a license amendment or renewal must be made by—

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(1) Submitting an original of either—

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(i) NRC Form 313, “Application for Material License;” or

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(ii) A letter containing all information required by NRC Form 313; and

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(2) Submitting procedures required by §§ 35.610, 35.642, 35.643, and 35.645, as

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applicable.

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(d) In addition to the requirements in paragraphs (b) and (c) of this section, an

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application for a license or amendment for medical use of byproduct material as described in

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§ 35.1000 must also include:

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(1) Any additional aspects of the medical use of the material that are applicable to

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radiation safety that are not addressed in, or differ from, subparts A through C and M of this

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part;

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(2) Identification of and commitment to follow the applicable radiation safety program

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requirements in subparts D through H of this part that are appropriate for the specific § 35.1000

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medical use;

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(3) Any additional specific information on--

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(i) Radiation safety precautions and instructions;

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(ii) Methodology for measurement of dosages or doses to be administered to patients or

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human research subjects; and

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(iii) Calibration, maintenance, and repair of instruments and equipment necessary for

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radiation safety; and

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(4) Any other information requested by the Commission in its review of the application.

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9. In § 35.13, redesignate paragraphs (d), (e), (f), and (g) as paragraphs (e), (f), (g), and (h), respectively, revise newly redesignated paragraphs (g) and (h), and add new paragraphs (d) and (i) to read as follows:

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§ 35.13 License amendments.

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(d) Before it permits anyone to work as an Associate Radiation Safety Officer, or before the Radiation Safety Officer assigns duties and tasks to an Associate Radiation Safety Officer that differ from those for which this individual is authorized on the license;

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(g) Before it changes the address(es) of use identified in the application or on the license;

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(h) Before it revises procedures required by §§ 35.610, 35.642, 35.643, and 35.645, as applicable, where such revision reduces radiation safety; and

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(i) Before it receives a sealed source from a different manufacturer or of a different model number than authorized by its license unless the sealed source is used for manual brachytherapy, is listed in the Sealed Source and Device Registry, and is in a quantity and for an isotope authorized by the license.

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10. In § 35.14, revise paragraph (b) to read as follows:

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§ 35.14 Notifications.

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(b) A licensee shall notify the Commission no later than 30 days after:

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2628 (1) An authorized user, an authorized nuclear pharmacist, a Radiation Safety Officer, an
2629 Associate Radiation Safety Officer, an authorized medical physicist, or an individual identified in
2630 § 35.433(a)(2) permanently discontinues performance of duties under the license or has a name
2631 change;
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2633

2634 (2) The licensee permits an individual qualified to be a Radiation Safety Officer under
2635 §§ 35.50 and 35.59 to function as a temporary Radiation Safety Officer and to perform the
2636 functions of a Radiation Safety Officer in accordance with § 35.24(c).
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2638 (3) The licensee's mailing address changes;
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2640 (4) The licensee's name changes, but the name change does not constitute a transfer of
2641 control of the license as described in § 30.34(b) of this chapter;

2642 (5) The licensee has added to or changed the areas of use identified in the application
2643 or on the license where byproduct material is used in accordance with either § 35.100 or
2644 § 35.200 if the change does not include addition or relocation of either an area where PET
2645 radionuclides are produced or a PET radioactive drug delivery line from the PET
2646 radionuclide/PET radioactive drug production area; or

2647 (6) The licensee obtains a sealed source for use in manual brachytherapy from a
2648 different manufacturer or with a different model number than authorized by its license for which it
2649 did not require a license amendment as provided in section 35.13(i). The notification must
2650 include the manufacturer and model number of the sealed source, the isotope, and the quantity
2651 per sealed source.

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2657 11. In § 35.24, revise paragraphs (b) and (c) to read as follows:
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§ 35.24 Authority and responsibilities for the radiation protection program.

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(b) A licensee's management shall appoint a Radiation Safety Officer who agrees, in writing, to be responsible for implementing the radiation protection program. The licensee, through the Radiation Safety Officer, shall ensure that radiation safety activities are being performed in accordance with licensee-approved procedures and regulatory requirements. The Radiation Safety Officer may delegate duties and tasks but shall not delegate anyone the authority or responsibilities for implementing the radiation protection program. A licensee's management may appoint, in writing, one or more Associate Radiation Safety Officers to support the Radiation Safety Officer. The Radiation Safety Officer, with written agreement of licensee's management, must assign the specific duties and tasks to each Associate Radiation Safety Officer. The Associate Radiation Safety Officer must agree, in writing, to the list of the specific duties and tasks. These duties and tasks are restricted to the types of use for which the Associate Radiation Safety Officer has radiation safety training.

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(c) For up to 60 days each year, a licensee may permit an individual qualified to be a Radiation Safety Officer, under §§ 35.50 and 35.59, to function as a temporary Radiation Safety Officer and to perform the functions of a Radiation Safety Officer, as provided in paragraph (g) of this section, if the licensee takes the actions required in paragraphs (b), (e), (g), and (h) of this section and notifies the Commission in accordance with § 35.14(b).

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12. In § 35.40, revise paragraphs (b) and (c) to read as follows:

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§ 35.40 Written directives.

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(b) The written directive must contain the patient or human research subject's name and the following information--

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2698 (1) For any administration of quantities greater than 1.11 MBq (30 μ Ci) of sodium iodide
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2700 I-131: the dosage;
2701
2702 (2) For an administration of a therapeutic dosage of unsealed byproduct material other
2703 than sodium iodide I-131: the radioactive drug, dosage, and route of administration;
2704 (3) For gamma stereotactic radiosurgery: the total dose, treatment site, and values for
2705 the target coordinate settings per treatment for each anatomically distinct treatment site;
2706 (4) For teletherapy: the total dose, dose per fraction, number of fractions, and treatment
2707 site;
2708 (5) For high dose-rate remote afterloading brachytherapy: the radionuclide, treatment
2709 site, dose per fraction, number of fractions, and total dose;
2710 (6) For permanent implant brachytherapy:
2711 (i) Before implantation: the treatment site, the radionuclide, the intended absorbed dose
2712 to the treatment site and the corresponding calculated total source strength required, and if
2713 appropriate, the expected absorbed doses to normal tissues located within the treatment site;
2714 and
2715 (ii) After implantation but before the patient leaves the post-treatment recovery area: the
2716 number of sources implanted, the total source strength implanted, the signature of an
2717 authorized user for § 35.400 uses for manual brachytherapy, and the date; or
2718
2719 (7) For all other brachytherapy, including low, medium, and pulsed dose rate remote
2720 afterloaders:
2721 (i) Before implantation: treatment site, the radionuclide, and dose; and
2722
2723 (ii) After implantation but before completion of the procedure: the radionuclide,
2724
2725 treatment site, number of sources, and total source strength and exposure time (or the total
2726 dose).

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(c)(1) A written revision to an existing written directive may be made if the revision is dated and signed by an authorized user before the administration of the dosage of unsealed byproduct material, the brachytherapy dose, the gamma stereotactic radiosurgery dose, the teletherapy dose, or the next fractional dose.

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(2) If, because of the patient's condition, a delay in order to provide a written revision to an existing written directive would jeopardize the patient's health, an oral revision to an existing written directive is acceptable. The oral revision must be documented as soon as possible in the patient's record. A revised written directive must be signed by the authorized user within 48 hours of the oral revision.

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13. In § 35.41, revise paragraph (b) to read as follows:

§ 35.41 Procedures for administrations requiring a written directive.

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(b) At a minimum, the procedures required by paragraph (a) of this section must address the following items that are applicable to the licensee's use of byproduct material—

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(1) Verifying the identity of the patient or human research subject;

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(2) Verifying that the administration is in accordance with the treatment plan, if

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applicable, and the written directive;

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(3) Checking both manual and computer-generated dose calculations;

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2757

(4) Verifying that any computer-generated dose calculations are correctly transferred

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into the consoles of therapeutic medical units authorized by §§ 35.600 or 35.1000;

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(5) Determining if a medical event, as defined in § 35.3045, has occurred; and

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(6) Determining, for permanent implant brachytherapy, within 60 calendar days from the

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date the implant was performed unless accompanied by a written justification related to patient

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unavailability:

(i) The total source strength administered outside of the treatment site compared to the

2768 total source strength documented in the post-implantation portion of the written directive;

2769 (ii) The absorbed dose to the maximally exposed 5 contiguous cubic centimeters of

2770 normal tissue located outside of the treatment site; and

2771 (iii) The maximum absorbed dose to any 5 contiguous cubic centimeters of normal

2772 tissue located within the treatment site.

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2778 14. Revise § 35.50 to read as follows:

2779 **§ 35.50 Training for Radiation Safety Officer and Associate Radiation Safety Officer.**

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Except as provided in § 35.57, the licensee shall require an individual fulfilling the

2783 responsibilities of the Radiation Safety Officer or an individual assigned the duties and tasks as

2784 an Associate Radiation Safety Officer as provided in § 35.24 to be an individual who--

2785 (a) Is certified by a specialty board whose certification process has been recognized by

2786 the Commission or an Agreement State and who meets the requirements in paragraph (d) of

2787 this section. (The names of board certifications which have been recognized by the

2788 Commission or an Agreement State will be posted on the NRC's Web page.) To have its

2789 certification process recognized, a specialty board shall require all candidates for certification to:

2790 (1)(i) Hold a bachelor's or graduate degree from an accredited college or university in

2791 physical science or engineering or biological science with a minimum of 20 college credits in

2792 physical science;

2793 (ii) Have 5 or more years of professional experience in health physics (graduate training

2794 may be substituted for no more than 2 years of the required experience) including at least 3

2795 years in applied health physics; and

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(iii) Pass an examination administered by diplomates of the specialty board, which evaluates knowledge and competence in radiation physics and instrumentation, radiation protection, mathematics pertaining to the use and measurement of radioactivity, radiation biology, and radiation dosimetry; or

2802 (2)(i) Hold a master's or doctor's degree in physics, medical physics, other physical
2803 science, engineering, or applied mathematics from an accredited college or university;

2804 (ii) Have 2 years of full-time practical training and/or supervised experience in medical
2805 physics--

2806 (A) Under the supervision of a medical physicist who is certified in medical physics by a
2807 specialty board recognized by the Commission or an Agreement State; or

2808 (B) In clinical nuclear medicine facilities providing diagnostic and/or therapeutic services
2809 under the direction of physicians who meet the requirements for authorized users in §§ 35.57,
2810 35.290, or 35.390; and

2811 (iii) Pass an examination, administered by diplomates of the specialty board, that
2812 assesses knowledge and competence in clinical diagnostic radiological or nuclear medicine
2813 physics and in radiation safety; or
2814

2815 (b)(1) Has completed a structured educational program consisting of both:

2816 (i) 200 hours of classroom and laboratory training in the following areas-

2817 (A) Radiation physics and instrumentation;

2818 (B) Radiation protection;

2819 (C) Mathematics pertaining to the use and measurement of radioactivity;

2820 (D) Radiation biology; and

2821 (E) Radiation dosimetry; and

2822 (ii) One year of full-time radiation safety experience under the supervision of the
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2824 individual identified as the Radiation Safety Officer on a Commission or Agreement State
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2828 license or permit issued by a Commission master material licensee that authorizes similar
2829 type(s) of use(s) of byproduct material. An Associate Radiation Safety Officer may provide
2830 supervision for those areas for which the Associate Radiation Safety Officer is authorized on a
2831 Commission or Agreement State license or permit issued by a Commission master material
2832 licensee. The full-time radiation safety experience must involve the following—

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(A) Shipping, receiving, and performing related radiation surveys;

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(B) Using and performing checks for proper operation of instruments used to determine
2836 the activity of dosages, survey meters, and instruments used to measure radionuclides;

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(C) Securing and controlling byproduct material;

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(D) Using administrative controls to avoid mistakes in the administration of byproduct
2840 material;

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(E) Using procedures to prevent or minimize radioactive contamination and using proper
2842 decontamination procedures;

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(F) Using emergency procedures to control byproduct material;

2844

(G) Disposing of byproduct material; and

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(2) Is subject to the requirements in paragraph (b)(1) of this section. This individual must
2846 obtain a written attestation, signed by a preceptor Radiation Safety Officer or Associate

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Radiation Safety Officer who has experience with the radiation safety aspects of similar types of
2848 use of byproduct material for which the individual is seeking approval as a Radiation Safety

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Officer or an Associate Radiation Safety Officer. The written attestation must state that the
2850 individual has satisfactorily completed the requirements in paragraphs (b)(1) and (d) of this

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section, and is able to independently fulfill the radiation safety-related duties as a Radiation
2852 Safety Officer or as an Associate Radiation Safety Officer for a medical use license; or

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(c)(1) Is a medical physicist who has been certified by a specialty board whose

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certification process has been recognized by the Commission or an Agreement State under

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2857 §35.51(a) and has experience in radiation safety for similar types of use of byproduct material for
2858 which the licensee is seeking the approval of the individual as Radiation Safety Officer or an
2859 Associate Radiation Safety Officer and who meets the requirements in paragraph (d) of this
2860 section; or

2861 (2) Is an authorized user, authorized medical physicist, or authorized nuclear
2862 pharmacist identified on a Commission or Agreement State license, a permit issued by a
2863 Commission master material licensee, a permit issued by a Commission or Agreement State
2864 licensee of broad scope, or a permit issued by a Commission master material license broad
2865 scope permittee and has experience with the radiation safety aspects of similar types of use of
2866 byproduct material for which the individual has Radiation Safety Officer responsibilities or
2867 Associate Radiation Safety Officer duties and tasks; or

2868 (3) Has experience with the radiation safety aspects of the types of use of byproduct
2869 material for which the individual is seeking simultaneous approval both as the Radiation Safety
2870 Officer and the authorized user on the same new Commission or Agreement State license; and

2871 (d) Has training in the radiation safety, regulatory issues, and emergency procedures for
2872 the types of use for which a licensee seeks approval. This training requirement may be satisfied
2873 by completing training that is supervised by a Radiation Safety Officer, an Associate Radiation
2874 Safety Officer, authorized medical physicist, authorized nuclear pharmacist, or authorized user,
2875 as appropriate, who is authorized for the type(s) of use for which the licensee is seeking approval.

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2879 15. In § 35.51, revise the introductory text of paragraph (a), and paragraphs (a)(2)(i) and
2880 (b)(2) to read as follows:

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2883 **§ 35.51 Training for an authorized medical physicist.**

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2888 (a) Is certified by a specialty board whose certification process has been recognized by
2889 the Commission or an Agreement State and who meets the requirements in paragraph (c) of
2890 this section. (The names of board certifications which have been recognized by the Commission
2891 or an Agreement State will be posted on the NRC's Web page.) To have its certification process
2892 recognized, a specialty board shall require all candidates for certification to:

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(2) * * *

2895 (i) Under the supervision of a medical physicist who is certified in medical physics by a
2896 specialty board whose certification process has been recognized under this section by the
2897 Commission or an Agreement State; or

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(b) * * *

2900 (2) Has obtained written attestation that the individual has satisfactorily completed the
2901 requirements in paragraphs (b)(1) and (c) of this section, and is able to independently fulfill the
2902 radiation safety-related duties as an authorized medical physicist for each type of therapeutic
2903 medical unit for which the individual is requesting authorized medical physicist status. The
2904 written attestation must be signed by a preceptor authorized medical physicist who meets the
2905 requirements in §§ 35.51, 35.57, or equivalent Agreement State requirements for an authorized
2906 medical physicist for each type of therapeutic medical unit for which the individual is requesting
2907 authorized medical physicist status; and

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2912 16. In § 35.55, revise the introductory text of paragraph (a) and paragraph (b)(2) to read
2913 as follows:

2914 **§ 35.55 Training for an authorized nuclear pharmacist.**

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(a) Is certified by a specialty board whose certification process has been recognized by the Commission or an Agreement State. (The names of board certifications which have been recognized by the Commission or an Agreement State will be posted on the NRC's Web page.) To have its certification process recognized, a specialty board shall require all candidates for certification to:

* * * * *

(b) * * *

(2) Has obtained written attestation, signed by a preceptor authorized nuclear pharmacist, that the individual has satisfactorily completed the requirements in paragraph (b)(1) of this section and is able to independently fulfill the radiation safety-related duties as an authorized nuclear pharmacist.

17. Revise § 35.57 to read as follows:

§ 35.57 Training for experienced Radiation Safety Officer, teletherapy or medical physicist, authorized medical physicist, authorized user, nuclear pharmacist, and authorized nuclear pharmacist.

(a)(1) An individual identified on a Commission or Agreement State license or a permit issued by a Commission or Agreement State broad scope licensee or master material license permit or by a master material license permittee of broad scope as a Radiation Safety Officer, a teletherapy or medical physicist, an authorized medical physicist, a nuclear pharmacist or an authorized nuclear pharmacist on or before October 24, 2005, need not comply with the training requirements of §§ 35.50, 35.51, or 35.55, respectively. After **[DATE THAT IS 90 DAYS AFTER THE DATE OF PUBLICATION IN THE FEDERAL REGISTER]**, Radiation Safety Officers and authorized medical physicists identified in this paragraph must meet the training

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2949 requirements in § 35.50(d) or § 35.51(c), as appropriate, for any new material or new medical
2950 use.

2951 (2) Any individual certified by the American Board of Health Physics in Comprehensive
2952 Health Physics; American Board of Radiology; American Board of Nuclear Medicine; American
2953 Board of Science in Nuclear Medicine; Board of Pharmaceutical Specialties in Nuclear
2954 Pharmacy; American Board of Medical Physics in radiation oncology physics; Royal College of
2955 Physicians and Surgeons of Canada in nuclear medicine; American Osteopathic Board of
2956 Radiology; or American Osteopathic Board of Nuclear Medicine on or before October 24, 2005,
2957 need not comply with the training requirements of § 35.50 to be identified as a Radiation Safety
2958 Officer on a Commission or Agreement State license or Commission master material license
2959 permit for those materials and uses that these individuals performed on or before October 24,
2960 2005.

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2962 (3) Any individual certified by the American Board of Radiology in therapeutic radiological
2963 physics, Roentgen ray and gamma ray physics, x-ray and radium physics, or radiological
2964 physics, or certified by the American Board of Medical Physics in radiation oncology physics, on
2965 or before October 24, 2005, need not comply with the training requirements for an authorized
2966 medical physicist described in § 35.51, for those materials and uses that these individuals
2967 performed on or before October 24, 2005.

2968 (4) A Radiation Safety Officer, a medical physicist, or a nuclear pharmacist, who used
2969 only accelerator-produced radioactive materials, discrete sources of radium-226, or both, for
2970 medical uses or in the practice of nuclear pharmacy at a Government agency or Federally
2971 recognized Indian Tribe before November 30, 2007 or at all other locations of use before August
2972 8, 2009, or an earlier date as noticed by the NRC, need not comply with the training
2973 requirements of § 35.50, § 35.51 or § 35.55, respectively, when performing the same uses. A
2974 nuclear pharmacist, who prepared only radioactive drugs containing accelerator-produced

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2977 radioactive materials, or a medical physicist, who used only accelerator-produced radioactive
2978 materials, at the locations and time period identified in this paragraph, qualifies as an authorized
2979 nuclear pharmacist or an authorized medical physicist, respectively, for those materials and
2980 uses performed before these dates, for purposes of this chapter.

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2982 (b)(1) Physicians, dentists, or podiatrists identified as authorized users for the medical
2983 use of byproduct material on a license issued by the Commission or Agreement State, a permit
2984 issued by a Commission master material licensee, a permit issued by a Commission or
2985 Agreement State broad scope licensee, or a permit issued by a Commission master material
2986 license broad scope permittee before October 24, 2005, who perform only those medical uses
2987 for which they were authorized on or before that date need not comply with the training
2988 requirements of Subparts D through H of this part.

2989 (2) Physicians, dentists, or podiatrists not identified as authorized users for the medical
2990 use of byproduct material on a license issued by the Commission or Agreement State, a permit
2991 issued by a Commission master material licensee, a permit issued by a Commission or
2992 Agreement State broad scope licensee, or a permit issued by a Commission master material
2993 license of broad scope before October 24, 2005, need not comply with the training requirements
2994 of Subparts D through H of this part for those materials and uses that these individuals performed
2995 before October 24, 2005, as follows:

2996 (i) For uses authorized under § 35.100 or § 35.200, or oral administration of sodium
2997 iodide I-131 requiring a written directive for imaging and localization purposes, a physician who
2998 was certified on or before October 24, 2005 in nuclear medicine by the American Board of
2999 Nuclear Medicine; diagnostic radiology by the American Board of Radiology; diagnostic
3000 radiology or radiology by the American Osteopathic Board of Radiology; nuclear medicine by
3001 the Royal College of Physicians and Surgeons of Canada; or American Osteopathic Board of
3002 Nuclear Medicine in nuclear medicine;

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3005 (ii) For uses authorized under § 35.300, a physician who was certified on or before
3006 October 24, 2005 by the American Board of Nuclear Medicine; the American Board of Radiology
3007 in radiology, therapeutic radiology, or radiation oncology; nuclear medicine by the Royal College
3008 of Physicians and Surgeons of Canada; or the American Osteopathic Board of Radiology after
3009 1984;

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3011 (iii) For uses authorized under § 35.400 or § 35.600, a physician who was certified on or
3012 before October 24, 2005 in radiology, therapeutic radiology or radiation oncology by the
3013 American Board of Radiology; radiation oncology by the American Osteopathic Board of
3014 Radiology; radiology, with specialization in radiotherapy, as a British “Fellow of the Faculty of
3015 Radiology” or “Fellow of the Royal College of Radiology;” or therapeutic radiology by the
3016 Canadian Royal College of Physicians and Surgeons;

3017 (iv) For uses authorized under § 35.500, a physician who was certified on or before
3018 October 24, 2005 in radiology, diagnostic radiology, therapeutic radiology, or radiation oncology
3019 by the American Board of Radiology; nuclear medicine by the American Board of Nuclear
3020 Medicine; diagnostic radiology or radiology by the American Osteopathic Board of Radiology; or
3021 nuclear medicine by the Royal College of Physicians and Surgeons of Canada.

3022 (3) Physicians, dentists, or podiatrists who used only accelerator-produced radioactive
3023 materials, discrete sources of radium-226, or both, for medical uses performed at a Government
3024 agency or Federally recognized Indian Tribe before November 30, 2007 or at all other locations
3025 of use before August 8, 2009, or an earlier date as noticed by the NRC, need not comply with
3026 the training requirements of subparts D through H of this part when performing the same
3027 medical uses. A physician, dentist, or podiatrist, who used only accelerator-produced
3028 radioactive materials, discrete sources of radium-226, or both, for medical uses at the locations
3029 and time period identified in this paragraph, qualifies as an authorized user for those materials
3030 and uses performed before these dates, for purposes of this chapter.

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3033 (c) Individuals who need not comply with training requirements as described in this
3034 section may serve as preceptors for, and supervisors of, applicants seeking authorization on
3035 NRC licenses for the same uses for which these individuals are authorized.

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3039 18. Revise § 35.65 to read as follows:

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3041 **§ 35.65 Authorization for calibration, transmission, and reference sources.**

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3043 (a) Any person authorized by § 35.11 for medical use of byproduct material may
3044 receive, possess, and use any of the following byproduct material for check, calibration,
3045 transmission, and reference use:

3046 (1) Sealed sources, not exceeding 1.11 GBq (30 mCi) each, manufactured and
3047 distributed by a person licensed under § 32.74 of this chapter or equivalent Agreement State
3048 regulations.

3049 (2) Sealed sources, not exceeding 1.11 GBq (30 mCi) each, redistributed by a licensee
3050 authorized to redistribute the sealed sources manufactured and distributed by a person licensed
3051 under § 32.74 of this chapter or equivalent Agreement State regulations, providing the
3052 redistributed sealed sources are in the original packaging and shielding and are accompanied
3053 by the manufacturer's approved instructions.

3054
3055 (3) Any byproduct material with a half-life not longer than 120 days in individual
3056 amounts not to exceed 0.56 GBq (15 mCi).

3057 (4) Any byproduct material with a half-life longer than 120 days in individual amounts
3058 not to exceed the smaller of 7.4 MBq (200 [micro]Ci) or 1000 times the quantities in Appendix B
3059 of Part 30 of this chapter.

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3062 (5) Technetium-99m in amounts as needed.

3063 (b) Byproduct material authorized by this provision shall not be:

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3065 (1) Used for medical use as defined in § 35.2 except in accordance with the
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requirements in § 35.500; or

(2) Combined to create (i.e., bundled or aggregated) an activity greater than the maximum activity of any single sealed source authorized under this section.

(c) A licensee using calibration, transmission, and reference sources in accordance with the requirements in paragraphs (a) or (b) of this section need not list these sources on a specific medical use license.

19. In § 35.190, revise the introductory text of paragraph (a) and paragraph (c)(2) to read as follows:

§ 35.190 Training for uptake, dilution, and excretion studies.

* * * * *

(a) Is certified by a medical specialty board whose certification process has been recognized by the Commission or an Agreement State. (The names of board certifications which have been recognized by the Commission or an Agreement State will be posted on the NRC's Web page.) To have its certification process recognized, a specialty board shall require all candidates for certification to:

* * * * *

(c) * * *

(2) Has obtained written attestation that the individual has satisfactorily completed the requirements in paragraph (c)(1) of this section and is able to independently fulfill the radiation safety-related duties as an authorized user for the medical uses authorized under § 35.100.

The attestation must be obtained from either:

(i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.190, 35.290, or 35.390, or equivalent Agreement State requirements; or

(ii) A residency program director who affirms in writing that the attestation represents

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3104 the consensus of the residency program faculty where at least one faculty member is an
3105 authorized user who meets the requirements in §§ 35.57, 35.190, 35.290, or 35.390, or
3106 equivalent Agreement State requirements and concurs with the attestation provided by the
3107 residency program director. The residency training program must be approved by the
3108 Residency Review Committee of the Accreditation Council for Graduate Medical Education or
3109 the Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate
3110 Training of the American Osteopathic Association and must include training and experience
3111 specified in § 35.190.

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3115 20. In § 35.204, revise paragraph (b) and add a new paragraph (e) to read as follows:

3116 **§ 35.204 Permissible molybdenum-99, strontium-82, and strontium-85 concentrations.**

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3118
3119 (b) A licensee that uses molybdenum-99/technetium-99m generators for preparing a
3120 technetium-99m radiopharmaceutical shall measure the molybdenum-99 concentration in each
3121 eluate after receipt of a generator to demonstrate compliance with paragraph (a) of this section.

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3124 (e) The licensee shall report any measurement that exceeds the limits in paragraph (a)
3125 of this section, in accordance with § 35.3204.

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3133 21. In § 35.290, revise the introductory text of paragraphs (a) and (c)(1)(ii), and
3134 paragraph (c)(2) to read as follows:

3135 **§ 35.290 Training for imaging and localization studies.**

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3137
3138 (a) Is certified by a medical specialty board whose certification process has been
3139 recognized by the Commission or an Agreement State. (The names of board certifications
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3143 which have been recognized by the Commission or an Agreement State will be posted on the
3144 NRC's Web page.) To have its certification process recognized, a specialty board shall require
3145 all candidates for certification to:

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(c)(1) * * *

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(ii) Work experience, under the supervision of an authorized user who meets the

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requirements in §§ 35.57, 35.290, or 35.390 and 35.290(c)(1)(ii)(G), or equivalent Agreement

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State requirements. An authorized nuclear pharmacist who meets the requirements in §§ 35.55

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or 35.57 may provide the supervised work experience for paragraph (c)(1)(ii)(G) of this section.

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Work experience must involve—

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(2) Has obtained written attestation that the individual has satisfactorily completed the

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requirements in paragraph (c)(1) of this section and is able to independently fulfill the radiation

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safety-related duties as an authorized user for the medical uses authorized under §§ 35.100

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and 35.200. The attestation must be obtained from either:

3159

(i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.290, or

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35.390 and 35.290(c)(1)(ii)(G) or equivalent Agreement State requirements; or

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3163

(ii) A residency program director who affirms in writing that the attestation represents

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the consensus of the residency program faculty where at least one faculty member is an

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authorized user who meets the requirements in §§ 35.57, 35.290, or 35.390 and

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35.290(c)(1)(ii)(G) or equivalent Agreement State requirements and concurs with the attestation

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provided by the residency program director. The residency training program must be approved

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by the Residency Review Committee of the Accreditation Council for Graduate Medical

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Education or the Royal College of Physicians and Surgeons of Canada or the Committee on

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Post-Graduate Training of the American Osteopathic Association and must include training and

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experience specified in § 35.290.

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22. In § 35.300, revise introductory text to read as follows:

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§ 35.300 Use of unsealed byproduct material for which a written directive is required.

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A licensee may use any unsealed byproduct material identified in §35.390(b)(1)(ii)(G) prepared

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for medical use and for which a written directive is required that is—

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23. In § 35.390, revise the introductory text of paragraph (a), and paragraphs (b)(1)(ii)(G)

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3190

and (b)(2), and add a new paragraph (c) to read as follows:

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3192

§ 35.390 Training for use of unsealed byproduct material for which a written directive is

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required.

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3196

(a) Is certified by a medical specialty board whose certification process has been

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recognized by the Commission or an Agreement State and who meets the requirements in

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paragraphs (b)(1)(ii)(G) of this section. (Specialty boards whose certification processes have

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been recognized by the Commission or an Agreement State will be posted on the NRC's Web

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page.) To be recognized, a specialty board shall require all candidates for certification to:

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(b)(1) * * *

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(ii) * * *

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(G) Administering dosages of radioactive drugs to patients or human research subjects

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from the four categories in this paragraph. Radioactive drugs in categories not included in this

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paragraph are regulated under § 35.1000. This work experience must involve a minimum of

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three cases in each of following categories for which the individual is requesting authorized user

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status—

(1) Oral administration of less than or equal to 1.22 gigabecquerels (33 millicuries) of sodium iodide I-131, for which a written directive is required;

(2) Oral administration of greater than 1.22 gigabecquerels (33 millicuries) of sodium iodide I-131²;

(3) Parenteral administration of any radionuclide that is primarily used for its beta radiation characteristics, or for its photon energy of less than 150 keV, for which a written directive is required;

(4) Parenteral administration of any radionuclide that is primarily used for its alpha radiation characteristics, for which a written directive is required; and

(2) Has obtained written attestation that the individual has satisfactorily completed the requirements in paragraph (b)(1) of this section and is able to independently fulfill the radiation safety-related duties as an authorized user for the medical uses authorized under § 35.300 for which the individual is requesting authorized user status. The attestation must be obtained from either:

(i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.390, or equivalent Agreement State requirements and has experience in administering dosages in the same dosage category or categories as the individual requesting authorized user status; or

(ii) A residency program director who affirms in writing that the attestation represents the consensus of the residency program faculty where at least one faculty member is an authorized user who meets the requirements in § 35.57, 35.390, or equivalent Agreement State requirements and has experience in administering dosages in the same dosage category or categories as the individual requesting authorized user status and concurs with the attestation provided by the residency program director. The residency training program must be approved by the Residency Review Committee of the Accreditation Council for Graduate Medical

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3240 Education or the Royal College of Physicians and Surgeons of Canada or the Committee on
3241 Post-Graduate Training of the American Osteopathic Association and must include training and
3242 experience specified in § 35.390; or

3243 (c) Is an authorized user for any of the parenteral administrations specified in
3244 § 35.390(b)(1)(ii)(G) or equivalent Agreement State requirements. This individual must meet
3245 the supervised work experience requirements in (b)(1)(ii) of this section for each new parenteral
3246 administration listed in § 35.390(b)(1)(ii)(G) for which the individual is requesting authorized
3247 user status.
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3253 ² Experience with at least 3 cases in Category (G)(2) also satisfies the requirement in
3254 Category (G)(1).

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3259 24. In § 35.392, revise paragraphs (a) and (c)(3) to read as follows:

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3261 **§ 35.392 Training for the oral administration of sodium iodide I-131 requiring a written**
3262 **directive in quantities less than or equal to 1.22 gigabecquerels (33 millicuries).**

3263 * * * * *

3264
3265 (a) Is certified by a medical specialty board whose certification process includes all of
3266 the requirements in paragraphs (c)(1) and (c)(2) of this section and whose certification process
3267 has been recognized by the Commission or an Agreement State (The names of board
3268 certifications which have been recognized by the Commission or an Agreement State will be
3269 posted on the NRC's Web page.); or
3270

3271 * * * * *

3272 (c) * * *
3273 (3) Has obtained written attestation that the individual has satisfactorily completed the
3274 requirements in paragraphs (c)(1) and (c)(2) of this section, and is able to independently fulfill

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3275
3276
3277 the radiation safety-related duties as an authorized user for oral administration of less than or
3278 equal to 1.22 gigabecquerels (33 millicuries) of sodium iodide I-131 for medical uses authorized
3279 under § 35.300. The attestation must be obtained from either:

3280 (i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.390,
3281 35.392, 35.394, or equivalent Agreement State requirements and has experience in
3282 administering dosages as specified in §§ 35.390(b)(1)(ii)(G)(1) or 35.390(b)(1)(ii)(G)(2); or
3283

3284 (ii) A residency program director who affirms in writing that the attestation represents the
3285 consensus of the residency program faculty where at least one faculty member is an authorized
3286 user who meets the requirements in §§ 35.57, 35.390, 35.392, 35.394, or equivalent Agreement
3287 State requirements and has experience in administering dosages as specified in
3288 §§ 35.390(b)(1)(ii)(G)(1) or 35.390(b)(1)(ii)(G)(2) and concurs with the attestation provided by
3289 the residency program director. The residency training program must be approved by the
3290 Residency Review Committee of the Accreditation Council for Graduate Medical Education or
3291 the Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate
3292 Training of the American Osteopathic Association and must include training and experience
3293 specified in § 35.392.

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3297 25. In § 35.394, revise paragraphs (a) and (c)(3) to read as follows:

3298
3299 **§ 35.394 Training for the oral administration of sodium iodide I-131 requiring a written**
3300 **directive in quantities greater than 1.22 gigabecquerels (33 millicuries).**

3301 * * * * *

3302
3303 (a) Is certified by a medical specialty board whose certification process includes all of
3304 the requirements in paragraphs(c)(1) and (c)(2) of this section, and whose certification has been
3305 recognized by the Commission or an Agreement State (The names of board certifications which
3306 have been recognized by the Commission or an Agreement State will be posted on the NRC's
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Web page.); or

* * * * *

(c) * * *

(3) Has obtained written attestation that the individual has satisfactorily completed the requirements in paragraphs (c)(1) and (c)(2) of this section, and is able to independently fulfill the radiation safety-related duties as an authorized user for oral administration of greater than 1.22 gigabecquerels (33 millicuries) of sodium iodide I-131 for medical uses authorized under § 35.300. The attestation must be obtained from either:

(i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.390, 35.394, or equivalent Agreement State requirements and has experience in administering dosages as specified in § 35.390(b)(1)(ii)(G)(2); or

(ii) A residency program director who affirms in writing that the attestation represents the consensus of the residency program faculty where at least one faculty member is an authorized user who meets the requirements in §§ 35.57, 35.390, 35.394 or equivalent Agreement State requirements and has experience in administering dosages as specified in § 35.390(b)(1)(ii)(G)(2) and concurs with the attestation provided by the residency program director. The residency training program must be approved by the Residency Review Committee of the Accreditation Council for Graduate Medical Education or the Royal College of Physicians and Surgeons of Canada or the Committee on Post-Graduate Training of the American Osteopathic Association and must include training and experience specified in § 35.394.

26. Revise § 35.396 to read as follows:

§ 35.396 Training for the parenteral administration of unsealed byproduct material requiring a written directive.

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Except as provided in § 35.57, the licensee shall require an authorized user for the parenteral administration requiring a written directive, to be a physician who—

(a) Is an authorized user under § 35.390 for uses listed in § 35.390(b)(1)(ii)(G)(3) or (b)(1)(ii)(G)(4), or equivalent Agreement State requirements. This individual must meet the supervised work experience requirements in (d)(2) of this section for each new parenteral administration listed in § 35.390(b)(1)(ii)(G) for which the individual is requesting authorized user status.

(b) Is an authorized user under §§ 35.490, 35.690, or equivalent Agreement State requirements and who meets the requirements in paragraph (d) of this section; or

(c) Is certified by a medical specialty board whose certification process has been recognized by the Commission or an Agreement State under §§ 35.490 or 35.690, and who meets the requirements in paragraph (d) of this section.

(d)(1) Has successfully completed 80 hours of classroom and laboratory training, applicable to parenteral administrations listed in §35.390(b)(1)(ii)(G). The training must include—

- (i) Radiation physics and instrumentation;
- (ii) Radiation protection;
- (iii) Mathematics pertaining to the use and measurement of radioactivity;
- (iv) Chemistry of byproduct material for medical use; and
- (v) Radiation biology; and

(2) Has work experience, under the supervision of an authorized user who meets the requirements in §§ 35.57, 35.390, 35.396, or equivalent Agreement State requirements, in the parenteral administrations listed in § 35.390(b)(1)(ii)(G). A supervising authorized user who meets the requirements in § 35.390, 35.396, or equivalent Agreement State requirements, must have experience in administering dosages in the same category or categories as the individual

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3375 requesting authorized user status. The work experience must involve—
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3377 (i) Ordering, receiving, and unpacking radioactive materials safely, and performing the
3378 related radiation surveys;
3379 (ii) Performing quality control procedures on instruments used to determine the activity
3380 of dosages, and performing checks for proper operation of survey meters;
3381 (iii) Calculating, measuring, and safely preparing patient or human research subject
3382 dosages;
3383 (iv) Using administrative controls to prevent a medical event involving the use of
3384 unsealed byproduct material;
3385 (v) Using procedures to contain spilled byproduct material safely, and using proper
3386 decontamination procedures; and
3387 (vi) Administering dosages to patients or human research subjects, that include at least
3388 3 cases in each category of the parenteral administrations as specified in § 35.390(b)(1)(ii)(G)
3389 for which the individual is requesting authorized user status; and
3390
3391
3392 (3) Has obtained written attestation that the individual has satisfactorily completed the
3393 requirements in paragraphs (c) or (d), and paragraphs (e)(1) and (e)(2) of this section, and is
3394 able to independently fulfill the radiation safety-related duties as an authorized user for the
3395 parenteral administration of unsealed byproduct material requiring a written directive. The
3396 attestation must be obtained from either:
3397
3398 (i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.390,
3399 35.396, or equivalent Agreement State requirements. A preceptor authorized user who meets
3400 the requirements in § 35.390, 35.396, or equivalent Agreement State requirements must have
3401 experience in administering dosages in the same category or categories as the individual
3402 requesting authorized user status; or
3403
3404 (ii) A residency program director who affirms in writing that the attestation represents

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3406
3407 the consensus of the residency program faculty where at least one faculty member is an
3408 authorized user who meets the requirements in §§ 35.57, 35.390, 35.396, or equivalent
3409 Agreement State requirements and has experience in administering dosages in the same dosage
3410 category or categories as the individual requesting authorized user status and concurs with the
3411 attestation provided by the residency program director. The residency training program must be
3412 approved by the Residency Review Committee of the Accreditation Council for Graduate Medical
3413 Education or the Royal College of Physicians and Surgeons of Canada or the Committee on
3414 Post-Graduate Training of the American Osteopathic Association and must include training and
3415 experience specified in § 35.396.

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3419 27. Revise § 35.400 to read as follows:

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3421 **§ 35.400 Use of sources for manual brachytherapy.**

3422 A licensee must use only brachytherapy sources:

3423
3424 (a) Approved in the Sealed Source and Device Registry to deliver therapeutic doses for
3425
3426 medical use. The manual brachytherapy sources may be used for manual brachytherapy uses
3427 that are not explicitly listed in the Sealed Source and Device Registry but must be used in
3428 accordance with the radiation safety conditions and limitations described in the Sealed Source
3429 and Device Registry; or

3430 (b) In research to deliver therapeutic doses for medical use in accordance with an active
3431 Investigational Device Exemption (IDE) application accepted by the FDA provided the
3432 requirements of § 35.49(a) are met.

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3438 28. Revise § 35.433 to read as follows:

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3440 **§ 35.433 Strontium-90 sources for ophthalmic treatments.**

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(a) Licensees who use strontium-90 for ophthalmic treatments must ensure that certain activities as specified in paragraph (b) of this section are performed by either:

(1) An authorized medical physicist; or

(2) An individual who holds a master's or doctor's degree in physics, medical physics, other physical sciences, engineering, or applied mathematics from an accredited college or university and successfully completed 2 years of full time practical training and/or supervised experience in medical physics and has documented training in:

(i) The creating, modifying, and completing of written directives;

(ii) Procedures for administrations requiring a written directive; and

(iii) Performing the calibration measurements of brachytherapy sources as detailed in § 35.432.

(b) The individuals who are identified in paragraph (a) of this section must:

(1) Calculate the activity of each strontium-90 source that is used to determine the treatment times for ophthalmic treatments. The decay must be based on the activity determined under § 35.432;

(2) Assist the licensee in developing, implementing, and maintaining written procedures to provide high confidence that the administration is in accordance with the written directive. These procedures must include the frequencies that the individual meeting the requirements in paragraph (a) of this section will observe treatments, review the treatment methodology, calculate treatment time for the prescribed dose, and review records to verify that the administrations were in accordance with the written directives.

(c) Licensees must retain a record of the activity of each strontium-90 source in accordance with § 35.2433.

29. In § 35.490, revise the introductory text of paragraphs (a) and (b)(1)(ii), and

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paragraph (b)(3) to read as follows:

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§ 35.490 Training for use of manual brachytherapy sources.

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(a) Is certified by a medical specialty board whose certification process has been recognized by the Commission or an Agreement State. (The names of board certifications which have been recognized by the Commission or an Agreement State will be posted on the NRC's Web page.) To have its certification process recognized, a specialty board shall require all candidates for certification to:

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(b)(1) * * *

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(ii) 500 hours of work experience, under the supervision of an authorized user who meets the requirements in §§ 35.57, 35.490, or equivalent Agreement State requirements at a medical facility authorized to use byproduct materials under § 35.400, involving—

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(3) Has obtained written attestation that the individual has satisfactorily completed the requirements in paragraphs (b)(1) and (b)(2) of this section and is able to independently fulfill the radiation safety-related duties as an authorized user of manual brachytherapy sources for the medical uses authorized under §35.400. The attestation must be obtained from either:

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(i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.490, or equivalent Agreement State requirements; or

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(ii) a residency program director who affirms in writing that the attestation represents the consensus of the residency program faculty where at least one faculty member is an authorized user who meets the requirements in §§ 35.57, 35.490, or equivalent Agreement State requirements and concurs with the attestation provided by the residency program director. The residency training program must be approved by the Residency Review Committee of the Accreditation Council for Graduate Medical Education or the Royal College of Physicians and

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3510 Surgeons of Canada or the Committee on Post-Graduate Training of the American Osteopathic
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3512 Association and must include training and experience specified in § 35.490.
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3517 30. In § 35.491, revise paragraph (b)(3) to read as follows:
3518

3519 **§ 35.491 Training for ophthalmic use of strontium-90.**
3520

3521 * * * * *

3522 (b) * * *

3523 (3) Has obtained written attestation, signed by a preceptor authorized user who meets
3524 the requirements in §§ 35.57, 35.490, 35.491, or equivalent Agreement State requirements, that
3525 the individual has satisfactorily completed the requirements in paragraph (b) of this section and is
3526 able to independently fulfill the radiation safety-related duties as an authorized user of strontium-
3527 90 for ophthalmic use.

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3530 31. Revise § 35.500 to read as follows:
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3532 **§ 35.500 Use of sealed sources and medical devices for diagnosis.**
3533

3534 (a) A licensee must use only sealed sources not in medical devices for diagnostic
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3536 medical uses that are approved in the Sealed Source and Device Registry for diagnostic
3537 medicine. The sealed sources may be used for diagnostic medical uses that are not explicitly
3538 listed in the Sealed Source and Device Registry. The sealed sources must be used in
3539 accordance with the radiation safety conditions and limitations described in the Sealed Source
3540 and Device Registry.

3541 (b) A licensee must only use diagnostic devices containing sealed sources for
3542 diagnostic medical uses if both the sealed sources and diagnostic devices are approved in the
3543 Sealed Source and Device Registry for diagnostic medical uses. The diagnostic medical
3544 devices may be used for diagnostic medical uses that are not explicitly listed in the Sealed

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3547 Source and Device Registry but must be used in accordance with the radiation safety conditions
3548 and limitations described in the Sealed Source and Device Registry.

3549 (c) Sealed sources and devices for diagnostic medical uses may be used in research in
3550 accordance with an active Investigational Device Exemption (IDE) application accepted by the
3551 FDA provided the requirements of § 35.49(a) are met.

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3555 32. Revise § 35.590 to read as follows:

3556
3557 **§ 35.590 Training for use of sealed sources for diagnosis.**

3558
3559 Except as provided in § 35.57, the licensee shall require the authorized user of a
3560 diagnostic sealed source or a device authorized under § 35.500 to be a physician, dentist, or
3561 podiatrist who—

3562 (a) Is certified by a specialty board whose certification process includes all of the
3563 requirements in paragraphs (c) and (d) of this section and whose certification has been
3564 recognized by the Commission or an Agreement State. (The names of board certifications which
3565 have been recognized by the Commission or an Agreement State will be posted on the NRC's
3566 Web page.); or

3567 (b) Is an authorized user for imaging uses listed in § 35.200 or equivalent Agreement
3568 State requirements; or

3569
3570 (c) Has completed 8 hours of classroom and laboratory training in basic radionuclide
3571 handling techniques specifically applicable to the use of the device. The training must include—

3572
3573 (1) Radiation physics and instrumentation;

3574 (2) Radiation protection;

3575 (3) Mathematics pertaining to the use and measurement of radioactivity; and

3576
3577 (4) Radiation biology; and

3578
3579 (d) Has completed training in the use of the device for the uses requested.

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33. Revise § 35.600 to read as follows:

§ 35.600 Use of a sealed source in a remote afterloader unit, teletherapy unit, or gamma stereotactic radiosurgery unit.

(a) A licensee must only use sealed sources:

(1) Approved and as provided for in the Sealed Source and Device Registry in photon emitting remote afterloader units, teletherapy units, or gamma stereotactic radiosurgery units to deliver therapeutic doses for medical uses: or

(2) In research involving photon emitting remote afterloader units, teletherapy units, or gamma stereotactic radiosurgery units in accordance with an active Investigational Device Exemption (IDE) application accepted by the FDA provided the requirements of § 35.49(a) are met.

(b) A licensee must use photon emitting remote afterloader units, teletherapy units, or gamma stereotactic radiosurgery units:

(1) Approved in the Sealed Source and Device Registry to deliver a therapeutic dose for medical use. These devices may be used for medical treatments that are not explicitly provided for in the Sealed Source and Device Registry but must be used in accordance with radiation safety conditions and limitations described in the Sealed Source and Device Registry; or

(2) In research in accordance with an active Investigational Device Exemption (IDE) application accepted by the FDA provided the requirements of § 35.49(a) are met.

34. In § 35.610, revise paragraphs (d) and (g) to read as follows:

§ 35.610 Safety procedures and instructions for remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units.

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(d)(1) Prior to the first use for patient treatment of a new unit or an existing unit with a manufacturer upgrade that effects the operation and safety of the unit, a licensee shall ensure that vendor operational and safety training are provided to all individuals who will operate the unit. The vendor operational and safety training must be provided by the device manufacturer or by individuals certified by the device manufacturer.

(2) A licensee shall provide operational and safety training initially and at least annually to all individuals who operate the unit at the facility, as appropriate to the individual's assigned duties. The training shall include instruction in—

- (i) The procedures identified in paragraph (a)(4) of this section; and
- (ii) The operating procedures for the unit.

* * * * *

(g) A licensee shall retain a copy of the procedures required by paragraphs (a)(4) and (d)(2)(ii) of this section in accordance with § 35.2610.

35. In § 35.655, revise the section heading and paragraph (a) to read as follows:

§ 35.655 Full-inspection servicing for teletherapy and gamma stereotactic radiosurgery units.

(a) A licensee shall have each teletherapy unit and gamma stereotactic radiosurgery unit fully inspected and serviced during each source replacement to assure proper functioning of the source exposure mechanism and other safety components. The interval between each full-inspection servicing shall not exceed 5 years for each teletherapy unit and shall not exceed 7 years for each gamma stereotactic radiosurgery unit.

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36. In § 35.690, revise the introductory text of paragraphs (a) and (b)(1)(ii), and

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paragraph (b)(3) to read as follows:

§ 35.690 Training for use of remote afterloader units, teletherapy units, and gamma stereotactic radiosurgery units.

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(a) Is certified by a medical specialty board whose certification process has been recognized by the Commission or an Agreement State and who meets the requirements in paragraph (c) of this section. (The names of board certifications which have been recognized by the Commission or an Agreement State will be posted on the NRC's web page.) To have its certification process recognized, a specialty board shall require all candidates for certification to:

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(b)(1) * * *

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(ii) 500 hours of work experience, under the supervision of an authorized user who meets the requirements in §§ 35.57, 35.690, or equivalent Agreement State requirements at a medical facility that is authorized to use byproduct materials in § 35.600, involving—

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(3) Has obtained written attestation that the individual has satisfactorily completed the requirements in paragraphs (b)(1) and (b)(2), and paragraph (c), of this section, is able to independently fulfill the radiation safety-related duties as an authorized user of each type of therapeutic medical unit for which the individual is requesting authorized user status. The attestation must be obtained from either:

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(i) A preceptor authorized user who meets the requirements in §§ 35.57, 35.690 or equivalent Agreement State requirements for the type(s) of therapeutic medical unit for which the individual is requesting authorized user status; or

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(ii) A residency program director who affirms in writing that the attestation represents the consensus of the residency program faculty where at least one faculty member is an

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3688 authorized user who meets the requirements in §§ 35.57, 35.690, or equivalent Agreement State
3689 requirements for the type(s) of therapeutic medical unit for which the individual is requesting
3690 authorized user status and concurs with the attestation provided by the residency program
3691 director. The residency training program must be approved by the Residency Review
3692 Committee of the Accreditation Council for Graduate Medical Education or the Royal College of
3693 Physicians and Surgeons of Canada or the Committee on Post-Graduate Training of the
3694 American Osteopathic Association and must include training and experience specified in
3695 § 35.690;

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3702 37. In § 35.2024, add a new paragraph (c) to read as follows:

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3704 **§ 35.2024 Records of authority and responsibilities for radiation protection programs.**

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3708 (c) For each Associate Radiation Safety Officer appointed under § 35.24(b), the
3709 licensee shall retain, for 5 years after the Associate Radiation Safety Officer is removed from
3710 the license, a copy of:

3711 (1) The written document appointing the Associate Radiation Safety Officer signed by
3712 the licensee's management; and

3713 (2) Each agreement signed by the Associate Radiation Safety Officer listing the duties
3714 and tasks assigned by the Radiation Safety Officer under § 35.24(b).

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3717 38. Revise § 35.2310 to read as follows:

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3720 **§ 35.2310 Records of safety instruction.**

3721 A licensee shall maintain a record of safety instructions required by §§ 35.310, 35.410,
3722 and the operational and safety instructions required by § 35.610 for 3 years. The record must
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3726 include a list of the topics covered, the date of the instruction, the name(s) of the attendee(s),
3727 and the name(s) of the individual(s) who provided the instruction.

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3731 39. In § 35.2655, revise the section heading and paragraph (a) to read as follows:

3732 **§ 35.2655 Records of full-inspection servicing for teletherapy and gamma stereotactic**
3733 **radiosurgery units.**

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3735 (a) A licensee shall maintain a record of the full-inspection servicing for teletherapy and
3736 gamma stereotactic radiosurgery units required by § 35.655 for the duration of use of the unit.

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3742 40. In § 35.3045, revise paragraph (a) to read as follows:

3743 **§ 35.3045 Report and notification of a medical event.**

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3745 (a) A licensee shall report as a medical event any administration requiring a written
3746 directive, except for an event that results from patient intervention, in which—

3747
3748 (1) The administration of byproduct material or radiation from byproduct material, except
3749 permanent implant brachytherapy, results in--

3750 (i) A dose that differs from the prescribed dose or dose that would have resulted from
3751 the prescribed dosage by more than 0.05 Sv (5 rem) effective dose equivalent, 0.5 Sv (50 rem)
3752 to an organ or tissue, or 0.5 Sv (50 rem) shallow dose equivalent to the skin; and

3753 (A) The total dose delivered differs from the prescribed dose by 20 percent or more;

3754 (B) The total dosage delivered differs from the prescribed dosage by 20 percent or more
3755 or falls outside the prescribed dosage range; or

3756 (C) The fractionated dose delivered differs from the prescribed dose for a single
3757 fraction, by 50 percent or more.
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3761 (ii) A dose that exceeds 0.05 Sv (5 rem) effective dose equivalent, 0.5 Sv (50 rem) to an
3762 organ or tissue, or 0.5 Sv (50 rem) shallow dose equivalent to the skin from any of the following-
- 3763 (A) An administration of a wrong radioactive drug containing byproduct material or the
3764 wrong radionuclide for a brachytherapy procedure;
- 3765 (B) An administration of a radioactive drug containing byproduct material by the wrong
3766 route of administration;
- 3767 (C) An administration of a dose or dosage to the wrong individual or human research
3768 subject;
- 3769 (D) An administration of a dose or dosage delivered by the wrong mode of treatment; or
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3771 (E) A leaking sealed source.
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- 3773 (iii) A dose to the skin or an organ or tissue other than the treatment site that exceeds
3774 by:
- 3775 (A) 0.5 Sv (50 rem) or more the expected dose to that site from the procedure if the
3776 administration had been given in accordance with the written directive prepared or revised
3777 before administration; and
- 3778 (B) 50 percent or more the expected dose to that site from the procedure if the
3779 administration had been given in accordance with the written directive prepared or revised
3780 before administration.
- 3781 (2) For permanent implant brachytherapy, the administration of byproduct material or
3782 radiation from byproduct material that results in—
- 3783 (i) The total source strength administered differing by 20 percent or more from the total
3784 source strength documented in the post-implantation portion of the written directive;
- 3785 (ii) The total source strength administered outside of the treatment site exceeding 20
3786 percent of the total source strength documented in the post-implantation portion of the written
3787 directive;

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3790 (iii) An absorbed dose to the maximally exposed 5 contiguous cubic centimeters of
3791 normal tissue located outside of the treatment site that exceeds by 50 percent or more the
3792 absorbed dose prescribed to the treatment site in the pre-implantation portion of the written
3793 directive approved by an authorized user;

3794 (iv) An absorbed dose to the maximally exposed 5 contiguous cubic centimeters of
3795 normal tissue located within the treatment site that exceeds by 50 percent or more the absorbed
3796 dose to that tissue based on the pre-implantation dose distribution approved by an authorized
3797 user; or

3798 (v) An administration that includes any of the following-

3799 (A) The wrong radionuclide;

3800 (B) The wrong individual or human research subject;

3801 (C) Sealed source(s) directly delivered to the wrong treatment site;

3802 (D) A leaking sealed source; or

3803 (E) A 20 percent or more error in calculating the total source strength documented in the
3804 pre-implantation portion of the written directive.
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3811 41. Add a new § 35.3204 to read as follows:

3812 **§ 35.3204 Report and notification for an eluate exceeding permissible molybdenum-99,**
3813 **strontium-82, and strontium-85 concentrations.**
3814

3815 (a) The licensee shall notify by telephone the NRC Operations Center and the
3816 manufacturer/distributor of the generator no later than the next calendar day after discovery that
3817 an eluate exceeded the permissible concentration listed in § 35.204(a). The telephone report to
3818 the NRC must include the manufacturer, model number, and serial number (or lot number) of
3819 the generator; the results of the measurement; the date of the measurement; whether dosages

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3822 were administered to patients or human research subjects, whether the manufacturer/distributor
3823 was notified, and the action taken.

3824 (b) By an appropriate method listed in § 30.6(a) of this chapter, the licensee shall submit
3825 a written report to the appropriate NRC Regional Office listed in § 30.6 of this chapter within 15
3826 days after discovery of an eluate exceeding the permissible concentration. The written report
3827 must include the action taken by the licensee, patient dose assessment, and the methodology
3828 used to make this dose assessment if the eluate was administered to patients or human research
3829 subjects, and the information in the telephone report as required by paragraph (a) of this section.

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3833 Dated at Rockville, Maryland, this _____ day of _____, 2013.

3834
3835 For the Nuclear Regulatory Commission.

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3841 Annette Vietti-Cook,
3842 Secretary of the Commission.